Joint Committee on Finance

Minutes of the Meeting Under s. 13.10

December 17, 2002

Co-chair Gard presided and called the meeting to order at 10:00 a.m.

Present: Senators Burke, Decker, Moore, Shibilski, Plache, Wirch, Darling, Rosenzweig
Representatives Gard, Kaufert, Albers, Duff, Ward, Huebsch, Huber, Coggs
Absent: None

I. Various State Agencies

Moved by Representative Gard and seconded by Representative Kaufert to approve the funding changes indicated in the following tables:

AGRICULTURE, TRADE AND CONSUMER PROTECTION

<table>
<thead>
<tr>
<th>Appropriation</th>
<th>Source</th>
<th>Act 109 Funding</th>
<th>2002-03</th>
<th>2002-03</th>
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<tr>
<td>115</td>
<td></td>
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<td>Funding</td>
<td>Positions</td>
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<tr>
<td>(1)(a) Food Safety and Consumer Protection</td>
<td>GPR</td>
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<td>(3)(a) Agricultural Development</td>
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<td>(1)(m) Federal Food Safety Funds</td>
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<td>(8)(pz) Federal Indirect Cost Reimbursements</td>
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### COMMERCE

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<td>(1)(a) Economic and Community Development</td>
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<td>(1)(d) General Program Operations--Judicial Council</td>
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### JUSTICE

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<td>(1)(a) Legal Services--General Program Operations</td>
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<td>(1)(d) Legal Expenses</td>
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<td>(2)(a) Law Enforcement--General Program Operations</td>
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<td>(2)(cm) Computers for TIME System</td>
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<td>(3)(a) Administrative Services--General Program Operations</td>
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## NATURAL RESOURCES

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<th>2002-03</th>
<th>Positions</th>
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<td>370 (7)(fa) Resource Maintenance &amp; Development</td>
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## TOURISM

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<tr>
<th>Appropriation</th>
<th>Source</th>
<th>Act 109 Funding</th>
<th>2002-03</th>
<th>Positions</th>
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</thead>
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<td>380 (2)(c) Kickapoo Reserve; IT Support</td>
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<td>-$168,800</td>
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Moved by Senator Decker and seconded by Senator Burke to provide $23,500 SEG from the recycling fund in 2002-03 to the DNR Air and Waste Division appropriation [s. 20.370(2)(hq)] for the waste management program.

Ayes, 15; Noes, 0; Absent, 1 (Shibilski)
II. **Department of Military Affairs**

Moved by Representative Gard and seconded by Senator Burke to approve a supplement of $157,000 GPR in 2002-03 by: (a) transferring $100,000 GPR in 2002-03 from DMA's s. 20.465(3)(c) helicopter support services appropriation to its s. 20.465(3)(a) emergency management services general program operations appropriation; (b) transferring $30,000 GPR in 2002-03 from DMA's s. 20.465(3)(dr) emergency response supplement appropriation to its s. 20.465(3)(a) emergency management services general program operations appropriation; and (c) providing a supplement of $27,000 GPR in 2002-03 from the Joint Committee on Finance's s. 20.865(4)(a) supplemental appropriation to the DMA's s. 20.465(3)(a) emergency management services general program operations appropriation, all to fund worker's compensation cost obligations under s. 166.03(8) of the statutes associated with the injury of emergency management volunteers. In addition, place $84,727 GPR in 2002-03 in unallotted reserve under the Department of Military Affair's s. 20.465(3)(a) emergency management services general program operations appropriation. Stipulate that these funds could be released by the Department of Administration, pending the findings of a legal opinion requested by the Department of Military Affairs from the Attorney General on the extent of the state's obligation under s. 166.08(f) of the statutes to a county in any calendar year subsequent to the calendar year in which a registered volunteer emergency management worker is injured.

Ayes, 15; Noes, 0; Absent, 1 (Shibilski)

III. **Department of Veterans Affairs**

Moved by Representative Gard and seconded by Senator Burke to release one-time funding of $640,900 SEG in 2002-03 reserved in the Joint Committee on Finance’s s. 20.865(4)(u) supplemental appropriation to the agency’s s. 20.485(2)(u) appropriation ($282,000 SEG in 2002-03) and to its s. 20.485(3)(s) appropriation ($358,900 SEG in 2002-03) to undertake a document imaging project.

Ayes, 15; Noes, 0; Absent, 1 (Shibilski)

IV. **Elections Board**

Moved by Senator Burke and seconded by Representative Gard to provide: (a) a one-time supplement of $200,000 GPR in 2002-03, from the Joint Committee on Finance’s s. 20.865(4)(a) appropriation to the Board’s s. 20.510(1)(a) appropriation to provide funding to retain a consultant to assist in developing an implementation plan for a statewide voter registration system, including software development; (b) that the Department of Electronic Government be directed to oversee the development of the implementation plan by designating a staff person to assist in the selection of any retained consultant, and to provide quality assurance of the consultant’s work; and (c) that no funds be released for retaining the consultant without approval of the Department of Administration. Further, direct the Department of Administration to: (a) release GPR funds only to the extent that federal funding authorized under the Help America Vote Act is not available for this purpose; and (b) seek reimbursement from federal funding authorized under the Help American Vote Act of any GPR funding provided under this motion.

Ayes, 16; Noes, 0
V. Ethics Board

Moved by Representative Gard and seconded by Senator Burke to approve one-time funding of $17,100 GPR in 2002-03 from the Committee’s s. 20.865(4)(a) supplemental appropriation to the Ethics Board’s GPR general program operations appropriation under s. 20.521(1)(a) to cover the special investigative assistance costs that have been paid or incurred to date.

Ayes, 15; Noes, 0; Absent, 1 (Shibilski)

VI. Department of Employee Trust Funds

Moved by Representative Gard and seconded by Senator Burke to provide 1.0 SEG three-year project position for the development and support costs relating to compliance requirements under the federal Health Insurance Portability and Accountability Act of 1996. In addition, approve $292,900 SEG in 2002-03 from the Committee’s supplemental appropriation under s. 20.865(4)(u), allocated as follows: (a) $202,700 SEG for the Department's administration appropriation [s. 20.515(1)(w)]; and (b) $90,200 SEG for the appropriation relating to health insurance data collection and analysis contracts [s. 20.515(1)(ut)].

Ayes, 15; Noes, 0; Absent, 1 (Shibilski)

VII. State Treasurer

Moved by Senator Burke and seconded by Representative Gard to direct the State Budget Office to place in unallotted reserve, for lapse to the general fund, $27,300 GPR appropriated in 2002-03 for administrative expenses for the college tuition and expenses program under s. 20.585(2)(a). In addition, approve funding of $52,300 SEG in 2002-03 from the Committee’s supplemental appropriation under s. 20.865(4)(u) to the agency’s college tuition and expenses program appropriation under s. 20.585(2)(s).

Ayes, 15; Noes, 0; Absent, 1 (Shibilski)

VIII. Department of Transportation

Moved by Senator Burke and seconded by Representative Gard to transfer $19,476,900 SEG and $23,805,100 FED in 2002-03 (a total of $43,282,000) from the appropriations for state highway rehabilitation [SEG: s. 20.395(3)(cq); FED: s. 20.395(3)(cx)] to the appropriations for southeast Wisconsin freeway rehabilitation [SEG: s. 20.395(3)(cr); FED: s. 20.395(3)(cy)] to provide an amount of funding for non-Marquette Interchange freeway rehabilitation projects that the Department had programmed in 2002-03.

Ayes, 15; Noes, 0; Absent, 1 (Shibilski)

Moved by Senator Rosenzweig and seconded by Representative Gard to establish the non-Marquette Interchange, 2003-05 appropriation base [SEG: s. 20.395(3)(cr); FED: s. 20.395(3)(cy)] for southeast Wisconsin freeway rehabilitation at $22,207,500 SEG and $27,142,500 FED (a total of $49,350,000). In addition, establish the 2003-05 appropriation base [SEG: s. 20.395(3)(cq); FED: s. 20.395(3)(cx)] for the state highway rehabilitation program at $251,479,400 SEG and $304,045,300 FED (a total of $555,524,700).

Ayes, 10; Noes, 5 (Burke, Decker, Moore, Huber, Coggs); Absent, 1 (Shibilski)
IX. Department of Health and Family Services

Moved by Representative Gard and seconded by Representative Kaufert to approve the DHFS request to suspend BadgerCare enrollment, beginning April 1, 2003. Additionally, approve the transfer of $9,967,500 in income augmentation revenue to a DHFS Division of Health Care Financing program revenue appropriation for aids to individuals and organizations to fund BadgerCare benefits in 2002-03, to be used only after GPR funding budgeted for BadgerCare has been fully expended. Direct DHFS to submit a request for an amendment to the existing BadgerCare state children's health insurance program (SCHIP) waiver, by January 3, 2003, which would permit the state to continue claiming federal revenue under SCHIP to support services for adults enrolled in BadgerCare with income above 100% of the federal poverty level, regardless of whether the state suspends enrollment in BadgerCare. Require DHFS to report to the Committee on the status of the waiver request no later than March 1, 2003.

Ayes, 7; Noes, 9 (Burke, Decker, Moore, Shibilski, Plache, Wirch, Rosenzweig, Huber, Coggs)

Moved by Senator Moore and seconded by Senator Plache to transfer $9,967,500 GPR from the income augmentation appropriation under s. 20.435(8)(mb) to a program revenue appropriation for aids to individuals and organizations in the Division of Health Care Financing. Direct that the funds transferred be used to provide supplemental funding for BadgerCare benefits in 2002-03, but only after GPR funding budgeted for BadgerCare has been fully expended. Further, specify that any income augmentation revenue allocated for BadgerCare benefits but not expended by June 30, 2003 would lapse to the general fund no later than June 30, 2004.

Ayes, 8; Noes, 8 (Darling, Rosenzweig, Gard, Kaufert, Albers, Duff, Ward, Huebsch)

Secretary’s Note: The receiving appropriation in this failed motion would have been specified by the department.

X. Department of Health and Family Services

Moved by Representative Gard and seconded by Representative Kaufert to approve the funding and position changes in the following table:
Secretary’s Note: The motion approved does not accept the agency’s proposal for funding adjustments for the Sand Ridge Treatment Center and the FAST unit.

XI. Department of Health and Family Services

The Committee took no action on the Department's plan to use federal income augmentation funds that were available as of June 30, 2002 ($21,379,900, after subtracting the contractor fee and county incentive funds). However, based on the statutory lapse requirements included in 2001 Wisconsin Acts 16 and Act 109, previous actions by the Committee, the Department's authority to expend a portion of the costs for activities exclusively related to augmenting federal revenue, and the availability of funding authorized in the 2001 approved plan that will not be needed, $12,719,900 remains available for allocation by the Committee.
Secretary's Note: By not approving the DHFS plan, $12,719,900 in income augmentation revenue generated through June 30, 2002, remains uncommitted under s. 20.435 (8)(mb) and is available for allocation at a future date.

XII. Department of Health and Family Services

Moved by Senator Burke and seconded by Representative Gard to approve a one-time supplement of $906,100 SEG in 2002-03 from the Joint Committee on Finance’s appropriation under s. 20.865(4)(u) to the department’s HIRSP administration appropriation under s. 20.435(4)(u).

Ayes, 15; Noes, 0; Absent, 1 (Shibilski)

XIII. Tobacco Control Board

Moved by Representative Gard and seconded by Representative Kaufert to approve a one-time supplement of $88,586 SEG in 2002-03 from the Joint Committee on Finance’s appropriation under s. 20.865(4)(u) to the Board’s general program operations appropriation under s. 20.436(1)(tb) to address a projected shortfall in the 2001-03 biennium. In addition, require the Department of Health and Family Services to provide a conference room for Board meetings to reduce the need for the Board to rent other space in Madison in the future.

Ayes, 14; Noes, 1 (Burke); Absent, 1 (Shibilski)

Moved by Representative Kaufert and seconded by Representative Gard to amend the previous adopted motion by funding the increase in operations costs by transferring funding currently budgeted for 2003 calendar year grants (s. 20.436(1)(tc)) to the general program operations appropriation (s 20.436(1)(tb)) in fiscal year 2002-03.

Ayes, 9; Noes, 7 (Burke, Moore, Shibilski, Plache, Wirch, Huber, Coggs)

XIV. Department of Corrections

Secretary’s Note: The portion of the minutes from this meeting relating to this item was signed by the Governor on December 20, 2002.

XV. Arts Board

Moved by Senator Burke and seconded by Representative Gard to approve the transfer of $18,200 GPR in 2002-03 from the Wisconsin regranting program [s. 20.215(1)(f)] to the state aid for the arts program [s. 20.215(1)(b)], as an ongoing adjustment to these appropriations.

Ayes, 16; Noes, 0
XVI. Wisconsin State Laboratory of Hygiene

Moved by Senator Burke and seconded by Representative Gard to release $232,300 GPR in reserve from the Joint Committee on Finance’s supplemental appropriation under s. 20.865(4)(a) to WSLH’s general program operations appropriation under s. 20.285(1)(fd) in 2002-03 as one-time funding for the purpose of covering expenses associated with prior anthrax testing.

Ayes, 16; Noes, 0

XVII. University of Wisconsin, Veterinary Diagnostics Lab

Moved by Representative Ward and seconded by Representative Gard to deny the request for a one-time supplement of $229,700 GPR in 2002-03 for capital costs related to construction of a building to house a mobile tissue digester being provided to the state by the USDA.

Ayes, 16; Noes, 0

XVIII. Agriculture, Trade and Consumer Protection

Moved by Representative Kaufert and seconded by Representative Gard to approve a supplement of $625,800 and 8.0 position in 2002-03 as follows: $500,000 PR and 6.0 positions [from SEG funds transferred from DNR to s. 20.115(8)(ks) under 2001 Act 108]; $85,000 PR and 1.0 program supervisor position from inspection and registration fees [s. 20.115(2)(ha)]; and $40,800 FED and 1.0 veterinary position [from s. 20.115(8)(pz)].

Ayes, 8; Noes, 8 (Burke, Decker, Moore, Shibilski, Plache, Wirch, Huber, Coggs)

Moved by Representative Ward and seconded by Representative Gard to approve a supplement of $625,800 and 7.0 positions as follows: $500,000 PR and 5.0 positions [from SEG funds transferred from DNR to the appropriation under s. 20.115(8)(ks) under 2001 Wisconsin Act 108]; $85,000 PR and 1.0 program supervisor position from inspection and registration fees in the appropriation under s. 20.115(2)(ha); and $40,800 FED and 1.0 veterinary position from the appropriation under s. 20.115(8)(pz) to aid efforts relating to containment and investigation of Chronic Wasting Disease.

Ayes, 9; Noes, 7 (Burke, Decker, Moore, Plache, Wirch, Huber, Coggs)

XIX. Department of Natural Resources

Moved by Senator Shibilski and seconded by Representative Gard to approve a one-time supplement in 2002-03 of $343,900 SEG from the available balance of the wildlife damage program by authority of Joint Committee on Finance’s appropriation under s. 20.865(4)(u).

Ayes, 9; Noes, 7 (Burke, Decker, Moore, Plache, Wirch, Huber, Coggs)

Secretary’s Note: The appropriation receiving the supplemental spending authority is under s. 20.370(5)(fs).
XX. **Department of Natural Resources**

Moved by Senator Burke and seconded by Representative Gard to approve 1.0 PR project position that expires September 14, 2003 in the appropriation under s. 20.370(2)(mk) to increase compliance with Stage II vapor recovery efforts in southeast Wisconsin.

Ayes, 16; Noes, 0

XXI. **Department of Natural Resources**

Moved by Senator Burke and seconded by Representative Gard to approve a supplement of $803,200 in 2002-03 from the fish and wildlife account of the conservation fund to the appropriation under s. 20.370(9)(mu) by authority of the Joint Committee on Finance’s appropriation under s. 20.865(4)(u) for costs related to operation of the Department’s Automated License Issuance System.

Ayes, 16; Noes, 0

XXII. **Department of Natural Resources**

Moved by Senator Burke and seconded by Representative Gard to approve 1.0 permanent position in 2002-03 in the appropriation under s. 20.370(1)(mu) of the forestry account of the conservation fund for a gypsy moth suppression coordinator. Specify that funding required for the position be reallocated from existing expenditure authority under the gypsy moth suppression program.

Ayes, 15; Noes, 1 (Albers)

XXIII. **Department of Natural Resources**

A. **Moose Lake Stewardship Purchase.** Moved by Representative Gard and seconded by Representative Kaufert to approve the expenditure by DNR of up to $365,600 from the land acquisition subprogram to purchase 2.3 acres from Gregory Jackson for a public access site on Moose Lake in Waukesha County. In addition, direct DNR to apply for a conditional use permit for use of the Moose Lake property from either the Town of Merton or Waukesha County, and to incorporate the following provisions into that agreement:

- Signs will be posted notifying users of the site that parking is restricted to designated areas only. Violators may be ticketed or towed. Signage will also include local lake regulations and a lake map, which designates no wake areas. The Department will work with the Moose Lake Advancement Association (MLAA) to develop appropriate language.
- The site will be closed from 11 p.m. to 6 a.m., except for the launching and retrieval of boats.
- The parking area will be screened naturally (i.e. vegetation, trees, shrubs, etc.)
- DNR will evaluate site characteristics to determine the feasibility of establishing the parking area near the existing garage. If this area is not feasible, then parking will be placed no closer than the existing house or 75 feet from the shoreline. The ADA parking space will be placed adjacent to the lake to accommodate persons with disabilities.
- Restrooms will be provided. Restrooms will consist of a portable toilet (accessible for persons with disabilities) that will be screened. The bathrooms will be placed within 15 feet of the parking lot.
usually consists of a cedar enclosure. Placement of the restrooms and screening will be satisfactory to MLAA.

- The site is to be used only for boat launching and shore-fishing. Picnic tables will not be placed at the site. Other park activities will not be allowed.
- The site will accommodate four (4) vehicle-trailer-parking spaces, two (2) car-only parking spaces, and one (1) vehicle-trailer space for persons with disabilities. A boarding dock and fishing pier will be provided. Boats will not be allowed to moor on the fishing pier.
- Pending final development of the Jackson property, the access site will remain open for both lake residents and the public.
- The Department will work closely with the town and county regarding enforcement of parking and other violations at the site.
- The Department is responsible for development and management of the site.
- DNR will maintain a carry-in, carry-out policy for refuse.
- The Department will not attempt to change or influence the existing local boating regulations. The Department will retain its current review authority for new (or modified) local boating ordinances as DNR will retain its current review authority for new (or modified) local boating ordinances as specified in 30.77, Wis. Stats. DNR would offer to assist the town and MLAA in the development of new ordinances associated with operation of the launch and public health and safety on the lake.
- The Department recommends that an additional parking spot be provided for law enforcement and authorized maintenance vehicles. MLAA will consider this request.
- The access site will be plowed in winter and be available for public use. The Department will post a sign prohibiting motorized vehicles from accessing Moose Lake from this property.

Ayes, 16; Noes, 0

B. **Lower Wisconsin State Riverway Stewardship Purchase in Dane County.** Moved by Senator Burke and seconded by Representative Gard to approve the expenditure of up to $375,300 from the land acquisition subprogram of the stewardship program to purchase 160 acres of land from the Zerwick Survivors Trust for the Lower Wisconsin State Riverway in Dane County.

Ayes, 13; Noes, 3 (Albers, Ward, Huebsch)

C. **Root River Parkway Stewardship Grant.** Moved by Senator Burke and seconded by Representative Gard to approve the expenditure of up to $287,500 for a grant to Milwaukee County for assistance with the acquisition of 5.69 acres of land located in the Village of Greendale for the Root River Parkway project.

Ayes, 14; Noes, 2 (Albers, Ward)

D. **Willow Flowage Scenic Waterway Stewardship Purchase.** Moved by Representative Albers and seconded by Representative Gard to provide $1,792,400 from the land acquisition subprogram of stewardship to purchase 912 acres from the Conservation Fund for the Willow Flowage Scenic Waterway in Oneida County.

Ayes, 9; Noes, 7 (Burke, Decker, Moore, Shibilski, Plache, Wirch, Coggs)

E. **Ten-Mile Creek Stream Bank Protection Stewardship Purchase.** Moved by Senator Burke and seconded by Representative Gard to approve the expenditure of up to $760,000 from the land acquisition subprogram of the stewardship program to purchase 302 acres from the Plum Creek Company for the streambank protection program in Wood County.
Ayes, 14; Noes, 2 (Albers, Ward)

F. Avon Bottoms Wildlife Area Stewardship Purchase. Moved by Senator Burke and seconded by Representative Gard to approve the expenditure of up to $502,500 from the land acquisition subprogram of the stewardship program to purchase 330 acres from the Nellie Carey Estate for the Avon Bottoms Wildlife Area in Rock County.

Ayes, 14; Noes, 2 (Albers, Ward)

G. (no action taken)

H. Skunk-Foster Lakes Statewide Natural Area Stewardship Purchase. Moved by Senator Burke and seconded by Representative Gard to approve the expenditure of up to $696,000 from the land acquisition subprogram of the stewardship program to purchase 224.7 acres from Robert Fredrick for the Skunk-Foster Lakes Statewide Natural Area in Waupaca County.

Ayes, 15; Noes, 1 (Albers)

I. Lower Wisconsin State Riverway Stewardship Purchase in Iowa County. Moved by Senator Burke and seconded by Representative Gard to approve the expenditure of up to $321,000 from the land acquisition subprogram of the stewardship program to purchase 165.45 acres of land from Carl Thiede for the Lower Wisconsin State Riverway in Iowa County.

Ayes, 14; Noes, 2 (Albers, Ward)

Representative Gard made a unanimous consent to receive the reports submitted. Without objection, it was so ordered.

Reports received:

Department of Administration’s Position Report required under s. 16.50
(April 1 – June 30, 2002)
Department of Corrections’ report on dental services directed at the September 12, 2002 s. 13.10 meeting.
Daniel Caucutt, Secretary

Date: ____________________________

John Gard, Co-Chair

Date: ____________________________

Scott McCallum, Governor

Date: ____________________________
Co-chair Gard presided and called the meeting to order at 10:00 a.m.

Present: Senators Burke, Decker, Moore, Shibilski, Plache, Wirch, Darling, Rosenzweig
Representatives Gard, Kaufert, Albers, Duff, Ward, Huebsch, Huber, Coggs
Absent: None

XIV. Department of Corrections

Moved by Representative Kaufert and seconded by Representative Gard to approve the proposed contract with the Corrections Corporation of America, pursuant to s. 302.26, for housing up to 5,500 inmates in out-of-state contract beds, with the following modifications: (a) specify that the contract is for a three-year duration only; and (b) specify that inmates may be placed in the Stewart County facility in Lumpkin, Georgia only after the Department has notified the Joint Committee on Finance that it has fully assessed the facility and determined the facility meets the Department’s specifications.

Ayes, 14; Noes, 2 [Moore, Coggs]

Secretary’s Note: The facilities in the contact are at North Fork (Sayre, Oklahoma); Prairie (Appleton, Minnesota); Whiteville (Whiteville, Tennessee); West Tennessee Detention Facility (Mason, Tennessee); Tallahatchie (Tutwiler, Mississippi); Diamondback (Watonga, Oklahoma); and Stewart County (Lumpkin, Georgia).

Moved by Representative Albers and seconded by Representative Gard to limit the number of inmates that Corrections is authorized to place out-of-state to no more than 4,833, for all out-of-state locations and contract providers.

Ayes, 13; Noes, 3 [Duff, Huber, Coggs]
Moved by Senator Decker and seconded by Senator Burke to require the Department of Corrections to contract with at least seven Wisconsin counties by December 1, 2003, and at least nine counties by June 1, 2004, to provide housing for state inmates at a rate not to exceed $50 per day if medical services are not provided by the county or $52 per day if medical services are provided by the county.

Ayes, 5; Noes, 11 [Moore, Plache, Darling, Rosenzweig, Gard, Kaufert, Duff, Ward, Huebsch, Huber, Coggs]

Moved by Representative Kaufert and seconded by Representative Albers to require the Department of Corrections to enter into negotiations in order to reach an agreement with Community Education Centers to provide housing for up to 350 inmates at the Liberty Hall facility in Indianapolis, Indiana. Require Corrections to forward a signed agreement, if one is reached, to the Joint Committee on Finance by March 1, 2003, that would include all of the specifications and requirements determined by the Department.

Ayes, 16; Noes, 0

Daniel Caucutt, Secretary

Date: __________________________