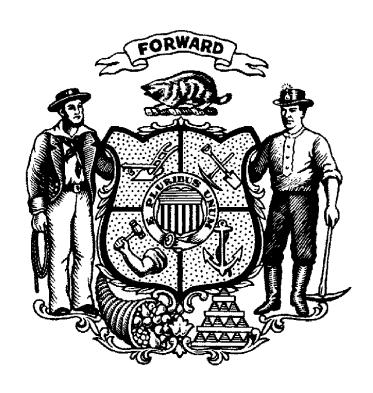
State of Wisconsin

Labor and Industry Review Commission



Agency Budget Request

2017 – 2019 Biennium

September 15, 2016

Table of Contents

Cover Letter	3
Description	
Mission	
Goals	6
Performance Measures	7
Organization Chart	
Agency Total by Fund Source	
Agency Total by Program	11
Agency Total by Decision Item (DIN)	12
Program Revenue and Balances Statement	14
Segregated Revenue and Balances Statement	18
Decision Items	19

Scott Walker Governor

Laurie R. McCallum Chairperson



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State of Wisconsin Labor and Industry Review Commission

September 15, 2016

The Honorable Scott Walker Governor of Wisconsin State Capitol, Room 115 East Madison WI 53702

Dear Governor Walker:

I am pleased to submit the 2017-19 Biennial Budget Request of the Labor and Industry Review Commission (LIRC).

The commission is funded by federal revenue (unemployment insurance and equal rights/EEOC funds); segregated funds (worker's compensation); and general purpose revenue (equal rights/GPR).

LIRC is requesting a cost-to-continue budget for its two federal appropriations and its GPR appropriation, funding continuing position salaries, fringe benefits, and supplies and services.

For its segregated worker's compensation fund appropriation, LIRC is requesting the addition of a project attorney position in response to DWD projections of increasing hearing caseloads.

The commission looks forward to continuing its critical role in maintaining the integrity of the unemployment insurance, worker's compensation, and equal rights programs through responsible and efficient decision making.

Sincerely,

Laurie R. McCallum

Chairperson

Enclosures

cc: Michael Heifetz, State Budget Director

AGENCY DESCRIPTION

The Labor and Industry Review Commission (LIRC) is an independent, quasi-judicial agency responsible for resolving appeals of disputed unemployment insurance, worker's compensation, fair employment, and public accommodation cases. LIRC conducts a review of the evidence submitted at the hearing, considers any arguments submitted on behalf of the parties, consults with the administrative law judges (ALJs) when necessary, and then issues a written decision which may affirm, reverse, or modify the decision of the ALJ, or direct further hearing or other proceedings. The decisions of LIRC may be appealed to circuit court.

LIRC's independent review of ALJ decisions serves the vital role of providing consistent expertise in decision-making that stabilizes these employment-related programs for employers and employees in the State of Wisconsin. LIRC provides a cost-effective process to correct errors and maintain consistency, integrity, and stability in these programs. LIRC is composed of three commissioners who are appointed by the Governor, subject to Senate confirmation, and who serve staggered 6-year terms. In odd-numbered years, the commissioners elect a chairperson to serve a 2-year term.

Although LIRC was created as a distinct agency in 1977, its history of decision-making in employment cases dates back over one hundred years. In 1911, the State Industrial Commission was created to administer Wisconsin's new Workmen's Compensation Act. The Industrial Commission replaced the Wisconsin Bureau of Labor Statistics, which had been created in 1883. At the time the Industrial Commission was created, Wisconsin's law was the first worker's compensation law in the nation. In 1932, the Industrial Commission was given the added responsibility of administering Wisconsin's newly enacted Unemployment Compensation Act. Wisconsin's Unemployment Compensation Act was also the first of its kind in the nation. From its inception, the Industrial Commission held a prestigious role in the country for many years as a model for other states in deciding disputed appeals and interpreting these laws.

The Industrial Commission became the Department of Industry, Labor and Human Relations (DILHR) in 1967, and was also given responsibility for the Governor's Commission on Civil Rights, which became the DILHR Equal Rights Division (ERD). DILHR continued to be headed by three commissioners, who decided appeals of decisions made by these three Divisions. In 1977, DILHR became a cabinet-level agency headed by a Secretary who was appointed by the Governor and LIRC was created as a separate agency to handle the quasi-judicial functions that the commissioners previously handled at the Industrial Commission and DILHR (now the Department of Workforce Development).

MISSION

The mission of Wisconsin's Labor and Industry Review Commission (LIRC) is the independent and impartial resolution of unemployment insurance, worker's compensation, and equal rights appeals.

In carrying out this mission, LIRC seeks to ensure that:

- All employers and employees are provided a neutral and efficient quasi-judicial forum for the resolution of disputes;
- All parties have been afforded a full and fair opportunity to be heard, and all proceedings have been carried out in a manner respecting the requirements of due process and the dignity of each individual;
- All parties receive the benefits or protections to which they are entitled by law;
- The interpretation and application of the law, as enacted by the Wisconsin Legislature, is correctly and consistently interpreted and applied;
- The public trust and confidence conferred on LIRC by the Wisconsin Legislature is respected;
- As a separate and independent state agency, LIRC's decisions are rendered free from any influence by the Department of Workforce Development (DWD), the agency whose decisions it is reviewing; and
- Its actions contribute to the continuing stability and consistency of the unemployment insurance, worker's compensation, and equal rights programs.

"Every person, claimant, employer, and insurance carrier, stands equal before the Commission, and it is the duty of the Commission to make investigations, find the facts according to the weight of the evidence, and apply the law fairly and justly without regard to the consequences to particular parties." Pruno v. Indus. Comm'n, 187 Wis. 358, 363, 203 N.W. 330 (1925).

PROGRAM GOALS, OBJECTIVES AND ACTIVITIES

Program 1: RESOLUTION OF APPEALS

Goal: Preserve the integrity of the unemployment insurance, worker's compensation, and equal rights programs in the state by providing prompt, efficient, and fair resolution of appeals.

Objective /Activity: For the unemployment insurance program, maintain a yearly average time per case of 40 days to meet U.S. Department of Labor standards for higher authority appeals.

PERFORMANCE MEASURES

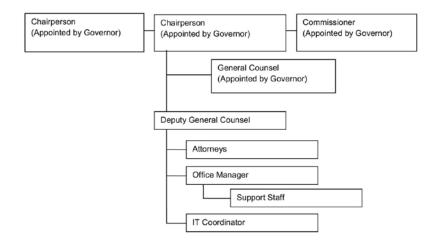
GOALS AND ACTUALS 2015 AND 2016 (CALENDAR YEARS)

Program No. 1	Performance Measure	Goal	2014 Actual	2015 Actual	2016 Actual
1	Average Case Age Per DOL Standards	Annual Average Case Age for UI Cases ≤ 40 Days	37	40	36 YTD

GOALS AND ACTUALS 2018 AND 2019 (CALENDAR YEARS)

Program No. 1	Performance Measure	Goal	2017 Goal	2018 Goal	2019 Goal
1	Average Case Age Per DOL Standards	Annual Average Case Age for UI Cases ≤ 40 Days	≤ 40	≤ 40	≤ 40

Labor and Industry Review Commission (LIRC) Organizational Chart



Note: LIRC is attached to the Department of Administration for some administrative support functions.

Agency Total by Fund Source

Labor and Industry Review Commission

ANNUAL SUMMARY							BIENNIAL SUMMARY				
Source o	of	Prior Year Total	Adjusted Base	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE	Base Year Doubled (BYD)	Biennial Request	Change From (BYD)	Change From BYD %
GPR	S	\$265,500	\$265,500	\$242,900	\$243,400	1.30	1.30	\$531,000	\$486,300	(\$44,700)	-8.4%
Total		\$265,500	\$265,500	\$242,900	\$243,400	1.30	1.30	\$531,000	\$486,300	(\$44,700)	-8.4%
PR	S	\$1,856,900	\$2,134,500	\$2,436,000	\$2,439,600	20.50	20.50	\$4,269,000	\$4,875,600	\$606,600	14.2%
Total		\$1,856,900	\$2,134,500	\$2,436,000	\$2,439,600	20.50	20.50	\$4,269,000	\$4,875,600	\$606,600	14.2%
PR Federal	S	\$0	\$0	\$0	\$0	0.00	0.00	\$0	\$0	\$0	
Total		\$0	\$0	\$0	\$0	0.00	0.00	\$0	\$0	\$0	
SEG	S	\$644,200	\$777,100	\$877,000	\$902,500	5.70	5.70	\$1,554,200	\$1,779,500	\$225,300	14.5%
Total		\$644,200	\$777,100	\$877,000	\$902,500	5.70	5.70	\$1,554,200	\$1,779,500	\$225,300	14.5%
Grand Total		\$2,766,600	\$3,177,100	\$3,555,900	\$3,585,500	27.50	27.50	\$6,354,200	\$7,141,400	\$787,200	12.4%

Agency Total by Program

427 Labor and Industry Review Commission

	ANNUAL SUMMARY								BIENNIAL SUMMARY			
Source of	Funds	Prior Year Actual	Adjusted Base	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE	Base Year Doubled (BYD)	Biennial Request	Change From (BYD)	Change From BYD %	
01 REVIE	w сом	MISSION										
Non Federa	al											
GPR		\$265,500	\$265,500	\$242,900	\$243,400	1.30	1.30	\$531,000	\$486,300	(\$44,700)	-8.42%	
	S	\$265,500	\$265,500	\$242,900	\$243,400	1.30	1.30	\$531,000	\$486,300	(\$44,700)	-8.42%	
PR		\$1,856,900	\$2,134,500	\$2,436,000	\$2,439,600	20.50	20.50	\$4,269,000	\$4,875,600	\$606,600	14.21%	
	S	\$1,856,900	\$2,134,500	\$2,436,000	\$2,439,600	20.50	20.50	\$4,269,000	\$4,875,600	\$606,600	14.21%	
SEG	-	\$644,200	\$777,100	\$877,000	\$902,500	5.70	5.70	\$1,554,200	\$1,779,500	\$225,300	14.50%	
	S	\$644,200	\$777,100	\$877,000	\$902,500	5.70	5.70	\$1,554,200	\$1,779,500	\$225,300	14.50%	
Total - Non Federal	1	\$2,766,600	\$3,177,100	\$3,555,900	\$3,585,500	27.50	27.50	\$6,354,200	\$7,141,400	\$787,200	12.39%	
reuerai	S	\$2,766,600	\$3,177,100	\$3,555,900	\$3,585,500	27.50	27.50	\$6,354,200	\$7,141,400	\$787,200	12.39%	

Agency Total by Program

427 Labor and Industry Review Commission

PGM 01 To	tal	\$2,766,600	\$3,177,100	\$3,555,900	\$3,585,500	27.50	27.50	\$6,354,200	\$7,141,400	\$787,200	12.39%
GPR		\$265,500	\$265,500	\$242,900	\$243,400	1.30	1.30	\$531,000	\$486,300	(\$44,700)	-8.42%
	S	\$265,500	\$265,500	\$242,900	\$243,400	1.30	1.30	\$531,000	\$486,300	(\$44,700)	-8.42%
PR		\$1,856,900	\$2,134,500	\$2,436,000	\$2,439,600	20.50	20.50	\$4,269,000	\$4,875,600	\$606,600	14.21%
	S	\$1,856,900	\$2,134,500	\$2,436,000	\$2,439,600	20.50	20.50	\$4,269,000	\$4,875,600	\$606,600	14.21%
SEG		\$644,200	\$777,100	\$877,000	\$902,500	5.70	5.70	\$1,554,200	\$1,779,500	\$225,300	14.50%
	S	\$644,200	\$777,100	\$877,000	\$902,500	5.70	5.70	\$1,554,200	\$1,779,500	\$225,300	14.50%
TOTAL 01		\$2,766,600	\$3,177,100	\$3,555,900	\$3,585,500	27.50	27.50	\$6,354,200	\$7,141,400	\$787,200	12.39%
	S	\$2,766,600	\$3,177,100	\$3,555,900	\$3,585,500	27.50	27.50	\$6,354,200	\$7,141,400	\$787,200	12.39%
Agency Tot	tal	\$2,766,600	\$3,177,100	\$3,555,900	\$3,585,500	27.50	27.50	\$6,354,200	\$7,141,400	\$787,200	12.39%

Agency Total by Decision Item

Labor and Industry Review Commission

Decision Item	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
2000 Adjusted Base Funding Level	\$3,177,100	\$3,177,100	26.50	26.50
3003 Full Funding of Continuing Position Salaries and Fringe Benefits	\$259,300	\$259,300	0.00	0.00
3010 Full Funding of Lease and Directed Moves Costs	\$7,900	\$12,000	0.00	0.00
4000 Statutory Language Changes; Correct Errors and Other Appropriation Changes	\$0	\$0	0.00	0.00
4100 Worker's Compensation Project Attorney Position	\$111,600	\$137,100	1.00	1.00
TOTAL	\$3,555,900	\$3,585,500	27.50	27.50

1719 Biennial Budget

Program Revenue

DEPARTMENT
PROGRAM
SUBPROGRAM

NUMERIC APPROPRIATION

CODES	TITLES					
427	Labor and Industry Review Commission					
01	Review commission					
20	Unemployment administration					

Revenue and Expenditures	Prior Year Actuals	Base Year Estimate	1st Year Estimate	2nd Year Estimate
Opening Balance	\$0	(\$199,300)	\$0	\$0
Transfer for Services; Unemployment Insurance	\$1,545,500	\$2,152,600	\$2,261,200	\$2,323,400
Total Revenue	\$1,545,500	\$1,953,300	\$2,261,200	\$2,323,400
Expenditures	\$1,744,800	\$1,953,300	\$0	\$0
2000 Adjusted Base Funding Level	\$0	\$0	\$1,953,300	\$1,953,300
3003 Full Funding of Continuing Position Salaries and Fringe Benefits	\$0	\$0	\$251,300	\$251,300
3010 Full Funding of Lease and Directed Moves Costs	\$0	\$0	\$6,500	\$9,900
Compensation Reserve	\$0	\$0	\$29,900	\$60,400

Total Expenditures	\$1,744,800	\$1,953,300	\$2,261,200	\$2,323,400
4000 Statutory Language Changes; Correct Errors and Other Appropriation Changes	\$0	\$0	\$0	\$0
Health Insurance Reserves	\$0	\$0	\$20,200	\$48,400
Wisconsin Retirement System	\$0	\$0	\$0	\$100

1719 Biennial Budget

Program Revenue

DEPARTMENT PROGRAM SUBPROGRAM

NUMERIC APPROPRIATION

CODES	TITLES
427	Labor and Industry Review Commission
01	Review commission
21	Equal rights; other moneys

Revenue and Expenditures	Prior Year Actuals	Base Year Estimate	1st Year Estimate	2nd Year Estimate
Opening Balance	\$0	(\$46,900)	\$0	\$0
Transfer for Services; Equal Rights	\$65,200	\$228,100	\$229,100	\$234,100
Total Revenue	\$65,200	\$181,200	\$229,100	\$234,100
Expenditures	\$112,100	\$181,200	\$0	\$0
2000 Adjusted Base Funding Level	\$0	\$0	\$181,200	\$181,200
3003 Full Funding of Continuing Position Salaries and Fringe Benefits	\$0	\$0	\$43,200	\$43,200
3010 Full Funding of Lease and Directed Moves Costs	\$0	\$0	\$500	\$700
Compensation Reserve	\$0	\$0	\$3,100	\$6,300

Wisconsin Retirement System	\$0	\$0	\$0	\$0
Health Insurance Reserves	\$0	\$0	\$1,100	\$2,700
Total Expenditures	\$112,100	\$181,200	\$229,100	\$234,100
Closing Balance	(\$46,900)	\$0	\$0	<u>\$</u>

Segregated Funds Revenue and Balances Statement

DEPARTMENT
NUMERIC APPROPRIATION
PROGRAM
SUBPROGRAM
WISMART FUND

CODES	TITLES				
427	Labor and Industry Review Commission				
69	Worker's comp ops - activities				
01	Review commission				
227	227				

Revenue and Expenditures	Prior Year Actuals	Base Year Estimate	1st Year Estimate	2nd Year Estimate
Opening Balance	\$0	(\$91,600)	\$0	\$0
Transfer for Services; Worker's Compensation	\$552,600	\$868,700	\$895,900	\$943,800
Total Revenue	\$552,600	\$777,100	\$895,900	\$943,800
Expenditures	\$644,200	\$777,100	\$0	\$0
2000 Adjusted Base Funding Level	\$0	\$0	\$777,100	\$777,100
3003 Full Funding of Continuing Position Salaries and Fringe Benefits	\$0	\$0	(\$11,700)	(\$11,700)
4100 Worker's Compensation Project Attorney Position	\$0	\$0	\$111,600	\$137,100

Closing Balance	(\$91,600)	\$0	\$0	\$0
Total Expenditures	\$644,200	\$777,100	\$895,900	\$943,800
Wisconsin Retirement System	\$0	\$0	\$0	\$0
Health Insurance Reserves	\$0	\$0	\$8,300	\$19,900
Compensation Reserve	\$0	\$0	\$10,600	\$21,400

Decision Item (DIN) - 2000

Decision Item (DIN) Title - Adjusted Base Funding Level

NARRATIVE

1719 Biennial Budget

Decision Item by Line

	CODES	TITLES
DEPARTMENT 427		Labor and Industry Review Commission
	CODES	TITLES
DECISION ITEM		TITLES Adjusted Base Funding Level

	Expenditure items	1st Year Cost	2nd Year Cost
01	Permanent Position Salaries	\$1,836,000	\$1,836,000
02	Turnover	\$0	\$0
03	Project Position Salaries	\$0	\$0
04	LTE/Misc. Salaries	\$38,600	\$38,600
05	Fringe Benefits	\$840,100	\$840,100
06	Supplies and Services	\$456,500	\$456,500
07	Permanent Property	\$5,900	\$5,900
08	Unalloted Reserve	\$0	\$0
09	Aids to Individuals Organizations	\$0	\$0
10	Local Assistance	\$0	\$0
11	One-time Financing	\$0	\$0
12	Debt Service	\$0	\$0
13		\$0	\$0
14		\$0	\$0
15		\$0	\$0
16		\$0	\$0

17	Total Cost	\$3,177,100	\$3,177,100
18	Project Positions Authorized	0.00	0.00
19	Classified Positions Authorized	22.50	22.50
20	Unclassified Positions Authorized	4.00	4.00

Decision Item by Numeric

Program	Decision Item/Numeric	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
	2000	Adjusted Base F	unding Level		
01	Review commission				
	01 Gen program ops, review Comm	\$265,500	\$265,500	1.30	1.30
	20 Unemployment administration	\$1,953,300	\$1,953,300	19.00	19.00
	21 Equal rights; other moneys	\$181,200	\$181,200	1.50	1.50
	41 Federal moneys	\$0	\$0	0.00	0.00
	69 Worker's comp ops - activities	\$777,100	\$777,100	4.70	4.70
	Review commission SubTotal	\$3,177,100	\$3,177,100	26.50	26.50
	Adjusted Base Funding Level SubTotal	\$3,177,100	\$3,177,100	26.50	26.50
	Agency Total	\$3,177,100	\$3,177,100	26.50	26.50

Decision Item by Fund Source

	Source of F	unds	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
Decision Item	2000	Adjus	ted Base Funding I	Level		
	GPR	S	\$265,500	\$265,500	1.30	1.30
	PR	S	\$2,134,500	\$2,134,500	20.50	20.50
	PR Federal	S	\$0	\$0	0.00	0.00
	SEG	S	\$777,100	\$777,100	4.70	4.70
	Total		\$3,177,100	\$3,177,100	26.50	26.50
Agency Total			\$3,177,100	\$3,177,100	26.50	26.50

Decision Item (DIN) - 3003

Decision Item (DIN) Title - Full Funding of Continuing Position Salaries and Fringe Benefits

NARRATIVE

Standard Budget Adjustment - Full Funding of Continuing Position Salaries and Fringe Benefits

1719 Biennial Budget

Decision Item by Line

	CODES	TITLES
DEPARTMENT	427	Labor and Industry Review Commission
	CODES	TITLES
DECICION ITEM		
DECISION ITEM	3003	Full Funding of Continuing Position Salaries and Fringe
DECISION ITEM	3003	Full Funding of Continuing Position Salaries and Fringe Benefits

	Expenditure items	1st Year Cost	2nd Year Cost
01	Permanent Position Salaries	\$157,900	\$157,900
02	Turnover	\$0	\$0
03	Project Position Salaries	\$0	\$0
04	LTE/Misc. Salaries	\$0	\$0
05	Fringe Benefits	\$101,400	\$101,400
06	Supplies and Services	\$0	\$0
07	Permanent Property	\$0	\$0
80	Unalloted Reserve	\$0	\$0
09	Aids to Individuals Organizations	\$0	\$0
10	Local Assistance	\$0	\$0
11	One-time Financing	\$0	\$0
12	Debt Service	\$0	\$0
13		\$0	\$0
14		\$0	\$0
15		\$0	\$0

16		\$0	\$0
17	Total Cost	\$259,300	\$259,300
18	Project Positions Authorized	0.00	0.00
19	Classified Positions Authorized	0.00	0.00
20	Unclassified Positions Authorized	0.00	0.00

Decision Item by Numeric

Program	Decision Item/Numeric	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
	3003	Full Funding of Fringe Benefits	Continuing Posi	tion Salar	es and
01	Review commission				
	01 Gen program ops, review Comm	(\$23,500)	(\$23,500)	0.00	0.00
	20 Unemployment administration	\$251,300	\$251,300	0.00	0.00
	21 Equal rights; other moneys	\$43,200	\$43,200	0.00	0.00
	69 Worker's comp ops - activities	(\$11,700)	(\$11,700)	0.00	0.00
	Review commission SubTotal	\$259,300	\$259,300	0.00	0.00
	Full Funding of Continuing Position Salaries and Fringe Benefits SubTotal	\$259,300	\$259,300	0.00	0.00
	Agency Total	\$259,300	\$259,300	0.00	0.00

Decision Item by Fund Source

	Source of F	unds	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
Decision Item	3003	Full F	unding of Continu	ing Position Salaries	and Fringe	Benefits
	GPR	S	(\$23,500)	(\$23,500)	0.00	0.00
	PR	S	\$294,500	\$294,500	0.00	0.00
	SEG	S	(\$11,700)	(\$11,700)	0.00	0.00
	Total		\$259,300	\$259,300	0.00	0.00
Agency Total			\$259,300	\$259,300	0.00	0.00

Decision Item (DIN) - 3010

Decision Item (DIN) Title - Full Funding of Lease and Directed Moves Costs

NARRATIVE

Standard Budget Adjustment - Full Funding of Lease and Directed Moves Costs

1719 Biennial Budget

Decision Item by Line

	CODES	TITLES		
DEPARTMENT 427		Labor and Industry Review Commission		
	CODES	TITLES		
DECISION ITEM		TITLES Full Funding of Lease and Directed Moves Costs		

	Expenditure items	1st Year Cost	2nd Year Cost
01	Permanent Position Salaries	\$0	\$0
02	Turnover	\$0	\$0
03	Project Position Salaries	\$0	\$0
04	LTE/Misc. Salaries	\$0	\$0
05	Fringe Benefits	\$0	\$0
06	Supplies and Services	\$7,900	\$12,000
07	Permanent Property	\$0	\$0
08	Unalloted Reserve	\$0	\$0
09	Aids to Individuals Organizations	\$0	\$0
10	Local Assistance	\$0	\$0
11	One-time Financing	\$0	\$0
12	Debt Service	\$0	\$0
13		\$0	\$0
14		\$0	\$0
15		\$0	\$0
16		\$0	\$0

17	Total Cost	\$7,900	\$12,000
18	Project Positions Authorized	0.00	0.00
19	Classified Positions Authorized	0.00	0.00
20	Unclassified Positions Authorized	0.00	0.00

Decision Item by Numeric

Program	Decision Item/Numeric	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
	3010	Full Funding of	Lease and Direc	cted Move	s Costs
01	Review commission				
	01 Gen program ops, review Comm	\$900	\$1,400	0.00	0.00
	20 Unemployment administration	\$6,500	\$9,900	0.00	0.00
	21 Equal rights; other moneys	\$500	\$700	0.00	0.00
	Review commission SubTotal	\$7,900	\$12,000	0.00	0.00
	Full Funding of Lease and Directed Moves Costs SubTotal	\$7,900	\$12,000	0.00	0.00
	Agency Total	\$7,900	\$12,000	0.00	0.00

Decision Item by Fund Source

	Source of F	unds	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
Decision Item	3010	Full F	unding of Lease a	nd Directed Moves C	osts	
	GPR	S	\$900	\$1,400	0.00	0.00
	PR	S	\$7,000	\$10,600	0.00	0.00
	Total		\$7,900	\$12,000	0.00	0.00
Agency Total			\$7,900	\$12,000	0.00	0.00

Decision Item (DIN) - 4000

Decision Item (DIN) Title - Statutory Language Changes; Correct Errors and Other Appropriation Changes

NARRATIVE

LIRC was established to provide a fair and impartial review of the decisions of the administrative law judges (ALJs) of the Department of Workforce Development (DWD), and now the worker's compensation ALJs of the Department of Administration's (DOA) Division of Hearings and Appeals. The commission's decisions provide consistency, stability, and integrity to the programs for the employers, employees, insurers, and citizens of the State of Wisconsin.

LIRC previously was attached to DWD for some administrative purposes. This attachment for administrative purposes was changed to DOA in 2015 Wis. Act 55. On March 1, 2016, 2015 Wis. Act 194 effected some corrections of errors in the statutory appropriation language that occurred as part of this reorganization process. The Legislative Fiscal Bureau indicated that additional corrections would need to be made in the biennial budget process. At the time, LIRC noted these additional statutory appropriation language errors and indicated that if these errors were not corrected in the technical bill, then LIRC would bring them forward in the biennial budget process.

The law previously ensured that DWD could not control or change LIRC's budget. This restriction ensured the integrity of the appeals process. Previously, Wis. Stat. § 15.225 provided that "the budget of [LIRC] shall be transmitted by [DWD] to the governor without change or modification by [DWD], unless agreed to by [LIRC]." This provision was renumbered § 15.105(15) and amended to note that LIRC is now attached to the DOA. The language currently provides that DOA cannot control or change LIRC's budget. While the language is sufficient in regards to DOA, there is no language to ensure that DWD cannot interfere with the appeals process by seeking changes to LIRC's budget. Since the federal funds which support LIRC's work flows through DWD, it is important for the integrity of the programs to continue to restrict DWD's ability to interfere with the commission's functions. This appears to have been an unintended oversight in the language and Wis. Stat. § 15.105(15) should be corrected to ensure the status quo and that DWD also cannot change or modify LIRC's budget.

Additionally, the statutory language of Wis. Stat. § 20.445(1)(n) which was drafted in the reorganization process could be misconstrued or misinterpreted to provide authority to the treasurer of the UI reserve fund to transfer funds to the LIRC budget that are not consistent with the amount of the schedule in the biennial budget. This would be bad public policy if DWD has the ability to improperly control LIRC's UI funding in response to LIRC issuing decisions with which DWD disagrees. Failure to correct this language undercuts the integrity of the UI program.

Finally, Act 55 did not create an account for LIRC to receive and expend funds, e.g., for the purchase of transcripts by parties, charges for photocopies or other revenues collected. The creation of a program revenue service (PR-S) continuing appropriation will allow LIRC to collect and expend revenues collected for copies, transcripts, and other related services for which it receives payment. The creation of this appropriation would require a change to §108.09(5)(b), Wis. Stats., which requires that payments for transcripts for Unemployment Insurance (UI) hearings be paid to the administrative account with the

Department of Workforce Development (DWD), as well as the creation of a continuing appropriation within §20.427, Wis. Stats. These funds, along with other revenue collect for copies, transcripts for other types of hearings, and additional services, would be retained within LIRC.

The attached proposed language to correct these errors was submitted by LIRC in the same basic form with its analysis of AB 865 that became 2015 Wis. Act 194.

STATUTORY CORRECTION LANGUAGE FOR LIRC APPROPRIATIONS

SECTION 1. 15.105 (15) of the statutes is amended to read:

15.105 (15) LABOR AND INDUSTRY REVIEW COMMISSION. There is created a labor and industry review commission which is attached to the department of administration under s. 15.03, except the budget of the labor and industry review commission shall be transmitted by the department to the governor without change or modification by the department or the department of workforce development, unless agreed to by the labor and industry review commission. The governor shall appoint an individual to serve at the pleasure of the governor as general counsel for the commission.

NOTE: This correction maintains the long-standing status quo that the DWD cannot control or change LIRC's budget, which will ensure the integrity of the appeals process.

SECTION 2. 20.427 (1) (g) of the statutes is created to read:

20.427 (1) (g) *Agency collections*. The amounts in the schedule for copying of documents, generation of copies of documents from optical disk or electronic storage, publication of books and other services provided in carrying out the functions of the commission. All moneys received by the commission as fees or other charges for photocopying, generation of copies of documents from optical disk or electronic storage, sales of books and other services provided in carrying out the functions of the commission shall be credited to this appropriation.

NOTE: Previously LIRC did not collect funds for copying and other services but all such funds were routed to DWD. With LIRC's attachment to DOA for administrative purposes, LIRC needs authority to collect these funds directly. This provision establishes that authority.

SECTION 3. 20.445 (1) (n) of the statutes is amended to read:

20.445 (1) (n) Employment assistance and unemployment insurance administration; federal moneys. All federal moneys received, as authorized by the governor under s. 16.54, for the administration of employment assistance and unemployment insurance programs of the department, for the performance of the department's other functions under subch. I of ch. 106 and ch. 108, and to pay the compensation and expenses of appeal tribunals and of employment councils appointed under s. 108.14, to be used for such purposes, except as provided in s. 108.161 (3e), and, from the moneys received by this state under section 903 (d) of the federal Social Security Act, as amended, to transfer to the appropriation account under par. (nb) an amount determined by the treasurer of the unemployment reserve fund not exceeding the lesser of the amount specified in s. 108.161 (4) (d) or the amounts in the schedule under par. (nb), to

transfer to the appropriation account under par. (nd) an amount determined by the treasurer of the unemployment reserve fund not exceeding the lesser of the amount specified in s. 108.161 (4) (d) or the amounts in the schedule under par. (nd), to transfer to the appropriation account under par. (ne) an amount not exceeding the lesser of the amount specified in s. 108.161 (4) (d) or the sum of the amounts in the schedule under par. (ne) and the amount determined by the treasurer of the unemployment reserve fund that is required to pay for the cost of banking services incurred by the unemployment reserve fund, and to transfer to the appropriation account under s. 20.427 (1) (k) an amount determined by the treasurer of the unemployment reserve fund the amounts in the schedule for the unemployment insurance activities of the labor and industry review commission.

NOTE: This correction provides for the transfer of funds for the unemployment insurance activities of LIRC and preserves the status quo that DWD has no authority over the budget of the commission, a necessary requirement for the independence of the commission and fundamental fairness and due process in the unemployment insurance appeals process.

SECTION 4. 108.09 (5) (b) of the statutes is amended to read:

108.09 (5) (b) All testimony at any hearing under this section shall be recorded by electronic means, but need not be transcribed unless either of the parties requests a transcript before expiration of that party's right to further appeal under this section and pays a fee to the commission in advance, the amount of which shall be established by rule of the commission. When the commission provides a transcript to one of the parties upon request, the commission shall also provide a copy of the transcript to all other parties free of charge. The transcript fee thus collected shall be paid to the administrative account under 20.427 (1) (g).

NOTE: This amendment provides that funds received by LIRC for LIRC activities remain with LIRC in a LIRC appropriation.

1719 Biennial Budget

Decision Item by Line

	CODES	TITLES
DEPARTMENT	427	Labor and Industry Review Commission
	CODES	TITLES
DECISION ITEM	4000	Statutory Language Changes; Correct Errors and Other
		Appropriation Changes

	Expenditure items	1st Year Cost	2nd Year Cost
01	Permanent Position Salaries	\$0	\$0
02	Turnover	\$0	\$0
03	Project Position Salaries	\$0	\$0
04	LTE/Misc. Salaries	\$0	\$0
05	Fringe Benefits	\$0	\$0
06	Supplies and Services	\$0	\$0
07	Permanent Property	\$0	\$0
80	Unalloted Reserve	\$0	\$0
09	Aids to Individuals Organizations	\$0	\$0
10	Local Assistance	\$0	\$0
11	One-time Financing	\$0	\$0
12	Debt Service	\$0	\$0
13		\$0	\$0
14		\$0	\$0
15		\$0	\$0

16		\$0	\$0
17	Total Cost	\$0	\$0
18	Project Positions Authorized	0.00	0.00
19	Classified Positions Authorized	0.00	0.00
20	Unclassified Positions Authorized	0.00	0.00

Decision Item by Numeric

Program	Decision Item/Numeric	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
	4000	Statutory Langu Other Appropria		Correct Er	rors and
	Review commission				
	20 Unemployment administration	\$0	\$0	0.00	0.00
	22 Agency collections	\$0	\$0	0.00	0.00
	Review commission SubTotal	\$0	\$0	0.00	0.00
	Statutory Language Changes; Correct Errors and Other Appropriation Changes SubTotal	\$0	\$0	0.00	0.00
	Agency Total	\$0	\$0	0.00	0.00

Decision Item by Fund Source

	Source of F	unds	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
Decision Item	4000		tory Language Cha opriation Changes	anges; Correct Errors	and Other	
	PR	S	\$0	\$0	0.00	0.00
	Total		\$0	\$0	0.00	0.00
Agency Total			\$0	\$0	0.00	0.00

Decision Item (DIN) - 4100

Decision Item (DIN) Title - Worker's Compensation Project Attorney Position

NARRATIVE

2015 Wisconsin Act 180 made various changes to the Worker's Compensation Law (§102 et seq., Wis. Stats.), which were recommended by the Worker's Compensation Advisory Council. Act 180 provided that:

- compensation for wages is not due when an employee violates a work policy concerning alcohol or drug use and the violation is a cause of the injury.
- compensation for wages is not due during a temporary disability for any period in which the
 employee could return to restricted work, if the employee has been suspended or terminated for
 misconduct.
- liability is reduced when a combination of an injury in the course of employment and other factors
 cause a permanent disability (employer pays only the percentage of the permanent disability that
 was caused by the accidental injury that occurred in the course of employment).

DWD has estimated that these changes could increase the number of administrative law hearings by over 400 annually, some of which will be appealed and subsequently be reviewed by LIRC. Currently, approximately 35-40% of appealable Worker's Compensation decisions are appealed to LIRC.

LIRC proposes creation of a 1.0 FTE SEG (§20.427(1)(ra)) Project Attorney position to address increased caseload associated with these changes, which will be funded through the Worker's Comp Operations Fund. LIRC anticipates that the caseload increase may be temporary; therefore, a permanent increase in position authority is not requested at this time. As a professional legal (Attorney) position, an LTE position is not a viable option.

It is anticipated that this position will require a \$111,600 SEG increase in budget authority for 2017-18 (based on the position being approved for the only the 2nd-4th quarters of FY18) and \$137,200 SEG 2018-19. An additional \$6,000 SEG in FY18 is needed to addresses one-time costs, such as computer equipment, associated with a new position. The ongoing costs include \$85,900 for salary (based on the appointment maximum salary of \$41.26/hr.), \$40,300 fringe based on LIRC's 46.89% rate, and \$11,000 in support costs, including DET charges, supplies, telephone costs, and other associated overhead. Due to the credentials and experience required to conduct these hearings, the current average salary for a LIRC Attorney exceeds \$48/hr.

1719 Biennial Budget

Decision Item by Line

	CODES	TITLES
DEPARTMENT	427	Labor and Industry Review Commission
	CODES	TITLES
DECISION ITEM		TITLES Worker's Compensation Project Attorney Position

	Expenditure items	1st Year Cost	2nd Year Cost
01	Permanent Position Salaries	\$0	\$0
02	Turnover	\$0	\$0
03	Project Position Salaries	\$64,400	\$85,900
04	LTE/Misc. Salaries	\$0	\$0
05	Fringe Benefits	\$30,200	\$40,200
06	Supplies and Services	\$11,000	\$11,000
07	Permanent Property	\$0	\$0
08	Unalloted Reserve	\$0	\$0
09	Aids to Individuals Organizations	\$0	\$0
10	Local Assistance	\$0	\$0
11	One-time Financing	\$6,000	\$0
12	Debt Service	\$0	\$0
13		\$0	\$0
14		\$0	\$0
15		\$0	\$0
16		\$0	\$0

17	Total Cost	\$111,600	\$137,100
18	Project Positions Authorized	1.00	1.00
19	Classified Positions Authorized	0.00	0.00
20	Unclassified Positions Authorized	0.00	0.00

Decision Item by Numeric

Program	Decision Item/Numeric	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
	4100	Worker's Comp	ensation Project	Attorney	Position
01	Review commission				
	69 Worker's comp ops - activities	\$111,600	\$137,100	1.00	1.00
	Review commission SubTotal	\$111,600	\$137,100	1.00	1.00
	Worker's Compensation Project Attorney Position SubTotal	\$111,600	\$137,100	1.00	1.00
	Agency Total	\$111,600	\$137,100	1.00	1.00

Decision Item by Fund Source

	Source of I	unds	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
Decision Item	4100	Worke	er's Compensation	Project Attorney Pos	sition	
	SEG	S	\$111,600	\$137,100	1.00	1.00
	Total		\$111,600	\$137,100	1.00	1.00
Agency Total			\$111,600	\$137,100	1.00	1.00

ACT 201

Proposal under s. 16.42(4)(b)2.: 0% change in each fiscal year

FY: FY18
Agency: LIRC - 427

Exclusions: Federal
Debt Service

Columns A-G were prepopulated for agencies to reflect state operations adjusted base and reductions agreed to by DOA and LFB. See Appendix H for instructions on how to complete these templates.

Proposed \$ and Proposed FTE columns reflect total agency proposed spending and positions for indicated fiscal year. These amounts should include standard budget adjustments (SBAs), any proposed reallocations or reductions to meet the target, and any other requests that the agency would want considered under this proposal.

Appropriations with zero dollars and zero FTEs are not loaded into the template. If you have any questions, contact your SBO analyst.

IF YOUR AGENCY PLANS TO TAKE THE SAME CUTS OVER BOTH YEARS, YOU SHOULD ONLY FILL OUT ONE GRID FOR 0% GROWTH AND ONE GRID FOR 5% REDUCTION, THEN CHANGE FY18 TO FY18 AND 19.

	Appropriation		Fund	Adjusted B	ase	(See Note 1) 0% Change	Proposed Budget 2017-18 Item		Proposed Budget 2017-18		Item	Change from A	.dj Base	(See No Remove	,	Change from after Rem	,	
Agency	Alpha	Numeric	Source	\$	FTE	Target	Proposed \$	Proposed FTE	Ref.	\$	FTE	\$	FTE	\$		FTE		
427	1a	101	GPR	265,500	1.30	0	242,900	1.30		(22,600)	0.00	22,600	0.00		0	0.00		
427	1ra	169	SEG	777,100	4.70	0	765,400	4.70		(11,700)	0.00	11,700	0.00		0	0.00		
Totals				1,042,600	6.00	0	1,008,300	6.00		(34,300)	0.00	34,300	0.00		0	0.00		

Note 1: Reduction target must be met within state operations appropriations, but may be allocated across those appropriations and fund sources.

Note 2: Amounts should be SBAs (DINs 3001 - 3011) from agency request multiplied by -1.

Difference = 0 Should equal \$0

Target Reduction =

Items - Describe proposed changes (excl. SBAs) to reach target or other priorities of agency

- 1 0100 reductions would be accomplished through cuts in supplies & services; reduction in GPR/Equal Rights funds will impede the commission's timely processing of equal rights cases.
- 16900 reductions would be accomplished through cuts in supplies & services; any reduction in WC funds will impede the commission's timely issuance of decisions, given projected increase in appeals.

2

ACT 201

Proposal under s. 16.42(4)(b)1.: 5% change in each fiscal year

FY: FY18
Agency: LIRC - 427

Exclusions: Federal

Debt Service

Columns A-G were prepopulated for agencies to reflect state operations adjusted base and reductions agreed to by DOA and LFB. See Appendix H for instructions on how to complete these templates.

Proposed \$ and Proposed FTE columns reflect total agency proposed spending and positions for indicated fiscal year. These amounts should include standard budget adjustments (SBAs), any proposed reallocations or reductions to meet the target, and any other requests that the agency would want considered under this proposal.

Appropriations with zero dollars and zero FTEs are not loaded into the template. If you have any questions, contact your SBO analyst.

IF YOUR AGENCY PLANS TO TAKE THE SAME CUTS OVER BOTH YEARS, YOU SHOULD ONLY FILL OUT ONE GRID FOR 0% GROWTH AND ONE GRID FOR 5% REDUCTION, THEN CHANGE FY18 TO FY18 AND 19.

	Appropriation		Fund	Adjusted B	ase	(See Note 1) 5% Reduction	Proposed Budget 2017-18 Item		Proposed Budget 2017-18		Proposed Budget 2017-18		Proposed Budget 2017-18		Proposed Budget 2017-18		Proposed Budget 2017-18		Item	Change from Ad	dj Base	(See No Remove	,	Change from Adjuste after Removal of S	
Agency	Alpha	Numeric	Source	\$	FTE	Target	Proposed \$	Proposed FTE	Ref.	\$	FTE	\$	FTE	\$	FTE										
427	1a	101	GPR	265,500	1.30	(13,300)	229,600	1.30		(35,900)	0.00	22,600	0.00	(13,300)	0.00										
427	1ra	169	SEG	777,100	4.70	(38,900)	726,500	4.70		(50,600)	0.00	11,700	0.00	(38,900)	0.00										
Totals				1,042,600	6.00	(52,200)	956,100	6.00		(86,500)	0.00	34,300	0.00	(52,200)	0.00										

Note 1: Reduction target must be met within state operations appropriations, but may be allocated across those appropriations and fund sources.

Note 2: Amounts should be SBAs (DINs 3001 - 3011) from agency request multiplied by -1.

Difference = 0
Should equal \$0

(52,200)

Target Reduction =

Items - Describe proposed changes (excl. SBAs) to reach target or other priorities of agency

- 10100 reductions would be accomplished through cuts in supplies & services; reduction in GPR/Equal Rights funds will impede the commission's timely processing of equal rights cases.
 - 16900 reductions would be accomplished through cuts in supplies & services; any reduction in WC funds will impede the commission's timely issuance of decisions, given projected increase in appeals. if required to achieve additional savings in appropriation 16900, the project position requested in the 17-19 Budget (DIN #4100) would not be hired.
- 3
- 4
- 5

Proposal under s. 16.42(4)(b)2.: 0% change in each fiscal year

FY: FY19
Agency: LIRC - 427

IF YOUR AGENCY PLANS TO TAKE THE SAME CUTS OVER BOTH YEARS, YOU SHOULD ONLY FILL OUT ONE GRID FOR 0% GROWTH AND ONE GRID FOR 5% REDUCTION, THEN CHANGE FY18 TO FY18 AND 19.

	Appropriation		Fund Adjusted Base		ase	(See Note 1) 0% Change Proposed Budget 2018-19		Item	Change from Adj Base		(See Note 2) Remove SBAs		Change from Adjusted Base after Removal of SBAs		
Agency	Alpha	Numeric	Source	\$	FTE	Target	Proposed \$	Proposed FTE	Ref.	\$	FTE	\$	FTE	\$	FTE
427	1a	101	GPR	265,500	1.30	0	243,400	1.30		(22,100)	0.00	22,100	0.00	0	0.00
427	1ra	169	SEG	777,100	4.70	0	765,400	4.70		(11,700)	0.00	11,700	0.00	0	0.00
Totals				1,042,600	6.00	0	1,008,800	6.00		(33,800)	0.00	33,800	0.00	0	0.00
Note 1: Reduction target must be met within state operations appropriations, but may be allocated across those appropriations and fund sources. Target Reduction =													0		

Note 2: Amounts should be SBAs (DINs 3001 - 3011) from agency request multiplied by -1.

Difference = 0
Should equal \$0

Items - Describe proposed changes (excl. SBAs) to reach target or other priorities of agency

10100 reductions would be accomplished through cuts in supplies & services; reduction in GPR/Equal Rights funds will impede the commission's timely processing of equal rights cases.

2 16900 reductions would be accomplished through cuts in supplies & services; any reduction in WC funds will impede the commission's timely issuance of decisions, given projected increase in appeals.

3

ACT 201

Proposal under s. 16.42(4)(b)1.: 5% change in each fiscal year

FY: **FY19**

Agency: LIRC - 427

IF YOUR AGENCY PLANS TO TAKE THE SAME CUTS OVER BOTH YEARS, YOU SHOULD ONLY FILL OUT ONE GRID FOR 0% GROWTH AND ONE GRID FOR 5% REDUCTION, THEN CHANGE FY18 TO FY18 AND 19.

	(See N					(See Note 1)				Ī		(See Note	2)	Change from Adjus	sted Base
	Appropriation		Fund	Adjusted Base		5% Reduction	Proposed Budget 2018-19		Item	Change from Adj Base		Remove SBAs		after Removal of SBAs	
Agency	Alpha	Numeric	Source	\$	FTE	Target	Proposed \$	Proposed FTE	Ref.	\$	FTE	\$	FTE	\$	FTE
427	1a	101	GPR	265,500	1.30	(13,300)	230,100	1.30		(35,400)	0.00	22,100	0.00	(13,300)	0.00
427	1ra	169	SEG	777,100	4.70	(38,900)	726,500	4.70		(50,600)	0.00	11,700	0.00	(38,900)	0.00
Totals				1,042,600	6.00	(52,200)	956,600	6.00		(86,000)	0.00	33,800	0.00	(52,200)	0.00

Note 1: Reduction target must be met within state operations appropriations, but may be allocated across those appropriations and fund sources.

Note 2: Amounts should be SBAs (DINs 3001 - 3011) from agency request multiplied by -1.

Difference = 0
Should equal \$0

(52,200)

Target Reduction =

Items - Describe proposed changes (excl. SBAs) to reach target or other priorities of agency

- 1 10100 reductions would be accomplished through cuts in supplies & services; reduction in GPR/Equal Rights funds will impede the commission's timely processing of equal rights cases.
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- 4
- 5