#### **OFFICIAL STATEMENT**

New Issue

This Official Statement provides information about the Bonds. Some of the information appears on this cover page for ready reference. To make an informed investment decision, a prospective investor should read the entire Official Statement.

#### \$324,405,000 STATE OF WISCONSIN GENERAL OBLIGATION BONDS OF 2016, SERIES D Dated: Date of Delivery Due: May 1, as shown below Ratings AA Fitch Ratings AA Kroll Bond Rating Agency Inc

AA Kroll Bond Rating Agency, Inc. Aa2 Moody's Investors Service, Inc. AA S&P Global Ratings Tax Exemption Interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers—See pages 7-8. Interest on the Bonds is not exempt from current State of Wisconsin income or franchise taxes—See page 8. **Redemption** The Bonds maturing on or after May 1, 2025 are callable at par on May 1, 2024 or any date thereafter—See page 2. **Security** General obligations of the State of Wisconsin-See page 2. Bond proceeds are being used for various general governmental Purpose purposes—See page 3. May 1 and November 1 Interest Payment Dates First Interest Payment Date May 1, 2017 **Denominations** Multiples of \$5,000 Closing/Settlement On or about October 25, 2016 **Bond** Counsel Foley & Lardner LLP Registrar/Paying Agent Secretary of Administration Wisconsin Capital Finance Office **Issuer Contact** (608) 267-0374; DOACapitalFinanceOffice@wisconsin.gov **Book-Entry System** The Depository Trust Company—See pages 3-4. 2015 Annual Report This Official Statement incorporates by reference, and makes updates and additions to, Parts I, II, and III of the State of Wisconsin Continuing Disclosure Annual Report, dated December 23, 2015.

Finat Ontional

The Bonds were sold at competitive sale on October 5, 2016. The interest rates payable by the State, which are shown below, resulted from the award of the Bonds.

				First Optional	
	Due	Principal	Interest	Call Date	
CUSIP	(May 1)	Amount	Rate	(May 1)	Call Price
97705M EX9	2018	\$ 12,330,000	5.00%	Not Callable	-
97705M EY7	2019	12,460,000	5.00	Not Callable	-
97705M EZ4	2020	12,690,000	5.00	Not Callable	-
97705M FA8	2021	13,050,000	5.00	Not Callable	-
97705M FB6	2022	13,420,000	5.00	Not Callable	-
97705M FC4	2023	13,855,000	5.00	Not Callable	-
97705M FD2	2024	14,360,000	5.00	Not Callable	-
97705M FE0	2025	15,920,000	4.00	2024	100%
97705M FF7	2026	16,815,000	4.00	2024	100
97705M FG5	2027	17,855,000	4.00	2024	100
97705M FH3	2028	13,925,000	4.00	2024	100
97705M FJ9	2029	14,655,000	4.00	2024	100
97705M FK6	2030	14,550,000	5.00	2024	100
97705M FL4	2031	15,325,000	5.00	2024	100
97705M FM2	2032	16,140,000	5.00	2024	100
97705M FN0	2033	16,990,000	5.00	2024	100
97705M FP5	2034	17,880,000	5.00	2024	100
97705M FQ3	2035	18,830,000	5.00	2024	100
97705M FR1	2036	19,805,000	5.00	2024	100
97705M FS9	2037	33,550,000	5.00	2024	100
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This document is called an official statement because it is the only document the State has authorized for providing information about the Bonds. This document is not an offer or solicitation for the Bonds, and no unlawful offer, solicitation, or sale may occur through the use of this document or otherwise. This document is not a contract, and it provides no investment advice. Prospective investors should consult their advisors and legal counsel with questions about this document, the Bonds, and anything else related to the offering.

The purpose of this document is to provide prospective investors with information that may be important in making an investment decision. It may not be used for any other purpose without the State's permission. The State is the author of this document and is responsible for its accuracy and completeness. The Underwriter is not the author of this document. In accordance with its responsibilities under federal securities laws, the Underwriter is required to review the information in this document and must have a reasonable basis for its belief in the accuracy and completeness of its key representations.

Certain statements in this document are forward-looking statements that are based on expectations, estimates, projections, or assumptions. Forward-looking statements contained in this document are made as of the date hereof, and the State undertakes no obligation to update such statements to reflect subsequent events or circumstances. Actual results could differ materially from the anticipated results.

Some of the people who prepared, compiled, or reviewed the information in this document had specific functions that covered some of its aspects but not others. For example, financial staff may have been asked to assist with quantitative financial information, and legal counsel, with specific documents or legal issues.

No dealer, broker, sales representative, or other person has been authorized by the State to give any information or to make any representations about the Bonds other than what is in this document. The information and expressions of opinion in this document may change without notice. The delivery of this document or any sale of the Bonds does not imply that there has been no change in the matters contained in this document since the date of this document. Material referred to in this document is not part of this document unless expressly incorporated.

The Bonds will not be registered under the Securities Act of 1933, as amended, or the securities laws of any state of the United States, and will not be listed on any stock or other securities exchange. Neither the Securities and Exchange Commission nor any other federal, state, municipal or other governmental entity has passed upon the accuracy or adequacy of this Official Statement.

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# STATE OFFICIALS PARTICIPATING IN ISSUANCE AND SALE OF BONDS

#### **BUILDING COMMISSION MEMBERS\***

#### **Voting Members**

Governor Scott Walker, Chairperson Senator Terry Moulton, Vice Chairperson Senator Jerry Petrowski Senator Janis Ringhand Representative Mark Born Representative Robb Kahl Representative Robb Swearingen Mr. Robert Brandherm, Citizen Member

#### Nonvoting, Advisory Member

Mr. Kevin Trinastic, State Ranking Architect Department of Administration

#### Acting Building Commission Secretary

Ms. Naomi R. De Mers, Acting Administrator Division of Facilities Development Department of Administration **Term of Office Expires** 

January 7, 2019 January 7, 2019 January 7, 2019 January 7, 2019 January 2, 2017 January 2, 2017 January 2, 2017 At the pleasure of the Governor

At the pleasure of the Building Commission and the Secretary of Administration

#### **OTHER PARTICIPANTS**

Mr. Brad D. Schimel State Attorney General Mr. Scott A. Neitzel, Secretary Department of Administration January 7, 2019

At the pleasure of the Governor

#### DEBT MANAGEMENT AND DISCLOSURE

Department of Administration Capital Finance Office P.O. Box 7864 101 E. Wilson Street, FLR 10 Madison, WI 53707-7864 Telefax (608) 266-7645 DOACapitalFinanceOffice@wisconsin.gov

> Mr. David Erdman Capital Finance Director (608) 267-0374

Mr. Joseph S. Adomakoh III Capital Finance Officer (608) 267-7399

\* The Building Commission is composed of eight voting members. The Governor serves as the chairperson. Each house of the Wisconsin State Legislature appoints three members. State law provides for the two major political parties to be represented in the membership from each house. One citizen member is appointed by the Governor and serves at the Governor's pleasure.

# SUMMARY DESCRIPTION OF BONDS

	esented on this page for the convenience of the reader. To make an informed ding the Bonds, a prospective investor should read the entire Official Statement.
Description:	State of Wisconsin General Obligation Bonds of 2016, Series D
Principal Amount:	\$324,405,000
Denominations:	Multiples of \$5,000
Date of Issue:	Date of delivery (on or about October 25, 2016)
Record Date:	April 15 and October 15
Interest Payments:	May 1 and November 1, beginning May 1, 2017
Maturities:	May 1, 2018-2037— <i>See front cover</i> .
Redemption:	<i>Optional</i> — The Bonds maturing on or after May 1, 2025 are callable at par on May 1, 2024 or any date thereafter— <i>See page 2</i> .
Form:	Book-entry-only—See pages 3-4.
Paying Agent:	All payments of principal of, and interest on, the Bonds will be paid by the Secretary of Administration. All payments will be made to The Depository Trust Company, which will distribute payments to DTC Participants as described herein.
Security:	The Bonds are general obligations of the State of Wisconsin. As of September 1, 2016, general obligations of the State were outstanding in the principal amount of \$7,806,369,493.
Additional General Obligation Debt:	The State may issue additional general obligation debt.
Authority for Issuance:	The Bonds are authorized by Article VIII of the Wisconsin Constitution and Chapters 18 and 20 of the Wisconsin Statutes.
Purpose:	Acquisition, construction, development, extension, enlargement, or improvement of land, water, property, highways, buildings, equipment, or facilities for public purposes.
Legality of Investment:	State law provides that the Bonds are legal investments for all banks, trust companies, bankers, savings banks and institutions, building and loan associations, savings and loan associations, credit unions, investment companies, and other persons or entities carrying on a banking business; for all personal representatives, guardians, trustees, and other fiduciaries; and for the State and all public officers, municipal corporations, political subdivisions, and public bodies.
Tax Exemption:	Interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers— <i>See pages 7-8.</i> Interest on the Bonds is not exempt from current State of Wisconsin income or franchise taxes— <i>See page 8.</i>
Legal Opinion:	Validity and tax opinion to be provided by Foley & Lardner LLP—See page C-1.
2015 Annual Report	This Official Statement incorporates by reference, and makes updates and additions to, Parts I, II, and III of the State of Wisconsin Continuing Disclosure Annual Report, dated December 23, 2015.
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# OFFICIAL STATEMENT \$324,405,000 STATE OF WISCONSIN GENERAL OBLIGATION BONDS OF 2016, SERIES D INTRODUCTION

This Official Statement provides information about the \$324,405,000 General Obligation Bonds of 2016, Series D (**Bonds**), which are being issued by the State of Wisconsin (**State**). This Official Statement incorporates by reference, and makes updates and additions to, Parts I, II, and III of the State of Wisconsin Continuing Disclosure Annual Report, dated December 23, 2015 (**2015 Annual Report**).

The Bonds are authorized under the Wisconsin Constitution and the Wisconsin Statutes, and are being issued pursuant to an authorizing resolution that the State of Wisconsin Building Commission (**Commission**) adopted on August 10, 2016.

The Commission, an agency of the State, is empowered by law to authorize, issue, and sell all the State's general obligations. The Commission is assisted and staffed by the State of Wisconsin Department of Administration (**Department of Administration**).

The Commission has authorized the Department of Administration to prepare this Official Statement. This Official Statement contains information furnished by the State or obtained from the sources indicated.

# THE STATE

The State is located in the Midwest among the northernmost tier of states. The State ranks 20th among the states in population and 25th in land area. Wisconsin attained statehood in 1848, its capital is Madison, and its largest city is Milwaukee.

Information concerning the State, its financial condition, and its general obligation debt is included as APPENDIX A, which incorporates by reference Parts II and III of the 2015 Annual Report. APPENDIX A also makes updates and additions to Part II of the 2015 Annual Report, including but not limited to:

- Estimated General Fund condition statement for the 2015-16 and 2016-17 fiscal years and General Fund tax collection projections for the 2015-17 biennium, as included in a memorandum provided by the Legislative Fiscal Bureau (LFB) on January 21, 2016 (January 2016 LFB Report).
- General Fund information for the 2015-16 fiscal year, which is presented on either a cash basis or an agency-recorded basis, and projected General Fund information for the 2016-17 fiscal year, which is presented on a cash basis.
- Preliminary General Purpose Revenue (GPR) tax collections for the 2015-16 fiscal year, as released on September 1, 2016 by the State Department of Revenue (DOR).

Requests for additional information about the State may be directed to:

Contact:	State of Wisconsin Capital Finance Office
	Attn: Capital Finance Director
Mail:	101 East Wilson Street, FLR 10
	P.O. Box 7864
	Madison, WI 53707-7864
Phone:	(608) 267-0374
E-mail:	DOACapitalFinanceOffice@wisconsin.gov
Web site:	www.doa.wi.gov/capitalfinance

# THE BONDS

#### General

The front cover of this Official Statement sets forth the maturity dates, principal amounts, interest rates, and redemption provisions for the Bonds. The Bonds are being issued in book-entry-only form, so the registered owner will be a securities depository or its nominee. The Commission has appointed, as the securities depository for the Bonds, The Depository Trust Company, New York, New York (DTC). See "THE BONDS; Book-Entry-Only Form".

The Bonds will be dated their date of delivery (expected to be October 25, 2016) and will bear interest from that date, payable on May 1 and November 1 of each year, beginning on May 1, 2017.

Interest on the Bonds will be computed on the basis of a 360-day year of twelve 30-day months. So long as the Bonds are in book-entry-only form, payments of the principal of, and interest on, each Bond will be paid to the securities depository.

The Bonds are being issued as fully-registered bonds in principal denominations of \$5,000 or multiples of \$5,000.

#### Security

The Bonds are direct and general obligations of the State. The Wisconsin Constitution pledges the full faith, credit, and taxing power of the State to make principal and interest payments on general obligations, and requires the Legislature to provide for their payment by appropriation. The Wisconsin Statutes establish, as security for the payment of all debt service on general obligations, a first charge upon all revenues of the State. Further, a sufficient amount of those revenues is irrevocably appropriated for the payment of the principal of, and interest on, general obligations, so that no subsequent legislative action is required to release such revenues. The Bonds are secured equally with all other outstanding general obligations issued by the State.

#### **Redemption Provisions**

#### **Optional Redemption**

The Bonds maturing on or after May 1, 2025 may be redeemed on May 1, 2024 or any date thereafter, in whole or in part in multiples of \$5,000, at a redemption price equal to par (100% of the principal amount to be redeemed), plus accrued interest to the redemption date. The Commission may decide whether to redeem the Bonds, and the Capital Finance Director of the State may direct the amounts and maturities of any Bonds to be redeemed.

#### Selection of Bonds

So long as the Bonds are in book-entry-only form, selection of the beneficial owners affected by the redemption will be made by the securities depository and its participants in accordance with their rules.

#### Notice of Redemption

So long as the Bonds are in book-entry-only form, any redemption notice will be sent to the securities depository between 30 and 60 days before the redemption date. A redemption notice may be revoked by sending notice to the securities depository at least 15 days before the proposed redemption date.

Interest on any Bond called for redemption will cease to accrue on the redemption date so long as the Bond is paid or money is provided for its payment.

#### **Registration and Payment of Bonds**

So long as the Bonds are in book-entry-only form, payment of the principal of, and interest on, the Bonds on the payment date will be made by wire transfer to the securities depository or its nominee by the **Paying Agent**—which is the Secretary of Administration.

### Ratings

The following ratings have been assigned to the Bonds:

<u>Rating</u>	Rating Organization
AA	Fitch Ratings
AA	Kroll Bond Rating Agency, Inc.
Aa2	Moody's Investors Service, Inc.
AA	S&P Global Ratings

Any explanation of what a rating means may only be obtained from the rating organization giving the rating. A securities rating is not a recommendation to buy, sell, or hold securities and may be subject to revision or withdrawal at any time. Any downgrade or withdrawal of a rating may adversely affect the market price of the Bonds. The State may elect not to continue requesting ratings on the Bonds from any particular rating organization or may elect to request ratings on the Bonds from a different rating organization.

#### **Application of Bond Proceeds**

The Wisconsin Legislature has established the borrowing purposes and amounts for which public debt may be issued. APPENDIX B presents a summary of the borrowing purposes and the amounts both authorized for, and previously attributed to, each borrowing purpose from the proceeds of general obligations (including in some cases purchase premium and interest earnings). APPENDIX B also presents the borrowing purposes and amounts for which the Bond proceeds have been authorized and are being used.

Bond proceeds will be deposited in the State's Capital Improvement Fund and will be spent as the State incurs costs for the various borrowing or issuance purposes; until spent, the money will be invested by the State of Wisconsin Investment Board.

#### **Book-Entry-Only Form**

The Bonds are being initially issued in book-entry-only form. Purchasers of the Bonds will not receive bond certificates but instead will have their ownership in the Bonds recorded in the book-entry system.

Bond certificates are to be issued and registered in the name of a nominee of DTC, which acts as a securities depository for the Bonds. Ownership of the Bonds by the purchasers is shown in the records of brokers and other organizations participating in the DTC book-entry system (**DTC Participants**). All transfers of ownership in the Bonds must be made, directly or indirectly, through DTC Participants.

#### Payment

The State will make all payments of principal of, and interest on, the Bonds to DTC. Owners of the Bonds will receive payments through the DTC Participants.

#### Notices and Voting Rights

The State will provide any notices or other communications about the Bonds to DTC. Owners of the Bonds will receive any notices or communications through the DTC Participants. In any situation involving voting rights, DTC will not vote but will rather give a proxy through the DTC Participants.

#### Redemption

If less than all the Bonds of a given maturity are being redeemed, DTC's practice is to determine by lottery the amount of the Bonds to be redeemed from each DTC Participant.

#### **Discontinued Service**

In the event that participation in DTC's book-entry system were to be discontinued without a successor securities depository being appointed, bond certificates would be executed and delivered to DTC Participants.

#### Further Information

Further information concerning DTC and DTC's book-entry system is available at www.dtcc.com. The State is not responsible for any information available on DTC's web site. That information may be subject to change without notice.

The State is not responsible for any failure by DTC or any DTC Participant to transfer payments or notices to the owners of the Bonds or to follow the procedures established by DTC for its book-entry system.

#### Redemption and Payment if Bonds Are Not in Book-Entry-Only Form

In the event the Bonds were not in book-entry-only form, how the Bonds are redeemed and paid would differ.

Bonds would be selected for redemption by lot. Any redemption notice would be published between 30 and 60 days before the date of redemption in a financial newspaper published or circulated in New York, New York. The notice would also be mailed, postage prepaid, between 30 and 60 days before the redemption date, to the registered owners of any Bonds to be redeemed. The mailing, however, would not be a condition to the redemption notice could be revoked by publication of a notice at least 15 days before the proposed redemption date in a financial newspaper published or circulated in New York, New York. Any revocation notice would also be mailed, postage prepaid, at least 15 days before the proposed redemption date to the registered owners of any Bonds to have been redeemed. The mailing, however, would not be a condition to the revocation; the revocation would still be effective even if the notice were not mailed. Interest on any Bond called for redemption would cease to accrue on the redemption date so long as the Bond was paid or money was provided for its payment.

Payment of principal would be made by check or draft issued upon the presentation and surrender of the Bonds at the principal office of the Paying Agent, as designated by the Commission. Payment of interest due on the Bonds would be made by check or draft mailed to the registered owner shown in the registration book at the close of business on the record date—which is the 15th day (whether or not a business day) of the calendar month before the interest payment date.

# **OTHER INFORMATION**

#### **Limitations on Issuance of General Obligations**

General obligations issued by the State are subject to debt limits set forth in the Wisconsin Constitution and the Wisconsin Statutes. There is an annual debt limit of three-quarters of one percent, and a cumulative debt limit of five percent, of the aggregate value of all taxable property in the State. Currently, the annual debt limit is \$3,788,432,462, and the cumulative debt limit is \$25,256,216,413. Funding or refunding obligations are not subject to the annual limit but are accounted for in applying the cumulative debt limit. Accrued interest on any obligation that is not paid during the fiscal year in which it accrues is treated as debt and taken into account for purposes of the debt limitations.

As of September 1, 2016, general obligations of the State were outstanding in the principal amount of \$7,806,369,493. The issuance of the Bonds will not cause the State to exceed its annual debt limit or its cumulative debt limit.

#### **Borrowing Plans for Calendar Year 2016**

#### General Obligations

The State has issued the following general obligations in calendar year 2016:

• Two series of general obligation refunding bonds in the aggregate par amount of \$666 million for the refunding of general obligation bonds previously issued for general governmental purposes.

- Three series of general obligation bonds in the aggregate par amount of \$389 million for general governmental purposes.
- One series of general obligation commercial paper notes in the par amount of \$136 million for the funding of outstanding State general obligation extendible municipal commercial paper notes.

In addition, the Commission has authorized the issuance of the following general obligations:

- Up to \$595 million of general obligations for the refunding of general obligation bonds previously issued for general governmental purposes. The amount and timing of any sale and issuance of additional general obligations for refunding purposes depend on market conditions.
- General obligations for the funding of the State's outstanding general obligation commercial paper notes and extendible municipal commercial paper notes, which were outstanding in the amount of \$624 million as of September 1, 2016. The amount and timing of any issuance of additional general obligations for this purpose depend on a decision to fund outstanding obligations bearing variable interest rates either with a different form of variable-rate obligation or with bonds bearing fixed interest rates.

#### Other Obligations

The State has not issued any transportation revenue obligations in this calendar year. The Commission has authorized \$375 million of transportation revenue obligations to refund outstanding transportation revenue bonds. The amount and timing of any issuance of transportation revenue refunding bonds depend on market conditions.

The State has issued one series of clean water revenue bonds in this calendar year in the aggregate par amount of \$121 million for the purpose of refunding previously issued and outstanding clean water revenue bonds. The Commission has authorized up to \$325 million of additional clean water revenue refunding bonds. The amount and timing of any issuance of clean water revenue refunding bonds depend on market conditions. As described in Parts VI and VII of the 2015 Annual Report, any new money bonds for the State's Clean Water Fund Program are expected be issued under a new program resolution for environmental improvement fund revenue bonds.

The State has not issued any environmental improvement fund revenue bonds in this calendar year. The amount and timing of any authorization and issuance of environmental improvement fund revenue bonds depend on loan activity in the State's Clean Water Fund Program.

The State has issued two series of taxable general fund annual appropriation refunding bonds in the aggregate par amount of \$601 million for refunding purposes in this calendar year. The State does not have authority to issue any general fund annual appropriation bonds for purposes other than refunding outstanding bonds. The amount and timing of any authorization and issuance of general fund annual appropriation refunding bonds, and the amounts issued as taxable obligations and tax-exempt obligations, depend on market conditions.

On September 20, 2016, the State sold petroleum inspection fee revenue refunding obligations in the aggregate par amount of \$62 million for the purpose of funding previously issued and outstanding petroleum inspection fee revenue extendible municipal commercial paper notes. The issuance and delivery of these revenue bonds is scheduled for October 13, 2016.

The State has issued one series of master lease certificates of participation in this calendar year in the aggregate par amount of \$34 million. The amount and timing of any additional issuance of master lease certificates of participation depend on originations in the State's master lease program.

The State does not expect to issue operating notes for the 2016-17 fiscal year.

#### Underwriting

The Bonds were purchased through competitive bidding on October 5, 2016 by Bank of America Merrill Lynch (**Underwriter**). The Underwriter paid \$380,792,932.68, and its bid resulted in a true-interest-cost rate to the State of 2.996%.

#### **Reference Information About the Bonds**

Information about the Bonds is provided for reference in both the following table and the table on the front cover of this Official Statement. The CUSIP number for each maturity has been obtained from a source the State believes to be reliable, but the State is not responsible for the correctness of the CUSIP numbers. The Underwriter has provided the reoffering yields and prices for the Bonds. For each of the Bonds subject to optional redemption, the yield at issuance shown is the lower of the yield to the first optional call date or the yield to the nominal maturity date.

#### \$324,405,000 State of Wisconsin General Obligation Bonds of 2016, Series D

#### Dated Date: Date of Delivery First Interest Date: May 1, 2017 Delivery/Settlement Date: On or about October 25, 2016

0			,			First Optional	
	Due	Principal	Interest	Yield at	Price at	Call Date	
CUSIP	(May 1)	Amount	Rate	Issuance	Issuance	(May 1)	Call Price
97705M EX9	2018	\$ 12,330,000	5.00%	0.88%	106.193%	Not Callable	-
97705M EY7	2019	12,460,000	5.00	0.97	109.995	Not Callable	-
97705M EZ4	2020	12,690,000	5.00	1.02	113.713	Not Callable	-
97705M FA8	2021	13,050,000	5.00	1.12	117.042	Not Callable	-
97705M FB6	2022	13,420,000	5.00	1.23	120.048	Not Callable	-
97705M FC4	2023	13,855,000	5.00	1.35	122.696	Not Callable	-
97705M FD2	2024	14,360,000	5.00	1.48	124.952	Not Callable	-
97705M FE0	2025	15,920,000	4.00	1.64	116.625 <sup>(a)</sup>	2024	100%
97705M FF7	2026	16,815,000	4.00	1.75	115.782 <sup>(a)</sup>	2024	100
97705M FG5	2027	17,855,000	4.00	1.80	115.401 <sup>(a)</sup>	2024	100
97705M FH3	2028	13,925,000	4.00	1.91	114.569 <sup>(a)</sup>	2024	100
97705M FJ9	2029	14,655,000	4.00	1.96	114.193 <sup>(a)</sup>	2024	100
97705M FK6	2030	14,550,000	5.00	1.99	120.917 <sup>(a)</sup>	2024	100
97705M FL4	2031	15,325,000	5.00	2.05	120.453 <sup>(a)</sup>	2024	100
97705M FM2	2032	16,140,000	5.00	2.11	119.990 <sup>(a)</sup>	2024	100
97705M FN0	2033	16,990,000	5.00	2.16	119.606 <sup>(a)</sup>	2024	100
97705M FP5	2034	17,880,000	5.00	2.21	119.224 <sup>(a)</sup>	2024	100
97705M FQ3	2035	18,830,000	5.00	2.26	118.843 <sup>(a)</sup>	2024	100
97705M FR1	2036	19,805,000	5.00	2.30	118.539 <sup>(a)</sup>	2024	100
97705M FS9	2037	33,550,000	5.00	2.32	118.388 <sup>(a)</sup>	2024	100

<sup>(a)</sup> These Bonds are priced to the May 1, 2024 first optional call date.

### Legal Investment

State law provides that the Bonds are legal investments for the following:

- Banks, trust companies, bankers, savings banks and institutions, building and loan associations, savings and loan associations, credit unions, investment companies, and other persons or entities carrying on a banking business.
- Personal representatives, guardians, trustees, and other fiduciaries.
- The State and all public officers, municipal corporations, political subdivisions, and public bodies.

#### **Legal Opinions**

#### **Bond** Opinions

Legal matters relating to the authorization, issuance, and sale of the Bonds are subject to the approval of **Bond Counsel**, which is Foley & Lardner LLP. When the Bonds are delivered, Bond Counsel will deliver an approving opinion in substantially the form shown in <u>APPENDIX C</u>. If certificated Bonds were issued, then the opinion would be printed on the reverse side of each Bond.

#### Attorney General

As required by law, the office of the Attorney General will examine a certified copy of all proceedings leading to issuance of the Bonds. When the Bonds are delivered, the Attorney General will deliver an opinion on the regularity and validity of the proceedings with respect to the Bonds. The Attorney General's opinion will also state that there is no action, suit, or proceeding, either pending or threatened in writing, known to the Attorney General, restraining or enjoining the issuance, sale, execution, or delivery of the Bonds, and there also is no action, suit, or proceeding, either pending or threatened in writing, known to the Attorney General, in any way contesting or affecting (1) the titles to their respective offices of any of the State officers involved in the issuance of the Bonds, (2) the validity of the Bonds or any of the proceedings taken with respect to the issuance, sale, execution, or delivery of the Bonds, or (3) the pledge or application of any moneys or security provided for the payment of the Bonds.

If certificated Bonds were issued, then a certificate of the Attorney General would be printed on the reverse side of each Bond.

#### **Other Legal Matters**

The State and its officers and employees are defendants in numerous lawsuits. The State does not expect that any pending litigation will be finally determined so as to result individually or in the aggregate in final judgments against the State that would materially affect the State's ability to pay the principal of and interest on the Bonds.

#### **Tax Exemption**

#### Federal Income Tax

In the opinion of Bond Counsel, under existing law, interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers; however, interest on the Bonds is taken into account in determining adjusted current earnings for purposes of computing the alternative minimum tax imposed on certain corporations. The State must comply with certain requirements of the Internal Revenue Code for interest on the Bonds to be, or continue to be, excluded from gross income for federal income tax purposes. The State has agreed to comply with those requirements to the extent it may lawfully do so. Its failure to do so may cause interest on the Bonds to be included in gross income for federal income tax purposes, perhaps even starting from the date on which the Bonds are issued. No provision is made for an increase in interest rates or a redemption of the Bonds in the event interest on the Bonds is included in gross income.

The opinion of Bond Counsel will be based on legal authorities that are current as of its date, will cover certain matters not directly addressed by those authorities, and will represent Bond Counsel's judgment regarding the proper treatment of the Bonds for federal income tax purposes. It will not be binding on the Internal Revenue Service (**IRS**) or the courts and will not be a guaranty of result. As to questions of fact, Bond Counsel will rely upon certified proceedings and certifications of public officials and others without independently undertaking to verify them.

Bond Counsel will express no opinion about other federal tax matters regarding the Bonds. Other federal tax law provisions may adversely affect the value of an investment in the Bonds for particular owners of those Bonds. Prospective investors should consult their own tax advisors about the tax consequences of owning a Bond.

The IRS has an active tax-exempt bond enforcement program. Under current IRS procedures, owners of the Bonds would have little or no right to participate in an IRS examination of the Bonds. Moreover, it may not be practicable to obtain judicial review of IRS positions with which the State disagrees. Any action of the IRS, including selection of the Bonds for examination, the conduct or conclusion of such an examination, or an examination of obligations presenting similar tax issues, may affect the marketability of the Bonds.

Current and future legislative proposals, if enacted into law, may cause the interest on the Bonds to be subject, directly or indirectly, to federal income taxation or otherwise prevent the owners of the Bonds from realizing the full current benefit of the tax status of such interest. The introduction or enactment of any such legislative proposals may also affect the marketability of the Bonds. Prospective investors should consult their own tax advisors about federal legislative proposals.

#### State of Wisconsin Income and Franchise Taxes

Interest on the Bonds is not exempt from current State of Wisconsin income or franchise taxes. Prospective investors should consult their own tax advisors about the state and local tax consequences of owning a Bond.

#### Premium Bonds

Under existing law, no deduction is allowed for any amortizable bond premium on the Bonds. The excess of the issue price over the principal amount of that Bond is the amortizable bond premium. The issue price of the Bonds having a common maturity date and interest rate generally is the initial offering price to the public, excluding underwriters or other intermediaries, at which price a substantial amount of such maturity of the Bonds were first sold. Based on representations from the Underwriter, the State expects the issue price of each maturity of the Bonds to be the Price at Issuance set forth in the table under "OTHER INFORMATION; Reference Information About the Bonds".

During each taxable year, an owner of Bonds with amortizable bond premium must reduce his, her, or its tax basis in the Bond by the amount of the amortizable bond premium that is allocable to the portion of that taxable year during which the owner owned the Bond. The adjusted tax basis in a Bond will be used to determine taxable gain or loss upon a disposition (for example, upon a sale, exchange, redemption, or payment at maturity) of the Bond.

Owners of Bonds purchased at a premium should consult their own tax advisors with respect to the federal tax consequences of owning such Bonds, including computation of their tax basis and the effect of any purchase of Bonds that is not made in the initial offering at the issue price. Owners of such Bonds should also consult their own tax advisors with respect to the state and local tax consequences of owning those Bonds.

# **CONTINUING DISCLOSURE**

The State has made an undertaking, for the benefit of the beneficial owners of the Bonds, to provide an annual report presenting certain financial information and operating data about the State (Annual **Reports**). By December 27 of each year, the State will file the Annual Report with the Municipal Securities Rulemaking Board (MSRB) through its Electronic Municipal Market Access (EMMA) system. The State will also provide to the MSRB notices of the occurrence of certain events specified in the undertaking. Part I of the 2015 Annual Report, which contains information on the undertaking, is included by reference as part of this Official Statement.

Copies of the Annual Reports and notices may be obtained from:

State of Wisconsin Department of Administration Attn: Capital Finance Office 101 East Wilson Street, FLR 10 P.O. Box 7864 Madison, WI 53707-7864 (608) 267-0374 DOACapitalFinanceOffice@wisconsin.gov www.doa.wi.gov/capitalfinance

The undertaking also describes the consequences if the State fails to provide any required information. The State must report the failure to the MSRB. In the last five years, the State has not failed to comply in any material respect with this, or any similar, undertaking. During that period, rating agencies have changed their respective ratings with respect to various bond insurers. Certain obligations previously issued by the State were insured by policies issued by these bond insurers, and the State did not file notice of those rating changes, based on a determination that the changes were not material. On July 31, 2014, the State filed with the MSRB through its EMMA system, as a technical clarification, a written notice of those rating changes of bond insurers where the rating before the change was above the underlying rating of the respective State obligations.

Dated: October 5, 2016

# STATE OF WISCONSIN

/s/ SCOTT WALKER

Governor Scott Walker, Chairperson State of Wisconsin Building Commission

/s/ SCOTT A. NEITZEL

Scott A. Neitzel, Secretary State of Wisconsin Department of Administration

/s/ NAOMI R. DE MERS Naomi R. De Mers, Acting Secretary State of Wisconsin Building Commission [THIS PAGE INTENTIONALLY LEFT BLANK]

# APPENDIX A

# **INFORMATION ABOUT THE STATE**

This Appendix includes by reference information concerning the State of Wisconsin (**State**) and its general obligations, contained in Parts II and III of the State of Wisconsin Continuing Disclosure Annual Report, dated December 23, 2015 (**2015 Annual Report**), which can be obtained as described below. This Appendix also makes updates and additions to the information presented in Part II of the 2015 Annual Report, including but not limited to:

- Estimated General Fund condition statement for the 2015-16 and 2016-17 fiscal years and General Fund tax collection projections for the 2015-17 biennium, as included in a memorandum provided by the Legislative Fiscal Bureau (LFB) on January 21, 2016 (January 2016 LFB Report).
- General Fund information for the 2015-16 fiscal year, which is presented on either a cash basis, or an agency-recorded basis, and projected General Fund information for the 2016-17 fiscal year, which is presented on a cash basis.
- Preliminary General Purpose Revenue (GPR) tax collections for the 2015-16 fiscal year, as released on September 1, 2016 by the State Department of Revenue (DOR).

Part II of the 2015 Annual Report contains general information about the State. More specifically, that part presents information about the following matters:

- State's revenue and expenditures
- State's operations, financial procedures, accounting, and financial reporting
- Organization of, and services provided by, the State
- Budget process and fiscal controls
- State budget (including results of fiscal year 2014-15 and State budget for the 2015-17 biennium)
- Potential effects of litigation
- State obligations
- Employee pension funds and other post-employment benefits
- State Investment Board
- Statistical information about the State's population, income, and employment

Included as APPENDIX A to Part II of the 2015 Annual Report are the audited general purpose external financial statements for the fiscal year ending June 30, 2015, prepared in conformity with generally accepted accounting principles (GAAP) for governments as prescribed by the Government Accounting Standards Board, and the independent auditor's report provided by the State Auditor.

Part III of the 2015 Annual Report contains information concerning general obligations issued by the State. That part discusses the security provisions for general obligations (including the flow of funds to pay debt service on general obligations) and presents data about the State's outstanding general obligations and the portion of outstanding general obligations that is revenue supported.

The 2015 Annual Report was filed with the Municipal Securities Rulemaking Board (MSRB) through its Electronic Municipal Market Access (EMMA) system, and also is available from the part of the Capital Finance Office web site called "Official Disclosure for Bonds, Notes, and Other Securities Issued by the State of Wisconsin." The Capital Finance Office web site is located at the following address:

www.doa.wi.gov/capitalfinance

Copies of the 2015 Annual Report may also be obtained from:

State of Wisconsin Department of Administration Capital Finance Office 101 E. Wilson Street, FLR 10 P.O. Box 7864 Madison, WI 53707-7864 (608) 267-0374 DOACapitalFinanceOffice@wisconsin.gov

The State independently provided, from July 2001 to June 2013, monthly reports on general fund financial information. The State did not provide these monthly reports from June 2013 through March 2014, and the frequency of the reports provided during calendar years 2015 and 2016 have been less than monthly. These reports are not required by any of the State's undertakings to provide information concerning the State's securities. These reports are available on the State's Capital Finance Office web site that is listed above and also were filed as additional voluntary information with the MSRB through its EMMA system; however, the reports are not incorporated by reference into this Official Statement or Part II of the 2015 Annual Report. The State is not obligated to provide such reports at any time in the future.

After publication and filing of the 2015 Annual Report, certain changes or events occurred that affect items discussed in the 2015 Annual Report. Listed below, by reference to particular sections of Part II of the 2015 Annual Report, are changes or additions to the discussions contained in those particular sections. Many of the following changes or additions have not been filed with the MSRB. However, the State has filed, and expects to continue to file, informational notices with the MSRB, some of which may be notices that are not required to be filed under the State's undertakings.

**State Budget; Budget for 2015-17 Biennium** and **2015-17 General Fund Tax Collections** (Part II; Pages 34-36). Update with the following information:

#### Fiscal Year 2015-16 Results

The 2015-16 fiscal year ended on June 30, 2016. The Annual Fiscal Report (budgetary basis) for the 2015-16 fiscal year is expected to be published by October 15, 2016. This report will include the ending budgetary undesignated balance for the 2015-16 fiscal year, along with final General Fund tax collection amounts. The State intends to file the Annual Fiscal Report (budgetary basis) for the 2015-16 fiscal year, when it is available, with the MSRB through its EMMA system.

#### Preliminary GPR Tax Collections; Fiscal Year 2015-16

On September 1, 2016, DOR released preliminary GPR tax collections for the 2015-16 fiscal year, which on a budgetary basis are about \$15.1 billion, or \$549 million more than collections in the 2014-15 fiscal year (or up 3.8%), but approximately \$85 million less than the projected tax revenues included in the January 2016 LFB Report. Preliminary GPR tax collections are provided by the DOR and are subject to final review prior to publication of the Annual Fiscal Report (budgetary basis) for the 2015-16 fiscal year.

The following table includes a summary of DOR's preliminary GPR tax collections for the 2015-16 fiscal year, and also includes, for comparison, the actual General Fund tax collections for the 2014-15 fiscal year and the projected General Fund tax revenues for each fiscal year of the 2015-17 biennium as included in the January 2016 LFB Report and the 2015-17 biennial budget (2015 Wisconsin Act 55).

# ESTIMATED GENERAL FUND TAX REVENUE COLLECTIONS 2015-16 AND 2016-17 FISCAL YEARS

			5-16 Fiscal Ye	ear		iscal Year
		2015-17			2015-17	
	2014-15	Biennial	LFB	DOR	Biennial	LFB
	<u>Actual</u>	<b>Budget</b>	Jan. 2016	Sept. 2016	<u>Budget</u>	Jan. 2016
Individual Income	\$ 7,325.8	\$ 7,858.6	\$ 7,810.0	\$ 7,740.8	\$ 8,238.4	\$ 8,050.0
Sales and Use	4,892.1	5,054.1	5,050.9	5,058.8	5,224.0	5,217.5
Corp. Income &	1,004.9	994.0	990.0	963.0	1,015.7	1,045.0
Franchise						
Public Utility	381.8	366.8	370.8	360.6	373.4	382.4
Excise						
Cigarettes	569.6	551.0	571.0	573.4	545.5	565.5
Tobacco Products	71.9	71.4	76.4	76.1	73.6	79.6
Liquor & Wine	48.8	48.5	50.0	50.2	49.4	51.0
Beer	8.8	8.6	9.0	9.0	8.4	9.0
Insurance Company	165.5	181.0	168.0	177.3	187.0	172.0
Miscellaneous Taxes	72.0	73.9	79.5	81.4	76.3	83.7
TOTAL	\$14,541.2	\$15,207.9	\$15,175.6	\$15,090.5	\$15,791.6	\$15,655.7

#### (in Millions)

#### June 2016 LFB Update; Chapter 20 Tables

On June 13, 2016, the Legislature's Joint Committee on Finance approved General Fund Summary Tables for purposes of publishing Chapter 20 of the Wisconsin Statutes. The General Fund condition statements approved at that time included projected ending net balances of \$326 million and \$174 million in the 2015-16 and 2016-17 fiscal years, respectively. These amounts are approximately \$107 million and \$104 million more, respectively, than the projected ending net balances shown of the next page and included in the January 2016 LFB Report.

#### January 2016 LFB Report

On January 21, 2016, LFB released a memorandum that includes an updated General Fund condition statement and estimated General Fund tax revenues for each fiscal year of the 2015-17 biennium. The General Fund condition statement projections included in the January 2016 LFB Report show net ending balances at the end of the 2015-16 fiscal year of \$219 million, and at the end of the 2016-17 fiscal year of \$70 million.

The estimated General Fund tax revenues included in the January 2016 LFB Report are \$15.176 billion for the 2015-16 fiscal year, or a decrease of \$32 million from the amounts included in the 2015-17 biennial budget, and \$15.656 billion for the 2016-17 fiscal year, or a decrease of \$136 million from the amounts included in the 2015-17 biennial budget.

The table on the following page includes the estimated General Fund condition statement for each year of the 2015-17 biennium. The table also includes, for comparison, the estimated General Fund condition statement for each year of the 2015-17 biennium, as included in the 2015-17 biennial budget (2015 Wisconsin Act 55).

#### PROJECTED GENERAL FUND CONDITION STATEMENT 2015-16 and 2016-17 FISCAL YEARS (in Millions)

_	2015-	16 Fiscal Year	2016-1	7 Fiscal Year
	2015-2017 Biennial <u>Budget</u>	LFB Jan. 2016	2015-2017 Biennial <u>Budget</u>	LFB Jan. 2016
Revenues	Dudget	<u>Jun: 2010</u>	Dudger	<u></u>
Opening Balance	\$ 0.3	\$ 135.5	\$ 161.8	\$ 284.0
Taxes	15,207.9	15,175.6	15,791.6	15,655.7
Department Revenues				
Tribal Gaming	23.4	25.6	23.1	24.7
Other	516.1	518.0	513.5	514.0
Total Available	\$15,747.6	\$15,854.8	\$16,490.0	\$16,478.4
Appropriations				
Gross Appropriations	\$15,886.4	\$15,896.4	\$17,041.4	\$17,058.4
Sum Sufficient Reestimates	-	(40.3)	-	(46.9)
Transfers to Transportation Fund	38.0	38.0	39.5	39.5
Compensation Reserves	10.7	10.7	18.6	18.6
Less: Lapses	(349.2)	(334.1)	(740.8)	(726.4)
Net Appropriations	\$15,585.8	\$15,570.8	\$16,358.7	\$16,343.2
Balances				
Gross Balance	161.8	284.0	131.4	135.2
Less: Required Statutory Balance	(65.0)	(65.0)	(65.0)	(65.0)
Net Balance, June 30	\$ 96.8	\$ 219.0	\$ 66.4	\$ 70.2

A complete copy of the January 2016 LFB Report is included as part of this Official Statement at the end of this Appendix A. In addition, the State has filed the January 2016 LFB Report with the MSRB through its EMMA system, and a copy is available at the addresses included on pages A-1 and A-2.

**General Fund Information; General Fund Cash Flow** (Part II; Pages 43-55). The following tables provide updates and additions to various tables containing General Fund information for the 2015-16 fiscal year, which are presented on either a cash basis or an agency-recorded basis. Unless otherwise noted, these tables contain information through June 30, 2016. The following tables also provide estimated General Fund information on a cash basis for the 2016-17 fiscal year.

The comparison of monthly General Fund information that is presented on a cash basis has many inherent problems. Unforeseen events or variations from underlying assumptions may cause a decrease or increase in receipts and disbursements from those projected for any specific month. The following tables may show negative balances on a cash basis. The State can have a negative cash balance at the end of a fiscal year.

The Wisconsin Statutes provide certain administrative remedies to deal with periods when the General Fund is in a negative cash position. The Secretary of Administration may temporarily reallocate cash in other funds to the General Fund in an amount up to 9% of the general-purpose revenue appropriations then in effect and may also temporarily reallocate for a period of up to 30 days an additional amount up to 3% of the general-purpose revenue appropriations then in effect.

If the amount available for temporary reallocation to the General Fund is not sufficient, then the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate or defer certain payments.

#### Table II-11; General Fund Cash Flow (Part II; Page 47). Replace with the following updated tables.

	July	Augus		September	October	November	I	December Jan		January	1	February	March		April		May		June	
	 2015	2015		2015	2015	2015		2015		2016		2016	2	016		2016	2	2016	2016	
BALANCES <sup>(a)(b)</sup>																				
Beginning Balance	\$ 1,370,554	\$ 469	093 \$	729,166	1,203,261	\$ 1,557,648	\$	1,621,473	\$	1,199,444	\$	1,903,640 \$	2	2,030,976	\$	1,175,216 \$	5	1,088,634 \$	1,947,731	
Ending Balance <sup>(c)</sup>	469,093	729	166	1,203,261	1,557,648	1,621,473		1,199,444		1,903,640		2,030,976	1	,175,216		1,088,634		1,947,731	1,060,311	
Lowest Daily Balance <sup>(c)</sup>	 338,299	194	537	633,217	919,870	1,187,304		202,565		1,199,444		1,783,047		981,754		695,742		1,088,634	715,996	
RECEIPTS																				
TAX RECEIPTS																				
Individual Income	\$ 666,489	\$ 522	178 \$	768,990 \$	478,412	\$ 762,096	\$	604,664	\$	997,805	\$	840,499 \$		712,063	\$	1,091,582 \$		652,276 \$	961,295	
Sales & Use	489,113	482	535	465,150	474,261	467,462		410,578		515,068		392,797		377,792		424,373		446,906	479,908	
Corporate Income	92,451	39	285	213,589	28,566	21,600		204,579		29,461		29,030		228,456		52,730		30,653	202,706	
Public Utility	26		23	202	10,969	206,709		2,397		25		510		134		6,276		177,186	363	
Excise	65,577	60	991	63,906	60,550	59,908		61,016		59,381		41,528		57,488		58,042		55,869	66,486	
Insurance	 96	1	430	12,756	1	1		3		344		6,645		4,160		70		-	37,224	
Subtotal Tax Receipts	\$ 1,313,752	\$ 1,106	442 \$	1,524,593 \$	5 1,052,759	\$ 1,517,776	\$	1,283,237	\$	1,602,084	\$	1,311,009 \$	1	,380,093	\$	1,633,073 \$	;	1,362,890 \$	1,747,982	
NON-TAX RECEIPTS																				
Federal	\$ 803,301	\$ 711	694 \$	947,952	646,940	\$ 844,109	\$	511,053	\$	885,584	\$	1,069,489 \$		741,764	\$	530,227 \$		1,070,593 \$	612,968	
Other & Transfers	504,970	147	192	583,051	597,118	78,081		723,458		102,919		673,252		363,523		653,653		21,054	342,611	
Note Proceeds	-		-	-	-	-		-		-		-		-		-		-	-	
Subtotal Non-Tax Receipts	\$ 1,308,271	\$ 858	886 \$	1,531,003	6 1,244,058	\$ 922,190	\$	1,234,511	\$	988,503	\$	1,742,741 \$	1	,105,287	\$	1,183,880 \$	;	1,091,647 \$	955,579	
TOTAL RECEIPTS	\$ 2,622,023	\$ 1,965	328 \$	3,055,596	2,296,817	\$ 2,439,966	\$	2,517,748	\$	2,590,587	\$	3,053,750 \$	2	2,485,380	\$	2,816,953 \$		2,454,537 \$	2,703,561	
DISBURSEMENTS																				
Local Aids	\$ 1,319,758	\$ 161	471 \$	837,873	86,607	\$ 823,030	\$	1,205,846	\$	167,920	\$	658,162 \$	1	,222,230	\$	115,468 \$		185,910 \$	1,791,022	
Income Maintenance	993,857	653	300	664,523	754,435	716,932		814,285		688,948		752,339		809,106		732,802		704,536	563,357	
Payroll and Related	427,901	344	133	423,358	515,823	316,263		366,986		446,827		392,812		457,368		703,479		287,244	444,675	
TaxRefunds	94,031	95	212	99,015	99,116	80,819		175,511		93,212		550,617		490,668		460,180		149,058	121,484	
Debt Service	252,542		-	-	178,708	-		-		-		-		-		517,777		3,253	-	
Miscellaneous	435,395	451	139	556,732	307,741	439,097		377,149		489,484		572,484		361,768		373,829		265,439	670,443	
Note Repayment	 -		-	-	-	-		-		-		-		-		-		-	-	
TOTAL DISBURSEMENTS	\$ 3,523,484	\$ 1,705	255 \$	2,581,501 \$	5 1,942,430	\$ 2,376,141	\$	2,939,777	\$	1,886,391	\$	2,926,414 \$	3	3,341,140	\$	2,903,535 \$		1,595,440 \$	3,590,981	

#### ACTUAL GENERAL FUND CASH FLOW; JULY 1, 2015 TO JUNE 30, 2016 (AMOUNTS IN THOUSANDS)

(a) The results in this table reflect actual collections, but do not include any temporary reallocations of cash.

(b) The General Fund cash balances presented in this schedule are not based on generally accepted accounting principles (GAAP). The General Fund includes funds designated for operations and capital purposes of certain proprietary programs of the State's universities. Receipts and disbursements of such funds for the designated programs and the disbursement of such funds for other purposes are reflected in the cash flow. A use of the designated funds for purposes other than the proprietary programs is, in effect, a borrowing of such funds. Therefore, at any time that the balance in the General Fund is less than the balance of such designated funds, the State is obligated to replenish the designated funds to the extent of the shortfall. The ending monthly balances of designated funds ranged from \$1.2 billion to \$1.9 billion for the 2014-15 fiscal year, and are expected to range from \$1.0 billion for the 2015-16 fiscal year. In addition, the General Fund holds deposits for several escrow accounts pursuant to court orders or federal rulings. These funds are expected to average approximately \$25 million during the 2015-16 fiscal year.

(c) The Wisconsin Statutes provide certain administrative remedies to deal with periods when the General Fund may be in a negative cash position. The Secretary of Administration may temporarily reallocate cash in other funds to the General Fund in an amount up to 9% of the total general-purpose revenue appropriations then in effect with an additional amount up to 3% for a period of up to 30 days. The resulting amounts available for temporary reallocation in the 2015-16 fiscal year were approximately \$1.430 billion and \$477 million, respectively. If the amount available for temporary reallocation to the General Fund is not sufficient, then the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate or defer certain payments.

#### PROJECTED GENERAL FUND CASH FLOW; JULY 1, 2016 TO JUNE 30, 2017<sup>(a)</sup> (AMOUNTS IN THOUSANDS)

	July	August	September		October	ľ	November	D	December Ja		January	I	February	March			April		May	Jı	une
	2016	2016	2016		2016		2016		2016		2017		2017	20	017		2017		2017	20	017
BALANCES <sup>(a)(b)</sup>																					
Beginning Balance	\$ 1,060,311 \$	6 (137,426)	\$ 365,0	00 \$	876,656	\$	1,621,548	\$	1,379,283	\$	695,683	\$	1,872,454 \$	1	,780,375	\$	438,461	\$	770,810 \$	1	1,299,162
Ending Balance <sup>(c)</sup>	(137,426)	365,000	876,6	56	1,621,548		1,379,283		695,683		1,872,454		1,780,375		438,461		770,810		1,299,162		962,498
Lowest Daily Balance (c)	 (249,972)	(195,084)	242,5	80	781,200		1,372,369		(18,392)		695,683		1,646,655		438,461		359,413		460,360		648,118
RECEIPTS																					
TAX RECEIPTS																					
Individual Income	\$ 535,508 \$	723,636	\$ 832,8	17 \$	707,664	\$	631,230	\$	474,836	\$	1,376,008	\$	689,051 \$		736,338	\$	1,207,584	\$	729,490 \$		828,497
Sales & Use	504,106	493,219	490,4	74	494,123		473,180		432,162		528,156		400,470		385,339		454,059		437,472		490,950
Corporate Income	67,159	46,044	226,7	65	39,090		24,818		218,386		35,572		35,255		251,371		67,181		35,149		220,362
Public Utility	27	24	2	08	11,312		213,176		2,472		26		526		138		1,289		186,150		1,029
Excise	63,820	63,111	65,8	76	60,629		61,905		56,870		60,345		47,014		52,545		58,501		57,580		60,912
Insurance	98	1,464	13,0	50	1		1		3		352		6,803		4,259		10,749		1,585		10,732
Subtotal Tax Receipts	\$ 1,170,718 \$	1,327,498	\$ 1,629,2	00 \$	1,312,819	\$	1,404,310	\$	1,184,729	\$	2,000,459	\$	1,179,119 \$	1	,429,990	\$	1,799,363	\$	1,447,426 \$	1	1,612,482
NON-TAX RECEIPTS																					
Federal	\$ 817,184 \$	736,468	\$ 1,033,5	14 \$	676,344	\$	732,709	\$	617,538	\$	957,811	\$	956,441 \$		732,013	\$	708,365	\$	750,023 \$		736,851
Other & Transfers	530,598	235,438	625,6	14	546,466		249,870		537,725		297,059		636,772		411,492		477,639		410,046		633,836
Note Proceeds	 -	-	-		-		-		-		-		-		-		-		-		-
Subtotal Non-Tax Receipts	\$ 1,347,782 \$	971,906	\$ 1,659,1	88 \$	1,222,810	\$	982,579	\$	1,155,263	\$	1,254,870	\$	1,593,213 \$	1	,143,505	\$	1,186,004	\$	1,160,069 \$	1	1,370,687
TOTAL RECEIPTS	\$ 2,518,500 \$	2,299,404	\$ 3,288,3	88 \$	2,535,629	\$	2,386,889	\$	2,339,992	\$	3,255,329	\$	2,772,332 \$	2	,573,495	\$	2,985,367	\$	2,607,495 \$	2	2,983,169
DIS BURS EMENTS																					
Local Aids	\$ 1,536,287 \$	114,196	\$ 805,3	98 \$	94,096	\$	940,392	\$	1,265,777	\$	167,818	\$	640,243 \$	1	,565,458	\$	87,825	\$	174,901 \$	1	1,824,368
Income Maintenance	1,043,219	724,411	815,6	37	727,410		752,538		837,080		838,590		728,358		846,600		780,044		739,734		367,421
Payroll and Related	349,218	359,014	510,0	54	355,790		435,622		353,415		509,809		392,763		562,646		376,092		373,422		480,719
TaxRefunds	90,103	96,252	84,2	21	110,690		89,835		165,500		84,755		593,822		553,182		513,345		159,351		132,614
Debt Service	260,098	6,253	-		158,811		6,253		257		-		6,253		-		506,012		107,860		259
Miscellaneous	437,312	496,852	561,4	22	343,939		404,514		401,563		477,587		502,972		387,523		389,700		523,875		514,453
Note Repayment	 -	-	-		-		-		-		-		-		-		-		-		-
TOTAL DISBURSEMENTS	\$ 3,716,237 \$	1,796,978	\$ 2,776,72	32 \$	1,790,736	\$	2,629,154	\$	3,023,592	\$	2,078,559	\$	2,864,411 \$	3	,915,409	\$	2,653,018	\$	2,079,143 \$	3	3,319,834

(a) The results, projections, or estimates in this table reflect the enacted budget for the 2015-17 biennium (2015 Wisconsin Act 55) and the estimated General Fund tax revenues included in the January 2016 LFB Report, but do not include any temporary reallocations of cash.

(b) The General Fund cash balances presented in this schedule are not based on generally accepted accounting principles (GAAP). The General Fund includes funds designated for operations and capital purposes of certain proprietary programs of the State's universities. Receipts and disbursements of such funds for the designated programs and the disbursement of such funds for other purposes are reflected in the cash flow. A use of the designated funds for purposes other than the proprietary programs is, in effect, a borrowing of such funds. Therefore, at any time that the balance in the General Fund is less than the balance of such designated funds, the State is obligated to replenish the designated funds to the extent of the shortfall. The ending monthly balances of designated funds from \$1.1 billion to \$1.9 billion to \$1.0 billion to \$1.8 billion for the 2015-16 and the 2016-17 fiscal years. In addition, the General Fund holds deposits for several escrow accounts pursuant to court orders or federal rulings. These funds are expected to average approximately \$25 million during the 2015-16 and 2016-17 fiscal years.

(c) The Wisconsin Statutes provide certain administrative remedies to deal with periods when the General Fund may be in a negative cash position. The Secretary of Administration may temporarily reallocate cash in other funds to the General Fund in an amount up to 9% of the total general-purpose revenue appropriations then in effect with an additional amount up to 3% for a period of up to 30 days. The resulting amounts available for temporary reallocation in the 2016-17 fiscal year are approximately \$1.533 billion and \$511 million, respectively. If the amount available for temporary reallocation to the General Fund is not sufficient, then the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate or defer certain payments.

Table II-12; General Fund Cash Receipts and Disbursements Year-to-Date Compared to Estimates and Previous Fiscal Year (Part II; Page 49). Replace with the following updated table.

#### 2015-16 FISCAL YEAR GENERAL FUND CASH RECEIPTS AND DISBURSEMENTS YEAR-TO-DATE COMPARED TO ESTIMATES AND PREVIOUS FISCAL YEAR<sup>(a)</sup> (Cash Basis) As of June 30, 2016

(Amounts in Thousands)

2014-15 Fiscal Year th	nroug	h June 30, 2015		2015-16 Fis	cal	Year throug	gh .	June 30, 2016		
		Actual	Actual <sup>(b)</sup>	Estimate <sup>(b)</sup>		Variance		Adjusted Variance <sup>(c)</sup>	FY	bifference 5 Actual to 716 Actual
RECEIPTS										
Tax Receipts	٠	0.004.054	<b>*</b> • • • • • • • • •	<b>*</b> • • • • • • • • • • • • • • • • • • •	٩	(214 520)	<b>•</b>	(214 520)	<i>•</i>	222.405
Individual Income	\$	8,834,854	\$ 9,058,349	\$ 9,273,088	\$	(214,739)	\$	,	\$	223,495
Sales		5,149,353	5,425,943	5,332,957		92,986		92,986		276,590
Corporate Income		1,167,126 373,082	1,173,106	1,238,683 363,929		(65,577)		(65,577)		5,980
Public Utility Excise		705,796	404,820 710,742	505,929 711,899		40,891 (1,157)		40,891 (1,157)		31,738 4,946
Insurance		97,612	62,730	89,703		(26,973)		(1,137) (26,973)		(34,882)
Inheritance		97,012		-		(20,973)		(20,973)		(34,002)
Total Tax Receipts	\$	16,327,823	\$ 16,835,690	\$17,010,259	\$	(174,569)	\$	(174,569)	\$	507,867
Non-Tax Receipts										
Federal	\$	9,195,173	\$ 9,375,674	\$ 9,825,689	\$	(450,015)	\$	(450,015)	\$	180,501
Other and Transfers		5,468,954	4,790,882	5,849,128		(1,058,246)		(1,058,246)		(678,072)
Note Proceeds		-	-	-		-				-
Total Non-Tax Receipts	\$	14,664,127	\$ 14,166,556	\$15,674,817	\$	(1,508,261)	\$	(1,508,261)	\$	(497,571)
TOTAL RECEIPTS	\$	30,991,950	\$ 31,002,246	\$32,685,076	\$	(1,682,830)	\$	(1,682,830)	\$	10,296
DISBURSEMENTS										
Local Aids	\$	8,796,013	\$ 8,575,297	\$ 8,956,892	\$	381,595	\$	381,595	\$	(220,716)
Income Maintenance		8,319,192	8,848,420	9,283,321		434,901		434,901		529,228
Payroll & Related		5,088,048	5,126,869	5,167,579		40,710		40,710		38,821
Tax Refunds		2,562,911	2,508,923	2,336,881		(172,042)		(172,042)		(53,988)
Debt Service		899,619	952,280	1,102,798		150,518		150,518		52,661
Miscellaneous		5,456,211	5,300,700	5,891,072		590,372		590,372		(155,511)
Note Repayment		-		-		-				-
TOTAL DISBURSEMENTS	\$	31,121,994	\$ 31,312,489	\$32,738,543	\$	1,426,054	\$	1,426,054	\$	190,495
2015-16 FISCAL YEAR V	ARIA	NCE YEAR-TO-D	ATE		\$	(256,776)	\$	(256,776)		

- (a) None of the data presented here has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments. In addition, comparison of monthly General Fund financial information has many inherent problems. Unforeseen events (including even a change in weather conditions) or variations from underlying assumptions may cause a decrease in receipts or an increase in disbursements from those projected for a given month.
- (b) The results, projections, and estimates in this table for the 2015-16 fiscal year reflect the budget bill for the 2015-17 biennium (2015 Wisconsin Act 55) and the estimated General Fund tax revenues included in the January 2016 LFB Report. Preliminary GPR tax collection data released by DOR on September 1, 2016 are not reflected.
- (c) Changes are sometimes made after the beginning of the fiscal year to the projected revenues and disbursements. Depending on when these changes occur, there are situations in which prior estimates cannot be changed, which may result in large variances. This column includes adjustments to the variances, if any, to more accurately reflect the variance between the estimated and actual amounts.

# **Table II-13; General Fund Monthly Cash Position** (Part II; Page 50). Replace with the following updated table.

#### GENERAL FUND MONTHLY CASH POSITION<sup>(a)</sup> July 1, 2014 through June 30, 2016 – Actual

### July 1, 2016 through June 30, 2017– Estimated<sup>(b)</sup>

(Amounts in Thousands)

	Starting Date	Starting Balance	Receipts <sup>(c)</sup>	<b>Disbursements</b> <sup>(c)</sup>
2014	July	0	\$ 2,523,202	\$ 3,402,690
	August		1,925,561	1,790,500
	September		3,309,752	2,336,835
	October		2,397,552	2,054,160
	November	2,072,479	2,105,588	2,330,123
	December	1,847,944	2,469,466	3,115,458
2015	January	1,201,952	2,912,758	1,952,696
	February	2,162,014	2,554,751	2,832,186
	March	1,884,579	2,595,511	3,261,704
	April	1,218,386	3,028,756	2,745,526
	May	1,501,616	2,140,123	1,952,163
	June	1,689,576	3,028,930	3,347,952
	July	1,370,554	2,622,023	3,523,484
	August		1,965,328	1,705,255
	September	729,166	3,055,596	2,581,501
	October	1,203,261	2,296,817	1,942,430
	November	1,557,648	2,439,966	2,376,141
	December	1,621,473	2,517,748	2,939,777
2016	January	1,199,444	2,590,587	1,886,391
	February	1,903,640	3,053,750	2,926,414
	March	2,030,976	2,485,380	3,341,140
	April	1,175,216	2,816,953	2,903,535
	May	1,088,634	2,454,537	1,595,440
	June		2,703,561	3,590,981
	July		2,518,500	3,716,237
	August	(137,426) <sup>(d)</sup>	2,299,404	1,796,978
	September	365,000	3,288,388	2,776,732
	October	876,656	2,535,629	1,790,736
	November	1,621,549	2,386,889	2,629,154
	December	1,379,284 <sup>(d)</sup>	2,339,992	3,023,592
2017	January	695,684	3,255,329	2,078,559
	February	1,872,454	2,772,332	2,864,411
	March	1,780,375	2,573,495	3,915,409
	April	438,461	2,985,367	2,653,018
	May	770,810	2,607,495	2,079,143
	June	1,299,162	2,983,169	3,319,834

<sup>(a)</sup> The General Fund balances presented in this table are not based on generally accepted accounting principles (GAAP).

<sup>(b)</sup> The results, projections, or estimates in this table for the 2016-17 fiscal year reflects the budget bill for the 2015-17 biennium and the estimated General Fund tax revenues included in the January 2016 LFB Report.

<sup>(c)</sup> Operating notes were not issued for the 2014-15 or 2015-16 fiscal years, and are not expected to be issued for the 2016-17 fiscal year.

(d) At some period during the month, the General Fund was in a negative cash position. The Wisconsin Statues provide certain administrative remedies for periods when the General Fund is in a negative cash position. The Secretary of Administration may temporarily reallocate cash in other funds to the General Fund up to 9% of the total general purpose revenue appropriations then in effect. For the 2015-16 fiscal year this amount was \$1.430 billion and for the 2016-17 fiscal year the amount is projected to be \$1.533 billion. In addition, the Secretary of Administration may also temporarily reallocate an additional amount of up to 3% of total general purpose revenue appropriations for a period of up to 30 days. For the 2015-16 fiscal year, this amount was \$477 million, and for the 2016-17 fiscal year this amount is projected to be \$511 million. If the amount available for temporary reallocation to the General Fund is insufficient, then the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate or defer certain payments.

# **Table II-14; Cash Balances in Funds Available for Temporary Reallocation** (Part II; Page 51). Replace with the following updated table.

#### CASH BALANCES IN FUNDS AVAILABLE FOR TEMPORARY REALLOCATION<sup>(a)</sup> July 31, 2014 to June 30, 2016 – Actual July 31, 2016 to June 30, 2017 – Estimated (Amounts in Millions)

The following two tables show, on a monthly basis, the cash balances available for temporary reallocation. The first table does not include balances in the Local Government Investment Pool (LGIP), and the second table does include such balances. Though the LGIP is available for temporary reallocation, funds in the LGIP are deposited and withdrawn by local units of government and thus are outside the control of the State. The monthly average daily balances in the LGIP for the past five years have ranged from a low of \$2.11 billion during November 2011 to a high of \$3.88 billion during August 2016. The Secretary of Administration may not exercise the authority to make temporary reallocation if doing so would jeopardize the cash flow of any fund or account from which the temporary reallocation would be made.

Available Balances; Does Not Include Balances in the LGIP									
Month (Last Day)	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>					
January		\$1,264	\$1,613	\$1,613					
February		1,368	1,613	1,613					
March		1,406	1,612	1,612					
April		1,415	1,575	1,644					
May		1,430	1,517	1,620					
June		1,481	1,752	1,533					
July	\$1,396	1,245	1,245						
August	1,311	1,359	1,359						
September	1,373	1,674	1,674						
October	1,294	1,303	1,303						
November	1,266	1,277	1,276						
December	1,346	1,557	1,557						

Available Balances; Includes Balances in the LGIP									
Month (Last Day)	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>					
January		\$4,198	\$4,639	\$4,639					
February		4,464	4,871	4,871					
March		4,688	5,177	5,177					
April		4,354	4,969	4,605					
May		4,241	4,756	4,173					
June		4,222	4,905	4,012					
July	\$4,588	4,642	4,642						
August	3,879	4,071	4,071						
September	3,821	4,249	4,249						
October	3,438	3,589	3,589						
November	3,440	3,621	3,621						
December	3,965	4,275	4,275						

<sup>(a)</sup> The amounts shown reflect a reduction in the aggregate cash balances available to the extent any fund had a negative balance and temporary reallocations were made from such fund.

**Table II-15; General Fund Recorded Revenues** (Part II; Page 53). Replace with the following updated table. Please note that other information for the 2015-16 fiscal year that appears in this Appendix A is through June 30, 2016, but this table includes data only through May 31, 2016. When available, fiscal year-end information on an agency recorded basis will also include certain revenues recorded in July and August of the next fiscal year.

	Annual Fiscal Report Revenues 2014-15 Fiscal Year <sup>(b)</sup>	Projected Revenues <u>2015-16 Fiscal Year<sup>(c)</sup></u>	Recorded Revenues July 1, 2014 to <u>May 31, 2015 <sup>(d)</sup></u>	Recorded Revenues July 1, 2015 to <u>May 31, 2016 <sup>(e)</sup></u>		
Individual Income Tax	\$ 7,325,817,000	\$ 7,858,620,000	\$ 6,136,052,084	\$ 6,522,988,604		
General Sales and Use Tax	4,892,126,000	5,054,130,000	3,992,589,045	4,123,994,271		
Corporate Franchise						
and Income Tax	1,004,926,000	994,020,000	727,536,691	716,883,192		
Public Utility Taxes	381,819,000	366,800,000	380,814,530	381,284,062		
Excise Taxes	699,060,000	679,475,000	575,008,569	581,002,287		
Inheritance Taxes	(112,000)	-	-113,267	-		
Insurance Company Taxes	165,448,000	181,000,000	127,562,768	140,274,068		
Miscellaneous Taxes	72,117,000	73,900,000	85,915,317	252,701,858		
SUBTOTAL	14,541,201,000	15,207,945,000	12,025,365,736	12,719,128,342		
Federal and Other Inter- Governmental Revenues <sup>(f)</sup>	10,216,151,000	10,603,138,400	9,343,452,877	8,841,805,977		
Dedicated and	5065050000	5 9 5 9 9 5 5 9 9	5 250 552 104	5 202 0 45 021		
Other Revenues <sup>(g)</sup>	5,865,052,000	5,258,827,500	5,370,753,486	5,292,847,931		
TOTAL	\$ 30,622,404,000	\$ 31,069,910,900	\$ 26,739,572,100	\$ 26,853,782,250		

#### GENERAL FUND RECORDED REVENUES<sup>(a)</sup> (Agency-Recorded Basis) July 1, 2015 to May 31, 2016 Compared With Previous Year

(a) The revenues in this table are presented on an agency-recorded basis and not a budgetary basis. None of the data presented in this table has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.

<sup>(b)</sup> The amounts are from the Annual Fiscal Report (budgetary basis) for the 2014-15 fiscal year, dated October 15, 2015.

(c) The results, projections, or estimates included in this table on an agency-recorded basis reflect the 2015-17 biennial budget (2015 Wisconsin Act 55), but do not reflect the estimated General Fund tax revenues included in the January 2016 LFB Report.

- (d) The amounts shown are 2014-15 fiscal year revenues as recorded by all State agencies. There may be differences between the tax revenues shown in this table and those reported by the Wisconsin Department of Revenue (DOR) from time to time in its monthly general purpose revenue collections report; the DOR report only includes general purpose revenues or taxes that are actually collected by DOR.
- (e) The amounts shown are 2015-16 fiscal year general purpose revenues and program revenue taxes collected across all State agencies. There may be differences between the tax revenues shown in this table and those reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report only includes general purpose revenues or taxes that are actually collected by DOR.

<sup>(f)</sup> This category includes intergovernmental transfers. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.

<sup>(g)</sup> Certain transfers between General Fund appropriations are recorded as both revenues and expenditures of the General Fund. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.

**Table II-16; General Fund Recorded Expenditures by Function** (Part II; Page 55). Replace with the following updated table. Please note that other information for the 2015-16 fiscal year that appears in this Appendix A is through June 30, 2016, but this table includes data only through May 31, 2016. When available, fiscal year-end information on an agency recorded basis will also include certain expenditures recorded in July and August of the next fiscal year.

#### GENERAL FUND RECORDED EXPENDITURES BY FUNCTION<sup>(a)</sup> (Agency-Recorded Basis) July 1, 2015 to May 31, 2016 Compared With Previous Year

	nnual Fiscal Report Expenditures Appropriations <u>14-15 Fiscal Year<sup>(b)</sup> 2015-16 Fiscal Yea</u>			Recorded Expenditures July 1, 2014 to <u>May 31, 2015<sup>(d)</sup></u>		Recorded Expenditures July 1, 2015 to May 31, 2016 <sup>(e)</sup>
Commerce	\$ 231,274,000	\$	200,900,000	\$	185,258,255	\$ 153,340,452
Education	12,965,215,000		13,042,874,200		10,953,867,445	10,562,822,342
Environmental Resources	331,465,000		348,785,900		315,009,853	288,324,310
Human Relations & Resources	13,881,927,000		13,729,644,600		12,914,084,797	13,645,511,352
General Executive	987,071,000		1,170,397,600		938,108,942	949,684,837
Judicial	130,748,000		137,494,300		115,333,298	114,970,147
Legislative	65,596,000		75,781,100		54,816,189	56,099,540
General Appropriations	 2,267,905,000		2,364,033,200		2,268,459,808	2,320,134,771
TOTAL	\$ 30,861,201,000	\$ 3	31,069,910,900	\$	27,744,938,587	\$ 28,090,887,751

(a) The expenditures in this table are presented on an agency-recorded basis and not a budgetary basis. None of the data presented in this table has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.

<sup>(b)</sup> The amounts are from the Annual Fiscal Report (budgetary basis) for the 2014-15 fiscal year, dated October 15, 2015.

<sup>(c)</sup> The results and estimates included in this table reflect the 2015-17 biennial budget (2015 Wisconsin Act 55).

<sup>(d)</sup> The amounts shown are 2014-15 fiscal year expenditures as recorded by all State agencies.

<sup>(e)</sup> The amounts shown are 2015-16 fiscal year expenditures as recorded by all State agencies.

Source: Wisconsin Department of Administration

**State Obligations; Employee Pension Funds** (Part II; Pages 67-69). Update with the following information:

Annual annuity adjustments for the remainder of calendar year 2016 were announced by the Wisconsin Retirement System (**WRS**) on March 16, 2016, and include an increase of 0.5% for retirees in the WRS Core Retirement Trust.

**Statistical Information; Table II-28; State Assessment (Equalized Value) of Taxable Property** (Part II; Page 81). Replace with the following updated table.

#### STATE ASSESSMENT (EQUALIZED VALUE) OF TAXABLE PROPERTY

	Value of	Rate of
	Taxable	Increase
<u>Calendar Year</u>	<b>Property</b>	(Decrease)
2007	\$497,920,348,700	6.2
2008	514,393,963,700	3.3
2009	511,911,983,100	(0.5)
2010	495,904,192,300	(3.1)
2011	486,864,232,800	(1.8)
2012	471,092,529,200	(3.2)
2013	467,502,564,000	(0.8)
2014	479,479,968,800	2.6
2015	490,602,544,050	2.3
2016	505,124,328,250	3.0

Source: Department of Revenue

**Statistical Information; Table II-39; Unemployment Rate Comparison** (Part II; Page 89). Replace with the following updated table.

UNEMPLOYMENT KATE COMPARISON												
By Month 2011 To 2016 By Quarter 2007 To 2010												
	<u>2016</u> <u>2015</u> <u>2014</u> <u>2013</u> <u>2012</u>									20	)11	
	Wis.	U.S.	Wis.	U.S.	Wis.	U.S.	Wis.	U.S.	Wis.	U.S.	Wis.	U.S.
January	5.2	5.3	5.4	6.1	6.4	7.0	7.9	8.5	7.8	8.8	8.8	9.8
February	5.5	5.2	5.5	5.8	6.8	7.0	7.9	8.1	8.2	8.7	9.1	9.5
March	5.0	5.1	5.3	5.6	6.6	6.8	7.6	7.6	7.9	8.4	8.8	9.2
April	4.3	4.7	4.5	5.1	5.6	5.9	7.1	7.1	7.0	7.7	7.9	8.7
May	3.8	4.5	4.6	5.3	5.4	6.1	6.5	7.3	7.0	7.9	7.7	8.7
June	4.4	5.1	4.8	5.5	5.6	6.3	7.1	7.8	7.5	8.4	8.2	9.3
July	4.2	5.1	4.6	5.6	5.5	6.5	6.7	7.7	7.3	8.6	7.8	9.3
August			4.2	5.2	5.1	6.3	6.3	7.3	6.9	8.2	7.5	9.1
September			4.0	4.9	4.6	5.7	5.9	7.0	6.1	7.6	7.0	8.8
October			3.9	4.8	4.4	5.5	5.9	7.0	6.0	7.5	6.7	8.5
November			4.2	4.8	4.5	5.5	6.0	6.6	6.2	7.4	6.7	8.2
December			<u>4.2</u>	<u>4.8</u>	<u>4.5</u>	<u>5.4</u>	<u>6.0</u>	<u>6.5</u>	<u>6.6</u>	7.6	6.9	8.3
Annual Average			4.6	5.3	5.4	6.2	6.7	7.4	7.0	8.1	7.8	8.9
-	2010 Qu	arters		WI	<u>U.S.</u>			2009	Quarte	ers	WI	<u>U.S.</u>
т	<b>c</b>			10.3	10.4	I			-		0.6	8.8
TT				8.7	9.5	Ι	I				8.7	9.1
111				8.1	9.5	Ι	II				8.5	9.6
IV				7.6	9.2	Γ	V				8.5	9.5
2	2008 Qu	arters		WI	U.S.			2007	Quarte	ers	WI	<u>U.S.</u>
<b>T</b>				5.3	5.3	Ι						4.8
TT				4.5	5.2	Ī					~ ~ ~	4.4
111				4.6	6.0		II				1.0	4.7
13.7				5.3	6.6		<b>x</b> 7				1.2	4.6

UNEMPLOYMENT RATE COMPARISON<sup>(a)(b)</sup>

<sup>(a)</sup> Figures show the percentage of labor force that is unemployed and are <u>not seasonally adjusted</u>.

<sup>(b)</sup> Historical information has been adjusted due to benchmarking through the Local Area Unemployment Statistics (LAUS).

#### Source: Department of Workforce Development and U.S. Bureau of Labor Standards

# **Legislative Fiscal Bureau**

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State of Wisconsin

January 21, 2016

Representative John Nygren, Assembly Chair Senator Alberta Darling, Senate Chair Joint Committee on Finance State Capitol Madison, WI 53702

Dear Representative Nygren and Senator Darling:

Early each year, this office conducts a review of the status of the state's general fund and presents its findings to the Legislature. In even-numbered years, the analysis includes an examination of economic forecasts and tax collection and expenditure data of the current fiscal year, and projections for each fiscal year of the current biennium. We have now completed that review.

Based upon our analysis, we project the closing, net general fund balance at the end of this biennium (June 30, 2017) to be \$70.2 million. This is \$94.3 million below the \$164.5 million balance that was estimated prior to our review. The \$164.5 million balance includes all bills enacted to date in this legislative session (through 2015 Act 126).

The \$94.3 million reduction is the net result of: (1) a decrease of \$158.2 million in estimated tax collections; (2) an increase in departmental revenues of \$6.3 million; (3) a decrease of \$87.1 million in sum sufficient appropriation expenditures; and (4) a \$29.5 million decrease in estimated lapses to the general fund.

The following table reflects the 2015-17 general fund condition statement, which incorporates our revenue and expenditure projections.

### TABLE 1

### 2015-17 General Fund Condition Statement

Revenues	<u>2015-16</u>	2016-17
Opening Balance, July 1	\$135,555,000	\$283,990,800
Taxes	15,175,600,000	15,655,700,000
Departmental Revenues		
Tribal Gaming Revenues	25,605,000	24,705,800
Other	518,042,900	513,953,700
Total Available	\$15,854,802,900	\$16,478,350,300
Appropriations, Transfers, and Reserves Gross Appropriations Sum Sufficient Reestimates Transfer to Transportation Fund Compensation Reserves Less Lapses Net Appropriations	\$15,896,434,700 -40,252,300 38,009,600 10,692,500 -334,072,400 \$15,570,812,100	17,058,396,000 -46,884,300 39,458,300 18,616,800 -726,425,200 \$16,343,161,600
Balances		
Gross Balance	\$283,990,800	\$135,188,700
Less Required Statutory Balance	-65,000,000	-65,000,000
Net Balance, June 30	\$218,990,800	\$70,188,700

Net appropriations are projected to decrease by \$57.6 million (a decrease of \$87.1 million of sum sufficient expenditures offset by a \$29.5 million reduction in estimated lapses). Significant factors in this estimate include a reduction in homestead tax credits for the biennium (-\$19.5 million) and earned income tax credits (-\$4.9 million). In addition, debt service is projected to be \$18.8 million lower than previously anticipated.

The following additional points should be noted about Table 1. First it incorporates the fiscal effects of all bills enacted to date in the current legislative session (through 2015 Act 126). Second, it does not reflect the impact of any bills that are pending before the Legislature that have not yet been enacted.

Finally, it does not reflect any changes to the appropriations for the medical assistance (MA) program, or assume any lapses of unexpended GPR from those appropriations. 2015 Act 55 (the 2015-17 budget act) allocated \$5.6 billion GPR for MA benefits over the 2015-17 biennium. Statutes require the Department of Health Services to submit a quarterly report to the Joint Committee on Finance on the status of the MA budget, based on actual expenditures and updated program information. The most recent report, dated December 30, 2015, projects a biennial GPR surplus in the MA budget of \$72.6 million (approximately 1.3% of the total MA).

GPR budget). This is due mainly to lower-than-expected enrollment in the program over the first half of 2015-16, and an increase in the projected federal matching rate for federal fiscal year 2016-17. As the biennium progresses, projected MA expenditures will change due to fluctuations in program enrollment, average benefit costs, federal revenue, and other factors. Through the Department's quarterly reports, the Legislature will be able to monitor the fiscal status of the program and react to any modifications, if necessary, prior to the conclusion of the biennium.

### **General Fund Taxes**

The following section presents information regarding general fund taxes for the 2015-17 biennium, including a discussion of the national economic forecast and general fund tax revenue estimates for fiscal years 2015-16 and 2016-17.

**National Economic Review and Forecast.** This office prepared revenue estimates for the 2015-17 biennium in January, 2015, based on IHS Global Insight, Inc.'s January, 2015, forecast for the U.S. economy. The forecast predicted accelerated economic growth in 2015, primarily due to lower gasoline prices, income gains, and positive consumer sentiment. Slower, positive growth was predicted for 2016 and 2017. Under that forecast, Global Insight assumed that the Federal Reserve would begin increasing the federal funds rate in June of 2015, and that Congress would pass legislation to increase the debt ceiling prior to mid-March. In addition, the forecast assumed that the Brent spot price for oil would average \$64/barrel in 2015, reaching its lowest level during the second quarter of 2015, and that the trade-weighted value of the dollar would appreciate by 5.7% in 2015. The primary risk to the forecast was a slowdown in Chinese and European economies that could create downward pressure on growth in the U.S. economy.

In May, our office reviewed additional tax collection data and Global Insight's April economic forecast and did not revise revenue estimates for 2014-15, 2015-16, or 2016-17. Our office noted that it was possible that additional revenues would be realized in 2014-15, but that any excess collections in that year would likely be offset by reduced growth rates for personal income and personal consumption expenditures in the following two years. General fund tax collections in 2014-15 were \$71.4 million above estimated amounts, which was 0.5% higher than aggregate general fund tax collection estimates for that year.

Economic growth in 2015 was somewhat slower than projected last January. Real (inflation-adjusted) growth in U.S. gross domestic product (GDP) is now estimated at 2.4% in 2015, which is lower than the projection of 3.1% for that year. The U.S. dollar appreciated faster in 2015 compared to foreign currencies, caused by expansionary monetary policy among major trading partners and lower than expected growth among emerging markets. The stronger dollar contributed to downward pressure on U.S. exports and domestic production. Global Insight expected declining oil prices (which decreased faster and for a longer period of time than forecast) to provide consumers with additional disposable income to spend on other goods and services. However, oil refinery shutdowns in California and Chicago tightened the supply of refined gasoline, causing pump prices for consumers to fall at a slower rate than the declining price of crude oil. In addition, consumers chose to save a larger portion of their reduced energy costs than Global Insight had expected, lowering the personal consumption growth rate to 3.4% in 2015 rather than the previously forecasted rate of 3.9%. In response to slower growth, the Federal Reserve did not increase the federal funds target rate until December of 2015, six months

after Global Insight had projected.

Global Insight expects underlying domestic economic growth in employment, consumer spending, and housing to offset declines in manufacturing that are expected to be caused by weak international demand and an increased value of the U.S. dollar. Under the current (January, 2016) forecast, Global Insight expects real GDP growth of 2.7% in 2016 and 2.9% in 2017. The revised forecast is based on the following key assumptions. First, the outlook incorporates changes from recently enacted federal spending and tax bills and assumes that: (1) the federal tax on high-premium insurance plans will be postponed until 2020; (2) the federal gasoline tax will remain at its current level through the forecast period; (3) grants-in-aid to state and local government and local highway spending will be higher than previously forecast; and (4) accelerated depreciation allowances on equipment will be made permanent, rather than sunset after 2019. Second, the Federal Reserve will increase its target for the federal funds rate at a steady, moderate pace until it reaches 3.25% by the end of 2018. Third, real GDP growth over the next decade will average 1.8% per year among major currency partners and 3.6% among other important trading partners. Fourth, the average price of oil will decline from \$54/barrel in 2015 to \$48/barrel in 2016 before increasing to \$58/barrel in 2017. Finally, the inflationadjusted, trade-weighted value of the dollar is expected to continue appreciating against the U.S.'s broad index of trading partners through the first half of 2016, at which point the dollar is expected to be 17.7% higher than its average value in the second half of 2014, and then begin a steady decline over the remainder of the forecast period.

*GDP*. Real GDP is now projected to grow 2.7% in 2016 and 2.9% in 2017. The revised forecast maintains the same growth rate in 2016 and a slightly higher growth rate compared to the January, 2015, forecast of 2.7% in 2017. The expectations for nominal (current-dollar) GDP growth are slightly lower in 2016 and slightly higher in 2017 as compared to the prior forecast, changing from 4.6% in 2016 and 2017 to 4.4% in 2016 and 4.9% in 2017. As noted previously, both real and nominal GDP growth in 2015 were lower than had been previously forecast by 0.7 percentage points and 1.4 percentage points, respectively.

*Consumer Prices.* The Consumer Price Index (CPI) rose by 0.1% in 2015, which was the same as had been anticipated by Global Insight last January. CPI is expected to rise 1.2% in 2016 and 2.6% in 2017. The revised forecast is significantly lower than the prior forecast in 2016, which expected the CPI to increase by 2.3%, and slightly higher than the prior forecast of 2.4% for 2017. The previous forecast expected energy prices to increase in 2016, following declining prices in 2015. However, the current forecast expects prices for energy and commodities to continue to fall in 2016, providing a larger offset against higher prices for food and services than was previously forecast. The higher CPI growth in 2017 reflects Global Insight's expectation that energy prices will increase faster in that year than under the previous forecast.

Monetary Policy. The U.S. Federal Reserve increased its target range for the federal funds rate of 0.25% to 0.50% at its mid-December meeting. The Fed had maintained its previous target for the federal funds rate of 0% to 0.25% since December, 2008, and this was the first rate increase by the Fed since June, 2006. The Fed has expressed confidence that inflation will rise, over the medium term, to its 2% objective and that the labor market has shown considerable improvement over the course of the year. However, the Fed noted that continued low prices for energy and non-energy imports in the near term could result in a lower level of inflation.

Global Insight projects that the Fed will gradually increase rates during the forecast period, with the average federal funds rate rising from 0.13% in 2015 to 0.90% in 2016 and 1.91% in 2017. These rates are lower than Global Insight's prior forecast, which projected the average federal funds rate to rise to 0.44% in 2015, 1.56% in 2016, and 3.33% in 2017. The lower federal funds rate projections, in part, reflect that the Fed first increased rates in December instead of June, as previously forecast.

*Personal Consumption.* Nominal consumption expenditures rose by 3.4% in 2015, which is lower than the 3.9% projection under the prior forecast. Sales of items generally subject to the state sales tax (most durable goods, clothing, restaurant meals and accommodations, and other taxable nondurable goods and services) grew by 4.3% in 2015, led by strong growth in sales of new light trucks and motor vehicle leasing services. Sales of nontaxable items (food for home consumption, gasoline, certain medical equipment and products, and most services) grew by 3.0% in 2015, with growth in expenditures for most services offsetting the reduction in gasoline expenditures. Nominal expenditures for taxable and nontaxable goods and services were projected under the prior forecast to be 4.7% and 3.5%, respectively, in 2015. As previously noted, lower gasoline prices did not result in as much of an increase in spending on other items as was previously forecast by Global Insight, with consumers choosing to increase savings.

The forecast expects consumption growth of 4.1% in 2016 and 5.2% in 2017, which is considerably lower in 2016 and slightly higher in 2017 than the prior projection of 4.9% in both years. Growth in purchases of items subject to the sales tax is projected to be 4.3% in 2016 and 5.4% in 2017. Sales of nontaxable goods and services are projected to follow a similar growth pattern, increasing 3.9% in 2016 and 5.2% in 2017. As compared to the previous forecast, growth in purchases of nontaxable goods and services are significantly lower for 2016, primarily due to the expectation that expenditures on gasoline, natural gas, and other energy goods will continue to decline in that year rather than increase as had been previously predicted.

*Personal Income.* Personal income grew by 4.5% in 2015, which was slightly faster than the 4.4% growth that was previously projected. Global Insight expects personal income growth of 4.2% in 2016 and 5.2% in 2017, which is lower than the previous forecast of 5.0% in 2016 and 5.5% in 2017. The downward revision for personal income growth in 2016 reflects reduced expectations for growth in wages and salaries, personal dividend interest, personal income, and proprietors' farm income.

Personal income is a proxy for adjusted gross income (AGI), which is the basis for calculating individual income taxes. However, not all components of personal income are included in AGI. Wage and salary income is the largest component of both measures, and forecasted growth rates for wages and salaries are 4.2% in 2016 and 5.2% in 2017. These percentages represent downward revisions to the previous forecast, which predicted growth rates of 5.0% for 2016 and 5.5% for 2017. AGI also includes farm and nonfarm proprietors' income, rental income, personal dividend income, personal interest income, and transfer payments from businesses to individuals, and the current forecast predicts combined growth rates of 2.9% in 2016 and 5.2% in 2017 for these personal income components. These rates compare to 5.7% for 2016 and 6.9% for 2017 under the previous forecast. It should be noted that these personal income components also have a nontaxable component since personal income includes a small amount of imputed income. In addition, AGI includes certain components that are not included

in personal income.

*Employment.* Expectations for the national unemployment rate, which is a function of both the number of jobs and the number of labor market participants, improved under Global Insight's most recent forecast. The average unemployment rate was 5.3% in 2015, which is lower than the prior forecast of 5.5%. The average unemployment rate is expected to decline to 4.9% in 2016 and remain at that level in 2017, which is lower than the previous forecast of 5.3% in 2016 and 5.2% in 2017. The labor force participation rate has declined each year from a peak of 64.6% in 2006 to 61.3% in 2015. However, this trend is expected to reverse beginning in 2016, with the labor force participation rate increasing to 61.6% in that year and to 61.8% in 2017. These rates are slightly lower than projected last January.

Total nonfarm payrolls increased by an estimated 243,000 per month in 2015, and are projected to increase by 198,000 per month in 2016 and 155,000 per month in 2017. These projections are similar to the prior forecast. Private sector payrolls are expected to grow by 1.9% in 2016 and 1.4% in 2017, and public sector payrolls are expected to grow by 0.4% in 2016 and 0.6% in 2017.

*Housing.* The average interest rate for a conventional 30-year fixed rate mortgage was 3.9% in 2015, and is projected to increase to 4.4% in 2016 and 4.7% in 2017. These projections are lower than Global Insight's previous forecast of 4.4% in 2015, 5.4% in 2016, and 6.1% in 2017. Compared to the previous forecast, the lowered projections reflect delayed rate increases by the Federal Reserve.

Housing starts increased 110,000 in 2015 to 1.11 million, and are expected to increase to 1.26 million in 2016 and 1.42 million in 2017. These projections are lower than Global Insight's previous projections, which expected housing starts to reach 1.50 million by 2017. Similarly, growth in sales of new and existing houses has been revised downward from the previous forecast, with estimated growth of 6.5% in 2015, 3.2% in 2016, and 3.6% in 2017. Under the prior forecast, new and existing home sales were projected to grow by 10.4% in 2015 and 7.4% in 2016, and then fall by 1.3% in 2017. Although the growth rate in 2017 has improved under the revised forecast, overall sales of new and existing homes are projected to be 165,000 units lower in that year than under the previous forecast. It should also be noted that sales of new and existing homes and the number of housing starts in 2015 remain 32% and 46% below their 2005 peak levels, respectively, and are not expected to exceed those levels over the forecast period.

Global Insight estimates that home prices contracted by 0.4% in 2015, which is lower than the 4.4% growth that had been projected in the prior forecast. Home prices are expected to recover over the forecast period, with projected growth of 4.1% in 2016 and 4.4% in 2017. The revised estimates project higher growth rates over the next two years compared to Global Insight's previous forecast, which expected growth in home prices of 2.0% in 2016 and 3.6% in 2017.

*Corporate Profits.* Economic profits are estimated to have declined 1.6% in 2015, but are anticipated to grow by 4.0% in 2016 and 2.8% in 2017. Global Insight had previously forecast growth of 10.6% in 2015 and 1.8% in 2016, followed by a contraction of 3.9% in 2017. Before-tax book profits grew 4.6% in 2015, which was lower than the prior growth forecast of 5.5%.

Growth in before-tax book profits is now estimated at 2.8% in 2016 and -0.2% in 2017, which is higher growth than was projected in the January, 2015, forecast of -0.1% in 2016 and -5.8% in 2017. The before-tax profits estimates are significantly affected by federal law changes regarding bonus depreciation.

*Business Investment.* Business investment in equipment grew at a rate of 4.5% in 2015, and is expected to grow 5.5% in 2016 and 7.2% in 2017. These estimates are lower than Global Insight's previous forecast, which anticipated growth of 7.8% in 2015 and 7.6% in 2016, but higher than the previous forecast for growth in 2017 of 5.8%. According to Global Insight, the slower near-term growth rate is primarily caused by capital spending cutbacks among companies that are exposed to foreign competition, low oil and gas prices, and falling agricultural prices.

Intellectual property investment for software, another indicator of business investment, grew by 4.9% in 2015 and is expected to grow at slower rates over the forecast period of 4.5% in 2016 and 5.0% in 2017. In the January, 2015, forecast, intellectual property investment was expected to grow by 7.2% in 2015, 7.1% in 2016, and 6.8% in 2017.

Business investment in nonresidential structures contracted 1.7% in 2015, and is expected to grow by 3.6% in 2016 and 5.6% in 2017. Under the previous forecast, growth was projected at 0.3% in 2015, 6.1% in 2016, and 11.9% in 2017. The downward revision to the forecast reflects significant reductions in investment for mining and petroleum structures, which contracted by more than twice the rate that had been previously forecast for 2015 and is expected to continue contracting by nearly 25% in 2016.

International Trade. In 2015, exports decreased by \$88.4 billion (3.8%) compared to reduced imports of \$93.0 billion (3.2%), which decreased the U.S. trade deficit by \$4.6 billion. Weak foreign growth and a stronger dollar contributed to lower exports, but were offset by a steep decline in imports of petroleum products due to low oil prices. The trade deficit improved less than was expected in the prior forecast, which anticipated a reduction of \$124.1 billion in 2015. Global Insight expects the trade deficit to decline by an additional \$58.3 billion in 2016 before reversing direction in 2017, when net imports are expected to increase by \$84.9 billion. The declining trade deficit in 2016 under the current forecast is primarily due to continued reductions in petroleum imports coupled with improved growth in exports of services.

According to Global Insight, weak foreign growth coupled with continued U.S. growth resulted in the trade-weighted value of the dollar appreciating against all major currency and other important trading partners (except for those pegged to the U.S. dollar) in 2015. The dollar appreciated against major currency trading partners by 19.6% and against other important trading partners by 11.5% in 2015, which is substantially higher than the prior forecast that the dollar would appreciate 10.7% against major currency trading partners and 3.8% against other important trading partners. The dollar was expected to depreciate in value against all other currencies in 2016 and 2017 under Global Insight's prior forecast. However, the current forecast expects the trade-weighted value of the dollar to continue to appreciate by 5.6% against major currency trading partners in 2016, but then depreciate by 7.5% and 1.5%, respectively, in 2017.

The revised projections outlined above, which reflect Global Insight's baseline forecast, are

## TABLE 2

# Summary of National Economic Indicators IHS Global Insight, Inc., Baseline Forecast January, 2016 (\$ in Billions)

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Nominal Gross Domestic Product	\$17,348.1	\$17,951.1	\$18,743.4	\$19,668.4
Percent Change	4.1%	3.5%	4.4%	4.9%
Real Gross Domestic Product	\$15,961.7	\$16,346.8	\$16,780.6	\$17,274.5
Percent Change	2.4%	2.4%	2.7%	2.9%
Consumer Prices (Percent Change)	1.6%	0.1%	1.2%	2.6%
Personal Income	\$14,694.2	\$15,359.7	\$15,998.1	\$16,825.4
Percent Change	4.4%	4.5%	4.2%	5.2%
Personal Consumption Expenditures	\$11,865.9	\$12,269.8	\$12,767.5	\$13,435.9
Percent Change	4.2%	3.4%	4.1%	5.2%
Economic Profits	\$2,072.9	\$2,040.7	\$2,122.8	\$2,181.5
Percent Change	1.7%	-1.6%	4.0%	2.8%
Unemployment Rate	6.2%	5.3%	4.9%	4.9%
Total Nonfarm Payrolls (Millions) Percent Change	139.023 1.9%	$141.944 \\ 2.1\%$	144.319 1.7%	$146.174 \\ 1.3\%$
Light Vehicle Sales (Millions of Units)	16.44	17.39	17.76	18.19
Percent Change	5.8%	5.8%	2.1%	2.4%
Sales of New and Existing Homes (Millions)	5.360	5.708	5.890	6.101
Percent Change	-2.6%	6.5%	3.2%	3.6%
Housing Starts (Millions of Units)	1.001	1.109	1.265	1.419
Percent Change	7.8%	10.9%	14.0%	12.2%

Global Insight also prepares "pessimistic" and "optimistic" scenarios. Under the pessimistic scenario, given a 20% probability of occurring, the U.S. economy enters a recession during the middle two quarters of 2016 in response to unanticipated declines in international markets. Global Insight predicts that, under this scenario, European markets decline more than anticipated and lower commodity prices cause slower growth in emerging markets, which in turn causes investors to purchase U.S. assets and further strengthen the dollar compared to other currencies. Under this scenario: (1) domestically manufactured goods become more expensive as the dollar appreciates; (2) nonresidential construction declines; (3) employers choose to hire fewer employees; and (4) the unemployment rate begins to increase. The Federal Reserve does not increase the target federal funds rate over the forecast period in response to recessionary pressures. Real GDP growth is projected to be lower than the baseline scenario by 1.8 percentage points in 2016 and 1.6 percentage points in 2017.

In the optimistic scenario, to which Global Insight assigns a 15% probability, higher productivity growth, an increase in household formation, and stronger foreign growth cause a lower trade-adjusted value of the dollar to help the U.S. economy grow at a faster rate than forecast under the baseline. Increased residential and nonresidential construction, consumer spending, and corporate profits are projected under this scenario, contributing an additional 0.7 percentage points to real GDP growth in 2016 and 1.0 percentage points in 2017. The optimistic scenario projects that oil prices average 22.9% higher than the baseline projection in 2016, the dollar strengthens against other currencies in 2017, and the Federal Reserve increases its target for the federal funds rate more rapidly, averaging 2.58% in 2017 compared to the baseline projection of 1.91%.

General Fund Tax Projections. Table 3 shows revised general fund tax revenue estimates for 2015-16 and 2016-17. The projections are based on Global Insight's January, 2016, forecast of the U.S. economy and incorporate all tax law changes enacted to date.

### TABLE 3

## Projected General Fund Tax Collections (\$ Millions)

	2014-15	Previous Estimates		Revised Estimates January, 2016	
	<u>Actual</u>	<u>2015-16</u>	<u>2016-17</u>	<u>2015-16</u>	<u>2016-17</u>
Individual Income	\$7,325.8	\$7,858.5	\$8,238.2	\$7,810.0	\$8,050.0
General Sales and Use	4,892.1	5,050.9	5,217.5	5,050.9	5,217.5
Corporate Income and Franchise	1,004.9	994.0	1,015.7	990.0	1,045.0
Public Utility	381.8	366.8	373.4	370.8	382.4
Excise					
Cigarette	569.6	551.0	545.5	571.0	565.5
Tobacco Products	71.9	71.4	73.6	76.4	79.6
Liquor and Wine	48.8	48.5	49.4	50.0	51.0
Beer	8.8	8.6	8.4	9.0	9.0
Insurance Company	165.5	181.0	187.0	168.0	172.0
Miscellaneous Taxes	72.0	73.9	76.3	79.5	83.7
Total	\$14,541.2	\$15,204.6	\$15,784.9	\$15,175.6	\$15,655.7
Change from Prior Year		\$663.3	\$580.3	\$634.4	\$480.1
Percent Change		4.6%	3.8%	4.4%	3.2%

As shown in the table, total general fund tax revenues are estimated at \$15,175.6 million in 2015-16 and \$15,655.7 million in 2016-17. These amounts are lower than the previous estimates by \$29.0 million in the first year and \$129.2 million in the second year. The biennial decrease is \$158.2 million, or 0.5%. The largest reduction is in the individual income tax, and the estimates for insurance company taxes have also been decreased. With the exception of the sales and use tax, all of the other estimates have been increased somewhat. The sales tax estimates have not been revised.

Under current law, the state automatically conforms to federal changes to Section 179 of

the Internal Revenue Code, which allows taxpayers to claim an immediate deduction for the cost of acquiring certain types of business property, rather than depreciating such property over its useful life. Under our prior forecast, we assumed that Congress would continue to provide oneyear extensions of the Section 179 expensing provisions as they existed in tax year 2014 (higher expense limits were extended on a temporary basis several times between tax years 2003 through 2014). Under the Protecting Americans from Tax Hikes Act of 2015, the higher expense limits were made permanent, rather than being extended for only one year, and will be indexed for inflation. In addition, the types of property that are eligible for immediate expensing were expanded to include certain air conditioning and heating units. Also, based on more recent federal data, the Department of Revenue has reestimated the fiscal impact of the one-year extension of the tax year 2014 provisions to be higher than previously estimated. Compared to our previous estimates, the Section 179 law changes are estimated to reduce state tax revenues by approximately \$75 million more in the 2015-17 biennium.

The remaining decrease in the estimates (\$83 million) primarily reflects the fact that the current economic forecast is less favorable than the January, 2015, forecast.

**Individual Income Tax.** State individual income tax revenues were \$7,325.8 million in 2014-15 and are estimated at \$7,810.0 million in 2015-16 and \$8,050.0 million in 2016-17. Relative to the previous figures, the current estimates are lower by \$48.5 million in the first year and \$188.2 million in the second year. On a year-to-year basis, the current estimates represent increases of 6.6% for 2015-16 and 3.1% for 2016-17.

Based on preliminary collection information through December, 2015, individual income tax revenues for the current fiscal year are 5.1% higher than such revenues through the same period in 2014-15. A higher rate of increase (7.9%) is anticipated over the next six months largely because fewer refunds are expected for 2015 tax returns, than were processed for 2014 tax returns. A lower level of refunds will occur this year because the withholding table change that took effect in tax year 2014, affected withholding levels for nine months in the 2014 tax year, but all 12 months in the 2015 tax year. Because withholding changes do not affect individuals' tax liabilities, lower withholding levels result in lower tax refunds.

The reductions from the prior estimates primarily reflect a reduced forecast of personal income, the federal Section 179 changes, and a larger share of the manufacturing and agriculture credit (MAC) being claimed under the individual income tax instead of the corporate tax. In addition, the estimated cost of the historic rehabilitation tax credit has been increased.

General Sales and Use Tax. State sales and use tax revenues totaled \$4,892.1 million in 2014-15, which was 5.7% higher than the year prior. Sales tax collections through December, 2015, are 2.3% higher than the same period in 2014 and are projected to accelerate to 3.9% for the remainder of the 2015-16 fiscal year. Sales tax revenues are estimated at \$5,050.9 million in 2015-16 and \$5,217.5 in 2016-17, reflecting growth of 3.2% and 3.3%, respectively. These estimates account for law changes but are otherwise unchanged from previous estimates.

**Corporate Income and Franchise Tax.** Corporate income/franchise taxes were \$1,004.9 million in 2014-15, which was \$69.9 million above the Act 55 estimate. Corporate tax revenues are projected to be \$990.0 million in 2015-16 and \$1,045.0 million in 2016-17. These estimates

reflect a decrease of 1.5% in 2015-16 and growth of 5.6% in 2016-17. These estimates are lower than the prior estimates by \$4.0 million in 2015-16 and higher by \$29.3 million in 2016-17.

The new estimates reflect a significant reduction in 2015 corporate economic profits (12.2 percentage points lower than the previous growth rate), but stronger growth in profits for 2016 and 2017 compared to the prior forecast. Quarterly estimated tax payments through December are 4.2% lower compared to the same period last year. Historically, estimated payments generate between 86% and 96% of total corporate tax collections. Although actual collections exceeded the estimate by nearly \$70 million last year, revenues in 2015-16 are now expected to be somewhat lower than the previous estimates due to the reduced profit forecast, weaker estimated payments through December, and increased costs of the Section 179 provisions and the historic rehabilitation credit.

The increased revenue estimate for 2016-17 primarily reflects an improved profit forecast in that year. In addition, the share of the MAC claimed by corporate filers has been reduced from the prior estimates. Overall, the estimated cost of the MAC in the 2015-17 biennium has been reduced slightly since Act 55 was enacted.

**Public Utility Taxes.** Public utility tax revenues were \$381.8 million in 2014-15, and are currently projected at \$370.8 million in 2015-16 and \$382.4 million in 2016-17. Compared to the previous estimates, these amounts are higher by \$4.0 million in 2015-16 and \$9.0 million in 2016-17. Utility tax collections are currently expected to decrease by 2.9% in 2015-16 and increase by 3.1% in 2016-17. Private light, heat, and power companies are the largest taxpayer group, comprising 65% of estimated public utility taxes for the 2015-17 biennium. Collections from these companies totaled \$243.8 million in 2014-15, and are estimated to decrease to \$238.1 million (-2.3%) in 2015-16 and increase to \$249.1 million (4.6%) in 2016-17. The decrease in 2015-16 reflects, in part, reduced energy prices and last year's relatively warm winter weather.

**Excise Taxes.** General fund excise taxes are imposed on cigarettes, liquor (including wine and hard cider), tobacco products, and beer. In 2014-15, excise tax collections totaled \$699.1 million. Of this amount, \$569.6 million (approximately 81%) was from the excise tax on cigarettes.

Excise tax revenues over the next biennium are estimated at \$706.4 million in 2015-16 and \$705.1 million in 2016-17, which represents increased revenue of \$26.9 million in the first year and \$28.3 million in the second year compared to the prior estimates. Excise tax estimates have increased largely due to higher year-to-date cigarette tax collections, which are currently 2.2% higher than collections over the same period in 2014.

**Insurance Premiums Taxes.** Insurance premiums taxes totaled \$165.5 million in 2014-15, which was \$10.6 million less than had been estimated in January, 2015. Premiums tax collections are projected to be \$168.0 million in 2015-16 and \$172.0 million in 2016-17. The estimates are lower than prior estimates by \$13.0 million in 2015-16 and \$15.0 million in 2016-17. The reduced estimates in the first year are primarily caused by a lower base for tax collections following the actual collection totals in 2014-15, as well as a lower than expected adjusted year-to-date growth in tax collections of 0.35%. Although year-to-date premiums tax collections are 16.2% higher than last year, the Office of the Commissioner of Insurance reports that the strong growth rate is due to an acceleration in posting certain tax payments under the Office's new tax processing system, which will be offset by less revenue allocated to the final month of collections. The estimate for 2016-17 reflects historic tax collection growth trends.

**Miscellaneous Taxes.** Miscellaneous taxes include the real estate transfer fee (RETF), municipal and circuit court-related fees, a small amount from the occupational tax on coal, and some estate tax revenue from audit activity. Miscellaneous tax revenues were \$72.0 million in 2014-15. Of this amount, \$57.8 million (approximately 80%) was from the RETF.

Miscellaneous tax revenues over the next biennium are estimated at \$79.5 million in 2015-16 and \$83.7 million in 2016-17, which represents increased revenue of \$5.6 million in the first year and \$7.4 million in the second year compared to the prior estimates. Miscellaneous tax estimates have increased largely due to higher year-to-date RETF collections, which are currently 15.2% above collections over the same period in 2014.

As noted above, the revised tax revenue estimates are based on Global Insight's January, 2016, baseline forecast of the U.S. economy, which projects continued economic growth for the next several years. Global Insight's pessimistic forecast foresees an economic contraction in the second and third quarters of 2016, with positive growth resuming in the fourth quarter. Global Insight assigns a 20% probability to that scenario. The January economic forecast was prepared before the recent declines in oil prices and global stock markets, which could affect future forecasts. Preparing tax revenue estimates always involves uncertainty. Final collections may be higher or lower than the estimates, depending upon the actual performance of the economy. Although we believe that the revised estimates reflect the most likely movement of the economy over the next 18 months, tax collections and economic forecasts will need to be monitored throughout the remainder of the biennium.

I will keep you apprised of any changes to the estimates that may be necessary.

Sincerely,

dng

Robert Wm. Lang Director

RWL/sas cc: Members, Wisconsin Legislature

# **APPENDIX B**

## GENERAL OBLIGATION ISSUANCE STATUS REPORT SEPTEMBER 15, 2016

			Credit to Capital Improvement Fund			
Program Purpose	Legislative	General Obligations	Interest	Premium <sup>(a)</sup>	G.O. Bonds of 2016, Series D <sup>(b)</sup>	Total Authorized
University of Wisconsin;	Authorization	Issued to Date	Earnings <sup>(a)</sup>	Premium	of 2016, Series D	Unissued Debt
academic facilities	\$ 2,341,609,100	\$ 1,936,335,806	\$ 13,072,507	\$ 42,731,856		\$ 349,468,931
University of Wisconsin; self-amortizing facilities	2,709,353,100	2,085,568,968	2,911,822	36,894,340	\$ 20,045,000	563,932,970
Natural resources; Warren Knowles - Gaylord Nelson stewardship 2000 program	1,046,250,000	798,297,379	405,319	18,202,785		229,344,517
Natural resources; municipal clean drinking						
water grants	9,800,000	9,518,744	141,818			139,438
Clean water fund program	686,743,200	624,296,959		2,191,602	3,795,000	56,459,639
Safe drinking water loan program	65,600,000	60,283,888		1,150,739	2,900,000	1,265,373
Natural resources; nonpoint source grants	94,310,400	93,954,036	190,043	165,649		672
Natural resources; nonpoint source	37,900,000	20,170,314	1,454	966,568	10,490,000	6,271,664
Natural resources; environmental repair	57,000,000	48,877,656	203,594	244,091		7,674,659
Natural resources; urban nonpoint source cost-sharing	49,900,000	37,098,689	30,671	724,428	4,930,000	7,116,212
Natural resources; contaminated sediment removal	32,000,000	23,838,803		1,112,200		7,048,997
Natural resources; environmental segregated fund supported administrative facilities	19,969,200	10,655,566	143	144,257		9,169,234
Natural resources; segregated revenue supported dam safety projects	6,600,000	6,571,582	617	27,795		6
Natural resources; pollution abatement and sewage collection facilities, ORAP funding	145,060,325	145,010,325	50,000			
Natural resources; pollution abatement and sewage collection facilities Natural resources;	893,493,400	874,927,239	18,513,077			53,084
pollution abatement and sewage collection facilities; combined sewer overflow	200,600,000	194,312,599	6,287,401			
Natural resources; recreation projects	56,055,000	56,053,994	1,006			
Natural resources; local parks land acquisition and development	2,490,000	2,447,741	42,259			
Natural resources; recreation development	23,061,500	22,919,742	141,325	68		364
Natural resources; land acquisition	45,608,600	45,116,929	491,671			
Natural resources; Wisconsin natural areas heritage program	2,500,000	2,445,793	17,174			37,032
Natural resources; segregated revenue supported facilities	102,365,300	73,064,956	93,544	1,280,793	8,423,000	19,503,007

			Credit to Capital II	mprovement Fund		
	Legislative	General Obligations	Interest	. (9)	G.O. Bonds	Total Authorized
Program Purpose Natural resources;	Authorization	Issued to Date	Earnings <sup>(a)</sup>	Premium <sup>(a)</sup>	of 2016, Series D <sup>(b)</sup>	Unissued Debt
general fund supported administrative facilities	\$ 16,514,100	\$ 11,307,269	\$ 21,753	\$ 7,540		\$ 5,177,538
Natural resources; ice age trail	750,000	750,000				
Natural resources; dam safety projects	21,500,000	13,275,049	49,701	683,755	\$ 2,552,000	4,939,495
Natural resources; segregated revenue						
supported land acquisition Natural resources;	2,500,000	2,500,000				
Warren Knowles - Gaylord Nelson stewardship program	231,000,000	229,243,222	1,306,849	132,869		317,060
Transportation; administrative facilities	8,890,400	8,759,479	33,943			96,978
Transportation; accelerated bridge						
improvements Transportation;	46,849,800	46,849,800				
major interstate bridge construction Transportation;	245,000,000	208,612,599		31,275,099	3,000,000	2,112,302
rail passenger route development Transportation;	79,000,000	66,084,243	3,016	1,342,987		11,569,754
accelerated highway improvements	185,000,000	185,000,000				
Transportation; connecting highway improvements	15,000,000	15,000,000				
Transportation; federally aided highway facilities	10,000,000	10,000,000				
Transportation; highway projects	41,000,000	41,000,000				
Transportation; major highway and rehabilitation projects	565,480,400	565,480,400				
Transportation; Southeast rehabilitation projects, southeast megaprojects, and high- cost bridge projects	1,328,550,000	995,599,580	3,018,078	65,986,420	96,800,000	167,145,922
Transportation; state highway rehabilitation projects, southeast megaprojects	820,063,700	781,310,356	1,182,897	37,234,535		335,912
Transportation; major highway projects	100,000,000	98,948,179		1,051,814		7
Transportation; state highway rehabilitation, certain projects	141,000,000	134,924,101		6,075,854		45
Transportation; major highway and rehabilitation projects subject						
to joint committee on finance approval Transportation;		77,835,306		15,467,763	100,299,053	156,397,878
harbor improvements Transportation;	105,900,000	78,612,979	234,581	3,147,646	1,000,000	22,904,794
rail acquisitions and improvements	238,300,000	146,973,102	5,187	11,126,982	14,900,000	65,294,729
Transportation; local roads for job						
preservation, state funds Corrections;		2,000,000				
correctional facilities Corrections;	882,346,900	824,473,616	11,467,562	2,961,011		43,444,711
self-amortizing facilities and equipment	2,116,300	2,115,438	99			763

			Credit to Capital In	nprovement Fund		
Program Purpose	Legislative Authorization	General Obligations Issued to Date	Interest Earnings <sup>(a)</sup>	Premium <sup>(a)</sup>	G.O. Bonds of 2016, Series D <sup>(b)</sup>	Total Authorized Unissued Debt
Corrections; juvenile correctional facilities	\$ 28,652,200	\$ 28,538,452	\$ 108,861	\$ 988		\$ 3,899
Health services; mental health and	,,			,		, ,,,,,
secure treatment facilities	185,951,200	167,313,877	895,124	1,206,401	\$ 100,000	16,435,798
Agriculture; soil and water	61,075,000	49,749,519	3,025	1,382,703	\$ 3,400,000	6,539,753
Agriculture; conservation reserve enhancement Administration;	28,000,000	13,760,437		167,263	260,000	13,812,300
Black Point Estate	1,600,000	1,598,655	445			900
Administration; energy conservation projects; capital improvement fund	200,000,000	137,215,106		7,024,921	4,000,000	51,759,973
Building commission; previous lease rental authority	143,071,600	143,068,654				2,946
Building commission; refunding tax-supported general obligation debt	2,102,086,430	2,102,086,530				
Building commission; refunding self-amortizing general obligation debt	272,863,033	272,863,033				
Building commission; refunding tax-supported and self-amortizing general obligation debt incurred before June 30, 2005	250,000,000	250,000,000				
Building commission; refunding tax-supported and self-amortizing general obligation debt incurred before July 1, 2011	474,000,000	473,651,084				348,916
Building commission;	474,000,000	475,051,084				548,910
refunding tax-sup ported and self-amortizing general obligation debt incurred before July 1, 2013	264,200,000	263,420,000				780,000
Building commission; refunding tax-supported and self-amortizing general obligation debt	5,285,000,000	4,248,918,916				1,036,081,084
Building commission;	5,265,000,000	1,210,910,910				1,050,001,001
housing state departments and agencies	820,767,100	530,038,268	2,356,097	4,011,876	54,999,248	229,361,611
Building commission;						
1 West Wilson street parking ramp	15,100,000	14,805,521	294,479			
Building commission; project contingencies	47,961,200	46,837,250	64,761	96,201		962,988
Building commission;						
capital equipment acquisition	125,660,000	123,144,850	740,327	233,130		1,541,693
Building commission; discount sale of debt	90,000,000	72,908,307				17,091,693
Building commission;						
discount sale of debt (higher education bonds)	100,000,000	99,988,833 <sup>(c</sup>	:)			11,167
Building commission;						
other public purposes	2,491,765,400	2,243,095,857	8,728,268	38,934,628	20,001,282	181,005,365
Medical College of Wisconsin, Inc.; basic science education and health	10.000.000	10.000.000				
information technology facilities Norskedalen Nature and Heritage Center	10,000,000 1,048,300	10,000,000				1,048,300
Bond Health Center	1,000,000	983,307		16,682		1,048,500
Lac du Flambeau Indian Tribal Cultural Center	250,000	210,495		39,504		1

			Credit to Capi	ital Improvement Fund	l	
	Legislative	<b>General Obligations</b>	Interest	<u>^</u>	G.O. Bonds	<b>Total Authorized</b>
Program Purpose	Authorization	Issued to Date	Earnings <sup>(a)</sup>		of 2016, Series D <sup>(b)</sup>	Unissued Debt
Dane County; livestock facilities	\$ 9,000,000	\$ 7,577,838		\$ 1,422,134		\$ 28
K I Convention Center	2,000,000	1,414,670		220,961	\$ 360,000	4,369
HR Academy, Inc	1,500,000	1,500,000				
Medical College of Wisconsin, Inc.;						
biomedical research and technology incubator	35,000,000	33,712,125		898,096	26,000	363,779
AIDS Resource Center of Wisconsin, Inc	800,000	800,000				
Bradley Center Sports and Entertainment Corporation	5,000,000	4,869,946		130,053		1
Medical College of Wisconsin; community medical education facilities	7,384,300					7,384,300
Family justice center	10,625,000	5,879,612		1,017,206	1,720,000	2,008,182
Marquette University; dental clinic and education facility	25,000,000	22,219,073	\$ 8	318 780,107	1,285,000	715,002
Civil War exhibit at the Kenosha		,,			-,,	,
Public M useums	500,000	500,000				
AIDS Network, Inc	300,000	300,000				
Wisconsin Maritime Center of Excellence	5,000,000					5,000,000
Hmong cultural centers	250,000	250,000				
Milwaukee Police Athletic League; youth activities center	1,000,000	1,000,000				
•						
Children's research institute	10,000,000	10,000,000		02.077	250	
Domestic Abuse Intervention Services, Inc	560,000 3,000,000	476,330		83,276	350 2,207,000	44 793.000
Carroll University Wisconsin Agricultural Education Center, Inc	5,000,000				2,207,000	5,000,000
Eau Claire Confluence Arts, Inc	15,000,000					15,000,000
Administration;	12,000,000					10,000,000
school educational technology infrastructure financial assistance	71,911,300	71,480,216	431,0	066		18
Myrick Hixon EcoPark, Inc	500,000	500,000				
Madison Children's Museum	250,000	250,000				
Administration; public library educational	200,000	200,000				
technology infrastructure financial assistance	269,000	268,918		42		41
Educational communications board; educational communications						
facilities	24,169,000	24,112,683	38,5	515 11,925		5,877
Grand Opera House in Oshkosh	500,000	500,000				
Aldo Leopold climate change classroom and interactive						
laboratory	500,000	485,000		14,992		8
Historical society;						
self-amortizing facilities	1,029,300	1,029,156	3,8	396		
Historical society; historic records	26,650,000	2,516,252		146,142	13,000,000	10,987,606
Historical society; historic sites	9,591,800	9,049,163	8	347 289,816		251,974
Historical society;						
museum facility	4,384,400	4,362,469				21,931
Historical society; Wisconsin history center	16,000,000	86,964		17,313	6,000,000	9,895,723

			Credit to Capital In	nprovement Fund		
	Legislative	General Obligations	Interest		G.O. Bonds	Total Authorized
Program Purpose	Authorization	Issued to Date	Earnings <sup>(a)</sup>	Premium <sup>(a)</sup>	of 2016, Series D <sup>(b)</sup>	Unissued Debt
Public instruction;		·	0			
state school, state center						
and library facilities	\$ 12,350,600	\$ 11,845,468	\$ 32,509	\$ 467,826		\$ 4,797
Military affairs;	16 070 700	24,420,664	105 200	074447	¢ 1.000.000	6 700 0 41
armories and military facilities	46,272,700	34,420,664	195,308	876,667	\$ 4,000,000	6,780,061
Veterans affairs;						
veterans facilities	10,686,100	9,405,485	50,593			1,230,021
Veterans affairs;						
self-amortizing mortgage loans	2,400,840,000	2,122,542,395				278,297,605
	2,400,040,000	2,122,042,070				210,291,005
Veterans affairs;						
refunding bonds	1,015,000,000	761,594,245				253,405,755
Veterans affairs;						
self-amortizing facilities	69,948,700	26.027.099	1.613	935.699	300.000	42.684.289
State fair and brand						
State fair park board;	14 505 100	14 7 60 2 62				17 726
board facilities	14,787,100	14,769,363	1			17,736
State fair park board;						
housing facilities	11,000,000	10,999,985	15			
State fair park board;						
self-amortizing facilities	53,687,100	52,699,335	22,401	13,596		951,768
			,101			
Total	\$30,994,328,588	\$26,262,063,832	\$73,888,124	\$342,771,553	\$ 380,792,933	\$3,934,815,999

(a) Amounts previously credited to the Capital Improvement Fund (which include interest earnings and may include sale proceeds representing purchase premium) reduce issuance authority by the same amount.

(b) Amounts include aggregate of par amount of Bonds being issued and purchase premium expected to be received from the sale of the Bonds and credited to the Capital Improvement Fund.

(c) Accrued interest on any obligation that is not paid during the fiscal year in which it accrues is treated as debt and taken into account for purposes of the statutory authority to issue debt.

Source: Department of Administration.

## APPENDIX C

## **EXPECTED FORM OF BOND COUNSEL OPINION**

Upon delivery of the Bonds, it is expected that Foley & Lardner LLP will deliver a legal opinion in substantially the following form:

(Letterhead of Foley & Lardner LLP)

State of Wisconsin Building Commission 101 East Wilson Street, 7<sup>th</sup> Floor Madison, Wisconsin 53703

Subject:

### \$324,405,000 STATE OF WISCONSIN GENERAL OBLIGATION BONDS OF 2016, SERIES D

We have acted as bond counsel in connection with the issuance by the State of Wisconsin (**State**) of its \$324,405,000 General Obligation Bonds of 2016, Series D, dated the date hereof (**Bonds**). The Bonds are authorized by Article VIII of the Wisconsin Constitution and Chapters 18 and 20 of the Wisconsin Statutes, and are being issued pursuant to a resolution adopted by the State of Wisconsin Building Commission (**Commission**) on August 10, 2016 (**Resolution**).

We examined the law, a certified copy of the proceedings relating to the issuance of the Bonds, and certifications of public officials and others. As to questions of fact material to our opinion, we relied upon those certified proceedings and certifications without independently undertaking to verify them.

Based upon this examination, it is our opinion that, under existing law:

- 1. The Bonds are valid and binding general obligations of the State.
- 2. The Resolution has been duly adopted by the Commission and is a valid and binding obligation of the State, enforceable upon the State as provided in the Resolution.
- 3. The full faith, credit, and taxing power of the State are irrevocably pledged to the payment of the principal of, and premium, if any, and interest on, the Bonds as the Bonds mature and become due. There has been irrevocably appropriated, as a first charge upon all revenues of the State, a sum sufficient for such purpose.
- 4. Interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers; however, interest on the Bonds is taken into account in determining adjusted current earnings for purposes of computing the federal alternative minimum tax imposed on certain corporations. The State must comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied after the Bonds are issued for interest on the Bonds to be, or continue to be, excluded from gross income for federal income tax purposes. The State has agreed to do so. A failure to comply may cause interest on the Bonds to be included in gross income for federal income tax purposes, in some cases retroactively to the date the Bonds were issued. We express no opinion about other federal tax law consequences regarding the Bonds.

The rights of the owners of the Bonds and the enforceability of the Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or an equitable proceeding). This letter expresses no opinion as to the availability of any particular form of judicial relief.

We have not been engaged or undertaken to review the accuracy, completeness, or sufficiency of the Official Statement dated October 5, 2016 or other offering material relating to the Bonds (except to the extent, if any, stated in the Official Statement), and we express no opinion as to those matters (except only the matters set forth as our opinion in the Official Statement).

This letter speaks as of its date. We assume no duty to change this letter to reflect any facts or circumstances that later come to our attention or any changes in law. In acting as bond counsel, we have established an attorney-client relationship solely with the State.

Very truly yours,

FOLEY & LARDNER LLP



