

## STATE OF WISCONSIN

# MONTHLY GENERAL FUND FINANCIAL INFORMATION

(FOR MONTH ENDING MAY 31, 2021)

**AND COVID-19 UPDATE** 

By: Wisconsin Department of Administration Capital Finance Office Prepared on July 6, 2021

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These tables correspond to Table II-11, page 51 of the State of Wisconsin Continuing Disclosure Annual Report dated December 23, 2020.

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This table corresponds to Table II-12, page 52, of the State of Wisconsin Continuing Disclosure Annual Report dated December 23, 2020.

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This table corresponds to Table II-13, page 54, of the State of Wisconsin Continuing Disclosure Annual Report dated December 23, 2020.

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This table corresponds to Table II-14, page 55 of the State of Wisconsin Continuing Disclosure Annual Report dated December 23, 2020.

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This table corresponds to Table II-15, page 56, of the State of Wisconsin Continuing Disclosure Annual Report dated December 23, 2020.

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These tables correspond to Tables II-16 and II-17, pages 57-58, of the State of Wisconsin Continuing Disclosure Annual Report dated December 23, 2020.

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This includes information on other resources available from the State of Wisconsin.

### **Cautionary Information**

#### Users of this information should be cautioned about several points:

The General Fund financial information in this document has been prepared using what is believed to be the best available data as of its date. The tables in this document have been prepared using the same procedures used to prepare similar information for the State of Wisconsin Continuing Disclosure Annual Report, Official Statements prepared for specific securities, or reports filed in conjunction with various securities. This information is, however, preliminary in nature and subject to change.

- This information is unaudited and is not a "financial statement." None of the data presented here has been subjected to customary fiscal period closing procedures or the procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.
- This information speaks only as of the date on which it was prepared. The State is not obligated to update any of this information unless so required by undertakings related to its Continuing Disclosure Annual Report.
- Information classified as "actual", and any difference from any prior estimate, does not signify a change to official estimates. Any official revenue or expenditure re-estimates that do occur will be separately identified and, if material, appropriately noted.
- The information is not intended to reflect the State's projected budgetary balance for FY21 or FY22.
- Projections of results for dates after the date this information is prepared are forward looking. Actual results will almost certainly differ.
  - ➤ It is important to note that cash flow projections are expressed on a *cash basis* while the tax revenue collection estimates released by the Department of Revenue (**DOR**) and the Legislative Fiscal Bureau (**LFB**) are expressed on a *budgetary basis* and net of any refunds.
  - > Projections are not adjusted to reflect actual revenues and expenditures and routine variability in the timing of receipts and disbursements, but may be adjusted to reflect unique events.
  - Projections of remaining fiscal year cash flow may be adjusted when necessary to reflect unforeseen events or additional revised forecasts of the General Fund condition statement, including, but not limited to, the fiscal effects of the COVID-19 pandemic.
- Data in the tables of financial information are subject to revision and reclassification for prior periods. This is particularly true for revenue data, where proper classification depends on tax returns which are received and processed significantly after the tax payments are received through electronic transfers.
- Some information is presented on a cash basis of accounting while other data is presented on a budgetary or agency-recorded basis. Users should not compare information that is presented on one basis of accounting with information that is presented on a different basis of accounting.
- Comparison of monthly General Fund financial information has many inherent problems. Unforeseen events (including even a change in weather conditions) or variations from underlying assumptions may cause a decrease in receipts or an increase in disbursements from those projected for a given month. In addition, comparison of year-to-date annual General Fund financial information also has many inherent problems due to the potential of different revenue and budget provisions for each fiscal year.
- The presence of information here does not imply the State of Wisconsin made any determination as to its materiality.
- None of the information in these tables of financial information is required by the State of Wisconsin's continuing disclosure undertakings pursuant to Securities and Exchange Commission (SEC) Rule 15c2-12; however, this information is being filed with the Municipal Securities Rulemaking Board's (MSRB) Electronic Municipal Market Access (EMMA) system as an additional / voluntary filing.
  - > This information is not, and does not replace, a listed event required by SEC Rule 15c2-12.
  - > This information is not, and does not replace, the annual financial information required by SEC Rule 15c2-12.

# State of Wisconsin COVID-19 Update (July 1, 2021)

The following are updates to the COVID-19 discussion that was included in the State of Wisconsin Continuing Disclosure Annual Report, dated December 23, 2020 (2020 Annual Report).

Federal Aid – Coronavirus Aid, Relief, and Economic Security Act (CARES Act).

Pursuant to the CARES Act, the State received approximately \$2.0 billion of federal assistance. As of June 30, 2021, the State had allocated \$1.9 billion of these funds to State and local government expenditures related to COVID-19.

Federal Aid – American Rescue Plan Act of 2021

In addition to the CARES Act, and in response to the economic fallout of the COVID-19 pandemic, the federal government enacted into law the American Rescue Plan Act of 2021 on March 11, 2021 (ARPA). This latest response contains numerous provisions that authorize payments to individuals, businesses, and governments, including the establishment of the State Fiscal Recovery Fund and the Local Fiscal Recovery Fund. LFB initially identified up to approximately \$3.2 billion of federal funds that the State could receive from the State Fiscal Recovery Fund. This amount was later revised to \$2.5 billion due to revised unemployment data results, which show Wisconsin in a more positive unemployment situation. In addition, LFB initially identified up to approximately \$2.1 billion of federal funds that local units of government in the State could receive from the Local Fiscal Recovery Fund. As of May 19, 2021, the State had received nearly \$1.3 billion from the State Fiscal Recovery Fund, and an additional \$206 million from the Local Fiscal Recovery Fund for distribution to local units of government. The administration and funding of the ARPA funds are subject to guidelines from the federal government.

Governor Evers has vetoed multiple bills that would have required the Governor to submit a plan to the Legislature's Joint Committee on Finance (JCF) for any federal funds received by the State related to COVID-19 and would have directed the use of ARPA funding that the State receives. The Governor has announced plans to set aside approximately \$2.5 billion of the ARPA funds for investment in the economic well-being of families, workers, small business owners, and communities, with \$50 million going to support the tourism industry and \$600 million to support other businesses. In addition to the economic recovery plans, the Governor intended that \$200 million be used for infrastructure and \$500 million go towards the continued statewide pandemic response efforts. The Governor has not released details on how the revised expected ARPA funding amount will impact this intended allocation. Under current law, most ARPA funds must be spent by December 30, 2024 or returned to the federal government.

The State Fiscal Recovery Fund and the Local Fiscal Recovery Fund are just two components of ARPA, and other federal funds may be available pursuant to other provisions of ARPA or future federal legislation.

General Information and Vaccinations

The Wisconsin Department of Health Services (**DHS**) is working to get COVID-19 vaccines to Wisconsinites as equitably, quickly, and safely as possible, and is following prioritization guidelines from the federal Advisory Committee on Immunization Practices and the State Disaster Medical Advisory Committee. All State individuals ages 12 and older is eligible for the vaccination, and as of June 28, 2021, nearly 47% of Wisconsin residents were fully vaccinated.

The 2020 Annual Report noted that the pandemic and the emergency responses had resulted in closures of restaurants, bars, malls, theatres, and other businesses, reductions in travel, and cancellations of numerous events as well as reduced aggregate demand for certain services, worker layoffs, furloughs and reductions in hours, and supply shortages. While these closures, cancellations, and restrictions have ended in many parts of the State, some lingering situations related to those restrictions may still remain. It is likely that the full financial impact of COVID-19 on the State, the State's economy, and the State's financial position will change as circumstances and events evolve. The State intends to file any appropriate reports from

the DOR or LFB that address State revenues, expenditures, and financial position with the MSRB through its EMMA system.

Parallel to the emergency responses by the State and others at the start of the pandemic, Governor Evers and the Secretary-designee of DHS had issued various executive and emergency orders related to the COVID-19 pandemic. Under the Wisconsin Statutes, a state of emergency declared by the Governor cannot exceed 60 days, unless extended by joint resolution of the Legislature. Several such emergency declarations expired without the Legislature having taken action on the declarations.

Executive Order #104, issued by Governor Evers on January 19, 2021, again declared a Public Health Emergency, and Emergency Order #1 again extended the requirement (from a previous order) for use of face coverings when indoors or in an enclosed space with anyone outside the family unit, for an additional 60 days, or until March 20, 2021. The Senate and the Assembly adopted a joint resolution to terminate the emergency declaration under Executive Order #104, and that emergency declaration, and orders issued in reliance on it, ceased to be effective.

Executive Order #105, issued by Governor Evers on February 4, 2021, again declared a Public Health Emergency, and Emergency Order #1 again imposed a requirement for use of face coverings when indoors or in an enclosed space with anyone outside the family unit, until March 20, 2021.

A Wisconsin citizen filed a lawsuit in the State Supreme Court challenging the validity of the Governor's Executive Orders and Emergency Orders. On March 31, 2021, the State Supreme Court ruled that the Governor did not have the authority to declare multiple emergencies, spanning more than 60 days, relating to the COVID-19 pandemic. The ruling struck down Executive Order #105 and Emergency Order #1, including the requirement for use of face coverings. The Court's ruling did not address pandemic related orders imposed at the county or local level, which may remain in effect. Any future actions by Governor Evers or DHS to impose state-wide restrictions would have to be approved by the Legislature prior to implementation.

While Governor Evers had drafted legislation in late 2020 to address costs related to the pandemic, on February 5, 2021 the Assembly and Senate approved a different bill (2021 Assembly Bill 1), which was vetoed by Governor. On February 18, 2021 Governor Evers signed into law 2021 Wisconsin Act 1, which was also a different bill that will, among other provisions, change the State tax treatment of certain loan forgiveness and other business financial assistance, including the paycheck protection program (PPP) under the CARES Act, in a manner that is consistent with recent changes in the Federal tax treatment of such items. It is expected that both houses of the Legislature will continue to consider other bills related to the pandemic.

### General Notes to the Financial Information

- <u>Impact of COVID-19.</u> See the section entitled "State of Wisconsin COVID-19 Update" for information on actions the State has taken, and federal funds it has received, in response to this pandemic.
- <u>2021-23 Biennial Budget.</u> The Governor's executive biennial budget for FY22 and FY23 was released on February 16, 2021. JCF completed its work on the biennial budget bill on June 17, 2021, which amended the Governor's executive budget. The full Wisconsin Legislature considered the JCF substitute amendment, and approved it with some amendments on June 29, 2021. The enrolled biennial budget bill was forwarded to the Governor on July 2, 2021 for consideration, who must act on such biennial budget bill by July 9, 2021.
  - Additional Information on the Governor's executive budget for the 2021-23 biennium, along with the JCF substitute amendment, is available on the MSRB EMMA system and is also available from the Capital Finance Office; see the Additional Information section.
- <u>Updated General Fund Condition Statement FY21.</u> LFB released a memorandum on June 8, 2021 (June 2021 LFB Report) that includes an estimated General Fund condition statement for FY21. The table on the following page includes this estimated General Fund condition statement for FY21 and shows a projected ending net balance of \$2.525 billion. The table also includes, for comparison, the actual FY20 General Fund condition statement as reported in the Annual Fiscal Report, and the FY21 General Fund condition statement estimates from the 2019-21 biennial budget (2019 Wisconsin Act 9), the Department of Administration report released on November 20, 2020 (November 2020 DOA Report), and a report released by LFB on January 26, 2021 (January 2021 LFB Report).
- **Projected General Fund Tax Revenue Collections FY21.** The June LFB Report includes projected General Fund tax collections for FY21 of \$19.254 billion, or an increase of \$1.722 billion (9.8%) from collections for the FY20, and an increase of \$1.152 billion from the projections in the January 2021 LFB Report.
  - The table on the following pages provide a summary of estimated General Fund tax collections for FY21. For comparison purposes, the table also includes actual FY20 General Fund tax collections as reported in the Annual Fiscal Report, and the estimated collections from 2019 Wisconsin Act 9, the November 2020 DOA Report, and the January 2019 LFB Report.
- **Budget Stabilization Fund Estimated Deposit FY21** The June 2021 LFB Report includes an estimated FY21 deposit of \$808 million into the Budget Stabilization Fund, reflecting revenue estimates for the FY21 that are higher than estimated in 2019 Wisconsin Act 9.
- <u>Recently Enacted Legislation</u> On February 18, 2021, Governor Evers signed into law 2021 Wisconsin Act 1 that will, among other provisions, change the State tax treatment of certain loan forgiveness and other business financial assistance, including PPP under the CARES Act, in a manner that is consistent with recent changes in the Federal tax treatment of such items. LFB had estimated that the fiscal impact of 2021 Wisconsin Act 1 will be a reduction in General Fund tax collections by \$254 million in FY21 and is reflected in the June 2021 LFB Report discussed above.

# ESTIMATED FY21 GENERAL FUND CONDITION STATEMENT (in Millions)

	FY21											
	FY19 Annual	2019	November	January	June							
	Fiscal Report	Wisconsin	2020	2021	2021							
		Act 9 <sup>1</sup>	DOA Report	LFB Report <sup>2</sup>	LFB Report							
Revenues												
Opening Balance	\$1,086.9	\$ 792.3	\$1,172.3	\$1,172.4	\$1,172.4							
Prior Year Continuing Bal	97.1											
Taxes	17,532.1	17,654.8	17,664.1	18,101.5	19,253.8							
Department Revenues												
Tribal Gaming	5.3	24.9										
Other	528.3	530.8	528.9	530.3	537.4							
Total Available	\$19,249.7	\$ 19,002.7	\$19,365.4	\$19,804.2	\$20,963.6							
Appropriations												
Gross Appropriations	\$18,849.9	\$19,201.8	\$18,962.6	\$19,190.0	\$18,860.0							
Biennial Appropriation Adj.				(3.4)								
Sum Sufficient Reestimates			(16.2)	(257.5)								
Compensation Reserves	3.7	94.5	94.5	94.6	94.6							
Transfers	149.1	44.1	57.2	275.8	902.5							
Less: Lapses	(525.3)	(451.8)	(954.6)	(1,346.7)	(1,453.3)							
Net Appropriations	\$18,077.4	\$18,888.6	\$18,143.5	\$17,952.8	\$18,353.2							
Balances												
Gross Balance	\$1,172.4	\$ 114.2	\$1,221.9	\$1,851.4	\$2,610.4							
Less: Req. Statutory Balance												
	<u>n/a</u>	(85.0)	(85.0)	(85.0)	(85.0)							
Net Balance, June 30	\$1,172.4	\$ 29.2	\$1,136.9	\$1,766.4	\$2,525.3							

<sup>&</sup>lt;sup>1</sup> Reflects 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues. Does not reflect the ending actual General Fund balance of FY20 of \$1.172 billion, as included in the Annual Fiscal Report (budgetary basis) released on October 15, 2020.

<sup>&</sup>lt;sup>2</sup> Does not reflect the provisions of, or impact from, 2021 Wisconsin Act 1, which (among other changes) was expected to reduce the estimated General Fund tax collections and the estimated transfer to the Budget Stabilization Fund from \$232 million to \$105 million, or the receipt of ARPA funds.

## GENERAL FUND TAX REVENUE COLLECTIONS (in Millions)

FY21

Individual Income Sales and Use	2019-20 Annual <u>Fiscal Report</u> \$8,742.3 5,836.2	2019 <u>Wisconsin Act 9<sup>1</sup></u> \$ 9,142.0 5,960.5	November 2020 <u>DOA Report</u> \$8,543.1 5,919.6	January 2021 <u>LFB Report<sup>2</sup></u> \$8,640.0 5,915.0	June 2021 <u>LFB Report</u> \$9.250.0 6,325.0
Corp. Income & Franchise	1,607.9	1,205.4	1,864.0	2,205.0	2,330.0
Public Utility	357.1	364.0	359.2	352.0	356.0
Excise					
Cigarettes	523.5	507.0	512.4	507.0	507.0
Tobacco Products	91.4	94.0	88.9	90.0	93.0
Liquor & Wine	54.8	56.0	59.2	60.0	65.0
Vapor Products	1.3	3.2	1.4	1.3	1.3
Beer	8.5	8.9	8.7	9.2	9.5
Insurance Company	217.4	211.0	211.1	211.0	201.0
Miscellaneous Taxes	91.7	102.7	96.5	<u>111.0</u>	116.0
TOTAL	\$17,532.1	\$17,654.8	\$17,664.1	\$18,101.5	\$19,253.8

<sup>&</sup>lt;sup>1</sup> Reflects 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues.

• Receipt of CARES Act and ARPA Funds/June 30, 2021 General Fund Cash Balance. The projected June 30, 2021 General Fund cash balance, and the current May 31, 2021 General Fund cash balance reflects receipt, as of December 31, 2020, of approximately \$2.0 billion of federal CARES Act assistance. In addition, as of May 31, 2021, the State had allocated \$1.9 billion of funds from the CARES Act.

The projected June 30, 2021 and June 30, 2022 General Fund cash balances reflect anticipated receipt of ARPA federal funds, including a receipt of approximately \$1.6 billion in May 2021. Projections and estimates for the June 2021 and June 30, 2022 General Fund cash balances do not reflect any specific disbursement, but rather generalized assumptions for disbursement of remaining CARES Act and ARPA federal funds.

• Actual FY21 General Fund Tax Revenues and Disbursements. Compared to projections, the actual FY21 General Fund tax receipts (cash basis) for the period ending May 31, 2021 were higher by \$2.418 billion. Compared to the same period for FY20, General Fund tax receipts (cash basis) were higher by \$3.420 billion for the period ending May 31, 2021. Regarding fiscal year disbursements, the actual FY21 General Fund disbursements (cash basis) were higher than projections by \$995 million for the period ending May 31, 2021. Compared to the same period for FY20, disbursements increased by \$4.024 billion in May.

<sup>2</sup> Does not reflect the provisions of, or impact from, 2021 Wisconsin Act 1, which (among other changes) was expected to reduce the estimated General Fund tax collections and the estimated transfer to the Budget Stabilization Fund from \$232 million to \$105 million, or the receipt of ARPA funds.

## ACTUAL GENERAL FUND CASH FLOW; JULY 1, 2020 TO MAY 31, 2021<sup>(a)(b)</sup> PROJECTED GENERAL FUND CASH FLOW; JUNE 1, 2021 TO JUNE 30, 2021<sup>(a)(b)</sup>

## (Cash Basis)

(Amounts in Thousands)

	July	August	Se	ptember	(	October	N	November	]	December	January	]	February	N	larch	April	May	June
	2020	2020		2020		2020		2020		2020	2021		2021	2	2021	2021	2021	2021
BALANCES(c)																		
Beginning Balance	\$ 4,028,316	\$ 3,898,250	\$	3,981,862	\$	4,882,311	\$	5,151,490	\$	5,247,672	\$ 4,174,005	\$	5,589,551 \$	3 5	,416,608	\$ 4,477,865	\$ 4,940,524	\$ 7,149,484
Ending Balance	\$ 3,898,250	\$ 3,981,862	\$	4,882,311	\$	5,151,490	\$	5,247,672	\$	4,174,005	\$ 5,589,551	\$	5,416,608 \$	, 4	,477,865	\$	\$ 7,149,484	\$ 6,748,140
Lowest Daily Balance (d)	\$ 3,411,122	\$ 3,246,379	\$	3,777,854 \$	\$	4,269,578	\$	4,971,506	\$	3,401,516	\$ 3,917,881	\$	5,412,593 \$	3 4	,104,220	\$ 3,694,094	\$ 4,772,634	\$ 6,308,063
<u>RECEIPTS</u>																		
TAX RECEIPTS																		
Individual Income	\$ 1,645,403	\$ 725,262 \$	3	901,609 \$	;	636,458	\$	993,841	\$	749,229	\$ 1,130,871	\$	742,453 \$	1	,250,952	\$ 1,292,613	\$ 1,044,948	\$ 1,031,655
Sales & Use	613,948	575,493		559,024		560,717		571,237		518,068	653,992		492,389		453,031	629,886	583,691	567,903
Corporate Income	377,480	29,663		350,353		72,663		157,653		443,606	132,314		38,854		283,476	402,919	70,779	346,779
Public Utility	60	118		3,834		30,610		182,006		299	275		139		29	6,473	185,796	2,478
Excise	67,935	61,898		62,035		58,703		58,311		54,357	54,798		47,094		47,088	59,350	55,659	59,641
Insurance	 517	3,284		43,569		363		2,272		44,814	829		19,350		20,302	47,549	2,160	43,635
Subtotal Tax Receipts	\$ 2,705,343	\$ 1,395,718 \$	3	1,920,424 \$	;	1,359,514	\$	1,965,320	\$	1,810,373	\$ 1,973,079	\$	1,340,279 \$	2	,054,878	\$ 2,438,790	\$ 1,943,033	\$ 2,052,091
NON-TAX RECEIPTS																		
Federal	\$ 1,132,802	\$ 668,339 \$	3	1,100,282 \$	;	931,834	\$	792,300	\$	1,130,620	\$ 1,395,966	\$	1,189,982 \$		945,427	\$ 945,701	\$ 2,695,651	\$ 826,896
Other & Transfers	 610,506	242,009		744,684		652,743		338,374		550,208	446,451		672,542		747,141	493,877	553,649	534,418
Subtotal Non-Tax Receipts	\$ 1,743,308	\$ 910,348 \$	3	1,844,966 \$	;	1,584,577	\$	1,130,674	\$	1,680,828	\$ 1,842,417	\$	1,862,524 \$	1	,692,568	\$ 1,439,578	\$ 3,249,300	\$ 1,361,314
TOTAL RECEIPTS	\$ 4,448,651	\$ 2,306,066 \$	3	3,765,390 \$	;	2,944,091	\$	3,095,994	\$	3,491,201	\$ 3,815,496	\$	3,202,803 \$	3	,747,446	\$ 3,878,368	\$ 5,192,333	\$ 3,413,405
<u>DISBURSEMENTS</u>																		
Local Aids	\$ 1,586,250	\$ 161,117 \$	3	908,751 \$	;	102,896	\$	1,005,120	\$	1,375,570	\$ 196,176	\$	771,957 \$	1	,975,390	\$ 107,215	\$ 309,722	\$ 1,969,039
Income Maintenance	1,254,887	796,647		802,328		927,047		866,865		1,140,201	864,225		886,844		895,176	1,030,191	932,277	603,322
Payroll and Related	541,517	313,199		392,978		514,220		421,382		499,211	539,674		469,736		466,555	600,095	397,184	492,382
Tax Refunds	259,526	152,805		127,730		140,980		145,815		224,203	108,326		459,157		744,604	581,972	395,074	155,252
Debt Service	249,099	2,107		-		221,579		76		36,330	-		-		-	410,233	54,294	-
Miscellaneous	 687,438	796,579		633,154		768,190		560,554		1,289,353	691,549		788,052		604,464	686,003	894,822	594,754
TOTAL DISBURSEMENTS	\$ 4,578,717	\$ 2,222,454 \$	3	2,864,941 \$	;	2,674,912	\$	2,999,812	\$	4,564,868	\$ 2,399,950	\$	3,375,746 \$	4	,686,189	\$ 3,415,709	\$ 2,983,373	\$ 3,814,749

PROJECTED GENERAL FUND CASH FLOW; JULY 1, 2021 TO JUNE 30, 2022 (Amounts in Thousands)

	July	August	Se	eptember	Oc	ctober	N	Vovember	Ι	December	January	I	February		March	April	May	J	June
	2021	2021		2021	2	2021		2021		2021	2022		2022		2022	2022	2022	2	2022
BALANCES <sup>(c)</sup>																			
Beginning Balance	\$ 6,748,140	\$ 5,083,971	\$	5,428,442 \$	6	6,320,122	\$	6,630,246	\$	5,858,470	\$ 4,901,934	\$	6,342,750 \$	S	6,418,653	\$ 4,819,551	\$ 5,240,996 \$	7	7,399,682
Ending Balance	\$ 5,083,971	\$ 5,428,442	\$	6,320,122 \$	6	6,630,246	\$	5,858,470	\$	4,901,934	\$ 6,342,750	\$	6,418,653 \$	5	4,819,551	\$ 5,240,996	\$ 7,399,682 \$	6	5,517,650
Lowest Daily Balance (d)	\$ 5,083,971	\$ 4,519,024	\$	4,328,567 \$	5	5,647,147	\$	5,441,330	\$	3,914,133	\$ 4,660,597	\$	5,394,051 \$	S	4,548,619	\$ 4,008,311	\$ 5,240,996 \$	5	5,795,717
RECEIPTS																			
TAX RECEIPTS																			
Individual Income	\$ 630,447	\$ 939,763	\$	999,254 \$		684,187	\$	990,226	\$	809,744	\$ 1,342,907	\$	812,461 \$	;	958,251	\$ 1,467,912	\$ 1,150,285 \$		969,057
Sales & Use	651,756	619,566		617,028		617,062		594,494		558,390	689,383		510,794		479,244	598,753	562,237		618,301
Corporate Income	65,470	41,196		350,472		67,778		62,683		343,806	92,332		73,233		262,570	265,797	60,161		328,231
Public Utility	40	47		1,492		27,825		187,142		291	168		62		22	6,812	182,591		3,310
Excise	60,511	63,058		62,592		55,234		57,954		53,844	53,709		48,746		47,341	58,413	50,150		59,868
Insurance	394	3,831		43,176		362		2,174		45,050	2,065		23,931		22,307	47,274	2,694		44,486
Subtotal Tax Receipts	\$ 1,408,618	\$ 1,667,461	\$	2,074,014 \$	1	1,452,448	\$	1,894,673	\$	1,811,125	\$ 2,180,564	\$	1,469,227 \$	;	1,769,735	\$ 2,444,961	\$ 2,008,118 \$	2	2,023,253
NON-TAX RECEIPTS																			
Federal	\$ 1,150,153	\$ 882,400	\$	1,303,216 \$		913,870	\$	973,845	\$	1,048,750	\$ 1,186,804	\$	1,162,207 \$	;	1,018,269	\$ 993,749	\$ 2,576,454 \$		988,179
Other & Transfers	596,690	361,955		811,713		709,170		355,180		510,872	589,109		715,483		646,645	626,805	418,853		586,399
Subtotal Non-Tax Receipts	\$ 1,746,843	\$ 1,244,355	\$	2,114,929 \$	1	1,623,040	\$	1,329,025	\$	1,559,622	\$ 1,775,913	\$	1,877,690 \$	;	1,664,914	\$ 1,620,554	\$ 2,995,307 \$	1	1,574,578
TOTAL RECEIPTS	\$ 3,155,461	\$ 2,911,816	\$	4,188,943 \$	3	3,075,488	\$	3,223,698	\$	3,370,747	\$ 3,956,477	\$	3,346,917 \$	;	3,434,649	\$ 4,065,515	\$ 5,003,425 \$	3	3,597,831
DISBURSEMENTS																			
Local Aids	\$ 1,642,338	\$ 174,076	\$	964,350 \$		143,455	\$	1,521,802	\$	1,493,823	\$ 279,279	\$	373,029 \$	;	2,117,419	\$ 129,193	\$ 349,603 \$	2	2,166,328
Income Maintenance	1,349,797	995,706		960,385		998,695		992,825		1,165,042	1,020,252		1,014,272		1,049,366	1,136,182	1,034,000		668,398
Payroll and Related	642,631	346,141		425,799		462,068		468,330		648,917	376,460		468,330		465,199	581,075	349,323		519,955
Tax Refunds	126,100	127,714		109,254		150,620		164,421		211,263	120,159		631,695		658,577	629,960	228,794		168,083
Debt Service	278,450	2,315		-		324,812		2,316		-	-		2,315		-	287,710	89,295		-
Miscellaneous	780,314	921,394		837,475		685,714		845,780		808,238	719,512		781,372		743,190	879,950	793,725		957,099
TOTAL DISBURSEMENTS	\$ 4,819,630	\$ 2,567,346	\$	3,297,263 \$	2	2,765,364	\$	3,995,474	\$	4,327,283	\$ 2,515,662	\$	3,271,013 \$	;	5,033,751	\$ 3,644,070	\$ 2,844,740 \$	4	4,479,863

## HISTORICAL GENERAL FUND CASH FLOW; ACTUAL FISCAL YEARS 2016 TO 2020<sup>(a)</sup> ACTUAL AND PROJECT FISCAL YEAR 2021

(Cash Basis)

(Amounts in Thousands)

	Actual 2016-17 <u>Fiscal Year</u>	Actual 2017-18 <u>Fiscal Year</u>	8 2018-19 2019-2		FY21 YTD Actual thru May-21; Estimated June-21 <u>thru June-21<sup>(b)</sup></u>
RECEIPTS					
Tax Receipts	<b>.</b>				
Individual Income	\$ 9,487,657	\$ 9,837,742	\$ 10,557,272	\$ 10,138,020	\$ 12,145,294
Sales	5,549,486	5,867,099	6,132,089	6,253,771	6,779,379
Corporate Income	1,151,868	1,070,879	1,519,561	1,551,402	2,706,539
Public Utility	415,784	416,406	415,047	409,513	412,117
Excise	708,762	689,653	681,262	667,055	686,869
Insurance Total Tax Receipts	\$ 17,518,067	207,953 \$ 18,089,732	\$ 19,523,535	\$ 19,261,989	\$\frac{228,644}{\$22,958,842}
Non-Tax Receipts					
Federal	\$ 9,396,361	\$ 9,214,957	\$ 10,093,533	\$ 12,725,759	\$ 13,755,800
Other and Transfers	5,673,340	6,113,708	6,241,726	5,887,398	\$ 6,586,602
Total Non-Tax Receipts	\$ 15,069,701	\$ 15,328,665	\$ 16,335,259	\$ 18,613,157	\$ 20,342,402
TOTAL RECEIPTS	\$ 32,587,768	\$ 33,418,397	\$ 35,858,794	\$ 37,875,146	\$ 43,301,244
DISBURSEMENTS					
Local Aids	\$ 9,223,782	\$ 9,202,809	\$ 9,698,906	\$ 9,917,134	\$ 10,469,203
Income Maintenance	9,186,111	9,370,303	9,747,283	10,126,849	11,000,010
Payroll & Related	5,000,390	5,174,225	5,333,395	5,633,397	5,648,133
Tax Refunds	2,550,017	2,703,269	2,785,514	2,992,617	3,495,444
Debt Service	891,234	908,172	914,688	875,340	973,718
Miscellaneous	5,427,066	5,902,369	6,396,205	6,811,025	8,994,912
TOTAL DISBURSEMENTS	\$ 32,278,600	\$ 33,261,147	\$ 34,875,991	\$ 36,356,362	\$ 40,581,420
NET CASH FLOW	\$ 309,168	\$ 157,250	\$ 982,803	\$ 1,518,784	\$ 2,719,824

# GENERAL FUND RECEIPTS AND DISBURSEMENTS YEAR-TO-DATE COMPARED TO ESTIMATES AND PREVIOUS FISCAL YEAR (a)

## (Cash Basis) As of May 31, 2021

(Amounts in Thousands)

-	FY20 t	hrough May 31, 2020	FY21 through May 31, 2021												
RECEIPTS		<u>Actual</u>		<u>Actual</u>	_	<u>Estimate<sup>(b)</sup></u>		<u>Variance</u>		Adjusted <u>Variance<sup>(f)</sup></u>		fference FY21 Actual to FY20 Actual			
Taxes:															
Ind. Income	\$	9,147,389	\$	11,113,639	\$	9,724,439	\$	1,389,200	\$	1,389,200	\$	1,966,250			
Sales		5,712,768		6,211,476		5,771,148		440,328		440,328		498,708			
Corp. Income		1,413,194		2,359,760		1,794,401		565,359		565,359		946,566			
Public Utility		402,845		409,639		406,631		3,008		3,008		6,794			
Excise		611,650		627,228		596,461		30,767		30,767		15,578			
Insurance		198,614		185,009		194,997		(9,988)		(9,988)		(13,605)			
Total Tax Receipts	\$	17,486,460	\$	20,906,751	\$	18,488,077	\$	2,418,674	\$	2,418,674	\$	3,420,291			
Federal	\$	11,608,950	\$	12,928,904	\$	11,768,477		1,160,427	\$	1,160,427	\$	1,319,954			
Other and Transfers		5,409,922		6,052,184		5,807,797		244,387		244,387		642,262			
Total Non-Tax Receipts	\$	17,018,872	\$	18,981,088	\$	17,576,274	\$	1,404,814	\$	1,404,814	\$	1,962,216			
TOTAL RECEIPTS	\$	34,505,332	\$	39,887,839	\$	36,064,351	\$	3,823,488	\$	3,823,488	\$	5,382,507			
DISBURSEMENTS															
Local Aids	\$	8,089,616	\$	8,500,164	\$	8,199,225	\$	(300,939)	\$	(300,939)	\$	410,548			
Income Maintenance		9,637,155		10,396,688		9,952,215		(444,473)		(444,473)		759,533			
Payroll & Related		5,067,786		5,155,751		5,380,373		224,622		224,622		87,965			
Tax Refunds		2,850,029		3,340,192		3,254,165		(86,027)		(86,027)		490,163			
Debt Service		875,340		937,388		1,010,529		73,141		73,141		62,048			
Miscellaneous		6,222,557		8,436,488		7,975,490		(460,998)		(460,998)		2,213,931			
TOTAL DISBURSEMENTS	\$	32,742,483	\$	36,766,671	\$	35,771,997	\$	(994,674)	\$	(994,674)	\$	4,024,188			
FY21 VARIANCE YEAR-TO-	DATE						\$	2,828,814	\$	2,828,814					

## GENERAL FUND MONTHLY CASH POSITION (a) (c) (Cash Basis)

# July 1, 2019 through May 31, 2021 — Actual June 1, 2021 through June 30, 2022 — Estimated $^{(b)}$

(Amounts in Thousands)

	Starting Date	Starting Balance	Rec	ceipts <sup>(e)</sup>	Disburseme	ents <sup>(e)</sup>
2019	July	. \$ 2,509,532	\$	3,122,834	\$ 3,93	86,026
	August	. 1,696,340		2,179,102	2,24	13,517
	September			4,103,746	2,62	25,255
	October	. 3,110,416		2,864,278	2,09	6,649
	November	. 3,878,045		2,524,540	3,32	25,841
	December	3,076,744		3,263,353	3,33	32,814
2020	January	3,007,283		3,355,456	2,39	7,585
	February			2,801,261	3,26	59,556
	March	3,496,859		3,188,509	4,24	19,188
	April	. 2,436,180		4,854,038	3,07	73,366
	May	4,216,852		2,248,216	2,19	2,686
	June	4,272,382		3,369,813	3,61	3,879
	July	. 4,028,316		4,448,651	4,57	78,717
	August	. 3,898,250		2,306,066	2,22	22,454
	September	3,981,862		3,765,390	2,86	54,941
	October	. 4,882,311		2,944,091	2,67	4,912
1	November	. 5,151,490		3,095,994	2,99	9,812
	December	5,247,672		3,491,201	4,56	54,868
2021	January	4,174,005		3,815,496	2,39	9,950
	February	5,589,551		3,202,803	3,37	75,746
	March	5,416,608		3,747,446	4,68	86,189
	April	. 4,477,865		3,878,368	3,41	5,709
	May	4,940,524		5,192,333	2,98	33,373
	June	., 7,149,484		3,413,405	3,81	4,749
	July	. 6,748,140		2,983,786	4,80	08,087
	August			2,779,106	2,59	95,129
	September	5,107,817		3,976,164	3,31	7,327
	October	. 5,766,654		2,922,853	2,77	75,230
	November			3,081,726	3,99	7,245
	December	4,998,758		3,199,593	4,36	64,774
2022	January	3,833,577		3,754,417	2,53	31,197
	February			3,172,168	3,20	0,799
	March	5,028,166		3,259,417	5,04	10,046
	April	. 3,247,537		3,856,054		12,347
	May	. 3,461,244		4,454,216	2,78	36,988
	June	5,128,473		3,424,067	4,47	9,351

## CASH BALANCES IN FUNDS AVAILABLE FOR TEMPORARY REALLOCATION (a) (g)

July 31, 2019 to May 31, 2021 — Actual June 30, 2021 to June 30, 2022 — Projected (Amounts in Millions)

The following two tables show, on a monthly basis, the cash balances available for temporary reallocation. The first table does not include balances in the Local Government Investment Pool (LGIP) and the second table does include such balances. Though the LGIP is available for temporary reallocations, funds in the LGIP are deposited and withdrawn by local units of government, and thus are outside the control of the State. The monthly average daily balances in the LGIP for the past five years have ranged from a low of \$2.724 billion during November 2016 to a high of \$5.399 billion during March 2021. The Secretary of Administration may not exercise the authority to use temporary reallocation if doing so would jeopardize the cash flow of any fund or account from which a temporary reallocation would be made.

Availabit		10t Include Dala		
Month (Last Day)	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
January		\$ 1,910	\$ 1,866	\$ 1,866
February		1,208	2,030	2,030
March		1,633	2,000	1,815
April		1,716	2,008	2,008
May		1,670	2,063	1,670
June		1,806	1,806	1,806
July	\$1,783	1,575	1,575	
August	1,776	1,627	1,627	
September	2,025	1,783	1,783	
October	1,907	1,620	1,620	
November	1,801	1,672	1,672	
December	1,967	1,873	1,873	
<u>Avai</u>	lable Balances; Ir	ncludes Balances	in the LGIP	
Month (Last Day)	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
January		\$ 6,502	\$ 7,130	\$ 7,130
February		6,603	7,602	7,602
March		6,970	7,988	7,988
April		6,990	7,428	6,990
May		6,469	7,529	6,469
June		6,524	6,524	6,524
July	\$6,804	7,004	7,004	
August	5,839	$\dot{6},\hat{0}\dot{8}\bar{7}$	$\dot{6}, \hat{0} \dot{8} \bar{7}$	
September	5,600	5,970	5,970	
October	5,474	5,410	5,410	
November	5,213	5,418	5,418	
November	3,213	3,410	3,410	

Note: All footnotes to this table appear at the end of this report in the section entitled "Endnotes".

6,137

December.....

6,549

6,549

# GENERAL FUND RECORDED REVENUES<sup>(a)</sup> (Agency-Recorded Basis) July 1, 2020 to May 31, 2021 compared with previous year

	Ann	nual Fiscal Report Revenues <u>FY20<sup>(j)</sup></u>	Projected Revenues <u>FY21<sup>(k)</sup></u>	corded Revenues July 1, 2019 to May 31, 2020 <sup>(1)</sup>	corded Revenues July 1, 2020 to May 31, 2021 <sup>(m)</sup>
Individual Income Tax	\$	8,742,266,000	\$ 9,142,000,000	\$ 6,576,330,564	\$ 7,634,254,341
General Sales and Use Tax Corporate Franchise		5,836,215,000	5,960,500,000	4,724,383,218	5,130,699,177
and Income Tax		1,607,873,000	1,205,400,000	1,151,045,486	1,921,363,222
Public Utility Taxes		357,152,000	36,400,000	374,911,160	377,709,792
Excise Taxes		679,503,000	671,200,000	563,633,443	562,163,711
Inheritance Taxes		41,000	-	41,353	-
Insurance Company Taxes		217,381,000	211,000,000	173,788,072	156,899,054
Miscellaneous Taxes		91,693,000	97,500,000	305,348,791	386,985,287
SUBTOTAL	\$	17,532,124,000	\$ 17,324,000,000	\$ 13,869,482,088	\$ 16,170,074,584
Federal and Other Inter-					
Governmental Revenues <sup>(h)</sup>		13,645,746,000	11,414,533,600	12,220,411,327	13,783,060,486
Dedicated and					
Other Revenues <sup>(i)</sup>		6,807,021,000	 8,556,987,900	 6,031,001,940	 6,935,814,328
TOTAL	\$	37,984,891,000	\$ 37,295,521,500	\$ 32,120,895,355	\$ 36,888,949,397

# GENERAL FUND RECORDED EXPENDITURES BY FUNCTION<sup>(a)</sup> (Agency-Recorded Basis) July 1, 2020 to May 31, 2021 compared with previous year

	nual Fiscal Report Expenditures 9-20 Fiscal Year <sup>(b)</sup>	Appropriations 0-21 Fiscal Year <sup>(c)</sup>	Recorded Expenditures July 1, 2019 to May 31, 2020 (d)	Recorded Expenditures July 1, 2020 to May 31, 2021 (e)
Commerce	\$ 219,272,000	\$ 426,164,200	\$ 183,236,750	\$ 377,236,986
Education	14,251,611,000	14,807,614,500	11,995,807,109	12,127,059,754
Environmental Resources	369,140,000	321,903,300	273,505,825	290,577,212
Human Relations & Resources	16,534,263,000	16,219,499,200	14,790,621,324	17,418,889,629
General Executive	1,344,836,000	1,355,233,900	1,081,830,185	2,683,236,256
Judicial	147,819,000	148,435,600	132,659,710	135,389,524
Legislative	75,475,000	79,301,700	64,864,380	65,141,581
General Appropriations	2,741,870,000	2,993,886,700	2,689,565,181	 2,838,097,499
TOTAL	\$ 35,684,286,000	\$ 36,352,039,100	\$ 31,212,090,464	\$ 35,935,628,442

### **Endnotes**

- (a) Please refer to the cautionary statements at the beginning of this document. The cautionary statements are an integral part of this report. None of the data presented here has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments. In addition, comparison of monthly General Fund financial information has many inherent problems. Unforeseen events (including even a change in weather conditions) or variations from underlying assumptions may cause a decrease in receipts or an increase in disbursements from those projected for a given month.
- The results, projections, and estimates for FY21 and FY22 (cash basis) reflect the June 2021 LFB Report, the January 2021 LFB Report, 2021 Wisconsin Act 1, the Governor's proposed executive budget for the 21-23 biennium and receipt of ARPA federal funds, including a receipt of approximately \$1.6 billion in May 2021 and an anticipated receipt of \$1.5 billion in May 2022 (reflecting funds for the State under the State Fiscal Recovery Fund along with certain non-entitlement governmental unit allocation of funds under the Local Fiscal Recovery Fund that are required to pass through the State). They also reflect 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues. Projections and estimates do not reflect any specific disbursement, but rather generalized assumptions for disbursement, of remaining CARES Act and ARPA federal funds. Projections and estimates also do not reflect budget changes recommended by the Joint Committee on Finance. Temporary reallocations of cash are not included. See the section entitled "State of Wisconsin COVID-19 Update" for information on actions the State has taken in response to this pandemic and the potential impacts of the pandemic on the State.
- General Fund includes funds designated for operations and capital purposes for certain proprietary programs of the State's universities. Receipts and disbursements of such funds for the designated programs and the disbursement of such funds for other purposes are reflected in the cash flow. A use of the designated funds for purposes other than the proprietary programs is, in effect, a borrowing of such funds. Therefore, at any time that the balance in the General Fund is less than the balance of such designated funds, the State is obligated to replenish the designated funds to the extent of the shortfall. These designated funds ranged from approximately \$1.2 billion to \$1.9 billion during FY19, from \$1.2 billion to \$1.9 billion during FY20, and are expected to range from \$1.3 billion to \$1.9 billion for FY21 and from \$1.3 billion to \$1.8 billion for FY22. In addition, the General Fund holds deposits for several escrow accounts pursuant to court orders or federal rulings. These funds have averaged, and are expected to continue to average, approximately \$25 million in each fiscal year. In addition, the May 31, 2021 General Fund cash balance reflects receipt, as of December 31, 2020, of approximately \$2.0 billion of federal CARES Act assistance. As of May 31, 2021, the State had allocated nearly all assistance from the Coronavirus Relief Fund to State and local governmental expenditures related to COVID-19. Further, the General Fund cash balance reflect anticipated receipt of ARPA federal funds.
- (d) The Statutes provide certain administrative remedies to deal with periods when the General Fund is in a negative cash position. The Secretary of Administration may temporarily reallocate cash in other funds to the General Fund in an amount up to 9% of the gross general-purpose revenue appropriations then in effect (approximately \$1.728 billion in FY21 based on 2019 Wisconsin Act 9 and January 2021 LFB Report, and approximately \$1.816 billion in FY22 based on the Governor's executive budget for the FY21-23 biennium) and may also temporarily reallocate for a period of up to 30 days an additional amount up to 3% of the general-purpose revenue appropriations then in effect (approximately \$576 million in FY21 based on 2019 Wisconsin Act 9 and January 2021 LFB Report, and 605 million in FY22 based on the Governor's executive budget for the FY21-23 biennium). If the amount of available to the General Fund is not sufficient, the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate or defer certain payments.
- (e) Reflects no operating notes issued or assumed to be issued for FY20, FY21, or FY22.
- (f) Changes are sometimes made after the beginning of the fiscal year to the projected revenues and disbursements. Depending on when these changes occur, there are situations in which prior estimates cannot be changed and the result is a large variance. This column includes adjustments, if any, to the variances to more accurately reflect the variance between the estimated and actual amounts.
- (g) The amounts shown reflect a reduction in the aggregate cash balances available to the extent any fund had a negative balance and temporary reallocations were made from such fund.

- (h) This category includes intergovernmental transfers. The amount of these transfers may vary greatly between fiscal years, and therefore, this category may not be comparable on a historical basis. In addition, reflects receipt, as of December 31, 2020, of approximately \$2.0 billion of federal CARES Act assistance, but does not reflect anticipated receipt of ARPA federal funds.
- (i) Certain transfers between General Fund appropriations are recorded as both revenues and expenditures of the General Fund. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.
- (i) The amounts are from the Annual Fiscal Report (unaudited, budgetary basis) for FY20, dated October 15, 2020.
- The estimates reflect the 2019-21 biennial budget (2019 Wisconsin Act 9), the November 2020 DOA Report, and the January 2021 LFB Report, but do not reflect 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues, or provisions of 2021 Wisconsin Act 1. The projections and estimates for FY20 (cash basis) were not updated to reflect impacts from the COVID-19 pandemic. See the section entitled "State of Wisconsin COVID-19 Update" for information on actions the State has taken in response to this pandemic and the impacts of the pandemic on the State.
- (1) The amounts shown are FY20 general purpose revenues and program revenues taxes as recorded by State agencies. There may be differences between the tax revenues shown in this report and those that may be reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report (i) only includes general purpose revenues or taxes that are actually collected by DOR (and not by other State agencies), and (ii) may include accruals or other adjustments that may not be recorded by State agencies until a subsequent month.
- (m) The amounts shown are FY21 general purpose revenues and program revenue taxes as recorded by State agencies. There may be differences between the tax revenues shown in this report and those that may be reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report (i) only includes general purpose revenues or taxes that are actually collected by DOR (and not by other State agencies), and (ii) may include accruals or other adjustments that may not be recorded by State agencies until a subsequent month.
- (n) The amounts shown are FY20 expenditures as recorded by State agencies.
- (o) The amounts shown are FY21 expenditures as recorded by State agencies.

### **Additional Information**

The following items may provide additional information related to the financial status of the State of Wisconsin General Fund and the State of Wisconsin. The external websites are provided for user convenience only, are not included as part of these documents, are not under the Capital Finance Office control, and neither the accuracy of any information that may appear on those websites or their long-term availability is guaranteed.

- State of Wisconsin Official Disclosure doa.wi.gov/capitalfinance
- State of Wisconsin Investor Relations wisconsinbonds.com
- Wisconsin Retirement System Audited Financial Statements etf.wi.gov
- Legislative Fiscal Bureau Publications legis.wisconsin.gov/lfb

Please contact the Capital Finance Office within the Department of Administration with any questions or additional information that you may need.

- David Erdman, Capital Finance Director

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