

STATE OF WISCONSIN

MONTHLY GENERAL FUND FINANCIAL INFORMATION

(FOR MONTH ENDING FEBRUARY 28, 2021)

AND COVID-19 UPDATE

By: Wisconsin Department of Administration Capital Finance Office Prepared on April 8, 2021

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5. Historical General Fund Cash Flow (Cash Basis)

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Cautionary Information

Users of this information should be cautioned about several points:

The General Fund financial information in this document has been prepared using what is believed to be the best available data as of its date. The tables in this document have been prepared using the same procedures used to prepare similar information for the State of Wisconsin Continuing Disclosure Annual Report, Official Statements prepared for specific securities, or reports filed in conjunction with various securities. This information is, however, preliminary in nature and subject to change.

- This information is unaudited and is not a "financial statement." None of the data presented here has been subjected to customary fiscal period closing procedures or the procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.
- This information speaks only as of the date on which it was prepared. The State is not obligated to update any of this information unless so required by undertakings related to its Continuing Disclosure Annual Report.
- Information classified as "actual", and any difference from any prior estimate, does not signify a change to official estimates. Any official revenue or expenditure re-estimates that do occur will be separately identified and, if material, appropriately noted.
- The information is not intended to reflect the State's projected budgetary balance for FY21.
- Projections of results for dates after the date this information is prepared are forward looking. Actual results will almost certainly differ.
 - ➤ It is important to note that cash flow projections are expressed on a *cash basis* while the tax revenue collection estimates released by the Department of Revenue (**DOR**) and the Legislative Fiscal Bureau (**LFB**) are expressed on a *budgetary basis* and net of any refunds.
 - > Projections are not adjusted to reflect actual revenues and expenditures and routine variability in the timing of receipts and disbursements, but may be adjusted to reflect unique events.
 - Projections of remaining fiscal year cash flow may be adjusted when necessary to reflect unforeseen events or additional revised forecasts of the General Fund condition statement, including, but not limited to, the fiscal effects of the COVID-19 pandemic.
- Data in the tables of financial information are subject to revision and reclassification for prior periods. This is particularly true for revenue data, where proper classification depends on tax returns which are received and processed significantly after the tax payments are received through electronic transfers.
- Some information is presented on a cash basis of accounting while other data is presented on a budgetary or agency-recorded basis. Users should not compare information that is presented on one basis of accounting with information that is presented on a different basis of accounting.
- Comparison of monthly General Fund financial information has many inherent problems. Unforeseen events (including even a change in weather conditions) or variations from underlying assumptions may cause a decrease in receipts or an increase in disbursements from those projected for a given month. In addition, comparison of year-to-date annual General Fund financial information also has many inherent problems due to the potential of different revenue and budget provisions for each fiscal year.
- The presence of information here does not imply the State of Wisconsin made any determination as to its materiality.
- None of the information in these tables of financial information is required by the State of Wisconsin's continuing disclosure undertakings pursuant to Securities and Exchange Commission (SEC) Rule 15c2-12; however, this information is being filed with the Municipal Securities Rulemaking Board's (MSRB) Electronic Municipal Market Access (EMMA) system as an additional / voluntary filing.
 - This information is not, and does not replace, a listed event required by SEC Rule 15c2-12.
 - > This information is not, and does not replace, the annual financial information required by SEC Rule 15c2-12.

State of Wisconsin COVID-19 Update (April 5, 2021)

The following are updates to the COVID-19 discussion that was included in the State of Wisconsin Continuing Disclosure Annual Report, dated December 23, 2020 (2020 Annual Report).

Governor Evers and the Secretary-designee of the Department of Health Services (**DHS**) have issued various executive and emergency orders related to the COVID-19 pandemic. Under the Wisconsin Statutes, a state of emergency declared by the Governor cannot exceed 60 days, unless extended by joint resolution of the Legislature. Several such emergency declarations have expired, and the Legislature previously did not taken action on those expired declarations.

Executive Order #104, issued by Governor Evers on January 19, 2021, again declared a Public Health Emergency, and Emergency Order #1, again extended the requirement (from a previous order) for use of face coverings when indoors or in an enclosed space with anyone outside the family unit, for an additional 60 days, or until March 20, 2021. The Senate and the Assembly adopted a joint resolution to terminate the emergency declaration under Executive Order #104, and that emergency declaration, and orders issued in reliance on it, are no longer effective.

Executive Order #105, issued by Governor Evers on February 4, 2021, again declared a Public Health Emergency, and Emergency Order #1, again extended the requirement (from a previous order) for use of face coverings when indoors or in an enclosed space with anyone outside the family unit, until March 20, 2021.

A Wisconsin citizen filed a lawsuit in the State Supreme Court challenging the validity of Executive Order #105 and Emergency Order #1. On March 31, 2021, the State Supreme Court overturned Executive Order #105 and Emergency Order #1. This ruling struck down the requirement of a State imposed use of face coverings when indoors or in an enclosed space with anyone outside the family unit. Such a required use of face coverings may still exist in the State if so imposed at the county or local level, and are not affected by the previously mentioned ruling. Any future plans from DHS or Governor Evers to place state-wide restrictions are to be approved by the Legislature prior to implementation.

DHS is working to get COVID-19 vaccines to Wisconsinites as equitably, quickly, and safely as possible, and is following prioritization guidelines from the federal Advisory Committee on Immunization Practices and the State Disaster Medical Advisory Committee. The State has been providing vaccinations to populations identified for the Phase 1A and 1B categories, which includes frontline health care personnel, residents in skilled nursing and long-care facilities, fire and police personnel, adults aged 65 and older, education and childcare workers, individuals enrolled in Medicaid long-term care programs, some public-facing workers, non-frontline essential healthcare personnel, and staff and residents in congregate living facilities. Starting April 5, 2021, all State individuals ages 16 and older are eligible for the vaccination.

While Governor Evers had drafted legislation in late 2020 to address the costs related to the pandemic, the Assembly and Senate approved on February 5, 2021 a different bill (2021 Assembly Bill 1), which was vetoed by Governor Evers on the same date (February 5, 2021). On February 18, 2021 Governor Evers signed into law 2021 Wisconsin Act 1 that will, among other provisions, change the State tax treatment of certain loan forgiveness and other business financial assistance, including the paycheck protection program (PPP) under the Cares Act, in a manner that is consistent with recent changes in the Federal tax treatment of such items. It is expected that both houses of the Legislature continue to consider other bills related to the pandemic.

As stated in the 2020 Annual Report, the pandemic and the emergency responses resulted and continue to result in closures of restaurants, bars, malls, theatres, and other businesses, reductions in travel, and cancellations of numerous events as well as reduced aggregate demand for certain services, worker layoffs, furloughs and reductions in hours, and supply shortages. It is likely that the full financial impact of COVID-19 on the State, the State's economy, and the State's financial position will change as circumstances and events evolve.

It is not possible at present to project with a reasonable degree of certainty the impact on State revenues, expenditures, reserves, budget, or financial position. While it may be some time before it can determine the full economic and financial impact of the COVID-19 pandemic, the State intends to file any appropriate reports from the Department of Revenue (**DOR**) or LFB with the MSRB through its EMMA system.

Federal Aid – The American Rescue Plan Act of 2021

In addition to the CARES Act, and in response to the economic fallout of the COVID-19 pandemic, the federal government enacted into law the American Rescue Plan Act of 2021 on March 11, 2021 (ARPA). This latest response contains numerous provisions that authorized payments to individuals, businesses, and governments, including the establishment of the State Fiscal Recovery Fund and Local Fiscal Recovery Fund. LFB initially identified up to \$3.2 billion of federal funds that the State could receive from the State Fiscal Recovery Fund. In addition, LFB initially identified up to \$2.1 billion of federal funds that local units of government in the State could receive from the Local Fiscal Recovery Fund. At this time, the administration and funding of the ARPA is subject to guidelines from the federal government, which have not yet been promulgated.

On March 29, 2021, Governor Evers vetoed Senate Bill 183 in its entirety. The bill would have required the Governor to submit a plan to the Joint Committee on Finance for any federal funds received by the state related to COVID-19, subject to a 14-day passive review process. On the same date, Governor Evers had announced plans to set aside \$2.5 billion of those funds for investment in the economic well-being of families, workers, small business owners, and communities, with \$50 million going to support the tourism industry and \$600 million to support businesses. In addition to the economic recovery plans, the Governor intends that 200 million will be used for infrastructure and \$500 million will go towards the continued statewide pandemic response efforts. Under current law, most ARPA funds must be spent by December 30, 2024 or returned to the federal government.

The State Fiscal Recovery Fund and Local Fiscal Recovery Fund are just two components of ARPA, and other federal funds may be available pursuant to other provisions of ARPA or future federal legislation.

General Notes to the Financial Information

- <u>Impact of COVID-19.</u> See the section entitled "State of Wisconsin COVID-19 Update" for information on actions the State has taken in response to this pandemic and the potential impacts of the pandemic on the State.
- <u>Executive 2019-21 Biennial Budget.</u> The Governor's executive biennial budget for FY22 and FY23 was released on February 16, 2021. The executive budget has been introduced in both houses of the Legislature and referred to the Joint Committee on Finance (JCF) for review. In addition, LFB has released its summary of the Governor's executive budget for the 2021-23 biennium. Information on the Governor's executive budget for the 2021-23 biennium is available on the MSRB EMMA system and is also available from the Capital Finance Office; see the Additional Information section.
- Recently Enacted Legislation On February 18, 2021 Governor Evers signed into law 2021 Wisconsin Act 1 that will, among other provisions, change the State tax treatment of certain loan forgiveness and other business financial assistance, including the paycheck protection program (PPP) under the Cares Act, in a manner that is consistent with recent changes in the Federal tax treatment of such items. LFB estimated that the fiscal impact of the bill would be a reduction in General Fund tax collections by \$254 million in the 2020-21 fiscal year. This would result in a \$127 million reduction in the transfer to the budget stabilization fund from the amount that was estimated in the report released by LFB on January 26, 2021 (January 2021 LFB Report), resulting in a net \$127 million decrease to the projected General Fund ending balance for the 2020-21 fiscal year.
- <u>Updated General Fund Condition Statement FY21.</u> The January 2021 LFB Report included revised estimates for the FY21 General Fund Condition Statement and estimated General Fund tax collections for FY21 and the 2021-23 biennium. The January 2021 LFB Report suggested an estimated General Fund net balance at the end of FY21 of \$1,766 million. This estimate was \$630 million higher than the estimated balance in the Department of Administration (DOA) report on November 20, 2020 (November 2020 DOA Report), but the January 2021 LFB Report did not reflect the impact from 2021 Wisconsin Act 1 (described above).
 - The estimated General Fund condition statement for FY21 from the January 2021 LFB Report is provided on the next page, with comparisons to the actual FY20 statement as reported in the Annual Fiscal Report, and the FY21 estimates from the 2019-21 biennium (2019 Wisconsin Act 9) and the November 2020 DOA Report. The estimated General Fund condition statement provided on the next page does not reflect the provisions of 2021 Wisconsin Act 1 or anticipated receipt of federal ARPA funds.
- Receipt of CARES Act and ARPA Funds/June 30, 2021 General Fund Cash Balance. The projected June 30, 2021 General Fund cash balance, and the current February 28, 20201 General Fund cash balance reflects receipt, as of December 31, 2020, of approximately \$2.0 billion of federal CARES Act assistance. In addition, as of January 22, 2021, the State had expended and obligated \$1.8 billion and committed an additional \$191 million for distribution during the same time period. The projected June 30, 2021 General Fund cash balance does not reflect the anticipated receipt of ARPA federal funds.

ESTIMATED FY21 GENERAL FUND CONDITION STATEMENT (in Millions)

			FY21	
	FY20	2010	37 1 2020	
	Annual Fiscal	2019	November 2020	January 2021
	Report	Wisconsin Act 9 ¹	DOA Report	LFB Report ²
Revenues				
Opening Balance	\$1,086.9	\$ 792.3	\$1,172.3	\$1,172.4
Prior Year Continuing Bal	97.1			
Taxes	17,532.1	17,654.8	17,664.1	18,101.5
Department Revenues				
Tribal Gaming	25.2	24.9		
Other	538.8	530.8	528.9	530.3
Total Available	\$19,249.7	\$ 19,002.7	\$19,365.4	\$19,804.2
Appropriations				
Gross Appropriations	\$18,849.9	\$19,201.8	\$18,962.6	\$19,190.0
Biennial Appropriation Adj.				(3.4)
Sum Sufficient Reestimates			(16.2)	(257.5)
Compensation Reserves	3.7	94.5	94.5	94.6
Transfers	149.1	44.1	57.2	275.8
Less: Lapses	(525.3)	(451.8)	(954.6)	(1,346.7)
Net Appropriations	\$18,077.4	\$18,888.6	\$18,143.5	\$17,952.8
Balances				
Gross Balance	\$1,172.4	\$ 114.2	\$1,221.9	\$1,851.4
Less: Req. Statutory Balance	<u>n/a</u>	(85.0)	(85.0)	(85.0)
Net Balance, June 30	\$1,172.4	\$ 29.2	\$1,136.9	\$1,766.4

¹ Reflects 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues. Does not reflect the ending actual General Fund balance of the 2019-20 fiscal year of \$1,172 million, as included in the Annual Fiscal Report (budgetary basis) released on October 15, 2020.

• **Projected General Fund Tax Revenue Collections** – **FY21.** The January 2021 LFB Report also provided updated General Fund tax revenue collections for FY21. This estimate was \$569 million more than actual General Fund tax collections for FY20, and an increase of \$437 million from the November 2020 DOA Report), but the January 2021 LFB Report does not reflect the impact from 2021 Wisconsin Act 1 (described above).

The table on the following page reflects FY21 General Fund projected tax collections as included in the January 2021 LFB Report, with comparisons to the FY20 actual tax collections as reported in the 2020 Annual Fiscal Report and the estimated FY21 collections from the 2019-21 biennial budget and the November 2020 DOA Report. The estimated General Fund tax collections provided on the next page do not reflect the provisions of 2021 Wisconsin Act 1.

² Does not reflect the provisions of, or impact from, 2021 Wisconsin Act 1, which among other changes will reduce the estimated General Fund tax collections and the estimated transfer to the Budget Stabilization Fund from \$232 million to \$105 million. Further, projections do not reflect anticipated receipt of any ARPA federal funds.

ESTIMATED FY21 GENERAL FUND TAX REVENUE COLLECTIONS (in Millions)

		(
			FY21	
	FY20	2019		
	Annual	Wisconsin	November 2020	January 2021
	Fiscal Report	Act 91	DOA Report	LFB Report ²
Individual Income	\$8,742.3	\$ 9,142.0	\$8,543.1	\$8,640.0
Sales and Use	5,836.2	5,960.5	5,919.6	5,915.0
Corp. Income & Franchise	1,607.9	1,205.4	1,864.0	2,205.0
Public Utility	357.1	364.0	359.2	352.0
Excise				
Cigarettes	523.5	507.0	512.4	507.0
Tobacco Products	91.4	94.0	88.9	90.0
Liquor & Wine	54.8	56.0	59.2	60.0
Vapor Products	1.3	3.2	1.4	1.3
Beer	8.5	8.9	8.7	9.2
Insurance Company	217.4	211.0	211.1	211.0
Miscellaneous Taxes	91.7	102.7	96.5	111.0
TOTAL	\$17,532.1	\$17,654.8	\$17,664.1	\$18,101.5

¹ Reflects 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues.

- <u>Actual FY21 General Fund Tax Revenues and Disbursements.</u> Compared to projections, the actual FY21 General Fund tax receipts (cash basis) for the period ending February 28, 2021 were higher by \$1.2 billion. Compared to the same period for FY20, General Fund tax receipts (cash basis) were higher by \$1.6 billion for the period ending February 28, 2021. Regarding fiscal year disbursements, the actual FY21 General Fund disbursements (cash basis) were lower than projections by \$88.3 million for the period ending February 28, 2021. Compared to the same period for FY20, disbursements increased by \$2.5 billion in February.
- <u>Tax Filing Update</u>. As of April 3, 2021, the total number of State of Wisconsin tax returns completely processed in CY21 was up by 3% when compared to those processed during the same time in CY20. The total number of refunds issued in CY21 is down 3% compared to CY20. The average dollar amount of refunds was \$ 892 which is an 10 % increase from CY20 levels. The portion of processed returns with refunds decreased to 77%, which had been 83% at the same time in CY20.

In addition, on March 18, 2021, DOR announced that Wisconsin individual tax return filings and payment due dates are extended to May 17, 2021 from April 15, 2021. This extension mirrors the recent determination by the Internal Revenue Service to extend the federal income tax filing and payment due date for individuals for the federal 2020 tax year to May 17, 2021 from April 15, 2021. During the period of the extension, no penalties will be incurred, and no interest will accrue, for payments otherwise due.

² Does not reflect the provisions of, or impact from, 2021 Wisconsin Act 1, which among other changes will reduce the estimated General Fund tax collections by \$254 million.

ACTUAL GENERAL FUND CASH FLOW; JULY 1, 2020 TO FEBRUARY 28, 2021^{(a)(b)} PROJECTED GENERAL FUND CASH FLOW; FEBRUARY 1, 2021 TO JUNE 30, 2021^{(a)(b)} (Cash Basis)

(Amounts in Thousands)

	July	August	S	eptember	October	N	Vovember]	December	January]	February	March	April	May	June
	2020	2020		2020	2020		2020		2020	2021		2021	2021	2021	2021	2021
BALANCES ^(c)																
Beginning Balance	\$ 4,028,316	\$ 3,898,250	\$	3,981,862	\$ 4,882,311	\$	5,151,490	\$	5,247,672	\$ 4,174,005	\$	5,589,551	\$ 5,416,608	\$ 4,012,013	\$ 4,554,428 \$	4,795,136
Ending Balance	\$ 3,898,250	\$ 3,981,862	\$	4,882,311	\$ 5,151,490	\$	5,247,672	\$	4,174,005	\$ 5,589,551	\$	5,416,608	\$ 4,012,013	\$ 4,554,428	\$ 4,795,136 \$	4,393,792
Lowest Daily Balance (d)	\$ 3,411,122	\$ 3,246,379	\$	3,777,854	\$ 4,269,578	\$	4,971,506	\$	3,401,516	\$ 3,917,881	\$	5,412,593	\$ 3,743,384	\$ 3,489,791	\$ 4,270,134 \$	3,953,715
RECEIPTS																
TAX RECEIPTS																
Individual Income	\$ 1,645,403	\$ 725,262	\$	901,609	\$ 636,458	\$	993,841	\$	749,229	\$ 1,130,871	\$	742,453	\$ 923,137	\$ 1,472,919	\$ 367,868 \$	1,031,655
Sales & Use	613,948	575,493		559,024	560,717		571,237		518,068	653,992		492,389	426,431	508,378	478,881	567,903
Corporate Income	377,480	29,663		350,353	72,663		157,653		443,606	132,314		38,854	277,407	280,817	63,561	346,779
Public Utility	60	118		3,834	30,610		182,006		299	275		139	21	6,237	181,822	2,478
Excise	67,935	61,898		62,035	58,703		58,311		54,357	54,798		47,094	46,953	54,855	48,121	59,641
Insurance	517	3,284		43,569	363		2,272		44,814	829		19,350	20,960	46,177	3,742	43,635
Subtotal Tax Receipts	\$ 2,705,343	\$ 1,395,718	\$	1,920,424	\$ 1,359,514	\$	1,965,320	\$	1,810,373	\$ 1,973,079	\$	1,340,279	\$ 1,694,909	\$ 2,369,383	\$ 1,143,995 \$	2,052,091
NON-TAX RECEIPTS																
Federal	\$ 1,132,802	\$ 668,339	\$	1,100,282	\$ 931,834	\$	792,300	\$	1,130,620	\$ 1,395,966	\$	1,189,982	\$ 936,396	\$ 779,475	\$ 1,004,809 \$	826,896
Other & Transfers	610,506	242,009		744,684	652,743		338,374		550,208	446,451		672,542	502,512	599,046	350,251	534,418
Subtotal Non-Tax Receipts	\$ 1,743,308	\$ 910,348	\$	1,844,966	\$ 1,584,577	\$	1,130,674	\$	1,680,828	\$ 1,842,417	\$	1,862,524	\$ 1,438,908	\$ 1,378,521	\$ 1,355,060 \$	1,361,314
TOTAL RECEIPTS	\$ 4,448,651	\$ 2,306,066	\$	3,765,390	\$ 2,944,091	\$	3,095,994	\$	3,491,201	\$ 3,815,496	\$	3,202,803	\$ 3,133,817	\$ 3,747,904	\$ 2,499,055 \$	3,413,405
DISBURSEMENTS																
Local Aids	\$ 1,586,250	\$ 161,117	\$	908,751	\$ 102,896	\$	1,005,120	\$	1,375,570	\$ 196,176	\$	771,957	\$ 1,932,475	\$ 79,880	\$ 271,905 \$	1,969,039
Income Maintenance	1,254,887	796,647		802,328	927,047		866,865		1,140,201	864,225		886,844	969,531	878,184	826,034	603,322
Payroll and Related	541,517	313,199		392,978	514,220		421,382		499,211	539,674		469,736	492,384	609,614	365,253	492,382
Tax Refunds	259,526	152,805		127,730	140,980		145,815		224,203	108,326		459,157	626,562	630,602	210,985	155,252
Debt Service	249,099	2,107		-	221,579		76		36,330	-		-	-	394,527	103,166	-
Miscellaneous	687,438	796,579		633,154	768,190		560,554		1,289,353	691,549		788,052	517,460	612,682	481,004	594,754
TOTAL DISBURSEMENTS	\$ 4,578,717	\$ 2,222,454	\$	2,864,941	\$ 2,674,912	\$	2,999,812	\$	4,564,868	\$ 2,399,950	\$	3,375,746	\$ 4,538,412	\$ 3,205,489	\$ 2,258,347 \$	3,814,749

HISTORICAL GENERAL FUND CASH FLOW; ACTUAL FISCAL YEARS 2016 TO 2020^(a) ACTUAL AND PROJECT FISCAL YEAR 2021 (Cash Basis)

(Amounts in Thousands)

	Actual 2016-17 <u>Fiscal Year</u>		Actual 2017-18 <u>Fiscal Year</u>		Actual 2018-19 <u>Fiscal Year</u>		Actual 2019-20 <u>Fiscal Year</u>	tl Esti	1 YTD Actual nru Jan-21; mated Feb-21 ru June-21 ^(b)
RECEIPTS Tax Receipts									
Individual Income	\$ 9,487,657	\$	9,837,742	\$	10,557,272	\$	10,138,020	\$	11,560,952
Sales	5,549,486	φ	5,867,099	Φ	6,132,089	Φ	6,253,771	Ф	6,486,061
Corporate Income	1,151,868		1,070,879		1,519,561		1,551,402		2,609,667
Public Utility	415,784		416,406		415,047		409,513		407,784
Excise	708,762		689,653		681,262		667,055		676,639
Insurance	204,510		207,953		218,304		242,228		233,475
Total Tax Receipts	\$ 17,518,067	\$	18,089,732	\$	19,523,535	\$	19,261,989	\$	21,974,578
Non-Tax Receipts									
Federal	\$ 9,396,361	\$	9,214,957	\$	10,093,533	\$	12,725,759	\$	11,728,824
Other and Transfers	5,673,340	-	6,113,708	_	6,241,726	_	5,887,398	\$	6,268,768
Total Non-Tax Receipts	\$ 15,069,701	\$		\$	16,335,259	\$	18,613,157	\$	17,997,592
TOTAL RECEIPTS	\$ 32,587,768	\$	33,418,397	\$	35,858,794	\$	37,875,146	\$	39,972,170
DISBURSEMENTS									
Local Aids	\$ 9,223,782	\$	9,202,809	\$	9,698,906	\$	9,917,134	\$	10,285,006
Income Maintenance	9,186,111		9,370,303		9,747,283		10,126,849		10,799,619
Payroll & Related	5,000,390		5,174,225		5,333,395		5,633,397		5,674,198
Tax Refunds	2,550,017		2,703,269		2,785,514		2,992,617		3,350,570
Debt Service	891,234		908,172		914,688		875,340		1,009,444
Miscellaneous	5,427,066		5,902,369		6,396,205		6,811,025		8,176,761
TOTAL DISBURSEMENTS	\$ 32,278,600	\$	33,261,147	\$	34,875,991	\$	36,356,362	\$	39,295,598
NET CASH FLOW	\$ 309,168	\$	157,250	\$	982,803	\$	1,518,784	\$	676,572

GENERAL FUND RECEIPTS AND DISBURSEMENTS YEAR-TO-DATE COMPARED TO ESTIMATES AND PREVIOUS FISCAL YEAR (a)

(Cash Basis) As of February 28, 2021

(Amounts in Thousands)

FY20 through February 28, 2020 FY21 through February 28, 2021

RECEIPTS		<u>Actual</u>	<u>Actual</u>	_	Estimate ^(b)		<u>Variance</u>		Adjusted Variance ^(f)		fference FY21 Actual to FY20 Actual
Taxes:	Φ.	6 602 000	7.505.106	Φ.	(0 (0 5 1 5	Φ	564611	•	764611	Φ.	022.020
Ind. Income	\$	6,693,098	\$ 7,525,126	\$	6,960,515	\$	564,611	\$	564,611	\$	832,028
Sales		4,373,583	4,544,868		4,357,458		187,410		187,410		171,285
Corp. Income		998,148	1,602,586		1,172,616		429,970		429,970		604,438
Public Utility		217,907	217,341		218,551		(1,210)		(1,210)		(566)
Excise		449,709	465,131		446,532		18,599		18,599		15,422
Insurance		119,522	 114,998		124,118		(9,120)		(9,120)		(4,524)
Total Tax Receipts	\$	12,851,967	\$ 14,470,050	\$	13,279,790	\$	1,190,260	\$	1,190,260	\$	1,618,083
Federal	\$	7,103,789	\$ 8,342,125	\$	7,464,190		877,935	\$	877,935	\$	1,238,336
Other and Transfers		4,258,813	4,257,517		4,355,988		(98,471)		(98,471)		(1,296)
Total Non-Tax Receipts	\$	11,362,602	\$ 12,599,642	\$	11,820,178	\$	779,464	\$	779,464	\$	1,237,040
TOTAL RECEIPTS	\$	24,214,569	\$ 27,069,692	\$	25,099,968	\$	1,969,724	\$	1,969,724	\$	2,855,123
DISBURSEMENTS											
Local Aids	\$	5,811,786	\$ 6,107,837	\$	5,914,965	\$	(192,872)	\$	(192,872)	\$	296,051
Income Maintenance		6,967,290	7,539,044		7,278,466		(260,578)		(260,578)		571,754
Payroll & Related		3,852,814	3,691,917		3,913,122		221,205		221,205		(160,897)
Tax Refunds		1,601,110	1,618,542		1,786,016		167,474		167,474		17,432
Debt Service		348,116	472,861		512,836		39,975		39,975		124,745
Miscellaneous		4,646,127	6,251,199		6,364,344		113,145		113,145		1,605,072
TOTAL DISBURSEMENTS	\$	23,227,243	\$ 25,681,400	\$	25,769,749	\$	88,349	\$	88,349	\$	2,454,157

FY21 VARIANCE YEAR-TO-DATE \$ 2,058,073 \$ 2,058,073

GENERAL FUND MONTHLY CASH POSITION (a) (c) (Cash Basis)

July 1, 2018 through February 28, 2021 — Actual March 1, 2021 through June 30, 2021 — Estimated^(b)

(Amounts in Thousands)

	Starting Date	Starting Balance	Receipts ^(e)	Disburse ments (e)
2018	July	. \$ 1,526,729	\$ 3,008,353	\$ 3,784,639
	August	750,443	2,543,464	2,223,489
	September	1,070,418	3,391,628	2,607,829
	October	1,854,217	3,022,826	1,944,350
	November	. 2,932,693	2,602,316	2,865,162
	December	. 2,669,847	2,567,700	3,189,593
2019	January	2,047,954	3,316,179	2,091,074
	February	. 3,273,059	2,743,358	2,909,387
	March	. 3,107,030	2,714,410	4,122,640
	April	. 1,698,800	4,416,156	3,243,107
	May	2,871,849	2,677,757	2,405,885
	June	3,143,721	2,854,647	3,488,836
	July	. 2,509,532	3,122,834	3,936,026
	August	1,696,340	2,179,102	2,243,517
	September	1,631,925	4,103,746	2,625,255
	October	3,110,416	2,864,278	2,096,649
2020	November	. 3,878,045	2,524,540	3,325,841
	December	. 3,076,744	3,263,353	3,332,814
	January	3,007,283	3,355,456	2,397,585
	February	. 3,965,154	2,801,261	3,269,556
	March	. 3,496,859	3,188,509	4,249,188
	April	. 2,436,180	4,854,038	3,073,366
	May	4,216,852	2,248,216	2,192,686
	June	4,272,382	3,369,813	3,613,879
	July	4,028,316	4,448,651	4,578,717
	August		2,306,066	2,222,454
	September	3,981,862	3,765,390	2,864,941
	October	4,882,311	2,944,091	2,674,912
	November	5,151,490	3,095,994	2,999,812
	December	, ,	3,491,201	4,564,868
2021	January	4,174,005	3,815,496	2,399,950
	February	. 5,589,551	3,202,803	3,375,746
	March		3,187,787	4,526,602
	April		3,860,161	3,193,603
	May		2,543,478	2,254,370
	June	5,033,459	3,475,645	3,811,822

CASH BALANCES IN FUNDS AVAILABLE FOR TEMPORARY REALLOCATION (a) (g)

July 31, 2018 to February 28, 2021 — Actual March 31, 2021 to June 31, 2021 — Projected (Amounts in Millions)

The following two tables show, on a monthly basis, the cash balances available for temporary reallocation. The first table does not include balances in the Local Government Investment Pool (LGIP) and the second table does include such balances. Though the LGIP is available for temporary reallocations, funds in the LGIP are deposited and withdrawn by local units of government, and thus are outside the control of the State. The monthly average daily balances in the LGIP for the past five years have ranged from a low of \$2.7 billion during November 2016 to a high of \$5.7 billion during March 2021. The Secretary of Administration may not exercise the authority to use temporary reallocation if doing so would jeopardize the cash flow of any fund or account from which a temporary reallocation would be made.

	Available Balances ;	Does Not Includ	e Balances in the LGIP
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Month (Last Day)	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
January		\$1,622	\$ 1,910	\$ 1,866
February		1,742	1,929	2,030
March		1,795	1,815	1,815
April		1,795	1,716	1,716
May		1,684	1,670	1,670
June		1,879	1,806	1,806
July	1,383	1,783	1,575	
August	1,429	1,776	1,627	
September	1,524	2,025	1,783	
October	1,304	1,907	1,620	
November	1,448	1,801	1,672	
December	1,667	1,967	1,873	

Available Balances; Includes Balances in the LGIP

Month (Last Day)	<u>2018</u>	<u>2019</u>	2020	<u>2021</u>
January		\$5,641	\$ 6,502	\$ 7,130
February		5,991	6,603	7,602
March		6,317	6,970	6,970
April		5,982	6,990	6,990
May		5,554	6,469	6,469
June		5,853	6,524	6,524
July	\$ 5,781	6,804	7,004	
August	5,058	5,839	6,087	
September	4,670	5,600	5,970	
October	4,103	5,474	5,470	
November	4,527	5,213	5,418	
December	5,141	6,137	6,549	

GENERAL FUND RECORDED REVENUES^(a) (Agency-Recorded Basis) FY21

July 1, 2020 to February 28, 2021 compared with previous year

	Annual Fiscal l Revenues <u>FY20^(j)</u>	-	Projected Revenues <u>FY21^(k)</u>	J	corded Revenues July 1, 2019 to oruary 28, 2020 (1)	J	corded Revenues July 1, 2020 to ruary 28, 2021 ^(m)
Individual Income Tax	\$ 8,742,26	56,000 \$	9,142,000,000	\$	5,194,299,207	\$	5,463,523,531
General Sales and Use Tax Corporate Franchise	5,836,21	15,000	5,960,500,000		3,480,061,413		3,575,132,912
and Income Tax	1,607,87	73,000	1,205,400,000		821,432,099		1,300,279,065
Public Utility Taxes	357,15	52,000	36,400,000		189,987,500		187,579,725
Excise Taxes	679,50	03,000	671,200,000		402,376,842		401,245,472
Inheritance Taxes	4	41,000	-		41,353		-
Insurance Company Taxes	217,38	81,000	211,000,000		121,100,745		118,250,149
Miscellaneous Taxes	91,69	93,000	97,500,000		164,645,925		169,026,346
SUBTOTAL	\$ 17,532,12	24,000 \$	17,324,000,000	\$	10,373,945,084	\$	11,215,037,199
Federal and Other Inter-							
Governmental Revenues ^(h)	13,645,74	46,000	11,414,533,600		7,321,924,074		8,621,380,034
Dedicated and							
Other Revenues ⁽ⁱ⁾	6,807,02	21,000	8,556,987,900		4,936,247,577		5,102,836,353
TOTAL	\$ 37,984,89	91,000 \$	37,295,521,500	\$	22,632,116,735	\$	24,939,253,586

GENERAL FUND RECORDED EXPENDITURES BY FUNCTION^(a) (Agency-Recorded Basis) FY21 July 1, 2020 to February 28, 2021 compared with previous year

	nual Fiscal Report Expenditures <u>FY20^(j)</u>	1	Estimated Appropriations <u>FY21^(k)</u>	Recorded Expenditures July 1, 2019 to oruary 28, 2020 ⁽ⁿ⁾	J	Recorded Expenditures uly 1, 2020 to ruary 28, 2021 (o)
Commerce	\$ 219,272,000	\$	426,164,200	\$ 134,726,242	\$	337,972,625
Education	14,251,611,000		14,807,614,500	8,187,404,496		8,227,145,079
Environmental Resources	369,140,000		321,903,300	100,582,808		135,320,016
Human Relations & Resources	16,534,263,000		16,219,499,200	10,797,221,347		12,430,716,726
General Executive	1,344,836,000		1,355,233,900	816,420,424		1,952,956,067
Judicial	147,819,000		148,435,600	101,870,903		106,464,155
Legislative	75,475,000		79,301,700	49,907,951		45,468,184
General Appropriations	2,741,870,000		2,993,886,700	2,368,631,328		2,482,274,887
TOTAL	\$ 35,684,286,000	\$	36,352,039,100	\$ 22,556,765,500	\$	25,718,317,739

Endnotes

- (a) Please refer to the cautionary statements at the beginning of this document. The cautionary statements are an integral part of this report. None of the data presented here has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments. In addition, comparison of monthly General Fund financial information has many inherent problems. Unforeseen events (including even a change in weather conditions) or variations from underlying assumptions may cause a decrease in receipts or an increase in disbursements from those projected for a given month.
- (b) The results, projections, and estimates for FY21 (cash basis) reflect the enacted budget for the 2019-21 biennium (2019 Wisconsin Act 9), and the November 2020 DOA Report, the January 2021 LFB Report and the provisions of 2021 Wisconsin Act 1, but do not reflect anticipated receipt of ARPA federal funds. In addition, the February 28, 2021 General Fund cash balance reflects receipt, as of December 31, 2020, of approximately \$2.0 billion of federal CARES Act assistance, of which as of January 22, 2021, the State had expended and obligated \$1.8 billion and committed an additional \$191 million for disbursement. See the section entitled "State of Wisconsin COVID-19 Update" for information on actions the State has taken in response to this pandemic and the potential impacts of the pandemic on the State.
- General Fund cash balances presented are not based on Generally Accepted Accounting Principles. The General Fund includes funds designated for operations and capital purposes for certain proprietary programs of the State's universities. Receipts and disbursements of such funds for the designated programs and the disbursement of such funds for other purposes are reflected in the cash flow. A use of the designated funds for purposes other than the proprietary programs is, in effect, a borrowing of such funds. Therefore, at any time that the balance in the General Fund is less than the balance of such designated funds, the State is obligated to replenish the designated funds to the extent of the shortfall. These designated funds ranged from \$1.2 billion to \$1.9 billion during FY19, from \$1.2 billion to \$1.9 billion during FY20, and are expected to range from \$1.3 billion to \$1.9 billion for FY21. In addition, the General Fund holds deposits for several escrow accounts pursuant to court orders or federal rulings. These funds have averaged, and are expected to continue to average, approximately \$25 million in each fiscal year. In addition, the February 28, 2021 General Fund cash balance reflects receipt, as of December 31, 2020, of approximately \$2.0 billion of federal CARES Act assistance. As of January 22, 2021, the State had allocated nearly all assistance from the Coronavirus Relief Fund to State and local governmental expenditures related to COVID-19. Further, the General Fund cash balance does not reflect anticipated receipt of ARPA federal funds.
- (d) The Statutes provide certain administrative remedies to deal with periods when the General Fund is in a negative cash position. The Secretary of Administration may temporarily reallocate cash in other funds to the General Fund in an amount up to 9% of the gross general-purpose revenue appropriations then in effect (approximately \$1.73 billion in FY21 based on 2019 Wisconsin Act 9 and January 2021 LFB Report) and may also temporarily reallocate for a period of up to 30 days an additional amount up to 3% of the general-purpose revenue appropriations then in effect (approximately \$576 million in FY21 based on 2019 Wisconsin Act 9 and January 2021 LFB Report). If the amount of available to the General Fund is not sufficient, the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate or defer certain payments.
- (e) Reflects no operating notes issued or assumed to be issued for FY19, FY20, or FY21.
- (f) Changes are sometimes made after the beginning of the fiscal year to the projected revenues and disbursements. Depending on when these changes occur, there are situations in which prior estimates cannot be changed and the result is a large variance. This column includes adjustments, if any, to the variances to more accurately reflect the variance between the estimated and actual amounts.
- (g) The amounts shown reflect a reduction in the aggregate cash balances available to the extent any fund had a negative balance and temporary reallocations were made from such fund.
- (h) This category includes intergovernmental transfers. The amount of these transfers may vary greatly between fiscal years, and therefore, this category may not be comparable on a historical basis. In addition, reflects receipt, as of December 31, 2020, of approximately \$2.0 billion of federal CARES Act assistance, but does not reflect anticipated receipt of ARPA federal funds.
- General Fund. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.

- (i) The amounts are from the Annual Fiscal Report (unaudited, budgetary basis) for FY20, dated October 15, 2020.
- (k) The estimates reflect the 2019-21 biennial budget (2019 Wisconsin Act 9), the November 2020 DOA Report, and the January 2021 LFB Report, but do not reflect 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues, or provisions of 2021 Wisconsin Act 1. The projections and estimates for FY20 (cash basis) were not updated to reflect impacts from the COVID-19 pandemic. See the section entitled "State of Wisconsin COVID-19 Update" for information on actions the State has taken in response to this pandemic and the impacts of the pandemic on the State.
- (l) The amounts shown are FY20 general purpose revenues and program revenues taxes as recorded by State agencies. There may be differences between the tax revenues shown in this report and those that may be reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report (i) only includes general purpose revenues or taxes that are actually collected by DOR (and not by other State agencies), and (ii) may include accruals or other adjustments that may not be recorded by State agencies until a subsequent month.
- (m) The amounts shown are FY21 general purpose revenues and program revenue taxes as recorded by State agencies. There may be differences between the tax revenues shown in this report and those that may be reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report (i) only includes general purpose revenues or taxes that are actually collected by DOR (and not by other State agencies), and (ii) may include accruals or other adjustments that may not be recorded by State agencies until a subsequent month.
- (n) The amounts shown are FY20 expenditures as recorded by State agencies.
- (o) The amounts shown are FY21 expenditures as recorded by State agencies.

Additional Information

The following items may provide additional information related to the financial status of the State of Wisconsin General Fund and the State of Wisconsin. The external websites are provided for user convenience only, are not included as part of these documents, are not under the Capital Finance Office control, and neither the accuracy of any information that may appear on those websites or their long-term availability is guaranteed.

- State of Wisconsin Official Disclosure doa.wi.gov/capitalfinance
- State of Wisconsin Investor Relations wisconsinbonds.com
- Wisconsin Retirement System Audited Financial Statements etf.wi.gov
- Legislative Fiscal Bureau Publications legis.wisconsin.gov/lfb

Please contact the Capital Finance Office within the Department of Administration with any questions or additional information that you may need.

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