State of Wisconsin

Fox River Navigational System Authority

Agency Budget Request
2027 – 2029 Biennium
September 15, 2026

Table of Contents

Fox River Navigational System Authority
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September 8, 2026

Kathy Blumenfeld, Secretary Designee
Department of Administration
P.O. Box 7864
Madison, WI 53737

Subject: 2027-2029 Biennial Budget Request

Dear Secretary Designee Blumenfeld:

On behalf of the Fox River Navigational System Authority, I respectfully submit the agency's 2027–2029 biennial budget request. This request maintains the Authority's adjusted base funding and seeks an additional $18,300 annually in SEG funding for routine preventive maintenance and operational oversight of the Fox River Navigation System.

The Authority oversees 17 locks along the Lower Fox River, 16 of which have been fully restored. Together with the associated guard locks, canals, levees, and multi-use trails, these facilities are important recreational, historical, and economic assets for Northeast Wisconsin. The requested funding will support timely preventive maintenance and operational oversight, helping protect these public assets, extend their service life, and ensure their continued safe and reliable operation.

Thank you for your consideration of this request.

Sincerely,

Jeremy Cords

Jeremy Cords
Operations Director
Fox River Navigational System Authority
Phone: (920) 413-1534
Email: jcords@foxlocks.org

AGENCY DESCRIPTION

The authority was created in 2001 to oversee the navigational system on the Fox River following the transfer of that system from the federal government to the state, which occurred on September 17, 2004. As outlined in Chapter 237, Wisconsin Statutes, the authority's primary responsibility is to repair, rehabilitate, replace, operate and maintain the navigational system. To meet this responsibility, the authority must develop and implement a plan to manage monies received from the federal government and the state to ensure that sufficient funds are available for repair and rehabilitation of the system. The authority will also partner with local organizations to provide funding required to match the federal and state monies received.

The authority is governed by a nine-member board of directors, six of whom are appointed by the Governor with the advice and consent of the Senate. The other board members are the secretaries of the Department of Natural Resources and Department of Transportation, and the director of the State Historical Society.

MISSION

The mission of the authority is to serve the citizens of the Fox River area and the state by rehabilitating, maintaining, developing and operating the navigational system to:

- Promote tourism and recreational use of the navigational system; and

- Maintain and improve the scenic, physical, historic and environmental character of the navigational system.

Agency Total by Fund Source

		ANNUAL SUMMARY						BIENNIAL SUMMARY			
Source of Funds		Prior Year Total	Adjusted Base	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE	Base Year Doubled (BYD)	Biennial Request	Change From (BYD)	Change From BYD %
SEG	S	$131,700	$131,700	$150,000	$150,000	0.00	0.00	$263,400	$300,000	$36,600	13.90%
Total		$131,700	$131,700	$150,000	$150,000	0.00	0.00	$263,400	$300,000	$36,600	13.90%
Grand Total		$131,700	$131,700	$150,000	$150,000	0.00	0.00	$263,400	$300,000	$36,600	13.90%

Agency Total by Program

		ANNUAL SUMMARY						BIENNIAL SUMMARY			
Source of Funds		**Prior Year Total**	**Adjusted Base**	**1st Year Total**	**2nd Year Total**	**1st Year FTE**	**2nd Year FTE**	**Base Year Doubled (BYD)**	**Biennial Request**	**Change From (BYD)**	**Change From BYD %**
01 Initial costs											
Non Federal											
SEG		**$131,700**	**$131,700**	**$150,000**	**$150,000**	**0.00**	**0.00**	**$263,400**	**$300,000**	**$36,600**	**13.90%**
	S	$131,700	$131,700	$150,000	$150,000	0.00	0.00	$263,400	$300,000	$36,600	13.90%
Total - Non Federal		**$131,700**	**$131,700**	**$150,000**	**$150,000**	**0.00**	**0.00**	**$263,400**	**$300,000**	**$36,600**	**13.90%**
	S	$131,700	$131,700	$150,000	$150,000	0.00	0.00	$263,400	$300,000	$36,600	13.90%
PGM 01 Total		**$131,700**	**$131,700**	**$150,000**	**$150,000**	**0.00**	**0.00**	**$263,400**	**$300,000**	**$36,600**	**13.90%**
SEG		**$131,700**	**$131,700**	**$150,000**	**$150,000**	**0.00**	**0.00**	**$263,400**	**$300,000**	**$36,600**	**13.90%**
	S	$131,700	$131,700	$150,000	$150,000	0.00	0.00	$263,400	$300,000	$36,600	13.90%
TOTAL 01		**$131,700**	**$131,700**	**$150,000**	**$150,000**	**0.00**	**0.00**	**$263,400**	**$300,000**	**$36,600**	**13.90%**
	S	$131,700	$131,700	$150,000	$150,000	0.00	0.00	$263,400	$300,000	$36,600	13.90%
AGENCY TOTAL		$131,700	$131,700	$150,000	$150,000	0.00	0.00	$263,400	$300,000	$36,600	13.90%

Agency Total by Decision Item

Decision Item	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
2000 Adjusted Base Funding Level	$131,700	$131,700	0.00	0.00
4001 Annual Operations & Maintenance Increase	$18,300	$18,300	0.00	0.00
TOTAL	**$150,000**	**$150,000**	**0.00**	**0.00**

Decision Item (DIN): 2000 - Adjusted Base Funding Level

NARRATIVE

Adjusted Base Funding Level

Decision Item by Line

Decision Item (DIN): 2000 - Adjusted Base Funding Level

Line Number	Expenditure Items	1st Year Cost	2nd Year Cost
01	Permanent Position Salaries	$0	$0
02	Turnover	$0	$0
03	Project Position Salaries	$0	$0
04	LTE/Misc. Salaries	$0	$0
05	Fringe Benefits	$0	$0
06	Supplies and Services	$131,700	$131,700
07	Permanent Property	$0	$0
08	Unallotted Reserve	$0	$0
09	Aids to Individuals & Organizations	$0	$0
10	Local Assistance	$0	$0
11	One-time Financing	$0	$0
12	Debt service	$0	$0
13		$0	$0
14		$0	$0
15		$0	$0
16		$0	$0
17	**TOTAL**	**$131,700**	**$131,700**
18	Project Positions Authorized	0.00	0.00
19	Classified Positions Authorized	0.00	0.00
20	Unclassified Positions Authorized	0.00	0.00

Decision Item by Numeric

Program: 01 - Initial costs

Decision Item (DIN): 2000 - Adjusted Base Funding Level

Numeric	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
61 - Establishment and operation	$131,700	$131,700	0.00	0.00
Program Sub Total	**$131,700**	**$131,700**	**0.00**	**0.00**
DIN 2000 - Adjusted Base Funding Level Total	**$131,700**	**$131,700**	**0.00**	**0.00**
Agency Total	**$131,700**	**$131,700**	**0.00**	**0.00**

Decision Item by Fund Source

Decision Item (DIN): 2000 - Adjusted Base Funding Level

Source of Funds	Type	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
SEG	S	$131,700	$131,700	0.00	0.00
DIN 2000 - Adjusted Base Funding Level Total		**$131,700**	**$131,700**	**0.00**	**0.00**
Agency Total		**$131,700**	**$131,700**	**0.00**	**0.00**

Decision Item (DIN): 4001 - Annual Operations & Maintenance Increase

NARRATIVE

The authority requests $18,300 SEG annually to support routine preventative maintenance and operational oversight of the Fox River Navigation System.

The authority currently oversees 17 locks along the Fox River. Sixteen of the 17 locks have been fully restored and now serve as valuable recreational, historical, and economic assets for Northeast Wisconsin. This funding will support a proactive preventive maintenance program across the system's restored locks, guard locks, canals, levees, and multi-use trails, helping to protect these public assets, extend their service life, and ensure their continued safe and reliable operation.

Decision Item by Line

Decision Item (DIN): 4001 - Annual Operations & Maintenance Increase

Line Number	Expenditure Items	1st Year Cost	2nd Year Cost
01	Permanent Position Salaries	$0	$0
02	Turnover	$0	$0
03	Project Position Salaries	$0	$0
04	LTE/Misc. Salaries	$0	$0
05	Fringe Benefits	$0	$0
06	Supplies and Services	$18,300	$18,300
07	Permanent Property	$0	$0
08	Unallotted Reserve	$0	$0
09	Aids to Individuals & Organizations	$0	$0
10	Local Assistance	$0	$0
11	One-time Financing	$0	$0
12	Debt service	$0	$0
13		$0	$0
14		$0	$0
15		$0	$0
16		$0	$0
17	**TOTAL**	**$18,300**	**$18,300**
18	Project Positions Authorized	0.00	0.00
19	Classified Positions Authorized	0.00	0.00
20	Unclassified Positions Authorized	0.00	0.00

Decision Item by Numeric

Program: 01 - Initial costs

Decision Item (DIN): 4001 - Annual Operations & Maintenance Increase

Numeric	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
61 - Establishment and operation	$18,300	$18,300	0.00	0.00
Program Sub Total	**$18,300**	**$18,300**	**0.00**	**0.00**
DIN 4001 - Annual Operations & Maintenance Increase Total	**$18,300**	**$18,300**	**0.00**	**0.00**
Agency Total	**$18,300**	**$18,300**	**0.00**	**0.00**

Decision Item by Fund Source

Decision Item (DIN): 4001 - Annual Operations & Maintenance Increase

Source of Funds	Type	1st Year Total	2nd Year Total	1st Year FTE	2nd Year FTE
SEG	S	$18,300	$18,300	0.00	0.00
DIN 4001 - Annual Operations & Maintenance Increase Total		**$18,300**	**$18,300**	**0.00**	**0.00**
Agency Total		**$18,300**	**$18,300**	**0.00**	**0.00**

ACT 201

Proposal under s. 16.42(4)(b): **0% change in each fiscal year**

FY: **FY28**

Agency: **FRNSA - 373**

Exclude: Federal
Debt Service

Columns A-G were prepopulated for agencies to reflect state operations adjusted base and reductions agreed to by DOA and LFB. See Appendix H for instructions on how to complete these templates.

Proposed $ and Proposed FTE columns reflect total agency proposed spending and positions for indicated fiscal year. These amounts should include standard budget adjustments (SBAs), any proposed reallocations or reductions to meet the target, and any other requests that the agency would want considered under this proposal.

Appropriations with zero dollars and zero FTEs are not loaded into the template. If you have any questions, contact your SBO analyst.

IF YOUR AGENCY PLANS TO TAKE THE SAME CUTS OVER BOTH YEARS, YOU SHOULD ONLY FILL OUT ONE GRID FOR 0% GROWTH AND ONE GRID FOR 5% REDUCTION, THEN CHANGE "FY28" TO "FY28 AND 29".

	Appropriation		Fund			(See Note 1) 0% Change	Proposed Budget 2027-28		Item	Change from Adj Base		(See Note 2) Remove SBAs		Change from Adj Base after Removal of SBAs	
Agency	Alpha	Numeric	Source	$	FTE	Target	Proposed $	Proposed FTE	Ref	$	FTE	$	FTE	$	FTE
373	**1r**	161	SEG	$131,700.00	0.00	$0	$131,700	0.00	1	$0	0.00	$0	0.00	$0	0.00
Totals				**$131,700.00**	**0.00**	**$0**	**$131,700**	**0.00**		**$0**	**0.00**	**$0**	**0.00**	**$0**	**0.00**

Note 1: Reduction target must be met within state operations appropriations, but may be allocated across those appropriations and fund sources.
Note 2: Amounts should be SBAs (DINs 3001 - 3011) from agency request multiplied by -1.

Target Reduction = $0

Difference = **$0**
Should equal $0

Items - Describe proposed changes (excl. SBAs) to reach target or other priorities of agency

1 Eliminate Decision Item 4001.
2
3

ACT 201

Proposal under s. 16.42(4)(b): **5% change in each fiscal year**

FY: **FY28**

Agency: **FRNSA - 373**

Exclude: Federal
Debt Service

Columns A-G were prepopulated for agencies to reflect state operations adjusted base and reductions agreed to by DOA and LFB. See Appendix H for instructions on how to complete these templates.

Proposed $ and Proposed FTE columns reflect total agency proposed spending and positions for indicated fiscal year. These amounts should include standard budget adjustments (SBAs), any proposed reallocations or reductions to meet the target, and any other requests that the agency would want considered under this proposal.

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IF YOUR AGENCY PLANS TO TAKE THE SAME CUTS OVER BOTH YEARS, YOU SHOULD ONLY FILL OUT ONE GRID FOR 0% GROWTH AND ONE GRID FOR 5% REDUCTION, THEN CHANGE "FY28" TO "FY28 AND 29".

	Appropriation		Fund			(See Note 1) 5% Change	Proposed Budget 2027-28		Item	Change from Adj Base		(See Note 2) Remove SBAs		Change from Adj Base after Removal of SBAs	
Agency	Alpha	Numeric	Source	$	FTE	Target	Proposed $	Proposed FTE	Ref	$	FTE	$	FTE	$	FTE
373	**1r**	161	SEG	$131,700.00	0.00	($6,600)	$125,100	0.00	1,2	($6,600)	0.00	$0	0.00	($6,600)	0.00
Totals				**$131,700.00**	**0.00**	**($6,600)**	**$125,100**	**0.00**		**($6,600)**	**0.00**	**$0**	**0.00**	**($6,600)**	**0.00**

Note 1: Reduction target must be met within state operations appropriations, but may be allocated across those appropriations and fund sources.
Note 2: Amounts should be SBAs (DINs 3001 - 3011) from agency request multiplied by -1.

Target Reduction = ($6,600)

Difference = **$0**
Should equal $0

Items - Describe proposed changes (excl. SBAs) to reach target or other priorities of agency

1 Eliminate Decision Item 4001
2 Reduce state funding.
3

ACT 201

Proposal under s. 16.42(4)(b): **0% change in each fiscal year**

FY: **FY29**

Agency: **FRNSA - 373**

Exclude: Federal
Debt Service

Columns A-G were prepopulated for agencies to reflect state operations adjusted base and reductions agreed to by DOA and LFB. See Appendix H for instructions on how to complete these templates.

Proposed $ and Proposed FTE columns reflect total agency proposed spending and positions for indicated fiscal year. These amounts should include standard budget adjustments (SBAs), any proposed reallocations or reductions to meet the target, and any other requests that the agency would want considered under this proposal.

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IF YOUR AGENCY PLANS TO TAKE THE SAME CUTS OVER BOTH YEARS, YOU SHOULD ONLY FILL OUT ONE GRID FOR 0% GROWTH AND ONE GRID FOR 5% REDUCTION, THEN CHANGE "FY28" TO "FY28 AND 29".

	Appropriation		Fund			(See Note 1) 0% Change	Proposed Budget 2028-29		Item	Change from Adj Base		(See Note 2) Remove SBAs		Change from Adj Base after Removal of SBAs	
Agency	Alpha	Numeric	Source	$	FTE	Target	Proposed $	Proposed FTE	Ref	$	FTE	$	FTE	$	FTE
373	**1r**	161	SEG	$131,700.00	0.00	$0	$131,700	0.00	1	$0	0.00	$0	0.00	$0	0.00
Totals				**$131,700.00**	**0.00**	**$0**	**$131,700**	**0.00**		**$0**	**0.00**	**$0**	**0.00**	**$0**	**0.00**

Note 1: Reduction target must be met within state operations appropriations, but may be allocated across those appropriations and fund sources.
Note 2: Amounts should be SBAs (DINs 3001 - 3011) from agency request multiplied by -1.

Target Reduction = $0

Difference = **$0**
Should equal $0

Items - Describe proposed changes (excl. SBAs) to reach target or other priorities of agency

1 Eliminate Decision Item 4001.
2
3

ACT 201

Proposal under s. 16.42(4)(b): **5% change in each fiscal year**

FY: **FY29**

Agency: **FRNSA - 373**

Exclude: Federal
Debt Service

Columns A-G were prepopulated for agencies to reflect state operations adjusted base and reductions agreed to by DOA and LFB. See Appendix H for instructions on how to complete these templates.

Proposed $ and Proposed FTE columns reflect total agency proposed spending and positions for indicated fiscal year. These amounts should include standard budget adjustments (SBAs), any proposed reallocations or reductions to meet the target, and any other requests that the agency would want considered under this proposal.

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	Appropriation		Fund			(See Note 1) 5% Change	Proposed Budget 2028-29		Item	Change from Adj Base		(See Note 2) Remove SBAs		Change from Adj Base after Removal of SBAs	
Agency	Alpha	Numeric	Source	$	FTE	Target	Proposed $	Proposed FTE	Ref	$	FTE	$	FTE	$	FTE
373	**1r**	161	SEG	$131,700.00	0.00	($6,600)	$125,100	0.00	1,2	($6,600)	0.00	$0	0.00	($6,600)	0.00
Totals				**$131,700.00**	**0.00**	**($6,600)**	**$125,100**	**0.00**		**($6,600)**	**0.00**	**$0**	**0.00**	**($6,600)**	**0.00**

Note 1: Reduction target must be met within state operations appropriations, but may be allocated across those appropriations and fund sources.
Note 2: Amounts should be SBAs (DINs 3001 - 3011) from agency request multiplied by -1.

Target Reduction = ($6,600)

Difference = **$0**
Should equal $0

Items - Describe proposed changes (excl. SBAs) to reach target or other priorities of agency

1 Eliminate Decision Item 4001.
2 Reduce state funding for the authority.
3