



# **STATE OF WISCONSIN**

## **MONTHLY GENERAL FUND FINANCIAL INFORMATION (FOR MONTH ENDED APRIL 30, 2020)**

### **AND COVID-19 UPDATE**

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Capital Finance Office  
Prepared on June 19, 2020

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## Cautionary Information

### Users of this information should be cautioned about several points:

The General Fund financial information in this document has been prepared using what is believed to be the best available data as of its date. The tables in this document have been prepared using the same procedures used to prepare similar information for the State of Wisconsin Continuing Disclosure Annual Report, Official Statements prepared for specific securities, or reports filed in conjunction with various securities. This information is, however, preliminary in nature and subject to change.

- This information is unaudited and is not a “financial statement.” None of the data presented here has been subjected to customary fiscal period closing procedures or the procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.
- This information speaks only as of the date on which it was prepared. The State is not obligated to update any of this information unless so required by undertakings related to its Continuing Disclosure Annual Report.
- Information classified as “actual”, and any difference from any prior estimate, does not signify a change to official estimates. Any official revenue or expenditure re-estimates that do occur will be separately identified and, if material, appropriately noted.
- The information is not intended to reflect the State’s projected budgetary balance for FY20 or FY21.
- Projections of results for dates after the date this information is prepared are forward looking. Actual results will almost certainly differ.
  - It is important to note that cash flow projections are expressed on a *cash basis* while the tax revenue collection estimates released by the Department of Revenue (**DOR**) and the Legislative Fiscal Bureau (**LFB**) are expressed on a *budgetary basis* and net of any refunds.
  - Projections are not adjusted to reflect actual revenues and expenditures and routine variability in the timing of receipts and disbursements, but may be adjusted to reflect unique events.
  - Projections of remaining fiscal year cash flow may be adjusted when necessary to reflect unforeseen events or additional revised forecasts of the General Fund condition statement.
  - Projections as of the date of this report do not reflect fiscal effects of the COVID-19 pandemic.
- Data in the tables of financial information are subject to revision and reclassification for prior periods. This is particularly true for revenue data, where proper classification depends on tax returns which are received and processed significantly after the tax payments are received through electronic transfers.
- Some information is presented on a cash basis of accounting while other data is presented on a budgetary or agency-recorded basis. Users should not compare information that is presented on one basis of accounting with information that is presented on a different basis of accounting.
- Comparison of monthly General Fund financial information has many inherent problems. Unforeseen events (including even a change in weather conditions) or variations from underlying assumptions may cause a decrease in receipts or an increase in disbursements from those projected for a given month. In addition, comparison of year-to-date annual General Fund financial information also has many inherent problems due to the potential of different revenue and budget provisions for each fiscal year.
- The presence of information here does not imply the State of Wisconsin made any determination as to its materiality.
- None of the information in these tables of financial information is required by the State of Wisconsin’s continuing disclosure undertakings pursuant to Securities and Exchange Commission (**SEC**) Rule 15c2-12; however, this information is being filed with the Municipal Securities Rulemaking Board’s (**MSRB**) Electronic Municipal Market Access (**EMMA**) system as an additional / voluntary filing.
  - This information is not, and does not replace, a listed event required by SEC Rule 15c2-12.
  - This information is not, and does not replace, the annual financial information required by SEC Rule 15c2-12.

## **State of Wisconsin COVID-19 Update (June 19, 2020)**

In response to the COVID-19 pandemic, national and State emergency declarations have been put in place, resulting in significant reductions in business, travel, and other economic activity.

On March 12, 2020, Governor Tony Evers issued Executive Order #72, which declared a public health emergency and designated the Department of Health Services (**DHS**) as the lead agency to respond to the emergency. Under the Wisconsin Statutes, a state of emergency declared by the Governor cannot exceed 60 days, unless extended by joint resolution of the Legislature. This emergency declaration has expired and the Legislature has not taken any action on such matter.

In addition, Governor Evers and the Secretary-designee of DHS issued various executive and emergency orders related to COVID-19 pandemic:

- On March 13, 2020, Governor Evers issued Emergency Order #1, which directed the closure of all public and private schools in the State, effective March 18, 2020.
- On March 17, 2020, Governor Evers issued Emergency Order #5, which, as modified by Emergency Order #8 on March 20, 2020, prohibited gatherings of ten or more persons.
- On March 24, 2020, the Secretary-designee of DHS issued Emergency Order #12 (Safer at Home Order), which ordered all individuals present within the State to stay at their place of residence through April 24, 2020, with exceptions for essential activities, and to maintain social distancing of at least six feet from any other person, except for household members living in the same unit.
- On April 16, 2020, the Secretary-designee of DHS issued Emergency Order #28, which extended the Safer at Home Order to May 26, 2020 with additional exceptions for essential and other activities.
- On April 20, 2020, the Secretary-designee of DHS issued Emergency Order #31, which includes an initiative (referred to as the “Badger Bounce Back”) for the State to adopt a phased approach to re-opening its economy and society with incrementally fewer restrictions on businesses and individuals while protecting the public from COVID-19.

All Executive Orders and Emergency Orders related to COVID-19 are available on the following web site: <https://evers.wi.gov/Pages/Newsroom/Executive-Orders.aspx>. The web site is provided for the convenience of the reader only and is not incorporated by reference into this voluntary filing. While some Executive Orders and Emergency Orders have expired or are no longer in effect, they are mentioned in this summary as their financial impact on the State have not yet been reported.

As part of the State’s plan to reopen the economy, Governor Evers announced that nearly all nonessential businesses would be allowed to re-open with certain capacity limitations. This order became effective immediately on May 11, 2020.

The State’s Legislature filed a lawsuit in the State Supreme Court challenging the validity of Emergency Order #28. On May 13, 2020, the State Supreme Court overturned many provisions of the Emergency Order #28 and its extension of the Safer-At Home Order. This ruling struck down the State ban on business closures and public gatherings. Any further plans from DHS to place restrictions are to be approved by the State’s Legislature prior to implementation, but at this time DHS has indicated that no such plan in the form of administrative rules is being planned. Some local governments implemented stay-at-home orders following the Supreme Court Order, but some later rescinded such orders. At this time, certain restrictions are still in place for the cities of Milwaukee and Madison.

The United States Internal Revenue Service announced on March 21, 2020 that the deadline for filing federal income tax returns is being extended from April 15, 2020, to July 15, 2020, and that tax payments otherwise due on April 15 will not be due until July 15. The Wisconsin Department of Revenue (**DOR**) has indicated that it will automatically adopt the federal deadlines and due dates for State income and franchise tax returns and payments. During the period of the extension, no penalties will be incurred, and no interest will accrue, for payments otherwise due.

On March 27, 2020, President Trump signed the Coronavirus Aid, Relief, and Economic Security Act (**CARES Act**). The CARES Act contains numerous provisions that authorize payments to individuals, businesses, and governments, including the establishment of a Coronavirus Relief Fund. The Legislative Fiscal Bureau (**LFB**) initially identified up to \$2.3 billion of federal funds that the State and local units of government in the State may receive from the Coronavirus Relief Fund, based on 2019 population estimates. Initial payments in the amount of nearly \$2.0 billion have been received from the Coronavirus Relief Fund as of April 30, 2020. On May 19, 2020 and periodically after that date, Governor Evers announced a series of initiatives that would be funded from these federal Coronavirus Relief Fund monies; the amount of these initiatives is currently approximately \$1.7 billion. This includes the “Routes to Recovery: Local Government Aid Grants” program in the amount of \$200 million; such grants to Wisconsin counties, cities, villages and towns are intended to provide reimbursements for certain unbudgeted expenditures incurred because of COVID-19. The Coronavirus Relief Fund is just one component of the CARES Act and other federal funds may be available pursuant to other provisions of the CARES Act or future federal legislation.

On April 15, 2020, Governor Evers signed 2019 Wisconsin Act 185, which was adopted by the Legislature in an extraordinary session and includes several amendments to State law in response to the pandemic. The State expects that additional actions will be taken by federal, State, and local governments and private entities to mitigate the spread of and effects of COVID-19, and such actions may result in additional General Fund expenditures. Any such additional State legislation would need to be adopted by the Legislature and approved by the Governor before it becomes effective.

On April 28, 2020, the Secretary of Administration directed State agencies to reduce General Fund expenditures for the 2019-20 fiscal year by 5%. The reduction is in addition to prior restrictions on employee travel, a hiring freeze with exceptions for COVID-19-related positions and those essential for business functions, and suspension of discretionary merit compensation. This reduction only applies to State operations and not to local assistance, aid to individuals or organizations.

On June 10, 2020, LFB released a memorandum that provided preliminary information on general fund tax collections in May 2020, which were approximately \$66 million less than those collections in May 2019. On May 6, 2020, LFB released a memorandum that provided preliminary information on general fund tax collections in April 2020, which were approximately \$870 million less than those collections in April 2019. However, neither memo identified the amount of revenues that might be delayed until July 2020 due to the extension of the income tax filing to July 2020 from April 2020, and the amount of revenues that are lost as a result of the COVID-19 pandemic. In addition, the memos did not provide any forecast or updated estimates of General Fund tax collections and General Fund condition statement, although it does note that revenues will undoubtedly decrease and the ending General Fund ending balance for FY20 will likely be lower than projected by LFB in a memorandum they released in January, 2020 .

Because the effects of COVID-19 essentially started within recent months and the duration and the breadth of the effects of COVID-19 are not yet known, the total economic impact on the State, including General Fund tax collections and General Fund cash flows for fiscal years 2019-2020 and 2020-21, cannot be determined at this time. Neither DOR nor LFB has released any projections of changes in General Fund tax collections or the General Fund condition statement. However, the pandemic and the emergency responses have resulted in closures of restaurants, bars, malls, theatres, and other businesses, reductions in travel, and cancellations of numerous events as well as reduced business demand, worker layoffs, furloughs, and reductions in hours, and supply shortages.

It is likely that the full financial impact of COVID-19 on the State, the State’s economy, and the State’s financial position will change significantly as circumstances and events evolve. It is not possible at present to project with any reasonable degree of certainty the impact on State revenues, expenditures, reserves, budget, or financial position. The information in this summary is subject to change without notice and only speaks as of its date. While it may be some time before it can determine the full economic and financial impact of the COVID-19 pandemic, the State intends to file any appropriate reports from DOR or LFB on the EMMA system of the MSRB.

## General Notes to the Financial Information

- **Impact of COVID-19.** Many of the tables in this document include information as of April 30, 2020, and many of the tables in this document include projections and estimates that were made prior the start of COVID-19 pandemic and its impact on the State. See the section entitled “State of Wisconsin COVID-19 Update” for information on actions the State has taken in response to this epidemic and the potential impacts of the epidemic on the State.
- **Updated General Fund Condition Statement and Revenue Estimates – FY20.** The LFB released a report on January 23, 2020 (**January 2020 LFB Report**) that included estimated General Fund condition statement and updated General Fund tax revenue collections for both years of the 2019-21 biennium. The provisions of the January 2020 LFB Report were prepared prior to, and do not reflect, the COVID-19 pandemic. For additional detail, see section titled “State of Wisconsin COVID-19 Update.”

Pursuant to that January 2020 LFB Report, the net ending balance for FY20 was expected to be \$355 million greater than the projections included in the 2019-21 biennial budget (**2019 Wisconsin Act 9**). The estimated General Fund tax revenues for FY20 was expected to be \$358 million (or 2.1%) greater than General Fund tax revenues in FY19 and \$396 million greater than the projections included in the 2019 Wisconsin Act 9.

The next page contains the estimated General Fund condition statement and General Fund tax collections from the January 2020 LFB Report, which include for comparison both the projections for FY20 as included in 2019 Wisconsin Act 9 and the actuals for FY19.

The State filed the January 2020 LFB Report with the MSRB through its EMMA system, and a copy is available from the Capital Finance Office websites.

- **Year-To-Date FY20 General Fund Tax Revenues and Disbursements.** Compared to projections in the monthly General Fund flows reflecting from the enacted budget bill as updated with the January 2020 LFB Report, the actual FY20 General Fund tax receipts (cash basis) for the period ending April 30, 2020 were higher by \$557 million. Compared to the same period for FY19, General Fund tax receipts (cash basis) in April were lower by \$102 million. Regarding fiscal year disbursements, the actual FY20 General Fund disbursements (cash basis) in April were higher than projections by \$273 million. Compared to the same period for FY19, disbursements increased by \$1.6 billion in April.
- **Receipt of Cares Act Funds/Projected June 30, 2020 General Fund Cash Balance.** The projected June 30, 2020 General Fund cash balance of \$3.7 billion reflects receipt, as of April 30, 2020, of approximately \$2.0 billion of federal Cares Act assistance, which as of April 30, 2020 had not been allocated to expenditures related to COVID-19.
- **Tax Filing Update.** As of June 6, 2020, the total number of State of Wisconsin tax returns completely processed in CY20 was down 11% when compared to those processed during the same time in CY19. The total number of refunds issued in CY20 is down 4% compared to CY19. The average dollar amount of refunds was \$726 which is an 10% increase from CY19 levels. The portion of processed returns with refunds increased to 84%, which had been 78% at the same time in CY19. Due to the COVID-19 emergency, the State extended its tax filing deadline to July 15, 2020 without interest or penalty.

**ESTIMATED FY20  
GENERAL FUND CONDITION STATEMENT  
(in Millions)**

	FY19 Annual <u>Fiscal Report</u>	FY20*	
		<u>2019 Wisconsin Act 9</u>	<u>January 2020 LFB Report</u>
<b>Revenues</b>			
Opening Balance	\$ 588.5	\$ 947.7	\$ 1,086.8
Taxes	238.5	17,303.6	17,699.1
Department Revenues	17,341.4		
Tribal Gaming	29.0	23.8	24.6
Other	<u>501.7</u>	<u>540.5</u>	<u>535.9</u>
Total Available	\$18,699.1	\$18,815.6	\$19,346.5
<b>Appropriations</b>			
Gross Appropriations	\$17,964.3	\$18,386.9	\$18,386.9
Compensation Reserves	40.5	13.4	13.4
Transfers	363.3	43.3	232.6
Less: Lapses	<u>(755.8)</u>	<u>(420.2)</u>	<u>(420.4)</u>
Net Appropriations	\$17,612.2	\$18,023.4	\$18,198.8
<b>Balances</b>			
Gross Balance	\$ 1,086.9	\$ 792.3	\$ 1,147.6
Less: Req. Statutory Balance	<u>n/a</u>	<u>(80.0)</u>	<u>(80.0)</u>
Net Balance, June 30	\$ 1,086.9	\$ 712.3	\$ 1,067.6

\* Does not reflect the COVID-19 Update. Reflects 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues. Did not reflect the ending General Fund balance of the 2018-19 fiscal year, which was \$1,007 million, per the Annual Fiscal Report (budgetary basis) released on October 15, 2019.

**ESTIMATED FY20  
GENERAL FUND TAX REVENUE COLLECTIONS  
(in Millions)**

	FY19 Annual <u>Fiscal Report</u>	FY20*	
		<u>2019 Wisconsin Act 9</u>	<u>January 2020 LFB Report</u>
Individual Income	\$ 8,994.0	\$ 8,923.1	\$8,950.0
Sales and Use	5,695.5	5,877.3	5,930.0
Corp. Income & Franchise	1,338.1	1,165.5	1,495.0
Public Utility	364.4	366.0	358.0
<b>Excise</b>			
Cigarettes	514.3	515.0	512.0
Tobacco Products	85.5	90.0	90.0
Liquor & Wine	53.6	55.0	55.0
Vapor Products		2.3	2.3
Beer	8.5	8.9	8.3
Insurance Company	194.4	203.0	201.0
Miscellaneous Taxes	<u>92.5</u>	<u>97.5</u>	<u>97.5</u>
<b>TOTAL</b>	<b>\$17,341.4</b>	<b>\$17,303.6</b>	<b>\$17,699.1</b>

\* Does not reflect the COVID-19 Update. Reflects 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues.

**ACTUAL GENERAL FUND CASH FLOW; JULY 1, 2019 TO APRIL 30, 2020<sup>(a)</sup>**  
**PROJECTED GENERAL FUND CASH FLOW; MAY 1, 2020 TO JUNE 30, 2020<sup>(b)</sup>**  
**(Cash Basis)**  
**(Amounts in Thousands)**

	(Amounts in Thousands)											
	July	August	September	October	November	December	January	February	March	April	May	June
	2019	2019	2019	2019	2019	2019	2020	2020	2020	2020	2020	2020
<b>BALANCES<sup>(c)</sup></b>												
Beginning Balance	\$ 2,509,532	\$ 1,696,340	\$ 1,631,925	\$ 3,110,416	\$ 3,878,045	\$ 3,076,744	\$ 3,007,283	\$ 3,965,154	\$ 3,496,859	\$ 2,436,180	\$ 4,216,852	\$ 4,581,484
Ending Balance	\$ 1,696,340	\$ 1,631,925	\$ 3,110,416	\$ 3,878,045	\$ 3,076,744	\$ 3,007,283	\$ 3,965,154	\$ 3,496,859	\$ 2,436,180	\$ 4,216,852	\$ 4,581,484	\$ 3,728,779
Lowest Daily Balance <sup>(d)</sup>	\$ 1,423,684	\$ 1,149,561	\$ 1,631,925	\$ 2,768,821	\$ 2,991,765	\$ 1,933,672	\$ 2,603,879	\$ 3,496,859	\$ 2,179,107	\$ 1,781,893	\$ 3,613,525	\$ 2,984,230
<b>RECEIPTS</b>												
<b>TAX RECEIPTS</b>												
Individual Income	\$ 977,646	\$ 450,182	\$ 1,151,013	\$ 856,978	\$ 502,663	\$ 977,868	\$ 1,227,226	\$ 549,522	\$ 1,097,793	\$ 890,714	\$ 462,047	\$ 1,002,052
Sales & Use	578,086	557,654	572,319	555,892	515,980	503,381	626,742	463,529	437,355	463,373	508,950	578,306
Corporate Income	50,934	33,646	313,638	62,031	54,209	312,991	88,248	82,451	263,528	110,216	69,683	183,062
Public Utility	39	2	556	22,910	193,659	524	170	47	4	8,225	193,152	327
Excise	50,830	66,273	62,536	55,848	59,107	53,335	55,102	46,678	50,440	72,128	53,910	64,060
Insurance	416	3,843	41,448	320	1,572	44,242	2,457	25,224	30,112	47,104	5,035	42,865
<b>Subtotal Tax Receipts</b>	<b>\$ 1,657,951</b>	<b>\$ 1,111,600</b>	<b>\$ 2,141,510</b>	<b>\$ 1,553,979</b>	<b>\$ 1,327,190</b>	<b>\$ 1,892,341</b>	<b>\$ 1,999,945</b>	<b>\$ 1,167,451</b>	<b>\$ 1,879,232</b>	<b>\$ 1,591,760</b>	<b>\$ 1,292,777</b>	<b>\$ 1,870,672</b>
<b>NON-TAX RECEIPTS</b>												
Federal	\$ 959,908	\$ 681,496	\$ 1,214,847	\$ 649,556	\$ 900,685	\$ 882,614	\$ 816,879	\$ 997,804	\$ 768,134	\$ 2,849,461	\$ 906,442	\$ 753,992
Other & Transfers	504,975	386,006	747,389	660,743	296,665	488,398	538,632	636,006	541,143	412,817	405,244	533,724
<b>Subtotal Non-Tax Receipts</b>	<b>\$ 1,464,883</b>	<b>\$ 1,067,502</b>	<b>\$ 1,962,236</b>	<b>\$ 1,310,299</b>	<b>\$ 1,197,350</b>	<b>\$ 1,371,012</b>	<b>\$ 1,355,511</b>	<b>\$ 1,633,810</b>	<b>\$ 1,309,277</b>	<b>\$ 3,262,278</b>	<b>\$ 1,311,686</b>	<b>\$ 1,287,716</b>
<b>TOTAL RECEIPTS</b>	<b>\$ 3,122,834</b>	<b>\$ 2,179,102</b>	<b>\$ 4,103,746</b>	<b>\$ 2,864,278</b>	<b>\$ 2,524,540</b>	<b>\$ 3,263,353</b>	<b>\$ 3,355,456</b>	<b>\$ 2,801,261</b>	<b>\$ 3,188,509</b>	<b>\$ 4,854,038</b>	<b>\$ 2,604,463</b>	<b>\$ 3,158,388</b>
<b>DISBURSEMENTS</b>												
Local Aids	\$ 1,609,156	\$ 133,860	\$ 894,453	\$ 79,732	\$ 920,253	\$ 1,314,467	\$ 164,214	\$ 695,651	\$ 1,901,137	\$ 89,693	\$ 189,033	\$ 2,138,311
Income Maintenance	1,093,492	862,355	781,888	831,436	787,037	882,775	874,365	853,942	876,830	980,453	763,466	619,587
Payroll and Related	427,817	543,757	348,625	383,392	632,085	334,117	650,742	532,279	348,368	420,785	464,194	470,024
Tax Refunds	98,807	110,417	102,278	153,084	133,919	240,784	122,034	639,787	628,317	444,544	219,126	160,980
Debt Service	201,441	-	-	143,234	1,334	-	-	2,107	-	526,244	85,015	-
Miscellaneous	505,313	593,128	498,011	505,771	851,213	560,671	586,230	545,790	494,536	611,647	518,997	622,190
<b>TOTAL DISBURSEMENTS</b>	<b>\$ 3,936,026</b>	<b>\$ 2,243,517</b>	<b>\$ 2,625,255</b>	<b>\$ 2,096,649</b>	<b>\$ 3,325,841</b>	<b>\$ 3,332,814</b>	<b>\$ 2,397,585</b>	<b>\$ 3,269,556</b>	<b>\$ 4,249,188</b>	<b>\$ 3,073,366</b>	<b>\$ 2,239,831</b>	<b>\$ 4,011,092</b>

Note: All footnotes to this table appear at the end of this report in the section entitled "Endnotes".

**HISTORICAL GENERAL FUND CASH FLOW**  
**ACTUAL FISCAL YEARS 2016 TO 2019<sup>(a)</sup>**  
**ACTUAL AND PROJECTED FISCAL YEAR 2020<sup>(b)</sup>**  
**(Cash Basis)**  
(Amounts in Thousands)

	<b>Actual 2015-16 <u>Fiscal Year</u></b>	<b>Actual 2016-17 <u>Fiscal Year</u></b>	<b>Actual 2017-18 <u>Fiscal Year</u></b>	<b>Actual 2018-19 <u>Fiscal Year</u></b>	<b>FY20 YTD Actual through April-20; May-20 through June-20 Estimated<sup>(b)</sup></b>
<b>RECEIPTS</b>					
<b>Tax Receipts</b>					
Individual Income	\$ 9,058,349	\$ 9,487,657	\$ 9,837,742	\$ 10,557,272	\$ 10,145,704
Sales	5,425,943	5,549,486	5,867,099	6,132,089	6,361,567
Corporate Income	1,173,106	1,151,868	1,070,879	1,519,561	1,624,637
Public Utility	404,820	415,784	416,406	415,047	419,615
Excise	710,742	708,762	689,653	681,262	690,247
Insurance	62,730	204,510	207,953	218,304	244,638
<b>Total Tax Receipts</b>	<b>\$ 16,835,690</b>	<b>\$ 17,518,067</b>	<b>\$ 18,089,732</b>	<b>\$ 19,523,535</b>	<b>\$ 19,486,408</b>
<b>Non-Tax Receipts</b>					
Federal	\$ 9,375,674	\$ 9,396,361	\$ 9,214,957	\$ 10,093,533	\$ 12,381,818
Other and Transfers	4,790,882	5,673,340	6,113,708	6,241,726	6,151,742
<b>Total Non-Tax Receipts</b>	<b>\$ 14,166,556</b>	<b>\$ 15,069,701</b>	<b>\$ 15,328,665</b>	<b>\$ 16,335,259</b>	<b>\$ 18,533,560</b>
<b>TOTAL RECEIPTS</b>	<b>\$ 31,002,246</b>	<b>\$ 32,587,768</b>	<b>\$ 33,418,397</b>	<b>\$ 35,858,794</b>	<b>\$ 38,019,968</b>
<b>DISBURSEMENTS</b>					
Local Aids	\$ 8,575,297	\$ 9,223,782	\$ 9,202,809	\$ 9,698,906	\$ 10,106,672
Income Maintenance	8,848,420	9,186,111	9,370,303	9,747,283	10,055,255
Payroll & Related	5,126,869	5,000,390	5,174,225	5,333,395	5,602,513
Tax Refunds	2,508,923	2,550,017	2,703,269	2,785,514	3,012,875
Debt Service	952,280	891,234	908,172	914,688	970,063
Miscellaneous	5,300,700	5,427,066	5,902,369	6,396,205	6,887,198
<b>TOTAL DISBURSEMENTS</b>	<b>\$ 31,312,489</b>	<b>\$ 32,278,600</b>	<b>\$ 33,261,147</b>	<b>\$ 34,875,991</b>	<b>\$ 36,634,576</b>
<b>NET CASH FLOW</b>	<b>\$ (310,243)</b>	<b>\$ 309,168</b>	<b>\$ 157,250</b>	<b>\$ 982,803</b>	<b>\$ 1,385,392</b>

Note: All footnotes to this table appear at the end of this report in the section entitled "Endnotes".

**GENERAL FUND RECEIPTS AND  
DISBURSEMENTS YEAR-TO-DATE COMPARED TO  
ESTIMATES AND PREVIOUS FISCAL YEAR <sup>(a)</sup>  
(Cash Basis)  
As of APRIL 30, 2020  
(Amounts in Thousands)**

	<u>FY19 through April 30, 2019</u>		<u>FY20 through April 30, 2020</u>				
	<u>Actual</u>		<u>Actual</u>	<u>Estimate <sup>(b)</sup></u>	<u>Variance</u>	<u>Adjusted Variance <sup>(c)</sup></u>	<u>Difference FY20 Actual to FY19 Actual</u>
<b>RECEIPTS</b>							
Taxes:							
Ind. Income	\$ 9,143,145		\$ 8,681,605	\$ 8,483,889	\$ 197,716	\$ 197,716	\$ (461,540)
Sales	5,084,098		5,274,311	5,324,925	(50,614)	(50,614)	190,213
Corp. Income	1,241,537		1,371,892	985,931	385,961	385,961	130,355
Public Utility	225,692		226,136	232,407	(6,271)	(6,271)	444
Excise	557,855		572,277	561,144	11,133	11,133	14,422
Insurance	172,827		196,738	178,074	18,664	18,664	23,911
Total Tax Receipts	\$ 16,425,154		\$ 16,322,959	\$ 15,766,370	\$ 556,589	\$ 556,589	\$ (102,195)
Federal	\$ 8,612,124		\$ 10,721,384	\$ 8,788,966	1,932,418	\$ 1,932,418	\$ 2,109,260
Other and Transfers	5,289,112		5,212,773	5,357,022	(144,249)	(144,249)	(76,339)
Total Non-Tax Receipts	\$ 13,901,236		\$ 15,934,157	\$ 14,145,988	\$ 1,788,169	\$ 1,788,169	\$ 2,032,921
<b>TOTAL RECEIPTS</b>	<b>\$ 30,326,390</b>		<b>\$ 32,257,116</b>	<b>\$ 29,912,358</b>	<b>\$ 2,344,758</b>	<b>\$ 2,344,758</b>	<b>\$ 1,930,726</b>
<b>DISBURSEMENTS</b>							
Local Aids	\$ 7,564,654		\$ 7,802,616	\$ 7,540,127	\$ (262,489)	\$ (262,489)	\$ 237,962
Income Maintenance	8,353,233		8,824,573	8,846,448	21,875	21,875	471,340
Payroll & Related	4,361,571		4,621,967	4,691,956	69,989	69,989	260,396
Tax Refunds	2,482,257		2,673,971	2,605,971	(68,000)	(68,000)	191,714
Debt Service	870,450		874,360	918,684	44,324	44,324	3,910
Miscellaneous	5,349,105		5,752,310	5,673,797	(78,513)	(78,513)	403,205
TOTAL DISBURSEMENTS	\$ 28,981,270		\$ 30,549,797	\$ 30,276,983	\$ (272,814)	\$ (272,814)	\$ 1,568,527
<b>FY20 VARIANCE YEAR-TO-DATE</b>					<b>\$ 2,071,944</b>	<b>\$ 2,071,944</b>	

Note: All footnotes to this table appear at the end of this report in the section entitled "Endnotes".

**GENERAL FUND MONTHLY CASH POSITION <sup>(a) (c)</sup>**  
**(Cash Basis)**  
**July 1, 2017 through April 30, 2020 — Actual**  
**May 1, 2020 through June 30, 2020 — Estimated <sup>(b)</sup>**  
(Amounts in Thousands)

	<u>Starting Date</u>	<u>Starting Balance</u>	<u>Receipts<sup>(e)</sup></u>	<u>Disbursements<sup>(e)</sup></u>
2017	July.....	\$ 1,369,479	\$ 2,817,598	\$ 3,503,499
	August.....	683,578 <sup>(d)</sup>	2,213,505	2,122,310
	September.....	774,773	3,066,043	2,709,334
	October.....	1,131,482	3,015,806	1,894,354
	November.....	2,252,934	2,447,851	2,621,739
	December.....	2,079,046	2,643,697	3,169,822
2018	January.....	1,552,921	3,275,821	1,883,523
	February.....	2,945,219	2,867,326	2,880,688
	March.....	2,931,857	2,419,631	4,221,851
	April.....	1,129,637	3,381,659	2,728,707
	May.....	1,782,589	2,751,853	1,927,755
	June.....	2,606,687	2,517,607	3,597,565
	July.....	1,526,729	3,008,353	3,784,639
	August.....	750,443	2,543,464	2,223,489
	September.....	1,070,418	3,391,628	2,607,829
	October.....	1,854,217	3,022,826	1,944,350
	November.....	2,932,693	2,602,316	2,865,162
	December.....	2,669,847	2,567,700	3,189,593
2019	January.....	2,047,954	3,316,179	2,091,074
	February.....	3,273,059	2,743,358	2,909,387
	March.....	3,107,030	2,714,410	4,122,640
	April.....	1,698,800	4,416,156	3,243,107
	May.....	2,871,849	2,677,757	2,405,885
	June.....	3,143,721	2,854,647	3,488,836
	July.....	2,509,532	3,122,834	3,936,026
	August.....	1,696,340	2,179,102	2,243,517
	September.....	1,631,925	4,103,746	2,625,255
	October.....	3,110,416	2,864,278	2,096,649
	November.....	3,878,045	2,524,540	3,325,841
	December.....	3,076,744	3,263,353	3,332,814
2020	January.....	3,007,283	3,355,456	2,397,585
	February.....	3,965,154	2,801,261	3,269,556
	March.....	3,496,859	3,188,509	4,249,188
	April.....	2,436,180	4,854,038	3,073,366
	May.....	4,216,852	2,586,268	2,239,831
	June.....	4,563,289	3,380,432	4,011,092

Note: All footnotes to this table appear at the end of this report in the section entitled “Endnotes”.

**CASH BALANCES IN FUNDS AVAILABLE FOR  
TEMPORARY REALLOCATION <sup>(a) (g)</sup>  
July 31, 2017 to April 30, 2020 — Actual  
May 31, 2020 to June 30, 2020 — Projected <sup>(k)</sup>  
(Amounts in Millions)**

The following two tables show, on a monthly basis, the cash balances available for temporary reallocation. The first table does not include balances in the Local Government Investment Pool (LGIP) and the second table does include such balances. Though the LGIP is available for temporary reallocations, funds in the LGIP are deposited and withdrawn by local units of government, and thus are outside the control of the State. The monthly average daily balances in the LGIP for the past five years have ranged from a low of \$2.4 billion during November 2015 to a high of \$5.1 billion during March 2020. The Secretary of Administration may not exercise the authority to use temporary reallocation if doing so would jeopardize the cash flow of any fund or account from which a temporary reallocation would be made.

**Available Balances; Does Not Include Balances in the LGIP**

<u>Month (Last Day)</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
January .....		\$1,548	\$1,622	\$ 1,910
February .....		1,620	1,742	1,929
March .....		1,633	1,795	1,815
April .....		1,681	1,795	1,716
May .....		1,403	1,684	1,685
June .....		1,507	1,879	1,879
July .....	\$1,388	1,383	1,783	
August .....	1,464	1,429	1,776	
September .....	1,625	1,524	2,025	
October .....	1,532	1,304	1,907	
November .....	1,444	1,448	1,801	
December .....	1,592	1,667	1,967	

**Available Balances; Includes Balances in the LGIP**

<u>Month (Last Day)</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
January .....		\$5,205	\$5,641	\$ 6,502
February .....		5,457	5,991	6,603
March .....		5,699	6,317	6,970
April .....		5,462	5,982	6,990
May .....		4,906	5,554	5,554
June .....		5,028	5,853	5,853
July .....	\$5,461	5,781	6,804	
August .....	4,762	5,058	5,839	
September .....	4,865	4,670	5,600	
October .....	4,624	4,103	5,474	
November .....	4,256	4,527	5,213	
December .....	4,761	5,141	6,137	

Note: All footnotes to this table appear at the end of this report in the section entitled "Endnotes".

**GENERAL FUND RECORDED REVENUES<sup>(a)</sup>**  
**(Agency-Recorded Basis)**  
**July 1, 2019 to April 30, 2020 compared with previous year**

	Annual Fiscal Report Revenues <u>FY19<sup>(j)</sup></u>	Projected Revenues <u>FY20<sup>(k)</sup></u>	Recorded Revenues July 1, 2018 to <u>April 30, 2019<sup>(l)</sup></u>	Recorded Revenues July 1, 2019 to <u>April 30, 2020<sup>(m)</sup></u>
Individual Income Tax .....	\$ 8,994,096,000	\$ 8,923,100,000	\$ 6,899,684,295	\$ 6,225,528,888
General Sales and Use Tax .....	5,695,548,000	5,877,300,000	4,163,892,256	4,310,790,882
Corporate Franchise and Income Tax .....	1,338,063,000	1,165,500,000	977,728,331	1,115,943,311
Public Utility Taxes .....	364,941,000	366,000,000	200,303,311	198,205,254
Excise Taxes .....	661,918,000	671,200,000	496,975,298	525,890,383
Inheritance Taxes .....	6,000	-	5,614	41,353
Insurance Company Taxes .....	194,356,000	203,000,000	172,273,836	196,029,126
Miscellaneous Taxes .....	92,459,000	97,538,500	290,820,096	274,342,833
SUBTOTAL.....	\$ 17,341,387,000	\$ 17,303,638,500	\$ 13,201,683,038	\$ 12,846,772,029
Federal and Other Inter- Governmental Revenues <sup>(h)</sup> .....	10,843,638,000	11,414,533,600	9,099,321,152	11,034,745,691
Dedicated and Other Revenues <sup>(i)</sup> .....	6,849,882,000	7,417,977,800	5,703,440,178	5,656,863,151
TOTAL.....	\$ 35,034,907,000	\$ 36,136,149,900	\$ 28,004,444,368	\$ 29,538,380,871

**GENERAL FUND RECORDED EXPENDITURES BY FUNCTION<sup>(a)</sup>**  
**(Agency-Recorded Basis)**  
**July 1, 2019 to April 30, 2020 compared with previous year**

	Annual Fiscal Report Expenditures <u>FY19<sup>(j)</sup></u>	Estimated Appropriations <u>FY20<sup>(k)</sup></u>	Recorded Expenditures July 1, 2018 to <u>April 30, 2019<sup>(m)</sup></u>	Recorded Expenditures July 1, 2019 to <u>April 30, 2020<sup>(n)</sup></u>
Commerce.....	\$ 225,791,000	\$ 486,963,800	\$ 143,558,187	\$ 149,587,886
Education.....	14,167,655,000	14,759,411,200	10,237,393,912	10,537,593,407
Environmental Resources.....	349,019,000	327,711,400	100,613,380	109,248,969
Human Relations & Resources .....	15,483,501,000	16,283,939,500	11,688,251,088	12,036,356,115
General Executive.....	1,057,458,000	1,352,667,300	820,815,762	900,449,060
Judicial.....	143,227,000	148,435,600	110,061,214	112,181,045
Legislative.....	73,210,000	79,301,700	49,119,081	56,741,860
General Appropriations.....	2,674,076,000	3,051,907,900	2,418,896,388	2,443,137,525
TOTAL.....	\$ 34,173,937,000	\$ 36,490,338,400	\$ 25,568,709,013	\$ 26,345,295,868

Note: All footnotes to this table appear at the end of this report in the section entitled "Endnotes".

## Endnotes

- (a) Please refer to the cautionary statements at the beginning of this document. The cautionary statements are an integral part of this report.
- (b) The results, projections, and estimates for FY20 (cash basis) reflect the enacted budget for the 2019-21 biennium (2019 Wisconsin Act 9) and the January 2020 LFB Report. *At this time, the projections and estimates for FY20 (cash basis) have not been updated to reflect impacts from the COVID-19 epidemic. In addition, the projected June 30, 2020 General Fund cash balance reflects receipt, as of April 30, 2020, of approximately \$2.0 billion of federal Cares Act assistance, which as of April 30, 2020 had not been allocated to COVID-19 expenditures.* See the section entitled “State of Wisconsin COVID-19 Update” for information on actions the State has taken in response to this epidemic and the potential impacts of the epidemic on the State.
- (c) The General Fund cash balances presented are not based on Generally Accepted Accounting Principles. The General Fund includes funds designated for operations and capital purposes for certain proprietary programs of the State’s universities. Receipts and disbursements of such funds for the designated programs and the disbursement of such funds for other purposes are reflected in the cash flow. A use of the designated funds for purposes other than the proprietary programs is, in effect, a borrowing of such funds. Therefore, at any time that the balance in the General Fund is less than the balance of such designated funds, the State is obligated to replenish the designated funds to the extent of the shortfall. These designated funds ranged from \$1.1 billion to \$1.8 billion during FY17 and FY18, from \$1.2 billion to \$1.9 billion during FY19 and, were expected to range from \$1.2 billion to \$1.9 billion, as of April 30, 2020. In addition, the General Fund holds deposits for several escrow accounts pursuant to court orders or federal rulings. These funds have averaged, and are expected to continue to average, approximately \$25 million in each fiscal year. In addition, the projected June 30, 2020 General Fund cash balance reflects receipt, as of April 30, 2020, of approximately \$2.0 billion of federal Cares Act assistance, which at that time have not been allocated to COVID-19 expenditures.
- (d) The Statutes provide certain administrative remedies to deal with periods when the General Fund is in a negative cash position. The Secretary of Administration may temporarily reallocate cash in other funds to the General Fund in an amount up to 9% of the gross general-purpose revenue appropriations then in effect (approximately \$1.655 billion in FY 20 based on 2019 Wisconsin Act 9) and may also temporarily reallocate for a period of up to 30 days an additional amount up to 3% of the general-purpose revenue appropriations then in effect (approximately \$552 in FY20 based on 2019 Wisconsin Act 9). If the amount of available to the General Fund is not sufficient, the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate or defer certain payments.
- (e) Reflects no operating notes issued for FY18, FY19, or FY20.
- (f) Changes are sometimes made after the beginning of the fiscal year to the projected revenues and disbursements. Depending on when these changes occur, there are situations in which prior estimates cannot be changed and the result is a large variance. This column includes adjustments, if any, to the variances to more accurately reflect the variance between the estimated and actual amounts.
- (g) The amounts shown reflect a reduction in the aggregate cash balances available to the extent any fund had a negative balance and temporary reallocations were made from such fund.
- (h) This category includes intergovernmental transfers. The amount of these transfers may vary greatly between fiscal years, and therefore, this category may not be comparable on a historical basis. In addition, reflects receipt, as of April 30, 2020, of approximately \$2.0 billion of federal Cares Act assistance.
- (i) Certain transfers between General Fund appropriations are recorded as both revenues and expenditures of the General Fund. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.
- (j) The amounts are from the Annual Fiscal Report (unaudited, budgetary basis) for FY19, dated October 15, 2019.
- (k) The estimates reflect the 2019-21 biennial budget (2019 Wisconsin Act 9), but do not reflect 2019 Wisconsin Act 7 and 2019 Wisconsin Act 10, which reduced individual income tax revenue, but increased sales/use tax and corporate/franchise tax revenues, or the January 2020 LFB Report. At this time, the projections and estimates for FY20 (cash basis) have not been updated to reflect impacts from the COVID-19 epidemic. See the section entitled “State of Wisconsin COVID-19 Update” for information on actions the State has taken in response to this epidemic and the impacts of the epidemic on the State.

- (l) The amounts shown are FY19 general purpose revenues and program revenues taxes as recorded by State agencies. There may be differences between the tax revenues shown in this report and those that may be reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report (i) only includes general purpose revenues or taxes that are actually collected by DOR (and not by other State agencies), and (ii) may include accruals or other adjustments that may not be recorded by State agencies until a subsequent month.
- (m) The amounts shown are FY20 general purpose revenues and program revenue taxes as recorded by State agencies. There may be differences between the tax revenues shown in this report and those that may be reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report (i) only includes general purpose revenues or taxes that are actually collected by DOR (and not by other State agencies), and (ii) may include accruals or other adjustments that may not be recorded by State agencies until a subsequent month.
- (n) The amounts shown are FY19 expenditures as recorded by State agencies.
- (o) The amounts shown are FY20 expenditures as recorded by State agencies.

## **Additional Information**

The following items may provide additional information related to the financial status of the State of Wisconsin General Fund and the State of Wisconsin. The external websites are provided for user convenience only, are not included as part of these documents, are not under the Capital Finance Office control, and neither the accuracy of any information that may appear on those websites or their long-term availability is guaranteed.

- State of Wisconsin Official Disclosure  
[doa.wi.gov/capitalfinance](http://doa.wi.gov/capitalfinance)
- State of Wisconsin Investor Relations  
[wisconsinbonds.com](http://wisconsinbonds.com)
- Wisconsin Retirement System Audited Financial Statements  
[etf.wi.gov](http://etf.wi.gov)
- Legislative Fiscal Bureau Publications  
[legis.wisconsin.gov/lfb](http://legis.wisconsin.gov/lfb)

Please contact the Capital Finance Office within the Department of Administration with any questions or additional information that you may need.

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