Division of Energy, Housing and Community Resources (DEHCR) **Bureau of Community Development (BCD)**

Implementation Training for CDBG Projects

September 16, 2021 (Webinar)



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PURPOSE OF TRAINING

- Provide an introductory overview of the requirements for administering the Community Development Block Grant for:
 - Public Facilities (PF),
 - Planning (PLNG),
 - Public Facilities for Economic Development (PFED),
 - Economic Development (ED), and
 - Public Services (PS)
 - Also include applicable guidance for Coronavirus (CV) and Disaster Recovery (DR) projects.
- Provide an opportunity to introduce the Bureau of Community Development (BCD) staff

OUR STAFF

Bureau of Community Development:

- Dave Pawlisch, Bureau Director
- Mark Staff, Section Chief
- Amanda Knack, Grants Specialist
- Angela Davis, Grants Specialist
- Ben Lehner, Grants Specialist
- Joanna Storm, Grants Specialist
- Juli Speck, Grants Specialist
- Tamra Fabian, Grants Specialist

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TRAINING LOGISTICS

- Training Materials:
 - Agenda
 - Implementation Handbook
 - Training Slides
 - Asking/Submitting Questions
 - Additional Topic-Specific Webinar Sessions

CHAPTER 1: INTRODUCTION

DEHCR - BUREAU OF COMMUNITY DEVELOPMENT



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CHAPTER 1 KEY UPDATES

- Various general text updates and additional guidance/clarifications.
- Appendix A Acronyms updated on CDBG Implementation Handbook website at:

https://doa.wi.gov/Pages/LocalGovtsGrants/CDBGImplementationHandbook.aspx

COMMUNITY DEVELOPMENT BLOCK GRANTS

- The U.S. Department of Housing and Urban Development (HUD) provides federal funding to States, sub-granted to Units of General Local Government (UGLGs) through the CDBG program to:
 - Promote affordable housing,
 - Create suitable living environments, and
 - Expand economic opportunities for persons with low- and moderate-incomes.
- Created in 1974 through the passage of Title 1 of Housing and Community Development Act, and
- Governed by rules set forth in the Code of Federal Regulations (24 CFR 570).

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ALL CDBG PROJECTS MUST MEET 1 OF 3 NATIONAL OBJECTIVES: Area Benefit 70% of the CDBG funds the State utilizes Limited Clientele must be designated specifically for the Low- and Moderate-Income benefit of LMI persons. Housing ■ LMI Threshold = Less than 80% of the area Jobs median income as determined by HUD. Area Basis http://www.hud.gov/offices/cpd/systems/ census/lowmod/ **Spot Basis** Urgent Local Need

INELIGIBLE ACTIVITIES:

- Buildings for the general conduct of government, except to create or improve accessibility for the disabled population
- General government expenses
- Political activities
- Operating and maintenance expenses for public facilities
- Lobbying activities



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HELPFUL WEBSITES

■ DOA — Division of Energy, Housing & Community Resources' Bureau of Community Development:

http://www.doa.state.wi.us/Divisions/Housing/Bureau-of-Community-Development

HUD guidance on CDBG National Objectives – Code of Federal Regulations (24 CFR 570.208):

http://www.ecfr.gov/

HUD guidance on CDBG Eligible Activities (HCDA Sec. 105):

http://portal.hud.gov/hudportal/HUD?src=/program offices/comm planning/communitydevelopme nt/library/stateguide

CHAPTER 2: ADMINISTRATIVE REQUIREMENTS

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CHAPTER 2 KEY UPDATES

- Various general text updates and additional guidance/clarifications.
- Attachment Updates: 2-A, 2-B

CHAPTER OVERVIEW

- Duties & Responsibilities
 - Commitments (Application & Award Letter certifications)
 - Record Keeping & File Management
 - Grant Agreement compliance
 - Monitoring (including Reporting)
- Paperwork & File Organization
- Resources: Utilize the Chapter 2 Attachments
 - Project File Checklist (Recommended) (Attachment 2-A)
 - Self-Monitoring Checklist (Required at time of monitoring) (Attachment 2-B)

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GRANT AGREEMENT AMENDMENTS

DEHCR - BUREAU OF COMMUNITY DEVELOPMENT



AMENDMENT PROVISIONS

- Circumstance(s) must have occurred outside the control of the UGLG
- Issue(s) resulting in need for Amendment should be documented in the Semi-Annual Narrative Reports, if applicable
- Amendment Proposal must be submitted at least 30 days prior to end of the Grant Agreement Performance Period

<u>DO NOT</u> rely on Amendments to remain in compliance with the Grant Agreement!



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REASONS FOR AMENDMENT(S)

- New Information Is Learned:
 - Engineering/Design Issues
 - Project Scope of Work Change(s)
 - Unexpected Acquisition(s)/Relocation(s)
- Project Finances/Budget:
 - Difficulty Receiving Sufficient Bids
 - Bids Are Higher/Lower-than-Expected
 - Unforeseen Costs
- Project Timeline:
 - Unforeseen Construction Delays (weather, etc.)

Construction must <u>start</u> and <u>end</u> no later than due dates in Grant Agreement Time Table. (DEHCR approval for exception <u>very</u> rare!)

QUESTIONS?

Email: Your assigned DEHCR Program Rep. or

DOACDBG@Wisconsin.gov



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CHAPTER 3: PROCUREMENT & CONTRACTING

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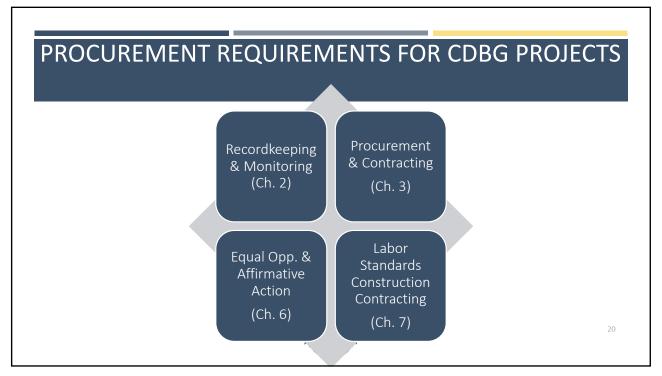


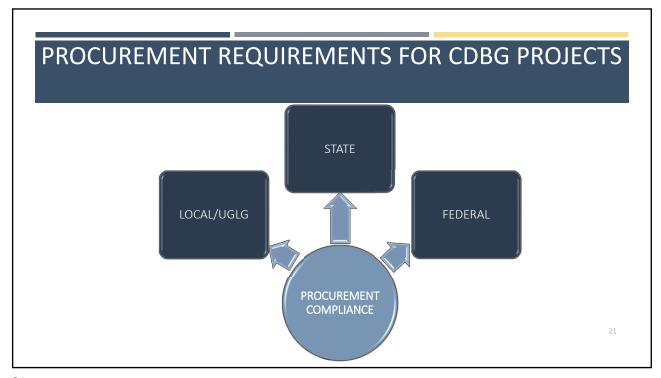
CHAPTER 3 KEY UPDATES

- Various general text updates and additional guidance/clarifications.
- Debarment checks website update.
- Simplified Acquisition, Competitive Bidding, RFQ and RFP guidance updates.
- Sole Bidder guidance added.
- Contract language/Attachments insertion requirements update.
- Potential Conflict of Interest Disclosure recommendations update.
- Attachment Updates: 3-B, 3-F, 3-G, 3-H

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LOCAL PROCUREMENT POLICY: BEST PRACTICES

(24 CFR PART 85.35-85.36)

- Open and free, fair competition
- Economy and efficiency
- Checks and balances
- Roles and Authorities of Employees and Officials
- Cost or price analysis

PRACTICES DISCOURAGING FREE AND OPEN COMPETITION

- Unreasonable qualifying requirements
- Unnecessary experience/excessive bonding requirements
- Specifying only brand name products
- Non-competitive pricing practices
- Non-competitive contract awards



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WISCONSIN STATUTES ON PROCUREMENT FOR PUBLIC WORKS

Statute	Requirement Topic
§66.0901	General for Municipality: Public works, contracts, bids
§59.52(29) - (31)	Counties: Home rule, construction of powers, county property
§60.47	Towns: Public contracts and competitive bidding
§61.54 - §61.57	Villages: Ordinances, contracts, public works, acquisition of recycling or resource recovery facilities without bids
§62.15	Cities: Public works



(CH. 3, ATTACHMENT 3-F)				
Small Purchase / Simplified Acquisition	Competitive Sealed Bid	Competitive Proposal	Non-Competitive Proposal / Sole-Source	
Provision of 24 CFR 85.36(d)(1) Allowed for contracts \$50,000 or less (\$25,000 or less for construction contracts) Typically for small quantity of supplies or other small contracts Written quotes from a minimum of providers required Solicit in writing; quotes submitted in writing Micro-Purchase Exception: Contracts <\$500 may be obtained and recorded by solicitor Select lowest responsible quote Inform all responders in writing of decision/selection May require approval by governing body (subject to local procurement policy requirements)	Provision of 24 CFR 85.36(d)(2) Required for contracts >\$50,000 (>\$25,000 construction) For construction contracts, other large contracts, or large quantity of supplies Principally based on price; fixed-price contract Open public bidding required: public advertisement, adequate time to respond (Class 2 Notice), and bids opened publicly Receive 2 or more responsible bids Award in writing to lowest responsible bidder Approval by governing body required	Provision of 24 CFR 85.36(d)(3) Most appropriate for professional services Request for Qualifications [RFQ] (permitted for engineering/architectural services only) or Request for Proposals [RFP] Use pre-established evaluation criteria/scoring method Committee review/evaluation to select provider Most qualified competitor selected, subject to negotiation of compensation Awarded as fixed price or not-to-exceed contract May require approval of governing body (subject to local procurement policy requirements)	Provision of 24 CFR 85.36(d)(4) Solicitation from one (1) source Generally prohibited for CDBG projects May be allowed under certain circumstances (e.g., under urgency or limited supplier provisions within th Code of Federal Regulations) DOA-DEHCR approval of method required before contracting	

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PROCUREMENT DECISIONS

Work by UGLG or other Govt. Entity (including <i>Quasi</i> -Govt., e.g., RPCs, certain EDOs):	Work by Non-Governmental 3 rd Party:
 No "procurement" process required Agreement in writing required if inter- 	 Procurement requirements will apply Agreement/contract in writing required

governmental

PROCUREMENT DECISIONS

CDBG- Funded (in whole or in part):

Local/Match Funded Only:

 Comply with most restrictive of Local, State and Federal requirements Comply with Local Policy(ies)

Know your local policy(ies)!

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PROCUREMENT DECISIONS

Construction Related Contracts

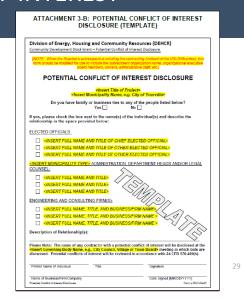
Professional Services / Non-Construction Contracts

- Comply with State & Federal regs., regardless of funding source
- Competitive process, unless exception approved by DEHCR
- CDBG Funded: Competitive procurement required (except Inter-Governmental)
- Match Funded: Comply with Local policy(ies)

PROCUREMENT: CONFLICTS OF INTEREST

- Mechanism for Disclosure
 (Attachment 3-B for prime contracts)
- Contract Language (Attachment 3-C)
- Follow Local Policy(ies)
- Follow Handbook guidance

Potential conflicts disclosed must be reviewed publicly!



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PROCUREMENT: OTHER CONSIDERATIONS

- MBE/WBE, Section 3/LMI, local and small business participation
- No debarred contractors check Federal System for Award Management (SAM): https://wdolhome.sam.gov/
- Lobbying activity restrictions and disclosure

(Attachment 3-D and Attachment 3-E)



CONSTRUCTION: COMPETITIVE SEALED BID

- Required for Construction contracts >\$25,000
- 2 or more bids required (exceptions require justification; sole bidder guidance in Ch. 3, pp. 16-17)
- May opt to make no award and re-bid
 (e.g., bids not responsive and responsible; bids too high, etc.)



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PROFESSIONAL SERVICES PROCUREMENT: COMPETITIVE PROPOSAL

Optional Templates in Handbook:

- Attachment 3-G: Request for Proposals (RFP)
 Template
- Attachment 3-H: Request for Qualifications (RFQ)
 Template (for Architectural/Engineering only)

Customize Templates to fit needs.



PROFESSIONAL SERVICES PROCUREMENT

No Multiple-Services Procurement and Contracting

- Exception 1: Same firm for prelim. engineering & project engineering
- Exception 2: Same firm for CDBG Application preparation & administration
- Exception 3: Same firm for CDBG Planning (PLNG) Application preparation & Planning process



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PROFESSIONAL SERVICES PROCUREMENT

No Loss-Leader Arrangements:

No discounted or free grant application preparation or preliminary engineering estimates *in exchange for* contract award if application is funded



CONTRACT LANGUAGE/ATTACHMENTS

CH. 3, P. 23

Attachments listed are required unless otherwise noted with asterisks:

- * = Attachment or similar document recommended
- ** = Required if Davis-Bacon/Labor Standards apply to project.

Construction Contracts of \$10,000 or LESS

Must be included in contracts & bidding

- [24 CFR 570.489(h) Conflict of Interest Clause]
- Attachment 6-B
- [Section 3 Contract Requirements]
 Attachment 7-B** [Davis-Bacon and Related Acts (DBRA)] Attachment 7-G"
- [Federal Labor Standards Provisions (4010)]
- Applicable Davis-Bacon/Federal Wage Decision(s)**

of GREATER Than \$10,000

Must be included in contracts & bidding

- [24 CFR 570.489(h) Conflict of Interest Clause]
- Attachment 6-A*
- [Equal Opportunity Clause (EO 11246)] Attachment 6-B
- [Section 3 Contract Requirements]
- Attachment 6-C* [Affirmati 11246)]
- Attachment 6-D' [Federal Equal Employment Opportunity Clauses Construction Contract Specifications (EO 11246)]
- Attachment 7-B
- [Davis-Bacon and Related Acts (DBRA)] Attachment 7-G** [Federal Labor Standards Provisions (4010)]
- [MBE/WBE/DBE Web Resources] Applicable Davis-Bacon/Federal Wage
- Decision(s)*

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CONTRACT LANGUAGE/ATTACHMENTS

CH. 3, P. 24

Attachments listed are required unless otherwise noted with asterisks:

- * = Attachment or similar document recommended
- ** = Required if Davis-Bacon/Labor Standards apply to project.

To be provided to construction contractor (either as part of contract & bidding packet or may be provided separately):

- Attachment 3-B* [Conflict of Interest Disclosure Form] recommended for prime contracts
- Attachment 3-D [Lobbying Certification Form] - must obtain signed copy from contractor at time of contract award
- Attachment 3-E [Disclosure of Lobbying Activities Form] - must obtain signed copy from contractor if has lobbying activities to disclose
- Attachment 7-I* [Pre-Construction Meeting Items to be
- Attachment 7-J'

[Pre-Construction Checklist for Contractors]

To be provided to construction contractor (either as part of contract & bidding packet or may be provided separately):

- Attachment 3-B* [Conflict of Interest Disclosure Form]
 - recommended for prime contracts
- Attachment 3-D [Lobbying Certification Form] - must obtain signed copy from contractor at time of contract award
- Attachment 3-E [Disclosure of Lobbying Activities Form] - must obtain signed copy from contractor if has lobbying activities to disclose
- Attachment 7-I* [Pre-Construction Meeting Items to be
- Attachment 7-J*

[Pre-Construction Checklist for Contractors]

CONTRACT LANGUAGE/ATTACHMENTS

CH. 3, P. 24

Attachments listed are required unless otherwise noted with asterisks:

* = Attachment or similar document recommended Professional Services and Other Construction Contracts Fund Whole or In Part with CDBG

- Must be included in contract:

 Attachment 3-C
 [24 CFR 570.489(h) Conflict of Interest
 Clause]
- Attachment 6-B [Section 3 Contract Requirements]

To be provided to contractor (either as part of contract or may be provided separately):

Attachment 3-B'
[Conflict of Interest Disclosure Form] –

- recommended for prime contracts (i.e., contracts directly with Grantee or sub-
- Attachment 3-D [Lobbying Certification Form] - must obtain signed copy from contractor at time of contract award
- Attachment 3-E
 [Disclosure of Lobbying Activities Form]
 must obtain signed copy from
 contractor if has lobbying activities to

Professional Services and Other Ion-Construction Contracts NOT Funded with CDBG

- Must be included in contract:

 Attachment 3-C
 [24 CFR 570.489(h) Conflict of Interest Clause]
- Attachment 6-B [Section 3 Contract Requirements]

To be provided to contractor (either part of contract or may be provided

- separately):

 Attachment 3-B'

 [Conflict of Interest Disclosure Form] recommended for prime contracts (i.e. contracts directly with Grantee or sub-
- Attachment 3-D [Lobbying Certification Form] - must obtain signed copy from contractor at time of contract award
- Attachment 3-E
 [Disclosure of Lobbying Activities Form]
 must obtain signed copy from
 contractor if has lobbying activities to

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PROCUREMENT COMMON PITFALLS

- Not having record of 3 quotes in writing obtained for Simplified Acquisition procurement
- Not following local procurement policy(ies) when contracting for professional services (funded with Match)
- Not competitively procuring professional services in accordance with CDBG requirements (funded with CDBG)
- Not making the RFP "publicly available" for professional services (funded with CDBG), e.g. Grant Admin. contracts
- Not having all RFP/RFQ documentation on file

PROCUREMENT COMMON PITFALLS

- Not all CDBG language/insertions in both prime contracts and all subcontracts
- No mechanism for disclosure of potential conflicts of interest
- Not reviewing disclosed potential conflicts of interest in accordance with CDBG requirements
- Not conducting SAM debarment check at time of contracting or not having record(s) of SAM debarment check(s) on file



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PROCUREMENT MONITORING: CDBG FILE CONTENTS

Refer to Chapter 2 and Chapter 3 of *CDBG Implementation Handbook* for file contents requirements.



HELPFUL WEBSITES

■ HUD 24 CFR Part 85.36 (Federal Procurement Regulations):

http://www.hud.gov/offices/lead/library/lead/24 CFRPART 85.pdf

Wisconsin Supplier Diversity Program (MBE/WBE Resource):

https://doa.wi.gov/Pages/DoingBusiness/SupplierDiversity.aspx

HUD Information on Cost and Price Analysis:

http://portal.hud.gov/hudportal/HUD?src=/program_offices/cpo/grantees/cstprice#who

Wisconsin State Statutes:

http://legis.wisconsin.gov/rsb/stats.html (see 66.0901, 59.03-59.04, 59.06, 60.47, 61.50, 61.54-61.57, 62.15)

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QUESTIONS?

Email: Your assigned DEHCR Program Rep. or

DOACDBG@Wisconsin.gov



CHAPTER 5: ACQUISITION & RELOCATION

DEHCR - BUREAU OF COMMUNITY DEVELOPMENT



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CHAPTER 5 KEY UPDATES

- Various general text updates and additional guidance/clarifications.
- Reminders added regarding requirement for Grant Agreement execution and ER Certification prior to Acquisition (when costs paid/reimbursed with CDBG or counted towards Match).
- "Definitions" added.
- Voluntary Acquisition processes/guidance updates.
- Involuntary Acquisition processes/guidance updates.
- Attachment Updates: 5-B, 5-C, 5-D, 5-K

RELEVANT LAWS & REGULATIONS

- 42 U.S.C. ch. 61 Uniform Relocation Assistance and Real Property Acquisition Policies Act (URA) of 1970, as amended
- 49 CFR Part 24 Uniform Relocation Assistance and Real Property Acquisition for Federal and Federally-assisted Programs (FHWA)
- Section 104(d) of the Housing and Community Development Act of 1974 (Barney Frank)
- 24 CFR Part 570 Community Development Block Grants (HUD)
- Wis. Stat. Ch. 32: Eminent Domain
- Wis. Admin. Code Ch. 92: Relocation Assistance

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URA APPLICABILITY

- Publicly funded projects
- Real property
 - Acquisition (includes easements)
 - Rehabilitation
 - Demolition
- Displaced persons (persons/businesses/farms/personal property)

TYPES OF ACQUISITION

Voluntary

- No threat of use of eminent domain authority (condemnation)
- Must meet specific criteria for voluntary acquisition

A property owner's willingness to cooperate does not constitute voluntary acquisition!

Involuntary

- Any acquisition that does not qualify as voluntary
- Potential for use of eminent domain authority (condemnation)
- **Easements** (can be voluntary or involuntary)
 - Temporary
 - Permanent



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VOLUNTARY ACQUISITION

All of the following must be true to qualify as "Voluntary":

1. Not a specific site needed for CDBG project

AND

2. Property not part of an intended, planned or designated project area where other properties will be acquired within specific time limits

AND

3. Must inform owner property will not be acquired by condemnation if negotiations fail

AND

4. Must inform owner in writing of the property's current fair market value (Attachment 3-B Template)

VOLUNTARY ACQUISITION

- Owners do not qualify for relocation assistance under Voluntary Acquisition.
- Displaced <u>tenants</u> MUST be provided notice of relocation rights and relocation assistance (cannot waive rights).
- Buyer of the property without eminent domain authority always voluntary acquisition.

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INVOLUNTARY ACQUISITION

Involuntary Acquisition Determination:

- Any property acquisition that does not meet <u>all</u> of the requirements for voluntary acquisition
- UGLG may or may not opt to exercise power of eminent domain authority to acquire property
- Triggers full URA requirements

Displaced <u>owners and/or tenants</u> MUST be given notice of relocation rights and be provided relocation assistance (cannot waive rights).

INVOLUNTARY ACQUISITION

- ■Appraisal required **except**:
 - Nominal Property Value (<\$10,000)
 - Donation/Owner Waiver

New Handbook language for appraisal exceptions (pp. 23-24) New Templates (Attachment 5-M & Attachment 5-N)

- Exception for current Fair Market Value (FMV) Owner Waiver
- ■Cannot pay more than 20% above FMV using CDBG funds (unless granted exception justification required)



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EASEMENTS

Definition:

The right to use the real property of another for a specific purpose without profit

URA Applicability:

Subject to URA requirements for voluntary/involuntary acquisition

■ Temporary:

Easements granted for a specific period of time

- Exception to URA requirements:
 Temporary limited easements for sole benefit of the owner
 Email Letter to DEHCR and maintain in file (Revised Attachment 5-E Template)
- Permanent:

Easements attached to a deed and continue to affect the land through subsequent changes in ownership

ACQUISITION & RELOCATION PROCESSES

Voluntary Acquisition Process: Attachment 5-C

Involuntary Acquisition Process: Attachment 5-D

Relocation Process: Attachment 5-F thru 5-I

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ACQUISITION / RELOCATION NOTICE TO DEHCR

- Notify <u>prior to start of</u> <u>construction</u> (if known)
- ■Submit Form (Attachment 5-L)
- No construction on property until A&R processes are completed.



Community Development Blo	ck Grant Program
DATE: [Date]	
JGLG:	CDBG GRANT AGREEMENT #:
	(if Grant Agreement # issued)
[UGLG Name, e.g., Village of Yourville]	
PREPARER'S NAME & TITLE (AND ENTITY / FIRM	[GA # (e.g., PF 20-01)] PREPARER'S PHONE # & EMAIL:
NAME, IF NOT UGLG EMPLOYEE):	PREPARER'S PHONE # & EMAIL:
Form Preparer's Name. Title1	(Phone #)
Entity/Firm Name, if applicable]	[Email Address]
PREPARER'S SIGNATURE:	
) PROPERTY ADDRESS & PARCEL #:	TARGET PURCHASE DATE:
Property Street Address], [City], WI [Zip Code]	TARGET PURCHASE DATE:
Parcel #1	[Enter Date]
Check 1 Box Below: AND	Check 1 Box Below:
□ Temporary Easement:	□ Voluntary □ Involuntary
□ Permanent Easement:	□ Voluntary □ Involuntary
□ Permanent Acquisition:	□ Voluntary □ Involuntary
Relocation Required:	□ No
[If applicable, Enter # and names of pers	ons or type of personal property
requiring relocation, if known, and timefra	ame for relocation planned. If not
PROPERTY ADDRESS & PARCEL #:	TARGET PURCHASE DATE:
Property Street Address], [City], WI [Zip Code]	
Parcel #]	[Enter Date]
Check 1 Box Below: AND	Check 1 Box Below:
□ Temporary Easement:	□ Voluntary □ Involuntary
☐ Permanent Easement:	□ Voluntary □ Involuntary
☐ Permanent Acquisition: Relocation Required: ☐ Yes	□ Voluntary □ Involuntary □ No
[If applicable, Enter # and names of pers	
requiring relocation, if known, and timefro	
applicable, then enter "N/A"]	and to resease planting in the
) PROPERTY ADDRESS & PARCEL #:	TARGET PURCHASE DATE:
Property Street Address], [City], WI [Zip Code]	/5-1 B-1-1
Parcel #] Check 1 Box Below: AND	[Enter Date] Check 1 Box Below:
☐ Temporary Easement:	Creck 1 Box Below: □ Voluntary □ Involuntary
☐ Permanent Easement:	□ Voluntary □ Involuntary
☐ Permanent Easement.	□ Voluntary □ Involuntary □ Voluntary □ Involuntary
Relocation Required: Yes	□ No
[If applicable, Enter # and names of pers	
requiring relocation, if known, and timefra	amo for relocation planned. If not
applicable, then enter "N/A"]	54

VOLUNTARY ACQUISITION PROCESS

- 1. Submit the *Notice of Acquisition/Relocation to DEHCR* (Attachment 5-L);
- 2. Determine the current Fair Market Value (FMV);
- 3. Provide an initial Informational Notice to Owner (Attachment 5-B)
- 4. Provide Owner(s) with applicable Acquisition brochure(s), and relocation rights brochure(s) to Tenant(s)
- 5. Initiate and Proceed with Negotiations;

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VOLUNTARY ACQUISITION PROCESS

- 6. Official Determination to Acquire UGLG Governing Body Approval (if buyer is UGLG)
- 7. Notice of Intent to Acquire to Owner(s) and Tenant(s); and complete Relocation Processes, if Tenant Displacement [Note: Includes Relocation Plan to DOA Legal Services may occur earlier in process, upon determining tenant displacement will occur.];
- 8. Execute Purchase Agreement and Title Transfer; and
- 9. Maintain ALL records in Acquisition file.

INVOLUNTARY ACQUISITION PROCESS

- 1. Notice of Acquisition/Relocation to DEHCR (Attachment 5-L);
- Relocation Order/Determination of Necessity of Taking Processes (if applicable); [Note: May occur later in process - when determine condemnation will be pursued.];
- 3. Acquisition and Relocation Notices and Brochures to Owner(s)/Tenant(s);
- (4.) Appraisal(s) (or the Waiver of Appraisal or Waiver Valuation, if applicable);
- 5.) Appraisal Review (if Appraisal is required);
- 6. Relocation Plan(s) Submit to DOA Legal Services for approval; submit approval to DEHCR [Note: May occur earlier in the process upon determining that relocation/displacement will occur.];

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INVOLUNTARY ACQUISITION PROCESS

- 6. Determine Just Compensation;
- Initiate and Proceed with Negotiations;
- Official Determination to Acquire UGLG Governing Body approval (if buyer is UGLG);
- 9. Offer of Just Compensation with a Statement of Basis for Determination of Just Compensation amount Make written Jurisdictional Offer;
- (10) Execute Administrative Settlement (if necessary); and
- 11. Complete Purchase/Acquisition and Property Title Transfer.
- 12. Maintain ALL Records in Acquisition file.

RELOCATION PLAN

- State and Federal Requirement
- Must prepare Plan if relocation "may be necessary" for the project
- Plan Template on State Relocation website (by DOA Division of Legal Services)
- Prior to Initiation of Negotiations, must submit Plan to and receive approval of Plan from DOA Division of Legal Services
- Submit copy of approved Plan to DEHCR



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ACQUISITION / RELOCATION MONITORING & RECORDKEEPING

Acquisition/Relocation Monitoring Checklist:

Attachment 5-K

(Required to be submitted to DEHCR at time of DEHCR's monitoring of project)



ACQUISITION / RELOCATION FORMS & TEMPLATES

- CH. 5 HANDBOOK ATTACHMENTS
- HUD Tenant Assistance, Relocation and Real Property Acquisition Handbook (1378.0):

<u>https://www.hudexchange.info/programs/relocation/guidanc</u>e/#handbooks.

For Guidance Only – Customize for Needs. Consult professional legal/real estate counsel!



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HELPFUL WEBSITES

State/Wisconsin: State Relocation Website (by DOA Division of Legal Services) https://doa.wi.gov/Pages/AboutDOA/RelocationAssistance.aspx

Federal:

HUD Portal

http://portal.hud.gov/hudportal/HUD?src=/program offices/comm planning/library/relocation

HUD Handbook

Tenant Assistance, Relocation and Real Property Acquisition Handbook (1378.0): https://www.hudexchange.info/programs/relocation/guidance/#handbooks.

■ Federal Highway Administration (FHWA)

http://www.fhwa.dot.gov/real_estate/uniform_act/relocation/

IMPORTANT REMINDERS

- Inform DEHCR at the start of acquisition and/or relocation process
- Follow guidance in CDBG Implementation Handbook, State Relocation Website and HUD guidance materials; and consult professional legal/real estate counsel
- Properly classify the acquisition type
- Do not start negotiations before applicable required notices given
- Make a determination of FMV regardless of acquisition type
- Document process and have all records in CDBG project file

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QUESTIONS?

Email: Your assigned DEHCR Program Rep. or

DOACDBG@Wisconsin.gov



CHAPTER 6: EQUAL OPPORTUNITY, FAIR HOUSING & SECTION 3

DEHCR - BUREAU OF COMMUNITY DEVELOPMENT



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CHAPTER 6 KEY UPDATES

- Various general text updates and additional guidance/clarifications.
- MBE/WBE guidance update.
- *New* Section 3 policy (pre-11/30/20 Awards vs. post-11/30/20 Awards), Section 3 requirements, definitions, and guidance updates.
- Attachment Updates: 6-B (now 6-B(1), 6-B(2)

REQUIREMENTS / OBJECTIVE

(CH. 6)

- Refer to Chapter 3, 5, 6, 7 and 9 for details on requirements.
- Provide equal opportunity and fair housing for all CDBG projects.
 - Fair Housing Actions required for ALL CDBG projects.
- Provide economic opportunities and access to public facilities and services to very low-, low- and moderate-income (LMI) persons.
- Provide economic opportunities for small, minority-owned and womanowned businesses.

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MBE/WBE OBJECTIVE

(CH. 6, 7)

Provide economic opportunities to small business minority-owned business enterprises (MBEs) and woman-owned business enterprises (WBEs) through contracting for federally funded projects



MBE/WBE DEFINITIONS

(CH. 6, 9)

MBE:

 Small business at least 51% owned and controlled by one or more minority persons

WBE:

 Small business at least 51% owned and controlled by one ore more women

DBE:

 Small business qualifying as a Disadvantaged Business Enterprise according to Dept. of Transportation standards – May also qualify as MBE, WBE and/or Section 3 Business

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MBE/WBE COMPLIANCE

CH. 3, 6, 7, 9

Reporting:

Semi-Annual MBE/WBE data reporting to DEHCR (Attachment 9-C, Ch. 9)

Contracting:

- Best Efforts: Promoting Participation Procurement Solicitations & Contract Language; Outreach Requirements for Contractors (Ch. 3, 6, 7)
- Refer to Ch. 3, 6 & 7 of Handbook for Requirements, Goals, Best Practices

Additional Equal Opportunity Requirements Apply! (Ch. 3, 6, 7)



SECTION 3 OBJECTIVE

CH. 3, 6, 7, 9

To ensure that economic <u>opportunities</u> resulting from HUD financial assistance are directed to low- and very low-income persons

[24 CFR 135, 24 CFR 75, and Housing & Urban Development Act of 1968 (12 U.S.C. 1701u) (section 3) (Title 24-HUD, Chapter 1)]

"Opportunity" involves reasonable access and fair notification.

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SECTION 3 [NEW] "FINAL RULE" [24 CFR 75]

Published Nov. 30, 2020:

- "Legacy Projects" [24 CFR 135] are not subject to new requirements (although increased emphasis on data collection for new hiring)
- Applies to <u>ALL</u> CDBG Projects awarded <u>on or after</u> 11/30/2020
- Revised Definitions & Goals (25% & 5% labor hour thresholds)
- Revised Reporting Information:
 - Total Hours Worked
 - Total Hours Worked by Section 3 Workers
 - Total Hours Worked by Targeted Section 3 Workers

SECTION 3 DEFINITIONS

(CH. 6, 9)

Section 3 Project:

 Site or sites together with any building(s) and improvements located on the site(s) that are under common ownership, management, and financing.

Section 3 applies...

- To an entire Section 3 project, regardless of whether the project is fully or partially assisted under HUD programs that provide housing and community development financial assistance. 73
- To all public housing financial assistance funds.

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SECTION 3 DEFINITIONS

(CH. 6, 9)

Section 3 Residents: [24 CFR 135]

For "Legacy" projects (awarded PRIOR to 11/30/2020)...

- Low-income new full-time employee or trainee (based on family income being =/<"Low (80%)" HUD Income Limit) hired for CDBG project, living in same County as project; OR
- YouthBuild participant

Section 3 Workers: [24 CFR 75]

For "New" projects (awarded <u>ON or AFTER</u> 11/30/2020)...

- Low- or very low-income employee (based on individual income being =/<"Low (80%)" HUD Income Limit); OR
- Employed by a Section 3 business concern; OR

A YouthBuild participant

SECTION 3 DEFINITIONS

(CH. 6, 9)

Targeted Section 3 Workers: [24 CFR 75]

For "New" projects (awarded ON or AFTER to 11/30/2020)...

- Employed by a Section 3 business concern; or
- Currently fits (or when hired fit) <u>at least one</u> (1) of the following categories as documented within the past five (5) years:
 - Living within the (Section 3) service area or the neighborhood of the project, as defined in 24 CFR 75.5, or
 - A YouthBuild participant



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SECTION 3 DEFINITIONS

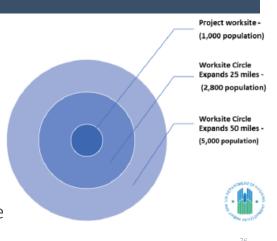
(CH. 6, 9)

<u>Section 3 Service Area</u>: [24 CFR 75.5] For "New" projects (awarded <u>ON or AFTER</u> to 11/30/2020)...

 An area within a one (1) mile radius of the Section 3 project

OR

 An area within a circle, centered around the Section 3 project site that encompasses 5,000 people



SECTION 3 DEFINITIONS

(CH. 6, 9)

Section 3 Business: [24 CFR 135]

For "Legacy" projects (awarded PRIOR to 11/30/2020)...

- 51% or more ownership (and with net profit/loss accrual to) one or more Section 3 residents; or
- 30% or more FTEs include current Section 3 residents (or were Sec3 residents within 3 years of first hire); or
- Written commitment to sub-contract 25% or more of all sub-contracted work to Section 3 businesses (meeting #1 or #2 above).

Section 3 Business: [24 CFR 75]

For "New" projects (awarded <u>ON or AFTER</u> to 11/30/2020)...

- 51% or more ownership by low- or very low-income persons; or
- 75% or more of the labor hours are performed by low- or very lowincome persons; or
- 51% or more ownership by current residents of public housing or Section 8-assisted housing.

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SECTION 3 RESPONSIBILITIES

CH. 3, 6, 7, 9

- Provide economic opportunities to low-income persons and qualified Section 3 businesses – to the greatest extent feasible [24 CFR 135 and 24 CFR 75]
- Refer to Ch. 3, 6, 7 & 9 of *Handbook* for Section 3 compliance requirements
- Goals and Best Practices found in Ch. 6 and Ch. 9 of Handbook
- Notify contractors of Section 3 responsibilities



SECTION 3 COMPLIANCE DOCUMENTS

CH. 3, 6, 7, 9

Reporting: (refer to Ch. 9)

- Section 3 Reports (*Attachment 9-M*) and Employee Certification Forms (*Attachment 9-K1* (pre-11/30/2020) / *9-K2* (post-11/30/2020)) from *ALL* contractors maintained in project file
- Section 3 Business Concern Certifications (Attachment 9-L) maintained in project file
- Grantee's Section 3 data reporting to DEHCR (Attachment 9-C)



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SECTION 3 COMPLIANCE DOCUMENTS

CH. 3, 6, 7, 9

Hiring/Retention/Training:

- Best efforts: Refer to Ch. 6 (pp. 11-12, 15-16) and Ch. 9 (Attachment 9-C and instructions)
- Goals: Labor hours worked by Section 3 and Targeted Section 3 workers

Contracting:

Best efforts: Include required language (*Attachment 6-B(1)* for pre-11/30/2020 Awards or *Attachment 6-B(2)* for post-11/30/2020 Awards) (Ch. 6)

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QUESTIONS?

Email: Your assigned DEHCR Program Rep. or

DOACDBG@Wisconsin.gov



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CHAPTER 4: ENVIRONMENTAL

DEHCR – BUREAU OF COMMUNITY DEVELOPMENT



CHAPTER 4 KEY UPDATES

- Various general text updates and additional guidance/clarifications.
- CARES Act projects guidance note added.
- Environmental Assessment guidance update.
- Agency contact/response and Historic Properties guidance updates.

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WHAT IS AN ENVIRONMENTAL REVIEW?

- The process of reviewing a project and its potential environmental impacts to determine whether it meets federal, state and local environmental standards.
- Required for <u>all</u> HUD-assisted projects to ensure that the proposed project does not negatively impact the surrounding environment and that the property site itself will not have an adverse environmental or health effect on end users.



IMPORTANT REMINDERS

- The Unit of General Local Government (UGLG) must prepare an ER file that includes all activities related geographically or functionally, regardless of the source of funding [24 CFR 58.32].
- The ER must meet all federal, state and local requirements.
- The UGLG may not commit any HUD assistance funds or non-HUD funds until an award is approved, and the ER has been approved (no new construction, excavation, demolition, rehabilitation, repair, modification or property acquisition or commitment to undertake such activities) [24 CFR 58.22]. Exceptions may be granted for "pre-agreement", i.e. pre-award costs if approved by DEHCR.
- DEHCR <u>cannot</u> release funds until the environmental review process is complete and an award and Grant Agreement are in place.



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HOW TO COMPLETE AN ENVIRONMENTAL REVIEW

- Four (4) Step Process:
 - I. Project Classification
 - 2. Project Review
 - 3. Public Notice
 - 4. Document Submittal
- Environmental Review Process Flowchart (Attachment 4-A)
- Environmental Report (Attachment 4-I)



STEP I: PROJECT CLASSIFICATION

Exempt Activities [24 CFR 58.34 (a)(1) through (12)]

- Primarily <u>administrative/design costs</u>, <u>planning-only</u> projects and <u>public services</u> that have no physical impacts.
- Includes certain disaster recovery projects, if the project does not alter environmental conditions and is limited to the repair or replacement of damage to control the effects from disasters

Categorically Excluded Projects Not Subject to 58.5 [24 CFR 58.35(b)]

 Includes most <u>economic development activities</u> (as long as the project does not include construction or expansion, even under the project aggregation rule [24 CFR 58.32]; and new operating costs for other activities of physical facilities.)



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STEP I: PROJECT CLASSIFICATION (CONT.)

Categorically Excluded Activities Subject to 58.5 [24 CFR 58.35(a)]

- Includes <u>replacement or rehabilitation</u> of facilities that do not significantly change land use or capacity by more than 20%, or that <u>remove barriers to the handicapped</u>.
- Many public facilities projects fall into this category.

Activities Requiring an Environmental Assessment (EA) [24 CFR 58.36]

- Establishes <u>new</u> or <u>significantly enlarged</u> facilities or services.
- Cannot be clearly defined as either exempt or categorically excluded.



STEP 2: PROJECT REVIEW

- All Projects Must Complete Statement of Activities (Attachment 4-B)
 - Each activity must be classified; the most restrictive classification will then be the project's overall classification.

List all activities funded by the grant and identify: those activities that have been previously assessed,

STATEMENT OF ACTIVITIES

those that require an environmental assessment, those which are categorically excluded, and those which are exempt. Check the appropriate box(es) which apply to each activity listed. Exempt or Categorically Excluded and NOT subject to the Statutory Categorically Excluded and subject to 58.5 (the Statutory Checklist)* Source(s) of Funds: CDBG or non-CDBG Requires Environmental Assessment Activity Previously Cite relevant section assessed of 24 CFR 58 <SELECT> <SELECT> <SELECT> <SELECT <SELECT <SELECT> <SELECT> ACTIVITY> SOURCE> If applicable, specify [LABEL HERE] <SELECT <SELECT <SELECT> <SELECT> <SELECT> <SELECT> <SELECT> ACTIVITY> SOURCE:

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STEP 2: PROJECT REVIEW

[LABEL HERE]

- Exempt or Categorically Excluded, Not Subject to 58.5: No In-depth Review Required.
- Categorically Excluded, Subject to 58.5: In-depth Review Required.
 - Includes Statutory Checklist (Attachment 4-C); and
 - Part I Environmental Review Record (ERR) (Attachment 4-I).
 - Can take up to 30 days for responses to requests for comment.
- **Environmental Assessment**: In-depth Review Required, including:
 - Statutory Checklist (Attachment 4-C);
 - Environmental Review Record (ERR) (Attachment 4-I);
 - Part 2 Environmental Assessment (EA) (Attachment 4-I Environmental Report); and
 - If Finding of Significant Impact, then an Environmental Impact Statement may be

required. Contact DEHCR Environmental Desk immediately.

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STEP 3: PUBLIC NOTICE REQUIREMENTS

Exempt Activities [24 CFR 58.34 (a)(1) through (12)]

Not required to publish any public notices

Categorically Excluded Projects Not Subject to 58.5 [24 CFR 58.35(b)]

Not required to publish any public notices



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STEP 3: PUBLIC NOTICE REQUIREMENTS (CONT.)

Categorically Excluded Projects Subject to 58.5 [24 CFR 58.35(a)]

- If no negative comments received and no compliance issues then not required to publish any public notices
- If negative comments received and/or compliance issues noted <u>and</u> comments/issues resolved then:
 - Do not publish until all replies have been received or 30 day comment period has passed
 - Publish Notice of Intent to Request Release of Funds (NOI/RROF) [Attachment 4-F]
 - 7 day notice period (published)/10 day notice period (posted/mailed)
- After publication send copy of NOI/RROF to all agencies consulted
- After notice period send NOI/RROF and supporting documentation to DEHCR Environmental Desk
- 15 day comment period

STEP 3: PUBLIC NOTICE REQUIREMENTS (CONT.)

Activities Requiring an Environmental Assessment (EA) [24 CFR 58.36]

- If Finding of No Significant Impact then UGLG must publish a Combined Notice of Findings/Notice of Intent to Request Release of Funds (Attachment 4-G)
 - Do not publish until all replies have been received or 30 day comment period has passed
 - Publish Combined Notice of Findings/Notice of Intent to Request Release of Funds
 - 15 day notice period (published)/18 day notice period (posted/mailed)
- After publication send copy of NOI/RROF to all agencies consulted
- After notice period send NOI/RROF and supporting documentation to DEHCR Environmental Desk
- 15 day comment period

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STEP 3: PUBLIC NOTICE REQUIREMENTS											
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CONT.)	Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday	ļ			
, , , , , , , , , , , , , , , , , , ,			1	2	Publish, Post or Mail NOI/RROF 3	4	5				
Attachment 4-N	6	7	8	9	End of comment period for NOI/RROF (published Notice)	UGLG sends Request for Release of Funds to DEHCR Env Desk (published Notice)	Start of DEHCR Env Desk comment period for NOI/RROF (published Notice)				
	End of comment period for NOI/RROF (posted/mailed Notice)	UGLG sends Request for Release of Funds to DEHCR Env Desk (posted/mailed Notice)	Start of DEHCR Env Desk comment period for NOI/RROF (posted/mailed Notice)	16	17	18	19				
	20	21	22	23	24	25	End of DEHCR Env Desk comment period for NOI/RROF (published Notice) 26				
	Earliest relase date for funds and Certification Letter for NOI/RROF (published Notice)	28	End of DEHCR Env Desk comment period for NOI/RROF (posted/mailed Notice) 29	Earliest relase date for funds and Certification Letter for NOI/RROF (posted/mailed Notice)	31	1	2				
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CONT	Calendar for C	ombined Notice of	f Findings and Not	ice of Intent to Re	nuest Release of Fi	unds (Combined N	OF/NOI/RROF)	4
CONT.)	Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday	
,					Publish, Post or Mail			
			1	2	Combined NOF/NOI/RROF 3	4	5	
ttachment 4-N								
	6	7	8	9	10	11	12	
						End of comment period for Combined NOF/NOI/RROF (published Notice)	UGLG sends Request for Release of Funds to DEHCR Env Desk (published Notice)	
	13	14	15	16	17	18	19	
	Start of DEHCR Env Desk comment period for Combined NOF/NOI/RROF (published Notice)	End of comment period for Combined NOF/NOI/RROF (posted/mailed Notice)	UGLG sends Request for Release of Funds to DEHCR Env Desk (posted/mailed Notice)	Start of DEHCR Env Desk comment period for Combined NOF/NOI/RROF (posted/mailed Notice)				
	20	21	22	22	24	25	26	
	27	28	29	30	31	1	2	
		Earliest relase date for funds and Certification Letter for Combined NOF/NOI/RROF			Earliest relase date for funds and Certification Letter for Combined NOF/NOI/RROF			9
	3	(published Notice)	5	6	(posted/mailed Notice)	8	9	

STEP 4: DOCUMENT SUBMITTAL REQUIREMENTS

All Environmental Reports must have:

- Cover page (Attachment 4-I)
- Project Description (Attachment 4 –I)
- Project Classification (Attachment 4-I)
- Summary (Attachment 4-1)
- Statement of Activities (Attachment 4-B)

<u>All</u> Environmental Reports must be complete and submitted to:

DEHCR Environmental Desk

<u>DOAEnvironmentalDesk@Wisconsin.gov</u>

STEP 4: DOCUMENT SUBMITTAL REQUIREMENTS (CONT.)

Exempt Activities and Categorically Excluded Projects Not Subject to 58.5 [24 CFR 58.35(b)]

Determination of Exemption (Attachment 4-E)

Categorically Excluded Projects Subject to 58.5 [24 CFR 58.35(a)] and Activities Requiring an Environmental Assessment (EA)

- Statutory Checklist (Attachment 4-C),
- Part I Environmental Review Record (ERR) (Attachment 4-I)
- Part 2 Environmental Assessment (EA) (Attachment 4-I) as required per Step 2
- All the documentation and correspondence confirming the results of each aspect of the review report.
- Copies of required public notices and proof of publication/posting dates.

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ENVIRONMENTAL REPORT APPROVAL

DEHCR Environmental Desk will issue via email:

- Letter of Concurrence for:
 - Planning (PLNG)-only or Public Services (PS) projects
- Letter of Certification for:
 - All other projects
- Authority to Use Grant Funds (HUD 7015.16) for:
 - Projects required to publish either a Notice of Intent to Request Release of Funds (NOI/RROF) or a Combined Notice of Intent to Request Release of Funds
 - Notice of Finding of No Significant Impact (NOI/RROF-FONSI)

IMPORTANT AREAS FOR REVIEW

Chapter 4: Environmental Review provides summary of the applicable laws and authorities. All environmental reports should pay close attention to:

- Historical and Archeological Review
- Floodplains/Wetlands
- Manmade Hazards
- Endangered Species



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HISTORICAL AND ARCHEOLOGICAL REVIEW

IMPORTANT NOTE

- Historical and Archeological Reviews are carried out under a Programmatic Agreement between the WI DOA and the WI Historical Society.
- Reviews can be quite lengthy.
- Therefore, it is important to review these requirements early on to make sure that these issues do not unnecessarily delay projects.



IMPORTANT INFORMATION: HISTORIC AND ARCHEOLOGICAL REVIEW(S):

- Archaeological review is required for projects on any previously undisturbed land. Parcels smaller than 0.5 acres can be reviewed by DOA Environmental Desk. An Archeological Survey is required on previously undisturbed parcels of land 0.5 acres in size or larger.
- Buildings 50 years and older that are listed on the Wisconsin Historical Society's Wisconsin Historical Inventory are subject to extensive review by WHS architects.
- Contact <u>DOAEnvironmentalDesk@Wisconsin.gov</u> to initiate your Historical/Archaeological review

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IN CONCLUSION.....

- Environmental review process is a 4-step process
- Use the Environmental Review Process flowchart (Attachment 4-A)
- Document all actions/decisions and maintain all records
- No CDBG funds can be committed or requested prior to the UGLG obtaining a Letter of Concurrence or a Letter of Certification and Authority to Use Grant Funds (HUD 7015.16)



QUESTIONS?

Email: DOAEnvironmentalDesk@wisconsin.gov

and

DOACDBG@Wisconsin.gov



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CHAPTER 7: LABOR STANDARDS

DEHCR – BUREAU OF COMMUNITY DEVELOPMENT



CHAPTER 7 KEY UPDATES

- Various general text updates and additional guidance/clarifications.
- USDOL / SAM.gov website update.
- Accessing Wage Determinations guidance update.
- Debarment checks guidance update.
- Contract language/Attachments insertions requirements update.
- Payroll Record Template guidance update (added WisDoT form).
- Truck Driver *de minimus* time on work site clarification.
- Attachment Updates: 7-B, 7-C, 7-D, 7-F, 7-I, 7-J, 7-L (now 7-L(1)) and 7-L(2), 7-P, 7-Q, 7-R

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FEDERAL LABOR STANDARDS APPLICABILITY

Davis-Bacon and Related Acts (DBRA)

- For CDBG and other federally funded construction projects
 - Construction, alteration, or repair of a public building or public work
- Projects with other funding sources follow applicable rules and regulations for that program
- Does not apply to non-construction projects such as Planning (PLNG)-Only, or Public Services (PS)

APPLICABILITY: EXCEPTIONS

- Force Account Work
 - Work completed by government employees
 - Submit Force Account Affidavit (Attachment 7-Q)

There is no such thing as private "force account" work.

(See Ch. 7, p. 5 and Attachment 7-Q for guidance)



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APPLICABILITY: EXCEPTIONS (CONTINUED)

- Construction activities assisted solely by means of loans guaranteed with interest-bearing collateral accounts
- Residential rehabilitation in structures with fewer than 8 units
- Contract(s) that are part of a project <\$2,000 value
- Economic Development projects where federal funds are used only for non-construction activities.



WORD OF WARNING

- Failure to comply could result in:
 - Loss of UGLG's awarded grant
 - Jeopardizes UGLG from obtaining future grants
 - Contractors being subject to fines, imprisonment, and/or debarment from future federally funded projects



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RELEVANT LAWS

DAVIS-BACON ACT

- Workers must be paid:
 - at least weekly
 - at least the federal wages for similar work in the locality
 Federal wages per U.S. Department of Labor (USDOL) wage determinations
- Violation results in contractor being liable for unpaid wages, and potentially penalties, fines, suspension of payments, contract termination, and/or suspension or debarment

RELEVANT LAWS (CONTINUED)

COPELAND "ANTI-KICKBACK" ACT

- Workers must be paid without any deductions or rebates except permissible deductions:
 - taxes, deductions the worker authorizes in writing, and those required by court processes
- Contractors must submit weekly payroll records and Statements of Compliance (certified payroll) to the contracting entity
- Violation is a felony and may result in termination of the contract or criminal prosecution by the U.S. Government, punishable by a fine, imprisonment, or both

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RELEVANT LAWS (CONTINUED)

CONTRACT WORK HOURS AND SAFETY STANDARDS ACT (CWHSSA)

- Pay Over-Time for work >40 hours in week on federally funded project(s): 1½ times regular hourly pay rate (federal rate or worker's normal rate, whichever is *higher*)
- Applies to contracts >\$100,000
 - All subcontractors are included if prime contract is >\$100,000
 - For contracts ≤\$100,000, the Fair Labor Standards Act (FLSA) wage and overtime requirements apply.

RELEVANT LAWS (CONTINUED)

CONTRACT WORK HOURS AND SAFETY STANDARDS ACT (CWHSSA)

- Contractor liable for unpaid wages, liquidated damages, fines, imprisonment, and/or debarment
 - Underpayment/wage restitution to employee record of restitution and correction payroll maintained in project file
 - Liquidated damages penalty (\$27/day per underpaid employee, eff. 1/24/19)
 - Penalties and fines paid to federal government may be waived*
 *Waiver for liquidated damages >\$500 requires HUD/USDOL approval.
- Violation may result in termination of the contract

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LABOR STANDARDS OFFICER DESIGNATION

- UGLG must act as Labor Standards Officer (LSO) unless a different person is appointed
- Submit Labor Standards Officer Designee form (Attachment 7-C) prior to or at the time of submitting Record of Wage Decision Selection (Attachment 7-D) to DEHCR



LABOR STANDARDS OFFICER RESPONSIBILITIES

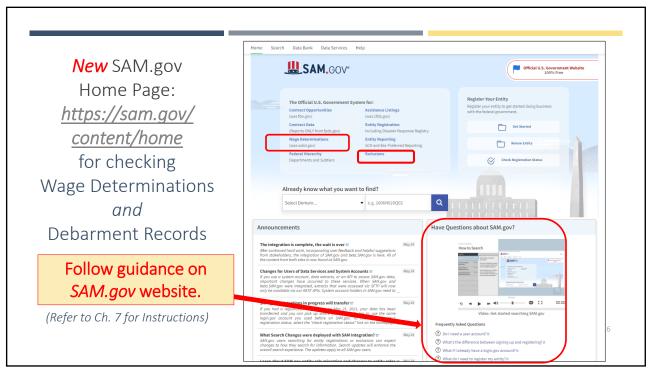
- Federal Wage Determination
- Wage Decision Modifications prior to bid opening
- Additional Labor Classifications
- Bid Notifications
- Contractor Eligibility Clearance

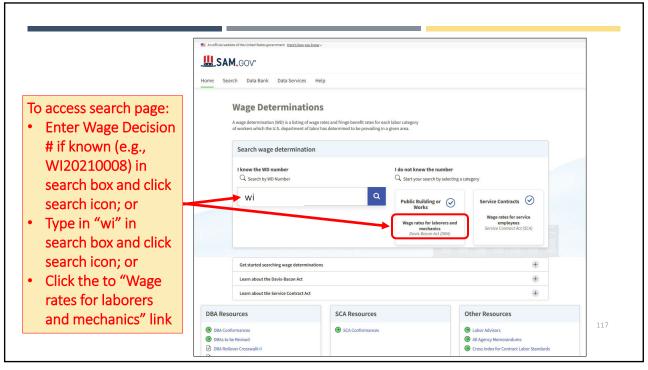
- Construction Contract Notifications
- Pre-Construction Conference
- Compliance Monitoring
- Compliance Enforcement

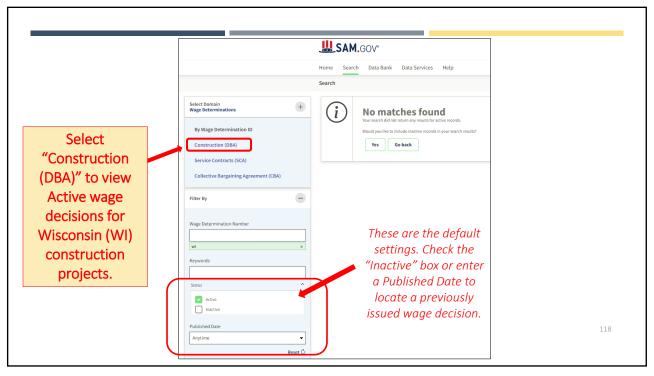


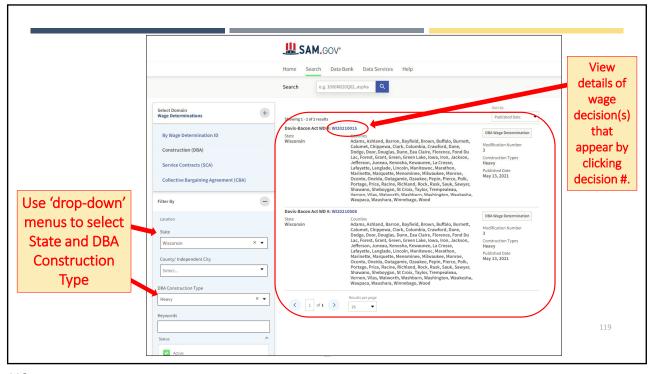
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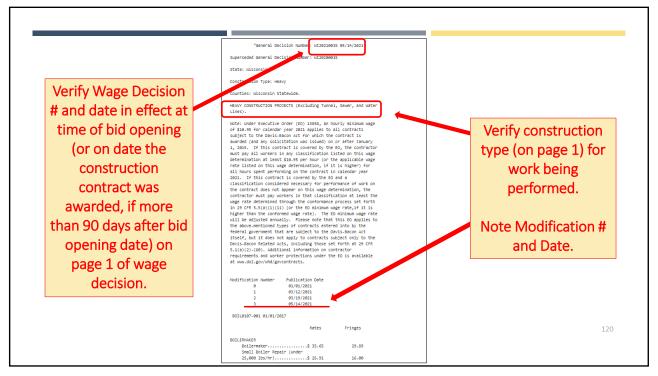
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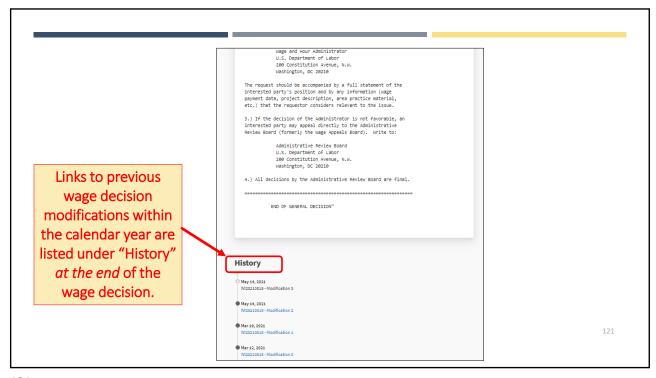


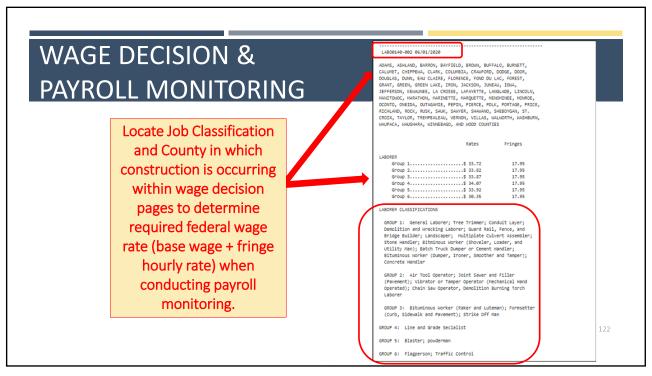












FEDERAL WAGE DETERMINATION

Modifications:

- Modified by USDOL on Fridays at 10:00 a.m.
- Must use the current wage rate(s) at time of bid opening for CDBG project and must inform potential bidders of any changes since bid advertisement

*Recommendation:

<u>Do Not</u> have bid opening on Friday



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FEDERAL WAGE DETERMINATION (CONTINUED)

Must select correct wage decision(s), including correct modification date and type(s) of construction:

- Building
- Highway
- Heavy Water/Sewer/Tunneling
- Heavy Other Heavy excluding Water/Sewer/Tunneling



FEDERAL WAGE DETERMINATION (CONTINUED)

20% Rule:

Must use wage decision(s) for each type of construction

<u>except</u> if a type of construction constitutes

<20% of the total contract cost,
then using a separate wage decision for it is not necessary
(unless it is needed to cover job classifications for that type of construction not otherwise covered in the other wage decision(s) for the other construction on the project).

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FEDERAL WAGE DETERMINATION (CONTINUED)

90-Day Rule:

If award contract >90 days after bid opening, then must check wage determination again and use most current modified decision if it has been updated since bid opening.



FEDERAL WAGE DETERMINATION (CONTINUED)

Failing to Obtain Correct Federal Wage Determination for Bidding Process:

- UGLG must correct error:
 - Obtain the correct wage decision(s)
 - Inform contractors they must pay those wage rates retroactively to the beginning of the project
 - Verify wage restitution/underpayments are made; and
 - May be forced to reimburse the contractor

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BID PACKET REQUIREMENTS

CH. 3, 7

Notices in Bid Packets applicable to construction:

Inclusion by reference only is NOT acceptable.

- Potential Conflict of Interest Disclosure form (Attachment 3-B recommended form for prime contracts only may use alternative mechanism for conflicts of interest disclosure)*
- Conflict of Interest Clause (Attachment 3-C)
- Lobbying Certification form (Attachment 3-D)
- Disclosure of Lobbying Activities form (Attachment 3-E) [if lobbying activity to disclose]
- Section 3 Contract Language Requirements (Attachment 6-B(1) or Attachment B(2))
- Davis-Bacon and Related Acts (DBRA) language (Attachment 7-B)
- Federal Labor Standards Provisions language (HUD-4010) (Attachment 7-G)
- Federal Davis-Bacon wage decision(s)

Also see Advertisement For Bids form (Attachment 7-F)

BID PACKET REQUIREMENTS

CH. 3, 6, 7

Additional Notices Required for Bid Packets:

Inclusion by reference only is **NOT** acceptable.

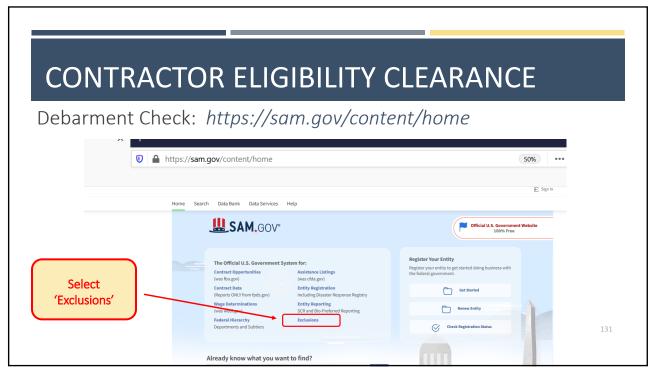
- For all construction contracts estimated to exceed \$10,000
 - Equal Opportunity Clause (EO 11246) (Attachment 6-A)
 - Affirmative Action Requirements (EO 11246) (Attachment 6-C)
 - Federal Equal Employment Opportunity Clauses Construction Contract Specifications (EO 11246) (Attachment 6-D)
 - MBE/WBE/DBE & Section 3 Web Resources (Attachment 7-R)

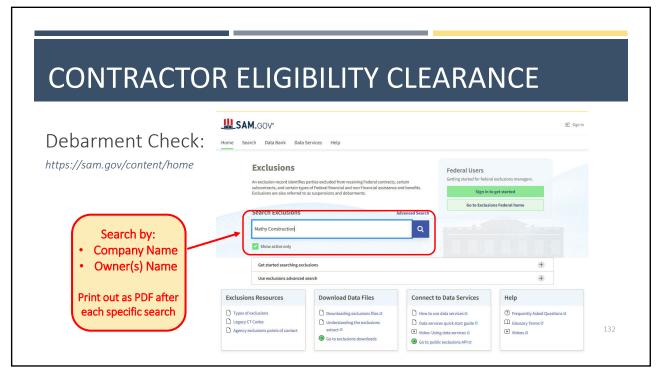
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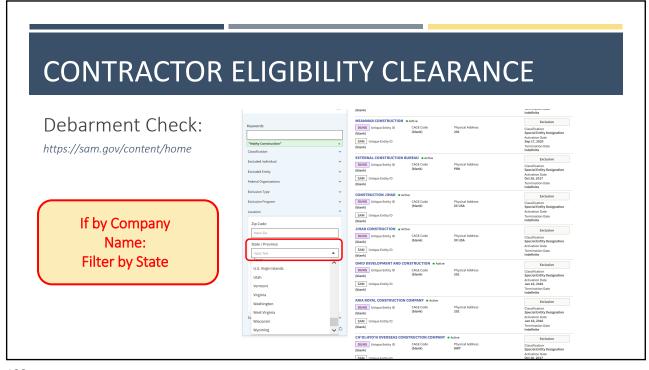
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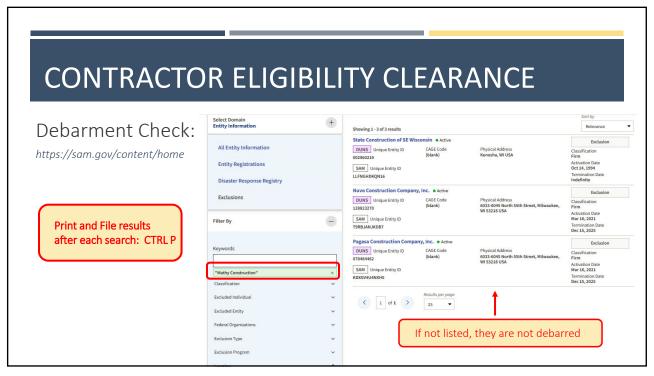
CONTRACTOR ELIGIBILITY CLEARANCE

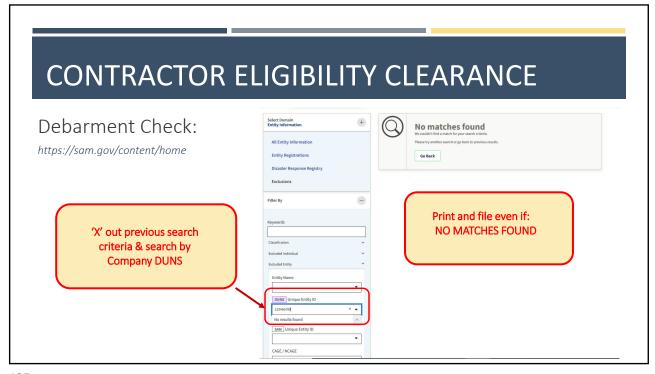
- All contractors must be eligible for federally funded contracting must verify prime contractor not debarred (i.e., excluded)
- Prime contractor must ensure all subcontractors are eligible
 - UGLG should also check all subcontractors' eligibility
- Record of debarment checks for <u>all</u> contractors (prime and subs) must be in CDBG project file
- Contact your DEHCR Program Rep. <u>immediately</u> if any contractor is or has become debarred

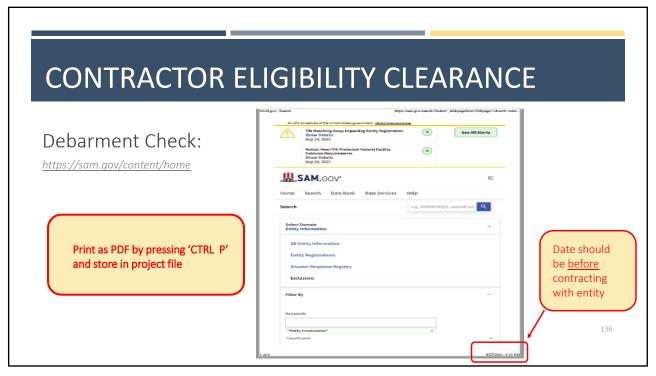












CONSTRUCTION CONTRACT

Required for Prime Contract(s) and Subcontract(s):

Inclusion by reference only is **NOT** *acceptable.*

- The same language, clauses, and wage decision(s) required for construction bid packet – including other fed, state agencies providing matching dollars (except Attachment 3-B)
- Recommended Pre-Construction meeting documents
 (Attachments 7-I and 7-J) (provide to contractors even if do not attend pre-construction meeting, as guidance)

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CONSTRUCTION CONTRACT (CONTINUED)

Additional Subcontract Requirements:

- Must be in writing and include:
 - Name of contractor/subcontractor
 - Dollar amount of contract
 - Goods/services to be provided
 - Terms/conditions
- Copy of executed subcontracts (with any and all attachments and <u>signed</u> addendums) must be in the CDBG project file

PRE-CONSTRUCTION CONFERENCE

- Pre-construction conference strongly advised
- Topics recommended: *Pre-Construction Meeting Items to be Discussed* (*Attachment 7-I*)
- Provide contractors Pre-Construction Checklist for Contractors (Attachment 7-J)
- Submit copy of notes/minutes/record of conference to DEHCR (Pre-Construction Report Format (Attachment 7-K) recommended/optional)

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COMPLIANCE MONITORING

Labor Standards Officer Role: (also see BCD Training and Technical Assistance website)

- Weekly Payroll Records check ALL contractors' weekly payroll submissions
 - Payrolls Signed & numbered sequentially
 - No Work Records -
 - Base Wages & Overtime (OT) –
 - Fringe Benefits Must be eligible and are properly documented
 - Deductions allowable or authorized by the employee and permitted by DOL 29 CFR Part 3
 - Employee classifications- when one employee is in more than one classification, use higher wage
 - Apprentices and Trainees indenture papers
- Work Site Monitoring
 - Employee Interviews: Record of Employee Interview (Attachment 7-N)
 - Signage- wage determinations

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Maintain records of work site monitoring in CDBG project file

COMPLIANCE ENFORCEMENT

- UGLGs must take the necessary steps to enforce the requirements when a contractor or subcontractor has not paid at least the minimum Davis-Bacon wage and benefits or has violated other requirements.
- All enforcement actions shall be carried out in writing and have supporting information in the file



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LABOR STANDARDS DOCUMENT SUBMISSIONS TO DEHCR

- Refer to Grant Agreement Time Table
- Labor Standards Officer Designee form (Attachment 7-C)
- Certain Bidding and Contracting Related Documents (Ch. 3, Ch. 7)
- Reporting (Ch. 7, Ch. 9; Ch. 10)



LABOR STANDARDS FILE CONTENTS

- Refer to File Checklist (Attachment 2-A) and Self-Monitoring Checklist (Attachment 2-B)
- DEHCR must receive all applicable labor standards reports before the final Request for Payment will be processed

Any and all bidding, contracting and labor standards related documents may be requested by DEHCR for review during monitoring and project reviews.

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HELPFUL WEBSITES

- HUD Labor Standards Enforcement Guidance:
 https://portal.hud.gov/hudportal/HUD?src=/program_offices/davis_bacon_and_labor_standards/OLRLibrary
- U.S. Department of Labor Wage and Hour Division: https://www.dol.gov/whd/
- WI Department of Workforce Development Prevailing Wage Overview:
 https://dwd.wisconsin.gov/er/labor_standards/prevailing_wage_rate/
- Debarment Checks & Wage Determinations:
 https://sam.gov/content/home

HELPFUL WEBSITES

DEHCR Labor Standards Compliance Monitoring Training
 webinar training slides and recording (on Bureau of Community
 Development Training and Technical Assistance website):
 https://doa.wi.gov/Pages/LocalGovtsGrants/TrainingAndTechnicalAssistance.aspx
 (scroll down to "Labor Standards Compliance Monitoring Training" section)

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QUESTIONS?

Email: Your assigned DEHCR Program Rep. or

DOACDBG@Wisconsin.gov



CHAPTER 8: FINANCIAL

DEHCR - BUREAU OF COMMUNITY DEVELOPMENT



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CHAPTER 8 KEY UPDATES

- Various general text updates and additional guidance/clarifications.
- Minimum amount of CDBG Payment Request increase (\$25,000).
- Obtaining *CDBG Payment Request Form* from DEHCR guidance update.
- Financial journal updates and additional samples.
- Final Financial documents submission requirements update.
- Attachment Updates: 8-A, 8-B, 8-D, 8-G, 8-H, 8-H3 (added), 8-I

FINANCIAL MANAGEMENT

- CDBG recordkeeping requirements are set in accordance with 24 CFR Part 570.490, Recordkeeping Requirements
- The UGLG's financial management procedures must be consistent with Generally Accepted Accounting Principles (GAAP) and federal requirements
- Financial record-keeping is the fundamental responsibility of UGLG's Chief Financial Officer (CFO) such as the Treasurer or Clerk
- CDBG funds must be maintained in a separate <u>non-interest-bearing</u>
 account or in a separate non-interest-bearing fund within an existing
 account

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KEY STEPS TO ACCURATE FINANCIAL RECORDKEEPING:

- Designate the project's financial manager
- Establish separate ledger accounts, and the accounting records for the project
- Establish procedures for:
 - Approving invoices,
 - Submitting CDBG payment requests, and
 - Disbursing project funds (issuing payments to vendors and/or reimbursing the UGLG as needed)
- Review the Grant Agreement



IMPORTANT REMINDER!

Improperly procured professional services will <u>not</u> be paid with CDBG funding.



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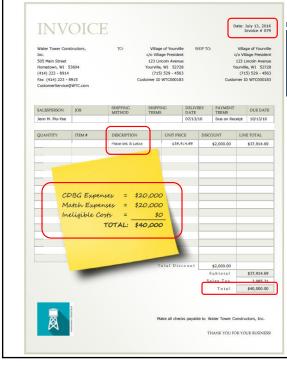
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REQUESTING CDBG FUNDS

New Policy: Each CDBG payment request amount must be at least \$25,000.

Documents required with *each* CDBG payment request:

- Signed and completed CDBG Payment Request form Request from DEHCR Project Rep. 30-60 days prior to first payment request.
- Updated Cash Control Register Shows the movement of CDBG funds during the project
- Updated CDBG Disbursements Journal Shows the payments & obligations of CDBG funds made throughout the project
- Updated Matching Funds Journal Shows the payments & obligations of Match funds made throughout the project
- Supporting documentation justifying your request (invoices, receipts, cancelled checks, bank statements, etc.)
 - * This documentation must **clearly** identify the items for which CDBG funds are going to be expended; $_{152}$ Clearly indicate the break-down of funds that will be used to pay **each** invoice.



INVOICES & MULTIPLE FUNDING STREAMS

If multiple fund sources are being used to pay an invoice, make sure to breakdown the costs (which should support the journal entries):

- CDBG-Eligible Costs,
- Match-Eligible Costs, and
- Ineligible Project Costs (*if applicable*)

Invoices must support the journal entries:

- Total(s)
- Invoice Dates
- Invoice Numbers

Eligible Expenses/Services

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REQUESTING CDBG FUNDS (CONTINUED)

- Administrative funds should be requested in approximate proportion to requests made from project budget categories
 - Example: If 25% of the project is complete, do not expect to receive 90% of the administrative budget
- Matching funds must be kept in an account or account register <u>separate</u> from CDBG funds and are to be spent concurrently with, and in proportion to, CDBG funds
 - This means that if the project comes in under budget, a portion of the local dollars are not spent, and a portion of CDBG funds are not spent

RECEIVING CDBG FUNDS

- CDBG funds can be received by paper check or electronic funds transfer (EFT)
- DEHCR reserves the right to withhold any and all payment requests until reporting requirements have been met and supporting documentation for expenditures is submitted and verified
- CDBG funds drawn must be disbursed within three (3) working days*

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FINAL CDBG PAYMENT REQUEST

- DEHCR will withhold 10% of the total CDBG funds, up to \$25,000, until the Project Completion Report & Certification (Attachment 10-A) and supporting documentation have been received, reviewed, and approved by DEHCR
- Final CDBG payment requests <u>received after the due date</u> listed in the *Grant Agreement* will not be processed
- The Final Labor Standards Compliance Report (FLSCR) must be submitted prior to, or with, the final request for payment form, if Labor Standards are applicable to your project

AFTER RECEIVING FINAL CDBG PAYMENT

New Policy:

Must submit the *Financial Certification of Completion* (Attachment 10-B) and supporting documentation within 60 days of receiving the final CDBG payment.

(refer to Ch. 10)

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FINANCIAL MANAGEMENT ATTACHMENTS

- DOA-6456 Authorization for Electronic Deposit
- DOA-6457 Address Update form (for Paper Checks)
- Financial Management Contact
 Person Form
- Signature Certification

- CDBG Payment Request Form
- Cash Control Register (CCR)
- CDBG Disbursements Journal (DJ)
- Matching Funds Journal (MFJ)
- W-9 Request for Taxpayer Identification Number (TIN) and Certification



QUESTIONS?

Email: Your assigned DEHCR Program Rep. or

DOACDBG@Wisconsin.gov



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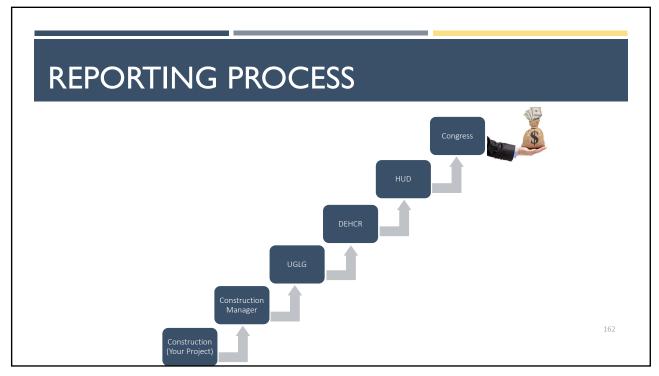
CHAPTER 9: REPORTING

DEHCR - BUREAU OF COMMUNITY DEVELOPMENT



CHAPTER 9 KEY UPDATES

- Various general text updates and additional guidance/clarifications.
- Reporting submittals guidance update: Email Only.
- New Semi-Annual CDBG Data Report Form (for Labor Standards, MBE/WBE, and Section 3 reporting).
- Semi-Annual Report Summary Narrative and Certification combined into <u>one</u> report (9-A).
- New Section 3 policy (pre-11/30/2020 Awards vs. on or after 11/30/2020 Awards),
 Section 3 requirements and guidance updates.
- Single Audit Report submission guidance update.
- Attachments renumbering and document titles.
- Attachment Updates: 9-A, 9-B, 9-C (deleted previous form), 9-E, 9-F, 9-G, 9-H, 9-I, 9-J
- New Attachments: 9-C, 9-K1, 9-K2, 9-L, 9-M



REPORTS, ACTIONS & COMPLIANCE



- Semi-Annual Summary Narrative Report
- Fair Housing Actions
- Annual Single Audit Statement/Report
- MBE/WBE Date Reporting & EO Compliance
- Section 3 Data Reporting & Compliance
- Labor Standards Data Reporting (if applicable)
- CDBG Jobs Project Employee Self Certification Report (if applicable)
- Client Income Certification Report (if applicable)

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REMINDERS

- Refer to the Grant Application
- Refer to the Grant Agreement Timetable, Attachments, and Articles
- Payment ("Draw") Requests <u>will not be processed</u> until all report submissions are up-to-date
- Initial reports must cover the time period from the award date to the end of the current required reporting period!
- Performance Period reporting requirements will be automatically extended if report submissions are incomplete
- Unresolved Single Audit Exceptions (i.e. "findings") and Monitoring Findings
 <u>may impact DOA determinations</u>, and could result in a payment being
 withheld or termination of the Grant Agreement

REMINDERS

The <u>UGLG</u> is responsible for complying with and observing all applicable federal and state laws, ordinances, and regulations which are in effect during the Performance Period of the Grant Agreement

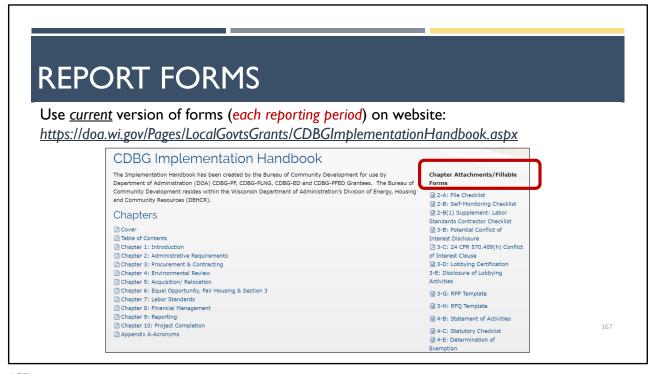


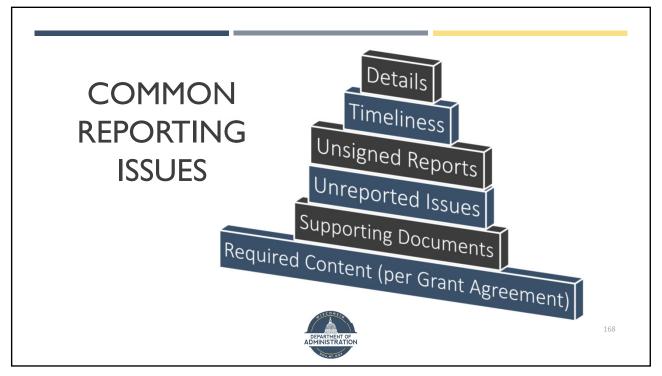
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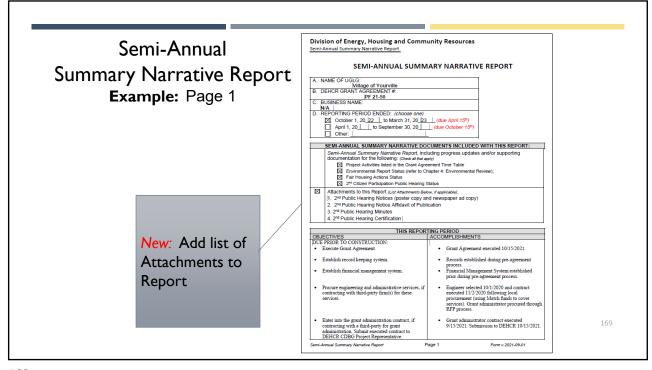
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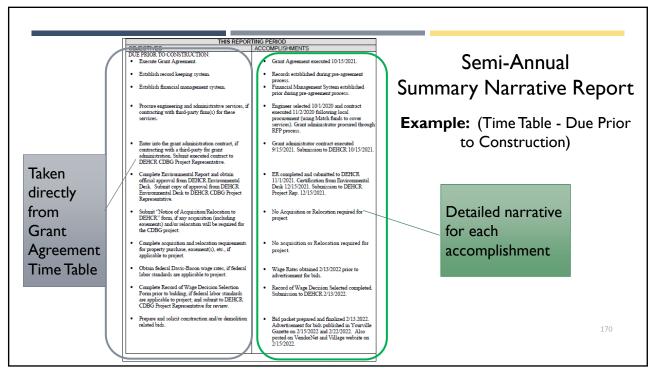
DEADLINE	REPORTING DUE
JANUARY 15 TH	Annual Single Audit Statement
March 25 TH	CDBG Data Report (MBE/WBE, Labor Standards, Section 3)
APRIL 15 TH	Semi-Annual Summary Narrative Report
SEPTEMBER 25 TH	CDBG Data Report (MBE/WBE, Labor Standards, Section 3)
SEPTEMBER 30 TH	Annual Single Audit Report (if Single Audit required for CY) **
OCTOBER 15 TH	Semi-Annual Summary Narrative Report
DECEMBER 31 ST *(OR AS LISTED IN TIME TABLE)	Project Completion Report & Certification* and CDBG Final Payment Request* (Financial Certification of Completion due within 60 days of receiving final CDBG payment.)

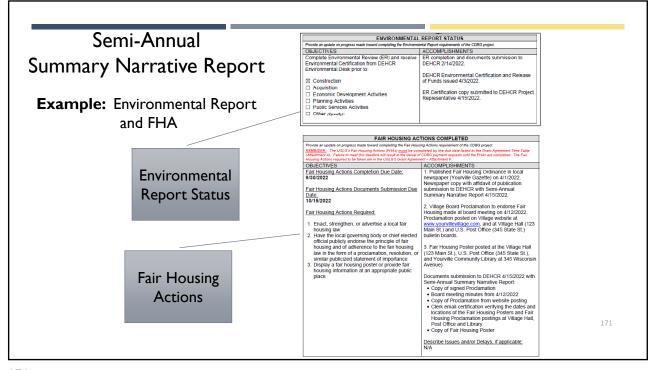
** Annual Single Audit due within 30 days of Single Audit completion (if required), and no later than September 30th.

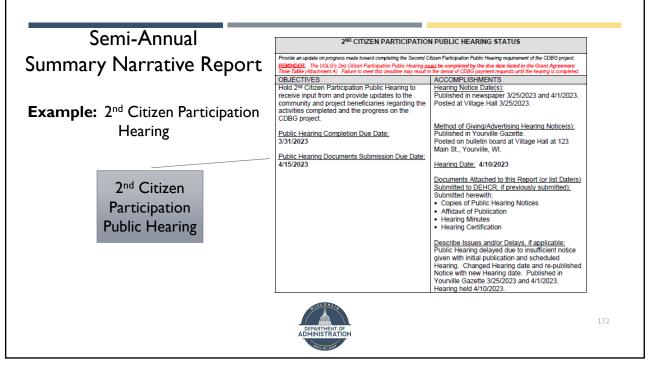


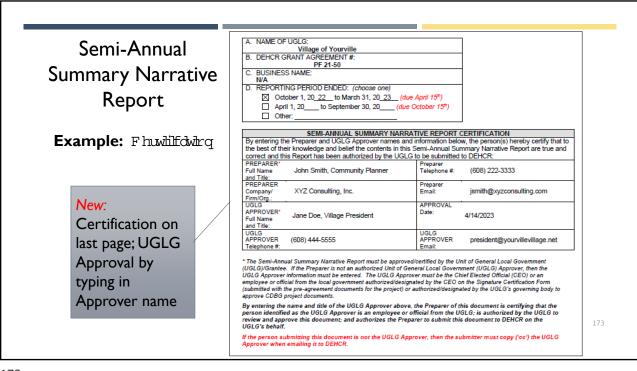


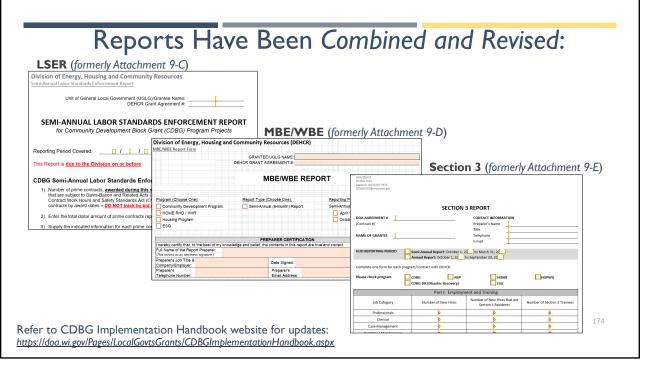


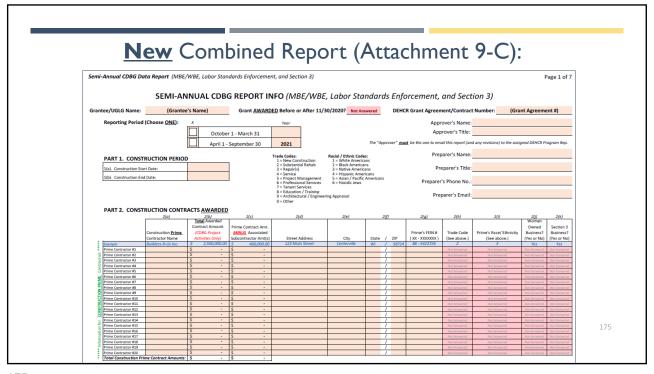












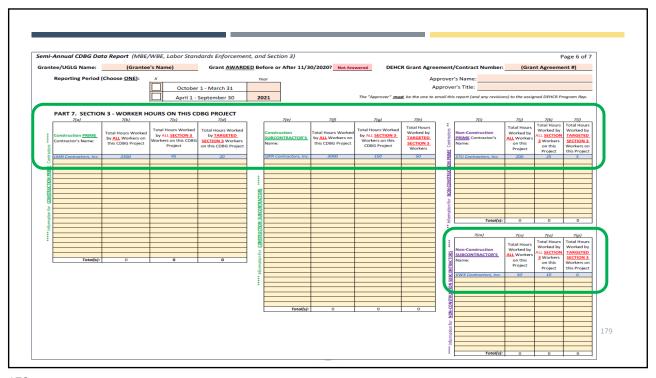
New Combined Report (Attachment 9-C):

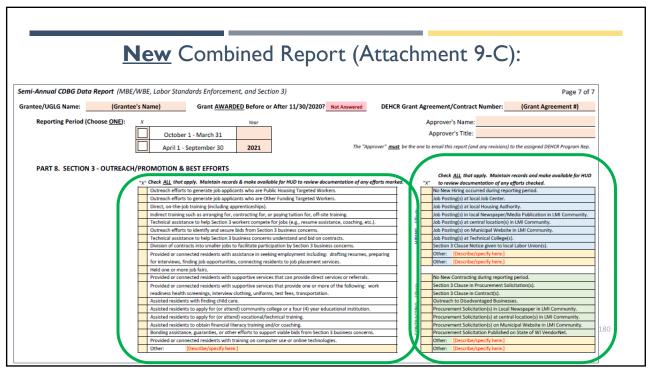
- Part I: Construction Period
- Part 2: Construction Contracts Awarded (Primes & Subs)
- Part 3: Non-Construction Contracts Awarded (Primes & Subs)
- Part 4: Labor Standards Complaints
- Part 5: Labor Standards Monitoring (Payroll Underpayments)
- Part 6: Section 3 New Hiring Activities
- Part 7: Section 3 Worker Hours Information
- Part 8: Section 3 Outreach/Promotion & Best Efforts
- Part 9: Additional Comments/Explanation(s)

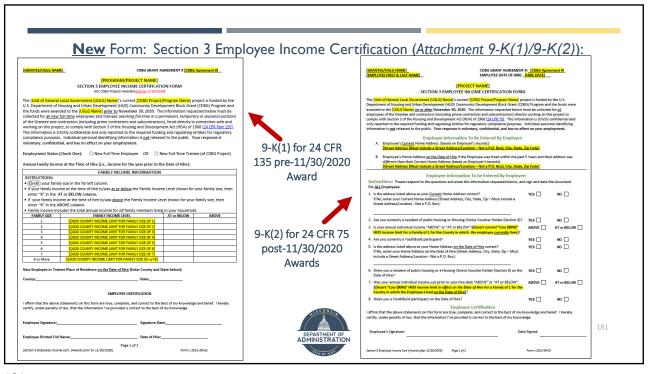
Refer to CDBG Implementation Handbook website for updates: https://doa.wi.gov/Pages/LocalGovtsGrants/CDBGImplementationHandbook.aspx

SEMI-ANNUAL CDBG REPORT INFO (MBE/WBE, Labor Standards Enforcement, and Section 3) Frantee/UGIG Name: (Grantee's Name) (Grant AWARDED Before or After 11/30/2020? Not Asswered DEHCR Grant Agreement/Contract Number: (Grant Agreement #) Reporting Period (Choose QNE): X		ew C				,, ,	100				· ().		Page 1 of 7
Reporting Period (Choose QNE): April 1 - September 30 Z021 Tree Vaporover's must be the one to email that report (and any revisional) to the assigned DENCR Program Rep.						Labor Sta	ndards	Enfo	orcement,	and Sect	ion 3)		080 2 01 1
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Prime Contractor 81	Example	2(a) Construction Prime Contractor Name	2(b) Total Awarded Contract Amount (CDBG Project Activities Only) \$ 2,500,000.00	Prime Contract Amt. MINUS Associated Subcontractor Amt(s) \$ 400,000.00	8 = Education / Training 9 = Architectural / Engineeri 0 = Other 2(d) Street Address	2(e)	State /	ZIP	2(g) Prime's FEIN # (XX - XXXXXXXX)	2(h) Trade Code (See above.)	2(i) Prime's Race/ Ethnicity (See above.)	Owned Business? (Yes or No) Yes	Section 3 Business? (Yes or No)
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Prince Contracted 65 \$ \$ \$ \$ \$ \$ \$ \$ \$	Example Prime Contractor #1 Prime Contractor #2	2(a) Construction Prime Contractor Name	2(b) Total Awarded Contract Amount (CDBG Project Activities Only) \$ 2,500,000.00 \$ - \$ - \$ - \$ -	Prime Contract Amt. MINUS Associated Subcontractor Amt(s) \$ 400,000.00 \$ - \$ -	8 = Education / Training 9 = Architectural / Engineeri 0 = Other 2(d) Street Address	2(e)	State /	ZIP	2(g) Prime's FEIN # (XX - XXXXXXXX)	2(h) Trade Code (See above.) Z Mot Answerd Not Answerd	2(i) Prime's Race/ Ethnicity (See above.) 3 Not Assessed Into Assessed	Owned Business? (Yes or No) Yes	Section 3 Business? (Yes or No)
Prince Contractor 87 \$ \$ \$ \$ \$ \$ \$ \$ \$	Example Prime Contractor #1 Prime Contractor #2 Prime Contractor #3 Prime Contractor #3	2(a) Construction Prime Contractor Name	2(b) Iotal Awarded Contract Amount (CDBG Project Activities Only) \$ 2,500,000.00 \$ - \$ \$ - \$ \$ - \$	Prime Contract Amt. MINUS Associated Subcontractor Amt(s) \$ 400,000.00 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	8 = Education / Training 9 = Architectural / Engineeri 0 = Other 2(d) Street Address	2(e)	State /	ZIP	2(g) Prime's FEIN # (XX - XXXXXXXX)	2(h) Trade Code (See above.) 2 Rot Answerd Rot Answerd Rot Answerd	2(i) Prime's Race/ Ethnicity (See above.) 3 half Asserted half Asserted half Asserted half Asserted	Owned Business? (Yes or No) Yes	Section 3 Business? (Yes or No) Yes Not Answered Not Answered Not Answered
Prince Contractor 88	Example Prime Contractor #1 Prime Contractor #2 Prime Contractor #3 Prime Contractor #4 Prime Contractor #4	2(a) Construction Prime Contractor Name	2(b) Total Awarded Contract Amount (CDBG Project Activities Only) \$ 2,500,000.00 \$ - \$ - \$ - \$ - \$ - \$ - \$ -	Prime Contract Amt. MINUS Associated Subcontractor Amt(s) \$ 400,000.00 \$ - \$ - \$ - \$ - \$ - \$ -	8 = Education / Training 9 = Architectural / Engineeri 0 = Other 2(d) Street Address	2(e)	State /	ZIP	2(g) Prime's FEIN # (XX - XXXXXXXX)	2(h) Trade Code (See above.) 2 REL Answerd REL Answerd REL Answerd REL Answerd	2(i) Prime's Race/ Ethnicity (See above.) 3 half Asserted half Asserted half Asserted half Asserted	Owned Business? (Yes or No) Yes	Section 3 Business? (Yes or No) Yes Not Answered Not Answered Not Answered
Prince Contractor 09	Example Prime Contractor #1 Prime Contractor #2 Prime Contractor #3 Prime Contractor #3 Prime Contractor #5 Prime Contractor #5	2(a) Construction Prime Contractor Name	2(b) Total Awarded Contract Amount (CD8G Project Activities Only) \$ 2,500,000.00 \$	Prime Contract Amt. MINUS Associated Subcontractor Amt(s) \$ 400,000,00 \$ \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -	8 = Education / Training 9 = Architectural / Engineeri 0 = Other 2(d) Street Address	2(e)	State /	ZIP	2(g) Prime's FEIN # (XX - XXXXXXXX)	2(h) Trade Code (See above.) 2 Not Answerd	2(0) Prime's Race/ Ethnicity (See above.) 3 But Assessed	Owned Business? (Yes or No) Yes	Section 3 Business? (Yes or No) Yes Not Answered Not Answered Not Answered
Prime Contracted #10 \$ \$ \$ \$ \$ \$ \$ \$ \$	Example Prime Contractor #1 Prime Contractor #2 Prime Contractor #3 Prime Contractor #3 Prime Contractor #3 Prime Contractor #3 Prime Contractor #5 Prime Contractor #6 Prime Contractor #6	2(a) Construction Prime Contractor Name	2(b) 10tal Awarded Contract Amount (CD86 Project Activities Only) \$ 2,500,000.00 \$ - \$ - \$ - \$ - \$ - \$ - \$ 5	Prime Contract Amt. MINUS Associated Subcontractor Amt(s) \$ 400,000.00 \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -	8 = Education / Training 9 = Architectural / Engineeri 0 = Other 2(d) Street Address	2(e)	State /	ZIP	2(g) Prime's FEIN # (XX - XXXXXXXX)	2(h) Trade Code (See above.) 2 Not Answerd	2(0) Prime's Race/ Ethnicity (See above.) 3 But Assessed	Owned Business? (Yes or No) Yes	Section 3 Business? (Yes or No) Yes Not Answered Not Answered Not Answered
Prince Contracted #13	Prime Contractor #1 Prime Contractor #1 Prime Contractor #2 Prime Contractor #3 Prime Contractor #3 Prime Contractor #5 Prime Contractor #6	2(a) Construction Prime Contractor Name	2(b) Total Awarded Contract Amount (CDBG Project Activities Only) \$ 5,2,500,000.00 \$ 5 - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$	Prime Contract Amt. MINUS Associated Subcontractor Amt(s) \$ 400,000,00 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	8 = Education / Training 9 = Architectural / Engineeri 0 = Other 2(d) Street Address	2(e)	State /	ZIP	2(g) Prime's FEIN # (XX - XXXXXXXX)	2(h) Trade Code (See above.) 2 Mor Assured Not Assured	2(0) Prime's Race/ Ethnicity (See above.) 3 But Assumed has Ass	Owned Business? (Yes or No) Yes	Section 3 Business? (Yes or No) Yes Not Answered Not Answered Not Answered
Prime Contracted #32 \$ \$ \$ \$ \$ \$ \$ \$ \$	Example Prime Contractor #1 S Prime Contractor #2 Frime Contractor #3 Frime Contractor #5 Frime Contractor #5 Frime Contractor #5 Frime Contractor #5 Frime Contractor #7 Frime Contractor #7 Frime Contractor #8 Frime Contractor #8 Frime Contractor #8	2(a) Construction Prime Contractor Name Builders-R-Us inc.	2(b) Total Awarded Contract Amount (CDBG Project Activities Only) \$ 2,500,000.00 \$. \$. \$. \$. \$. \$. \$. \$. \$	Prime Contract Amt. MINUS Associated Subcontractor Amt(s) \$ 400,000.00 \$	8 = Education / Training 9 = Architectural / Engineeri 0 = Other 2(d) Street Address	2(e)	State /	ZIP	2(g) Prime's FEIN # (XX - XXXXXXXX)	2(h) Trade Code (See above.) 2 Ret Anisoned Not Anisoned	2(0) Prime's Race/ Ethnicity (See above.) 3 But Assumed has Ass	Owned Business? (Yes or No) Yes	Section 3 Business? (Yes or No) Yes Not Answered Not Answered Not Answered
Prime Contracted #15 \$ \$ \$ \$ \$ \$ \$ \$ \$	Example	2(a) Construction Prime Contractor Name Builders-R-Us inc.	2(b) Total Awarded Contract Amount (CD86 Project Activities Only) \$ 2,500,000.00 \$ - 5 \$ - 7 \$	Prime Contract Amt. MINUS Associated Subcontractor Amt(s) \$ 400,000,00 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	8 = Education / Training 9 = Architectural / Engineeri 0 = Other 2(d) Street Address	2(e)	State /	ZIP	2(g) Prime's FEIN # (XX - XXXXXXXX)	2(h) Trade Code (See above.) 2 Not. Assumed	2(0) Prime's Race/ Ethnichy (See above) 3 See Advanced	Owned Business? (Yes or No) Yes	Section 3 Business? (Yes or No) Yes Not Answered Not Answered Not Answered
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Princ Contractor E30 5 5 7 Real Assumed Real As	Example Prime Contractor #1 Prime Contractor #1 Prime Contractor #2 Prime Contractor #3	2(a) Construction Prime Contractor Name Builders-R-Us inc.	2(b) Total Awarded Total Awarded Contract Amount (CD86 Project Activities Only) \$ 2,500,000.00 \$ 5	Prime Contract Amt. MMUSC Associated \$ 400,000.00 \$ - 5	8 = Education / Training 9 = Architectural / Engineeri 0 = Other 2(d) Street Address	2(e)	State /	ZIP	2(g) Prime's FEIN # (XX - XXXXXXXX)	2(h) Trade Code (See above.) 2 Residente See above.) 2 Residente See above.) Residente See above.	2(g) Prime's Race/ Ethnicity (See above) (See above) See above) See Assessed See	Owned Business? (Ves or No) Yes Not Assessed	Section 3 Business? (Yes or No) Yes Not Assured
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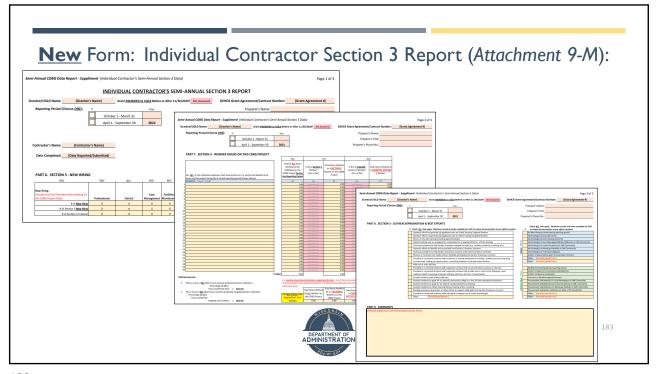
porting Period (Choose ONE): X		Annual CDBG Data Report (MBB stee/UGLG Name: (Grante	ee's Name)				1/20202 Not	Answered	DEHCR Grant Agree	ement/Contract N	Number:	(Grant Agreem	Page 5 of 7
October 1 - March 31	-			Grant AttAnta	_	. A. C. 12, 50	72020.	abacico .	_		-	(orane Agreem	Cite iij
April 1 - September 30 2021 The "Approver" must be the one to email this report (and any revisions) to the assigned DENCR Program Rep. APRT 4. LABOR STANDARDS COMPLAINTS ter the Contractor (s) from contractor (s), subcontractor(s), or lower-tier bochtractor(s); for which complaints were filled or investigations or \$5.11 April 1 - September 30 April 1 - September 30 PART 5. LABOR STANDARDS MONITORING - PAYROLL UNDERPAYMENTS S(s) S(s		Reporting Period (Choose ONE).		4. 14	rear	1				_			
PART 5. LABOR STANDARDS COMPLAINTS Iter the Contractor (prime contractor(s), subcontractor(s), or lower-lier bootnotractor(s) for which complaints were filed or investigations or 95.11 ### Application Part						-				_			
Sign			April 1 -	September 30	2021]		The "Approx	er" <u>must</u> be the one to e	mail this report (and a	any revisions)	to the assigned DEHCR I	rogram Rep.
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ART 6. SECTION 3 - NEW HIRING		o(u)	3(0)	V(C)	V(0)	(12)	JU)	0(9)	6(11)	VIV	90/	V(A) D(I)	o(m)
ART 6. SECTION 3 - NEW HIRING 5(a) 6(b) 6(c) 5(d) 6(e) 5(f) 5(g) 5(h) 6(l) 5(l) 6(l) 5(m)		New Hiring					Technical					Other:	Other:
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	ss Concern Certification (Attachment 9
GRANTEL/UGIG NAME CDBG GRANT AGREEMENT #	GRANTEADAG NAME) CORG GRANT AGREEMENT # . (CORG Agreement 8)
[PROGRAM/PROJECT NAME] SECTION 3 BUSINESS CONCERN CERTIFICATION FORM	Select ONE of the following three (3) options below that applies:
The UGLG Name 's current CDBG Project/Program Name project is funded by the U.S. Department of Housing and Urban	At least fifty-one percent (51%) of the business is owned and controlled by person(s) with an individual income that is at or below the HUD *80% (low income* income limit for the county in which the person lives, or
Development (HUD) Community Development Block Grant (CDBG) Program and the funds were awarded to the [UGLG Name] on	at or below the HUD "80% Low Income" income limit for the county in which the person lives, or E.
<u>after November 30, 2020.</u> For the [UGLG Name] to demonstrate compliance with Section 3 of the Housing and Development Act (HDA) of 1968 and 24 CFR Part 75, the information requested below must be collected for contractors (including subcontractors)	At least fifty-one percent (\$1%) of the business is owned and controlled by one or more current public housing residents or residents who currently lived in Section 8-assisted housing, or
directly working on this project and may be requested of firms bidding to work on the project in order demonstrate prioritization contracting with Section 3 Business Concerns in accordance with 24 CFR Part 75.	Over seventy-five percent (75%) of the labor hours performed for the business over the prior three-month period
Businesses seeking a preference in contracting on applicable CDBG-funded projects may qualify as a Section 3 Business Concern if	were performed by Section 3 Workers.
they meet any of the following criteria: At least \$1% of the business is owned and controlled by low- or very low-income persons (based on the HUD income Limit	Business Concern Certification
at https://www.huduser.gov/portal/datasets/li.html for the county in which the owner(s) live(s), or At least 51% of the business is owned and controlled by one ore more current public housing residents or residents who	l affirm that the responses I entered in this form are true, complete, and correct to the best of my knowledge and belief. I
currently lived in Section 8-assisted housing, or Over 75% of the labor hours performed for the business over the prior three-month period were performed by Section 3	understand that businesses who misrepresent themselves as Section 3 Business Concerns and report false information to the Grantee/UGLG's Namel may have their contracts terminated as default and be barred from on-going and future considerations
 Over 75% of the labor hours performed for the business over the prior three-month period were performed by Section 3. Workers (records of labor hours and Section 3 Employee Income Certifications are required to verify). 	for contracting opportunities. I hereby certify, under penalty of law, that the information I have provided is correct to the best of my knowledge.
The purpose of HUD's Section 3 program is to provide employment, training, and contracting opportunities to low- and very low-	
income individuals, particularly those who are recipients of government assistance for housing or other public assistance program. This document is intended to help grantees certify Section 3 Business Concerns and provide the appropriate records to support the	
business' Section 3 status claims. This certification form helps CDBG grantees and their subrecipients, contractors, and subcontractors comply with the Section 3 requirements and achieve the Section 3 goals:	Printed Name: Title:
 Ensuring that at least 25% of all work hours performed on a CDBG-funded project are worked by Section 3 Workers, Ensuring that at least 5% of all work hours performed on a CDBG-funded project are worked by Targeted Section 3 Workers, 	
and Prioritizing the contracting of Section 3 Business Concerns and retention/training/recruitment/hiring of Section 3 Worker	Business Name:
 Prioritizing the contracting of Section 3 business concerns and retention/training/recruitment/niring of Section 3 worker that benefit from the economic opportunities provided through CDBG-funded projects (as required by HUD). 	"Certification expires within six (6) months of the date of signature (above).
Business' information at the time of beginning work on the CDBG-funded project:	Additional information regarding Section 3 Business Concerns can be found at 24 CER 75.5.
Instructions: Enter the following information and select the criteria that applies to certify your business' Section 3 Business Concer status.	FOR ADMINISTRATIVE LISE ONLY
Business Information:	FOR ADMINISTRATIVE USE ONLY
Name of Business:	Is the business a Section 3 Business Concern based upon their completed certification form? Yes No
Address of Business:	CDBG GRANTEES AND ALL CONTRACTORS MUST RETAIN THIS FORM IN THE CDBG PROJECT FILES
Name of Business Owner:	FOR SECTION 3 COMPLIANCE.
Phone Number of Business Owner:	
Email Address of Business Owner:	_
Preferred Contact Information: Same as that listed above Different from that listed above, please contact	
Name of Preferred Contact:	- A SCONETO
Phone Number of Preferred Contact:	
Type of Business (select from the following options):	DEPARTMENT OF
Corporation Partnership Sole Proprietorship Joint Venture	ADMINISTRATION



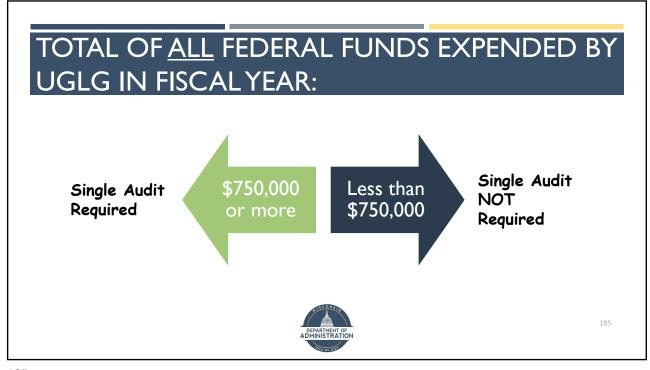
SINGLE AUDIT REQUIREMENTS & REPORTING

Office of Management and Budget (OMB) Guidance:

Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards [2 CFR 200]

Federal Grantees:

- Single Audit required if expended ≥\$750,000 in federal funds in calendar year, regardless of whether or not the UGLG has sub-granted the award to another governmental unit
- Sub-grantee may also be subject to Single Audit requirements



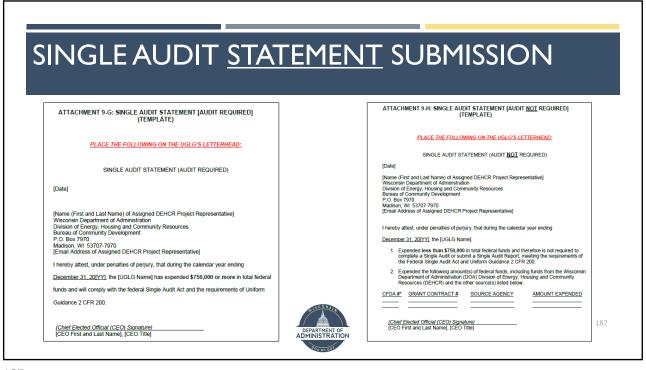
SINGLE AUDIT DOCUMENTS SUBMISSION

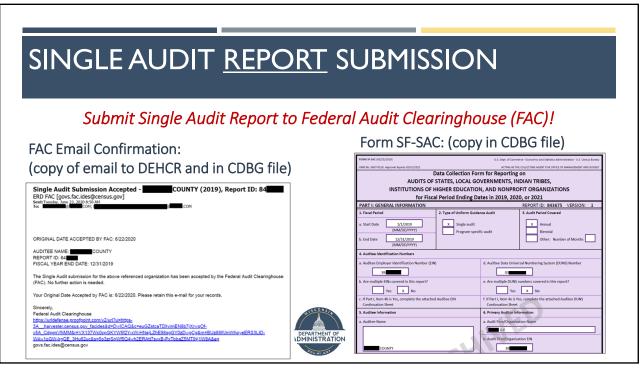
SINGLE AUDIT STATEMENT - All Grantees

- DUE **JANUARY 15**TH annually to DEHCR Project Rep.
- Statement of whether Single Audit is or is not required for CY.

SINGLE AUDIT <u>REPORT</u> – *Only if Single Audit was Required for Calendar Year*

- DUE within 30 days of Single Audit Completion, and no later than SEPTEMBER 30TH, to Federal Audit Clearinghouse (FAC)
- Record of submission (e.g., Federal Clearinghouse email confirmation) to DEHCR Project Rep.

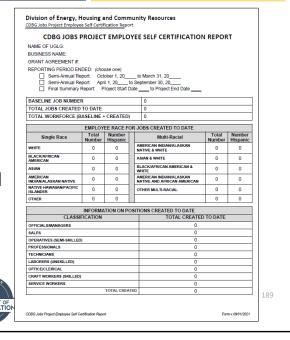




JOBS REPORTING:

CDBG Jobs Project Employee Self-Certification Report Attachment 9-F

- PFED/ED/Jobs Projects Only
- Due April 15th and October 15th (and upon Project Completion)
- Data to be drawn from Certification Forms completed by New Hires



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JOBS REPORTING:

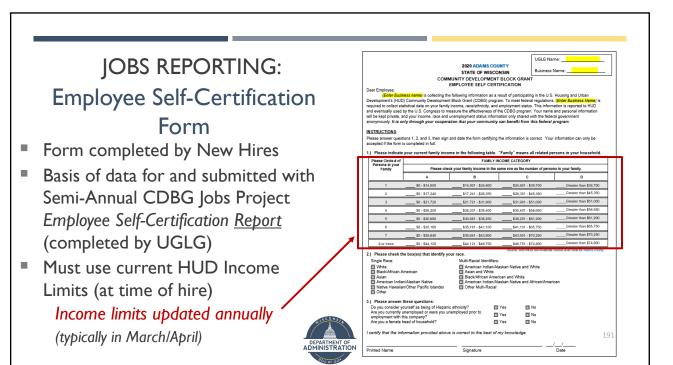
CDBG Jobs Project Employee Self-Certification Report

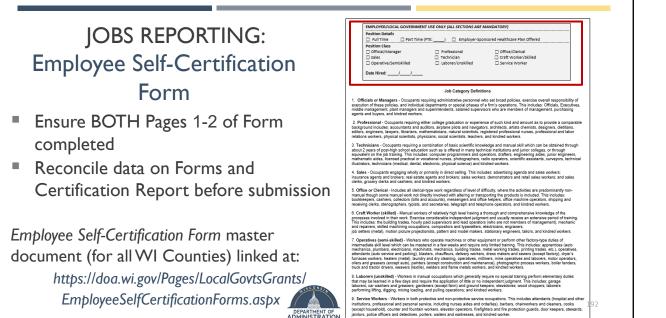
Attachment 9-F

Page 2 Content – Instructions and Signatory Designation

ivision of Energy, Ho	using and Commun	ity Resources		1
DBG Jobs Project Employee S		,		
CDBG JOBS PRO	DJECT EMPLOYEE SELF	CERTIFICATION REPORT	(continued)	
NAME OF UGLG:				
BUSINESS NAME:				
GRANT AGREEMENT #:				
REPORTING PERIOD ENDE				
	ort: October 1, 20 to			
	ort: April 1, 20to Sep eport: Project Start Date			
Fillar ournmary rve	port. Project start bate_	to Project End Date		
Have new positions been	provided employer sponsor	red health care?	YES NO N/A	
Have position openings be Development or local emp	een posted with the WI Department agency per your A		YES NO NA	
3. Have any new positions b		t were previously	YES NO N/A	
unemployed? If yes, plear	se provide the number:		0	
Please provide the family in Employee Self Certification	n Form.	ployees that corresponds v	with Question 1 of	
A	B	C	D	
(VERY LOW)	(LOW)	(MODERATE)	(ABOVE LMI LIMITS)	
0	0	0	0	
REPORT ATTACHMENTS: Sub- sach semi-annual Certification R- nclude all Certification Forms of ecord data from the Business; at of the current employment number	Report submission. If submittin new employees hired during to and a letter from the Business of ers and status of each employ	ng the <u>final</u> Certification Report the CDBG Project who remain a certifying the accuracy of payrol yee at the business.	f (Final Summary Report), at the Business; the payroll	
	REPORT CER			
I certify that to the best of my individual Employee Self Cert				
Typed Name, Title & Firm/Organ	nization of Report Preparer*	Preparer	r Email Address	
Typed Name and Title of UGLG	Approver as Certification*	UGLG App	prover Email Address	
		MM/DD/YYYY		
UGLG Approver Phone Number		Date of UGLG Approval / Ce		
name and title of the UGLG App UGLG Approver is an employ document; and authorizes the must be the Chief Elected Offici (submitted with the pre-agreem	prover above, the Preparer of this ree or official from the UGLG; is e Preparer to submit this documinal ial (CEO) or a person authorized/ ent documents for the project) or witting this document is not the UG	IĞLĞ Approver information must be is document is certifying that the s authorized by the UGLG to revi met to DEHCR on the UGLG's be lifesignated by the CEO on the Sign by the UGLG's governing body to SLG Approver, then the submitter m	e person identified as the iew and approve this shalf. The UGLG Approver nature Certification Form approve CDBG project	190
CDRG John Project Employee Self Certif	footing Dannet		Form v 09/01/2021	

DEPARTMENT OF ADMINISTRATION

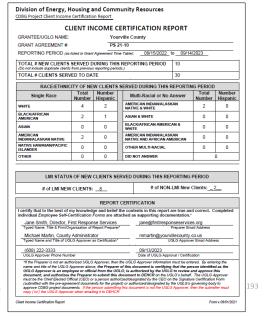




CLIENT REPORTING:

Client Income Certification Report Attachment 9-1

- Public Services (PS) Projects Only (and certain PF or other service-oriented projects only if specified in Grant Agreement)
- Due annually (based on Award Date) & upon Project Completion
- Data to be drawn from Certification Forms completed by Clients





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CLIENT REPORTING:

Client Income Certification Form

Attachment 9-J

- Form completed by new Clients
- Submitted with the Client Income Certification Report
- Must use current HUD Income Limits (at time of first receipt of services)

Income limits updated annually (typically in March/April)



RANTEE/UGLG NAME		CDBG GRANT	AGREEMENT # [CDBG A	greement #1	
		IAM/PROJECT NAME]			
		ME CERTIFICATION FO	DAA		
	CLIENT INCO	ME CENTIFICATION TO			
JGLG Name] to qualify for formation is strictly cor urposes. Individual/fam	Project/Program Name is funde or this funding, the information r affidential and only reported to the lift personal identifying information ormation at the time of entry into	equested below must be co ne required funding and region on is not released to the pu	lected for all program or plating entities for prog	lients. This	
(Circle) your family size		NCOME INFORMATION			
If your family income is BELOW column. If your family income i	s at or below the Annual Family I is above the Annual Family Incons the annual income for all family	ne Level shown for your fam	ily size, then enter "X"		
FAMILY SIZE	ANNUAL FAMILY II		AT or BELOW	ABOVE	
1	\$[ADD COUNTY INCOME LIMI	T FOR FAMILY SIZE OF 1]		1	
2	\$[ADD COUNTY INCOME LIMI	T FOR FAMILY SIZE OF 2]			
3	\$[ADD COUNTY INCOME LIMI				
4	\$[ADD COUNTY INCOME LIMI				
5	\$[ADD COUNTY INCOME LIMI				
6	S[ADD COUNTY INCOME LIMI				
8 or More	S[ADD COUNTY INCOME LIMIT S[ADD COUNTY INCOME LIMIT				
Enter the race/ethnicity	information for all family mem	Number in Family wit Race/Ethnicity Shown the Left:	h on Number in Fami	y with Race/Ethnicity	
		the Left:	snown on the D	ert who are hispanic:	
White					
Black/African American					
Black/African American Asian	n Native				
Black/African American Asian American Indian/ Alaska					
Black/African American Asian American Indian/ Alaska Native Hawaiian/ Pacific	Islander				
Black/African American Asian American Indian/ Alaska Native Hawaiian/ Pacific Amer. Indian/ Alaskan N Asian & White	Islander ative & White				
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	Islander ative & White				
Black/African American Asian American Indian/ Alaska Native Hawaiian/ Pacific Amer. Indian/ Alaskan N Asian & White Black/African Amer. & W Amer. Indian/ Alaskan N Other Multi-Racial	Islander active & White				
Black/African American Asian American Indian/ Alaska Native Hawailan/ Pacific Amer. Indian/ Alaskan N Asian & White Black/African Amer. & W Amer. Indian/ Alaskan N	Islander active & White				
Black/African American Asian American Indian/ Alaska Mattive Hawalian/ Pacific Amer. Indian/ Alaskan N Asian & White Black/African Amer. & W Amer. Indian/ Alaskan N Other Multi-Racial Prefer Not To Answer	Islander active & White	Program Entry Date:			
Black/African American Asian American Indian/ Alaska Mattive Hawalian/ Pacific Amer. Indian/ Alaskan N Asian & White Black/African Amer. & W Amer. Indian/ Alaskan N Other Multi-Racial Prefer Not To Answer	Islander ative & White hite at. & Black/ African Amer.	Program Entry Date:			

HELPFUL WEBSITES

- Uniform Guidance 2 CFR Subpart F

 https://www.gpo.gov/fdsys/pkg/CFR-2014-title2-vol1/pdf/CFR-2014-title2-vol1-part200.pdf
- Uniform Guidance 2 CFR 200 Compliance Supplement (Compliance Supplement)

https://www.whitehouse.gov/sites/whitehouse.gov/files/omb/assets/OMB/circulars/a133 compliance/2016/2016 compliance supplement.pdf

Single State Audit Guidelines

http://doa.wi.gov/Divisions/Budget-and-Finance/Financial-Reporting/State-Single-Audit-Guidelines

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QUESTIONS?

Email: Your assigned DEHCR Program Rep. or

DOACDBG@Wisconsin.gov



MONITORING

DEHCR - BUREAU OF COMMUNITY DEVELOPMENT



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MONITORING

- Projects monitored at least once during the Performance Period:
 - (Generally) 30-Day Advance Notification Letter (some exceptions)
 - Submit completed Self-Monitoring Checklist (Attachment 2-B updated) and Acquisition/Relocation Monitoring Checklist (Attachment 5-K updated)
 - Follow-Up Project File Document Requests/Reviews by DEHCR
 - Monitoring Report (Results Letter lists Findings and/or Concerns, if applicable)
 - Corrective Actions (if applicable)
 - Monitoring Completion Letter
- CDBG payments will be withheld until corrective actions completed
- Refer to Grant Agreement re: non-compliance/failure to perform and cause(es) for termination of CDBG agreement or payment denials
- Notify DEHCR Project Rep. if finishing construction early.

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MONITORING REPORT (RESULTS LETTER)

FINDING VERSUS CONCERN:

- Finding represents an issue of non-compliance with CDBG policy or regulatory requirements
- Concern represents an issue with documentation or procedure that does not necessarily represent non-compliance with the CDBG policies, Implementation Handbook or regulations, but must be addressed to ensure compliance so the item does not rise to a later Finding



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CHAPTER 10: PROJECT COMPLETION

DEHCR - BUREAU OF COMMUNITY DEVELOPMENT



CHAPTER 10 KEY UPDATES

- Various general text updates and additional guidance/clarifications.
- Project Completion Report & Certification and Financial Certification of Completion submission guidance and forms updates.
- Final Financial documents submission requirements update (submit within 60 days of receiving payment)
- Attachment Updates: 10-A, 10-B (10-C deleted combined with 10-A).

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PROJECT COMPLETION OVERVIEW

CH. 10

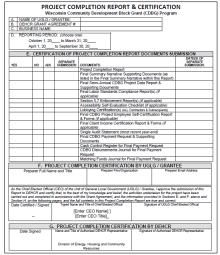
- Submission: Refer to Grant Agreement Time Table
 (generally scheduled as 60 days after Construction/Planning Period ends)
 - Final CDBG payment request (Late submissions are ineligible for payment!)
 - Project Completion Report & Certification (Attachment 10-A) and supporting documents
 - Final semi-annual reporting
 - Final Financial Certification of Completion (Attachment 10-B) with final financial journals, payment record(s), and bank statement(s) - submit within 60 days after final CDBG payment is received
- DEHCR Completion Letter and approved/signed Certifications

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Records retention

PROJECT COMPLETION REPORT & CERTIFICATION

Project Completion Report &
 Certification (Attachment 10-A)
 – Submitted at end of
 Performance Period with Final
 CDBG Payment Request.



DEPARTMENT OF ADMINISTRATION

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FINANCIAL CERTIFICATION OF COMPLETION

 Financial Certification of Completion (Attachment 10-B)
 Submitted after final CDBG payment is received by UGLG.

			FINANC	IAL CERTIFI	CATION OF (COMPLETION					
			Wisconsin Co	ommunity Develo	pment Block Gr	ant (CDBG) Progra	am				
			Submit this form	to DEHCR within 60	days after receiving	the final CDBG paym	ent.				
			GLG / GRANTE								
				NT/CONTRACT:	¥:						
C. E	BUSIN	ESS N	AME:								
). DO	CUME	NTS ATTAC	HED TO THIS F	INANCIAL CER	TIFICATION OF	COMPLETION				
YES	NO	N/A									
				Cash Control Register (required)							
				Disbursements Jo							
						ed Match for projec					
_		\vdash				nal CDBG Payment ands Used to Pay In					
						bmission of the Fin					
			Request (if a)		at the falle of ou	onnous or the rin	ar obbo r ayment				
-			Final Bank St	atement(s)/Check		ent(s) Showing the	Deposit and				
			Disbursemen	of the Final CDB	G Payment (regu	ired)					
			Payment Rec	ords Showing Rel	turn of Grant Fund	is to DEHCR (if app	olicable)				
		E. FIN	IAL FINANCI		T OF COSTS &	CDBG DISBURS					
	0000		d Activity	CDBG Funds Budgeted	CDBG Funds Draw	CDBG Funds Disbursed	CDBG Funds To Be Cancelled				
	COBG	(1)	a Activity	(2)	(3)	n Dispursed (4)	(5)				
		1.7		\$0.00	\$0.0		0 \$0.00				
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FOR D	EHCR III	SE ONLY	r: XEHCR Records.	•	-						
				\$	\$	\$	\$				
						N BY UGLG / GR					
As the	Chief E	lected (Official (CEO) of th	e Unit of General Loc	al Government (UGL)	3) / Grantee, I approve : nowledge and belief, the	the aubmission of this				
uping (odbert CDBG fl	indanon inda aa	listed in section E	above have been ca	st, to the best of my к mied out in accordans	nowleage and belief, the se with the Grant Agree	ment: and the amounts				
			above are true and	correct.		Signature of UGLG					
Date (Certifie	d / Sign	ned lyped?			Signature of UGLG	Chief Elected Official				
				[Enter CEO Nan							
		-		[Enter CEO Titl	e]_						
			C FINANCI	VI CENTIFICAT	TON OF COMPI	ETION BY DEHO	'n				
	Date Sic			te of Authorized DEHC		Signature of Authorized					
	out on	gu									
			Division	of Energy, Housing an Resources	nd Community						



CONTACTS

DEHCR - Bureau of Community Development

Email: DOACDBG@Wisconsin.gov

Website: https://doa.wi.gov/Pages/LocalGovtsGrants/Community

DevelopmentPrograms.aspx



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THANK YOU FOR YOUR ATTENDANCE.

STAFF WILL BE AVAILABLE FOR FOLLOW-UP QUESTIONS.



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