

HIGHER EDUCATIONAL AIDS BOARD

GOVERNOR'S BUDGET RECOMMENDATIONS

Source of Funds	FY23 Adjusted Base	FY24 Recommended	% Change Over FY23	FY25 Recommended	% Change Over FY24
GPR	148,621,500	160,251,800	7.8	166,177,300	3.7
PR-F	150,000	150,000	0.0	150,000	0.0
PR-S	1,666,500	1,690,600	1.4	1,715,900	1.5
PR-O	900	900	0.0	900	0.0
TOTAL	150,438,900	162,093,300	7.7	168,044,100	3.7

FULL-TIME EQUIVALENT POSITION SUMMARY

Source of Funds	FY23 Adjusted Base	FY24 Recommended	FTE Change Over FY23	FY25 Recommended	FTE Change Over FY24
GPR	10.00	14.00	4.00	14.00	0.00
TOTAL	10.00	14.00	4.00	14.00	0.00

AGENCY DESCRIPTION

The board is a part-time independent policymaking board composed of 11 members consisting of the State Superintendent of Public Instruction and 10 members appointed to serve at the pleasure of the Governor. The Governor appoints one member from the Board of Regents of the University of Wisconsin System; one member from the Wisconsin Technical College System Board; one member who is a trustee of an independent college or university to represent such independent institutions; one student and one financial aid administrator each from within the University of Wisconsin System, Wisconsin Technical College System and independent institutions; and one citizen member to represent the general public.

The executive secretary is appointed by and serves at the pleasure of the Governor. The executive secretary makes policy recommendations to the board; carries out policy directives from the Governor, Legislature and board; and is responsible for initiating and carrying out all administrative direction and responsibilities of the agency. All permanent agency staff members are in the classified service. The agency is composed of two areas: programs and policy (student support activities), and administration and fiscal services.

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The board administers the state programs of financial aid, including scholarship, grant and loan programs; the Minnesota-Wisconsin reciprocity agreement; a contract for dental education services; and the contracts associated with the Medical College of Wisconsin. The agency's activities are organized into two programs. Program 1 includes the following subprograms which provide financial support to individuals: Academic Excellence Scholarship, Dental Education Contract (Capitation) Program, Dual Enrollment Credential Grant, Impaired Student Grant, Health Shortage Scholarship Program, Indian Student Assistance Grant, Medical College of Wisconsin (Capitation) Program, Minnesota-Wisconsin Reciprocity Program, Minority Undergraduate Grant, Minority Teacher Loan, Nurse Educators Program, Nursing Student Loan, Primary Care and Psychiatrist Shortage Grant, Talent Incentive Program Grant, Teacher Loan Program, Teacher of the Visually Impaired Loan Program, Technical Excellence Scholarship, Veteran's Grant for Private Nonprofit Schools, and Wisconsin Grant programs. Program 2 includes the costs of administering the activities grouped under program one along with servicing contracts with the Medical College of Wisconsin and the John R. Justice Grant.

MISSION

The mission of the board is to ensure that all students are provided equal access and diversity in obtaining a higher education and to make certain the funds for each program the board administers are distributed in a fair, equitable and timely manner.

PROGRAMS, GOALS, OBJECTIVES AND ACTIVITIES

Program 1: Student Support Activities

Goal: Keep the best and the brightest in the State of Wisconsin.

Objective/Activity: Academic Excellence Scholarships are awarded to Wisconsin high school seniors who have the highest grade point average in each public and private high school throughout the State of Wisconsin. The number of scholarships each high school is eligible for is based on total student enrollment. In order to receive a scholarship, a student must be enrolled on a full-time basis by September 30th of the academic year following the academic year in which he or she was designated a scholar at a participating University of Wisconsin, Wisconsin technical college or independent institution in the state. The value of the scholarship is \$2,250 per year, to be applied towards tuition. Half of the scholarship is funded by the state, while the other half is funded by the institution.

Goal: Increase the number of minority teachers in the State of Wisconsin.

Objective/Activity: The Minority Teacher Loan Program provides loans to Wisconsin resident, minority, undergraduate juniors or seniors who are enrolled at least half-time in programs leading to teacher licensure at independent or University of Wisconsin institutions. Students must be enrolled in programs leading to teacher licensure in a discipline identified as a teacher shortage area for the State of Wisconsin by the U.S. Department of Education and have an overall GPA of 3.0 or higher based on a 4.0 schedule. The maximum award per year is \$10,000 with an overall maximum of \$30,000. According to the statutes, a minority student is defined as a student who is an African American; American Indian or Alaskan native; Hispanic; of Asian or Pacific Island origin; or whose ancestry is two or more races. The student who participates in this program must agree to teach full-time, in an elementary or secondary school in a Wisconsin school district with a 40 percent or higher minority student population. For each year, the student teaches in an elementary or secondary school, 25 percent of the loan is forgiven. If the student does not teach in an elementary or secondary school in Wisconsin, the loan must be repaid at an interest rate of 5 percent.

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PERFORMANCE MEASURES

2021 AND 2022 GOALS AND ACTUALS

Prog. No.	Performance Measures	Goal 2021	Actual 2021	Goal 2022	Actual 2022
1.	Percentage of recipients persuaded by scholarship to attend school in Wisconsin.	51%	64%	51%	62%
1.	Percentage of "scholarship recipient graduates" who plan to stay in Wisconsin after graduation.	60%	62%	60%	60%
1.	Percentage of recipients in repayment.	39%	32%	35%	33%
1.	Percentage of recipient awards forgiven or expected to be forgiven.	61%	68%	65%	63%

Note: Based on fiscal year.

2023, 2024 AND 2025 GOALS

Prog. No.	Performance Measures	Goal 2023¹	Goal 2024	Goal 2025
1.	Percentage of recipients persuaded by scholarship to attend school in Wisconsin.	60%	60%	60%
1.	Percentage of "scholarship recipient graduates" who plan to stay in Wisconsin after graduation.	60%	60%	61%
1.	Percentage of recipients in repayment.	36%	35%	34%
1.	Percentage of recipient awards forgiven or expected to be forgiven.	60%	63%	63%

Note: Based on fiscal year.

¹Goals were revised for FY23.

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GOVERNOR'S BUDGET RECOMMENDATIONS

RECOMMENDATIONS

1. Wisconsin Grants
2. Nurse Educators Program
3. Information Technology Modernization Project
4. Information Technology Personnel
5. John R. Justice Student Loan Repayment Program
6. Calculation of Student Financial Aid Terminology
7. Wisconsin Grant Technical College System Eligibility
8. Wisconsin Grant Lifetime Eligibility Cap
9. Wisconsin Grant Cap
10. Private, Nonprofit Wisconsin Grant Calculation
11. Administrative Attachment to the Department of Administration
12. Standard Budget Adjustments

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Table 1
Department Budget Summary by Funding Source (in thousands of dollars)

	ACTUAL FY22	ADJUSTED BASE FY23	AGENCY REQUEST FY24	AGENCY REQUEST FY25	GOVERNOR'S RECOMMENDATION FY24	GOVERNOR'S RECOMMENDATION FY25
GENERAL PURPOSE REVENUE	\$121,933.7	\$148,621.5	\$148,634.4	\$148,634.4	\$160,251.8	\$166,177.3
State Operations	987.1	1,122.8	1,135.7	1,135.7	2,084.4	2,057.8
Local Assistance	123.6	500.0	500.0	500.0	500.0	500.0
Aids to Ind. & Org.	120,823.0	146,998.7	146,998.7	146,998.7	157,667.4	163,619.5
FEDERAL REVENUE (1)	\$0.0	\$150.0	\$150.0	\$150.0	\$150.0	\$150.0
Aids to Ind. & Org.	0.0	150.0	150.0	150.0	150.0	150.0
PROGRAM REVENUE (2)	\$1,156.6	\$1,667.4	\$1,667.4	\$1,667.4	\$1,691.5	\$1,716.8
Local Assistance	405.0	405.0	405.0	405.0	405.0	405.0
Aids to Ind. & Org.	751.6	1,262.4	1,262.4	1,262.4	1,286.5	1,311.8
TOTALS - ANNUAL	\$123,090.3	\$150,438.9	\$150,451.8	\$150,451.8	\$162,093.3	\$168,044.1
State Operations	987.1	1,122.8	1,135.7	1,135.7	2,084.4	2,057.8
Local Assistance	528.6	905.0	905.0	905.0	905.0	905.0
Aids to Ind. & Org.	121,574.6	148,411.1	148,411.1	148,411.1	159,103.9	165,081.3

(1) Includes Program Revenue-Federal and Segregated Revenue-Federal

(2) Includes Program Revenue-Service and Program Revenue-Other

Table 2
Department Position Summary by Funding Source (in FTE positions)

	ADJUSTED BASE FY23	AGENCY REQUEST FY24	AGENCY REQUEST FY25	GOVERNOR'S RECOMMENDATION FY24	GOVERNOR'S RECOMMENDATION FY25
GENERAL PURPOSE REVENUE	10.00	10.00	10.00	14.00	14.00
State Operations	10.00	10.00	10.00	14.00	14.00
TOTALS - ANNUAL	10.00	10.00	10.00	14.00	14.00
State Operations	10.00	10.00	10.00	14.00	14.00

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Table 3
Department Budget Summary by Program (in thousands of dollars)

	ACTUAL FY22	ADJUSTED BASE FY23	AGENCY REQUEST		GOVERNOR'S RECOMMENDATION	
			FY24	FY25	FY24	FY25
1. Student support activities	\$122,103.2	\$149,315.2	\$149,315.2	\$149,315.2	\$160,008.0	\$165,985.4
2. Administration	\$987.1	\$1,123.7	\$1,136.6	\$1,136.6	\$2,085.3	\$2,058.7
TOTALS	\$123,090.3	\$150,438.9	\$150,451.8	\$150,451.8	\$162,093.3	\$168,044.1

Table 4
Department Position Summary by Program (in FTE positions)

	ADJUSTED BASE FY23	AGENCY REQUEST		GOVERNOR'S RECOMMENDATION	
		FY24	FY25	FY24	FY25
2. Administration	10.00	10.00	10.00	14.00	14.00
TOTALS	10.00	10.00	10.00	14.00	14.00

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1. Wisconsin Grants

Source of Funds	Agency Request				Governor's Recommendations			
	FY24		FY25		FY24		FY25	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	0	0.00	0	0.00	5,668,700	0.00	11,620,800	0.00
PR-S	0	0.00	0	0.00	24,100	0.00	49,400	0.00
TOTAL	0	0.00	0	0.00	5,692,800	0.00	11,670,200	0.00

The Governor recommends increasing funding for Wisconsin Grants for University of Wisconsin System (\$3,094,800 in FY24 and \$6,344,300 in FY25); technical college system (\$1,148,600 in FY24 and \$2,354,700 in FY25); tribal college (\$24,100 in FY24 and \$49,400 in FY25); and private, nonprofit college (\$1,425,300 in FY24 and \$2,921,800 in FY25) students.

2. Nurse Educators Program

Source of Funds	Agency Request				Governor's Recommendations			
	FY24		FY25		FY24		FY25	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	0	0.00	0	0.00	5,000,000	0.00	5,000,000	0.00
TOTAL	0	0.00	0	0.00	5,000,000	0.00	5,000,000	0.00

The Governor recommends increasing funding for the Nurse Educators Program.

3. Information Technology Modernization Project

Source of Funds	Agency Request				Governor's Recommendations			
	FY24		FY25		FY24		FY25	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	0	0.00	0	0.00	712,900	2.00	752,100	2.00
TOTAL	0	0.00	0	0.00	712,900	2.00	752,100	2.00

The Governor recommends providing funding and position authority for ongoing costs of the board's information technology modernization project, which will improve the board's ability to interface with both the federal government and institutes of higher education.

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4. Information Technology Personnel

Source of Funds	Agency Request				Governor's Recommendations			
	FY24		FY25		FY24		FY25	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	0	0.00	0	0.00	209,900	1.50	130,600	1.50
TOTAL	0	0.00	0	0.00	209,900	1.50	130,600	1.50

The Governor recommends providing position and expenditure authority for information technology personnel to conduct day-to-day information technology operations and programming for the board.

5. John R. Justice Student Loan Repayment Program

Source of Funds	Agency Request				Governor's Recommendations			
	FY24		FY25		FY24		FY25	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	0	0.00	0	0.00	28,300	0.50	41,800	0.50
TOTAL	0	0.00	0	0.00	28,300	0.50	41,800	0.50

The Governor recommends providing position and expenditure authority to administer the John R. Justice Student Loan Repayment Program.

6. Calculation of Student Financial Aid Terminology

The Governor recommends replacing state statutory references to "expected family contribution" with "student aid index" as modified by the federal Free Application for Federal Student Aid (FAFSA) Simplification Act of 2019. The act's changes in student need calculations are effective as of July 1, 2024, and will be used to calculate need for the financial aid award year 2024-25.

7. Wisconsin Grant Technical College System Eligibility

The Governor recommends permitting resident undergraduate students attending technical college system schools at least quarter-time to be eligible for Wisconsin Grant funding.

8. Wisconsin Grant Lifetime Eligibility Cap

The Governor recommends increasing the number of semesters for which students attending University of Wisconsin System institutions, technical colleges and tribal colleges are eligible to receive the Wisconsin Grant. The Governor also recommends that for students enrolled less than full-time, only the fraction of the student's enrollment, in proportion to full-time enrollment, be counted toward the semester limit.

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9. Wisconsin Grant Cap

The Governor recommends raising the maximum Wisconsin Grant amount for students enrolled in a University of Wisconsin System institution or college campus to an amount not to exceed half of the in-state, undergraduate tuition and fees charged at the University of Wisconsin-Madison for an academic year.

10. Private, Nonprofit Wisconsin Grant Calculation

The Governor recommends modifying the method that the board uses to determine the Wisconsin Grant amount awarded to a student enrolled in a private, nonprofit college to align with the standard used to award Wisconsin Grants to students enrolled in University of Wisconsin System institutions, technical colleges and tribal colleges.

11. Administrative Attachment to the Department of Administration

The Governor recommends attaching the board to the Department of Administration for administrative purposes to improve effectiveness and support for the board's mission. See Department of Administration, Item #40.

12. Standard Budget Adjustments

Source of Funds	Agency Request				Governor's Recommendations			
	FY24		FY25		FY24		FY25	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	12,900	0.00	12,900	0.00	10,500	0.00	10,500	0.00
TOTAL	12,900	0.00	12,900	0.00	10,500	0.00	10,500	0.00

The Governor recommends adjusting the board's base budget for: (a) full funding of continuing position salaries and fringe benefits (\$12,900 in each year; and (b) full funding for directed lease and moves costs (-\$2,400 in each year).