

Cooperative Boundary Plans



	Municipalities	County	Approval Date	Planning Period End Date*	Territory to Transfer?	Revenue Sharing?	Comments
51	T. Lisbon, V. Sussex	Waukesha	26-Apr-22		Yes	No	Transfer territory between the Town and Village and agree to sewer and water services being extended to some parts of the Town
50	T Clayton, T Neenah	Winnebago	13-Jul-05		No	No	Mitigates potential negative impacts from Clayton's attempted incorporation. Specifically, upon incorporation the new Village of Larsen agrees not to annex or attach Town of Neenah territory, or exercise extraterritorial authority for a period of 20 years. In exchange, the Town of Neenah agrees to support Clayton's incorporation.
49	T. Clayton, T. Winchester	Winnebago	2020	December 29, 2040	No	No	Mitigate potential negative impacts from Clayton's attempted incorporation. Specifically, upon incorporation the new Village of Larson agrees not to annex or attach Town of Winchester territory, or exercise extraterritorial authority or official mapping controls for a period of 20 years. In exchange, Winchester agrees to support Clayton's incorporation. The Cooperative Plan also transfers ownership of the existing Larsen-Winchester Sanitary District to the new Village of Larson should incorporation be successful.
48	T. Clayton, T. Winneconne	Winnebago	2020	October 23, 2040	No	No	Mitigates potential negative impacts from Clayton's attempted incorporation. Specifically, upon incorporation the new Village of Larson agrees not to annex or attach Town of Winneconne territory, or exercise extraterritorial authority or official mapping controls for a period of 20 years. In exchange, Winneconne agrees to support Clayton's incorporation.
47	T. Clayton, T. Vinland	Winnebago	2020	October 16, 2040	No	No	Mitigates potential negative impacts from Clayton's attempted incorporation. Specifically, upon incorporation, the new Village of Larson agrees not to annex or attach Town of Vinland territory, or exercise extraterritorial authority or official mapping control for a period of 20 years. Clayton also agrees to extend sewer and water service to Vinland. In exchange, Vinland agrees to support Clayton's incorporation.
46	T. Lisbon, V. Merton	Waukesha	2020	December 31, 2029	Yes	No	Sets permanent boundaries between the Communities, transfers territory, shares services, establishes joint planning.
45	T. Vernon, T. Waukesha	Waukesha	2020	Perpetual	No	No	Sets the existing boundary line between the Communities as the boundary line in perpetuity; Prohibits the Communities' exercise of annexation and extraterritorial authority. Establishes Joint Planning and Service Sharing Committees.
44	T. Vernon, T. Mukwonago	Waukesha	2020	Perpetual	No	No	Sets the existing boundary line between the Communities as the boundary line in perpetuity; Prohibits the Communities' exercise of annexation and extraterritorial authority. Establishes Joint Planning and Service Sharing Committees.
43	T. Waukesha, T. Mukwonago	Waukesha	2020	Perpetual	No	No	Sets the existing boundary line between the Communities as the boundary line in perpetuity; Prohibits the Communities' exercise of annexation and extraterritorial authority. Establishes Joint Planning and Service Sharing Committees.
42	C. River Falls, T. Kinnickinnic	St. Croix	2019	Complete transfer of Urban Reserve Area	Yes	Yes	The City and Town developed this Cooperative Plan to establish a process for transferring lands appropriate for urban development, called the 'Urban Reserve Area' from the Town to the City, and for enabling these lands to be served and regulated prior to transfer. In exchange, the City relinquishes extraterritorial authority in the Town and annexation is limited.
41	V. Kekoskee, T. Williamstown	Dodge	2018	October 4, 2118	Yes	No	Cooperative Plan to add territory and population to the Village of Kekoskee to enable the Village to have sufficient population to operate as a village.
40	V. Jackson, T. Jackson	Washington	2018	January 1, 2030	Yes	No	Mediated agreement between the Village, Town, and a citizen group called Jackson Town Residents Against Attachment (JTRAA) in order to resolve litigation and implement a previous agreement from 1999 that had called for extending municipal sewer and water services to certain Town territory, with that territory eventually transferring to the Village.
39	V. Dresser, T. Osceola	Polk	2017	December 30, 2030	Potentially	No	Establishes Village Growth Areas and Town protected areas, creates more regular municipal boundary lines, enables the Village to expand its industrial park and redevelop the State Highway 35 corridor.
38	C. Kenosha, V. Somers, T. Paris	Kenosha	2017	November 10, 2067	Yes	Yes	Resolve litigation, extend municipal services such as sewer and water to the I-94 corridor, enable each Community to benefit from I-94 corridor development. Cooperative Plan is one of several intergovernmental agreements developed as part of a larger Master Agreement.
37	C. Fond du Lac, T. Byron, T. Empire, T. Fond du Lac, T. Friendship, T. Taycheedah	Fond du Lac	2017	July 27, 2041	Yes	Yes	This cooperative plan creates City Growth Areas, Town Growth Areas. and City Boundary Adjustment Areas which transfer existing town islands and isolated areas to the City.
35	T. Lincoln, T. Burnside, C. Independence	Trempealeau	2016	March 9, 2036	No	Yes	Resolves annexation litigation, determines future municipal boundaries, coordinates development, land use planning, and public services.
34	T. Salem, V. Silver Lake	Kenosha	2016	July 9, 1905	Yes	No	Merge Town and Village into a single village to be called 'Salem Lakes'.
33	V. Maine, T. Texas, V. Brokaw	Marathon	2016	April 18, 2033	Yes	Yes	Consolidate the entire Village of Brokaw and a portion of the Town of Texas with the Village of Maine. Proactively manages the imminent dissolution of the Village of Brokaw in order to minimize and control the the financial impact to Maine and Texas.
32	C. Onalaska, V. Holmen	La Crosse	2016	Potentially Indefinite	Potentially	No	Defines future boundaries between the City and Village by limiting future annexations to specific City and Village growth areas.

Cooperative Boundary Plans



	Municipalities	County	Approval Date	Planning Period End Date*	Territory to Transfer?	Revenue Sharing?	Comments
31	C. Watertown, T. Emmet	Dodge	2015	December 31, 2032	Yes	Yes	Incorporates provisions of previous agreements between the communities. Establishes City and Town Growth Areas, limits City extraterritorial powers, establishes future joint planning, revenue sharing, and coordinated services. Includes a process for eliminating town islands.
30	C. Marshfield, T. McMillan	Marathon	2013	October 23, 2023	Yes	Yes	An update to the communities' previous cooperative boundary plan which had expired. Includes essentially the same plan territory, this update primarily serves to extend the previous plan's provisions for another 10 years.
29	C. New Richmond, T. Star Prairie	St. Croix	2012	Complete transfer of Urban Reserve Area	Yes	Yes	Designates growth areas for the City and protected areas for the Town. Establishes a commission to oversee the transferring of territory and revenue sharing. Includes detailed arrangements for service provision.
28	C. Sun Prairie, T. Windsor, V. DeForest	Dane	2012	December 31, 2037	Yes	No	Simplifies the City and Village's extraterritorial review boundary lines inside the Town, protect the Token Creek Watershed and prime farmland, establish City growth areas and Town protected areas, incorporate a previous highway corridor plan.
27	C. Oshkosh, T. Nekimi	Winnebago	2012	June 30, 2052	Yes	No	Resolves problematic irregular and fragmented boundaries between the communities. Creates a City Expansion Area where City growth will be allowed and a Nekimi Protected Area where City growth is prohibited. Limits City extra-territorial authority in certain Town areas.
26	C. Oshkosh, T. Black Wolf	Winnebago	2012	June 15, 2052	Yes	No	Resolves problematic irregular and fragmented boundaries between the communities. Creates a City Expansion Area where City growth will be allowed. Limits City extra-territorial authority in certain Town areas.
25	V. DeForest, T. Windsor	Dane	2010	May 12, 2030	Yes	No	Transfers certain territory from the Town to Village, and Village to Town in order to clean up existing islands, peninsulas, and other municipal boundary irregularities. Creates a Town area protected for agricultural land uses. Establishes joint planning, police protection standards, and coordinated services.
24	V. Caledonia, T. Raymond	Racine	2009	Duration of I-94 Plan	No	No	Establishes planning, design, and regulatory arrangements for a 2-mile wide band running along either side of I-94 in the village and town.
23	T. Summit, T. Delafield, T. Ottawa, T. Oconomowoc, V. Dousman, V. Oconomowoc Lake	Waukesha	2009	December 31, 2048	Yes	No	A compilation of plans between Summit and its municipal neighbors. Summit's plans with Delafield, Oconomowoc, and Ottawa are primarily designed to preserve the status quo. The plan with Dousman transfers territory and establishes detailed planning and service sharing arrangements. The plan with Oconomowoc Lake is an amendment to an existing cooperative plan and transfers road right-of-way.
22	C. Baraboo, T. Greenfield	Sauk	2008	Substantial Development of Phase 3	Yes	Yes	Establishes an ultimate growth boundary for the City within the Town that may be reached in three stages. City expansion into stages two and three occurs only if previous stages are substantially developed and served by full urban services. Resolves an annexation conflict.
21	V. Paddock Lake, T. Bristol	Kenosha	2008	May 9, 2038	No	No	Builds on previous service sharing between Village and Town and a shared vision of preserving rural and agricultural land uses in the Town. Maintains the current boundary, and limits extraterritorial zoning, land division, condominium platting, and official mapping by the Village inside the Town. The Village also will not oppose future Town incorporation efforts.
20	V. Paddock Lake, T. Salem	Kenosha	2007	January 21, 2025	Yes	No	Establishes future boundaries and resolves an annexation conflict. Allows for joint planning of land use and utilities, including sewer service provided by the Town to a Village Growth Area. Village agrees not to oppose any Town incorporation effort.
19	C. Madison, V. DeForest, T. Burke, C. Sun Prairie	Dane	2007	October 27, 2036	Yes	Yes	Provides for eventual dissolution of the Town over 30 years to the Cities of Madison and Sun Prairie, and Village of DeForest. Ensures solvency of the Town until dissolution, and job continuity for Town employees. Permits early attachment for willing landowners. Establishes joint planning areas and revenue sharing. Clarifies existing intergovernmental plans. Consolidates parcels split across multiple jurisdictions.
18	C. Madison, T. Blooming Grove	Dane	2006	October 31, 2027	Yes	No	Provides for eventual dissolution of the Town of Blooming Grove over a period of 21 years to the City of Madison and Village of McFarland. Ensures the solvency of the Town until dissolution and job continuity for Town employees. Implements existing intergovernmental plans among Blooming Grove, Madison, and McFarland, and establishes a joint planning area between the City and Town.
17	C. Kenosha, T. Somers	Kenosha	2005	August 8, 2035	Yes	Yes	Integrates and consolidates prior sanitary sewer and water agreements. Provides for revenue sharing from the Town to the City. Limits the City's exercise of extraterritorial authority. Requires City support of possible future Town incorporation.
16	C. Oshkosh, T. Algoma	Winnebago	2004	February 28, 2063	Yes	No	Resolves an incorporation dispute by establishing protected areas for the Town and growth areas for the City. Resolves Town islands and coordinates municipal services.
15	V. Sturtevant, T. (now village) Mount Pleasant	Racine	2003	Completion of TID #3, likely 2011	Yes	No	Developed to facilitate the Town's incorporation. The Town and Village exchanged territory to make their boundaries square and compact. Coordinates municipal services and integrates a regional sewer service agreement.
14	C. Madison, T. Middleton	Dane	2003	December 31, 2060	Yes	No	Establishes the permanent westerly boundary of the City and transfers long peninsulas and Town islands that resulted from annexations to the City. Sets conditions for municipal services and attachment to the City, and limits City exercise of extraterritorial platting and .

Cooperative Boundary Plans



	Municipalities	County	Approval Date	Planning Period End Date*	Territory to Transfer?	Revenue Sharing?	Comments
13	C. Madison, C. Fitchburg, T. Madison	Dane	2003	October 30, 2022	Yes	Yes	Provides for eventual dissolution of the Town, transfers Town territory to the Cities of Madison and Fitchburg, transfers territory between the Cities of Madison and Fitchburg, provides protection for Town of Madison employees, ensures services for Town residents.
12	C. Marshfield, T. McMillan	Marathon	2003	March 5, 2013	Yes	Yes	Defines a city growth area, creates joint planning, and resolves scattered site development problems and highway corridor development.
11	C. Mauston, T. Lemonweir	Juneau	2002	September 10, 2012. Thereafter, either party may terminate.	Yes	Yes	Creates alternatives for transferring territory from the Town to the City with property tax sharing. Development in the town consistent with the ETZ ordinance may occur, and may ultimately transfer to the City if the boundary becomes contiguous.
10	C. West Bend, T. West Bend	Washington	2002	May 22, 2022	Yes	No	Defines a permanent boundary between the town and city, transfers town territory lying within the City, creates joint planning, and establishes conditions for provision of City services.
9	V. Oconomowoc Lake, T. Summit	Waukesha	2000	July 1, 2010	Yes	Yes	Related to the Town of Summit - City of Oconomowoc cooperative boundary plan, this plan transfers an old subdivision to the Village, and addresses Town concerns.
8	C. Kenosha, T. Bristol	Kenosha	2000	October 20, 2030	Yes	Yes	Integrates other plans. Describes the service and regulatory roles of the county, town, and city as attachments occur.
7	C. Marshfield, T. Cameron	Wood	2000	August 27, 2012 August 23, 2015	Yes	Yes	Establishes a joint planning committee and protects the city's planned industrial park from incompatible Town development.
6	C. Oconomowoc, T. Summit	Waukesha	2000	December 31, 2019	Yes	No	Integrates other plans. Designates areas to transfer from the town to the city. Designates town areas that will receive utility services from the city without annexation.
5	C. Beloit, T. Turtle	Rock	1999	December 31, 2021	Yes	Yes	Resolved disagreements about residential and commercial development triggered by highway improvements in Illinois.
4	C. Dodgeville, T. Dodgeville	Iowa	1998	May 26, 2018	Yes	No	Enables cooperative development of housing areas adjacent to City, served with public utilities, and which may eventually attach to City. Eliminates sprawl and loss of farmland.
3	C. Waukesha, T. Pewaukee	Waukesha	1998	December 31, 2022	Yes	No	Resolves irregular boundaries, settles current litigation, determines service provision, and allows for incorporation of the Town.
2	C. Janesville, T. Rock	Rock	1996	May 16, 2016	Yes	Yes	Purpose is to implement a highway bypass plan.
1	C. Stevens Point, T. Plover	Portage	1996	10 years after 'Phase 2' completion	Yes	No	Purpose is to replace failing private wells and septic systems in Town by installing and paying for public sewer and water lines before attaching them to the City.

Amendments

10	C. Kenosha, T. Somers (3rd)	Kenosha	2019	September 5, 2019	Yes	No	Accelerate the transfer of a portion of County Highway H from the Town to the City.
9	C. Kenosha, T. Somers (2nd)	Kenosha	2019	September 5, 2019	Yes	No	Accelerate the transfer of a portion of County Highway H from the Town to the City.
8	V. DeForerst, T(V) Windsor	Dane	2017	October 7, 2030	Yes	No	Prevents confusion due to the Town of Windsor's having incorporated as the Village of Windsor in 2015.
7	C. Janesville, T. Rock	Rock	2016	December 31, 2046	Yes	Yes	Clarify how and when certain Town territory will transfer to the City, and to extend the Cooperative Plan's term.
6	C. Kenosha, T. Somers (1st)	Kenosha	2015	September 14, 2015	Yes	No	Accelerate the transfer of road segments from the Town to the City.
5	C. Kenosha, T. Bristol	Kenosha	2010	June 28, 2010	Yes	No	Clarifies that the new Village of Bristol is bound by the terms of the original Cooperative Plan adopted by the City and Town in 2000, including the provision that the City Growth Area will ultimately transfer to Kenosha.
4	T. Summit, C. Oconomowoc	Waukesha	2007	Department approval	Yes	No	Transfers town territory.
3	C. Madison, T. Madison, C. Fitchburg	Dane	2007	October 30, 2022	Yes	No	Identifies two areas that may attach sooner than 2022 if certain defined types of redevelopment is proposed. Also describes the building code enforcement the Town is to provide, and requires the City and Town to discuss redevelopment proposals.
2	C. Beloit, T. Turtle	Rock	2001	December 31, 2021	No	No	Changes the terms of financial compensation to the Town, adds 80 acres to the nearly 3-square mile plan territory, and extends the duration of the agreement by one year to December 31, 2021.
1	C. Dodgeville, T. Dodgeville	Iowa	2000	May 26, 2018	No	No	Changes the conditions for how territory may transfer, obligates the two communities to develop a park within the plan territory, and changes review of land divisions.

* For many of the plans, the resulting boundary changes are intended to be permanent. Therefore, the term 'Planning Period End Date' instead refers to the time when the plan's action are completed.

This list of cooperative boundary plans is created and maintained by the Department of Administration. The Department has reviewed and approved these plans pursuant to s. 66.0307 Wis. Stats. If you have questions, please contact: Erich Schmidtke, Municipal Boundary Review, PO Box 1645, Madison WI 53701, 608-264-6102

wimunicipalboundaryreview@wi.gov

<https://doa.wi.gov/municipalboundaryreview>