

# **STATE OF WISCONSIN**

# MONTHLY GENERAL FUND FINANCIAL INFORMATION (FOR MONTH ENDING MARCH 31, 2021)

# **AND COVID-19 UPDATE**

By: Wisconsin Department of Administration Capital Finance Office Prepared on May 7, 2021

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# **Cautionary Information**

#### Users of this information should be cautioned about several points:

The General Fund financial information in this document has been prepared using what is believed to be the best available data as of its date. The tables in this document have been prepared using the same procedures used to prepare similar information for the State of Wisconsin Continuing Disclosure Annual Report, Official Statements prepared for specific securities, or reports filed in conjunction with various securities. This information is, however, preliminary in nature and subject to change.

- This information is unaudited and is not a "financial statement." None of the data presented here has been subjected to customary fiscal period closing procedures or the procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.
- This information speaks only as of the date on which it was prepared. The State is not obligated to update any of this information unless so required by undertakings related to its Continuing Disclosure Annual Report.
- Information classified as "actual", and any difference from any prior estimate, does not signify a change to official estimates. Any official revenue or expenditure re-estimates that do occur will be separately identified and, if material, appropriately noted.
- The information is not intended to reflect the State's projected budgetary balance for FY21.
- Projections of results for dates after the date this information is prepared are forward looking. Actual results will almost certainly differ.
  - It is important to note that cash flow projections are expressed on a *cash basis* while the tax revenue collection estimates released by the Department of Revenue (DOR) and the Legislative Fiscal Bureau (LFB) are expressed on a *budgetary basis* and net of any refunds.
  - Projections are not adjusted to reflect actual revenues and expenditures and routine variability in the timing of receipts and disbursements, but may be adjusted to reflect unique events.
  - Projections of remaining fiscal year cash flow may be adjusted when necessary to reflect unforeseen events or additional revised forecasts of the General Fund condition statement, including, but not limited to, the fiscal effects of the COVID-19 pandemic.
- Data in the tables of financial information are subject to revision and reclassification for prior periods. This is particularly true for revenue data, where proper classification depends on tax returns which are received and processed significantly after the tax payments are received through electronic transfers.
- Some information is presented on a cash basis of accounting while other data is presented on a budgetary or agency-recorded basis. Users should not compare information that is presented on one basis of accounting with information that is presented on a different basis of accounting.
- Comparison of monthly General Fund financial information has many inherent problems. Unforeseen events (including even a change in weather conditions) or variations from underlying assumptions may cause a decrease in receipts or an increase in disbursements from those projected for a given month. In addition, comparison of year-to-date annual General Fund financial information also has many inherent problems due to the potential of different revenue and budget provisions for each fiscal year.
- The presence of information here does not imply the State of Wisconsin made any determination as to its materiality.
- None of the information in these tables of financial information is required by the State of Wisconsin's continuing disclosure undertakings pursuant to Securities and Exchange Commission (SEC) Rule 15c2-12; however, this information is being filed with the Municipal Securities Rulemaking Board's (MSRB) Electronic Municipal Market Access (EMMA) system as an additional / voluntary filing.
  - > This information is not, and does not replace, a listed event required by SEC Rule 15c2-12.
  - This information is not, and does not replace, the annual financial information required by SEC Rule 15c2-12.

# State of Wisconsin COVID-19 Update (May 5, 2021)

The following are updates to the COVID-19 discussion that was included in the State of Wisconsin Continuing Disclosure Annual Report, dated December 23, 2020 (2020 Annual Report).

Governor Evers and the Secretary-designee of the Department of Health Services (**DHS**) have issued various executive and emergency orders related to the COVID-19 pandemic. Under the Wisconsin Statutes, a state of emergency declared by the Governor cannot exceed 60 days, unless extended by joint resolution of the Legislature. Several such emergency declarations have expired, and the Legislature previously did not taken action on those expired declarations.

Executive Order #104, issued by Governor Evers on January 19, 2021, again declared a Public Health Emergency, and Emergency Order #1, again extended the requirement (from a previous order) for use of face coverings when indoors or in an enclosed space with anyone outside the family unit, for an additional 60 days, or until March 20, 2021. The Senate and the Assembly adopted a joint resolution to terminate the emergency declaration under Executive Order #104, and that emergency declaration, and orders issued in reliance on it, are no longer effective.

Executive Order #105, issued by Governor Evers on February 4, 2021, again declared a Public Health Emergency, and Emergency Order #1, again extended the requirement (from a previous order) for use of face coverings when indoors or in an enclosed space with anyone outside the family unit, until March 20, 2021.

A Wisconsin citizen filed a lawsuit in the State Supreme Court challenging the validity of Executive Order #105 and Emergency Order #1. On March 31, 2021, the State Supreme Court overturned Executive Order #105 and Emergency Order #1. This ruling struck down the requirement of a State imposed use of face coverings when indoors or in an enclosed space with anyone outside the family unit. Such a required use of face coverings may still exist in the State if so imposed at the county or local level, and are not affected by the previously mentioned ruling. Any future plans from DHS or Governor Evers to place state-wide restrictions are to be approved by the Legislature prior to implementation.

DHS is working to get COVID-19 vaccines to Wisconsinites as equitably, quickly, and safely as possible, and is following prioritization guidelines from the federal Advisory Committee on Immunization Practices and the State Disaster Medical Advisory Committee. Starting April 5, 2021, all State individuals ages 16 and older became eligible for the vaccination, and as of May 1, 2021, nearly 45% of Wisconsin residents have received at least one dose.

While Governor Evers had drafted legislation in late 2020 to address the costs related to the pandemic, the Assembly and Senate approved on February 5, 2021 a different bill (2021 Assembly Bill 1), which was vetoed by Governor Evers on the same date (February 5, 2021). On February 18, 2021 Governor Evers signed into law 2021 Wisconsin Act 1 that will, among other provisions, change the State tax treatment of certain loan forgiveness and other business financial assistance, including the paycheck protection program (PPP) under the Cares Act, in a manner that is consistent with recent changes in the Federal tax treatment of such items. It is expected that both houses of the Legislature continue to consider other bills related to the pandemic.

As stated in the 2020 Annual Report, the pandemic and the emergency responses resulted in closures of restaurants, bars, malls, theatres, and other businesses, reductions in travel, and cancellations of numerous events as well as reduced aggregate demand for certain services, worker layoffs, furloughs and reductions in hours, and supply shortages. It is likely that the full financial impact of COVID-19 on the State, the State's economy, and the State's financial position will change as circumstances and events evolve.

It is not possible at present to project with a reasonable degree of certainty the impact on State revenues, expenditures, reserves, budget, or financial position. While it may be some time before it can determine the full economic and financial impact of the COVID-19 pandemic, the State intends to file any appropriate reports from DOR or LFB with the MSRB through its EMMA system.

#### Federal Aid – The American Rescue Plan Act of 2021

In addition to the CARES Act, and in response to the economic fallout of the COVID-19 pandemic, the federal government enacted into law the American Rescue Plan Act of 2021 on March 11, 2021 (ARPA). This latest response contains numerous provisions that authorized payments to individuals, businesses, and governments, including the establishment of the State Fiscal Recovery Fund and Local Fiscal Recovery Fund. LFB initially identified up to \$3.2 billion of federal funds that the State could receive from the State Fiscal Recovery Fund. It is anticipated the State will receive initial disbursement of funds from the State Fiscal Recovery Fund by approximately May 11, 2021. In addition, LFB initially identified up to \$2.1 billion of federal funds that local units of government in the State could receive from the Local Fiscal Recovery Fund. At this time, the administration and funding of the ARPA is subject to guidelines from the federal government, which have not yet been promulgated.

On March 29, 2021, Governor Evers vetoed Senate Bill 183 in its entirety. The bill would have required the Governor to submit a plan to the Joint Committee on Finance for any federal funds received by the state related to COVID-19, subject to a 14-day passive review process. Further, on April 23, 2021, Governor Evers vetoed eleven bills that would have directed the use of ARPA funding that the State receives. The Governor has announced plans to set aside \$2.5 billion of those funds for investment in the economic well-being of families, workers, small business owners, and communities, with \$50 million going to support the tourism industry and \$600 million to support businesses. In addition to the economic recovery plans, the Governor intends that \$200 million will be used for infrastructure and \$500 million will go towards the continued statewide pandemic response efforts. Under current law, most ARPA funds must be spent by December 30, 2024 or returned to the federal government.

The State Fiscal Recovery Fund and Local Fiscal Recovery Fund are just two components of ARPA, and other federal funds may be available pursuant to other provisions of ARPA or future federal legislation.

# **General Notes to the Financial Information**

- <u>Impact of COVID-19</u>. See the section entitled "State of Wisconsin COVID-19 Update" for information on actions the State has taken in response to this pandemic and the potential impacts of the pandemic on the State.
- <u>Executive 2019-21 Biennial Budget.</u> The Governor's executive biennial budget for FY22 and FY23 was released on February 16, 2021. The executive budget has been introduced in both houses of the Legislature and referred to the Joint Committee on Finance (JCF) for review. Public hearings on the executive budget for the 2019-21 have been held by JCF and further action of JCF on the biennial budget is expected to start in early May, 2021. In addition, LFB has released its summary of the Governor's executive budget for the 2021-23 biennium. Information on the Governor's executive budget for the 2021-23 biennium is available on the MSRB EMMA system and is also available from the Capital Finance Office; see the Additional Information section.
- <u>Recently Enacted Legislation</u> On February 18, 2021 Governor Evers signed into law 2021 Wisconsin Act 1 that will, among other provisions, change the State tax treatment of certain loan forgiveness and other business financial assistance, including the paycheck protection program (PPP) under the Cares Act, in a manner that is consistent with recent changes in the Federal tax treatment of such items. LFB estimated that the fiscal impact of the bill would be a reduction in General Fund tax collections by \$254 million in the 2020-21 fiscal year. This would result in a \$127 million reduction in the transfer to the budget stabilization fund from the amount that was estimated in the report released by LFB on January 26, 2021 (January 2021 LFB Report), resulting in a net \$127 million decrease to the projected General Fund ending balance for the 2020-21 fiscal year.
- <u>Updated General Fund Condition Statement FY21.</u> The January 2021 LFB Report included revised estimates for the FY21 General Fund Condition Statement and estimated General Fund tax collections for FY21 and the 2021-23 biennium. The January 2021 LFB Report suggested an estimated General Fund net balance at the end of FY21 of \$1,766 million. This estimate was \$630 million higher than the estimated balance in the Department of Administration (DOA) report on November 20, 2020 (November 2020 DOA Report), but the January 2021 LFB Report did not reflect the impact from 2021 Wisconsin Act 1 (described above).

The estimated General Fund condition statement for FY21 from the January 2021 LFB Report is provided on the next page, with comparisons to the actual FY20 statement as reported in the Annual Fiscal Report, and the FY21 estimates from the 2019-21 biennium (2019 Wisconsin Act 9) and the November 2020 DOA Report. The estimated General Fund condition statement provided on the next page does not reflect the provisions of 2021 Wisconsin Act 1 or anticipated receipt of federal ARPA funds.

• <u>Receipt of CARES Act and ARPA Funds/June 30, 2021 General Fund Cash Balance.</u> The projected June 30, 2021 General Fund cash balance, and the current March 31, 2021 General Fund cash balance reflects receipt, as of December 31, 2020, of approximately \$2.0 billion of federal CARES Act assistance. In addition, as of March 31, 2021, the State had allocated \$1.9 billion of funds from the CARES Act. The projected June 30, 2021 General Fund cash balance does not reflect the anticipated receipt of ARPA federal funds.

#### ESTIMATED FY21 GENERAL FUND CONDITION STATEMENT (in Millions)

		FY21							
	FY20								
	Annual Fiscal	2019	November 2020	January 2021					
	Report	Wisconsin Act 91	DOA Report	LFB Report <sup>2</sup>					
Revenues									
Opening Balance	\$1,086.9	\$ 792.3	\$1,172.3	\$1,172.4					
Prior Year Continuing Bal	97.1								
Taxes	17,532.1	17,654.8	17,664.1	18,101.5					
Department Revenues									
Tribal Gaming	25.2	24.9							
Other	538.8	530.8	528.9	530.3					
Total Available	\$19,249.7	\$ 19,002.7	\$19,365.4	\$19,804.2					
Appropriations									
Gross Appropriations	\$18,849.9	\$19,201.8	\$18,962.6	\$19,190.0					
Biennial Appropriation Adj.				(3.4)					
Sum Sufficient Reestimates			(16.2)	(257.5)					
<b>Compensation Reserves</b>	3.7	94.5	94.5	94.6					
Transfers	149.1	44.1	57.2	275.8					
Less: Lapses	(525.3)	(451.8)	(954.6)	(1,346.7)					
Net Appropriations	\$18,077.4	\$18,888.6	\$18,143.5	\$17,952.8					
Balances									
Gross Balance	\$1,172.4	\$ 114.2	\$1,221.9	\$1,851.4					
Less: Req. Statutory Balance	<u>n/a</u>	(85.0)	(85.0)	(85.0)					
Net Balance, June 30	\$1,172.4	\$ 29.2	\$1,136.9	\$1,766.4					

<sup>1</sup> Reflects 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues. Does not reflect the ending actual General Fund balance of the 2019-20 fiscal year of \$1,172 million, as included in the Annual Fiscal Report (budgetary basis) released on October 15, 2020.

<sup>2</sup> Does not reflect the provisions of, or impact from, 2021 Wisconsin Act 1, which among other changes will reduce the estimated General Fund tax collections and the estimated transfer to the Budget Stabilization Fund from \$232 million to \$105 million. Further, projections do not reflect anticipated receipt of any ARPA federal funds.

<u>Projected General Fund Tax Revenue Collections – FY21.</u> The January 2021 LFB Report also
provided updated General Fund tax revenue collections for FY21. This estimate was \$569 million
more than actual General Fund tax collections for FY20, and an increase of \$437 million from the
November 2020 DOA Report), but the January 2021 LFB Report does not reflect the impact from
2021 Wisconsin Act 1 (described above).

The table on the following page reflects FY21 General Fund projected tax collections as included in the January 2021 LFB Report, with comparisons to the FY20 actual tax collections as reported in the 2020 Annual Fiscal Report and the estimated FY21 collections from the 2019-21 biennial budget and the November 2020 DOA Report. The estimated General Fund tax collections provided on the next page do not reflect the provisions of 2021 Wisconsin Act 1.

#### ESTIMATED FY21 GENERAL FUND TAX REVENUE COLLECTIONS (in Millions)

		FY21								
	FY20	2019								
	Annual	Wisconsin	November 2020	January 2021						
	Fiscal Report	<u>Act 91</u>	DOA Report	LFB Report <sup>2</sup>						
Individual Income	\$8,742.3	\$ 9,142.0	\$8,543.1	\$8,640.0						
Sales and Use	5,836.2	5,960.5	5,919.6	5,915.0						
Corp. Income & Franchise	1,607.9	1,205.4	1,864.0	2,205.0						
Public Utility	357.1	364.0	359.2	352.0						
Excise										
Cigarettes	523.5	507.0	512.4	507.0						
Tobacco Products	91.4	94.0	88.9	90.0						
Liquor & Wine	54.8	56.0	59.2	60.0						
Vapor Products	1.3	3.2	1.4	1.3						
Beer	8.5	8.9	8.7	9.2						
Insurance Company	217.4	211.0	211.1	211.0						
Miscellaneous Taxes	91.7	102.7	96.5	111.0						
TOTAL	\$17,532.1	\$17,654.8	\$17,664.1	\$18,101.5						

<sup>1</sup> Reflects 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues.

<sup>2</sup> Does not reflect the provisions of, or impact from, 2021 Wisconsin Act 1, which among other changes will reduce the estimated General Fund tax collections by \$254 million.

- <u>Actual FY21 General Fund Tax Revenues and Disbursements.</u> Compared to projections, the actual FY21 General Fund tax receipts (cash basis) for the period ending March 31, 2021 were higher by \$1.5 billion. Compared to the same period for FY20, General Fund tax receipts (cash basis) were higher by \$1.8 billion for the period ending March 31, 2021. Regarding fiscal year disbursements, the actual FY21 General Fund disbursements (cash basis) were higher than projections by \$59 million for the period ending March 31, 2021. Compared to the same period for FY20, disbursements increased by \$2.9 billion in March.
- <u>Tax Filing Update</u>. As of May 3, 2021, the total number of State of Wisconsin tax returns completely processed in CY21 was up by 5% when compared to those processed during the same time in CY20. The total number of refunds issued in CY21 is down 1% compared to CY20. The average dollar amount of refunds was \$790 which is a 10% increase from CY20 levels. The portion of processed returns with refunds decreased to 78%, which had been 83% at the same time in CY20.

On March 18, 2021, DOR announced that Wisconsin individual tax return filings and payment due dates are extended to May 17, 2021 from April 15, 2021. This extension mirrors the recent determination by the Internal Revenue Service to extend the federal income tax filing and payment due date for individuals for the federal 2020 tax year to May 17, 2021 from April 15, 2021. During the period of the extension, no penalties will be incurred, and no interest will accrue, for payments otherwise due.

# ACTUAL GENERAL FUND CASH FLOW; JULY 1, 2020 TO MARCH 31, 2021<sup>(a)(b)</sup> PROJECTED GENERAL FUND CASH FLOW; APRIL 1, 2021 TO JUNE 30, 2021<sup>(a)(b)</sup>

(Cash Basis)

(Amounts in Thousands)

	July	August	S	eptember	0	October	ľ	November	]	December	January	1	February	March	April	May	June
	2020	2020		2020		2020		2020		2020	2021		2021	2021	2021	2021	2021
BALANCES <sup>(c)</sup>																	
Beginning Balance	\$ 4,028,316	\$ 3,898,250	\$	3,981,862 \$	5	4,882,311	\$	5,151,490	\$	5,247,672	\$ 4,174,005	\$	5,589,551 \$	5,416,608	\$ 4,477,865	\$ 5,020,280	\$ 5,260,988
Ending Balance	\$ 3,898,250	\$ 3,981,862	\$	4,882,311 \$	5	5,151,490	\$	5,247,672	\$	4,174,005	\$ 5,589,551	\$	5,416,608 \$	4,477,865	\$ 5,020,280	\$ 5,260,988	\$ 4,859,644
Lowest Daily Balance <sup>(d)</sup>	\$ 3,411,122	\$ 3,246,379	\$	3,777,854 \$	5	4,269,578	\$	4,971,506	\$	3,401,516	\$ 3,917,881	\$	5,412,593 \$	4,104,220	\$ 3,955,643	\$ 4,735,986	\$ 4,419,567
<u>RECEIPTS</u>																	
TAX RECEIPTS																	
Individual Income	\$ 1,645,403	\$ 725,262	\$	901,609 \$		636,458	\$	993,841	\$	749,229	\$ 1,130,871	\$	742,453 \$	1,250,952	\$ 1,472,919	\$ 367,868	\$ 1,031,655
Sales & Use	613,948	575,493		559,024		560,717		571,237		518,068	653,992		492,389	453,031	508,378	478,881	567,903
Corporate Income	377,480	29,663		350,353		72,663		157,653		443,606	132,314		38,854	283,476	280,817	63,561	346,779
Public Utility	60	118		3,834		30,610		182,006		299	275		139	29	6,237	181,822	2,478
Excise	67,935	61,898		62,035		58,703		58,311		54,357	54,798		47,094	47,088	54,855	48,121	59,641
Insurance	 517	3,284		43,569		363		2,272		44,814	829		19,350	20,302	46,177	3,742	43,635
Subtotal Tax Receipts	\$ 2,705,343	\$ 1,395,718	\$	1,920,424 \$		1,359,514	\$	1,965,320	\$	1,810,373	\$ 1,973,079	\$	1,340,279 \$	2,054,878	\$ 2,369,383	\$ 1,143,995	\$ 2,052,091
NON-TAX RECEIPTS																	
Federal	\$ 1,132,802	\$ 668,339	\$	1,100,282 \$		931,834	\$	792,300	\$	1,130,620	\$ 1,395,966	\$	1,189,982 \$	945,427	\$ 779,475	\$ 1,004,809	\$ 826,896
Other & Transfers	 610,506	242,009		744,684		652,743		338,374		550,208	446,451		672,542	747,141	599,046	350,251	534,418
Subtotal Non-Tax Receipts	\$ 1,743,308	\$ 910,348	\$	1,844,966 \$		1,584,577	\$	1,130,674	\$	1,680,828	\$ 1,842,417	\$	1,862,524 \$	1,692,568	\$ 1,378,521	\$ 1,355,060	\$ 1,361,314
TOTAL RECEIPTS	\$ 4,448,651	\$ 2,306,066	\$	3,765,390 \$		2,944,091	\$	3,095,994	\$	3,491,201	\$ 3,815,496	\$	3,202,803 \$	3,747,446	\$ 3,747,904	\$ 2,499,055	\$ 3,413,405
DISBURSEMENTS																	
Local Aids	\$ 1,586,250	\$ 161,117	\$	908,751 \$		102,896	\$	1,005,120	\$	1,375,570	\$ 196,176	\$	771,957 \$	1,975,390	\$ 79,880	\$ 271,905	\$ 1,969,039
Income Maintenance	1,254,887	796,647		802,328		927,047		866,865		1,140,201	864,225		886,844	895,176	878,184	826,034	603,322
Payroll and Related	541,517	313,199		392,978		514,220		421,382		499,211	539,674		469,736	466,555	609,614	365,253	492,382
Tax Refunds	259,526	152,805		127,730		140,980		145,815		224,203	108,326		459,157	744,604	630,602	210,985	155,252
Debt Service	249,099	2,107		-		221,579		76		36,330	-		-	-	394,527	103,166	-
Miscellaneous	 687,438	796,579		633,154		768,190		560,554		1,289,353	691,549		788,052	604,464	612,682	481,004	594,754
TOTAL DISBURSEMENTS	\$ 4,578,717	\$ 2,222,454	\$	2,864,941 \$		2,674,912	\$	2,999,812	\$	4,564,868	\$ 2,399,950	\$	3,375,746 \$	4,686,189	\$ 3,205,489	\$ 2,258,347	\$ 3,814,749

#### HISTORICAL GENERAL FUND CASH FLOW; ACTUAL FISCAL YEARS 2016 TO 2020<sup>(a)</sup> ACTUAL AND PROJECT FISCAL YEAR 2021 (Cash Basis)

(Amounts in Thousands)

	Actual 2016-17 <u>Fiscal Year</u>		Actual 2017-18 <u>Fiscal Year</u>	17-18 2018-19			Actual 2019-20 <u>Fiscal Year</u>	FY21 YTD Actual thru March-21; Estimated April-21 <u>thru June-21<sup>(b)</sup></u>			
RECEIPTS											
Tax Receipts											
Individual Income	\$ 9,487,657	\$	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	\$	10,557,272	\$	10,138,020	\$	11,320,705		
Sales	5,549,486		5,867,099		6,132,089		6,253,771		6,526,461		
Corporate Income	1,151,868		1,070,879		1,519,561		1,551,402		2,571,150		
Public Utility	415,784		416,406		415,047		409,513		407,899		
Excise	708,762		689,653		681,262		667,055		674,701		
Insurance	204,510	¢	207,953	¢	218,304	¢	242,228	•	229,512		
Total Tax Receipts	\$ 17,518,067	\$	18,089,732	\$	19,523,535	\$	19,261,989	\$	21,730,428		
Non-Tax Receipts											
Federal	\$ 9,396,361	\$	9,214,957	\$	10,093,533	\$	12,725,759	\$	11,889,701		
Other and Transfers	5,673,340		6,113,708		6,241,726		5,887,398	\$	6,243,744		
Total Non-Tax Receipts	\$ 15,069,701	\$	15,328,665	\$	16,335,259	\$	18,613,157	\$	18,133,445		
TOTAL RECEIPTS	\$ 32,587,768	\$	33,418,397	\$	35,858,794	\$	37,875,146	\$	39,863,873		
DISBURSEMENTS											
Local Aids	\$ 9,223,782	\$	9,202,809	\$	9,698,906	\$	9,917,134	\$	10,361,136		
Income Maintenance	9,186,111		9,370,303		9,747,283		10,126,849		10,816,115		
Payroll & Related	5,000,390		5,174,225		5,333,395		5,633,397		5,651,550		
Tax Refunds	2,550,017		2,703,269		2,785,514		2,992,617		3,241,943		
Debt Service	891,234		908,172		914,688		875,340		1,006,884		
Miscellaneous	5,427,066		5,902,369		6,396,205		6,811,025		8,420,769		
TOTAL DISBURSEMENTS	\$ 32,278,600	\$	33,261,147	\$	34,875,991	\$	36,356,362	\$	39,498,397		
NET CASH FLOW	\$ 309,168	\$	157,250	\$	982,803	\$	1,518,784	\$	365,476		

### **GENERAL FUND RECEIPTS AND DISBURSEMENTS YEAR-TO-DATE COMPARED TO** ESTIMATES AND PREVIOUS FISCAL YEAR<sup>(a)</sup> (Cash Basis) As of March 31, 2021

(Amounts in Thousands)

	FY20 th	rough March 31, 2020	) FY21 through March 31, 2021								
RECEIPTS		<u>Actual</u>		<u>Actual</u>	_	Estimate <sup>(b)</sup>		Variance	Adjusted <u>Variance<sup>(f)</sup></u>		ference FY21 Actual to <u>Y20 Actual</u>
Taxes:											
Ind. Income	\$	7,790,891	\$	8,776,078	\$	7,883,652	\$	892,426 \$	892,426	\$	985,187
Sales		4,810,938		4,997,899		4,783,889		214,010	214,010		186,961
Corp. Income		1,261,676		1,886,062		1,450,023		436,039	436,039		624,386
Public Utility		217,911		217,370		218,572		(1,202)	(1,202)		(541)
Excise		500,149		512,219		493,485		18,734	18,734		12,070
Insurance		149,634		135,300		145,078		(9,778)	(9,778)		(14,334)
Total Tax Receipts	\$	14,731,199	\$	16,524,928	\$	14,974,699	\$	1,550,229 \$	1,550,229	\$	1,793,729
Federal	\$	7,871,923	\$	9,287,552	\$	8,400,586		886,966 \$	886,966	\$	1,415,629
Other and Transfers		4,799,956		5,004,658		4,858,500		146,158	146,158		204,702
Total Non-Tax Receipts	\$	12,671,879	\$	14,292,210	\$	13,259,086	\$	1,033,124 \$	1,033,124	\$	1,620,331
TOTAL RECEIPTS	\$	27,403,078	\$	30,817,138	\$	28,233,785	\$	2,583,353 \$	2,583,353	\$	3,414,060
DISBURSEMENTS											
Local Aids	\$	7,712,923	\$	8,083,227	\$	7,847,440	\$	(235,787) \$	(235,787)	\$	370,304
Income Maintenance		7,844,120		8,434,220		8,247,997		(186,223)	(186,223)		590,100
Payroll & Related		4,201,182		4,158,472		4,405,506		247,034	247,034		(42,710)
Tax Refunds		2,229,427		2,363,146		2,412,578		49,432	49,432		133,719
Debt Service		348,116		472,861		512,836		39,975	39,975		124,745
Miscellaneous		5,140,663		6,855,663		6,881,804		26,141	26,141		1,715,000
TOTAL DISBURSEMENTS	\$	27,476,431	\$	30,367,589	\$	30,308,161	\$	(59,428) \$	(59,428)	\$	2,891,158
FY21 VARIANCE YEAR-TO	-DATE						\$	2,523,925 \$	2,523,925		

# GENERAL FUND MONTHLY CASH POSITION <sup>(a) (c)</sup> (Cash Basis) July 1, 2018 through March 31, 2021 — Actual April 1, 2021 through June 30, 2021 — Estimated<sup>(b)</sup>

#### (Amounts in Thousands)

	Starting Date	Starting Balance	Rec	eipts <sup>(e)</sup>	Disbu	rsements <sup>(e)</sup>
2018	July	. \$ 1,526,729	\$	3,008,353	\$	3,784,639
	August	. 750,443		2,543,464		2,223,489
	September	1,070,418		3,391,628		2,607,829
	October	. 1,854,217		3,022,826		1,944,350
	November	. 2,932,693		2,602,316		2,865,162
	December	2,669,847		2,567,700		3,189,593
2019	January	. 2,047,954		3,316,179		2,091,074
	February	3,273,059		2,743,358		2,909,387
	March	3,107,030		2,714,410		4,122,640
	April	. 1,698,800		4,416,156		3,243,107
	May	. 2,871,849		2,677,757		2,405,885
	June	. 3,143,721		2,854,647		3,488,836
	July	. 2,509,532		3,122,834		3,936,026
	August	. 1,696,340		2,179,102		2,243,517
	September	1,631,925		4,103,746		2,625,255
	October	. 3,110,416		2,864,278		2,096,649
	November	. 3,878,045		2,524,540		3,325,841
	December	3,076,744		3,263,353		3,332,814
2020	January	. 3,007,283		3,355,456		2,397,585
	February	3,965,154		2,801,261		3,269,556
	March	3,496,859		3,188,509		4,249,188
	April	. 2,436,180		4,854,038		3,073,366
	May	. 4,216,852		2,248,216		2,192,686
	June	. 4,272,382		3,369,813		3,613,879
	July	. 4,028,316		4,448,651		4,578,717
	August			2,306,066		2,222,454
	September	3,981,862		3,765,390		2,864,941
	October	. 4,882,311		2,944,091		2,674,912
	November	. 5,151,490		3,095,994		2,999,812
	December	5,247,672		3,491,201		4,564,868
2021	January	. 4,174,005		3,815,496		2,399,950
	February			3,202,803		3,375,746
	March	5,416,608		3,747,446		4,686,189
	April			3,860,161		3,193,603
	May			2,543,478		2,254,370
	June	. 5,433,531		3,475,645		3,811,822

#### CASH BALANCES IN FUNDS AVAILABLE FOR TEMPORARY REALLOCATION <sup>(a) (g)</sup> July 31, 2018 to March 31, 2021 — Actual April 30, 2021 to June 31, 2021 — Projected (Amounts in Millions)

The following two tables show, on a monthly basis, the cash balances available for temporary reallocation. The first table does not include balances in the Local Government Investment Pool (**LGIP**) and the second table does include such balances. Though the LGIP is available for temporary reallocations, funds in the LGIP are deposited and withdrawn by local units of government, and thus are outside the control of the State. The monthly average daily balances in the LGIP for the past five years have ranged from a low of \$2.7 billion during November 2016 to a high of \$5.7 billion during March 2021. The Secretary of Administration may not exercise the authority to use temporary reallocation if doing so would jeopardize the cash flow of any fund or account from which a temporary reallocation would be made.

Available Balances; Does Not Include Balances in the LGIP												
<u>Month (Last Day)</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>								
January		\$1,622	\$ 1,910	\$ 1,866								
February		1,742	1,929	2,030								
March		1,795	1,815	2,000								
April		1,795	1,716	1,716								
May		1,684	1,670	1,670								
June		1,879	1,806	1,806								
July	1,383	1,783	1,575									
August	1,429	1,776	1,627									
September	1,524	2,025	1,783									
October	1,304	1,907	1,620									
November	1,448	1,801	1,672									
December	1,667	1,967	1,873									

Available Balances; Includes Balances in the LGIP												
<u>Month (Last Day)</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>								
January		\$5,641	\$ 6,502	\$ 7,130								
February		5,991	6,603	7,602								
March		6,317	6,970	7,988								
April		5,982	6,990	6,990								
May		5,554	6,469	6,469								
June		5,853	6,524	6,524								
July	\$ 5,781	6,804	7,004									
August	5,058	5,839	6,087									
September	4,670	5,600	5,970									
October	4,103	5,474	5,470									
November	4,527	5,213	5,418									
December	5,141	6,137	6,549									

#### GENERAL FUND RECORDED REVENUES<sup>(a)</sup> (Agency-Recorded Basis)

	Ann	ual Fiscal Report Revenues <u>FY20<sup>(j)</sup></u>	Projected Revenues <u>FY21<sup>(k)</sup></u>		corded Revenues July 1, 2019 to Jarch 31, 2020 <sup>(1)</sup>	Recorded Revenues July 1, 2020 to <u>March 31, 2021 <sup>(m)</sup></u>			
Individual Income Tax	\$	8,742,266,000	\$	9,142,000,000	\$ 5,685,470,122	\$	6,075,152,663		
General Sales and Use Tax Corporate Franchise		5,836,215,000		5,960,500,000	3,878,302,875		3,994,284,952		
and Income Tax		1,607,873,000		1,205,400,000	1,041,663,589		1,493,382,277		
Public Utility Taxes		357,152,000		36,400,000	189,997,356		187,589,934		
Excise Taxes		679,503,000		671,200,000	453,065,895		450,000,940		
Inheritance Taxes		41,000		-	41,353		-		
Insurance Company Taxes		217,381,000		211,000,000	148,960,456		133,996,317		
Miscellaneous Taxes		91,693,000		97,500,000	 258,882,973		322,977,268		
SUBTOTAL	\$	17,532,124,000	\$	17,324,000,000	\$ 11,656,384,619	\$	12,657,384,349		
Federal and Other Inter-									
Governmental Revenues <sup>(h)</sup>		13,645,746,000		11,414,533,600	8,279,753,893		9,781,926,433		
Dedicated and									
Other Revenues <sup>(i)</sup>		6,807,021,000		8,556,987,900	 5,307,541,580		5,796,816,794		
TOTAL	\$	37,984,891,000	\$	37,295,521,500	\$ 25,243,680,092	\$	28,236,127,576		

#### July 1, 2020 to March 31, 2021 compared with previous year

#### GENERAL FUND RECORDED EXPENDITURES BY FUNCTION<sup>(a)</sup> (Agency-Recorded Basis) July 1, 2020 to March 31, 2021 compared with previous year

	Anr	nual Fiscal Report Expenditures <u>FY20<sup>(j)</sup></u>	Appropriations		Recorded Expenditures July 1, 2019 to (arch 31, 2020 <sup>(n)</sup>	Recorded Expenditures July 1, 2020 to <u>March 31, 2021 <sup>(0)</sup></u>		
Commerce	\$	219,272,000	\$	426,164,200	\$ 149,587,886	\$	350,680,162	
Education		14,251,611,000		14,807,614,500	10,537,593,407		10,616,010,813	
Environmental Resources		369,140,000		321,903,300	109,248,969		143,635,501	
Human Relations & Resources		16,534,263,000		16,219,499,200	12,036,356,115		13,878,673,065	
General Executive		1,344,836,000		1,355,233,900	900,449,060		2,167,158,915	
Judicial		147,819,000		148,435,600	112,181,045		116,160,814	
Legislative		75,475,000		79,301,700	56,741,860		52,071,068	
General Appropriations		2,741,870,000		2,993,886,700	 2,443,137,525		2,545,385,215	
TOTAL	\$	35,684,286,000	\$	36,352,039,100	\$ 26,345,295,868	\$	29,869,775,552	

# Endnotes

- (a) Please refer to the cautionary statements at the beginning of this document. The cautionary statements are an integral part of this report. None of the data presented here has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments. In addition, comparison of monthly General Fund financial information has many inherent problems. Unforeseen events (including even a change in weather conditions) or variations from underlying assumptions may cause a decrease in receipts or an increase in disbursements from those projected for a given month.
- (b) The results, projections, and estimates for FY21 (cash basis) reflect the enacted budget for the 2019-21 biennium (2019 Wisconsin Act 9), and the November 2020 DOA Report, the January 2021 LFB Report and the provisions of 2021 Wisconsin Act 1, but do not reflect anticipated receipt of ARPA federal funds. In addition, the March 31, 2021 General Fund cash balance reflects receipt, as of December 31, 2020, of approximately \$2.0 billion of federal CARES Act assistance, of which as of March 31, 2021, the State had allocated \$1.9 billion. See the section entitled "State of Wisconsin COVID-19 Update" for information on actions the State has taken in response to this pandemic and the potential impacts of the pandemic on the State.
- (c) The General Fund cash balances presented are not based on Generally Accepted Accounting Principles. The General Fund includes funds designated for operations and capital purposes for certain proprietary programs of the State's universities. Receipts and disbursements of such funds for the designated programs and the disbursement of such funds for other purposes are reflected in the cash flow. A use of the designated funds for purposes other than the proprietary programs is, in effect, a borrowing of such funds. Therefore, at any time that the balance in the General Fund is less than the balance of such designated funds, the State is obligated to replenish the designated funds to the extent of the shortfall. These designated funds ranged from \$1.2 billion to \$1.9 billion during FY19, from \$1.2 billion to \$1.9 billion during FY20, and are expected to range from \$1.3 billion to \$1.9 billion for FY21. In addition, the General Fund holds deposits for several escrow accounts pursuant to court orders or federal rulings. These funds have averaged, and are expected to continue to average, approximately \$25 million in each fiscal year. In addition, the March 31, 2021 General Fund cash balance reflects receipt, as of December 31, 2020, of approximately \$2.0 billion of federal CARES Act assistance. As of March 31, 2021, the State had allocated nearly all assistance from the Coronavirus Relief Fund to State and local governmental expenditures related to COVID-19. Further, the General Fund cash balance does not reflect anticipated receipt of ARPA federal funds.
- (d) The Statutes provide certain administrative remedies to deal with periods when the General Fund is in a negative cash position. The Secretary of Administration may temporarily reallocate cash in other funds to the General Fund in an amount up to 9% of the gross general-purpose revenue appropriations then in effect (approximately \$1.73 billion in FY21 based on 2019 Wisconsin Act 9 and January 2021 LFB Report) and may also temporarily reallocate for a period of up to 30 days an additional amount up to 3% of the general-purpose revenue appropriations then in effect (approximately \$576 million in FY21 based on 2019 Wisconsin Act 9 and January 2021 LFB Report ). If the amount of available to the General Fund is not sufficient, the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate or defer certain payments.
- <sup>(c)</sup> Reflects no operating notes issued or assumed to be issued for FY19, FY20, or FY21.
- (f) Changes are sometimes made after the beginning of the fiscal year to the projected revenues and disbursements. Depending on when these changes occur, there are situations in which prior estimates cannot be changed and the result is a large variance. This column includes adjustments, if any, to the variances to more accurately reflect the variance between the estimated and actual amounts.
- <sup>(g)</sup> The amounts shown reflect a reduction in the aggregate cash balances available to the extent any fund had a negative balance and temporary reallocations were made from such fund.
- <sup>(h)</sup> This category includes intergovernmental transfers. The amount of these transfers may vary greatly between fiscal years, and therefore, this category may not be comparable on a historical basis. In addition, reflects receipt, as of December 31, 2020, of approximately \$2.0 billion of federal CARES Act assistance, but does not reflect anticipated receipt of ARPA federal funds.
- (i) Certain transfers between General Fund appropriations are recorded as both revenues and expenditures of the General Fund. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.

- <sup>(j)</sup> The amounts are from the Annual Fiscal Report (unaudited, budgetary basis) for FY20, dated October 15, 2020.
- (k) The estimates reflect the 2019-21 biennial budget (2019 Wisconsin Act 9), the November 2020 DOA Report, and the January 2021 LFB Report, but do not reflect 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues, or provisions of 2021 Wisconsin Act 1. The projections and estimates for FY20 (cash basis) were not updated to reflect impacts from the COVID-19 pandemic. See the section entitled "State of Wisconsin COVID-19 Update" for information on actions the State has taken in response to this pandemic and the impacts of the pandemic on the State.
- (1) The amounts shown are FY20 general purpose revenues and program revenues taxes as recorded by State agencies. There may be differences between the tax revenues shown in this report and those that may be reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report (i) only includes general purpose revenues or taxes that are actually collected by DOR (and not by other State agencies), and (ii) may include accruals or other adjustments that may not be recorded by State agencies until a subsequent month.
- (m) The amounts shown are FY21 general purpose revenues and program revenue taxes as recorded by State agencies. There may be differences between the tax revenues shown in this report and those that may be reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report (i) only includes general purpose revenues or taxes that are actually collected by DOR (and not by other State agencies), and (ii) may include accruals or other adjustments that may not be recorded by State agencies until a subsequent month.
- <sup>(n)</sup> The amounts shown are FY20 expenditures as recorded by State agencies.
- <sup>(0)</sup> The amounts shown are FY21 expenditures as recorded by State agencies.

### **Additional Information**

The following items may provide additional information related to the financial status of the State of Wisconsin General Fund and the State of Wisconsin. The external websites are provided for user convenience only, are not included as part of these documents, are not under the Capital Finance Office control, and neither the accuracy of any information that may appear on those websites or their long-term availability is guaranteed.

- State of Wisconsin Official Disclosure doa.wi.gov/capitalfinance
- State of Wisconsin Investor Relations wisconsinbonds.com
- Wisconsin Retirement System Audited Financial Statements etf.wi.gov
- Legislative Fiscal Bureau Publications legis.wisconsin.gov/lfb

Please contact the Capital Finance Office within the Department of Administration with any questions or additional information that you may need.

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- Aaron Heintz, Deputy Capital Finance Director <u>DOACapitalFinanceOffice@wisconsin.gov;</u> (608) 267-1836
- Juan Gomez, Capital Finance Officer <u>DOACapitalFinanceOffice@wisconsin.gov;</u> (608) 267-2734