

# STATE OF WISCONSIN

# MONTHLY GENERAL FUND FINANCIAL INFORMATION

(FOR MONTH ENDED JUNE 30, 2020)

**AND COVID-19 UPDATE** 

By: Wisconsin Department of Administration Capital Finance Office Prepared on August 14, 2020

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### **Cautionary Information**

### Users of this information should be cautioned about several points:

The General Fund financial information in this document has been prepared using what is believed to be the best available data as of its date. The tables in this document have been prepared using the same procedures used to prepare similar information for the State of Wisconsin Continuing Disclosure Annual Report, Official Statements prepared for specific securities, or reports filed in conjunction with various securities. This information is, however, preliminary in nature and subject to change.

- This information is unaudited and is not a "financial statement." None of the data presented here has been subjected to customary fiscal period closing procedures or the procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.
- This information speaks only as of the date on which it was prepared. The State is not obligated to update any of this information unless so required by undertakings related to its Continuing Disclosure Annual Report.
- Information classified as "actual", and any difference from any prior estimate, does not signify a change to official estimates. Any official revenue or expenditure re-estimates that do occur will be separately identified and, if material, appropriately noted.
- The information is not intended to reflect the State's projected budgetary balance for FY20 or FY21.
- Projections of results for dates after the date this information is prepared are forward looking. Actual results will almost certainly differ.
  - ➤ It is important to note that cash flow projections are expressed on a *cash basis* while the tax revenue collection estimates released by the Department of Revenue (**DOR**) and the Legislative Fiscal Bureau (**LFB**) are expressed on a *budgetary basis* and net of any refunds.
  - > Projections are not adjusted to reflect actual revenues and expenditures and routine variability in the timing of receipts and disbursements, but may be adjusted to reflect unique events.
  - ➤ Projections of remaining fiscal year cash flow may be adjusted when necessary to reflect unforeseen events or additional revised forecasts of the General Fund condition statement.
  - > Projections as of the date of this report do not reflect fiscal effects of the COVID-19 pandemic.
- Data in the tables of financial information are subject to revision and reclassification for prior periods. This is particularly true for revenue data, where proper classification depends on tax returns which are received and processed significantly after the tax payments are received through electronic transfers.
- Some information is presented on a cash basis of accounting while other data is presented on a budgetary or agency-recorded basis. Users should not compare information that is presented on one basis of accounting with information that is presented on a different basis of accounting.
- Comparison of monthly General Fund financial information has many inherent problems. Unforeseen events (including even a change in weather conditions) or variations from underlying assumptions may cause a decrease in receipts or an increase in disbursements from those projected for a given month. In addition, comparison of year-to-date annual General Fund financial information also has many inherent problems due to the potential of different revenue and budget provisions for each fiscal year.
- The presence of information here does not imply the State of Wisconsin made any determination as to its materiality.
- None of the information in these tables of financial information is required by the State of Wisconsin's continuing disclosure undertakings pursuant to Securities and Exchange Commission (SEC) Rule 15c2-12; however, this information is being filed with the Municipal Securities Rulemaking Board's (MSRB) Electronic Municipal Market Access (EMMA) system as an additional / voluntary filing.
  - This information is not, and does not replace, a listed event required by SEC Rule 15c2-12.
  - This information is not, and does not replace, the annual financial information required by SEC Rule 15c2-12.

# State of Wisconsin COVID-19 Update (August 13, 2020)

In response to the COVID-19 pandemic, national and State emergency declarations have been put in place, resulting in significant reductions in business, travel, and other economic activity. At this time, only preliminary information on General Fund tax collections for the months of April-June is available.

#### **Past State Declarations and Actions**

On March 12, 2020, Governor Tony Evers issued Executive Order #72, which declared a public health emergency and designated the Department of Health Services (**DHS**) as the lead agency to respond to the emergency. Under the Wisconsin Statutes, a state of emergency declared by the Governor cannot exceed 60 days, unless extended by joint resolution of the Legislature. This emergency declaration expired, and the Legislature did not take action on the matter.

In addition, Governor Evers and the Secretary-designee of DHS issued various executive and emergency orders related to the COVID-19 pandemic:

- On March 13, 2020, Governor Evers issued Emergency Order #1, which directed the closure of all public and private schools in the State, effective March 18, 2020.
- On March 17, 2020, Governor Evers issued Emergency Order #5, which, as modified by Emergency Order #8 on March 20, 2020, prohibited gatherings of ten or more persons.
- On March 24, 2020, the Secretary-designee of DHS issued Emergency Order #12 (Safer at Home Order), which ordered all individuals present within the State to stay at their place of residence through April 24, 2020, with exceptions for essential activities, and to maintain social distancing of at least six feet from any other person, except for household members living in the same unit.
- On April 16, 2020, the Secretary-designee of DHS issued Emergency Order #28, which extended
  the Safer at Home Order to May 26, 2020 with additional exceptions for essential and other
  activities.
- On April 20, 2020, the Secretary-designee of DHS issued Emergency Order #31, which included an initiative (referred to as the "Badger Bounce Back") for the State to adopt a phased approach to re-opening its economy and society with incrementally fewer restrictions on businesses and individuals while protecting the public from COVID-19.

All Executive Orders and Emergency Orders related to COVID-19 are available on the following web site: <a href="https://evers.wi.gov/Pages/Newsroom/Executive-Orders.aspx">https://evers.wi.gov/Pages/Newsroom/Executive-Orders.aspx</a>. The web site is provided for the convenience of the reader only and is not incorporated by reference into this report. While many of these Executive Orders and Emergency Orders have expired and are no longer in effect, they are mentioned in this summary as their financial impact on the State has not been fully determined.

As part of the State's plan to reopen the economy, Governor Evers announced that nearly all nonessential businesses would be allowed to re-open with certain capacity limitations on May 11, 2020.

The State's Legislature filed a lawsuit in the State Supreme Court challenging the validity of Emergency Order #28. On May 13, 2020, the State Supreme Court overturned many provisions of the Emergency Order #28 and its extension of the Safer-At Home Order. This ruling struck down the State ban on business closures and public gatherings. Any further plans from DHS to place restrictions are to be approved by the State's Legislature prior to implementation. Some local governments implemented stay-at-home orders following the Supreme Court order, but later rescinded such orders.

The United States Internal Revenue Service announced on March 21, 2020 that the deadline for filing federal income tax returns is being extended from April 15, 2020, to July 15, 2020, and that tax payments otherwise due on April 15 will not be due until July 15. The Wisconsin Department of Revenue (**DOR**) adopted the federal deadlines and due dates for State income and franchise tax returns and payments. During the period of the extension, no penalties were incurred, and no interest accrued for payments otherwise due.

#### **Status of Federal Aid**

On March 27, 2020, President Trump signed the Coronavirus Aid, Relief, and Economic Security Act (CARES Act). The CARES Act contains numerous provisions that authorize payments to individuals, businesses, and governments, including the establishment of a Coronavirus Relief Fund. LFB initially identified up to \$2.3 billion of federal funds that the State and local units of government in the State may receive from the Coronavirus Relief Fund, based on 2019 population estimates.

As of June 30, 2020, the State has received approximately \$2.0 billion of funds from the Coronavirus Relief Fund, and Governor Evers has announced plans to set aside approximately nearly \$1.8 billion of these funds for expenditures in the State related to COVID-19, which includes the "Routes to Recovery: Local Government Aid Grants" program of grants to Wisconsin counties, cities, villages, towns, and tribal nations for reimbursements for certain unbudgeted expenditures incurred because of COVID-19. In addition, as of June 30, 2020, approximately \$75 million of the assistance from the Coronavirus Relief Fund had been allocated to expenditures related to COVID-19, and other expenditures have been incurred, but not yet reimbursed with such assistance.

The Coronavirus Relief Fund is just one component of the CARES Act and other federal funds may be available pursuant to other provisions of the CARES Act or future federal legislation. Under current law, most CARES Act funds must be expended by December of 2020.

#### **Current Declarations and State Actions**

On July 30, 2020 Governor Evers signed Executive Order #82, declaring a Public Health Emergency and issued Emergency Order#1, which requires individuals to wear face coverings when indoors and not in a private residence.

Certain restrictions limiting capacity at public places and businesses are still in place for the cities of Milwaukee and Madison and other municipalities.

#### **State Legislative and Budget Actions**

On April 15, 2020, Governor Evers signed 2019 Wisconsin Act 185, which was adopted by the Legislature in an extraordinary session and includes several amendments to State law in response to the pandemic. The State expects that additional actions will be taken by federal, State, and local governments and private entities to mitigate the spread of and effects of COVID-19, and such actions may result in additional General Fund expenditures. Any such additional State legislation would need to be adopted by the Legislature and approved by the Governor before it becomes effective.

On April 28, 2020, the Secretary of Administration directed State agencies to reduce general fund expenditures for the 2019-20 fiscal year by 5%. The reduction is in addition to prior restrictions on employee travel, a hiring freeze with exceptions for COVID-19-related positions and those essential for business functions, and suspension of discretionary merit compensation. This reduction only applies to State operations and not to local assistance, aid to individuals or organizations.

On July 22, 2020, Governor Evers directed that the Secretary of Administration work with State agencies to identify and additional \$250 million of cost savings for the 2020-21 fiscal year.

Because the effects of COVID-19 started in recent months and the duration and the breadth of the effects of COVID-19 are not yet known, the total economic impact on the State, including General Fund tax collections and General Fund cash flows for fiscal years 2019-2020 and 2020-21, cannot be determined at this time. Neither DOR nor LFB has released any projections of changes in General Fund tax collections or the General Fund condition statement. However, the pandemic and the emergency responses resulted in closures of restaurants, bars, malls, theatres, and other businesses, reductions in travel, and cancellations of numerous events as well as reduced aggregate demand for certain services, worker layoffs, furloughs, and reductions in hours, and supply shortages.

It is likely that the full financial impact of COVID-19 on the State, the State's economy, and the State's financial position will change as circumstances and events evolve. It is not possible at present to project with a reasonable degree of certainty the impact on State revenues, expenditures, reserves, budget, or financial position. The information in this summary is subject to change without notice and only speaks as of its date. While it may be, some time before it can determine the full economic and financial impact of

the COVID-19 pandemic, the State intends to file any appropriate reports from DOR or LFB on the EMMA system of the MSRB.

#### LFB Preliminary April, May, and June General Fund Tax Collections

LFB has released the following memoranda that provides preliminary information on General Fund tax collections for April, May, and June 2020.

- On May 6, 2020, LFB released a memorandum that provided preliminary information on General Fund tax collections for April 2020, which were approximately \$870 million less than General Fund tax collections in April 2019.
- On June 10, 2020, LFB released a memorandum that provided preliminary information on General Fund tax collections for May 2020, which were approximately \$66 million less than General Fund tax collections in May 2019.
- On July 9, 2020, LFB released a memorandum that provided preliminary information on General Fund tax collections for June 2020, which were approximately \$370 million less than General Fund tax collections in June 2019.

LFB notes that for the 12 months of the 2019-20 fiscal year, preliminary information for General Fund tax collections is \$749 million, or 4.7%, below those over the same 12 months of the 2018-19 fiscal year. None of the LFB memoranda identified the amount of revenues that might be delayed until July 2020 due to the extension of the income tax filing to July 2020 from April 2020, and the amount of revenues that are lost as a result of the COVID-19 pandemic. However, income and franchise tax returns and estimated payments filed by July 15 will accrue to the 2019-20 fiscal year. As a result, preliminary final collections for 2019-20 will not be known before late August 2020.

Additional details of these preliminary April, May, and June 2020 collections from the LFB memoranda are outlined below:

- Preliminary individual income tax collections for April 2020 were \$676 million lower than those
  collected in April 2019, \$4 million lower for May 2020 compared to those collected in May 2019,
  and \$246 million lower for June 2020 compared to those collected in June 2019. LFB notes that
  most of the decline individual income tax collections is likely caused by the delayed filing dates
  for estimated payments and final payments.
- Sales tax collections reported for April 2020 generally reflect taxes paid for retail sales occurring in March 2020. Sales tax collections for April 2020 were lower than April collections in the previous year by \$48 million. Likewise, sales tax collections reported for May 2020 generally reflect taxes paid for retail sales occurring in April 2020. Sales tax collections for May 2020 were lower than May collections in the previous year by \$46 million. Sales tax collections reported for June 2020 generally reflect taxes paid for retail sales occurring in May 2020. Sales tax collections for June 2020 were lower than June collections in the previous year by \$9 million.
- Corporate income/franchise tax collections for April 2020 were \$177 million lower than those collected in April 2019, \$14 million more in May 2020 compared to May 2019, and \$108 million less in June 2020 compared to June 2019. LFB notes that most corporate tax collections are paid to the state as estimated payments, and similar to individual income tax collections, most corporations have likely taken advantage of the filing date extension and will wait to make payments until the July date. LFB also notes the corporate tax collections are generally due for most filers in April, June, September, and December. As a result, the collections for May is a relatively less significant month for comparing changes to corporate tax collections.

With respect to the projected 2019-20 fiscal year General Fund condition statement, the LFB memoranda stated the following:

• Due to the COVID-19 pandemic, General Fund tax collections are likely to be less than those included in the 2019-21 biennial budget for that fiscal year. An expected transfer of \$189 million to the Budget Stabilization Fund from the general fund for the 2019-20 fiscal year, as identified in

- a report released by LFB in January 2020, is now unlikely. The funds will likely remain in the General Fund.
- Other actions taken to mitigate the decline in the 2019-20 General Fund balance include the administration's direction for agencies to lapse or transfer 5% (approximately \$70 million) from appropriations to the General Fund and the re-amortization of variable rate debt that will reduce the scheduled reduction of such obligations from General Fund appropriations by \$66 million.

The LFB memoranda do not provide any forecast or updated estimates of General Fund tax collections and General Fund condition statement, although the recent memoranda indicate that the gross General Fund balance at June 30, 2020 may be less than the projections released by LFB in January 2020. The July 9, 2020 memorandum indicates that the next report from LFB will likely be at the end of August when preliminary actual tax collections for the 2019-20 fiscal year are available.

### **General Notes to the Financial Information**

- Impact of COVID-19. Many of the tables in this document include information as of June 30, 2020, and many of the tables in this document include projections and estimates that were made prior the start of COVID-19 pandemic and its impact on the State. See the section entitled "State of Wisconsin COVID-19 Update" for information on actions the State has taken in response to this epidemic and the potential impacts of the epidemic on the State.
- <u>Updated General Fund Condition Statement and Revenue Estimates FY20.</u> The LFB released a report on January 23, 2020 (**January 2020 LFB Report**) that included estimated General Fund condition statement and updated General Fund tax revenue collections for both years of the 2019-21 biennium. The provisions of the January 2020 LFB Report were prepared prior to, and do not reflect, the COVID-19 pandemic. For additional detail, see section titled "State of Wisconsin COVID-19 Update."

Pursuant to that January 2020 LFB Report, the net ending balance for FY20 was expected to be \$355 million greater than the projections included in the 2019-21 biennial budget (**2019 Wisconsin Act 9**). The estimated General Fund tax revenues for FY20 were expected to be \$358 million (or 2.1%) greater than General Fund tax revenues in FY19 and \$396 million greater than the projections included in the 2019 Wisconsin Act 9.

The next page contains the estimated General Fund condition statement and General Fund tax collections from the January 2020 LFB Report, which include for comparison both the projections for FY20 as included in 2019 Wisconsin Act 9 and the actuals for FY19. As stated above, the provisions of the January 2020 LFB Report were prepared prior to, and do not reflect, the COVID-19 pandemic. For additional detail, see section titled "State of Wisconsin COVID-19 Update."

The State filed the January 2020 LFB Report with the MSRB through its EMMA system, and a copy is available from the Capital Finance Office websites.

- Actual FY20 General Fund Tax Revenues and Disbursements. Compared to projections in the monthly General Fund flows reflecting from the enacted budget bill as updated with the January 2020 LFB Report, the actual FY20 General Fund tax receipts (cash basis) for the period ending June 30, 2020 were higher by \$332 million. Compared to the same period for FY19, General Fund tax receipts (cash basis) were lower by \$262 million. Regarding fiscal year disbursements, the actual FY20 General Fund disbursements (cash basis) for the period ending June 30, 2020 were higher than projections by \$247 million. Compared to the same period for FY19, disbursements increased by \$1.5 billion.
- Receipt of Cares Act Funds/June 30, 2020 General Fund Cash Balance. The June 30, 2020 General Fund cash balance of \$4.0 billion reflects receipt, as of June 30, 2020, of approximately \$2.0 billion of federal Cares Act assistance. In addition, as of June 30, 2020, approximately \$75 million of this Cares Act assistance had been allocated to expenditures related to COVID-19 and other expenditures have been incurred, but not yet reimbursed with Cares Act assistance.
- **FY21 General Fund Cash Flows.** While General Fund cash flow projections for FY21 have been prepared by the State, they are not being disclosed at this time since they reflect only 2019 Wisconsin Act 9 and January 2020 LFB Report, and have not yet been updated to reflect the expected impact on the State from the COVID-19 pandemic.
- <u>Tax Filing Update</u>. As of July 18, 2020, the total number of State of Wisconsin tax returns completely processed in CY20 was similar to those processed during the same time in CY19. The total number of refunds issued in CY20 is 4% higher when compared to CY19. The average dollar amount of refunds was \$734 which is an 10% increase from CY19 levels. The portion of processed returns with refunds increased to 82%, which had been 79% at the same time in CY19. Due to the COVID-19 emergency, the State extended its tax filing deadline to July 15, 2020 without interest or penalty.

# ESTIMATED FY20 GENERAL FUND CONDITION STATEMENT

(in Millions)

		FY20	)*
	FY19		
	Annual	2019	January 2020
	Fiscal Report	Wisconsin Act 9	LFB Report
Revenues			
Opening Balance	\$ 588.5	\$ 947.7	\$ 1,086.8
Taxes	238.5	17,303.6	17,699.1
Department Revenues	17,341.4		
Tribal Gaming	29.0	23.8	24.6
Other	<u>501.7</u>	540.5	535.9
Total Available	\$18,699.1	\$18,815.6	\$19,346.5
Appropriations			
Gross Appropriations	\$17,964.3	\$18,386.9	\$18,386.9
Compensation Reserves	40.5	13.4	13.4
Transfers	363.3	43.3	232.6
Less: Lapses	<u>(755.8)</u>	(420.2)	(420.4)
Net Appropriations	\$17,612.2	\$18,023.4	\$18,198.8
Balances			
Gross Balance	\$ 1,086.9	\$ 792.3	\$ 1,147.6
Less: Req. Statutory Balance	<u>n/a</u>	(80.0)	(80.0)
Net Balance, June 30	\$ 1,086.9	\$ 712.3	\$ 1,067.6

<sup>\*</sup> Does not reflect the COVID-19 Update. Reflects 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues. Did not reflect the ending General Fund balance of the 2018-19 fiscal year, which was \$1,007 million, per the Annual Fiscal Report (budgetary basis) released on October 15, 2019.

# ESTIMATED FY20 GENERAL FUND TAX REVENUE COLLECTIONS (in Millions)

		FY20	)*
	FY19		
	Annual	2019	January 2020
	Fiscal Report	Wisconsin Act 9	LFB Report
Individual Income	\$ 8,994.0	\$ 8,923.1	\$8,950.0
Sales and Use	5,695.5	5,877.3	5,930.0
Corp. Income & Franchise	1,338.1	1,165.5	1,495.0
Public Utility	364.4	366.0	358.0
Excise			
Cigarettes	514.3	515.0	512.0
Tobacco Products	85.5	90.0	90.0
Liquor & Wine	53.6	55.0	55.0
Vapor Products		2.3	2.3
Beer	8.5	8.9	8.3
Insurance Company	194.4	203.0	201.0
Miscellaneous Taxes	92.5	97.5	97.5
	TOTAL \$17,341.4	\$17,303.6	\$17,699.1

<sup>\*</sup> Does not reflect the COVID-19 Update. Reflects 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues.

# ACTUAL GENERAL FUND CASH FLOW; JULY 1, 2019 TO JUNE 30, 2020<sup>(a)</sup> (Cash Basis)

(Amounts in Thousands)

	July	August	S	eptember	Oc	ctober	N	lovember	Ι	December	January	]	February	Ma	rch	April	May		June
	2019	2019		2019	2	2019		2019		2019	2020		2020	20	20	2020	2020		2020
BALANCES <sup>(c)</sup>																			
Beginning Balance	\$ 2,509,532	\$ 1,696,340	\$	1,631,925 \$	3.	3,110,416	\$	3,878,045	\$	3,076,744	\$ 3,007,283	\$	3,965,154 \$	3,4	196,859	\$ 2,436,180	\$ 4,216,852 \$	5	4,272,382
Ending Balance	\$ 1,696,340	\$ 1,631,925	\$	3,110,416 \$	3.	3,878,045	\$	3,076,744	\$	3,007,283	\$ 3,965,154	\$	3,496,859 \$	2,4	36,180	\$ 4,216,852	\$ 4,272,382 \$	5	4,028,316
Lowest Daily Balance (d)	\$ 1,423,684	\$ 1,149,561	\$	1,631,925 \$	2.	2,768,821	\$	2,991,765	\$	1,933,672	\$ 2,603,879	\$	3,496,859 \$	2,1	79,107	\$ 1,781,893	\$ 3,649,749 \$	5	3,339,908
RECEIPTS																			
TAX RECEIPTS																			
Individual Income	\$ 977,646	\$ 450,182	\$	1,151,013 \$		856,978	\$	502,663	\$	977,868	\$ 1,227,226	\$	549,522 \$	1,0	97,793	\$ 890,714	\$ 465,784 \$		990,631
Sales & Use	578,086	557,654		572,319		555,892		515,980		503,381	626,742		463,529	4	37,355	463,373	438,457		541,003
Corporate Income	50,934	33,646		313,638		62,031		54,209		312,991	88,248		82,451	2	263,528	110,216	41,302		138,208
Public Utility	39	2		556		22,910		193,659		524	170		47		4	8,225	176,709		6,668
Excise	50,830	66,273		62,536		55,848		59,107		53,335	55,102		46,678		50,440	72,128	39,373		55,405
Insurance	416	3,843		41,448		320		1,572		44,242	2,457		25,224		30,112	47,104	1,876		43,614
Subtotal Tax Receipts	\$ 1,657,951	\$ 1,111,600	\$	2,141,510 \$	1,	,553,979	\$	1,327,190	\$	1,892,341	\$ 1,999,945	\$	1,167,451 \$	1,8	379,232	\$ 1,591,760	\$ 1,163,501 \$		1,775,529
NON-TAX RECEIPTS																			
Federal	\$ 959,908	\$ 681,496	\$	1,214,847 \$		649,556	\$	900,685	\$	882,614	\$ 816,879	\$	997,804 \$	7	68,134	\$ 2,849,461	\$ 887,566 \$		1,116,809
Other & Transfers	 504,975	386,006		747,389		660,743		296,665		488,398	538,632		636,006	5	541,143	412,817	197,149		477,475
Subtotal Non-Tax Receipts	\$ 1,464,883	\$ 1,067,502	\$	1,962,236 \$	1.	,310,299	\$	1,197,350	\$	1,371,012	\$ 1,355,511	\$	1,633,810 \$	1,3	309,277	\$ 3,262,278	\$ 1,084,715 \$		1,594,284
TOTAL RECEIPTS	\$ 3,122,834	\$ 2,179,102	\$	4,103,746 \$	2.	2,864,278	\$	2,524,540	\$	3,263,353	\$ 3,355,456	\$	2,801,261 \$	3,1	88,509	\$ 4,854,038	\$ 2,248,216 \$		3,369,813
DISBURSEMENTS																			
Local Aids	\$ 1,609,156	\$ 133,860	\$	894,453 \$		79,732	\$	920,253	\$	1,314,467	\$ 164,214	\$	695,651 \$	1,9	01,137	\$ 89,693	\$ 287,000 \$		1,827,518
Income Maintenance	1,093,492	862,355		781,888		831,436		787,037		882,775	874,365		853,942	8	376,830	980,453	812,582		489,694
Payroll and Related	427,817	543,757		348,625		383,392		632,085		334,117	650,742		532,279	3	348,368	420,785	445,819		565,611
Tax Refunds	98,807	110,417		102,278		153,084		133,919		240,784	122,034		639,787	6	528,317	444,544	176,058		142,588
Debt Service	201,441	-		-		143,234		1,334		-	-		2,107		-	526,244	980		-
Miscellaneous	505,313	593,128		498,011		505,771		851,213		560,671	586,230		545,790	4	194,536	611,647	470,247		588,468
TOTAL DISBURSEMENTS	\$ 3,936,026	\$ 2,243,517	\$	2,625,255 \$	2,	2,096,649	\$	3,325,841	\$	3,332,814	\$ 2,397,585	\$	3,269,556 \$	4,2	249,188	\$ 3,073,366	\$ 2,192,686 \$		3,613,879

# HISTORICAL GENERAL FUND CASH FLOW ACTUAL FISCAL YEARS 2016 TO 2020<sup>(a)</sup>

## (Cash Basis)

(Amounts in Thousands)

	Actual 2015-16	Actual 2016-17		Actual 2017-18	Actual 2018-19		Actual 2019-20
	Fiscal Year	Fiscal Year		Fiscal Year	Fiscal Year	<u>I</u>	Fiscal Year
RECEIPTS							
Tax Receipts							
Individual Income	\$ 9,058,349	\$ 9,487,657	\$	9,837,742	\$ 10,557,272	\$	10,138,020
Sales	5,425,943	5,549,486		5,867,099	6,132,089		6,253,771
Corporate Income	1,173,106	1,151,868		1,070,879	1,519,561		1,551,402
Public Utility	404,820	415,784		416,406	415,047		409,513
Excise	710,742	708,762		689,653	681,262		667,055
Insurance	 62,730	204,510		207,953	218,304		242,228
Total Tax Receipts	\$ 16,835,690	\$ 17,518,067	\$	18,089,732	\$ 19,523,535	\$	19,261,989
Non-Tax Receipts							
Federal	\$ 9,375,674	\$ 9,396,361	\$	9,214,957	\$ 10,093,533	\$	12,381,818
Other and Transfers	 4,790,882	5,673,340		6,113,708	6,241,726		6,151,742
Total Non-Tax Receipts	\$ 14,166,556	\$ 15,069,701	\$	15,328,665	\$ 16,335,259	\$	18,533,560
TOTAL RECEIPTS	\$ 31,002,246	\$ 32,587,768	\$	33,418,397	\$ 35,858,794	\$	37,795,549
DISBURSEMENTS							
Local Aids	\$ 8,575,297	\$ 9,223,782	\$	9,202,809	\$ 9,698,906	\$	9,917,134
Income Maintenance	8,848,420	9,186,111		9,370,303	9,747,283		10,126,849
Payroll & Related	5,126,869	5,000,390		5,174,225	5,333,395		5,633,397
Tax Refunds	2,508,923	2,550,017		2,703,269	2,785,514		2,992,617
Debt Service	952,280	891,234		908,172	914,688		875,340
Miscellaneous	 5,300,700	5,427,066		5,902,369	6,396,205		6,811,025
TOTAL DISBURSEMENTS	\$ 31,312,489	\$ 32,278,600	\$	33,261,147	\$ 34,875,991	\$	36,356,362
NET CASH FLOW	\$ (310,243)	\$ 309,168	\$	157,250	\$ 982,803	\$	1,439,187

# GENERAL FUND RECEIPTS AND DISBURSEMENTS YEAR-TO-DATE COMPARED TO ESTIMATES AND PREVIOUS FISCAL YEAR (a)

## (Cash Basis) As of JUNE 30, 2020

(Amounts in Thousands)

	FY	19 through June 30, 2019	9 FY20 through June 30, 2020									
RECEIPTS		Actual		Actual	<u>-</u>	Estimate <sup>(b)</sup>		<u>Variance</u>		Adjusted Variance <sup>(f)</sup>		ference FY20 Actual to FY19 Actual
Taxes:												
Ind. Income	\$	10,557,272	\$	10,138,020	\$	9,947,988	\$	190,032	\$	190,032	\$	(419,252)
Sales		6,132,089		6,253,771		6,412,181		(158,410)		(158,410)		121,682
Corp. Income		1,519,561		1,551,402		1,238,676		312,726		312,726		31,841
Public Utility		415,047		409,513		425,886		(16,373)		(16,373)		(5,534)
Excise		681,262		667,055		679,114		(12,059)		(12,059)		(14,207)
Insurance		218,304		242,228		225,974		16,254		16,254		23,924
Total Tax Receipts	\$	19,523,535	\$	19,261,989	\$	18,929,819	\$	332,170	\$	332,170	\$	(261,546)
Federal	\$	10,093,533	\$	12,725,759	\$	10,449,400		2,276,359	\$	2,276,359	\$	2,632,226
Other and Transfers		6,241,726		5,887,397		6,295,990		(408,593)		(408,593)		(354,329)
Total Non-Tax Receipts	\$	16,335,259	\$	18,613,156	\$	16,745,390	\$	1,867,766	\$	1,867,766	\$	2,277,897
TOTAL RECEIPTS	\$	35,858,794	\$	37,875,145	\$	35,675,209	\$	2,199,936	\$	2,199,936	\$	2,016,351
DISBURSEMENTS												
Local Aids	\$	9,698,906	\$	9,917,134	\$	9,867,471	\$	(49,663)	\$	(49,663)	\$	218,228
Income Maintenance		9,747,283		10,126,849		10,229,501		102,652		102,652		379,566
Payroll & Related		5,333,395		5,633,397		5,626,175		(7,222)		(7,222)		300,002
Tax Refunds		2,785,514		2,992,617		2,986,077		(6,540)		(6,540)		207,103
Debt Service		914,688		875,340		1,003,699		128,359		128,359		(39,348)
Miscellaneous		6,396,205		6,811,025		6,889,984		78,959		78,959		414,820
TOTAL DISBURSEMENTS	\$	34,875,991	\$	36,356,362	\$	36,602,907	\$	246,545	\$	246,545	\$	1,480,371
FY20 VARIANCE YEAR-TO	-DATE	E					\$	2,446,481	\$	2,446,481		

# GENERAL FUND MONTHLY CASH POSITION (a) (c) (Cash Basis)

## **July 1, 2017 through June 30, 2020 — Actual**

## (Amounts in Thousands)

	Starting Date	Starting Balance	 Receipts <sup>(e)</sup>	<b>Disbursements</b> (e)
2017	July	\$ 1,369,479	\$ 2,817,598	\$ 3,503,499
	August	683,578 <sup>(d)</sup>	2,213,505	2,122,310
	September	774,773	3,066,043	2,709,334
	October	1,131,482	3,015,806	1,894,354
	November	2,252,934	2,447,851	2,621,739
	December	2,079,046	2,643,697	3,169,822
2018	January	1,552,921	3,275,821	1,883,523
	February	2,945,219	2,867,326	2,880,688
	March	2,931,857	2,419,631	4,221,851
	April	1,129,637	3,381,659	2,728,707
	May	1,782,589	2,751,853	1,927,755
	June	2,606,687	2,517,607	3,597,565
	July	1,526,729	3,008,353	3,784,639
	August	750,443	2,543,464	2,223,489
	September	1,070,418	3,391,628	2,607,829
	October	1,854,217	3,022,826	1,944,350
	November	2,932,693	2,602,316	2,865,162
	December	2,669,847	2,567,700	3,189,593
2019	January	2,047,954	3,316,179	2,091,074
	February	3,273,059	2,743,358	2,909,387
	March	· · · · · · · · · · · · · · · · · · ·	2,714,410	4,122,640
	April	1,698,800	4,416,156	3,243,107
	May		2,677,757	2,405,885
	June	- / - /-	2,854,647	3,488,836
	July		3,122,834	3,936,026
	August	1,696,340	2,179,102	2,243,517
	September		4,103,746	2,625,255
	October	3,110,416	2,864,278	2,096,649
	November	3,878,045	2,524,540	3,325,841
	December	· · · · · · · · · · · · · · · · · · ·	3,263,353	3,332,814
2020	January		3,355,456	2,397,585
	February	3,965,154	2,801,261	3,269,556
	March	, ,	3,188,509	4,249,188
	April	2,436,180	4,854,038	3,073,366
	May		2,248,216	2,192,686
	June	4,272,382	3,369,813	3,613,879

# CASH BALANCES IN FUNDS AVAILABLE FOR TEMPORARY REALLOCATION (a) (g) July 31, 2017 to June 30, 2020 — Actual

#### (Amounts in Millions)

The following two tables show, on a monthly basis, the cash balances available for temporary reallocation. The first table does not include balances in the Local Government Investment Pool (**LGIP**) and the second table does include such balances. Though the LGIP is available for temporary reallocations, funds in the LGIP are deposited and withdrawn by local units of government, and thus are outside the control of the State. The monthly average daily balances in the LGIP for the past five years have ranged from a low of \$2.4 billion during November 2015 to a high of \$5.1 billion during March 2020. The Secretary of Administration may not exercise the authority to use temporary reallocation if doing so would jeopardize the cash flow of any fund or account from which a temporary reallocation would be made.

<u>A</u> vailable	e Balances; Does I	Not Include Balaı	nces in the LGIF	<u> </u>									
Month (Last Day)	<u>2017</u>	<u>2018</u>	<u>2019</u>	2020									
January		\$1,548	\$1,622	\$ 1,910									
February		1,620	1,742	1,929									
March		1,633	1,795	1,815									
April		1,681	1,795	1,716									
May		1,403	1,684	1,670									
June		1,507	1,879	1,806									
July	\$1,388	1,383	1,783										
August	1,464	1,429	1,776										
September	1,625	1,524	2,025										
October	1,532	1,304	1,907										
November	1,444	1,448	1,801										
December	1,592	1,667	1,967										
<u>Avai</u>	Available Balances; Includes Balances in the LGIP												
Month (Last Day)	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>									
January		\$5,205	\$5,641	\$ 6,502									
February		5 457	5 991	6 603									

	TI WILLIAM TO DULINITOOD	, merades banan	000 III 0II 0 Z 0 Z I		
Month (Last Day)	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	
January		\$5,205	\$5,641	\$ 6,502	
February		5,457	5,991	6,603	
March		5,699	6,317	6,970	
April		5,462	5,982	6,990	
May		4,906	5,554	6,469	
June		5,028	5,853	6,524	
July	\$5,461	5,781	6,804		_
August	4,762	5,058	5,839		
September	4,865	4,670	5,600		
October	4,624	4,103	5,474		
November	4,256	4,527	5,213		
December	4,761	5,141	6,137		

# GENERAL FUND RECORDED REVENUES<sup>(a)</sup> (Agency-Recorded Basis) July 1, 2019 to June 30, 2020 compared with previous year

	Annual Fiscal Report Revenues <u>FY19<sup>(j)</sup></u>	Projected Revenues FY20 <sup>(k)</sup>		Corded Revenues July 1, 2018 to June 30, 2019 (1)	Recorded Revenues July 1, 2019 to June 30, 2020 (m)			
Individual Income Tax	\$ 8,994,096,000	\$	8,923,100,000	\$ 8,153,115,785	\$	7,306,034,536		
General Sales and Use Tax Corporate Franchise	5,695,548,000		5,877,300,000	5,102,668,154		5,192,812,274		
and Income Tax	1,338,063,000		1,165,500,000	1,218,052,231		1,266,557,766		
Public Utility Taxes	364,941,000		366,000,000	364,942,348		357,153,498		
Excise Taxes	661,918,000		671,200,000	621,533,656		618,412,715		
Inheritance Taxes	6,000		-	6,221		41,353		
Insurance Company Taxes	194,356,000		203,000,000	194,355,589		217,380,611		
Miscellaneous Taxes	92,459,000		97,538,500	 362,764,679		323,720,932		
SUBTOTAL	\$ 17,341,387,000	\$	17,303,638,500	\$ 16,017,438,662	\$	15,282,113,684		
Federal and Other Inter-								
Governmental Revenues <sup>(h)</sup>	10,843,638,000		11,414,533,600	10,879,802,875		13,734,173,512		
Dedicated and								
Other Revenues <sup>(i)</sup>	6,849,882,000		7,417,977,800	 6,941,653,963		6,709,025,047		
TOTAL	\$ 35,034,907,000	\$	36,136,149,900	\$ 33,838,895,500	\$	35,725,312,243		

# GENERAL FUND RECORDED EXPENDITURES BY FUNCTION<sup>(a)</sup> (Agency-Recorded Basis) July 1, 2019 to June 30, 2020 compared with previous year

	Am	nual Fiscal Report Expenditures FY19 <sup>(j)</sup>	I	Estimated Appropriations <u>FY20<sup>(k)</sup></u>	Recorded Expenditures July 1, 2018 to June 30, 2019 (n)	Recorded Expenditures July 1, 2019 to June 30, 2020 <sup>(o)</sup>
Commerce	\$	225,791,000	\$	486,963,800	\$ 223,809,016	\$ 226,112,027
Education		14,167,655,000		14,759,411,200	14,120,574,182	14,245,868,846
Environmental Resources		349,019,000		327,711,400	337,345,342	292,264,635
Human Relations & Resources		15,483,501,000		16,283,939,500	15,547,379,345	16,496,443,776
General Executive		1,057,458,000		1,352,667,300	1,100,586,634	1,254,810,768
Judicial		143,227,000		148,435,600	143,452,228	147,904,253
Legislative		73,210,000		79,301,700	73,185,159	75,488,589
General Appropriations		2,674,076,000		3,051,907,900	2,673,480,160	 2,758,677,032
TOTAL	\$	34,173,937,000	\$	36,490,338,400	\$ 34,219,812,066	\$ 35,497,569,924

### **Endnotes**

- (a) Please refer to the cautionary statements at the beginning of this document. The cautionary statements are an integral part of this report. None of the data presented here has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments. In addition, comparison of monthly General Fund financial information has many inherent problems. Unforeseen events (including even a change in weather conditions) or variations from underlying assumptions may cause a decrease in receipts or an increase in disbursements from those projected for a given month.
- (b) The results, projections, and estimates for FY20 (cash basis) reflect the enacted budget for the 2019-21 biennium (2019 Wisconsin Act 9) and the January 2020 LFB Report. The projections and estimates for FY20 (cash basis) had not been updated to reflect impacts from the COVID-19 epidemic. In addition, the June 30, 2020 General Fund cash balance reflects receipt, as of June 30, 2020, of approximately \$2.0 billion of federal Cares Act assistance, which as of June 30, 2020, only approximately \$75 million had been allocated to COVID-19 expenditures. See the section entitled "State of Wisconsin COVID-19 Update" for information on actions the State has taken in response to this epidemic and the potential impacts of the epidemic on the State.
- The General Fund cash balances presented are not based on Generally Accepted Accounting Principles. The General Fund includes funds designated for operations and capital purposes for certain proprietary programs of the State's universities. Receipts and disbursements of such funds for the designated programs and the disbursement of such funds for other purposes are reflected in the cash flow. A use of the designated funds for purposes other than the proprietary programs is, in effect, a borrowing of such funds. Therefore, at any time that the balance in the General Fund is less than the balance of such designated funds, the State is obligated to replenish the designated funds to the extent of the shortfall. These designated funds ranged from \$1.1 billion to \$1.8 billion during FY17 and FY18, from \$1.2 billion to \$1.9 billion during FY19 and, were expected to range from \$1.2 billion to \$1.9 billion, as of June 30, 2020. In addition, the General Fund holds deposits for several escrow accounts pursuant to court orders or federal rulings. These funds have averaged, and are expected to continue to average, approximately \$25 million in each fiscal year. In addition, the June 30, 2020 General Fund cash balance reflects receipt, as of June 30, 2020, of approximately \$2.0 billion of federal Cares Act assistance, which at that time have not been materially allocated to COVID-19 expenditures.
- (d) The Statutes provide certain administrative remedies to deal with periods when the General Fund is in a negative cash position. The Secretary of Administration may temporarily reallocate cash in other funds to the General Fund in an amount up to 9% of the gross general-purpose revenue appropriations then in effect (approximately \$1.655 billion in FY 20 based on 2019 Wisconsin Act 9) and may also temporarily reallocate for a period of up to 30 days an additional amount up to 3% of the general-purpose revenue appropriations then in effect (approximately \$552 in FY20 based on 2019 Wisconsin Act 9). If the amount of available to the General Fund is not sufficient, the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate or defer certain payments.
- (e) Reflects no operating notes issued for FY18, FY19, or FY20.
- Changes are sometimes made after the beginning of the fiscal year to the projected revenues and disbursements. Depending on when these changes occur, there are situations in which prior estimates cannot be changed and the result is a large variance. This column includes adjustments, if any, to the variances to more accurately reflect the variance between the estimated and actual amounts.
- (g) The amounts shown reflect a reduction in the aggregate cash balances available to the extent any fund had a negative balance and temporary reallocations were made from such fund.
- (h) This category includes intergovernmental transfers. The amount of these transfers may vary greatly between fiscal years, and therefore, this category may not be comparable on a historical basis. In addition, reflects receipt, as of June 30, 2020, of approximately \$2.0 billion of federal Cares Act assistance.
- (i) Certain transfers between General Fund appropriations are recorded as both revenues and expenditures of the General Fund. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.
- The amounts are from the Annual Fiscal Report (unaudited, budgetary basis) for FY19, dated October 15, 2019.
- (k) The estimates reflect the 2019-21 biennial budget (2019 Wisconsin Act 9), but do not reflect 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues, or the January 2020 LFB Report. At this time, the projections and estimates for

- FY20 (cash basis) have not been updated to reflect impacts from the COVID-19 epidemic. See the section entitled "State of Wisconsin COVID-19 Update" for information on actions the State has taken in response to this epidemic and the impacts of the epidemic on the State.
- The amounts shown are FY19 general purpose revenues and program revenues taxes as recorded by State agencies. The amounts shown are as of June 30, 2019 and do not include revenues for FY19 that were recorded by State agencies during the months of July and August 2019. There may be differences between the tax revenues shown in this report and those that may be reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report (i) only includes general purpose revenues or taxes that are actually collected by DOR (and not by other State agencies), and (ii) may include accruals or other adjustments that may not be recorded by State agencies until a subsequent month.
- (m) The amounts shown are FY20 general purpose revenues and program revenue taxes as recorded by State agencies. The amounts shown are as of June 30, 2020 and do not include revenues for FY20 that may be recorded by State agencies during the months of July and August 2020. There may be differences between the tax revenues shown in this report and those that may be reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report (i) only includes general purpose revenues or taxes that are actually collected by DOR (and not by other State agencies), and (ii) may include accruals or other adjustments that may not be recorded by State agencies until a subsequent month.
- (n) The amounts shown are FY19 expenditures as recorded by State agencies. The amounts shown are as of June 30, 2019 and do not include expenditures for FY19 that were recorded by State agencies during the months of July and August 2019.
- (o) The amounts shown are FY20 expenditures as recorded by State agencies. The amounts shown are as of June 30, 2020 and do not include expenditures for the FY20 that may be recorded by State agencies during the months of July and August 2020.

### **Additional Information**

The following items may provide additional information related to the financial status of the State of Wisconsin General Fund and the State of Wisconsin. The external websites are provided for user convenience only, are not included as part of these documents, are not under the Capital Finance Office control, and neither the accuracy of any information that may appear on those websites or their long-term availability is guaranteed.

- State of Wisconsin Official Disclosure doa.wi.gov/capitalfinance
- State of Wisconsin Investor Relations wisconsinbonds.com
- Wisconsin Retirement System Audited Financial Statements etf.wi.gov
- Legislative Fiscal Bureau Publications legis.wisconsin.gov/lfb

Please contact the Capital Finance Office within the Department of Administration with any questions or additional information that you may need.

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