

July 21, 2004

The Honorable Alberta Darling, Co-Chair Joint Committee on Finance Room 317 East, State Capitol Madison, WI 53702

The Honorable Dean Kaufert, Co-Chair Joint Committee on Finance Room 308 East, State Capitol Madison, WI 53702

Dear Senator Darling and Representative Kaufert:

Attached are the signed minutes of the June 30, 2004, meeting under s. 13.10, Wisconsin Statutes.

Pursuant to s. 13.10(4), Wisconsin Statutes, I am objecting to the Committee's action under one item of the minutes.

Under item VI, paragraph three, the Joint Committee on Finance required the Department of Health and Family Services to transfer \$1,919,900 GPR in state fiscal year 2003-04 from its Milwaukee child welfare services; aids appropriation under s. 20.435(3)(cx) to the department's state fiscal year 2004-05 state foster care and adoption services appropriation under s. 20.435(3)(dd). The Joint Committee on Finance indicated that the amount transferred would be used to address a projected deficit in funding for foster care and adoption assistance payments in state fiscal year 2004-05.

I object to item VI, paragraph 3, which would transfer \$1,919,900 GPR in state fiscal year 2003-04 from the Milwaukee child welfare services; aids appropriation under s. 20.435(3)(cx) to the department's state fiscal year 2004-05 state foster care and adoption services appropriation under s. 20.435(3)(dd).

These funds should remain in the Bureau of Milwaukee Child Welfare appropriation to ensure the continued success of efforts to meet critical permanence, safety and child well-being performance standards. These standards include reducing the number of children initially placed foster care, limiting the length of time children spend in foster

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care and reducing the number of multiple foster care placements experienced by children who must be placed in care for their own safety. In addition, the Bureau of Milwaukee Child Welfare will likely face immediate unbudgeted financial pressures in state fiscal year 2004-05 related to greater use of on-going case services by families with children in foster care and possible vendor transition issues. The effect of this veto will be to retain funds for the needs of the Bureau of Milwaukee Child Welfare.

The immediate pressures facing the Bureau of Milwaukee Child Welfare require retaining the funding in the Bureau's appropriation. Although it appears likely that the statewide foster care and adoption assistance program will incur a deficit in state fiscal year 2004-05, the extent of the deficit will not be known until the end of the fiscal year. At that time the Department of Health and Family Services can request precisely the amount of additional funding needed for the statewide foster care and adoption assistance program.

Sincerely

Jim Doyle

THE STATE OF WISCONSIN

SENATE CHAIR ALBERTA DARLING

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JOINT COMMITTEE ON FINANCE

Minutes of the Regular Meeting Under s. 13.10

June 30, 2004

Co-chair Kaufert presided and called the meeting to order at 2:00 p.m.

Present: Senators Darling, Fitzgerald, Lazich, Harsdorf, Kanavas, Decker, Moore Representatives Kaufert, Huebsch, Ward, Stone, Rhoades, D. Meyer, Schooff, Colon

I. Department of Corrections

Moved by Representative Kaufert and seconded by Senator Darling to modify the Department of Administration's plan submitted under s. 16.513 by approving a one-time transfer in 2003-04 of \$2,952,400 GPR from the Department of Corrections serious juvenile offenders biennial appropriation [s. 20.410 (3)(cg)] to the agency's general program operations appropriation for juvenile correctional services [s. 20.410 (3)(a)] to address a projected deficit in the agency's juvenile correctional services program revenue appropriation [s. 20.410 (3)(hm)]. In addition, direct the Departments of Administration and Corrections to develop legislation for introduction in the 2005 Legislature to transfer the program revenue account balances, as proposed under the s. 16.513 plan, from the juvenile residential aftercare appropriation [s. 20.410(3)(ho)] and the corrective sanctions program appropriation [s. 20.410(3)(hr)] to the agency's juvenile correctional services program revenue appropriation [s. 20.410(3)(hm)] to address deficits in 2003-04 or 2004-05.

Ayes, 15; Noes, 0

II. Department of Military Affairs

Moved by Representative Rhoades and seconded by Representative Kaufert to transfer \$294,000 GPR appropriated under the Department of Military Affairs' energy costs appropriation [s. 20.465(1)(f)] from the 2004-05 fiscal year to the 2003-04 fiscal year to address an energy cost shortfall in 2003-04.

Ayes, 15; Noes, 0

III. District Attorneys

Moved by Representative Kaufert and seconded by Senator Darling to transfer \$744,300 GPR in one-time funding in the District Attorneys' salary and fringe benefits appropriation [s. 20.475(1)(d)] from the 2003-04 fiscal year to the 2004-05 fiscal year.

Ayes, 14; Noes, 1 [Decker]

IV. Ethics Board

Moved by Representative Kaufert and seconded by Senator Darling to provide a one-time supplement of \$15,000 GPR in 2003-04 to the Ethics Board's appropriation [s. 20.521(1)(b)] from the Committee's supplemental appropriation [s. 20.865(4)(a)] to fund current (\$12,100 GPR) and future (\$2,900 GPR) investigation costs related to possible violations of the Code of Ethics for Public Officials anticipated to be incurred through June 30, 2004. Provide that the \$2,900 GPR in funding made available to address special investigative assistance costs incurred after June 3, 2004, be released only with the approval of the Department of Administration.

Ayes, 15; Noes, 0

V. <u>Elections Board and Department of Administration</u>

Moved by Senator Moore and seconded by Senator Decker to transfer, in 2003-04, \$2.0 million GPR from the Department of Health and Family Services' (DHFS) Division of Care and Treatment Facilities general program operations appropriation [s. 20.435(2)(a)] to the medical assistance benefits appropriation [s. 20.435(4)(b)]. In addition, approve the following one-time transfers in 2003-04: (a) \$1,135,600 GPR from DHFS' Wisconsin Resource Center appropriation [s. 20.435(2)(b)] to the Committee's GPR supplemental appropriation [s. 20.865(4)(a)] in 2003-04 reserved for possible future release to the Board to match federal funding under the Help America Vote Act (HAVA); and (b) \$1,135,600 FED in income augmentation funding from the Committee's FED supplemental appropriation [s. 20.865(4)(m)] to DHFS' income augmentation appropriation [s. 20.435(8)(mb)] to replace GPR funding transferred to the Committee's GPR supplemental appropriation.

Ayes, 15; Noes, 0

VI Department of Health and Family Services

Moved by Senator Darling and seconded by Representative Stone to transfer, in 2003-04, \$988,000 GPR from the Milwaukee child welfare aids appropriation [s. 20.435(3)(cx)] to the state foster care and adoption assistance appropriation [s. 20.435(3)(dd)].

Ayes, 15; Noes, 0

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Moved by Senator Darling and seconded by Representative Stone to transfer \$1,919,900 GPR from the Milwaukee child welfare aids appropriation to the Committee's GPR supplemental appropriation in 2004-05 to be used for costs associated with Milwaukee child welfare services and/or the state foster care and adoption services program.

Ayes, 3; Noes, 12 [Kaufert, Huebsch, Ward, Rhoades, Meyer, Schooff, Colon, Fitzgerald, Harsdorf, Kanavas, Decker, Moore]

Moved by Representative Kaufert and seconded by Representative Huebsch to transfer \$1,919,900 GPR from the Milwaukee child welfare aids appropriation [s. 20.435(3)(cx)] in 2003-04 to the state foster care and adoption services appropriation [s. 20.435(3)(dd)] in 2004-05 to partially address a projected \$3,082,600 GPR shortfall in funding for foster care and adoption services payments in that year.

Vetoed in Part

Ayes, 8; Noes, 7 [Stone, Schooff, Colon, Darling, Lazich, Decker, Moore]

VII. Department of Health and Family Services

Moved by Senator Darling and seconded by Senator Moore to transfer in the birth-to-three appropriation [s. 20.435(7)(bt)] \$419,400 GPR from the 2003-04 fiscal year to the 2004-05 fiscal year.

Ayes, 15; Noes, 0

VIII. Department of Health and Family Services

Secretary's Note: This item was deferred by the presiding co-chair.

IX. Educational Communications Board

Moved by Representative Kaufert and seconded by Senator Darling to transfer \$62,700 GPR in 2003-04 and in 2004-05 from Educational Communications Board (ECB) Milwaukee Area Technical College appropriation [s. 20.225(1)(d)], with \$40,000 GPR transferred each year to ECB's programming appropriation [s. 20.225(1)(f)], and \$20,700 GPR transferred each year to ECB's general program operations appropriation [s. 20.225(1)(a)] in order to adjust appropriations for reductions taken in 2003 Wisconsin Act 33.

Ayes, 15; Noes, 0

X. Department of Public Instruction

Moved by Senator Darling and seconded by Senator Harsdorf to transfer, in 2003-04, \$539,200 GPR from the tuition payments appropriation [s. 20.255(2)(cg)] to the primary SAGE appropriation [s. 20.255(2)(cu)].

Ayes, 15; Noes, 0

Secretary's Note: Pursuant to this action, DPI will make supplemental SAGE payments in the amount of \$11.30 per eligible pupil to bring each district's payments for the year to the statutory amount of \$2,000 per low-income pupil.

XI. <u>University of Wisconsin System</u>

Moved by Senator Darling and seconded by Representative Kaufert to transfer from the 2004-05 fiscal year to the 2003-04 fiscal year \$10,699,800 GPR in the agency's appropriation under s. 20.285(1)(c) for energy costs. In addition, direct the UW System to submit information to the Joint Committee on Finance by January, 2005, relating to its estimated energy costs funding shortfall for 2004-05 as well as funding alternatives to address the shortfall.

Ayes, 15; Noes, 0

XII. Department of Workforce Development

Secretary's Note: This item was deferred by the presiding co-chair.

XIII. Department of Administration

Moved by Senator Darling and seconded by Representative Kaufert to release, in 2003-04, \$1,085,900 GPR from the portion of the Committee's GPR appropriation reserved for space management supplements to be transferred to the appropriation under s. 20.865(2)(a) [space management – directed moves].

Ayes, 15; Noes, 0

Secretary's Note: The funds transferred to the appropriation under s. 20.865(2)(a) are to be released by the Department of Administration to the Department of Justice [\$391,900 GPR] and the Department of Revenue [\$694,000 GPR] in 2003-04.

XIV. Department of Administration and Legislative Fiscal Bureau

Pursuant to s. 20.004 of the Statutes, the presiding co-chair made a unanimous consent request to approve the appropriations schedule and summaries for 2003-05, as submitted to the Committee, to be printed in the next edition of the state statutes. Without objection, it was so ordered.

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Reports

Presiding Co-chair Kaufert made a unanimous consent request to receive the DOA report under s. 16.50 on federally-funded positions approved during the January 1, 2004 to March 31, 2004 quarter. Without objection, it was so ordered.

Dan Caucutt, Secretary

Date:

Dean R. Kaufert, Co-Chair

Date: 7/9/04

Jim Doyle, Governor

Date: 7/21/04

SUMMARY JOINT COMMITTEE ON FINANCE GPR APPROPRIATION STATUS (As of June 30, 2004)

	<u>2003-04</u>	2004-05	2003-05 Blennlum	Releases to Date	Remaining <u>Reserve</u>
Current Biennial Appropriation Amount [s. 20.865(4)(a)]	\$4,141,900	\$3,046,900	\$7,188,800	N.A.	N.A.
Reserved For.					
Elections Board — HAVA Match Funding	\$1.268.600	\$0	\$1,268,600	\$0	\$1.268,600
Elections Board - Database Conversion	105 500	100,000	100,000	0	100.000 316.400
ETF Private Employer Health Care Coverage Program	105.500 1.605.400	210,900 803,200	316,400 2,408,600	1.374.000	1,034,600
Prog Supps/DOA Space Management Supplements Prog Supps/DOA State-Owned Office Rent Supplements	450,800	901,600	1.352,400	1.314.000	1,352,400
Prog. Supps/DOA Private Facility Rent Supplements	611,600	931.200	1.542.800	339,700	1,203,100
Reserved Balance	\$4,041.900	\$2.946,900	\$6,988,800	\$1,713,700	\$5.275.100
Releases from Reserved Balance					
Prog Supps /DOA - Space Management Supplement (4/14/04)	\$288.100	\$0	\$288,100		
Prog. Supps /DOA - Private Facility Rent Supplement (4/14/04)	339.700	0	339,700		
Prog. Supps /DOA - Space Management Supplement (6/30/04)	1,085,900	0	1.085.900		
Total Releases	\$1.713.700	\$0	\$1,713,700		
Remaining Reserved Balance	\$2,328,200	\$2,946,900	\$5,275,100		
Net Unreserved Balance Available	\$100,000	\$100,000	\$200,000		
Releases from Unreserved Balance					
ECB Supplement for Energy Costs (11/10/03)	\$97,400	\$0	\$97,400		
Ethics Board Supplement for Investigation Costs (11/10/03)	15.000	0	15,000		
Ethics Board - Supplement for Investigation Costs (2/04/04)	14.300	0	14.300		
Ethics Board - Supplement for Investigation Costs (4/14/04)	3,600	0	3.600		
Ethics Board — Supplement for Investigation Costs (6/30/04)	15.000	0	15,000		
Total Releases	\$145,300	\$0	\$145.300		
Net Unreserved Balance Remaining	(\$45,300)	\$100,000	\$54,700		
TOTAL AVAILABLE*	\$2,282,900	\$3,046,900	\$5,329,800		

^{*}Note: Total of Remaining Reserved and Unreserved Balances

SUMMARY JOINT COMMITTEE ON FINANCE PR APPROPRIATION STATUS (As of June 30, 2004)

	<u>2003-04</u>	2004-05	2003-05 Blennlum	Releases to Date	Remaining Reserve
Current Biennial Appropriation Amount [s. 20.865(4)(g)]	\$0	\$0	\$0		
Reserved For:	\$0	\$0	\$0	\$0	\$0
Reserved Balance	\$0	\$0	\$0	\$0	\$0
Releases from Reserved Balance	\$0	\$0	\$0		
Total Releases	\$0	\$0	\$0		
Remaining Reserved Balance	\$0	\$0	\$0		

SUMMARY JOINT COMMITTEE ON FINANCE FED APPROPRIATION STATUS (As of June 30, 2004)

	2003-04	2004-05	2003-05 <u>Biennium</u>	Releases to Date	Remaining <u>Reserve</u>
Current Blennial Appropriation Amount [s. 20 865(4)(m)]	\$6,788,800	\$10,489,900	\$17,278,700		
Reserved For: Income Augmentation Funds Reserve (11/10/03) TANF Funds Reserve (1/26/04)	\$1.543.900 5.244.900	\$0 10.489,900	\$1,543.900 15,734,800	\$1.135.600 0	\$408,300 15,734,800
Reserved Balance	\$6.788.800	\$10,489,900	\$17.278.700	\$1.135.600	\$16.143.100
Releases from Reserved Balance DHFS Income Augmentation Funds Appropriation (6/30/04)	\$1.135,600	\$0	\$1.135.600		
Total Releases	\$1.135,600	\$0	\$1,135,600		
Remaining Reserved Balance	\$5,653,200	\$10,489,900	\$16,143,100		

SUMMARY JOINT COMMITTEE ON FINANCE SEG APPROPRIATION STATUS (As of June 30, 2004)

	2003-04	2004-05	2003-05 Blennium	Releases to Date	Remaining <u>Reserve</u>
Current Blennial Appropriation Amount [s. 20.865(4)(u)]	\$0	\$0	\$0		
Reserved For: Reserved Balance	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Releases from Reserved Balance	\$0	\$0	\$0		
Total Releases	\$0	\$0	\$0		
Remaining Reserved Balance	\$0	\$0	\$0		

SUMMARY

DETAIL OF JOINT FINANCE COMMITTEE APPROPRIATED LEVELS (As of June 30, 2004)

	2003-04	2004-05	2003-05 <u>Biennium</u>
20.865(4)(a) Appropriation Total Summary - GPR Act 33 (biennial budget) HAVA Match Funding Reserve Transfer [6/30/04 (Agenda Item V)]	\$3,006,300 1,135,600	\$3.046.900 0	\$6.053.200 1.135.600
Current Total	\$4,141,900	\$3,046,900	\$7,188,800
20.865(4)(g) Appropriation Total Summary - PR Act 33 (Blennial Budget)	\$0	\$0	\$0
20.865(4)(m) Appropriation Total Summary - FED Act 33 (Biennial Budget) Income Augmentation Funds [11/10/03 (Agenda Item VI)] TANF Funds Reserves [12/16/03 (Agenda Item I)]	\$0 1.543.900 5.244.900	\$0 0 10.489.900	\$0 1.543.900 15.734.800
Current Total	\$6,788,800	\$10,489,900	\$17,278,700
20 865(4)(u) Appropriation Total Summary - SEG Act 33 (Biennial Budget)	\$0	\$0	\$0