State of Wisconsin Additional/Voluntary Filing #2018-18 Dated October 15, 2018

This Additional/Voluntary Filing does not concern an event described in Securities and Exchange Act Rule 15c2-12, as amended. The State of Wisconsin provides this information as it may be material to financial evaluation of one or more obligations of the State of Wisconsin.

Issuer:	State of Wisconsin	
CUSIP Numbers:	977055 Prefix (All) 97705L Prefix (All) 977087 Prefix (All) 977092 Prefix (All) 977109 Prefix (All)	977056 Prefix (All) 97705M Prefix (All) 97709T Prefix (All) 977100 Prefix (All) 977123 Prefix (All)

Type of Information:

Financial/Operating Data Disclosures; Budget

Attached is the Annual Fiscal Report (Budgetary Basis) State of Wisconsin 2018. The attached presents statements of fund condition and operations (budgetary basis) of the State of Wisconsin for the fiscal year ended June 30, 2018. The attached provides annual financial information but is NOT required by the State's undertaking under Rule 15c2-12 and is NOT intended to represent financial statements prepared in accordance with generally accepted accounting principles (GAAP).

The State of Wisconsin is providing this Additional/Voluntary Filing with the Municipal Securities Rulemaking Board through its Electronic Municipal Market Access system. This Additional/Voluntary Filing is also available on the State of Wisconsin Capital Finance Office web site at:

doa.state.wi.us/capitalfinance

The undersigned represents that he is the Capital Finance Director, State of Wisconsin Capital Finance Office, which is the office of the State of Wisconsin responsible for providing additional/voluntary filings, annual reports, and Event Filings pursuant to the State's Master Agreement on Continuing Disclosure (Amended and Restated December 1, 2010), and is authorized to distribute this information publicly.

> <u>/S/ DAVID R. ERDMAN</u> David R. Erdman, Capital Finance Director State of Wisconsin Capital Finance Office Wisconsin Department of Administration 101 East Wilson Street, FLR 10 Madison, WI 53703 Phone: (608) 267-0374 Fax: (608) 266-7645 E-mail: DOACapitalFinanceOffice@wisconsin.gov Website: doa.state.wi.us/capitalfinance

FY18

ANNUAL FISCAL REPORT Budgetary Basis



State of Wisconsin 2018

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State of Wisconsin 2018 Annual Fiscal Report

(Budgetary Basis)

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STATE OF WISCONSIN DEPARTMENT OF ADMINISTARTION

Scott Walker, Governor Ellen Nowak, Secretary Waylon Hurlburt, Division Administrator

October 15, 2018

The Honorable Scott Walker The Honorable Members of the Legislature

This report presents statements of fund condition and operations on a budgetary basis for the State of Wisconsin as of and for the fiscal year ended June 30, 2018. This satisfies the requirements of sec. 16.40(3), Wisconsin Statutes. Displayed within the report are major sources of revenues and major categories of expenditures for the General Fund and other funds, including a comparison to the prior year.

The General Fund has an undesignated balance of \$588.5 million as of the end of the fiscal year. General purpose revenue taxes were \$16.144 billion compared to \$15.518 billion in the prior year, an increase of \$626 million or 4.0 percent. General purpose revenue expenditures, excluding fund transfers, were \$16.431 billion. This is \$174 million less than the budgeted expenditure allocation of \$16.605 billion.

In fiscal year 2018, the State of Wisconsin continued to devote a major share of state tax collections to the assistance of local school districts, municipalities and counties. Local assistance accounted for 51.2 percent of total general purpose revenue expenditures. Aid payments to individuals and organizations represented 26.0 percent of total general purpose revenue expenditures. The University of Wisconsin accounted for 6.3 percent of total general purpose revenue expenditures for all other state agencies accounted for 16.5 percent of the total.

The State of Wisconsin expects to publish its Comprehensive Annual Financial Report (CAFR) in December of 2018. The CAFR report will be prepared in accordance with Generally Accepted Accounting Principles (GAAP).

Respectfully submitted,

Ellen E. Noroak

Ellen E. Nowak Secretary of Administration

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Jeffery C. Anderson, CPA State Controller

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Economic Section

The Year In Summary

Revenue Highlights

General purpose revenue (GPR) taxes for the fiscal year (FY) ending June 30, 2018 totaled \$16,144.2 million, an increase of 4.0 percent from FY 2017 collections of \$15,517.6 million.

Total collections for FY 2018 were \$18.4 million, or 0.1 percent, above the estimate of \$16,125.8 million.

Table 1

General Purpose Revenue (GPR) Taxes By Source GPR Tax Collections (\$ Millions)

Tax Source	FY18	% of Total	FY17	% of Total	\$ Change FY18-FY17	% Change
Individual Income	\$8,479.2	52.5%	\$8,039.5	51.8%	\$439.7	5.5%
General Sales & Use	5,448.1	33.7%	5,223.9	33.7%	224.2	4.3%
Corporation Franchise & Income	893.9	5.5%	920.9	5.9%	(27.0)	(2.9%)
Excise	680.0	4.2%	705.7	4.5%	(25.7)	(3.6%)
Public Utility	365.3	2.3%	360.5	2.3%	4.8	1.3%
Insurance Companies	186.3	1.2%	181.6	1.2%	4.7	2.6%
Miscellaneous	91.4	0.6%	85.5	0.6%	5.9	6.9%
TOTAL GPR	\$16,144.2	100.0%	\$15,517.6	100.0%	\$626.6	4.0%

Individual Income Tax

Individual income tax collections increased \$439.7 million (5.5 percent) from \$8,039.5 million in FY 2017 to \$8,479.2 million in FY 2018. This was \$99.2 million (1.2 percent) above the \$8,380.0 million estimate. The individual income tax share of total GPR taxes increased from 51.8 percent in FY 2017 to 52.5 percent in FY 2018.

The largest component of individual income tax collections is withholding from wages and salaries, which increased 4.2 percent from \$7,528.3 million to \$7,844.5 million. Estimated payments increased 9.5 percent from \$1,272.5 million to \$1,392.8 million, while refunds increased 2.3 percent from \$1,748.8 million to \$1,789.6 million. Final payments, or payments with returns, increased 1.9 percent to \$623.4 million.

General Sales and Use Tax

Collections from the 5 percent general sales and use tax increased \$224.2 million (4.3 percent) from \$5,223.9 million in FY 2017 to \$5,448.1 million in FY 2018. This was \$16.8 million (0.3 percent) below the \$5,464.9 million estimate. Sales tax collections as a percentage of total GPR taxes held effectively steady at 33.7 percent.

Corporation Franchise and Income Tax

Corporate collections decreased 2.9 percent from \$920.9 million in FY 2017 to \$893.9 million in FY 2018. Corporate collections as a percentage of total GPR taxes declined to 5.5 percent in FY 2018 from 5.9 percent in FY 2017. Corporate collections were \$56.1 million (5.9 percent) below the estimate of \$950.0 million.

The major source of corporate collections, estimated payments, decreased by 1.2 percent from \$820.6 million in FY 2017 to \$811.1 million in FY 2018.

Excise Taxes

<u>Cigarette</u> tax collections decreased 4.5 percent from \$564.2 million in FY 2017 to \$538.9 million in FY 2018. Collections in FY 2018 were below the estimate by \$9.1 million (1.7 percent).

<u>Tobacco products</u> tax collections decreased 0.1 percent from \$80.3 million in FY 2017 to \$80.2 million in FY 2018. Collections in FY 2018 were below the estimate by \$1.8 million (2.2 percent).

Liquor and wine tax collections decreased 0.2 percent from \$52.1 million in FY 2017 to \$52.0 million in FY 2018. Collections in FY 2018 were nearly equal to the estimate, finishing \$30 thousand below.

Beer tax collections decreased 2.2 percent from \$9.1 million in FY 2017 to \$8.9 million in FY 2018. Collections in FY 2018 were almost exactly equal to the estimate, finishing \$9 thousand above.

Other Taxes

<u>Public utility</u> tax collections increased \$4.8 million from \$360.5 million in FY 2017 to \$365.3 million in FY 2018. Collections were \$6.3 million (1.8 percent) above the FY 2018 estimate.

<u>Insurance company</u> taxes (generally based on premiums) increased 2.6 percent from \$181.6 million in FY 2017 to \$186.3 million in FY 2018. Collections were \$3.7 million (1.9 percent) below the FY 2018 estimate.

<u>Miscellaneous</u> taxes increased 6.9 percent from \$85.5 million in FY 2017 to \$91.4 million in FY 2018. This is \$0.4 million above the estimate for the fiscal year. The largest component of miscellaneous taxes, the real estate transfer fee, increased 8.5 percent to \$76.6 million in FY 2018.

Expenditure Highlights

Aid for K-12 education continues to be the top GPR expenditure for the state. Along with significant aid going to local school districts, the Governor and Legislature were able to maintain property and income tax relief in FY 2018. Beginning with FY 2018, the Governor and the Legislature eliminated the state-levied property tax, providing an additional nearly \$90 million in property tax relief in FY 2018 to keep property taxes lower in 2017(18) on the median value home than they were in 2010(11). In addition, the state provided targeted tax relief to families with children through the child sales tax rebate, which delivered \$93.6 million in rebate checks to those families during FY 2018.

The state began FY 2018 with a general fund GPR balance of \$579 million. By the close of FY 2018, this balance was maintained at \$588.5 million, which is larger than previously estimated at the time of the 2017-19 Biennial Budget enactment. In addition to this general fund balance, a transfer of \$33.1 million was made to the budget stabilization ("rainy day") fund as a result of actual general fund tax revenues exceeding the tax revenue estimate included in the enacted 2017-19 Biennial Budget. This transfer increased the budget stabilization fund to \$320.1 million, its largest balance in state history.

Total GPR spending increased \$606.9 million in FY 2018, as shown in Table 2. This compares to a \$516.6 million increase in FY 2017. The largest portion of GPR expenditures in FY 2018 was directed to school districts and other local units of government, consistent with past years. Local assistance payments increased by 0.5 percent, and these expenditures were \$8,426.1 million or 51.2 percent of total GPR spending in FY 2018 compared to \$8,383.9 million or 52.9 percent of total spending in FY 2017. Aid payments to individuals and organizations increased by 10.8 percent, and these expenditures were \$4,275.5 million, which was 26.0 percent of total GPR spending in FY 2018, compared to \$3,859.5 million or 24.3 percent in FY 2017. State operations spending increased 4.1 percent in FY 2018, with expenditures of \$3,762.8 million that accounted for 22.8 percent of total GPR spending, compared to \$3,614.1 million or 22.8 percent in FY 2017.

The GPR budget is shaped by its ten largest programs, as detailed in Table 3. These programs comprised 85.8 percent of total GPR expenditures in FY 2018, which was an increase from the 85.3 percent in FY 2017. Immediately following this section is a brief explanation of each program.

Table 2

GPR BUDGET BY PURPOSE GPR Expenditures (\$ Millions)

	<u>FY18</u>	% of <u>Total</u>	<u>FY17</u>	% of <u>Total</u>	\$ Change <u>FY18-FY17</u>	% <u>Change</u>
Local Assistance	\$8,426.1	51.2%	\$8,383.9	52.9%	\$42.2	0.5%
Aids to Individuals	4,275.5	26.0%	3,859.5	24.3%	416.0	10.8%
State Operations:						
UW System	1,045.8	6.3%	1,030.5	6.5%	15.3	1.5%
All Other Agencies	2,717.0	16.5%	2,583.6	16.3%	133.4	5.2%
Total	\$16,464.4	<u>100.0%</u>	\$15,857.5	<u>100.0%</u>	<u>\$606.9</u>	3.8%
Transfers*	40.2		39.5			
TOTAL GPR	<u>\$16,504.6</u>		<u>\$15,897.0</u>			

*General Fund Transfer pursuant to 20.875(1)(a), Wis. Stats., is included in State Operations All Other Agencies presented in Table 2.

Table 3

TOP TEN PROGRAMS GPR Expenditures (\$ Millions)

		% of		% of	\$ Change	%
	<u>FY18</u>	Total	FY17	<u>Total</u>	FY18-FY17	Change
1. School Aids	\$5,742.9	34.9%	\$5,681.3	35.8%	\$ 61.6	1.1%
2. Medical Assistance	2,922.2	17.7%	2,636.1	16.7%	286.1	10.9%
3. Correctional Services	1,213.1	7.4%	1,175.1	7.4%	38.0	3.2%
4. State Property Tax Relief	1,185.4	7.2%	1,091.0	6.9%	94.4	8.7%
5. UW System	1,045.8	6.4%	1,030.5	6.5%	15.3	1.5%
6. Shared Revenue	823.5	5.0%	820.8	5.2%	2.7	0.3%
7. WI Technical College System	520.2	3.2%	519.4	3.3%	0.8	0.2%
8. Individual Tax Relief	286.5	1.7%	213.5	1.3%	73.0	34.2%
9. Community Aids	229.3	1.4%	195.8	1.2%	33.5	17.1%
10. State Supplement to SSI	156.4	0.9%	158.8	1.0%	(2.4)	(1.5%)
All Others	2,339.1	14.2%	2,335.2	14.7%	3.9	0.2%
Subtotal	\$16,464.4	<u>100.0%</u>	\$15,857.5	<u>100.0%</u>	<u>\$606.9</u>	3.8%
Transfers*	40.2		39.5			
TOTAL	<u>\$16,504.6</u>		<u>\$15,897.0</u>			

*General Fund Transfer pursuant to 20.875(1)(a), Wis. Stats., is included in All Others presented in Table 3.

School Aids: State GPR assistance to Wisconsin's 422 school districts increased by 1.1 percent or \$61.6 million in FY 2018. However, appropriations for FY 2017 included \$126.8 million in per pupil aid that was delayed from FY 2016, and therefore not supplied to school districts for school year 2016-17 costs. After subtracting this amount from FY 2017 expenditures to better reflect school aids for the 2016-17 school year, the increase in school aids in FY 2018 is 3.4 percent. School districts were provided with a per pupil aid increase of \$200 for each student in FY 2018 among other increases.

Overall, through a combination of state aids and property tax credits, the state reimbursed approximately 64.5 percent of school costs in FY 2018, up from 63.6 percent in FY 2017. The percentage of school costs reimbursed by the state in FY 2018 is the largest since FY 2009.

Since the 1993-94 school year, school districts have been subject to statewide revenue limits. These limits control the allowable increase in each school district's revenues by limiting the total revenue a district can collect from the combined sources of property tax levies for nondebt purposes and state general aids. These controls, combined with continued robust funding levels for state school aids and property tax credits, have succeeded in holding the statewide net school property tax levy to an average annual growth of 0.3 percent since FY 2011.

There are two major types of direct school aid. Approximately 81.6 percent of direct school aids are general aids, distributed by a formula designed to equalize each school district's property tax base per student, and to support the Milwaukee Public Schools special transfer aid program for pupils transferring between schools with certain concentrations of minority and nonminority populations. The remaining 18.4 percent of direct aids are categorical aids, generally distributed based on local expenditures for specific activities or educational programs. Major categorical aid programs include per pupil aid, programs for addressing special education needs and maintaining small class sizes. In addition to direct aid, in FY 2018 the state also provided \$165.5 million GPR for children from lowincome families in the city of Milwaukee and certain eligible school districts statewide to attend private schools at no charge. For FY 2018, the Milwaukee Parental Choice Program was funded 77.6 percent with GPR and 22.4 percent by the Milwaukee Public School District through an adjustment to its general equalization aid calculation. The state also provided \$13.4 million for choice programs in Racine and across the state.

Medical Assistance: Wisconsin's state- and federally-funded Medical Assistance (MA) program pays for medical services to certain categories of lowincome persons. These categories include people with disabilities, seniors, children, low-income adults and pregnant women, and other low-income individuals who have high medical expenses.

In FY 2018, total MA expenditures, including BadgerCare Plus, were \$9,541.2 million, of which \$2,922.3 million was GPR. On an all funds basis, MA expenditures increased by 3.4 percent from FY 2017.

During FY 2018, average MA enrollment remained relatively flat, decreasing by 0.18 percent. Enrollment trends varied within eligibility groups, however. Average monthly enrollment of lowincome families (children and parents) decreased by 1.56 percent, while the average monthly enrollment of elderly and disabled individuals and childless adults increased by 1.07 percent and 1.61 percent, respectively.

The MA totals do not include expenditures for SeniorCare, Wisconsin's pharmacy assistance program for the elderly. In FY 2018, all funds expenditures totaled \$105.3 million. Of the all funds amounts, actual FY 2018 GPR expenditures totaled \$17.2 million, a \$7.5 million increase from FY 2017. Average monthly enrollment in SeniorCare increased by 1.74 percent in FY 2018 and the program experienced higher drug utilization and benefits paid to individuals.

Correctional Services: Total GPR expenditures for the state corrections program increased \$38.0 million, or 3.2 percent, over the prior year, reaching \$1,213.1 million in FY 2018. The number of incarcerated felons under the supervision of the state adult corrections program increased 2.2 percent from an average daily population of 23,370 in FY 2017 to 23,885 in FY 2018. The increase in spending is mainly attributed to an increase in general program operations costs for salary, inmate healthcare and county jail bed costs for housing inmates in excess of prison capacity.

In January 2016, distribution of community-based juvenile delinquent-related services and youth aids was transferred from the Department of Corrections to the Department of Children and Families. The classification of this program may change as the Department of Children and Families reviews the program and how to best integrate these services with the other services to children and families that the department administers. For now, the program and its associated costs continue to be identified as Correctional Services.

State Property Tax Relief: The School Levy and First Dollar Tax Credits help to directly reduce property tax bills of residences and businesses. Funding for the School Levy Tax Credit in FY 2018 was \$853.0 million GPR, the same amount as in FY 2017. The credit offset 7.9 percent of 2016 gross property tax levies for all purposes statewide. The First Dollar Credit was created in 2007 Wisconsin Act 20 to provide additional property tax relief to owners of improved property. The credit, funded at \$148.9 million in FY 2018, helps to give greater tax relief to lower-value property by offsetting property taxes on the first \$6,700 of property value for eligible parcels.

Beginning with FY 2018, this category has been modified to better reflect state payments that provide property tax relief by offsetting property taxes. State aid for tax exempt property provides payments to local units of government to compensate for computer-related personal property value that the state exempted from the property tax beginning with FY 2000. By providing this aid, the state ensures that local units of government do not shift property tax burdens to other property taxpayers. In FY 2018, aid payments under the program were \$94.3 million GPR, up \$4.6 million from \$89.7 million in FY 2017. While not reported in the previous "State Property Tax Credits" category, the FY 2017 amounts in Table 3, have been updated to reflect the inclusion of this appropriation in the revised category and provide a better comparison of costs between fiscal years.

In FY 2018, the state eliminated the forestry mill tax, which had previously been levied at a rate of \$0.1697 per \$1,000 on all taxable property across the state. To compensate for the revenue loss to the forestry account in the conservation fund, the state provides a GPR payment equal to what the fund would have received under the prior law tax. In FY 2018, this payment was \$89.3 million.

University of Wisconsin System: Total GPR expenditures for the UW System increased by \$15.3 million, or 1.5 percent in FY 2018. The UW System's general program operations appropriation was changed from annual to biennial in FY 2016, permitting the UW System to move expenditures between fiscal years within a biennium.

In the 2017-18 academic year, resident undergraduate tuition remained frozen at 2012-13 academic year levels and continues to be a relative bargain in higher education. Tuition will remain frozen through the 2018-19 academic year, resulting in a historic six-year freeze. Compared to the annualized increase of 8.1 percent per year in the ten years prior to the freeze, the average student beginning in academic year 2012-13 saved an estimated \$6,311 over a four-year college career.

In addition to low basic tuition, access to college for lower income families was further protected through steady support for the Wisconsin Grant Program, formerly known as the Wisconsin Higher Education Grant (WHEG) and Tuition Grant programs for UW students. An additional \$3.8 million was provided in FY 2018 for grants to students attending UW schools, technical colleges and private nonprofit colleges.

Shared Revenue: State shared revenue provides unrestricted aid to municipal and county governments. In FY 2018, the shared revenue formulas distributed a total of \$875.4 million, consisting of \$823.5 million GPR and \$51.9 million SEG. The GPR portion of this amount consisted of county and municipal aids of \$691.9 million, utility aids of \$73.5 million, and expenditure restraint payments of \$58.1 million. The Expenditure Restraint Program provides aids to municipalities with tax rates over five mills that restrained their spending increases. The GPR portion of shared revenue payments increased by 0.3 percent over FY 2017, reflecting a \$2.1 million decrease in SEG funding for county and municipal aid. Statewide, shared revenue payments provided municipalities with about 12.1 percent and counties with about 2.9 percent of their general revenues.

Wisconsin Technical College System: The Wisconsin Technical College System Board and 16 local technical college districts provide vocational, technical and continuing education across the state. In 2017, 25,298 individuals received a degree from a Wisconsin technical college. The technical colleges also provide customized skills training for businesses, occupational training opportunities for high school students, and apprenticeship instruction.

Until FY 2015, local technical college districts relied on property taxes for over 50 percent of their funding. In FY 2015, the state invested \$406 million GPR annually to effectuate a corresponding decrease in property taxes levied by the technical college districts. As a result, state aid is now the largest source of revenue for technical college districts.

Tax Relief to Individuals: Wisconsin paid out \$286.5 million GPR in tax relief to individuals through a variety of refundable tax credit programs during FY 2018.

The Earned Income Credit program reduces income taxes or supplements income for about 238,670 low-income working families with children. In FY 2018, this program paid a total of \$97.1 million in all funds to these households, a decrease of about \$2.2 million compared to FY 2017.

The Homestead Credit is a refundable credit that aims to offset, at least partially, the amount that property taxes exceed a certain percentage of a tax filer's income. This type of credit is also known as a "circuit-breaker" tax credit. Claimants receive a credit against their state income tax liability or a refund check.

Wisconsin's Homestead Credit pioneered property tax relief through circuit-breakers. The program remains one of the nation's leaders in circuit-breaker relief. In FY 2018, the credit provided \$83.5 million of tax relief, compared with \$95.4 million in FY 2017. Over 159,260 low-income homeowners and renters – around 30 percent of them elderly – benefit from the program each year.

The Veterans and Surviving Spouses Property Tax Credit reduced income taxes for or provided a refund check to approximately 10,010 veterans and surviving spouses by providing a credit for taxes paid on a principal dwelling. Tax credit expenditures were \$32.5 million in FY 2018, an increase of \$2.9 million over FY 2017. Wisconsin's Farmland Preservation Credit program provides credits to about 11,000 farmers who qualify through exclusive agricultural or farmland preservation zoning or individual farmland preservation agreements. The credit is based on qualifying acres and certain other criteria. Expenditures under the Farmland Preservation Credit program totaled \$17.2 million in FY 2018, a decrease of \$0.5 million relative to FY 2017.

For FY 2018 only, the state provided a child sales and use tax rebate equal to \$100 per qualifying child. Total expenditures under this program were \$93.6 million in FY 2018, representing payments to over 550,000 families with approximately 940,000 children.

Community Aids and Children and Family Aids:

Community Aids and Children and Family Aids are state and federal funds distributed to counties to fund human services programs serving primarily lowincome persons, children in need of protection, the elderly and the disabled. Beginning in FY 2009, these funds are administered and distributed by both the Department of Health Services and Department of Children and Families, with total GPR expenditures reaching \$229.3 million in FY 2018. Between FY 2017 and FY 2018, the Community Aids funding distributed by the departments increased by \$33.5 million GPR, a 17.1 percent change. The increase is, in part, due to the timing of calendar year payments to counties based on reported fiscal year costs.

State Supplemental Income: Wisconsin provides a supplement to the federal supplemental security income (SSI) program offering cash assistance to low-income aged, blind and disabled individuals, and to disabled parents as support for their children. In FY 2018, a total of \$156.4 million was expended in SSI payments. The expenditure decrease of \$2.4 million GPR compared to FY 2017 is due to reporting issues that led to higher reported expenditures in FY 2017.

Comparative Condition of the General Fund FY18 Actual vs. Budget (in Thousands)

OPENING BALANCES	FY18 Actual	<u>Budget</u>	Variance
Unreserved, Undesignated Opening Balance	\$ 579,015	\$ 579,015	\$ 0 ⁻¹
Prior Year Designation of Continuing Balances	52,089	¢ 077,010 0	52,089 ²
Prior Period Adjustment	0	0	0
Unreserved Opening Balance	631,104	579,015	52,089
REVENUES			
Taxes	16,144,167	16,125,800	18,367 ³
Departmental Revenues	556,338	512,035	44,303 4
Total Revenues	16,700,505	16,637,835	62,670
Total Available Resources	17,331,609	17,216,850	114,759
APPROPRIATIONS			
Gross Appropriations	17,138,818	16,946,921	(191,897) ⁵
Compensation Reserves	291	3,081	2,790 6
Transfers	73,335	64,352	(8,983) 7
Less: Lapses	(469,307)	(344,759)	124,548 8
Net Appropriations	16,743,137	16,669,595	(73,542)
UNDESIGNATED UNRESERVED BALANCE	<u>\$ 588,472</u>	\$ 547,255	<u>\$ 41,217</u>

Notes:

 UNDESIGNATED, UNRESERVED OPENING BALANCE. The fund condition for the fiscal year 2018 is included in the Final Chapter 20 fund condition statement. The opening balance for fiscal year 2018 was based on actual revenues, appropriations and opening balance from the preceding year.

- 2. PRIOR YEAR DESIGNATION FOR CONTINUING BALANCE. A portion of the previous year's gross ending balance had been designated, or set aside, to cover left over continuing budget authority that could legally be carried forward and spent in the next year. This continuing authority is generated in biennial appropriations in the first year, or even numbered year, of the biennium and in continuing appropriations each year. The fund condition summary does not include an estimate for the amount of continuing authority carried forward, and therefore, the designated amount for continuing balances is always a variance with the budget estimate.
- 3. TAXES. Actual tax collections were higher than the estimated tax collections contained in the Final Chapter 20 revenue estimates provided by the Legislative Fiscal Bureau.
- 4. DEPARTMENTAL REVENUES. Departmental revenues are revenues received by individual state agencies and deposited in the general fund. Departmental revenues include tribal gaming revenue. The estimate used in the fund condition summary assumed that the entire amount of DOA-determined lapses and transfers from state agencies would be allocated to departmental revenues. However, some of those reductions actually occurred as lapses from GPR appropriations. In addition, the estimate assumed no tribal gaming revenue; however, some departmental revenue includes tribal gaming.
- 5. GROSS APPROPRIATIONS. Final gross appropriations varied from estimated gross appropriations as follows:

Gross Appropriations Per the fund condition summary	\$ 16,946,921
Add: continuing appropriation authority brought forward	52,089
Add: increases to sum sufficient appropriations above Chapter 20*	132,602
Add: other adjustments	6,106
Add: biennial adjustments	<u>1,100</u>
FINAL GROSS APPROPRIATIONS	\$ <u>17,138,818</u>

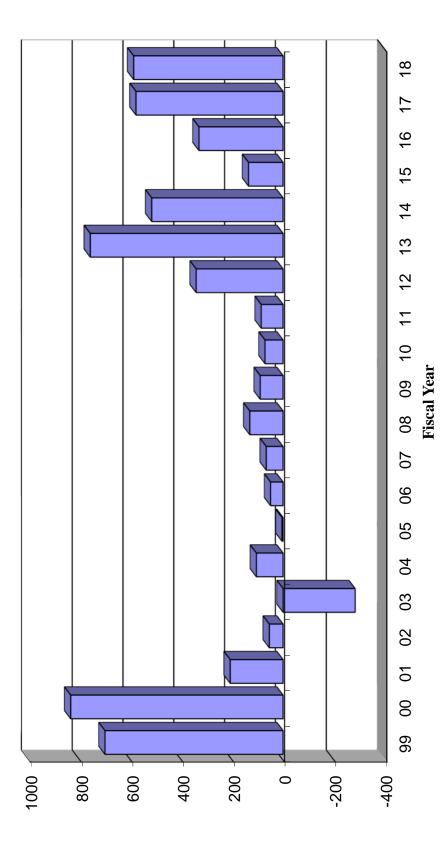
*General Fund Transfer pursuant to 20.875(1)(a), Wis. Stats., is not included in increases to sum sufficient appropriations above Chapter 20.

- 6. COMPENSATION RESERVES. Compensation reserves are budgetary set-asides for employee wage and benefit increases for the fiscal year.
- 7. TRANSFERS. Transfers were higher than the amount in the fund condition statement.
- 8. LAPSES. A lapse is the automatic termination of an appropriation. It represents the amount of unexpended, unencumbered balance of the appropriation at the end of the fiscal year. Actual lapses may differ from budgeted lapses due to the manner in which the legislature treats certain required appropriation reductions.

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Statements of Fund Condition and Operations

20-Year Comparison of Wisconsin's Ending General Fund Unreserved Balances (In Millions of Dollars)



State of Wisconsin

Statement of Recorded Revenues, Expenditures, and Fund Balance

Budget vs. Actual-General Purpose Revenues-Statutory Basis

For the Fiscal Year Ended June 30, 2018

(In Thousands)

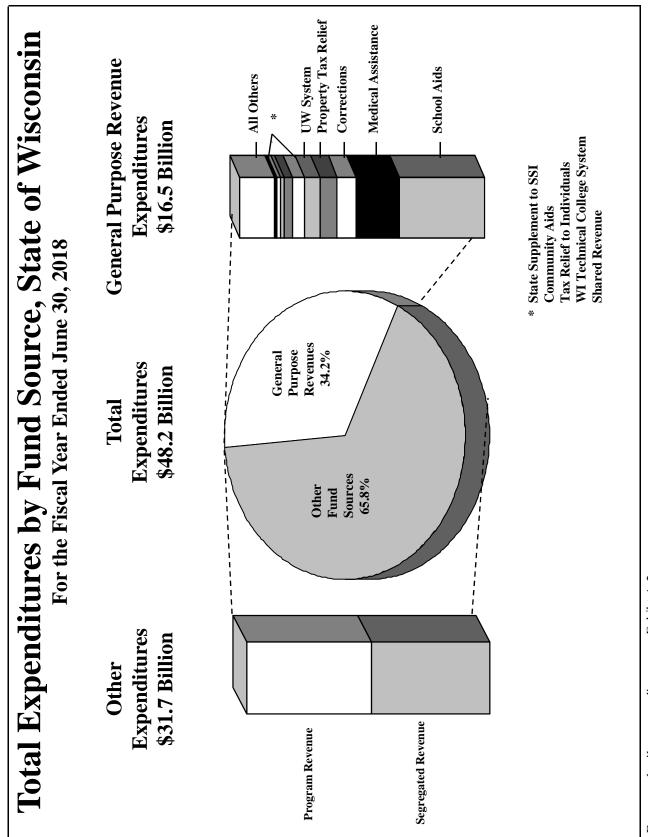
	Budget			Actual	Variance	
	Published	Appropriation	Final			
	Budget	Adjustments	Budget			
Beginning Unreserved						
Undesignated Balance	\$ 579,015	\$	\$ 579,015	\$ 579,015	\$ 0	
Beginning Unreserved						
Designated Balance		52,089	52,089	52,089	0	
Total	579,015	52,089	631,104	631,104	0	
REVENUES						
Taxes:						
Individual	8,380,000		8,380,000	8,479,150	99,150	
Corporation	950,000		950,000	893,892	(56,108)	
Sales & Use	5,464,900		5,464,900	5,448,118	(16,782)	
Excise	690,900		690,900	679,979	(10,921)	
Inheritance & Gift	0		0	(33)	(33)	
Public Utility	359,000		359,000	365,343	6,343	
Insurance	190,000		190,000	186,273	(3,727)	
Miscellaneous	91,000		91,000	91,445	445	
Total Taxes	16,125,800		16,125,800	16,144,167	18,367	
Departmental Revenue:						
Indian Gaming Revenue	26,157		26,157	27,681	1,524	
Other	485,878		485,878	317,422	(168,456)	
Total Department Revenues	512,035		512,035	345,103 (2)	(166,932)	
Total Revenues	16,637,835		16,637,835	16,489,270	(148,565)	
TOTAL AVAILABLE	17,216,850	52,089	17,268,939	17,120,374	(148,565)	
EXPENDITURES				_	LAPSE	
Commerce	36,323	85	36,408	36,027	381	
Education	7,715,292	(1,333)	7,713,959	7,538,915	175,044	
Environmental Resources	243,080	112	243,192	237,433	5,759	
Human Relations & Resources	5,715,367	(168,106)	5,547,261	5,511,425	35,836	
General Executive	599,424	366	599,790	425,163	174,627	
Judicial	130,209	(2,171)	128,038	121,868	6,170	
Legislative	74,238	(3,017)	71,221	67,063	4,158	
General (Incl. Shared Revenue)	2,432,988	127,703	2,560,691	2,493,359	67,332	
Transfer (Gen Fund Cond)	64,352	0	64,352	73,335 (3)	(8,983)	
Compensation Reserves	3,081	(291)	2,790	0	2,790	
Less: Estimated Lapse	(344,759)	0	(344,759)	0	(344,759)	
TOTAL EXPENDITURES	16,669,595	(46,652)	16,622,943	16,504,588	118,355	
Transfers - General Fund	0	0	0	211,235 (2)	211,235	
UNRESERVED BALANCE	547,255	98,741	645,996	827,021	181,025	
Designation for continuing balances	0	(238,549)	(238,549)	(238,549)	0	
UNRESERVED						
Undesignated Balance	\$ 547,255 (1)	\$ (139,808)	\$ 407,447	\$ 588,472	\$ 181,025	
T						

The accompanying notes are an integral part of this statement.

(1) See Note E

(2) See Note F

(3) See Note L





State of Wisconsin

Statement of Recorded Revenues, Expenditures, and Change in Fund Balances

All Funds - Statutory Basis

For the Fiscal Year Ended June 30, 2018

(In Thousands)

		General Fund		Major Special Revenue Funds			As of	
	General Purpose	Program Revenue	Subtotal	Transportation	Conservation	Other	June 30, 2018	
REVENUES								
Taxes	\$ 16,144,167	\$ 24,583	\$ 16,168,750	\$ 1,123,220	\$ 23,654	\$ 77,432	\$ 17,393,056	
Intergovernmental Revenue	15,561	10,106,161	10,121,722	892,286	39,984	95,480	11,149,472	
Licenses	66,842	298,350	365,192	544,773	118,206	751,235	1,779,406	
Charges for Goods and Services	381	3,652,020	3,652,401	43,479	32,584	728,855	4,457,319	
Contributions	0	0	0	0	0	3,827,381	3,827,381	
Interest & Investment Income	4,864	109,687	114,551	6,389	732	8,727,924	8,849,596	
Gifts & Donations	248	650,754	651,002	(391)	1,736	15,193	667,540	
Other Revenue	166,149	1,376,260	1,542,409	32,262	5,738	1,047,420	2,627,829	
Transfers	9,597	943	10,540	9,970	114,620	1,367,436	1,502,566	
Other Transactions	81,461	142,413	223,874	951	1,285	173,001	399,111	
Proceeds from Bonds & Notes	0	0	0	73,606	0	630,017	703,623	
TOTAL REVENUES	16,489,270	16,361,171	32,850,441	2,726,545	338,539	17,441,374	53,356,899	
EXPENDITURES								
Commerce	36,027	168,650	204,677	0	1,647	122,741	329,065	
Education	7,538,915	6,029,529	13,568,444	0	198	368,810	13,937,452	
Environmental Resources	237,433	96,068	333,501	3,009,246	302,598	442,955	4,088,300	
Human Relations & Resources	5,511,425	9,259,246	14,770,671	0	0	1,606,842	16,377,513	
General Executive	425,163	577,681	1,002,844	1,696	0	8,451,012	9,455,552	
Judicial	121,868	18,212	140,080	0	0	204	140,284	
Legislative	67,063	1,704	68,767	0	0	0	68,767	
General (Incl. Shared Revenue) (2)	2,526,499	69,986	2,596,485	21,774	8	1,183,604	3,801,871	
TOTAL EXPENDITURES	16,464,393	16,221,076	32,685,469	3,032,716	304,451	12,176,168	48,198,804	
EXCESS OF REVENUES OVER (UNDER)								
EXPENDITURES	24,877	140,095	164,972	(306,171)	34,088	5,265,206	5,158,095	
BEGINNING FUND BALANCE								
Prior Period Adjustment (3)	0	(535,402)	(535,402)	0	0	(85,838)	(621,240)	
DESIGNATED	52,089	0	52,089	0	0	0	52,089	
UNDESIGNATED	579,015	1,675,439	2,254,454	(968,480)	71,911	104,083,516	105,441,401	
TOTAL	631,104	1,140,037	1,771,141	(968,480)	71,911	103,997,678	104,872,250	
INTERFUND								
TRANSFERS	171,040	(123,631)	47,409	64,195	0	(111,604)	0	
ENDING FUND BALANCE	827,021	1,156,501	1,983,522	(1,210,456)	105,999	109,151,280	110,030,345	
DESIGNATED	(238,549)	0	(238,549)	0	0	0	(238,549)	
UNDESIGNATED	\$ 588,472	\$ 1,156,501	\$ 1,744,973	\$ (1,210,456)	\$ 105,999	\$ 109,151,280	\$ 109,791,796	

The accompanying notes are an integral part of this statement.

(1) See Note I

(2) See Note L

(3) See Note M

State of Wisconsin Summary of Recorded Revenues and Expenditures-All Other Funds-Statutory Basis (Including Interfund Transfers) For the Fiscal Year Ended June 30, 2018 (In Thousands)

Dite: Sacial Revenue S 1,317 S 66 S 33 S 0 S 1,550 10 Unengiporent Intesct Psyneth 0		Funds By Category	Balan	nated Fund ce as of 30, 2017		Revenues	Ехр	enditures		Interfund Transfers		designated Fund Balance as of June 30, 2018
213 Hersbage State Parks & Forests \$ 1.317 \$ 66 \$ 33 \$ 0 0 114 Lumenployment Intensity Payment 0		OTHER GOVERNMENTAL FUNDS										
214 Unempigment Interset Payment. 0 0 0 0 0 217 Waste Management. 7,462 653 438 0 7,677 201 Election Administration. 3,601 7,410 2,317 0 8,644 202 Election Administration. 0 0 0 0 0 214 Undersite Maining Contruction. 0 0 0 0 0 225 Inductifu Maining Contruction. 6,626 110,647 226,821 231,852 64,452 226 Work ingly Beerlis. 15,879 10,127 7,137 0 18,869 227 Workers Compensation. 3,206 12,216 13,358 0 1023 228 Unempigment Pogram Integrity 6,630 4,643 2,017 0 23,347 214 Unempigment Pogram Integrity 6,130 5,644 2,017 0 13,343 229 Unity Policia Access Hospital Assessment Fund. 3,7104 39,452 <th>_</th> <th></th> <th>¢</th> <th>1 017</th> <th>۴</th> <th></th> <th>۴</th> <th>22</th> <th>۴</th> <th>0</th> <th>¢</th> <th>1 250</th>	_		¢	1 017	۴		۴	22	۴	0	¢	1 250
217 Waske Management. 7,462 653 438 0 7,677 219 Investment and Local Impact. 77 1 0 0 767 219 Election Administation. 3,601 7,410 2,317 0 6,864 221 Inductrial Building Contraction. 0 0 0 0 0 224 Self-Insured Employer Lability. 218 2 0 0 220 Modical Asstance Trust. (6,66) 110,547 276,821 231,352 644,652 226 Work Igury Benefits. 15,879 10,127 7,337 0 18,849 229 Workes Compensation. 3,206 12,316 13,588 0 10,235 221 Unsanzed Employer Lability. 6,370 4,502 6,371 0 10,235 221 Unsanzed Employer Lability. 19,660 5,664 2,017 0 23,341 221 Hospila Assessment Fund 271 6,483 4,952 (1,964) 26,66 233 Utility Public Benefits 18,286 <			\$		\$		\$		2		Þ	
219 Investment and Local Impact. 77 1 0 0 78 220 Election Administration								-		-		-
Election Administration 3.601 7.410 2.317 0 8.694 22 Industrial Building Confurction 0 220 Medical Assistance Trust. (620) 110.547 226.6821 231.352 64.452 0 19.644 13.588 0 19.644 19.644 19.645 110.27 7.137 0 10.235 10.333 10 0										-		
222 Industrial Building Contruction		· ·						-		-		
224 Self-Insured Employer Liability										-		
225 Medical Assistance Trust. (626) 110.547 276.821 231.352 64.452 226 Work injug Benefits. 15.879 10.127 7.137 0 18.869 277 Works compensation. 3.306 12.316 13.558 0 19.44 284 Unengloyment Program Integrity. 6.370 4.502 6.377 0 12.3347 284 Unengloyment Program Integrity. 6.370 4.502 6.377 0 12.3347 284 Unengloyment Program Integrity. 6.370 4.502 6.377 0 12.3347 285 Utility Public Benefits. 18.868 100.655 111.107 0 13.8348 297 Oritica Access Hospital Assessment. 271 6.843 4.952 (1.969) 2.66 218 Mediation. 25.614 26.004 51.042 0 6.20 219 Read To Lead Development. 23 0 6 0 2.65 219 Read To Lead Development.										-		
226 Work Injury Benefits 15,879 10,127 7,137 0 18,869 227 Workers Compensation 3,206 12,316 13,558 0 1,964 228 Unengiopenent Program Integrity 6,370 4,502 6,37 0 23,347 234 Hospital Assessment Fund 37,104 399,435 248,6697 (175,647) 12,195 235 Utility Fulk Benefits 18,866 106,655 111.107 0 13,834 237 Critical Access Hospital Assessment 221 6,843 4,952 (1,896) 266 238 Mediation 20 282 205 0 97 241 Working Lands 136 3 12 0 167 249 Read To Lead Development. 25,614 26,004 51,042 0 52,614 250 State Captol Restration 59 52 0 188 257 Agricultural Chemical Cleanup 6,306 759 514 <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>-</td><td></td><td>-</td><td></td><td></td></td<>								-		-		
227 Workers Compensation				. ,								
228 Unemployment Program Integrity		, ,										
229 Universe Employers (1)												
234 Hospital Assessment Fund. 37,104 399,435 248,697 (175,647) 12,195 235 Ultity Public Benefits 18,286 106,655 111,107 0 13,834 237 Critical Access Hospital Assessment. 271 6,843 4,952 (1896) 266 Mediation 20 282 205 0 97 239 Police and Fire Protection. 2,554 49,330 52,084 0 (200 241 Working Lands 136 3 12 0 127 248 Economic Development. 232 0 6 0 260 250 State Capitol Restoration 95 95 2 0 188 257 Agricultral Chemical Cleanup 6,306 759 514 0 6,551 258 Farms For The Future 0 0 0 0 0 11801 261 Agricultral Chemical Cleanup 7750 2,776 1,116 0												
235 Uility Public Benefits										-		
237 Crinical Access Hospital Assessment. 271 6.843 4.952 (1,896) 266 238 Mediation. 20 282 205 0 97 239 Police and Fire Protection. 2.554 49,330 52,084 0 (200) 248 Economic Development. 25,614 26,004 51,042 0 576 248 Economic Development. 32 0 6 0 26 250 State Capitol Restoration 95 95 2 0 188 257 Agricultural Chemical Cleanup. 6,306 759 514 0 6,551 258 Farms For The Future. 0 0 0 0 0 264 Agricultural Producer Security. 7,950 2,776 1,116 0 9,610 271 Historical Legacy Trust. 142 3,557 3,400 0 299 270 Petroleum Inspection. 17,035 52,127 29,501 (24,000) 15,661 274 Environmental Responsibility. (5,899)												
238 Mediation												
239 Police and Fire Protection. 2.554 49,330 52,084 0 (200) 241 Working Lands. 136 3 12 0 127 248 Economic Development. 25,614 26,004 51,042 0 576 249 Read To Lead Development. 32 0 6 0 26 251 Agricultural Chemical Cleanup. 6,306 759 514 0 6,551 258 Farms For The Future. 0 0 0 0 0 0 254 Agricultural Chemical Cleanup. 6,306 759 514 0 6,551 258 Farms For The Future. 0 0 0 0 0 0 254 Agricultural Producer Security. 7,750 2,776 1,116 0 299 292 264 Historical Preservation Partnership Trust. 142 3,557 3,400 0 223 272 Petroleum Inspection. 17,035 52,127 29,501 (24,000) 15,614 275 Dy Cleaner E		Critical Access Hospital Assessment								(1,896)		
241 Working Lands		Mediation				282		205		0		97
248 Economic Development. 25,614 26,004 51,042 0 576 249 Read To Lead Development. 32 0 6 0 26 250 State Capitol Restoration. 95 95 2 0 188 257 Agricultural Chemical Cleanup. 6,306 759 514 0 6,551 258 Farms For The Future. 0 0 0 0 0 0 0 259 Agricultural Chemical Management. 10,619 7,873 6,691 0 11801 264 Historical Preservation Partnership Trust. 73 1 0 0 74 264 Historical Preservation Partnership Trust. 142 3,557 3,400 0 299 272 Petroleum Inspection. 17,035 52,127 29,501 (24,000) 15,661 274 Environmental. 22,309 93,323 80,697 0 34,935 277 Dry Cleaner Environmental Responsibility	239	Police and Fire Protection		2,554		49,330		52,084		0		(200)
249 Read To Lead Development	241	Working Lands		136		3		12		0		127
250 State Capitol Restoration 95 95 2 0 188 257 Agricultural Chemical Cleanup 6.306 759 514 0 6.551 258 Farms For The Future 0 0 0 0 0 259 Agrichemical Management 10.619 7.873 6.691 0 11.801 261 Historical Legacy Trust 7.950 2.776 1.116 0 9.610 264 Historical Producer Security 7.950 2.776 1.40 0 0 7.4 266 Historical Preservation Partnership Trust 142 3.557 3.400 0 22 29 0 0 32 20 0 0 32 24 0 0 32 32 0 0 32 32 0 0 0 32 32 36.697 0 34.935 34.935 34.935 34.935 34.935 34.935 34.935 34.935 34.935 34.935 34.935 34.935 34.935 34.935 34.935 34.935 34.93	248	Economic Development		25,614		26,004		51,042		0		576
257 Agricultural Chemical Cleanup 6,306 759 514 0 6,551 258 Farms For The Future 0 0 0 0 0 259 Agrichemical Management 10,619 7,873 6,691 0 11,801 261 Agricultural Producer Security 7,950 2,776 1,116 0 9,610 264 Historical Legacy Trust 73 1 0 0 74 266 Historical Preservation Partnership Trust 142 3,557 3,400 0 299 272 Petroleum Inspection 17,035 52,127 29,501 (24,000) 15,661 274 Environmental 22,309 93,323 80,697 0 34,935 277 Dry Cleaner Environmental Responsibility (5,898) 624 584 0 (5,858) 280 Information Technology Investment (2,614) 25 0 0 (2,589) 281 Military Family Relief 459 103 116 0 446 285 Universal Service	249	Read To Lead Development		32		0		6		0		26
258 Farms For The Future	250	State Capitol Restoration		95		95		2		0		188
259 Agrichemical Management. 10,619 7,873 6,691 0 11,801 261 Agricultural Producer Security. 7,950 2,776 1,116 0 9,610 264 Historical Legacy Trust. 73 1 0 0 74 266 Historical Preservation Partnership Trust. 142 3,557 3,400 0 299 268 Wireless 911. 32 0 0 0 32 272 Petroleum Inspection. 17,035 52,127 29,501 (24,000) 15,661 274 Environmental 22,309 93,323 80,697 0 34,935 277 Dry Cleaner Environmental Responsibility. (5,898) 624 584 0 (5,858 280 Information Technology Investment. (2,614) 25 0 0 (2,289 281 Military Family Relief. 459 103 116 0 446 285 Universal Service. 16,257 54,443 56,295 0 14,405 286 Budget Stabilization.	257	Agricultural Chemical Cleanup		6,306		759		514		0		6,551
261 Agricultural Producer Security	258	Farms For The Future		0		0		0		0		0
264 Historical Legacy Trust	259	Agrichemical Management		10,619		7,873		6,691		0		11,801
266 Historical Preservation Partnership Trust. 142 3,557 3,400 0 299 268 Wireless 911. 32 0 0 0 32 272 Petroleum Inspection. 17,035 52,127 29,501 (24,000) 15,661 274 Environmental. 22,309 93,323 80,697 0 34,935 277 Dry Cleaner Environmental Responsibility. (5,898) 624 584 0 (5,858) 280 Information Technology Investment. (2,614) 25 0 0 (2,589) 281 Military Family Relief. 459 103 116 0 446 285 Universal Service. 16,257 54,443 56,295 0 14,405 286 Budget Stabilization. 282,850 37,204 0 0 (752) 291 Permanent Endowment. 0 125,477 0 (125,477) 0 723 Children's Trust. 15 0 0 0 15 724 Other Special Revenue. 496,244	261	Agricultural Producer Security		7,950		2,776		1,116		0		9,610
268 Wireless 911	264	Historical Legacy Trust		73		1		0		0		74
272 Petroleum Inspection 17,035 52,127 29,501 (24,000) 15,661 274 Environmental 22,309 93,323 80,697 0 34,935 277 Dry Cleaner Environmental Responsibility (5,898) 624 584 0 (5,858) 280 Information Technology Investment (2,614) 25 0 0 (2,589) 281 Military Family Relief 459 103 116 0 446 285 Universal Service 16,257 54,443 56,295 0 14,405 286 Budget Stabilization 282,850 37,204 0 0 320,054 289 Land Information (587) 6,535 6,700 0 (752) 291 Permanent Endowment 0 125,477 0 (125,477) 0 723 Children's Trust 15 0 0 0 15 703 Dter Special Revenue 496,244 1,124,782 956,679 (95,668) 568,679 Debt Service	266	Historical Preservation Partnership Trust		142		3,557		3,400		0		299
274 Environmental. 22,309 93,323 80,697 0 34,935 277 Dry Cleaner Environmental Responsibility. (5,898) 624 584 0 (5,858) 280 Information Technology Investment. (2,614) 25 0 0 (2,589) 281 Military Family Relief. 459 103 116 0 446 285 Universal Service. 16,257 54,443 56,295 0 14,405 286 Budget Stabilization. 282,850 37,204 0 0 320,054 289 Land Information. (587) 6,535 6,700 0 (752) 291 Permanent Endowment. 0 125,477 0 (125,477) 0 723 Children's Trust. 15 0 0 0 15 724 Other Special Revenue. 496,244 1,124,782 956,679 (95,668) 568,679 724 Debt Service 10 116 0 15 0 0 15 <td>268</td> <td>Wireless 911</td> <td></td> <td>32</td> <td></td> <td>0</td> <td></td> <td>0</td> <td></td> <td>0</td> <td></td> <td>32</td>	268	Wireless 911		32		0		0		0		32
277 Dry Cleaner Environmental Responsibility	272	Petroleum Inspection		17,035		52,127		29,501		(24,000)		15,661
280 Information Technology Investment	274	Environmental		22,309		93,323		80,697		0		34,935
281 Military Family Relief	277	Dry Cleaner Environmental Responsibility		(5,898)		624		584		0		(5,858)
285 Universal Service	280	Information Technology Investment		(2,614)		25		0		0		(2,589)
286 Budget Stabilization	281	Military Family Relief		459		103		116		0		446
289 Land Information	285	Universal Service		16,257		54,443		56,295		0		14,405
291 Permanent Endowment	286	Budget Stabilization		282,850		37,204		0		0		320,054
291 Permanent Endowment	289	Land Information		(587)		6,535		6,700		0		(752)
723 Children's Trust	291			. ,						(125,477)		0
Total Other Special Revenue												15
Debt Service	-											568,679
	Γ	•				, .–				(-,)		
				6,659		828,164		827,974		0		6,849

State of Wisconsin Summary of Recorded Revenues and Expenditures-All Other Funds-Statutory Basis (Including Interfund Transfers) For the Fiscal Year Ended June 30, 2018 (In Thousands)

	Funds By Category	Undesignated Fund Balance as of June 30, 2017	Revenues	Expenditures	Interfund Transfers	Undesignated Fund Balance as of June 30, 2018
(Capital Projects			·		
490	State Building Trust	163,612	152,397	108,169	0	207,840
495	Capital Improvement	191,045	758,972	779,226	0	170,791
	Total Capital Projects	354,657	911,369	887,395	0	378,631
E	Permanent					
743	Agriculture College	305	0	0	0	305
744	Common School Principal	1,072,185	27,820	0	0	1,100,005
745	Normal School	30,661	67	461	0	30,267
746	University	234	0	0	0	234
760	Historical Society Trust	16,128	1,456	666	0	16,918
763	Common School Income	15,312	37,424	35,700	0	17,036
767	Benevolent	14	0	0	0	14
875	University Trust Principal	212,327	32,541	0	(86,224)	158,644
876	University Trust Income	58,609	17,069	23,726	86,224	138,176
	Total Permanent	1,405,775	116,377	60,553	0	1,461,599
T	TOTAL OTHER GOVERNMENTAL FUNDS	2,263,335	2,980,692	2,732,601	(95,668)	2,415,758
_	FIDUCIARY AND OTHER Pension (and Other Employee Benefit)					
262 -	Public Employe Trust	1,545,787	103,240	99,820	0	1,549,207
747	Core Retirement Investment Trust	90,858,340	11,366,957	6,913,091	0	95,312,206
751	Variable Retirement Investment	7,552,677	1,135,053	623,038	0	8,064,692
	Total Pension (and Other Employee Benefit)	99,956,804	12,605,250	7,635,949	0	104,926,105
F	Private Purposes					
570	Tuition Trust	3,716	44	611	0	3,149
769	College Savings Program Trust	14,386	2,279	325	0	16,340
	Total Private Purposes	18,102	2,323	936	0	19,489
A	Agency					
788	Support Collections Trust	17,020	960,515	961,650	0	15,885
(<u> Other (Business-type funds)</u>					
521	Lottery	1,608	666,233	649,651	0	18,190
531	Local Govt Property Insurance	5,086	10,417	(1,365)	(15,936)	932
532	State Life Insurance	121,175	1,282	5,490	0	116,967
533	Injured Patients & Families Compensation	1,344,046	18,036	14,301	0	1,347,781
573	Environmental Improvement	236,583	198,921	153,556	0	281,948
582	Veterans Trust	2,466	13,124	15,102	0	488
583	Veterans Mortgage Loan Repayment	30,517	(15,604)	8,297	0	6,616
587	Transportation Infrastructure Loan	936	185	0	0	1,121
	Total Other (Business-type funds)	1,742,417	892,594	845,032	(15,936)	1,774,043
٦	TOTAL FIDUCIARY AND OTHER	101,734,343	14,460,682	9,443,567	(15,936)	106,735,522
		\$ 103,997,678			,	

The accompanying notes are an intergral part of this statement. (1) See Note M

State of Wisconsin Comparative General Fund Statement of Assets, Liabilities and Fund Balance As of June 30, 2018, 2017, and 2016 (In Thousands)

	Jur	ne 30, 2018	Ju	ne 30, 2017	Ju	ne 30, 2016
<u>ASSETS</u>						
Cash Contingent Fund Advances Investments Accounts Receivable Due from Other Funds	\$	1,531,487 2,726 0 1,671,524 260,088	\$	1,452,850 2,776 7 1,485,932 447,249	\$	1,216,363 2,774 0 1,885,869 85,276
Inventory Prepayments Other Assets TOTAL ASSETS		0 1,245 134,825 3,601,895		0 4,017 <u>111,211</u> <u>3,504,042</u>		0 3,304 128,547 3,322,133
LIABILITIES						
Accounts Payable		556,116		572,649		675,754
Operating Notes Payable Due to Other Funds Tax and Other Deposits Deferred Revenue TOTAL LIABILITIES		0 276,438 58,267 203,125 1,093,946		0 359,703 80,895 191,895 1,205,142		0 63,915 40,672 197,131 977,472
FUND BALANCE						
Reserved Balances				150 5 44		101 704
GPR Encumbrances PR Encumbrances Total Reserved Balances		147,516 376,911 524,427		159,541 368,218 527,759		191,784 364,849 556,633
Unreserved Designated Balances GPR Designation for Continuing Balances		238,549		52,089		131,963
Unreserved Balances GPR Unreserved Balance		588,472		579,015		331,038
PR Unreserved Balance Total Unreserved Balances		1,156,501 1,744,973		1,140,037 1,719,052		1,325,027 1,656,065
TOTAL FUND BALANCE		2,507,949		2,298,900		2,344,661
TOTAL LIABILITIES AND FUND BALANCE	\$	3,601,895	\$	3,504,042	\$	3,322,133
The accompanying notes are an integral part of this state	mont			(1)		(1)

The accompanying notes are an integral part of this statement

(1) See Note M

Budget vs. Actual Expenditures All Funds Statutory Basis For the Fiscal Year Ended June 30, 2018 (In Thousands)

			Budget				Actual		
	Published		Budget					L	apses and
Function/Expenditure Description	Budget (1)		Adjustments	F	inal Budget	Ex	(penditures ⁽²⁾		Balances
Commerce	\$ 389,68	34	\$ 49,836	\$	439,520	\$	319,852	\$	119,668
Education	13,768,86	2	227,215		13,996,077		13,648,635		347,442
Environmental Resources	3,656,06	8	769,293		4,425,361		3,823,714		601,647
Human Relations and Resources	15,106,63	6	935,313		16,041,949		14,518,035		1,523,914
General Executive	1,346,40	8	354,672		1,701,080		1,243,814		457,266
Judicial	144,95	9	5,489		150,448		140,245		10,203
Legislative	76,47	'1	0		76,471		68,768		7,703
General Appropriations	2,773,43	3	21,149		2,794,582		2,722,646		71,936
Total Chapter 20	\$ 37,262,52	1	\$ 2,362,967	\$	39,625,488	\$	36,485,709	\$	3,139,779
Retirement Annuities					7,535,666		7,535,666		0
Support Collection Trust Payments					980,000		961,612		18,388
Insurance Premiums					56,540		56,540		0
Debt Service Payments					827,974		827,974		0
Capital Projects Expenditures					883,918		883,918		0
Lottery Prizes					413,702		404,205		9,497
Other Segregated Revenue					499,011		120,811		378,200
Program Revenue Appropriations					1,280,641		874,323		406,318
Clearing and Custody Accounts					574,486		(81,861)		656,347
Total Non Chapter 20 Expenditures					13,051,938		11,583,188		1,468,750
Total State Expenditures Excluding Trans	fers			\$	52,677,426	\$	48,068,897	\$	4,608,529

The accompanying notes are an integral part of this statement. (1) The fund condition for fiscal year 2018 was approved by Legislative Joint Finance Committee at its June 14, 2018 (13.10 Wisconsin Statutes) meeting.

(2) Expenditures exclude non-budgetary transfers and expenses.

Note A Statutory Basis of Accounting

The State of Wisconsin <u>Annual Fiscal Report</u> (AFR) is a report of financial results recognized on the statutory basis of accounting, for the fiscal year, against the state's budget as reflected in Chapter 20 of the Wisconsin Statutes. The report is not intended to display accounting information in accordance with Generally Accepted Accounting Principles (GAAP).

The State's <u>Comprehensive Annual Financial Report</u> (CAFR), which is prepared in accordance with GAAP, is issued under a separate cover at the end of the calendar year.

Except for specific exceptions, statutes generally require that revenues and expenditures be recognized in the fiscal year in which they are received or disbursed. The legislature may change the recognition of revenues and expenditures among fiscal years.

The state's centralized accounting records remain open until July 31 (August 15 for income, sales and use tax receipts) to permit the state departments to record revenues and expenditures applicable to the fiscal year ended June 30.

The July and August recording of prior fiscal years' revenues and expenditures results in accrued revenues and accounts payable in the statement of assets, liabilities, and fund balances. Included in the amounts presented on the statements are receivables and payables between funds which are presented as "due to" or "due from" other funds.

Encumbrances are treated as expenditures in the initial year. However, the recording of charges against encumbrances applicable to the prior year is limited by the available appropriation balances of that year. Expenditures reported in this report are equal to current year disbursements and encumbrance balances less the prior year encumbrance balances.

Life insurance premiums are paid one month in advance of the actual coverage month. The life insurance costs for the last month of the fiscal year are recorded as expenditures in the following fiscal year.

Health insurance premiums are paid in the actual coverage month.

Revenues and expenditures are recognized on a statutory basis with the exception of investments owned by the state retirement funds because these investments are adjusted to market and the resultant unrealized gains or losses are reflected in the accounts of those funds.

State statutes also provide that contributions to the state retirement funds received after August 1, which relate to earnings paid for services rendered in the previous fiscal year, may be recorded as revenues of the previous fiscal year.

In addition, state administrative policies require that revenues and expenditures be reported on a net basis; i.e., overcollections refunded are deducted from revenues, and overpayments collected are deducted from expenditures. Collections on loan principal and interest are recorded as receipts.

Certain unused appropriation balances are allowed to continue for use in future years, rather than lapse to the General Fund. In these cases the continuing balances are treated as reserves for General Purpose Revenue (GPR) or Program Revenue (PR). GPR consists of general taxes and miscellaneous revenues which are paid into the general fund and are then available for appropriation by the legislature. PR consists of funds also paid into the General Fund which are dedicated for specific purposes and are appropriated by the legislature as estimates through revolving accounts.

Note B Fiscal Controls

The State Constitution provides that no money shall be paid out of the Treasury except as appropriated by law. The Secretary of Administration exercises detail allotment control over all agency appropriations and approval authority over all encumbrances. The Secretary of Administration is also responsible for the audit of expenditures.

The Department of Administration maintains separate accounts for all appropriations showing the amounts appropriated, the amounts allotted, the amounts encumbered, the amounts disbursed, and certain other data necessary to the financial management and control of all state accounts. The department also maintains the general ledgers of the funds of the state including, the General Fund.

Note C Classification of Funds

Funds are generally classified in accordance with classification criteria prescribed by governmental accounting standards.

However, certain activities of a proprietary and fiduciary nature are combined within the Governmental and Trust, Agency, and Other Funds. In addition, the activities of the State Building Trust Fund, included within the Capital Projects classification, consist of capital projects as well as projects for the maintenance and repair of state facilities.

Note D Extraordinary Transfers and Transactions Affecting Fund Balance

Compensation Reserve

In fiscal year 2018, Chapter 20 included a compensation reserve for employee salary and fringe benefit increases. The total amount reserved (appropriated) was \$3,080,500 and the amount allotted was \$291,300 leaving a lapse amount of \$2,789,200.

Note E Published Budget

The published budget amounts used in Exhibit A-1 are based on the fund condition statement for the appropriation summaries in Chapter 20 of the Wisconsin Stattues, approved in the June 14 meeting of the Legislative Joint Finance Committee.

The adjustments column reflects legislation passed subsequent to the budget act, statutorily required appropriation adjustments to sum-sufficient and biennial appropriations, and appropriation changes enacted under the statutory authority of the Legislative Joint Finance Committee or by statutory authority under program supplements.

The State of Wisconsin utilizes a budgetary procedure within the General Fund which treats most federal grant revenues, licenses and fees, and revenues for proprietary activities as dedicated for the activities to which they relate. As such, variable budgeting techniques are used and the official state budget includes them only as estimates. These accounts, referred to as Program Revenue (PR) Appropriations, are not included in Exhibit A-1. Only those appropriations made from nondedicated General Purpose Revenues (GPR) are included.

Note F Total Departmental Revenues

For budget comparison purposes, interfund transfers are added to other revenues to arrive at total departmental revenues. Exhibit A-1 displays departmental revenues of \$345.1 million and net transfers in of \$211.2 million. The fund condition captured these funds more generically as revenue. In order to properly compare actual revenues to budgeted revenues, actual revenues and transfers should be added together in order to compare against the departmental revenues in the fund condition statement, totaling \$556.3 million.

Note G Projected-to-Actual General Fund Condition

The variance between the published budgeted ending balance and actual undesignated balance at the end of fiscal year 2018 is explained as follows:

		(thousands)
ENDING FUND BALANCE		
(UNDESIGNATED) PER FUND		
CONDITION STATEMENT	\$	547,255
OPENING BALANCE		
ADJUSTMENTS		
Prior year designation for continuing		
balances		52,089
Total opening balance adjustments		52,089
REVENUE ADJUSTMENTS		
Taxes received above estimate		18,367
Departmental revenues less than		
estimate		(166,932)
Total revenue below estimate		(148,565)
APPROPRIATION ADJUSTMENTS		
Sum Sufficient Changes		
Reestimates*		(132,602)
Other Adjustments		(6,106)
Biennial Adjustments		(1,100)
Budget brought forward from		
previous year		(52,089)
Budget carried to next year for		
continuing appropriations		238,549
Total Appropriation Adjustments		46,652
LAPSES MORE THAN BUDGETED		118,355
INTERFUND TRANSFERS		211,235
DESIGNATION FOR CONTINUING		
BALANCES		(238,549)
UNDESIGNATED FUND BALANCE	\$	588,472
*General Fund Transfer pursuant to 20 875(1)(a).	Vis. S	tats., is not

*General Fund Transfer pursuant to 20.875(1)(a), Wis. Stats., is not included in Sum Sufficient Changes Reestimates presented in Note G.

Note H General Fund Cash Flow

Due to the timing of receipts and disbursements, the General Fund experiences lower cash balances during the first half of each fiscal year. In some years, the State has issued Operating Notes to mitigate this imbalance. However, an Operating Note was not required for fiscal year 2018.

Note I Negative Transportation Fund Balances

The negative ending fund balance in the Transportation Fund, as displayed in Exhibit A-2, represents commitments (encumbrances) recorded as expenditures in the current year which will be funded by the Federal, state, and/or local governments in the future.

Note J Unappropriated Activities

The Department of Safety and Professional Services enters into contracts with private vendors to provide services for programs that they manage. These contracts have not been budgeted within a state appropriation; therefore, this activity is summarized in the table below to provide full disclosure of state agency operations.

	Safety & Professional Services
Revenues	\$ 531,288.88
Expenditures	531,288.88
Balance	\$ 0.00

Note K Sum Sufficient Increases

Exhibit B-2 shows both lapsing amounts and adjustments to sum sufficient appropriations. In order to correctly show the lapsing amounts the increase column includes supplements. These supplements need to be removed to calculate the Actual Sum Sufficient Increases.

	(thousands)
Exhibit B-2 Sum Sufficient Increases	\$ 165,742
Less: Supplements	0
(included in total above)	0
Actual Sum Sufficient Increases	\$ 165,742

Note L General Fund Transfer to Budget Stabilization Fund

The General Fund Transfer pursuant to 20.875(1)(a), Wis. Stats., is displayed as an expenditure in the Expenditure Highlights, Exhibit A-2, and Exhibit B-2.

The General Fund Transfer pursuant to 20.875(1)(a), Wis. Stats., is displayed as a transfer on the Comparative Condition of the General Fund and Exhibit A-1 in order to be consistent with the presentation of the Legislative Fiscal Bureau's fund condition statement.

Note M Prior Period Adjustment

In Exhibit A-3, the beginning undesignated fund balance for the Uninsured Employers Fund was decreased by \$85.8 million to recognize a previous change in the recording of accounts receivable for that fund. This adjustment is also reflected in the Other column of Exhibit A-2.

In Exhibit A-4, the FY 2016 General Fund cash and accounts payable balances were increased by \$2.3 million to correct previous disbursement allocations. Also, in Exhibit A-4, adjustments were made to FY 2017 to correct previous disbursement allocations, to reclassify certain cash balances to accounts receivable, accounts payable, due to and due from other funds, and to reflect the reversal of a prior year receivable adjustment. The net affect of these adjustments was a decrease in assets of \$63.8 million and a decrease in total liabilities and fund balance of \$63.8 million. The effect of these adjustments on fund balance is also reflected in Exhibit A-2 through a \$535.4 million adjustment to beginning fund balance – program revenue.

Supplemental Data

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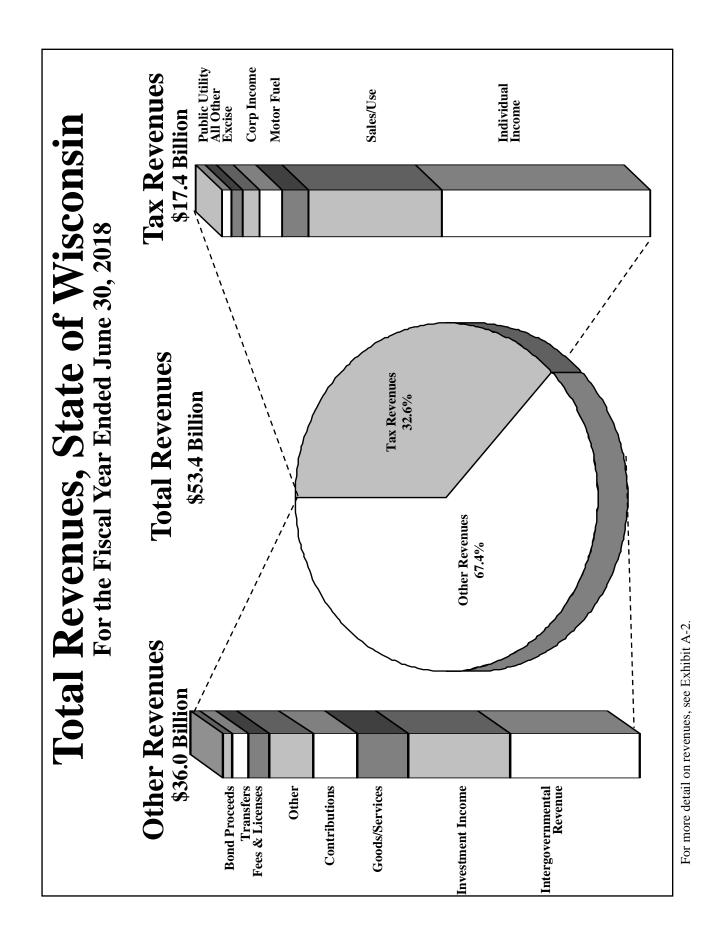


Exhibit B-1

State of Wisconsin Analysis of Revenues-All Funds Fiscal Years Ended June 30, 2018, 2017, and 2016 (In Thousands)

	June 30, 2018	June 30, 2017	June 30, 2016
TAX REVENUES			
General Purpose Revenue			
Income Taxes			
Individual\$	8,479,150 \$	8,039,506 \$	7,740,825
Corporation	893,892	920,947	963,027
Total Income Taxes	9,373,042	8,960,453	8,703,852
Sales and Excise Taxes			
General Sales and Use	5,448,118	5,223,935	5,065,762
Cigarette	538,898	564,199	573,411
Other Tobacco Products	80,202	80,279	76,127
Liquor and Wine	51,970	52,078	49,991
Malt Beverage (Beer)		9,125	8,980
Total Sales and Excise Taxes	6,128,097	5,929,616	5,774,271
Public Utility Taxes	, ,		
Private Light, Heat and Power	235,390	229,622	226,050
Municipal Light, Heat and Power	3,065	2,895	3,488
Telephone	63,591	70,783	76,474
Pipeline	45,531	39,727	37,316
Electric Cooperative	12,464	12,046	11,747
Municipal Electric	4,802	4,934	4,947
Conservation and Regulation	434	349	375
Utility Tax (Refunds) Interest and Penalties		117	200
Total Public Utility Taxes		360,473	360,597
Inheritance and Estate Taxes			
Inheritance and Estate	(33)	434	1,745
Total Inheritance and Estate Taxes	(33)	434	1,745
Miscellaneous Taxes	()		
Insurance Companies (Premiums)	186,273	181,584	177,326
Real Estate Transfer Fee	76,600	70,553	65,133
Lawsuits (Courts)	14,795	14,397	14,491
Other		75	74
Total Miscellaneous Taxes		266,609	257,024
TOTAL GPR TAX REVENUES	16,144,167	15,517,585	15,097,489
Program Tax Revenues			
Fire Dues	20,570	20,802	19,217
Pari-mutuel Taxes	0	0	0
County Expo Tax Administration	905	854	850
Baseball Park Administration Fee	480	466	454

Exhibit B-1

State of Wisconsin Analysis of Revenues-All Funds Fiscal Years Ended June 30, 2018, 2017, and 2016 (In Thousands)

	June 30, 2018	June 30, 2017	June 30, 2016
Program Tax Revenues, Cont.			
Business Trust Regulation Fee\$	2,133 \$	1,889 \$	2,059
Other	495	557	19,261
TOTAL PROGRAM TAX REVENUES	24,583	24,568	41,841
TOTAL-GENERAL FUND TAX REVENUES	16,168,750	15,542,153	15,139,330
Type of Revenues			
Transportation Fund			
Motor Fuel Tax	1,065,936	1,044,543	1,037,723
Air-Carrier Tax	6,176	7,126	5,103
Railroad Tax	40,765	45,323	38,498
Aviation Fuel Tax	1,338	1,271	1,227
Other Taxes	9,005	10,013	9,093
Conservation Fund			
Forestry Mill Tax	22,335	85,760	83,306
Forest Crop Taxes	1,318	10,256	10,555
Motor Fuel Tax	1	1	1
Dry Cleaner Fund	619	665	0
Mediation Fund	1	1	1
Petroleum Inspection Tax	51,073	45,707	45,798
Economic Development Fund			
Temporary Service Charges	25,739	38,768	23,758
TOTAL STATE TAX REVENUES	17,393,056	16,831,587	16,394,393
Intergovernmental Revenue	11,149,472	11,206,587	11,046,123
Licenses and Permits	1,779,406	1,846,902	1,816,237
Charges for Goods and Services	4,457,319	4,236,264	4,188,998
Contributions	3,827,381	3,875,831	3,411,872
Interest and Investment Income	8,849,596	11,457,291	1,166,878
Gifts and Donations	667,540	643,013	596,606
Proceeds from Sale of Bonds	703,623	834,445	981,571
Other Revenues	2,627,829	2,798,022	2,775,527
Other Transactions	399,111	245,581	143,409
TOTAL DEPARTMENTAL REVENUES	34,461,277	37,143,936	26,127,221
TRANSFERS	1,502,566	1,700,574	1,402,824
TOTAL REVENUES	53,356,899 \$	55,676,097 \$	43,924,438

General Fund Sum Sufficient Appropriations For the Fiscal Year Ended June 30, 2018

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83500 20700 2BG Business Development Credit 10,000 0 4,624 5,376								
Total Aids and Local Assistance								
		Total Aid	ls and L	ocal Assistance	3,518,880	127,647		

Exhibit B-2

General Fund Sum Sufficient Appropriations For the Fiscal Year Ended June 30, 2018 (In Thousands)

Agency	Appr			Chapter 20	Increases	Expenditures	Lapse
Principal R	epayment ar	nd Leas	e Rental				
11500	20500	2D	Principal Repayment and Interest	4	0	4	C
11500	70200	7B	Principal Repayment and Interest	878	0	878	C
19000	10100	1C	Principal Repayment and Interest	654	0	654	C
19000	10200	1D	Principal Repayment and Interest	2,321	0	2,321	C
22500	10300	1C	Principal Repayment and Interest	2,499	0	2,499	C
24500	10600	1E	Principal Repayment and Interest	3,950	22	3,971	1
25000	10300	1C	Principal Repayment and Interest	3,100	0	3,100	C
25000	10500	1E	Principal Repayment and Interest	185	0	185	C
25500	10400	1D	Principal Repayment and Interest	970	0	969	1
28500	11000	1D	Principal Repayment and Interest	206,968	0	206,968	C
32000	10300	1C	Principal Repayment and Interest	9,889	0	9,889	(
32000	28200	2C	Principal Repayment and Interest	5,096	0	5,095	1
37000	70100	7AA	Principal Repayment and Interest	66,481	0	61,741	4.740
37000	70600	7CB	Principal Repayment and Interest	00,401	1	1	4,740
37000	70700	7CC	Principal Repayment and Interest	1,299	0	1,299	0
37000	70800	7CD	Principal Repayment and Interest	1,277	0	1,239	1
37000	70900	7EA		655	0	655	0
39500	66400	6AF	Principal Repayment and Interest	101,775	0	101,775	0
			Principal Repayment and Interest		0		0
41000	10700	1E	Principal Repayment and Interest	67,609		67,609	
41000	30700	3E	Principal Repayment and Interest	3,298	0	3,297	1
43500	20700	2EE	Principal Repayment and Interest	19,634	0	19,634	0
46500	10400	1D	Principal Repayment and Interest	6,200	0	6,200	0
48500	10600	1F	Principal Repayment and Interest	1,498	0	1,498	C
50500	41300	4ET	Principal Repayment and Interest	7	0	0	7
50500	41400	4ES	Principal Repayment and Interest	730	0	0	730
50500	50300	5C	Principal Repayment and Interest	201	0	201	0
35500	80100	8A	Principal Repayment and Interest	2,231	0	2,231	0
36700	10200	1B	Principal Repayment and Interest	10,280	0	10,280	0
36700	30100	3A	Principal Repayment and Interest	7,396	371	7,767	0
36700	30200	3B	Principal Repayment and Interest	1,537	0	1,255	282
36700	30300	3BL	Principal Repayment and Interest	692	0	692	0
36700	30600	3BR	Principal Repayment and Interest	88	0	88	0
36700	30800	3BB	Principal Repayment and Interest	21	0	21	0
36700	30900	3BM	Principal Repayment and Interest	134	0	134	0
36700	31000	3BC	Principal Repayment and Interest	39	0	38	1
36700	31100	3BQ	Principal Repayment and Interest	943	0	943	0
36700	31200	3BN	Principal Repayment and Interest	21	0	21	0
36700	31300	3BU	Principal Repayment and Interest	42	0	42	0
36700	31400	3BV	Principal Repayment and Interest	70	0	70	0
36700	31500	3BD	Principal Repayment and Interest	37	0	37	0
36700	31600	3BE	Principal Repayment and Interest	3,173	0	3,173	0
36700	31700	3BF	Principal Repayment and Interest	55	0	55	C
36700	31800	3BG	Principal Repayment and Interest	17	0	17	C
36700	31900	3BH	Principal Repayment and Interest	40	0	40	C
36700	32000	3BJ	Principal Repayment and Interest	18	0	18	(
36700	32200	3CB	Principal Repayment and Interest	39	0	39	(
36700	32300	3CD	Principal Repayment and Interest	136	0	136	(
36700	32400	3CF	Principal Repayment and Interest	642	0	642	C
36700	32500	3CH	Principal Repayment and Interest	195	0	195	C
36700	32800	3BW	Principal Repayment and Interest	36	0	36	C
39500	66500	6AE	Principal Repayment and Interest	14,827	0	14,827	(
36700	32900	3BX	Principal Repayment and Interest	159	0	159	C
	Total Pri	ncipal F	Pepayment and Lease Rental	548,945	394	543,574	5,765
OTAL GEL	VERAL FUN	SUM S	UFFICIENTS	\$ 4,376,985	\$ 165,742	\$ 4,453,947	\$ 88,780

The accompanying notes are an integral part of this statement (1) See Note K (2) See Note L