



# HEALTHCARE INFRASTRUCTURE CAPITAL GRANT PROGRAM

Version: November 7, 2022

## 1.0 GENERAL INFORMATION

### 1.1 Introduction

The Healthcare Infrastructure Capital Grant Program (“Program”) provides grants to local and tribal governments or non-profit healthcare organizations to invest in capital projects that work to support increasing access to healthcare for low income, uninsured, and underserved communities and the ability to respond to future pandemics response needs.

### 1.2 Granting Agency

This grant program is administered by the Department of Administration (“DOA”) which is the sole point of contact for the State of Wisconsin. All communications with DOA should be directed to the following email address: [DOAHealthcareInfrastructureGrantProgram@wisconsin.gov](mailto:DOAHealthcareInfrastructureGrantProgram@wisconsin.gov).

### 1.3 Grant Agreement Term

The grant agreement shall be effective on the execution date and shall be in force until all eligible activities are completed and all required documents are submitted to DOA. Expenses must be incurred between March 3, 2021 and December 31, 2024 and all projects completed by December 31, 2024.

### 1.4 Semi-Annual Reports Required

Grantees shall submit semi-annual reports (every six months) to DOA summarizing the use of funds and describing the impact on the neighborhood targeted by the grantee, unless more frequent or enhanced reporting is required pursuant to the grant agreement. DOA will supply a reporting document for completion by grantees and prescribe the dates upon which the semi-annual reports are due. DOA reserves the ability to update/revise the reporting form over time to collect information necessary to meet its own obligations to report to the U.S. Department of Treasury, monitor grantees, and keep the public informed.

### 1.5 Recordkeeping

Grantees must maintain for at least five years following the end of the grant’s performance period records sufficient to demonstrate that the expenses were compliant with obligations under state and federal law, and the grant agreement.

### 1.6 Public Disclosure

Copies of the application materials, excluding materials deemed to be confidential and proprietary information on Appendix B: Designation of Confidential and Proprietary Information (DOA-3027), the

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grant agreement and any other related material will be made available for public inspection in accordance with applicable Wisconsin law.

### **1.7 Compliance with Applicable Law**

As outlined in the grant agreement, Grantee is solely responsible for demonstrating that payments it receives under the Program meet the eligibility requirements set forth under the agreement, state and federal law, and state and federal guidance. Grantee agrees as part of its grant agreement to hold DOA and the State harmless for any audit disallowance related to the eligibility of costs or revenues, irrespective of whether the audit is ordered by federal or state agencies or by the courts and will be solely responsible for repaying the ineligible amounts (plus any assessed interest, costs, or fees) to the State or the federal government.

## **2.0 FREQUENTLY ASKED QUESTIONS**

Below are answers to many of the questions that grantees have submitted to the Program. These answers have been revised in light of recent guidance from the U.S. Department of the Treasury that significantly reduced the federal regulations applicable to the Program.

If you do not believe your question has been answered below, or if you have additional questions, please submit your follow-up to: [DOAHealthcareInfrastructureGrantProgram@wisconsin.gov](mailto:DOAHealthcareInfrastructureGrantProgram@wisconsin.gov)

### **Grant Agreements**

#### **2.1 When will grant agreements be executed?**

DocuSign versions of the grant agreements have been distributed to all grantees. Grantees should complete all required fields in the DocuSign agreement and submit it to the Program at their earliest convenience. Although the Program expects to issue an amendment to the grant agreement that will reflect changes made in response to recent Treasury guidance, the Program recommends that grantees execute the current version of the agreement in order to avoid delays in receiving grant funds. If you have not received your DocuSign version of the agreement or have any questions about the agreement, please contact the Program at: [DOAHealthcareInfrastructureGrantProgram@wisconsin.gov](mailto:DOAHealthcareInfrastructureGrantProgram@wisconsin.gov).

#### **2.2 Are you taking comments/questions about the grant agreement?**

The Program is not anticipating making amendments to the grant agreement for individual grantees. The Program is accepting comments and questions via the Program email: [DOAHealthcareInfrastructureGrantProgram@wisconsin.gov](mailto:DOAHealthcareInfrastructureGrantProgram@wisconsin.gov).

#### **2.3 How do we change the authorized signatory on the grant agreement? The person in our organization will be leaving in the upcoming weeks.**

Please send an email to the Program email box stating the grant project ID, the former authorized signatory name and contact details, and the new signatory's information: [DOAHealthcareInfrastructureGrantProgram@wisconsin.gov](mailto:DOAHealthcareInfrastructureGrantProgram@wisconsin.gov).

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### **2.4 Upon submitting the agreement in DocuSign, how soon can we expect a final, executed agreement to be returned with DOA's authorizing signature?**

The Program expects to review and approve grant agreements on a rolling basis as they are submitted. Grant agreements that require additional information will be voided and resent by the program via DocuSign.

### **2.5 As a tribal government, we may need some modifications to the boilerplate Grant Agreement. How should such requests be made?**

Requests of this nature should be submitted to the program email:  
[DOAHealthcareInfrastructureGrantProgram@wisconsin.gov](mailto:DOAHealthcareInfrastructureGrantProgram@wisconsin.gov).

## **Disbursement of Grant Award Funds**

### **2.6 When will we receive our grant award funds?**

Grant awards will be provided to grantees in semi-annual disbursements. The first disbursement will be made following full execution of the grant agreement by both parties, and within approximately 30 days of the grantee's submission of Attachment C to the agreement, which is the Semi-Annual Report and Payment Request Form. Subsequent disbursements generally will be made in January and July of each year as advances for grantee expenditures during the upcoming six-month period.

### **2.7 Will the awards be made in a lump sum to Grantees?**

Generally, no. See Question 2.6 above.

### **2.8 What time period will the first grant disbursement cover?**

The first grant disbursement will cover both past expenses (if they were included in grantee's original budget) and future expenses. It will cover eligible expenses incurred, or to be incurred, on or after March 3, 2021 (the earliest date permitted by the American Recovery Plan Act) through December 31, 2022.

### **2.9 How far in advance should we ask for funds, and how long until disbursement of funds should reasonably be expected?**

Grantees must submit payment requests at least 30 days before the start of each semi-annual payment period. Payment requests must be made using the Semi-Annual Report and Payment Request Form included as Attachment C to your grant agreement. Disbursements generally will be made at the start of the payment period. See Attachment C to your grant agreement for more information.

### **2.10 Must a purchase order be in place before we can request advance payment for an upcoming expense?**

No. Grantees may request funds in advance for any eligible costs that may be incurred during the upcoming reporting period, regardless of whether a formal purchase order has been issued yet.

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**2.11 How and when do we submit request for payment of expenses between the time the grant agreement is executed and 12/31/22?**

Initial payment requests may be submitted at or after the time of execution of your grant agreement. The initial payment request will cover expenses through December 31, 2022.

**2.12 If we miss the July 1 disbursement date do we have to wait for December 1 to request for January 1?**

No. Grantees' first request for payment is considered the Initial Payment Request Period and may be submitted within 30 days after grant agreement execution.

**2.13 How long will it take to reimburse the grantee after a semiannual payment request is made?**

In general, if the grantee submits a properly completed Attachment C – Semi-Annual Report and Payment Request Form and responds to any questions that program staff may have about the Form, payment will be made within 30 days. For payment requests that are incomplete or require additional information, the period may be longer.

### **Period of Performance**

**2.14 Will the deadline for spending grant award funds be extended?**

The current intent is for the Performance Period to end on December 31, 2024 and grantees should plan accordingly. The Program will evaluate the need for any potential extensions as it monitors grantees' progress.

**2.15 Can we charge project expenses incurred before the grant agreement is executed?**

Yes. All eligible expenses for your project incurred on or after March 3, 2021 and included in the Grant Agreement Attachment B – Budget may be submitted for payment. Grantees' first request for payment is considered the Initial Payment Request Period and may be submitted within 30 days after grant agreement execution.

**2.16 Is there any requirement that money be spent or costs be incurred during 2022?**

No. Spending during 2022 is not required. However, project activities are expected to begin soon if they have not already started. The Period of Performance ends on December 31, 2024. All expenses must be incurred and projects completed by that date. Grantees will be required to report on their progress as a condition of receiving each semi-annual disbursement of grant award funds.

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- 2.17 Our grant award will be used to build a new facility. The funding is a small portion of the overall funding. Does the overall project need to be completed by December 31, 2024 or do we just need to have spent the grant money?**

In general, those activities funded with your grant award must be completed by December 31, 2024. See Question 2.14 above.

### Excess Funds

- 2.18 Because a portion of the grant award will be made as an advance to grantees, what will happen to any excess funds remaining at the end of any six-month period?**

In general, any funds remaining at the end of a period may be used toward eligible costs for the upcoming reporting period. Payment requests submitted for upcoming periods may be reduced, or advances may be postponed, to account for unspent funds. The Program may require that any funds remaining at the end of the Performance Period (December 31, 2024) be returned to the State.

- 2.19 What happens if the project doesn't use all the funds before December 31, 2024? Do they lose the remaining balance or do all the funds go back?**

The Program's goal is to help grantees successfully complete their projects. Only in exceptional circumstances would a grantee be required to return all grant funds. Because funds will be distributed to grantees on a semi-annual basis and grantees are required to submit progress reports, this is unlikely to occur. Grantees must notify the Program at least 90 days in advance of the end of the Period of Performance (December 31, 2024) if they expect any funds not to be expended by that date, so the Program can determine whether a return of remaining funds is necessary.

### Procurement/Bidding

- 2.20 The project was advertised and competitively bid prior to the grant award. Is it necessary to re-bid the project post-award?**

Because of recent changes in Department of Treasury guidance, Grantees are no longer required to adhere to federal procurement rules outlined in the Uniform Guidance, 2 CFR Part 200, when purchasing goods and services with their grant funds. Instead, the Program is requiring Grantees to maintain and adhere to written procurement and conflicts of interest policies, which must ensure that goods and services are obtained in an open, consistent, and ethical manner and competitive procedures are used when appropriate and feasible. Grantees may follow their existing procurement procedures if those procedures meet the requirements of the grant agreement. If you have questions about whether your procurement and conflict of interest policies meet these new requirements, please contact the Program at: [DOAHealthcareInfrastructureGrantProgram@wisconsin.gov](mailto:DOAHealthcareInfrastructureGrantProgram@wisconsin.gov).

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- 2.21** There was reference to a competitive bid requirement in the webinar. Please provide more detail or refer me to the requirement or guidance.

See response to Question 2.20.

- 2.22** If an organization indicated in its grant application who the agent or developer would be for the project, is a competitive bid now required to use the designated developer?

A grantee's selection and engagement of an agent or developer must be made pursuant to its established or required written procurement and conflict of interest policies, and those policies must meet the criteria described in the response to Question 2.20 above. Whether a competitive bid is required will depend on the grantee's policies.

- 2.23** What are the standards for consultants and design? Can the work be self-performed?

Grantees' selection and engagement of consultants and designers must meet the criteria described in response to Question 2.20 above. The term "self-performed work" potentially encompasses a wide variety of scenarios that cannot be addressed here. However, grantees are expected to engage only contractors believed to be competent and who charge prices at or below fair market prices.

- 2.24** If a firm writes the grant and administers the grant, can the same firm provide design and engineering?

Grantees' selection and engagement of design and engineering firms must meet the criteria described in response to Question 2.20 above.

### **Budgets**

- 2.25** Are we to provide detailed costs on attachment B through DocuSign, as opposed to providing spreadsheet?

Yes. During the grant agreement execution process in DocuSign grantees are instructed to complete Attachment B – Budget by entering grant funding and cost-share (if applicable) amounts in the appropriate cost-category. The Program will not accept spreadsheets in lieu of completing Attachment B – Budget.

- 2.26** Is there a process for resubmitting budgets to account for increased costs due to inflation? Is there a set limit allowable as a percent-increase?

Total grant award amounts will not be increased. However, the Program will consider adjustments to line items within the grantee's budget to account for increased costs. Grantees may submit a revised budget for consideration as part of the grant agreement execution process. Once the agreement is executed, any future adjustments to the budget must be approved by the Program. Adjustments between existing line items on Attachment B - Budget that impact 10% or less of the total budget will be approved. Adjustments impacting more than 10% of the total budget will be evaluated on a case-by-case basis.

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**2.27 You mentioned the possibility of resubmitting budgets. What is the process and what limitations do you have on this?**

During the grant agreement execution process, grantees will be asked to complete Attachment B – Budget. Grantees may not submit budgets that substantially deviate from the project activities, budget and timeline proposed in the grant application. However, the Program recognizes that certain costs may have changed since the filing of your grant application. Other limitations apply to Attachment B - Budget, such as grantees may not submit an Attachment B – Budget with a total award amount greater than the amount identified on the Notice of Intent to Award. Further details are contained in Attachment B - Budget.

**2.28 If the total award amount does not change, is it possible to move funding from one category to another in the application categories?**

It depends. Grantees may not submit budgets that substantially deviate from the project activities, budget and timeline proposed in the grant application. However, the Program recognizes that certain costs may have changed since the filing of your grant application and certain other adjustments to your project may be necessary as it develops. Once the agreement is executed, any future adjustments to the budget must be approved by the Program. Adjustments between existing line items on Attachment B - Budget that impact 10% or less of the total budget will be approved. Adjustments impacting more than 10% of the total budget will be evaluated on a case-by-case basis.

### Audits

**2.29 I heard a quick mention of "will be audited" during the webinar. Please describe what/when or any guidance related to audit.**

Grantees that expend more than \$750,000 of their grant funds in a single fiscal year will be required to have a certified annual audit performed utilizing Generally Accepted Accounting Principles and Generally Accepted Auditing Standards. Audit reports will be due to the Program within the earlier of 30 calendar days after receipt of the auditor's report(s), or nine months after the end of the audit period. In addition, even if a grantee is not required to obtain an audit because their spending of grant funds is less than \$750,000 in a single fiscal year, any audit of their financial statements that they obtain as a result of their regular practices must be shared with the Program. Grantees also may be subject to a compliance audit or review conducted by the Program or an "agreed-upon procedures" engagement with an auditor, at the Program's discretion. Grantees should be prepared to demonstrate compliance with the requirements of their grant agreement (e.g., through submission of expenditure information and/or documentation, site visits, etc.). Note that federal audit requirements do not apply to recipients of NIF Grant awards in light of updated Treasury guidance.

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### Scope of Work

- 2.30 We have had additional interest from the community about our project. Must we strictly adhere to the scope of the project as described in our grant application, or can we allow for additional build out to serve the broader need in the community (i.e., add daycare to the lower level of the structure?) Also, can we amend the timeline for our project?**

Proposed changes to the scope of a project will be evaluated on a case-by-case basis. A change in scope may be permitted if it: i) is consistent with the overall project described in the grant application, ii) would not increase the total grant award amount, and iii) is consistent with federal requirements. If you believe your proposed change of scope meets these criteria, you should include the revised description in the Scope of Work you submit as Attachment A to your grant agreement.

### Affirmative Action

- 2.31 Is evidence of compliance with the Affirmative Action processes/documents/data required from us?**

Yes. This is required unless grantee is exempted. For example, municipalities and federally-recognized tribal governments are exempt from state affirmative action requirements for purposes of this grant program. However, grantee's subcontractors are not exempt, unless other applicable criteria are met. DOA staff will work with grantees' subcontractors to ensure compliance with this requirement. Watch for further instructions from Program staff regarding this topic.

### Davis-Bacon/Prevailing Wage

- 2.32 Have Davis-Bacon Act requirements regarding prevailing wages been waived for these grant projects?**

Yes. The U.S. Department of the Treasury's publication titled "Coronavirus State and Local Fiscal Recovery Fund Final Rule: Frequently Asked Questions," dated July 27, 2022 states: "[T]he Davis-Bacon Act requirements (prevailing wage rates) do not apply to projects funded solely with award funds from the SLFRF program." For more information, please see the SLFRF Final Rule and further Treasury Guidance available on the [Treasury SLFRF Website](#).

- 2.33 Do State of Wisconsin prevailing wage requirements apply to construction projects under this program?**

No. The 2017 - 2019 state budget repealed Wisconsin's prevailing wage laws. However, the State and the Treasury Department encourage ARPA funding recipients to 'use strong labor standards, including project labor agreements and community benefits agreements that offer wages at or above the prevailing rate and include local hire provisions'. Grantees may be asked to provide documentation on wages and labor standards to meet Treasury reporting requirements.

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### Environmental

#### **2.34 Is an environmental document required?**

The Program does not require that any environmental compliance documents be submitted to the Program. However, recipients must comply with any federal or state environmental laws and regulations that apply to their activities.

Regarding the federal National Environmental Policy Act (NEPA), the Treasury Department’s publication titled “Coronavirus State and Local Fiscal Recovery Fund Final Rule: Frequently Asked Questions,” dated July 27, 2022 states: “NEPA does not apply to Treasury’s administration of the funds, including funds expended under the revenue loss, public health and negative economic impacts, and water, sewer, and broadband infrastructure eligible use categories. Projects supported with payments from the funds may still be subject to NEPA review if they are also funded by other federal financial assistance programs or have certain federal licensing or registration requirements”.

### Miscellaneous

#### **2.35 Any specific aspects of complying with ARPA and 2 CFR Part 200 (Uniform Guidance) that you'd like to highlight for us - particularly applicable to this grant?**

Pursuant to recently revised Treasury Department guidance, because the state is funding the Healthcare Infrastructure Capital grant program with “revenue loss” funds, grantees are no longer considered subrecipients of the state for purposes of 2 CFR 200 (Uniform Guidance) and the requirements of the Uniform Guidance no longer apply to grantees under the Healthcare Infrastructure Capital grant program. See Dept. of Treasury SLFRF FAQs, 13.14.

#### **2.36 Regarding outcomes and measures during past and planned periods - are we to address construction-related only? If other types of performance measures, by whom and when are those determined/defined?**

Attachment C – Semi-annual Report and Payment Request Form requires grantees to provide a description of their project activities during the past reporting period and a description of project activities for the upcoming reporting period. Grantees should provide details related to the project activities that are funded by the grant (construction and otherwise) and consistent with the project described in the grant application and specifically outlined in the Scope of Work (Attachment A). Grantees should include proposed outcomes and measures in their Scope of Work. The Program may require the submission of additional information regarding outcomes and measures on a case-by case basis. Examples of outcomes and measures that may be included in the Scope of Work and reported on include milestones such as completing a solicitation, obtaining all required permits, achieving substantial completion, etc.

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**2.37 If the scope of our project expands in terms of types of users of the facility to be built, is that permitted and what modifications to the application would be required?**

Further information about the specific project and the proposed changes is required to respond to this question. Please provide further detail by emailing the Program:

[DOAHealthcareInfrastructureGrantProgram@wisconsin.gov](mailto:DOAHealthcareInfrastructureGrantProgram@wisconsin.gov).

**2.38 Has the funding been defederalized?**

No. The funding is provided by the federal State and Local Fiscal Recovery Fund and is subject to federal law and certain federal regulations. However, pursuant to recently revised Treasury Department guidance, the federal requirements of 2 CFR Part 200 (Uniform Guidance) no longer apply to grantees under the Healthcare Infrastructure Capital grant program. See Question 2.35 above.

**2.39 Is the funding considered state or federal for grant matching purposes?**

The answer depends on the requirements of the program for which you are attempting to provide matching funding.