#### **OFFICIAL STATEMENT**

New Issue

**Dated: Date of Delivery** 

This Official Statement provides information about the Bonds. Some of the information appears on this cover page for ready reference. To make an informed investment decision, a prospective investor should read the entire Official Statement.

# \$257,415,000 STATE OF WISCONSIN

GENERAL OBLIGATION REFUNDING BONDS OF 2014, SERIES 4

Due: May 1, as shown below

<ul> <li>AA Fitch Ratings</li> <li>AA Kroll Bond Rating Agency, Inc.</li> <li>Aa2 Moody's Investors Service, Inc.</li> <li>AA Standard &amp; Poor's Ratings Service</li> </ul>
Interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers — <i>See pages 9-10.</i>
Interest on the Bonds is not exempt from current State of Wisconsin income or franchise taxes— <i>See page 10</i> .
The Bonds maturing on or after May 1, 2025 are callable at par on November 1, 2024 or any date thereafter— <i>See pages 3-4.</i>
General obligations of the State of Wisconsin—See page 3.
Proceeds from the Bonds are being used for the advance refunding of general obligation bonds previously issued by the State of Wisconsin for general governmental purposes— <i>See pages 2-3.</i>
May 1 and November 1, beginning May 1, 2015.
On or about January 15, 2015
Multiples of \$5,000
Foley & Lardner LLP
Secretary of Administration
Wisconsin Capital Finance Office (608) 266-2305; DOACapitalFinanceOffice@wisconsin.gov
The Depository Trust Company—See pages 4-5.
This Official Statement incorporates by reference, and includes updated information and makes changes or additions to, Parts I, II, and III of the State of Wisconsin Continuing Disclosure Annual Report, dated December 27, 2013.
Pursuant to its continuing disclosure undertakings, the State intends to publish and file with the MSRB through EMMA a new Continuing Disclosure Annual Report on or about December 27, 2014. Upon filing, Parts II and III of that 2014 Annual Report are incorporated by reference into this Official Statement, with such incorporation being deemed a supplement to this Official Statement— <i>See page 1</i> .

The prices and yields listed below were determined on December 9, 2014 at negotiated sale.

CUSIP	Due (May 1)	Principal Amount	Interest Rate	Yield at Issuance	Price at Issuance	First Optional Call Date (November 1)	Call Price
97705L7A9	2019	\$ 36,960,000	5.00%	1.22%	115.766%	Not Callable	-
97705L 6V4	2020	3,000,000	2.00	1.47	102.689	Not Callable	-
97705L 6Z5	2020	29,770,000	5.00	1.47	117.915	Not Callable	-
97705L6W2	2025	51,080,000	5.00	2.30	123.553 (4	<sup>a)</sup> 2024	100%
97705L 6X0	2026	53,775,000	5.00	2.41	122.472 (*	<sup>a)</sup> 2024	100
97705L 6Y8	2027	54,110,000	5.00	2.47	121.887 (	<sup>a)</sup> 2024	100
97705L 7B7	2028	28,720,000	5.00	2.52	121.402 (*	a) 2024	100

<sup>(a)</sup> These Bonds are priced to the November 1, 2024 first optional call date.

Morgan Stanley									
	Barclays	<b>Drexel Hamilton</b>							
Goldman Sachs	Siebert Brand	ford Shank & Co LLC	Wells Fargo Securities						
D 1 10 0011									

December 10, 2014

This document is called an official statement because it is the only document the State has authorized for providing information about the Bonds. This document is not an offer or solicitation for the Bonds, and no unlawful offer, solicitation, or sale may occur through the use of this document or otherwise. This document is not a contract, and it provides no investment advice. Prospective investors should consult their advisors and legal counsel with questions about this document, the Bonds, and anything else related to the offering.

The purpose of this document is to provide prospective investors with information that may be important in making an investment decision. It may not be used for any other purpose without the State's permission. The State is the author of this document and is responsible for its accuracy and completeness. The Underwriters are not the authors of this document. In accordance with their responsibilities under federal securities laws, the Underwriters are required to review the information in this document and must have a reasonable basis for their belief in the accuracy and completeness of its key representations.

Certain statements in this document are forward-looking statements that are based on expectations, estimates, projections, or assumptions. Forward-looking statements contained in this document are made as of the date hereof, and the State undertakes no obligation to update such statements to reflect subsequent events or circumstances. Actual results could differ materially from the anticipated results.

Some of the people who prepared, compiled, or reviewed this information had specific functions that covered some aspects of the offering but not others. For example, financial staff focused on quantitative financial information, and legal counsel focused on specific documents or legal issues assigned to them.

No dealer, broker, sales representative, or other person has been authorized by the State to give any information or to make any representations about the Bonds other than what is in this document. The information and expressions of opinion in this document may change without notice. The delivery of this document or any sale of the Bonds does not imply that there has been no change in the matters contained in this document since the date of this document. Material referred to in this document is not part of this document unless expressly incorporated.

In connection with the offering of the Bonds, the Underwriters may over-allot or effect transactions which stabilize or maintain the market prices of the Bonds at levels above those which might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued at any time. The Underwriters may offer and sell the Bonds to certain dealers and dealer banks and banks acting as agents at prices lower than the public offering prices stated on the front cover hereof and such public offering prices may be changed from time to time by the Underwriters.

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# STATE OFFICIALS PARTICIPATING IN ISSUANCE AND SALE OF BONDS

#### **BUILDING COMMISSION MEMBERS<sup>(a)</sup>**

#### **Term of Office Expires**<sup>(b)</sup> **Voting Members** January 5, 2015 Governor Scott Walker, Chairperson Representative Dean Kaufert, Vice-Chairperson January 5, 2015 Senator Scott Fitzgerald January 5, 2015 Senator Terry Moulton January 5, 2015 Senator Fred Risser January 2, 2017 **Representative Joan Ballweg** January 5, 2015 **Representative Gordon Hintz** January 5, 2015 Mr. Robert Brandherm, Citizen Member At the pleasure of the Governor Nonvoting, Advisory Members Vacant, State Chief Engineer Department of Administration Mr. Daniel J. Stephans, State Ranking Architect Department of Administration **Building Commission Secretary**

Ms. Summer R. Strand, Administrator Division of Facilities Development Department of Administration At the pleasure of the Building Commission and the Secretary of Administration

#### **OTHER PARTICIPANTS**

Mr. J.B. Van Hollen State Attorney General Mr. Mike Huebsch, Secretary Department of Administration

At the pleasure of the Governor

January 5, 2015

#### DEBT MANAGEMENT AND DISCLOSURE

Department of Administration Capital Finance Office P.O. Box 7864 101 E. Wilson Street, FLR 10 Madison, WI 53707-7864 Telefax (608) 266-7645 DOACapitalFinanceOffice@wisconsin.gov

> Mr. Kevin D. Taylor Capital Finance Director (608) 266-2305 DOACapitalFinanceOffice@ wisconsin.gov

Mr. David Erdman Assistant Capital Finance Director (608) 267-0374 DOACapitalFinanceOffice@wisc onsin.gov Mr. Brad Elmer Capital Finance Officer (608) 267-7399 DOACapitalFinanceOffice @wisconsin.gov

<sup>(a)</sup> The Building Commission is composed of eight voting members. The Governor serves as the chairperson. Each house of the Wisconsin State Legislature appoints three members. State law provides for the two major political parties to be represented in the membership from each house. One citizen member is appointed by the Governor and serves at the Governor's pleasure.

<sup>(b)</sup> As a result of the November 4, 2014 General Election, an inauguration of elected officials will occur on January 5, 2015. Governor Scott Walker was re-elected for another four-year term and the new Attorney General will be Brad D. Schimel. Other changes to the voting members of the Building Commission are also expected to occur.

# SUMMARY DESCRIPTION OF BONDS

	SUMMARI DESCRIFTION OF DOINDS
	resented on this page for the convenience of the reader. To make an informed rding the Bonds, a prospective investor should read the entire Official Statement.
Description:	State of Wisconsin General Obligation Refunding Bonds of 2014, Series 4
Principal Amount:	\$257,415,000
Denominations:	Multiples of \$5,000
Date of Issue:	On or about January 15, 2015
Record Date:	April 15 and October 15
Interest Payments:	May 1 and November 1, beginning May 1, 2015
Maturities:	May 1, 2019-20 and May 1, 2025-2028— <i>See front cover</i> .
Redemption:	<i>Optional</i> —The Bonds maturing on or after May 1, 2025 are callable at par on November 1, 2024 or any date thereafter— <i>See pages 3-4.</i>
Form:	Book-entry-only—See pages 4-5.
Paying Agent:	All payments of principal of, and interest on, the Bonds will be paid by the Secretary of Administration. All payments will be made to The Depository Trust Company, which will distribute payments to DTC Participants as described herein.
Security:	The Bonds are general obligations of the State of Wisconsin. As of November 1, 2014, general obligations of the State were outstanding in the principal amount of \$7,755,621,112.
Additional General	
Obligation Debt:	The State may issue additional general obligation debt—See pages 6-7.
Authority for Issuance:	The Bonds are issued under Article VIII of the Wisconsin Constitution and Chapters 18 and 20 of the Wisconsin Statutes.
Purpose:	Proceeds from the Bonds are being used for the advance refunding of general obligation bonds previously issued by the State for general governmental purposes— <i>See pages 2-3</i> .
Legality of Investment:	State law provides that the Bonds are legal investments for all banks, trust companies, bankers, savings banks and institutions, building and loan associations, savings and loan associations, credit unions, investment companies, and other persons or entities carrying on a banking business; for all personal representatives, guardians, trustees, and other fiduciaries; and for the State and all public officers, municipal corporations, political subdivisions, and public bodies.
Tax Exemption:	Interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers— <i>See pages 9-10</i> .
	Interest on the Bonds is not exempt from current State of Wisconsin income or franchise taxes— <i>See page 10.</i>
2013 Annual Report:	This Official Statement incorporates by reference, and makes certain updates to, Parts I, II, and III of the State of Wisconsin Continuing Disclosure Annual Report, dated December 27, 2013. Pursuant to its continuing disclosure undertakings, the State intends to publish a new Continuing Disclosure Annual Report on or about December 27, 2014, which will supplement this Official Statement— <i>See page 1</i> .
Legal Opinion:	Validity and tax opinion for the Bonds to be provided by Foley & Lardner LLP— See APPENDIX C.

# **OFFICIAL STATEMENT**

# \$257,415,000 STATE OF WISCONSIN GENERAL OBLIGATION REFUNDING BONDS OF 2014, SERIES 4

# **INTRODUCTION**

#### General

This Official Statement provides information about the \$257,415,000 General Obligation Refunding Bonds of 2014, Series 4 (**Bonds**) to be issued by the State of Wisconsin (**State**). This Official Statement incorporates by reference, and includes updated information and makes changes or additions to, Parts I, II, and III of the State of Wisconsin Continuing Disclosure Annual Report, dated December 27, 2013 (**2013 Annual Report**).

The Bonds are authorized under the Wisconsin Constitution and the Wisconsin Statutes, and issued pursuant to an authorizing resolution that the State of Wisconsin Building Commission (**Commission**) adopted on August 6, 2014 (**Resolution**).

The Commission, an agency of the State, is empowered by law to authorize, issue, and sell all the State's general obligations. The Commission is assisted and staffed by the State of Wisconsin Department of Administration (**Department of Administration**).

The Commission has authorized the Department of Administration to prepare this Official Statement. This Official Statement contains information furnished by the State or obtained from the sources indicated.

#### **Official Statement Supplement**

Pursuant to its continuing disclosure undertakings, the State intends to publish a new Continuing Disclosure Annual Report on or about December 27, 2014 (**2014 Annual Report**) and to file the 2014 Annual Report with the Municipal Securities Rulemaking Board (**MSRB**) through its Electronic Municipal Market Access (**EMMA**) system. Upon filing through EMMA, Parts II and III of that 2014 Annual Report are deemed to be incorporated by reference into this Official Statement and to supplement this Official Statement from the date of such filing with EMMA. The State intends to include audited general purpose external financial statements of the State for the fiscal year ending June 30, 2014 as an exhibit to Part II of the 2014 Annual Report. The State expects audited general purpose external financial statements of the State for the fiscal purpose external financial statements of the state spects audited general purpose external financial statements of the State for the fiscal year ending June 30, 2014 as an exhibit to Part II of the 2014 Annual Report. The State expects audited general purpose external financial statements of the State for the fiscal year ending June 30, 2014 and separately filed and available through EMMA on or about December 18, 2014.

# THE STATE

The State is located in the Midwest among the northernmost tier of states. The State ranks 20th among the states in population and 25th in land area. Wisconsin attained statehood in 1848, its capital is Madison, and its largest city is Milwaukee.

Information concerning the State, its financial condition, and its general obligation debt is included as APPENDIX A, which incorporates by reference Parts II and III of the 2013 Annual Report. APPENDIX A also updates, or makes changes or additions to, Parts II and III of the 2013 Annual Report, including but not limited to:

- Updated General Fund condition statement and General Fund revenue estimates for the 2014-15 fiscal year, as included in the Department of Administration's Agency Budget Requests and Revenue Estimates Report, dated November 20, 2014 (November 2014 DOA Report).
- Annual Fiscal Report (budgetary basis), dated October 15, 2014, for the 2013-14 fiscal year, including summary of actual General Fund tax collections for the 2013-14 fiscal year.

- Information included in the Legislative Fiscal Bureau (LFB) memorandum dated January 16, 2014 (January 2014 LFB Memorandum).
- General Fund information for the 2013-14 fiscal year through June 30, 2014 and General Fund information for the 2014-15 fiscal year through October 31, 2014, which are both presented on either a cash basis or an agency-recorded basis.

APPENDIX A will also incorporate by reference Parts II and III of the 2014 Annual Report upon filing with the MSRB through its EMMA system, with such incorporation being deemed a supplement to this Official Statement. See "INTRODUCTION; Official Statement Supplement".

Requests for additional information about the State may be directed to:

Contact:	State of Wisconsin Capital Finance Office
	Department of Administration
	Attn: Capital Finance Director
Mail:	101 East Wilson Street, FLR 10
	P.O. Box 7864
	Madison, WI 53707-7864
Phone:	(608) 266-2305
E-mail:	DOACapitalFinanceOffice@wisconsin.gov
Web site:	www.doa.wi.gov/capitalfinance

# PLAN OF REFUNDING

# General

The Commission is empowered by law to issue refunding bonds. The Bonds are being issued for the purposes and within the amounts authorized by the Wisconsin State Legislature (Legislature). See APPENDIX B.

# **Advance Refunding**

The Bonds are being issued for the advance refunding of general obligation bonds, or portions thereof, previously issued by the State for general governmental purposes (**Advance Refunding**). The refunded maturities, or portions of maturities, associated with the Advance Refunding are currently outstanding in the total principal amount of \$277,615,000 (**Advance Refunded Bonds**).

APPENDIX D identifies, and provides information about, the Advance Refunded Bonds.

To provide for the Advance Refunding, proceeds of the Bonds will be used to purchase direct, noncallable general obligations of the United States or its agencies, corporations wholly owned by the United States, the Federal National Mortgage Association, or any corporation chartered by an act of Congress (Escrow Obligations). The principal payments on these Escrow Obligations, together with the interest to be earned, and a beginning cash deposit, will be sufficient:

- to pay when due the interest on the Advance Refunded Bonds to and including their respective maturity or redemption dates, and
- to pay the principal or redemption price of the Advance Refunded Bonds when due at maturity or on their respective redemption dates.

# Refunding Escrow Agreement

The Escrow Obligations, the beginning cash balance, and the interest earnings will be held in an escrow fund (Escrow Fund) created by a Refunding Escrow Agreement (Escrow Agreement), between the State and The Bank of New York Mellon Trust Company, N.A. (Escrow Trustee), solely for the benefit of the owners of the Advance Refunded Bonds. Neither the Escrow Obligations, the cash on deposit, nor the interest earnings held in the Escrow Fund will serve as security or be available for the payment of the Bonds.

The Escrow Fund will be held by the Escrow Trustee in trust to make payments of the principal and redemption price of, and interest on, the Advance Refunded Bonds. The Escrow Fund will be held by the Escrow Trustee separate and apart from all other funds or accounts held by the Escrow Trustee. No fees or other charges of the Escrow Trustee may be paid from moneys in the Escrow Fund. Instead, the Escrow Agreement provides that the State will pay all such fees and charges to the Escrow Trustee from other available funds.

The arithmetical accuracy of the computations of the sufficiency of the amounts deposited into the Escrow Fund will be independently verified by Robert Thomas CPA, LLC (Verification Agent).

## Use of Proceeds and Pledge

All money in the Escrow Fund may be expended only for the payment of the principal of, and redemption premium (if any) and interest on, the Advance Refunded Bonds. However, notwithstanding the amounts in the Escrow Fund, there is irrevocably appropriated, as a first charge on all revenues of the State, a sum sufficient for the payment of the Advance Refunded Bonds. Each year, for the purpose of determining the constitutional limit on public debt, the amounts in the Escrow Fund will be subtracted from the amount of outstanding aggregate public debt of the State.

# THE BONDS

# General

The front cover of this Official Statement sets forth the maturity dates, principal amounts, interest rates, yields, prices, and other information for the Bonds. The Bonds are being issued in book-entry-only form, so the registered owner will be a securities depository or its nominee. The Commission has appointed, as the securities depository for the Bonds, The Depository Trust Company, New York, New York (DTC). See "THE BONDS; Book-Entry-Only Form".

The Bonds will be dated their date of delivery (expected to be January 15, 2015) and will bear interest from that date, payable on May 1 and November 1 of each year, beginning on May 1, 2015.

Interest on the Bonds will be computed on the basis of a 360-day year of twelve 30-day months. So long as the Bonds are in book-entry-only form, payments of the principal of, and interest on, each Bond will be paid to the securities depository.

The Bonds are issued as fully-registered, certificated bonds in principal denominations of \$5,000 or multiples of \$5,000.

# Security

The Bonds are direct and general obligations of the State. The Wisconsin Constitution pledges the full faith, credit, and taxing power of the State to make principal and interest payments on general obligations, and requires the Legislature to provide for their payment by appropriation. The Wisconsin Statutes establish, as security for the payment of all debt service on general obligations, a first charge upon all revenues of the State. Further, a sufficient amount of those revenues is irrevocably appropriated for the payment of principal of, and interest on, general obligations, so that no subsequent legislative action is required to release such revenues. The Bonds are secured equally with all other outstanding general obligations issued by the State.

## **Redemption Provisions**

## **Optional Redemption**

The Bonds maturing on or after May 1, 2025 may be redeemed on November 1, 2024, or any date thereafter, in whole or in part in multiples of \$5,000, at a redemption price equal to par (100% of the principal amount to be redeemed), plus accrued interest to the redemption date. The Commission may decide whether to redeem the Bonds, and the Capital Finance Director of the State may direct the amounts and maturities of such Bonds to be redeemed.

## Selection of Bonds

If some but less than all the Bonds are to be redeemed on any date, the State shall select the aggregate principal amounts of each stated maturity to be redeemed. So long as the Bonds to be redeemed are in book-entry-only form, selection of the beneficial owners affected by the redemption will be made by the securities depository and its participants in accordance with their rules.

#### Notice of Redemption

So long as the Bonds are in book-entry-only form, any redemption notice will be sent to the securities depository between 30 and 60 days before the redemption date. A redemption notice may be revoked by sending notice to the securities depository at least 15 days before the proposed redemption date.

Interest on any Bond called for redemption will cease to accrue on the redemption date so long as the Bond is paid or money is provided for its payment.

#### **Registration and Payment of Bonds**

So long as the Bonds are in book-entry-only form, payment of the principal of, and interest on, the Bonds on the payment date will be made by wire transfer to the securities depository or its nominee by the **Paying Agent**—which is the Secretary of Administration.

## Ratings

The following ratings have been assigned to the Bonds:

<u>Rating</u>	Rating Organization
AA	Fitch Ratings
AA	Kroll Bond Rating Agency, Inc.
Aa2	Moody's Investors Service, Inc. <sup>(a)</sup>
AA	Standard & Poor's Ratings Services

<sup>(a)</sup> On November 19, 2014, Moody's Investors Service, Inc. changed the outlook on State general obligations from "stable" to "positive" while maintaining the rating of Aa2.

Any explanation of what a rating means may only be obtained from the rating organization giving the rating. A securities rating is not a recommendation to buy, sell, or hold securities and may be subject to revision or withdrawal at any time. Any downgrade or withdrawal of a rating may adversely affect the market price of the Bonds.

## Sources and Uses of Funds

The proceeds from the sale of the Bonds are expected to be used as follows:

Sources	
Principal Amount	\$ 257,415,000.00
Original Issue Premium	53,345,979.60
TOTAL SOURCES	\$ 310,760,979.60
Uses	
Deposit to Escrow Fund	\$ 308,748,272.98
Underwriters' Discount	1,341,135.58
Costs of Issuance	671,571.04
TOTAL USES	\$ 310,760,979.60

## **Book-Entry-Only Form**

The Bonds are being initially issued in book-entry-only form. Purchasers of the Bonds will not receive bond certificates but instead will have their ownership in the Bonds recorded in the book-entry system.

Bond certificates are to be issued and registered in the name of a nominee of DTC, which acts as a securities depository for the Bonds. Ownership of the Bonds by the purchasers is shown in the records of

brokers and other organizations participating in the DTC book-entry system (**DTC Participants**). All transfers of ownership in the Bonds must be made, directly or indirectly, through DTC Participants.

#### Payment

The State will make all payments of principal of, and interest on, the Bonds to DTC. Owners of the Bonds will receive payments through the DTC Participants.

## Notices and Voting Rights

The State will provide any notices or other communications about the Bonds to DTC. Owners of the Bonds will receive any notices or communications through the DTC Participants. In any situation involving voting rights, DTC will not vote but will rather give a proxy through the DTC Participants.

#### Redemption

If less than all the Bonds of a given maturity are being redeemed, DTC's practice is to determine by lottery the amount of the Bonds to be redeemed from each DTC Participant.

#### Discontinued Service

In the event that participation in DTC's book-entry system were to be discontinued without a successor securities depository being appointed, bond certificates would be executed and delivered to DTC Participants.

## Further Information

Further information concerning DTC and DTC's book-entry system is available at www.dtcc.com. The State is not responsible for any information available on DTC's web site. That information may be subject to change without notice.

The State is not responsible for a failure by DTC or any DTC Participant to transfer payments or notices to the owners of the Bonds or to follow the procedures established by DTC for its book-entry system.

## Redemption and Payment if Bonds Are Not in Book-Entry-Only Form

In the event the Bonds were not in book-entry-only form, how the Bonds are redeemed and paid would differ.

Bonds would be selected for redemption by lot. Any redemption notice would be published between 30 and 60 days before the date of redemption in a financial newspaper published or circulated in New York, New York. The notice would also be mailed, postage prepaid, between 30 and 60 days before the redemption date, to the registered owners of any Bonds to be redeemed. The mailing, however, would not be a condition to the redemption notice could be revoked by publication of a notice at least 15 days before the proposed redemption date in a financial newspaper published or circulated in New York, New York. Any revocation notice would also be mailed, postage prepaid, at least 15 days before the proposed redemption date to the registered owners of any Bonds to have been redeemed. The mailing, however, would not be a condition to the revocation; the revocation would still be effective even if the notice were not mailed. Interest on any Bond called for redemption would cease to accrue on the redemption date so long as the Bond was paid or money was provided for its payment.

Payment of principal would be made by check or draft issued upon the presentation and surrender of the Bonds at the principal office of the Paying Agent, as designated by the Commission. Payment of interest due on the Bonds would be made by check or draft mailed to the registered owner shown in the registration book at the close of business on the record date—which is the 15th day (whether or not a business day) of the calendar month before the interest payment date.

# UNDERWRITING

The Bonds are being purchased by the **Underwriters** listed on the front cover, for which Morgan Stanley & Co. LLC is acting as the representative (**Representative**). The Underwriters have agreed, subject to

certain conditions, to purchase the Bonds from the State at an aggregate purchase price of \$309,419,844.02 reflecting an original issue premium of \$53,345,979.60 and Underwriters' discount of \$1,341,135.58.

The Underwriters have agreed to reoffer the Bonds at the public offering prices or yields set forth on the front cover. The Bonds may be offered and sold to certain dealers (including dealers depositing the Bonds into investment trusts) at prices lower than such public offering prices, and such prices may be changed, from time to time, by the Underwriters. The Underwriters' obligations are subject to certain conditions, and they will be obligated to purchase all the Bonds if any Bonds are purchased.

Certain legal matters will be passed upon for the Underwriters by their counsel, Chapman and Cutler LLP.

# **OTHER INFORMATION**

# Limitations on Issuance of General Obligations

General obligations issued by the State are subject to debt limits set forth in the Wisconsin Constitution and the Wisconsin Statutes. There is an annual debt limit of three-quarters of one percent, and a cumulative debt limit of five percent, of the aggregate value of all taxable property in the State. Currently, the annual debt limit is \$3,596,099,766, and the cumulative debt limit is \$23,973,998,440. Funding or refunding obligations (such as the Bonds) are not subject to the annual limit but are accounted for in applying the cumulative debt limit. Accrued interest on any obligation that is not paid during the fiscal year in which it accrues is treated as debt and taken into account for purposes of the debt limitations.

As of November 1, 2014, general obligations of the State were outstanding in the principal amount of \$7,755,621,112. The issuance of the Bonds will not cause the State to exceed its annual debt limit or its cumulative debt limit.

# **Borrowing Plans for Calendar Years 2014 and 2015**

#### General Obligations

The Bonds are expected to be the first series of general obligations to be issued in calendar year 2015.

The State has previously issued eight series of general obligations in calendar year 2014:

- One series has been placed with a bank and relates to a term loan agreement in which the bank has committed to provide up to \$280 million, pursuant to certain terms and conditions, between February 1, 2015 and May 1, 2015, for refunding purposes on May 1, 2015.
- Three series of general obligation refunding bonds in the aggregate par amount of \$700 million used for current and advance refunding purposes.
- Two series of general obligation bonds used for various governmental purposes in the aggregate par amount of \$482 million.
- One series of general obligation extendible municipal commercial paper notes (**2014 EMCP**) used for various governmental purposes in the aggregate par amount of \$105 million.
- One series of general obligation subsidy bonds in the par amount of \$11 million purchased by the Environmental Improvement Fund for the State's Clean Water Fund Program.

In addition to the Bonds, the Commission has authorized the issuance of the following general obligations:

- Up to \$338 million of additional general obligations for the refunding of general obligation bonds previously issued for general governmental purposes. The amount and timing of any sale and issuance of additional general obligations for refunding purposes depend on market conditions.
- Up to \$39 million of additional general obligation subsidy bonds to be purchased by the Environmental Improvement Fund for the Clean Water Fund Program. The amount and timing

of any issuance of general obligation subsidy bonds for this purpose depend on various factors, including the amount and timing of loan disbursements from the Clean Water Fund Program.

- Up to \$75 million of general obligation refunding bonds to refund general obligation bonds previously issued for the veterans housing loan program. The amount and timing of any issuance of general obligation refunding bonds for this purpose depend on market conditions and other factors relating to the veterans housing loan program.
- General obligations for the funding of the State's outstanding general obligation commercial paper notes and extendible municipal commercial paper, which were outstanding in the amount of \$687 million as of November 1, 2014. The amount and timing of any issuance of general obligations for this purpose depend on a decision to fund outstanding obligations bearing variable interest rates either with a different form of variable-rate obligation or with bonds bearing a fixed interest rate.

# Other Obligations

The State has issued two series of transportation revenue bonds in calendar year 2014 in the aggregate par amount of \$434 million. Approximately \$300 million was to finance certain transportation facilities and highway projects, and approximately \$134 million was for the current and advance refunding of outstanding transportation revenue bonds. The authorization and amount and timing of any sale and issuance of additional transportation revenue refunding bonds depend on market conditions.

The State has not issued any clean water revenue bonds in this calendar year. The Commission has authorized up to \$100 million of clean water revenue bonds and up to \$225 million of clean water revenue refunding bonds. The amount and timing of any issuance of clean water revenue bonds depend on loan activity in the State's Clean Water Fund Program, and the amount and timing of any issuance of clean water revenue refunding bonds depend on market conditions.

The Department of Administration has issued two series of master lease certificates of participation (State of Wisconsin) in the aggregate amount of \$71 million in calendar year 2014 for the funding of lease schedules under the department's master lease program. The amount and timing of the issuance of additional master lease certificates of participation depend on market conditions and originations in the State's Master Lease Program.

At this time, the State does not expect to issue operating notes for the 2014-2015 fiscal year.

# **Reference Information About the Bonds**

Information about the Bonds is provided for reference in both the following table and the table on the front cover of this Official Statement. The CUSIP number for each maturity has been obtained from a source the State believes to be reliable, but the State is not responsible for the correctness of the CUSIP numbers. The Underwriters have provided the reoffering yields and prices for the Bonds. For each of the Bonds subject to optional redemption, the yield at issuance shown is the lower of the yield to the first optional call date or the yield to the nominal maturity date.

#### \$257,415,000 State of Wisconsin General Obligation Refunding Bonds of 2014, Series 4

## Dated Date: Date of Delivery First Interest Date: May 1, 2015 Issuance Date: On or about January 15, 2015

CUSIP	Due (May 1)	Principal Amount	Interest Rate	Yield at Issuance	Price at _Issuance	First Optional Call Date (November 1)	Call Price
97705L7A9	2019	\$ 36,960,000	5.00%	1.22%	115.766%	Not Callable	-
97705L 6V4	2020	3,000,000	2.00	1.47	102.689	Not Callable	-
97705L 6Z5	2020	29,770,000	5.00	1.47	117.915	Not Callable	-
97705L6W2	2025	51,080,000	5.00	2.30	123.553 <sup>(a</sup>	) 2024	100%
97705L 6X0	2026	53,775,000	5.00	2.41	122.472 <sup>(a</sup>	) 2024	100
97705L 6Y8	2027	54,110,000	5.00	2.47	121.887 <sup>(a</sup>	) 2024	100
97705L 7B7	2028	28,720,000	5.00	2.52	121.402 <sup>(a</sup>	) 2024	100

<sup>(a)</sup> These Bonds are priced to the November 1, 2024 first optional call date.

# **Financial Advisor**

Lamont Financial Services Corporation has been engaged by the State to perform professional services in the capacity of financial advisor (**Financial Advisor**). The Financial Advisor has provided advice on the plan of refunding and the structure of the Bonds, reviewed certain legal and disclosure documents, including this Official Statement, for financial matters, and reviewed the pricing of the Bonds by the Underwriters.

# **Verification of Mathematical Computations**

The arithmetical accuracy of certain computations was independently verified by the Verification Agent. These computations, which were provided by the Underwriters, indicate that the projected receipts from the Escrow Obligations, together with an initial cash deposit, are sufficient to make all payments of the principal of, and premium (if any) and interest on, the Advance Refunded Bonds to become due on their respective redemption or maturity dates.

In addition, the computations indicate that the yield of the Escrow Fund that holds cash deposited from, and Escrow Obligations purchased with, proceeds of the Bonds is less than the composite yield on the Bonds and the 2014 EMCP, which are being treated as part of a single issue with the Bonds for federal income tax purposes. The Verification Agent relied upon assumptions and information supplied by the Underwriters on behalf of the State and has not made any study or examination of them, except as noted in its report. The Verification Agent has not expressed an opinion on the reasonableness of the assumptions or the likelihood that the debt service requirements of the Advance Refunded Bonds will be paid as described in its report.

## Legal Investment

State law provides that the Bonds are legal investments for the following:

- Banks, trust companies, bankers, savings banks and institutions, building and loan associations, savings and loan associations, credit unions, investment companies, and other persons or entities carrying on a banking business.
- Personal representatives, guardians, trustees, and other fiduciaries.
- The State and all public officers, municipal corporations, political subdivisions, and public bodies.

## **Legal Opinions**

#### Bond Opinion

Legal matters relating to the authorization, issuance, and sale of the Bonds are subject to the approval of **Bond Counsel**, which is Foley & Lardner LLP. When the Bonds are delivered, Bond Counsel will deliver an approving opinion in substantially the form shown in <u>APPENDIX C</u>. If certificated Bonds were issued, then the opinion would be printed on the reverse side of each Bond.

#### Attorney General

As required by law, the office of the Attorney General will examine a certified copy of all proceedings leading to issuance of the Bonds. When the Bonds are delivered, the Attorney General will deliver an opinion on the regularity and validity of the proceedings. The Attorney General's opinion will also state that there is no action, suit, or proceeding, either pending or threatened in writing, known to the Attorney General, restraining or enjoining the issuance, sale, execution, or delivery of the Bonds, and there also is no action, suit, or proceeding, either pending or threatened in writing, known to the Attorney General, in any way contesting or affecting (1) the titles to their respective offices of any of the State officers involved in the issuance of the Bonds, (2) the validity of the Bonds or any of the proceedings taken with respect to the issuance, sale, execution, or delivery of the Bonds, or (3) the pledge or application of any moneys or security provided for the payment of the Bonds.

If certificated Bonds were issued, then a certificate of the Attorney General would be printed on the reverse side of each Bond.

# **Tax Exemption**

#### Federal Income Tax

In the opinion of Bond Counsel, under existing law, interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers; however, interest on the Bonds is taken into account in determining adjusted current earnings for purposes of computing the alternative minimum tax imposed on certain corporations. The State must comply with certain requirements of the Internal Revenue Code for interest on the Bonds to be, or continue to be, excluded from gross income for federal income tax purposes. The State has agreed to comply with those requirements to the extent it may lawfully do so. Its failure to do so may cause interest on the Bonds to be included in gross income for federal income tax purposes, perhaps even starting from the date on which the Bonds are issued. No provision is made for an increase in interest rates or a redemption of the Bonds in the event interest on the Bonds is included in gross income.

The opinion of Bond Counsel will be based on legal authorities that are current as of its date, will cover certain matters not directly addressed by those authorities, and will represent Bond Counsel's judgment regarding the proper treatment of the Bonds for federal income tax purposes. It will not be binding on the Internal Revenue Service (**IRS**) or the courts and will not be a guaranty of result. As to questions of fact, Bond Counsel will rely upon certified proceedings and certifications of public officials and others without independently undertaking to verify them.

Bond Counsel will express no opinion about other federal tax matters regarding the Bonds. Other federal tax law provisions may adversely affect the value of an investment in the Bonds for particular owners of those Bonds. Prospective investors should consult their own tax advisors about the tax consequences of owning a Bond.

The IRS has an active tax-exempt bond enforcement program. Under current IRS procedures, owners of the Bonds would have little or no right to participate in an IRS examination of the Bonds. Moreover, it may not be practicable to obtain judicial review of IRS positions with which the State disagrees. Any action of the IRS, including selection of the Bonds for examination, the conduct or conclusion of such an examination, or an examination of obligations presenting similar tax issues, may affect the marketability of the Bonds.

Current and future legislative proposals, if enacted into law, may cause the interest on the Bonds to be subject, directly or indirectly, to federal income taxation or otherwise prevent the owners of the Bonds from realizing the full current benefit of the tax status of such interest. The introduction or enactment of any such legislative proposals may also affect the marketability of the Bonds. Prospective investors should consult their own tax advisors about federal legislative proposals.

## State of Wisconsin Income and Franchise Taxes

Interest on the Bonds is not exempt from current State of Wisconsin income or franchise taxes. Prospective investors should consult their own tax advisors about the state and local tax consequences of owning a Bond.

# Premium Bonds

Under existing law, no deduction is allowed for any amortizable bond premium on the Bonds. The excess of the issue price over the principal amount of that Bond is the amortizable bond premium. The issue price of the Bonds having a common maturity date and interest rate generally is the initial offering price to the public, excluding underwriters or other intermediaries, at which price a substantial amount of such maturity of the Bonds were first sold. Based on representations from the Underwriters, the State expects that the issue price of each maturity of the Bonds to be the Price at Issuance set forth in the table under "OTHER INFORMATION; Reference Information About Bonds".

During each taxable year, an owner of Bonds with amortizable bond premium must reduce his, her, or its tax basis in the Bond by the amount of the amortizable bond premium that is allocable to the portion of that taxable year during which the owner owned the Bond. The adjusted tax basis in a Bond will be used to determine taxable gain or loss upon a disposition (for example, upon a sale, exchange, redemption, or payment at maturity) of the Bond.

Owners of Bonds purchased at a premium should consult their own tax advisors with respect to the federal tax consequences of owning such Bonds, including computation of their tax basis and the effect of any purchase of Bonds that is not made in the initial offering at the issue price. Owners of such Bonds should also consult their own tax advisors with respect to the state and local tax consequences of owning those Bonds.

# **CONTINUING DISCLOSURE**

The State has made an undertaking, for the benefit of the beneficial owners of the Bonds, to provide an annual report presenting certain financial information and operating data about the State (**Annual Reports**). By December 27 of each year, the State will file the Annual Report with the MSRB through its EMMA system. The State will also provide to the MSRB notices of the occurrence of certain events specified in the undertaking. Part I of the 2013 Annual Report, which contains information on the undertaking, is included by reference as part of this Official Statement.

Copies of the Annual Reports and notices may be obtained from:

State of Wisconsin Capital Finance Office Department of Administration Attn: Capital Finance Director 101 East Wilson Street, FLR 10 P.O. Box 7864 Madison, WI 53707-7864 (608) 266-2305 DOACapitalFinanceOffice@wisconsin.gov www.doa.wi.gov/capitalfinance The undertaking also describes the consequences if the State fails to provide any required information. The State must report the failure to the MSRB. In the last five years, the State has not failed to comply in any material respect with this, or any similar, undertaking. During that period, rating agencies have changed their respective ratings with respect to various bond insurers. Certain obligations previously issued by the State were insured by policies issued by these bond insurers, and the State did not file notice of those rating changes, based on a determination that the changes were not material. On July 31, 2014, the State filed with the MSRB through its EMMA system, as a technical clarification, a written notice of those rating changes of bond insurers where the rating before the change was above the underlying rating of the respective State obligations.

Dated: December 10, 2014

# STATE OF WISCONSIN

/S/ SCOTT WALKER

Governor Scott Walker, Chairperson State of Wisconsin Building Commission

/S/ MIKE HUEBSCH

Mike Huebsch, Secretary State of Wisconsin Department of Administration

/S/ SUMMER R. STRAND

Summer R. Strand, Secretary State of Wisconsin Building Commission

# APPENDIX A

# INFORMATION ABOUT THE STATE

This Appendix includes by reference information concerning the State of Wisconsin (State) contained in Parts II and III of the State of Wisconsin Continuing Disclosure Annual Report, dated December 27, 2013 (2013 Annual Report), which can be obtained as described below. This Appendix also includes any updates, or makes changes or additions, to the information presented in Parts II and III of the 2013 Annual Report, including, but not limited to:

- Updated General Fund condition statement and General Fund revenue estimates for the 2014-15 fiscal year, as included in the Department of Administration's Agency Budget Requests and Revenue Estimates Report, dated November 20, 2014 (November 2014 DOA Report).
- Annual Fiscal Report (budgetary basis), dated October 15, 2014, for the 2013-14 fiscal year, including summary of actual General Fund tax collections for the 2013-14 fiscal year.
- Information included in the Legislative Fiscal Bureau (LFB) memorandum dated January 16, 2014 (January 2014 LFB Memorandum).
- General Fund information for the 2013-14 fiscal year through June 30, 2014 and General Fund information for the 2014-15 fiscal year through October 31, 2014, which are both presented on either a cash basis or an agency-recorded basis.

Part II of the 2013 Annual Report contains general information about the State. More specifically, that part presents information about the following matters:

- State's revenue and expenditures
- State's operations, financial procedures, accounting, and financial reporting
- Organization of, and services provided by, the State
- Budget process and fiscal controls
- State budget (including results of fiscal year 2012-13 and State budget for the 2013-15 biennium)
- Potential effects of litigation
- State obligations
- Employee pension funds and other post-employment benefits
- State Investment Board
- Statistical information about the State's population, income, and employment

Included as APPENDIX A to Part II of the 2013 Annual Report are the audited general purpose external financial statements for the fiscal year ending June 30, 2013, prepared in conformity with generally accepted accounting principles (GAAP) for governments as prescribed by the Government Accounting Standards Board, and the independent auditor's report provided by the State Auditor.

Part III of the 2013 Annual Report contains information concerning general obligations issued by the State. That part discusses the security provisions for general obligations (including the flow of funds to pay debt service on general obligations) and presents data about the State's outstanding general obligations and the portion of outstanding general obligations that is revenue supported.

Pursuant to its continuing disclosure undertakings, the State intends to publish a new Continuing Disclosure Annual Report on or about December 27, 2014 (**2014 Annual Report**) and to file the 2014 Annual Report with the Municipal Securities Rulemaking Board (**MSRB**) through its Electronic Municipal Market Access (**EMMA**) system. Upon filing through EMMA, Parts II and III of that 2014 Annual Report are deemed to be incorporated by reference into this Official Statement and to supplement this Official Statement from the date of such filing with EMMA. Parts II and III of the 2014 Annual Report will include information on the same matters as Parts II and III of the 2013 Annual Report. APPENDIX A to Part II of the 2014 Annual Report will include the audited general purpose external financial statements for the fiscal year ending June 30, 2014, prepared in conformity with GAAP. The State expects audited

general purpose external financial statements of the State for the fiscal year ending June 30, 2014 to be available on or about December 12, 2014 and separately filed and available through EMMA on or about December 18, 2014. See "INTRODUCTION; Official Statement Supplement" in the body of this Official Statement.

The 2013 Annual Report was filed with the MSRB through its EMMA system, and also is available from the part of the Capital Finance Office web site called "Official Disclosure for Bonds, Notes, and Other Securities Issued by the State of Wisconsin." The Capital Finance Office web site is located at the following address:

#### www.doa.wi.gov/capitalfinance

Copies of the 2013 Annual Report may also be obtained from:

State of Wisconsin Department of Administration Capital Finance Office 101 E. Wilson Street, FLR 10 P.O. Box 7864 Madison, WI 53707-7864 (608) 266-2305 DOACapitalFinanceOffice@wisconsin.gov

In addition to its filing with the MSRB through its EMMA system, the State also intends to make the 2014 Annual Report available in the same manner as described above for the 2013 Annual Report.

The State has independently provided, starting in July 2001, monthly reports on general fund financial information. The State did not provide such reports during the period of June, 2013 until March, 2014, at which time it resumed the preparation of such reports. These monthly reports are not required by any of the State's undertakings to provide information concerning the State's securities. These monthly reports are available on the State's Capital Finance Office web site that is listed above and also filed as additional voluntary information with the MSRB through its EMMA system; however, such reports are not incorporated by reference into this Official Statement or Part II of the 2013 Annual Report. The State is not obligated to provide such monthly reports now or at any time in the future.

After publication and filing of the 2013 Annual Report, certain changes or events have occurred that affect items discussed in the 2013 Annual Report. Listed below, by reference to particular sections of Parts II and III of the 2013 Annual Report, are changes or additions to the discussion contained in those particular sections. Many of the following changes or additions have not been filed with the MSRB. However, the State has filed, and expects to continue to file, informational notices with the MSRB, some of which may be notices that are not required to be filed under the State's undertakings.

This Appendix includes changes or additions that were released after the date of the Preliminary Official Statement (November 11, 2014). Any such change or addition is identified accordingly.

**State Budget; Budget for 2013-15 Biennium** (Part II; Pages 32-33). Update with the following information. Changes from the Preliminary Official Statement reflect the November 2014 DOA Report, which was released after the date of the Preliminary Official Statement (November 11, 2014).

#### 2014-15 Fiscal Year Update/November 2014 DOA Report

On November 20, 2014, the Wisconsin Department of Administration (**DOA**) provided a report required by Wisconsin Statutes that includes an updated General Fund condition statement for the 2014-15 fiscal year, based, in part, on the Wisconsin Department of Revenue (**DOR**) projections of General Fund tax revenues for the 2014-15 fiscal year. The November 2014 DOA Report includes an estimated gross ending balance for the 2014-15 fiscal year of negative \$132 million. This amount is \$288 million less than the projected ending balance that was approved on May 6, 2014 by the Legislature's Joint Committee on Finance (**JCF**). The November 2014 DOA Report is available from the MSRB through its EMMA system and from the State as provided on page A-2.

#### 2013-14 Fiscal Year Results

The 2013-14 fiscal year ended June 30, 2014 and the State's Annual Fiscal Report (budgetary basis) for that fiscal year was published on October 15, 2014. It reports the State ended the 2013-14 fiscal year on a statutory and unaudited basis with an undesignated balance of \$516.9 million. This amount is \$118.4 million more than the projected ending balance for that fiscal year in the 2013-15 biennial budget (2013 Wisconsin Act 20), but \$142.4 million less than the projected ending balance that was approved on May 6, 2014 by JCF. The May 6, 2014 action of JCF reflected all enacted bills from the 2013 legislative session along with all actions of JCF through May 5, 2014. The State did not issue any operating notes during the 2013-14 fiscal year. The Annual Fiscal Report (budgetary basis) is available from the MSRB through its EMMA system and from the State as provided on page A-2.

The following table includes the final General Fund condition statement for the 2013-14 fiscal year and, for comparison, the projected General Fund condition statement from the 2013-15 biennial budget (2013 Wisconsin Act 20) and projected General Fund condition statement for the 2013-14 fiscal year as approved on May 6, 2014 by JCF. The following table also includes the projected General Fund condition statement for the 2014-15 fiscal year as included in the November 2014 DOA Report and, for comparison, the projected General Fund condition statement for the 2013-15 biennial budget (2013 Wisconsin Act 20) and projected General Fund condition statement for the 2013-15 biennial budget (2013 Wisconsin Act 20) and projected General Fund condition statement for the 2014-15 fiscal year as approved on May 6, 2014 by JCF.

	FY14						FY15 (Projected)				
		2013-2015 Biennial JCF			Annual Fiscal Report	2013-2015 Biennial		JCF		November 2014 DOA	
	Bud	get	May	2014	Oct. 2014	B	<u>udget</u>	<u>May 2014</u>		Re	eport
Revenues											
Opening Balance	\$	669.6	\$	759.2	\$ 759.2	\$	463.5	\$	724.3 <sup>(a)</sup>	\$	516.9
Prior Year Designation					18.7						
Taxes	1	4,013.5	14	4,229.3	13,948.1	1	4,517.5	14	4,724.6	14	,643.3
Department Revenues											
Tribal Gaming		26.3		23.7			27.0		23.5		
Other		590.1		576.9	587.2		534.2		535.2		507.6
Total Available	1	5,299.5	1:	5,589.1	15,313.3	1	5,542.3	10	6,007.7	15	,667.8
Appropriations											
Gross Appropriations	1	4,977.1	1:	5,013.5	15,043.2	1	5,433.4	1.	5,883.1	15	,817.2
2013 Wisconsin Act 9		9.2					10.6				
Transfers to Other Funds		66.2		65.8	40.4		143.8		143.8		169.6
Compensation Reserves		78.8		78.8	57.8		133.1		133.1		133.1
Less: Lapses		(295.3)		(293.7)	(345.2)		(334.9)		(317.7)		(320.0)
Net Appropriations	1	4,835.9	14	4,864.8	14,796.4	1	5,386.0	1.	5,842.3	15	,799.9
Balances											
Gross Balance		463.5		724.3	516.9		156.3		165.3		(132.1)
Less: Req. Statutory Balance	_	(65.0)		(65.0)	<u>n/a</u>		(65.0)	_	(65.0)		(65.0)
Net Balance, June 30	\$	398.5	\$	659.3	\$ 516.9		\$ 91.3	\$	100.3	\$	(197.1)

ACTUAL AND PROJECTED GENERAL FUND CONDITION STATEMENTS 2013-14 AND 2014-15 FISCAL YEARS

(in Millions)

<sup>(a)</sup> Does not reflect the actual ending balance of \$516.9 for the 2013-14 fiscal year, as included in the Annual Fiscal Report (budgetary basis), dated October 15, 2014.

#### May 2014 General Fund Condition Statement

On May 6, 2014, JCF approved a General Fund condition statement that reflected all enacted bills from the 2013 legislative session along with all actions of JCF through May 5, 2014. This General Fund condition statement showed projected gross ending balances at the end of the 2013-14 fiscal year of

\$724.3 million and at the end of the 2014-15 fiscal year of \$165.3 million. These amounts were \$173 million less and \$877 million less, respectively, than the projected General Fund condition statement balances included in the January 2014 LFB Memorandum and reflected (i) adjustments on or after April 1, 2014 by DOR to the individual income tax withholding tables to reflect the recent changes in tax rates and tax brackets, and (ii) legislation enacted on March 24, 2014 that reduced certain General Fund taxes and made appropriations to reduce property taxes and provide additional funding for the Wisconsin Department of Workforce Development, as described below under *"Special Session Legislation–January 2014"*.

# Withholding Table Changes

The Governor directed DOR to adjust the individual income tax withholding tables on or after April 1, 2014 to reflect changes due to the indexing of individual income tax provisions and recent changes in tax rates and tax brackets. These adjustments did not change the total amount of General Fund tax revenues that are due, but the adjustments will have a one-time budgetary impact in the fiscal years 2013-14 and 2014-15 due to timing differences between the State's tax year and fiscal year. At that time, it was estimated that individual income tax collections would be reduced by \$156 million in the 2013-14 fiscal year and by \$166 million in the 2014-15 fiscal year.

## Special Session Legislation – January 2014

On January 23, 2014, the Governor called the Wisconsin State Legislature (**Legislature**) into special session to address proposed legislation to reduce certain General Fund taxes and property taxes and to provide additional funding for the Department of Workforce Development. On March 24, 2014, the Governor signed this legislation into law, including changes the Legislature made subsequent to introduction (2013 Wisconsin Act 145). As a result of this act, it was projected that the General Fund ending balance would be reduced by approximately \$14 million in the 2013-14 fiscal year and by approximately \$523 million in the 2014-15 fiscal year.

An additional provision of 2013 Wisconsin Act 145 suspends the statutory provisions requiring transfers from the General Fund to the Budget Stabilization Fund for the 2013-14 and 2014-15 fiscal years. The suspended provisions would have required, in the event general purpose revenues exceed the original budget estimates, that 50% of general purpose revenues in excess of the original budget estimates be transferred to the Budget Stabilization Fund.

**State Budget; Revenue Projections for 2013-15 Biennium** (Part II; Pages 33-35). Update with the following information. Changes from the Preliminary Official Statement reflect the November 2014 DOA Report, which was released after the date of the Preliminary Official Statement (November 11, 2014).

# 2014-15 Fiscal Year Update/November 2014 DOA Report

The November 2014 DOA Report includes updated DOR projections of General Fund tax revenues for the 2014-15 fiscal year in the amount of \$14.643 billion. This is \$695 million (5.0%) higher than actual revenues for the 2013-14 fiscal year, but \$81 million less than projections for the 2014-15 fiscal year as approved by JCF on May 6, 2014.

# 2013-14 Fiscal Year Results

The State's Annual Fiscal Report included the ending general fund balance for the 2013-14 fiscal year (unaudited, budgetary basis) and was released on October 15, 2014. The Annual Fiscal Report also included final General Fund tax collections for the 2013-14 fiscal year. These General Fund tax revenue collections, on a budgetary basis, were \$13.948 billion, compared to \$14.086 billion for the 2012-13 fiscal year. This is a decrease of approximately \$138 million, or 1.0%, from the collections for the 2012-13 fiscal year, and approximately \$281.2 million less than the projections for the 2013-14 fiscal year previously made at the time of approval of the General Fund condition statements on May 6, 2014 by JCF.

The table on the following page includes a summary of the final General Fund tax revenues for the 2013-14 fiscal year and a summary of the projected General Fund tax revenues for the 2014-15 fiscal year. The following table also includes, for comparison, actual General Fund tax collections for the 2012-13 fiscal

year, projections from the 2013-15 biennial budget (2013 Wisconsin Act 20), and projections approved by JCF on May 6, 2014.

			(in Millions	s)			
			2013-14 Fisc	al Year	201	4-15 Fiscal Y	Tear
	2012-13	Budget	JCF	2013-14	Budget	JCF	DOR
	<u>Actual</u>	2013 Act 20	<u>May 2014</u>	Actual	2013 Act 20	<u>May 2014</u>	<u>Nov. 2014</u>
Individual Income	\$ 7,496.9	\$ 7,295.3	\$ 7,240.0	\$ 7,061.4	\$ 7,651.0	\$ 7,514.1	\$ 7,499.8
Sales and Use	4,410.1	4,497.6	4,639.7	4,628.3	4,607.2	4,808.4	4,819.7
Corp. Income & Franchise	925.4	961.8	1,064.9	967.2	993.8	1,099.9	1,008.3
Public Utility	341.2	358.3	353.7	361.0	355.9	358.3	371.9
Excise							
Cigarettes	569.2	551.2	575.0	573.0	541.4	570.0	577.2
Liquor & Wine	48.3	64.7	47.7	49.0	66.7	69.8	70.2
Tobacco Products	63.0	50.5	67.7	67.7	51.5	48.3	48.7
Beer	9.0	9.1	9.0	9.0	9.0	8.9	8.8
Insurance Company	159.3	160.0	164.0	165.8	168.0	172.0	173.6
Miscellaneous Taxes	63.2	65.0	67.8	65.8	73.0	74.9	65.1
TOTAL	\$14,085.6	\$14,013.5	\$14,229.3	\$13,948.1	\$14,517.5	\$14,724.6	\$14,643.3

#### ACTUAL AND ESTIMATED GENERAL FUND TAX REVENUE COLLECTIONS 2013-14 AND 2014-15 FISCAL YEARS

Preliminary 2013-14 Fiscal Year General Fund Tax Collections

On August 28, 2014, DOR released preliminary general purpose revenue tax collections for the 2013-14 fiscal year, which on a budgetary basis were about \$13.948 billion, or \$137.5 million less than collections in the 2012-13 fiscal year (or down 1.0%) and approximately \$281.2 million less than the projected tax revenue estimates that JCF approved on May 6, 2014.

## May 2014 General Fund Condition Statement

The General Fund condition statement approved by JCF on May 6, 2014 included total General Fund tax revenues of \$14.229 billion for the 2013-14 fiscal year and \$14.725 billion for the 2014-15 fiscal year. These amounts are \$171 million less and \$302 million less, respectively, than the projected General Fund tax revenues included in the January 2014 LFB Memorandum. See "State Budget; Budget for 2013-15 Biennium" on the previous pages for discussion of events that occurred subsequent to the January 2014 LFB Memorandum.

# January 2014 LFB Memorandum

On January 16, 2014, LFB released a memorandum that includes estimated General Fund tax revenues and an updated General Fund condition statement for each fiscal year of the 2013-15 biennium. The estimated General Fund tax revenues included in the January 2014 LFB Memorandum were \$14.400 billion for the 2013-14 fiscal year, or an increase of \$314 million (or 2.2%) from collections in the 2012-13 fiscal year and an increase of \$386 million from the projections resulting from the 2013-15 biennial budget (2013 Wisconsin Act 20). In addition, the estimated General Fund tax revenues were \$15.017 billion for the 2014-15 fiscal year, or an increase of \$617 million (or 4.3%) from the estimated collections for the 2014-15 fiscal year and an increase of \$500 million from projections in the 2013-15 biennial budget (2013 Wisconsin Act 20).

A complete copy of the January 2014 LFB Memorandum is included as part of this Official Statement at the end of this Appendix A. In addition, the State has filed the January 2014 LFB Memorandum with the MSRB through its EMMA system, and a copy is available at any of the addresses included on page A-2.

**State Budget; Revenue Projections for 2015-17 Biennium** (Part II; Pages 33-35). This is an expansion of data included in the 2013 Annual Report and a change from the Preliminary Official Statement to

reflect the November 2014 DOA Report, which was released after the date of the Preliminary Official Statement (November 11, 2014).

#### 2015-17 Biennium Revenue Projections/November 2014 DOA Report

The November 2014 DOA Report included initial DOR projections of General Fund tax revenues for the 2015-16 and 2016-17 fiscal years. The following table provides a summary of these projections, which reflect annual growth of 2.7% and 4.1%, respectively.

#### ESTIMATED GENERAL FUND TAX REVENUE COLLECTIONS 2015-16 AND 2016-17 FISCAL YEARS (in Millions)

	2015-16 <u>Fiscal Year</u>	2016-17 Fiscal Year
Individual Income	\$ 7,787.8	\$8,174.0
Sales and Use	4,954.7	5,142.8
Corp. Income & Franchise	970.0	999.8
Public Utility	364.5	368.9
Excise		
Cigarettes	574.6	565.9
Liquor & Wine	72.8	75.8
Tobacco Products	50.7	52.1
Beer	8.7	8.4
Insurance Company	184.4	195.8
Miscellaneous Taxes	67.2	69.4
TOTAL	\$15,035.4	\$15,652.9

**State Budget; Potential Effect of Litigation** (Part II, Pages 35-38). Update with the following information:

## 2011 Wisconsin Act 10

On April 19, 2014, the United States Court of Appeals for the Seventh Circuit denied the plaintiff's appeal in the matter of *Laborers Local 236 v. Walker*, and upheld the District Court's dismissal of the case. The plaintiffs' petition for rehearing was denied on May 22, 2014 and the plaintiffs did not file a petition for certiorari review by the United States Supreme Court.

## Talgo Train Disputes

On April 30, 2014, the Wisconsin Claims Board denied, without hearing, the claim filed by Talgo, Inc.

# **State Obligations; Employee Pension Funds** (Part II; Pages 67-69). Update with the following information:

The State is part of the Wisconsin Retirement System (**WRS**), which is a hybrid pension plan with separate individual accounts maintained for all participants. Market-related risks are generally mitigated by (1) regular changes in active employee contributions based on actuarial costs and (2) adjustment of benefits based on investment performance.

Annual annuity adjustments for calendar year 2014 were announced by WRS on February 27, 2014, and include an increase of 4.7% for retirees in the WRS Core Retirement Trust. On June 26, 2014, the Employee Trust Funds Board approved employee and employer contribution rates for calendar year 2015, which reflect decreases from rates in calendar year 2014. For the general employees classification, which includes teachers, the employee and employer contribution rate is 6.8%, down from the 7.0% rate in calendar year 2014.

**General Fund Information; General Fund Cash Flow** (Part II; Pages 44-55). The following tables provide updates and additions to various tables containing General Fund information for the 2013-14 and

2014-15 fiscal years, which are presented on either a cash basis or an agency-recorded basis. Unless otherwise noted, the tables for the 2013-14 fiscal year contain information through the end of that fiscal year and the tables for the 2014-15 fiscal year include information through October 31, 2014 and projected General Fund information (cash basis) for the remainder of the 2014-15 fiscal year.

The results, projections, and estimates in most of the following tables reflect the budget bill for the 2013-15 biennium (2013 Wisconsin Act 20), estimated General Fund tax collections included in the January 2014 LFB Memorandum, the impacts of withholding table changes that DOR made on or after April 1, 2014, and the General Fund tax cuts and other provisions included in legislation signed into law on March 24, 2014 (2013 Wisconsin Act 145). The projections and estimates in the following tables for the 2014-15 fiscal year contain actual results through October 31, 2014 and as such do not reflect the November 2014 DOA Report.

The comparison of monthly General Fund information that is presented on a cash basis has many inherent problems. Unforeseen events or variations from underlying assumptions may cause a decrease or increase in receipts and disbursements from those projected for any specific month. The following tables may show negative balances on a cash basis. The State can have a negative cash balance at the end of a fiscal year.

The Wisconsin Statutes provide certain administrative remedies to deal with periods when the General Fund is in a negative cash position. The Secretary of Administration may temporarily reallocate cash in other funds to the General Fund in an amount up to 9% of the general-purpose revenue appropriations then in effect and may also temporarily reallocate for a period of up to 30 days an additional amount up to 3% of the general-purpose revenue appropriations then in effect.

If the amount available for temporary reallocation to the General Fund is not sufficient, then the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate and defer certain payments.

#### ACTUAL GENERAL FUND CASH FLOW; JULY 1, 2013 TO JUNE 30, 2014<sup>(a)</sup>

(Amounts in Thousands)																			
		July 2013	1	August 2013	September 2013	(	October 2013	1	November 2013	I	December 2013		January 2014	F	ebruary 2014	March 2014	April 2014	May 2014	June 2014
BALANCES <sup>(a)(b)</sup>																			
Beginning Balance	\$	1,826,568	\$	959,259	\$ 1,096,352	\$	1,976,298	\$	2,590,295	\$	2,201,088	\$	1,864,661	\$	2,979,454	\$ 2,935,550	\$ 2,069,416	\$ 2,118,974	\$ 2,061,910
Ending Balance <sup>(c)</sup>		959,259	1	1,096,352	1,976,298	2	2,590,295		2,201,088		1,864,661		2,979,454		2,935,550	2,069,416	2,118,974	2,061,910	1,500,597
Lowest Daily Balance (c)		694,591		676,990	966,197		1,868,597		1,998,057		1,262,328		1,864,661		2,806,521	1,882,177	1,645,586	1,717,531	1,133,149
RECEIPTS TAX RECEIPTS																			
Individual Income	\$	800,065	\$	413,410	\$ 976,828	\$	723,133	\$	435,536	\$	,	\$	1,180,995	\$	625,797	\$	\$	\$ 379,615	,
Sales & Use		442,317		428,431	435,847		436,335		409,206		383,195		458,960		340,073	335,240	398,904	382,512	439,663
Corporate Income		37,868		48,418	190,960		36,606		26,352		195,992		30,561		31,183	219,543	61,822	26,936	169,725
Public Utility		176		60	88		5,262		184,696		26		2		497	161	10,846	162,538	753
Excise		56,370		65,737	67,173		57,873		64,181		54,638		61,346		50,976	46,127	54,990	56,611	55,485
Insurance		98		605	14,360		21		848		13,946		13,017		24,196	 8,895	13,471	727	14,940
Subtotal Tax Receipts	\$	1,336,894	\$	956,661	\$ 1,685,256	\$	1,259,230	\$	1,120,819	\$	1,400,477	\$	1,744,881	\$	1,072,722	\$ 1,303,857	\$ 1,741,864	\$ 1,008,939	\$ 1,590,526
NO N-TAX RECEIPTS																			
Federal	\$	781,233	\$	612,092	\$ 1,111,835	\$	650,079	\$	658,618	\$		\$	,	\$	899,924	\$ 699,022	\$ 650,876	\$ 762,356	\$ 737,302
Other & Transfers		494,089		373,600	504,906		450,276		307,748		413,827		364,213		522,286	382,748	375,235	336,037	508,429
Note Proceeds		-		-	-		-		-		-		-		-	-	-	-	-
Subtotal Non-Tax Receipts	\$	1,275,322	\$	985,692	\$ 1,616,741		1,100,355	\$	966,366		1,001,917	\$	1,334,544	\$	1,422,210	\$ 1,081,770	\$ 1,026,111	\$ 1,098,393	\$ 1,245,731
TO TAL RECEIPTS	\$	2,612,216	\$ 1	1,942,353	\$ 3,301,997	\$ 2	2,359,585	\$	2,087,185	\$	2,402,394	\$	3,079,425	\$	2,494,932	\$ 2,385,627	\$ 2,767,975	\$ 2,107,332	\$ 2,836,257
DISBURSEMENTS																			
Local Aids	\$	1,478,783	\$	156,058	\$ 796,300	\$	89,769	\$	872,236	\$	1,243,073	\$	166,773	\$	232,529	\$ 1,310,166	\$ 108,012	\$ 102,723	\$ 1,844,516
Income Maintenance		904,094		601,507	644,906		637,506		633,143		664,655		735,599		671,530	682,516	658,660	649,558	468,763
Payroll and Related		328,217		404,239	307,347		417,135		509,656		358,394		482,768		454,378	274,595	396,327	490,662	355,915
Tax Refunds		74,881		90,418	65,640		106,962		77,263		139,348		62,638		695,610	611,462	588,864	178,386	148,255
Debt Service		258,604		-	-		125,675		-		-		-		-	-	571,692	162,744	-
Miscellaneous		434,946		553,038	607,858		368,540		384,094		333,352		516,854		484,789	373,022	394,862	580,323	580,121
Note Repayment		-		-	-		-		-		-		-		-	-	-	-	-
TO TAL DISBURSEMENTS	\$	3,479,525	\$ 1	1,805,260	\$ 2,422,051	\$	1,745,587	\$	2,476,392	\$	2,738,822	\$	1,964,632	\$	2,538,836	\$ 3,251,761	\$ 2,718,417	\$ 2,164,396	\$ 3,397,570

(a) The results in this table reflect the budget bill for the 2013-15 biennium (2013 Wisconsin Act 20), the General Fund tax revenues included in the January 2014 LFB Memorandum, the withholding table changes that DOR made on or after April 1, 2014, and the General Fund tax cuts and other provisions included in legislation signed into law on March 24, 2014 (2013 Wisconsin Act 145). This table does not include any temporary reallocations of cash.
(b) The General Fund cash balances presented in this schedule are not based on generally accepted accounting principles (GAAP). The General Fund includes funds designated for operations and capital purposes of certain proprietary programs of the State's universities. Receipts and disbursements of such funds for the designated programs and the disbursement of such funds for other purposes are reflected in the cash flow. A use of the designated funds for purposes other than the proprietary programs is, in effect, a borrowing of such funds. Therefore, at any time that the balance in the General Fund is less than the balance of such designated funds, the State is obligated to replenish the designated funds to the extent of the shortfall. The ending monthly balances of designated funds ranged from \$1.2 billion to \$1.9 billion to such any termedies to deal with periods when the General Fund holds deposits for several escrow accounts pursuant to court orders or federal rulings. These funds were expected to average approximately \$25 million during the 2013-14 fiscal year.
(c) While no negative cash positions were projected or occurred, the Wisconsin Statutes provide certain administrative remedies to deal with periods when the General Fund may be in a negative cash position. For the 2013-14 fiscal year, the Secretary of Administration could have temporarily reallocated cash in other funds to the General Fund in a mount up to 9% of the total general-purpose revenue appropriations then in e

#### ACTUAL GENERAL FUND CASH FLOW; JULY 1, 2014 TO OCTOBER 31, 2014 PROJECTED GENERAL FUND CASH FLOW; NOVEMBER 1, 2014 TO JUNE 30, 2015<sup>(a)</sup>

						(A	mo	unts in Thou	sanc	ds)							
	 July 2014	August 2014		ptember 2014	(	October 2014	I	November 2014	D	December 2014	January 2015	February 2015	March 2015	April 2015		May 2015	June 2015
BALANCES <sup>(a)(b)</sup>																	
Beginning Balance	\$ 1,500,597	\$ 621.109	\$	756.170	\$	1,729,087	\$	2.072.479	\$	1,792,605	\$1,237,110	\$2,115,716	\$ 1.834.099	\$ 1.152.65	1 \$	1.308.575	\$ 1.595.956
Ending Balance <sup>(c)</sup>	621,109	756,170	1.	,729,087		2,072,479	Ľ	1,792,605		1,237,110	2,115,716	1,834,099	1,152,654	1,308,57	5	1,595,956	1,106,813
Lowest Daily Balance (c)	 474,074	404,168		756,170		1,530,791		1,689,582		519,917	1,180,261	1,789,998	970,243	925,45	1	750,517	338,627
<b>RECEIPTS</b>																	
TAX RECEIPTS																	
Individual Income	\$ 626,833	\$ 390,635	\$	915,187	\$	654,655	\$	430,146	\$	747,133	\$1,020,118	\$ 620,031	\$ 837,501	\$1,190,76	5\$	374,735	\$ 902,951
Sales & Use	462,971	453,323		455,697		456,193		427,963		395,913	476,269	354,571	350,897	415,82	Ð	415,559	445,900
Corporate Income	52,188	37,424		211,697		41,057		28,741		185,033	45,520	31,976	231,694	69,47	3	28,379	188,226
Public Utility	130	-		120		1,191		187,098		26	2	503	163	10,98	7	164,652	764
Excise	67,966	60,757		64,696		61,704		61,884		57,060	56,647	48,239	47,964	54,23	5	56,164	61,127
Insurance	1,680	4,088		12,290		3		889		14,626	13,652	25,376	9,329	14,12	3	763	15,668
Subtotal Tax Receipts	\$ 1,211,768	\$ 946,227	\$ 1	,659,687	\$	1,214,803	\$	1,136,721	\$	1,399,791	\$1,612,208	\$1,080,696	\$1,477,548	\$1,755,41	7\$	1,040,252	\$1,614,636
NO N-TAX RECEIPTS																	
Federal	\$ 810,205	\$ 834,417	\$	968,988		684,990	\$	715,016	\$	660,332	\$1,028,128	\$ 896,136	\$ 745,782	\$ 723,73	5\$	766,872	\$ 669,170
Other & Transfers	501,229	144,917		681,077		497,759		292,071		381,636	349,137	556,528	415,008	382,28	2	377,352	488,300
Note Proceeds	-	-		-		-		-		-	-	-	-	-		-	-
Subtotal Non-Tax Receipts	\$ 1,311,434	\$ 979,334	\$ 1	,650,065	\$	1,182,749	\$	1,007,087	\$	1,041,968	\$1,377,265	\$1,452,664	\$1,160,790	\$1,106,01	7\$	1,144,224	\$1,157,470
TO TAL RECEIPTS	\$ 2,523,202	\$ 1,925,561	\$3	,309,752	\$	2,397,552	\$	2,143,808	\$	2,441,759	\$2,989,473	\$2,533,360	\$2,638,338	\$2,861,43	1\$	2,184,476	\$2,772,106
DISBURSEMENTS																	
Local Aids	\$ 1,441,859	\$ 150,140	\$	753,269	\$	77,962	\$	895,128	\$	1,294,841	\$ 183,215	\$ 654,941	\$1,378,921	\$ 110,32	) \$	155,788	\$ 1,863,487
Income Maintenance	883,285	628,138		674,194		724,905		678,791		741,626	778,857	689,290	698,463	742,88	5	643,826	303,112
Payroll and Related	277,483	399,958		274,523		631,072		292,950		451,379	514,601	402,317	312,888	546,85	1	375,614	480,969
Tax Refunds	94,130	95,975		81,377		117,186		75,558		118,899	89,464	559,963	505,496	440,60	)	133,733	108,239
Debt Service	238,014	-		-		126,795		5,564		258	-	5,564	-	425,19	1	99,444	257
Miscellaneous	467,919	516,289		553,472		376,240		475,691		390,252	544,730	502,902	424,015	439,66	)	488,690	505,185
Note Repayment	 -	-		-		-		-		-	-	-		-		-	-
TO TAL DISBURSEMENTS	\$ 3,402,690	\$ 1,790,500	\$ 2	,336,835	\$	2,054,160	\$	2,423,682	\$	2,997,255	\$2,110,867	\$2,814,977	\$3,319,783	\$2,705,51	3 \$	1,897,095	\$ 3,261,249

(a) The results, projections, or estimates in this table reflect the budget bill for the 2013-15 biennium (2013 Wisconsin Act 20), the estimated General Fund tax revenues included in the January 2014 LFB Memorandum, the withholding table changes that DOR made on or after April 1, 2014, and the General Fund tax cuts and other provisions included in legislation signed into law on March 24, 2014 (2013 Wisconsin Act 145). This table does not reflect the estimated General Fund tax revenues included in the November 2014 DOA Report and does not include any temporary reallocations of cash.

(b) The General Fund cash balances presented in this schedule are not based on generally accepted accounting principles (GAAP). The General Fund includes funds designated for operations and capital purposes of certain proprietary programs of the State's universities. Receipts and disbursements of such funds for the designated programs and the disbursement of such funds for other purposes are reflected in the cash flow. A use of the designated funds for purposes other than the proprietary programs is, in effect, a borrowing of such funds. Therefore, at any time that the balance in the General Fund is less than the balance of such designated funds, the State is obligated to replenish the designated funds to the extent of the shortfall. The ending monthly balances of designated funds ranged from \$1.2 billion to \$1.9 billion during the 2013-14 fiscal year, and are expected to range from \$1.1 billion to \$1.8 billion for the 2014-15 fiscal year. In addition, the General Fund holds deposits for several escrow accounts pursuant to court orders or federal rulings. These funds are expected to average approximately \$25 million during the 2014-15 fiscal year.

(c) While no negative cash positions have occurred or are currently projected, the Wisconsin Statutes provide certain administrative remedies to deal with periods when the General Fund may be in a negative cash position. For the 2014-15 fiscal year, the Secretary of Administration may temporarily reallocate cash in other funds to the General Fund in an amount up to 9% of the total general-purpose revenue appropriations then in effect with an additional amount up to 3% for a period of up to 30 days. The resulting amounts available for temporary reallocation in the 2014-15 fiscal year are approximately \$1.429 billion and \$477 million, respectively. If the amount available for temporary reallocation to the General Fund is not sufficient, then the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate and defer certain payments. 

 Table II-12; General Fund Cash Receipts and Disbursements Year-to-Date Compared to Estimates

 and Previous Fiscal Year (Part II; Page 49). Replace with the following updated tables.

#### 2013-14 FISCAL YEAR GENERAL FUND CASH RECEIPTS AND DISBURSEMENTS YEAR-TO-DATE COMPARED TO ESTIMATES AND PREVIOUS FISCAL YEAR<sup>(a)</sup> (Cash Basis) As of June 30, 2014

				is of June . Iounts in T								
2012-13 Fiscal Year	throug	h June 2013		2013	-14	Fiscal Year	thro	ugh June 2	014	4		
RECEIPTS		Actual		Actual <sup>(b)</sup>		Estimate <sup>(b)</sup>		<u>Variance</u>		Adjusted <u>Variance<sup>(c)</sup></u>	FY1	ifference 3 Actual to '14 Actual
Tax Receipts	<b>.</b>	0.000 555	<b>^</b>	0.000 544	<b></b>	0 005 005	٠	(202.50.0	<i>•</i>	(202.50.4)	<b></b>	<b>5</b> 10 c
Individual Income	\$	9,088,555	\$	9,093,741	\$	9,397,335	\$	(303,594)	\$	(303,594)	\$	5,186
Sales		4,712,541		4,890,683		4,899,227		(8,544)		(8,544)		178,142
Corporate Income Public Utility		1,069,597 346,665		1,075,966 365,105		1,198,239 347,183		(122,273) 17,922		(122,273) 17,922		6,369 18,440
Excise		703,357		691,507		710,547		(19,040)		(19,040)		(11,850)
Insurance		105,541		105,124		116,334		(1),040) (11,210)		(1),040) (11,210)		(11,030) (417)
Total Tax Receipts	\$	16,026,256	\$	16,222,126	\$	16,668,865	\$	(446,739)	\$	(446,739)	\$	195,870
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Non-Tax Receipts												
Federal	\$	8,742,948	\$	9,121,758	\$	8,878,408	\$	243,350	\$	243,350	\$	378,810
Other and Transfers		5,240,928		5,033,394		5,106,044		(72,650)		(72,650)		(207,534)
Note Proceeds		-		-		-		-		-		-
Total Non-Tax Receipts	\$	13,983,876	\$	14,155,152	\$	13,984,452	\$	170,700	\$	170,700	\$	171,276
TOTAL RECEIPTS	\$	30,010,132	\$	30,377,278	\$	30,653,317	\$	(276,039)	\$	(276,039)	\$	367,146
DISBURSEMENTS												
Local Aids	\$	8,424,268	\$	8,400,938	\$	8,726,830	\$	325,892	\$	325,892	\$	(23,330)
Income Maintenance		7,625,418		7,952,437		7,908,290		(44,147)		(44,147)		327,019
Payroll & Related		4,629,974		4,779,633		4,817,029		37,396		37,396		149,659
Tax Refunds		2,595,362		2,839,727		2,965,758		126,031		126,031		244,365
Debt Service		939,185		1,118,715		1,023,719		(94,996)		(94,996)		179,530
Miscellaneous		4,944,309		5,611,799		5,645,146		33,347		33,347		667,490
Note Repayment		-		-		-		-		-		-
TOTAL DISBURSEMENTS	\$	29,158,516	\$	30,703,249	\$	31,086,772	\$	383,523	\$	383,523	\$	1,544,733
2013-14 FISCAL YEAR VA	RIAN	CE					\$	107,484	\$	107,484		

(a) None of the data presented here has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments. In addition, comparison of monthly General Fund financial information has many inherent problems. Unforeseen events (including even a change in weather conditions) or variations from underlying assumptions may cause a decrease in receipts or an increase in disbursements from those projected for a given month.

- (b) The results, projections, and estimates in this table for the 2013-14 fiscal year reflect the budget bill for the 2013-15 biennium (2013 Wisconsin Act 20), estimated General Fund tax revenues included in the January 2014 LFB Memorandum, impacts of withholding table changes that DOR made on or after April 1, 2014, and the General Fund tax cuts and other provisions included in legislation signed into law on March 24, 2014 (2013 Wisconsin Act 145).
- (c) Changes are sometimes made after the beginning of the fiscal year to the projected revenues and disbursements. Depending on when these changes occur, there are situations in which prior estimates cannot be changed, which may result in large variances. This column includes adjustments to the variances, if any, to more accurately reflect the variance between the estimated and actual amounts.

#### 2014-15 FISCAL YEAR GENERAL FUND CASH RECEIPTS AND DISBURSEMENTS YEAR-TO-DATE COMPARED TO ESTIMATES AND PREVIOUS FISCAL YEAR<sup>(a)</sup> (Cash Basis) As of October 31, 2014 (Amounts in Thousands)

2013-14 Fiscal Year through October 2013				2014-1	14						
RECEIPTS		Actual		Actual <sup>(b)</sup>		Estimate <sup>(b)</sup>	<u>Variance</u>		Adjusted <u>Variance<sup>(c)</sup></u>	FY1	ifference 4 Actual to 15 Actual
Tax Receipts											
Individual Income	\$	2,913,436	\$	2,587,310	\$	2,737,998	\$ (150,688)	\$	(150,688)	\$	(326,126)
Sales		1,742,930		1,828,184		1,792,237	35,947		35,947		85,254
Corporate Income		313,852		342,366		302,284	40,082		40,082		28,514
Public Utility		5,586		1,441		5,658	(4,217)		(4,217)		(4,145)
Excise		247,153		255,123		245,814	9,309		9,309		7,970
Insurance		15,084		18,061		15,821	2,240		2,240		2,977
Total Tax Receipts	\$	5,238,041	\$	5,032,485	\$	5,099,812	\$ (67,327)	\$	(67,327)	\$	(205,556)
Non-Tax Receipts											
Federal	\$	3,155,239	\$	3,298,600	\$	3,210,310	\$ 88,290	\$	88,290	\$	143,361
Other and Transfers		1,822,871		1,824,982		1,737,084	87,898		87,898		2,111
Note Proceeds		-		-		-	-		-		-
Total Non-Tax Receipts	\$	4,978,110	\$	5,123,582	\$	4,947,394	\$ 176,188	\$	176,188	\$	145,472
TOTAL RECEIPTS	\$	10,216,151	\$	10,156,067	\$	10,047,206	\$ 108,861	\$	108,861	\$	(60,084)
DISBURSEMENTS											
Local Aids	\$	2,520,910	\$	2,423,230	\$	2,480,677	\$ 57,447	\$	57,447	\$	(97,680)
Income Maintenance		2,788,013		2,910,522		3,087,910	177,388		177,388		122,509
Payroll & Related		1,456,938		1,623,575		1,633,386	9,811		9,811		166,637
Tax Refunds		337,901		388,668		285,777	(102,891)		(102,891)		50,767
Debt Service		384,279		364,809		372,653	7,844		7,844		(19,470)
Miscellaneous		1,964,382		1,873,381		2,001,790	128,409		128,409		(91,001)
Note Repayment TOTAL DISBURSEMENTS	\$	9,452,423	\$	- 9,584,185	\$	- 9,862,193	\$ 278,008	\$	278,008	\$	- 131,762
2014-15 FISCAL YEAR VA			Ŧ	,,201,100	Ŷ	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	\$ 386,869	\$	386,869	÷	101,702
							,		, -		

- (a) None of the data presented here has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments. In addition, comparison of monthly General Fund financial information has many inherent problems. Unforeseen events (including even a change in weather conditions) or variations from underlying assumptions may cause a decrease in receipts or an increase in disbursements from those projected for a given month.
- (b) The results, projections, and estimates in this table for the 2014-15 fiscal year reflect the budget bill for the 2013-15 biennium (2013 Wisconsin Act 20), estimated General Fund tax revenues included in the January 2014 LFB Memorandum, impacts of withholding table changes that DOR made on or after April 1, 2014, and the General Fund tax cuts and other provisions included in legislation signed into law on March 24, 2014 (2013 Wisconsin Act 145). The projections and estimates in this table for the 2014-15 fiscal year do not reflect the November 2014 DOA Report.
- (c) Changes are sometimes made after the beginning of the fiscal year to the projected revenues and disbursements. Depending on when these changes occur, there are situations in which prior estimates cannot be changed, which may result in large variances. This column includes adjustments to the variances, if any, to more accurately reflect the variance between the estimated and actual amounts.

**Table II-13; General Fund Monthly Cash Position** (Part II; Page 50). Replace with the following updated table.

#### GENERAL FUND MONTHLY CASH POSITION<sup>(a)</sup> July 1, 2012 through October 31, 2014 – Actual November 1, 2014 through June 30, 2015 – Estimated<sup>(b)</sup> (Amounts in Thousands)

	Starting Date	Starting Balance		Receipts <sup>(c)</sup>	Dis	bursements <sup>(c)</sup>
2012	July	\$ 974,952	(d)	\$ 2,520,484	\$	3,324,432
	August		(d)	2,062,401		1,768,434
	September	464,971		2,652,821		2,118,851
	October	998,941		2,612,683		1,734,916
	November	1,876,708		2,140,854		2,586,604
	December	, ,		2,274,768		2,744,918
2013	January	960,809		3,049,021		1,815,467
	February	2,194,363		2,440,117		2,299,291
	March	2,335,189		2,273,592		3,182,972
	April	1,425,809		3,275,565		2,513,625
	May	2,187,749		2,309,395		2,038,569
	June	2,458,575		2,398,430		3,030,437
	July	1,826,568		2,612,216		3,479,525
	August	959,259		1,942,353		1,805,260
	September	1,096,352		3,301,997		2,422,051
	October	1,976,298		2,359,585		1,745,587
	November	2,590,296		2,087,185		2,476,392
	December	2,201,089		2,402,394		2,738,822
2014	January	1,864,661		3,079,425		1,964,632
	February	2,979,454		2,494,932		2,538,836
	March	2,935,550		2,385,627		3,251,761
	April	2,069,416		2,767,975		2,718,417
	May	2,118,974		2,107,332		2,164,396
	June	2,061,910		2,836,257		3,397,570
	July	1,500,597		2,523,202		3,402,690
	August	621,109		1,925,561		1,790,500
	September	756,170		3,309,752		2,336,835
	October	1,729,087		2,397,552		2,054,160
	November	2,072,479		2,143,808		2,423,682
	December	1,792,605		2,441,759		2,997,255
2015	January	1,237,109		2,989,473		2,110,867
	February	2,115,715		2,533,360		2,814,977
	March	1,834,098		2,638,338		3,319,783
	April	1,152,653		2,861,434		2,705,513
	May	1,308,574		2,184,476		1,897,095
	June	1,595,955		2,772,106		3,261,249
		1,070,700		2,772,100		5,201,277

<sup>(a)</sup> The General Fund balances presented in this table are not based on generally accepted accounting principles (GAAP).

(b) The results, projections, or estimates in this table for the 2013-14 and the 2014-15 fiscal years reflect the budget bill for the 2013-15 biennium, estimated General Fund tax revenues included in the January 2014 LFB Memorandum, impacts of withholding table changes that DOR made on or after April 1, 2014, and the General Fund tax cuts and other provisions included in legislation signed into law on March 24, 2014 (2013 Wisconsin Act 145). The projections and estimates in this table for the 2014-15 fiscal year do not reflect the November 2014 DOA Report.

<sup>(c)</sup> Operating notes have not been issued for the 2012-13, 2013-14, or 2014-15 fiscal years.

(d) At some period during this month, the General Fund was in a negative cash position. The Wisconsin Statutes provide certain administrative remedies for periods when the General Fund is in a negative cash position. The Secretary of Administration may temporarily reallocate cash in other funds to the General Fund up to 9% of the total general purpose revenue appropriations then in effect. For the 2014-15 fiscal year this amount is projected to be \$1.429 billion. In addition, the Secretary of Administration may also temporarily reallocate an additional amount of up to 3% of total general purpose revenue appropriations for a period of up to 30 days. For the 2014-15 fiscal year this amount is projected to be \$477 million. If the amount available for temporary reallocation to the General Fund is insufficient, then the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate and defer certain payments.

# **Table II-14; Cash Balances in Funds Available for Temporary Reallocation** (Part II; Page 51). Replace with the following updated table.

#### CASH BALANCES IN FUNDS AVAILABLE FOR TEMPORARY REALLOCATION<sup>(a)</sup> July 31, 2012 to October 31, 2014 – Actual November 30, 2014 to June 30, 2015 – Estimated (Amounts in Millions)

The following two tables show, on a monthly basis, the cash balances available for temporary reallocation. The first table does not include balances in the Local Government Investment Pool (LGIP), and the second table does include LGIP balances. Though the LGIP is available for temporary reallocation, funds in the LGIP are deposited and withdrawn by local units of government and thus are outside the control of the State. The monthly average daily balances in the LGIP for the past five years have ranged from a low of \$2.113 billion during November 2011 to a high of \$3.464 billion during February 2013. The Secretary of Administration may not exercise the authority to make temporary reallocation if doing so would jeopardize the cash flow of any fund or account from which the temporary reallocation would be made.

Available Balances; Does Not Include Balances in the LGIP												
<u>Month (Last Day)</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>								
January		\$ 1,549	\$ 1,465	\$ 1,465								
February		1,601	1,518	1,518								
March		1,688	1,534	1,534								
April		1,708	1,644	1,644								
May		1,721	1,620	1,289								
June		1,677	1,533	1,427								
July	\$ 1,460	1,557	1,396									
August	1,498	1,569	1,311									
September	1,569	1,616	1,373									
October	1,341	1,419	1,294									
November	1,388	1,454	1,454									
December	1,487	1,518	1,518									

Available Balances; Includes Balances in the LGIP												
Month (Last Day)	<u>2012</u>	<u>2013</u>	2014	<u>2015</u>								
January		\$ 5,017	\$ 4,586	\$ 4,586								
February		5,051	4,642	4,642								
March		5,250	4,884	4,884								
April		4,999	4,605	4,605								
May		4,577	4,173	4,173								
June		4,427	4,012	4,035								
July	\$ 4,620	4,865	4,588									
August	4,176	4,283	3,879									
September	3,998	4,005	3,821									
October	3,529	3,615	3,438									
November	3,527	3,614	3,614									
December	4,174	4,255	4,255									

<sup>(a)</sup> The amounts shown reflect a reduction in the aggregate cash balances available to the extent any fund had a negative balance and temporary reallocations were made from such fund.

**Table II-15; General Fund Recorded Revenues** (Part II; Page 53). Replace with the following updated tables.

#### 2013-14 FISCAL YEAR GENERAL FUND RECORDED REVENUES<sup>(a)</sup> (Agency-Recorded Basis) July 1, 2013 to June 30, 2014 Compared With Previous Year

	Annual Fiscal Report Revenues 2012-13 Fiscal Year <sup>(b)</sup>	Projected Revenues <u>2013-14 Fiscal Year<sup>(c)</sup></u>	Recorded Revenues July 1, 2012 to <u>June 30, 2013<sup>(d)</sup></u>	Recorded Revenues July 1, 2013 to <u>June 30, 2014<sup>(e)</sup></u>
Individual Income Tax	\$ 7,496,854,000	\$ 7,295,261,000	\$ 7,496,973,342	\$ 7,061,389,669
General Sales and Use Tax	4,410,130,000	4,497,640,000	4,410,129,770	4,628,337,935
Corporate Franchise				
and Income Tax	925,383,000	961,805,000	925,383,342	967,184,149
Public Utility Taxes	341,256,000	358,292,000	341,256,519	360,967,550
Excise Taxes	689,464,000	675,500,000	689,463,769	698,686,674
Inheritance Taxes	305,000	-	304,551	(77,722)
Insurance Company Taxes	159,277,000	160,000,000	159,276,691	165,764,951
Miscellaneous Taxes	62,958,000	65,000,000	85,023,559	95,919,109
SUBTOTAL	14,085,627,000	14,013,498,000	14,107,811,543	13,978,172,315
Federal and Other Inter-				
Governmental Revenues <sup>(f)</sup>	10,082,914,000	8,811,039,400	10,084,172,024	10,168,393,627
Dedicated and				
Other Revenues <sup>(g)</sup>	5,266,640,000	6,062,187,900	5,484,227,049	5,893,245,945
TOTAL	\$ 29,435,181,000	\$ 28,886,725,300	\$ 29,676,210,616	\$ 30,039,811,887

(a) The revenues in this table are presented on an agency-recorded basis and not a budgetary basis. None of the data presented in this table has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.

<sup>(b)</sup> The amounts are from the Annual Fiscal Report (budgetary basis) for the 2012-13 fiscal year, dated October 15, 2013.

- (c) The results, projections, or estimates included in this table on an agency-recorded basis reflect the 2013-15 biennial budget (2013 Wisconsin Act 20) and the estimated General Fund tax revenue collections included in a memorandum from LFB dated May 9, 2013. The results, projections, or estimates in this table do not reflect the estimated General Fund tax revenues included in the January 2014 LFB Memorandum, the impacts of withholding table changes that DOR made on or after April 1, 2014, or the General Fund tax cuts and other provisions included in legislation signed into law on March 24, 2014 (2013 Wisconsin Act 145).
- (d) The amounts shown are 2012-13 fiscal year revenues as recorded by all State agencies. The amounts shown include revenues for the 2012-13 fiscal year that were recorded by State agencies during the months of July and August, 2013. There may be differences between the tax revenues shown in this table and those reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report only includes general purpose revenues or taxes that are actually collected by DOR.
- (e) The amounts shown are 2013-14 fiscal year general purpose revenues and program revenue taxes collected across all State agencies. The amounts shown include revenues for the 2013-14 fiscal year that were recorded by State agencies during the months of July and August, 2014. There may be differences between the tax revenues shown in this table and those reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report only includes general purpose revenues or taxes that are actually collected by DOR.
- <sup>(f)</sup> This category includes intergovernmental transfers. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.
- <sup>(g)</sup> Certain transfers between General Fund appropriations are recorded as both revenues and expenditures of the General Fund. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.

#### 2014-15 FISCAL YEAR GENERAL FUND RECORDED REVENUES<sup>(a)</sup> (Agency-Recorded Basis) July 1, 2014 to October 31, 2014 Compared With Previous Year

	Annual Fiscal Report Revenues <u>2013-14 Fiscal Year<sup>(b)</sup></u>	Projected Revenues <u>2014-15 Fiscal Year<sup>(c)</sup></u>	Recorded Revenues July 1, 2013 to <u>October 31, 2013<sup>(d)</sup></u>	Recorded Revenues July 1, 2014 to <u>October 31, 2014<sup>(e)</sup></u>
Individual Income Tax	\$ 7,061,390,000	\$ 7,514,100,000	\$ 2,294,553,443	\$ 2,119,311,255
General Sales and Use Tax	4,628,338,000	4,808,400,000	1,221,009,071	1,280,330,638
Corporate Franchise	0.07 104 000	1 000 000 000	257 (07.070	261 600 125
and Income Tax	967,184,000	1,099,900,000	257,607,878	261,699,125
Public Utility Taxes	360,967,000	358,300,000	5,345,832	6,937,118
Excise Taxes	698,687,000	697,000,000	191,257,313	188,365,907
Inheritance Taxes	(78,000)	-	724	(106,394)
Insurance Company Taxes	165,765,000	172,000,000	39,287,062	41,445,680
Miscellaneous Taxes	65,848,000	74,900,000	24,273,351	27,718,845
SUBTOTAL	13,948,101,000	14,724,600,000	4,033,334,674	3,925,702,174
Federal and Other Inter-				
Governmental Revenues <sup>(f)</sup>	10,168,393,000	10,022,639,400	3,280,000,551	3,318,177,326
Dedicated and				
Other Revenues <sup>(g)</sup>	5,649,427,000	4,773,215,600	2,062,926,202	2,136,222,931
TOTAL	\$ 29,765,921,000	\$ 29,520,455,000	\$ 9,376,261,427	\$ 9,380,102,431

(a) The revenues in this table are presented on an agency-recorded basis and not a budgetary basis. None of the data presented in this table has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.

<sup>(b)</sup> The amounts are from the Annual Fiscal Report (budgetary basis) for the 2013-14 fiscal year, dated October 15, 2014.

(c) The results, projections, or estimates included in this table on an agency-recorded basis reflect the 2013-15 biennial budget (2013 Wisconsin Act 20), the estimated General Fund tax revenues included in the January 2014 LFB Memorandum, the impacts of withholding table changes that DOR made on or after April 1, 2014, and the General Fund tax cuts and other provisions included in legislation signed into law on March 24, 2014 (2013 Wisconsin Act 145). The projections and estimates in this table for the 2014-15 fiscal year do not reflect the November 2014 DOA Report.

(d) The amounts shown are 2013-14 fiscal year revenues as recorded by all State agencies. There may be differences between the tax revenues shown in this table and those reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report only includes general purpose revenues or taxes that are actually collected by DOR.

- (e) The amounts shown are 2014-15 fiscal year general purpose revenues and program revenue taxes collected across all State agencies. There may be differences between the tax revenues shown in this table and those reported by DOR from time to time in its monthly general purpose revenue collections report; the DOR report only includes general purpose revenues or taxes that are actually collected by DOR.
- <sup>(f)</sup> This category includes intergovernmental transfers. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.
- <sup>(g)</sup> Certain transfers between General Fund appropriations are recorded as both revenues and expenditures of the General Fund. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.

**Table II-16; General Fund Recorded Expenditures by Function** (Part II; Page 55). Replace with the following updated tables.

#### 2013-14 FISCAL YEAR GENERAL FUND RECORDED EXPENDITURES BY FUNCTION<sup>(a)</sup> (Agency-Recorded Basis) July 1, 2013 to June 30, 2014 Compared With Previous Year

	ual Fiscal Report Expenditures –13 Fiscal Year <sup>(b)</sup>	appropriations –14 Fiscal Year <sup>(c)</sup>	Exj Jul	Recorded penditures y 1, 2012 to e 30, 2013 <sup>(d)</sup>	Ex Ju	Recorded spenditures ly 1, 2013 to ne 30, 2014 <sup>(e)</sup>
Commerce	\$ 205,290,000	\$ 226,725,400	\$	207,342,228	\$	197,230,979
Education	11,998,243,000	12,298,789,500	1	1,997,456,128	1	2,451,421,123
Environmental Resources	388,797,000	436,812,300		386,714,922		434,226,738
Human Relations & Resources	12,402,984,000	12,197,504,300	12	2,436,229,225	1	3,384,219,969
General Executive	970,600,000	1,134,338,100		1,016,971,358		1,001,832,709
Judicial	127,454,000	135,758,400		127,453,467		126,672,416
Legislative	64,552,000	75,067,400		64,552,205		65,525,903
General Appropriations	2,242,825,000	2,381,729,900		2,242,824,158		2,296,866,923
TOTAL	\$ 28,400,745,000	\$ 28,886,725,300	\$ 2	8,479,543,691	\$ 2	9,957,996,760

- <sup>(a)</sup> The expenditures in this table are presented on an agency-recorded basis and not a budgetary basis. None of the data presented in this table has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.
- <sup>(b)</sup> The amounts are from the Annual Fiscal Report (budgetary basis) for the 2012-13 fiscal year, dated October 15, 2013.
- <sup>(c)</sup> The results and estimates included in this table reflect the 2013-15 biennial budget (2013 Wisconsin Act 20).
- <sup>(d)</sup> The amounts shown are 2012-13 fiscal year expenditures as recorded by all State agencies. The amounts shown include expenditures for the 2012-13 fiscal year that were recorded by State agencies during the months of July and August, 2013.
- (e) The amounts shown are 2013-14 fiscal year expenditures as recorded by all State agencies. The amounts shown include expenditures for the 2013-14 fiscal year that were recorded by State agencies during the months of July and August, 2014. Source: Wisconsin Department of Administration

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#### 2014-15 FISCAL YEAR GENERAL FUND RECORDED EXPENDITURES BY FUNCTION<sup>(a)</sup> (Agency-Recorded Basis) July 1, 2014 to October 31, 2014 Compared With Previous Year

	Annual Fiscal Report Expenditures 2013–14 Fiscal Year <sup>(b)</sup>		ppropriations –15 Fiscal Year <sup>(c)</sup>	Recorded Expenditures July 1, 2013 to October 31, 2013 <sup>(d)</sup>		Recorded Expenditures July 1, 2014 to October 31, 2014 <sup>(e)</sup>	
Commerce	\$	197,230,000	\$ 227,465,900	\$	63,292,407	\$	70,829,959
Education		12,451,421,000	12,993,697,600	í	3,221,565,064	3	,252,335,466
Environmental Resources		434,226,000	395,938,000		50,630,861		62,541,786
Human Relations & Resources		13,384,219,000	12,754,047,600	4	4,482,251,561	4	,724,248,646
General Executive		1,001,832,000	1,123,118,300		463,367,832		452,796,650
Judicial		126,672,000	135,823,100		45,008,111		44,066,738
Legislative		65,525,000	74,923,700		17,342,186		16,767,000
General Appropriations		2,296,866,000	2,374,477,200		1,197,740,292	1	,206,839,284
TOTAL	\$	29,957,991,000	\$ 30,079,491,400	\$ 9	9,541,198,314	\$9	,830,425,529

(a) The expenditures in this table are presented on an agency-recorded basis and not a budgetary basis. None of the data presented in this table has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.

<sup>(b)</sup> The amounts are from the Annual Fiscal Report (budgetary basis) for the 2013-14 fiscal year, dated October 15, 2014.

(c) The results and estimates included in this table reflect the 2013-15 biennial budget (2013 Wisconsin Act 20), the General Fund tax cuts and other provisions included in legislation signed into law on March 24, 2014 (2013 Wisconsin Act 145), and provisions of other enacted legislation through 2013 Wisconsin Act 380.

<sup>(d)</sup> The amounts shown are 2013-14 fiscal year expenditures as recorded by all State agencies.

<sup>(e)</sup> The amounts shown are 2014-15 fiscal year expenditures as recorded by all State agencies.

**Table II-28; State Assessment (Equalized Value) of Taxable Property** (Part II; Page 81). Replace with the following updated table.

#### STATE ASSESSMENT (EQUALIZED VALUE) OF TAXABLE PROPERTY

<u>Calendar Year</u>	Value of Taxable <u>Property</u>	Rate of Increase <u>(Decrease)</u>
2005	\$427,933,562,000	
2006	468,983,199,800	9.6%
2007	497,920,348,700	6.2
2008	514,393,963,700	3.3
2009	511,911,983,100	(0.5)
2010	495,904,192,300	(3.1)
2011	486,864,232,800	(1.8)
2012	471,092,529,200	(3.2)
2013	467,502,564,000	(0.8)
2014	479,479,968,800	2.6

Source: Department of Revenue

Statistical Information; Table II-39; Unemployment Rate Comparison (Part II; Page 88). Replace with the following updated table.

By Month 2009 to 2014 By Quarter 2005 to 2008												
	20	14	<u>20</u>	<u>2013</u> <u>2012</u> 201		<u>11</u>	<u>1 2010</u>			<u>2009</u>		
	Wis.	<u>U.S.</u>	Wis.	<u>U.S.</u>	Wis.	<u>U.S.</u>	Wis.	<u>U.S.</u>	Wis.	<u>U.S.</u>	Wis.	<u>U.S.</u>
January	6.7	7.0	8.0	8.5	7.7	8.8	8.5	9.8	10.0	10.6	7.8	8.5
February	7.0	7.0	8.2	8.1	8.0	8.7	8.7	9.5	10.3	10.4	8.9	8.9
March	6.7	6.8	7.7	7.6	7.7	8.4	8.4	9.2	10.1	10.2	9.5	9.0
April	5.9	5.9	7.2	7.1	6.8	7.7	7.6	8.7	8.8	9.5	8.9	8.6
May	5.5	6.1	6.7	7.3	6.7	7.9	7.3	8.7	8.3	9.3	8.8	9.1
June	6.0	6.3	7.0	7.8	7.4	8.4	8.0	9.3	8.5	9.6	9.4	9.7
July	5.8	6.5	6.8	7.7	7.2	8.6	7.6	9.3	8.2	9.7	9.1	9.7
August	5.1	6.3	6.2	7.3	6.8	8.2	7.4	9.1	8.0	9.5	8.9	9.6
September.	4.7	5.7	5.9	7.0	6.1	7.6	6.9	8.8	7.3	9.2	8.3	9.5
October	4.6	5.5	5.7	7.0	5.9	7.5	6.6	8.5	7.2	9.0	8.2	9.5
November.			5.8	6.6	6.2	7.4	6.7	8.2	7.5	9.3	8.3	9.4
December			<u>5.8</u>	<u>6.5</u>	<u>6.6</u>	<u>7.6</u>	6.7	<u>8.3</u>	<u>7.4</u>	9.1	<u>8.8</u>	<u>9.7</u>
Annual Average			6.8	7.4	6.9	8.1	7.5	8.9	8.5	9.6	8.7	9.3
20	008 Qu	arters		<u>WI</u>	<u>U.S.</u>			2007	Quarte	ers	<u>WI</u>	<u>U.S.</u>
Ι				5.1	5.3	Ι					5.6	4.8
II				4.4	5.2	Π	[				4.9	4.4
III				4.5	6.0	I	II				4.5	4.7
IV				5.3	6.6	Γ	V			•••••	4.1	4.6
20	006 Qu	arters		<u>WI</u>	<u>U.S.</u>			2005	Quarte	ers	<u>WI</u>	<u>U.S.</u>
I				5.4	5.0	Ι				•••••	5.7	5.6
II				4.7	4.6	I	[				4.8	5.0
III				4.4	4.7	I	II			•••••	4.4	5.0
IV		•••••	•••••	4.2	4.2	Г	V		•••••	•••••	4.3	4.7

## UNEMPLOYMENT RATE COMPARISON(a) By Month 2009 to 2014 By Quarter 2005 to 2008

**Debt Information; Table III-7; Comparison of Outstanding Indebtedness to Equalized Valuation of Property** (Part III; Page 107). Replace with the following updated and corrected table.

#### COMPARISON OF OUTSTANDING INDEBTEDNESS TO EQUALIZED VALUATION OF PROPERTY

	Value of Taxable Property	Outstanding Indebtedness <sup>(a)</sup>	Debt as Percentage of
<u>Calendar Year</u>	(Amounts in Thousands)	(Amounts in Thousands)	Equalized Value
2004	\$ 391,187,815	\$ 5,116,439	1.31%
2005	427,933,562	5,445,615	1.27
2006	468,983,200	5,898,647	1.26
2007	497,920,349	5,893,590	1.18
2008	514,393,964	6,146,978	1.19
2009	511,911,983	6,481,078	1.27
2010	495,904,192	7,407,431	1.49
2011	486,864,233	7,878,628	1.62
2012	471,092,529	8,385,972	1.78
2013	467,502,564	8,344,530	1.78
(a) A CD 1 21			

<sup>(a)</sup> As of December 31.

Sources: Department of Revenue and Wisconsin Legislative Audit Bureau

# Legislative Fiscal Bureau

Robert Wm. Lang, Director

One East Main, Suite 301 • Madison, WI 53703 Email: Fiscal.Bureau@legis.wisconsin.gov Telephone: (608) 266-3847 • Fax: (608) 267-6873



State of Wisconsin

January 16, 2014

Representative John Nygren, Assembly Chair Senator Alberta Darling, Senate Chair Joint Committee on Finance State Capitol Madison, WI 53702

Dear Representative Nygren and Senator Darling:

Early each year, this office conducts a review of the status of the state's general fund and presents its findings to the Legislature. In even-numbered years, the analysis includes an examination of economic forecasts and tax collection and expenditure data of the current fiscal year, and projections for each fiscal year of the current biennium. We have now completed that review.

Based upon our analysis, we project the closing, gross general fund balance at the end of this biennium (June 30, 2015) to be \$1,041.6 million. This is \$911.9 million above the \$129.7 million balance that was estimated prior to our review. The estimated \$129.7 million balance includes all bills enacted to date in this legislative session (through 2013 Act 116).

The additional \$911.9 million is the net result of: (1) an \$892.7 million increase in estimated tax collections; (2) an \$18.4 million decrease in departmental revenues; (3) a \$21.6 million decrease in sum sufficient appropriation expenditures; and (4) a \$16.0 million increase in estimated lapses to the general fund.

The following table reflects the general fund condition statement, which incorporates our revenue and expenditure projections.
## TABLE 1

### 2013-15 General Fund Condition Statement

Revenues	<u>2013-14</u>	2014-15
Opening Balance, July 1	\$759,205,000	\$896,858,900
Taxes	14,399,900,000	15,017,200,000
Departmental Revenues		
Tribal Gaming	23,703,600	23,533,600
Other	576,818,000	535,113,000
Total Available	\$15,759,626,600	\$16,472,705,500
Appropriations, Transfers, and Reserves		
Gross Appropriations	\$15,026,592,200	\$15,513,263,600
Sum Sufficient Reestimates	-5,001,900	-16,615,800
Transfers to:		
Transportation Fund	60,877,000	143,837,100
Veterans Trust Fund	5,300,000	0
Compensation Reserves	78,752,200	133,056,500
Less Lapses	-303,751,800	-342,485,700
Net Appropriations	\$14,862,767,700	\$15,431,055,700
Balance		
Gross Balance	\$896,858,900	\$1,041,649,800
Required Statutory Balance	-65,000,000	-65,000,000
Net Balance, June 30	\$831,858,900	\$976,649,800

The biennial change in departmental revenues is estimated to be -\$18.4 million. Although there are a number of adjustments to departmental revenues, there are two items that contribute to most of the reduction. First, estimated tobacco settlement revenues have been reduced by \$13.3 million in 2013-14, primarily due to litigation that will likely not be resolved in that fiscal year. Second, tribal gaming revenues have been reduced by \$6.0 million to reflect a decline in amounts generated under the gaming compacts.

Net appropriations are projected to decrease by a net of \$37.6 million. Significant factors in this estimate include a reduction in homestead tax credits for the biennium (-\$23.3 million) and earned income tax credits (-\$8.2 million). In addition, it is projected that cigarette and tobacco product tax refunds will increase by \$9.1 million in 2013-14 due to a delayed payment from the prior year. Debt service is projected to be \$19.5 million lower than previously anticipated.

The following additional points should be noted about the condition statement of Table 1. First, it incorporates the fiscal effects of all bills enacted to date in this legislative session (through 2013 Act 116). Second, it does not reflect the impact of any bills that are pending before the Legislature that have not yet been enacted.

Finally, it does not reflect any appropriation change to the medical assistance (MA) program. The Department of Health Services (DHS) is required to submit quarterly reports to the Joint Committee on Finance on the fiscal status of the medical assistance program. In the December 30, 2013, report, DHS projected that the MA biennial general fund appropriation of \$4.8 billion could potentially face a \$92.6 million shortfall in the 2013-15 biennium. Much of this is due to a reduction in the 2015 federal matching rate from the preliminary estimate of 59.19% to 58.27%. This downward revision would result in a loss of approximately \$52 million in federal MA matching funds in 2014-15. Through the Department's quarterly reports, the Legislature will be able to monitor the fiscal status of the program and react to any modifications, if necessary, prior to the conclusion of the biennium.

## **Budget Stabilization Fund**

Under s. 16.518 of the statutes, half of any excess of actual general fund tax revenues in a fiscal year over the amount included in the biennial budget act must be deposited into the budget stabilization fund after the close of that fiscal year. Currently, the budget stabilization fund has a balance of \$279.3 million.

The following chart shows general fund taxes included in the 2013-15 biennial budget (2013 Act 20) and the projections of this analysis.

	<u>2013-14</u>	<u>2014-15</u>
January 16 Estimate 2013 Act 20	\$14,399,900,000	\$15,017,200,000
Difference	<u>14,013,498,000</u> \$386,402,000	$\frac{14,517,548,000}{\$499,652,000}$

As the chart indicates, the tax estimates of this analysis exceed those of the biennial budget act by 386,402,000 in 2013-14 and 499,652,000 in 2014-15. Thus, if taxes are not modified and actual collections are the same as the estimated amounts, 193,201,000 ( $386,402,000 \times .50$ ) would be transferred to the budget stabilization fund at the end of the 2013-14 fiscal year and 249,826,000 ( $499,652,000 \times .50$ ) would be transferred at the close of 2014-15. The biennial total of the transfer under this scenario would be 443,027,000.

Section 16.518 further states that if a transfer to the budget stabilization fund would reduce the balance in the general fund below the required statutory reserve, then the transfer must be reduced as needed to maintain the required statutory reserve in the general fund. Currently, the statutory reserve is set at \$65 million, annually. For example, if the gross balance in the general fund at the end of a fiscal year was \$100 million, the most that could be transferred to the budget stabilization fund would be \$35 million.

## **Transportation Fund**

In addition to the previous discussion of the state's general fund and budget stabilization fund, the following information is provided on the condition of the state transportation fund.

Upon passage of the 2013-15 biennial budget act (Act 20), the biennium-ending balance in the transportation fund was estimated at \$1.8 million. The Department of Transportation has recently completed a reestimate of transportation fund revenues. Based on our review of these estimates, the biennium-ending balance is now projected to be \$84.6 million. Although the economic variables used to project future revenues have not changed substantially from earlier estimates, actual revenue collections from the motor fuel tax and vehicle registration fees during the first few months of the biennium are somewhat higher than the Act 20 forecast. The Department's new estimate projects that revenue will continue to build on these early collections, accounting for the higher biennium-ending forecast balance. The new estimated balance is equal to 2.2% of gross transportation fund revenues.

Although the transportation fund is projected to have a higher biennium-ending balance, there are several issues that could affect future decisions with respect to transportation finance. First, the amount of the state's federal highway aid remains uncertain for future fiscal years. Federal highway trust fund collections have been and continue to be below annual program outlays. In several recent years, Congress has supplemented trust fund revenues with federal general fund revenues to maintain a stable highway aid program. It is unclear, however, if additional transfers (or other measures, such as a federal fuel tax increase) will be approved in the future. Congress may decide, instead, to reduce highway aid to the states. In this event, Wisconsin may need to reduce funding for programs that use federal highway aid, or supplement those programs with additional state funds.

Second, while the transportation fund is projected to have a positive, biennium-ending budgetary balance, the fund faces a structural imbalance heading into the 2015-17 biennium. In 2014-15 (the base year), total revenues, net of revenue bond debt service, are \$11.4 million above total transportation fund expenditures. However, of the 2014-15 revenue total, \$123.5 million is provided with one-time transfers from other funds (\$107.5 million from the general fund and \$16.0 million from the petroleum inspection fund). Without the one-time transfer revenues, base expenditures exceed base revenues by \$112.0 million annually. Therefore, over the 2015-17 biennium revenues would have to grow by \$224.0 million to fund expenditures at the 2014-15, base-year level.

In addition, other factors will increase current law expenditure commitments in the 2015-17 biennium. First, Act 20 provided a 4% increase in calendar year 2015 for the mass transit assistance and general transportation aid programs. Since only a portion of the 2015 aid increase, in both programs, is funded in 2014-15, an additional funding increase would be required in subsequent fiscal years to fully fund the increase. For the general transportation aid program, an additional increase of \$9.0 million will be required in 2015-16 (or \$18.0 million over the biennium if the 2015 aid level is continued), while in the mass transit assistance program, an additional increase of \$3.2 million will be required in 2015-16 (or \$6.4 million over

the biennium). Assuming that the 2015 aid level is fully funded and that level is maintained, these commitments add \$24.4 million to the structural imbalance.

Further, growth in transportation fund debt service, on currently-authorized bonds, will further increase 2015-17 expenditures. Typically, the full, annualized debt service on bonds authorized in one biennium is not paid until the following biennium. Based on current bond issuance assumptions, the Department of Transportation estimates that debt service on currently-authorized bonds will grow by \$41.9 million in 2015-16 and by \$45.9 million in 2016-17, above the 2014-15 base, for a biennial total of \$87.8 million.

Finally, the calculations described above do not include the impact of any other costs that the state may incur in the 2015-17 biennium in excess of the 2014-15 appropriation base. Notably, the Department of Transportation estimates that continuing work on the Zoo Interchange and Hoan Bridge projects in Milwaukee County will cost \$957 million in the 2015-17 biennium. By comparison, the 2014-15 base appropriation for the southeast Wisconsin freeway megaprojects program is \$86 million.

# **General Fund Taxes**

The following section presents information regarding general fund taxes for the 2013-15 biennium, including a discussion of the national economic forecast and general fund tax revenue estimates for fiscal years 2013-14 and 2014-15.

**National Economic Review and Forecast.** This office first prepared revenue estimates for the 2013-15 biennium in January, 2013, based on IHS Global Insight, Inc.'s January, 2013, forecast for the U.S. economy. That forecast predicted economic growth in 2013 would slow, primarily due to the expiration of the 2% payroll tax cut and increased taxes on high earners included in the American Taxpayer Relief Act of 2012. Under that forecast, Global Insight had made assumptions regarding federal fiscal policy that sequestration cuts would not occur in 2013 and, instead, those cuts would be replaced with a combination of increases in income taxes on high earners and cuts to Medicare, Medicaid, Social Security, and nondefense discretionary spending. Under these assumptions, real gross domestic product (GDP) growth was expected to increase by 1.7% in 2013, 2.7% in 2014, and 3.4% in 2015. The primary downside risks to the forecast included U.S. policymakers cutting defense and nondefense spending further than was scheduled to take effect under sequestration, an intensification of recession in Europe, and slower than expected growth in China and other emerging markets.

In May, 2013, this office raised its revenue estimates for individual income taxes and corporate income and franchise taxes in 2012-13 and the 2013-15 biennium. The upward revision was primarily based on stronger than expected tax collections through April, 2013. One-time payments of corporate dividends and gains on asset sales that were accelerated into 2012 in anticipation of changes in federal individual income tax rates contributed to increased income tax collections during 2012-13. The revisions also incorporated Global Insight's May, 2013, forecast for the U.S. economy. Real GDP growth had been slightly increased from the January estimates to 1.8% in 2013, 2.8% in 2014, and 3.2% in 2015. The forecast assumed that federal sequestration cuts would stay in place until September 30, 2013, and would be replaced

by a combination of tax increases and cuts to entitlement programs beginning in 2014. The primary downside risk to the forecast remained the same as it had been in the January, 2013, forecast.

According to Global Insight's latest analysis (January, 2014), 2013 real GDP growth was 1.9%, which was slightly higher than the May estimate of 1.8% despite previously unanticipated fiscal austerity constraints. The May forecast had not anticipated that the sequestration cuts would remain in place through the end of 2013, nor had the May forecast anticipated the three-week federal government shutdown, which was estimated to subtract 0.3 percentage points from fourth-quarter U.S. economic growth. Under the current forecast, Global Insight estimates that expiration of the accelerated depreciation allowance at the end of 2013 encouraged some firms to accelerate capital spending into the fourth quarter of 2013 from 2014.

Two strong areas of growth in 2013 were sales of light vehicles and residential housing starts, which grew at rates of 7.7% and 18.9%, respectively. Growth in light vehicle sales was below 2012's rate of 13.4%, but remained historically high. Growth in light vehicle sales is expected to moderate from that pace to 2.9% in 2014 and 2.0% in 2015. While housing starts have shown strong year-over-year growth in 2013 (931,000 units) and strong growth of 28.0% in 2012, it should be noted that the number of housing starts remains more than 55% below the peak level of 2,073,000 units in 2005. Although housing starts are not expected to return to the 2005 level for at least the next 10 years, housing is expected to be a strong, positive contributor to economic growth with double digit growth in starts projected for 2014 and 2015. Among other housing indicators, sales of new and existing homes grew 9.8% in 2013, the average price of an existing home increased 9.1%, and the average price of a new home increased 11.0%.

Average nonfarm payroll levels increased 2.195 million in 2013, with private sector payrolls increasing 2.253 million, offsetting the 58,000 decline in government jobs. Last year concluded the third year in a row where private sector payrolls have increased, while government jobs have declined. Employment growth in 2013 was 219,000 higher than Global Insight's May estimated 2.034 million increase in total nonfarm payrolls. The average unemployment rate for 2013 was 7.4%, lower than the May estimate of 7.6%. While higher than expected employment gains helped lower the average annual unemployment rate, increased numbers of workers exiting the workforce since the May forecast has had a greater impact on lowering the unemployment rate.

In the January forecast, Global Insight expects continued moderate growth based on sound economic fundamentals for the U.S. economy, with real GDP increasing 2.7% in 2014 and 3.2% in 2015. The forecast is based on the following key assumptions. First, the discretionary spending levels agreed upon in the recently negotiated federal Bipartisan Budget Act will be kept in place during 2014. Second, emergency unemployment benefits will not be extended in 2014, reducing 2014 real GDP growth by between 0.1 and 0.2 percentage points. Third, the Federal Reserve will continue tapering the amount of long-term securities purchases by an additional \$10 billion per month following each Fed meeting, ending its purchases of long-term securities during the fourth quarter of 2014. Fourth, the inflation-adjusted, trade-weighted value of the U.S. dollar is expected to fall 3.7% over the next ten years against major trading partners and to

fall 23.8% against other trading partners. Fifth, real GDP growth is expected to average 2.0%, annually, among major-currency trading partners and 4.5%, annually, among other important trading partners over the next ten years. Sixth, Brent spot prices for crude oil are expected to average between \$99 and \$108 per barrel over the next five years, overall demand for oil is expected to grow 1.4% in 2014, and annual oil demand growth is expected to average 0.8% over the next ten years as a result of successful energy conservation efforts.

*GDP*. Real (inflation adjusted) GDP is now projected to grow 2.7% in 2014 and 3.2% in 2015. These estimates are similar to Global Insight's May, 2013, forecast, in which real GDP had been expected to increase by 2.8% and 3.2% in 2014 and 2015, respectively. The expectations for nominal (current dollar) GDP growth are slightly lower in 2014 and higher in 2015 compared to the May estimates, changing from 4.7% and 4.8% in 2014 and 2015, respectively, to 4.3% and 5.0%. Overall, Global Insight's January forecast maintains similar expectations for U.S. economic growth in 2014 and 2015 as in its May forecast, but projects slightly slower growth in the first year and stronger growth in the second year.

*Consumer Prices.* The Consumer Price Index (CPI) is expected to rise by 1.4% in 2014 and 1.8% in 2015, with declining energy prices offsetting increases in the cost of other goods and services. These estimates are similar to Global Insight's May, 2013, forecast for CPI, though slightly lower in the first year and higher in the second year. Declining energy prices were somewhat offset by higher prices for other items over the forecast period. Core inflation, which excludes food and energy costs, is expected to increase faster than overall CPI at rates of 1.9% in 2014 and 2.0% in 2015 (which is similar to the May estimates).

*Monetary Policy.* The U.S. Federal Reserve maintained very accommodative monetary policy through 2013. The Fed made outright long-term Treasury purchases of \$45 billion per month and purchased mortgage-backed securities at a rate of \$40 billion per month. The Fed's purchase of \$85 billion per month in long-term securities was an attempt to keep downward pressure on interest rates and support the economic recovery. At the Fed's December 17-18 meeting, the Fed noted that labor market risks had diminished and announced that it would reduce long-term securities purchases by \$10 billion per month, as compared to its current pace of purchases. Global Insight predicts that the Fed will continue reducing long-term securities purchases by an additional \$10 billion per month following each of the upcoming Federal Reserve meetings, and the Fed will end making long-term monthly securities purchases during 2014. This forecast is in line with Global Insight's May, 2013, assumptions.

The Fed maintained historically low short-term interest rates during 2013 by keeping the target range for the federal funds rate between 0.0% and 0.25%. The Fed did not mention at its December 17-18 meeting when the first interest hike might occur. Global Insight expects that the Fed will first increase interest rates in 2015, which is the same assumption as in Global Insight's May, 2013, forecast.

*Personal Consumption.* Nominal personal consumption expenditures increased by an estimated 3.2% in 2013, slightly higher than the 3.1% increase projected in the May, 2013, forecast. Purchases of consumer durable goods, which are generally subject to the state sales tax,

increased by 5.4%, led by 9.8% growth in expenditures for used motor vehicles. Purchases of services, which are generally not subject to sales tax, increased by 3.1%. Under the latest forecast, personal consumption is expected to grow by 3.9% in 2014 and 4.6% in 2015, with strong, broad-based gains in durable goods and slower growth in purchases of nondurable goods. These projections are slightly lower in 2014 and higher in 2015 than Global Insight's May, 2013, projections of 4.0% and 4.1%, respectively.

*Employment.* In the most recent employment report, it was estimated that the U.S. economy created only 74,000 jobs in December. However, bad weather prevented 273,000 workers from being able to get to their jobs, which was nearly twice as many workers as historically report being unable to get to work due to weather in December. Assuming weather was the primary factor behind this poor jobs report, Global Insight anticipates that U.S. job creation will rebound in the coming months. U.S. job creation averaged 183,000 per month over the course of 2013. Despite the December report, Global Insight expects non-farm payrolls to improve from growth of 2.2 million in 2013 to growth of 2.3 million jobs in 2014 and 2.8 million in 2015. In addition, the forecast calls for small government job gains over the next two years, as compared to the previous four years of government job losses. These estimates are slightly higher than Global Insight's May, 2013, forecast.

The national unemployment rate, which is a function of both the number of jobs and the number of labor market participants, is expected to decline at a faster rate than was anticipated in the May forecast. The average annual unemployment rate for 2013 was 7.4%, as compared to the 7.6% forecast in May. In the December report, the monthly seasonal adjusted unemployment rate dropped from 7.0% in November to 6.7%, as a significant number of workers exited the labor force. The average annual unemployment rate is expected to continue to drop to 6.5% in 2014 and 5.9% in 2015.

*Housing.* Residential construction activity improved in 2013 and is expected to continue strong growth over the next two years. Housing starts finished 2013 up 18.9%; however, this is lower than Global Insight's May forecast of 26.3% growth for the year. In 2014 and 2015, housing starts are expected to grow 24.8% and 26.9%, respectively, which are similar to Global Insight's May estimates.

Sales of existing homes grew at 9.1% in 2013, which is higher than Global Insight's May forecast of 8.5%. Existing home sales are expected to increase by 4.8% in 2014 and 8.5% in 2015, which is lower in the first year and higher in the second year compared to Global Insight's May forecast of 11.9% and 6.9%, respectively. The average price of an existing home is expected to grow more slowly over the forecast period, decelerating from 9.1% growth in 2013 to estimated growth of 4.5% in 2014 and 0.1% in 2015, which are lower than Global Insight's May forecast of 5.0% and 1.9%, respectively.

*Corporate Profits.* Economic profits increased 5.0% in 2013, and are expected to continue relatively strong growth over 2014 and 2015 at rates of 6.3% and 4.3%, respectively. These estimates are higher than the May forecast, which had projected growth of 0.8% in 2013, 4.2% in 2014, and 2.3% in 2015. Similarly, before-tax book profits finished 2013 up 3.7%, and are

expected to increase 14.2% in 2014 and 0.8% in 2015. These estimates are higher than the May estimates of a 1.6% contraction in 2013, 12.9% growth in 2014 and a 1.5% contraction in 2015. The large growth rate in 2014 is due, in part, to the expiration of federal bonus depreciation provisions after 2013.

*Business Investment.* Business investment in equipment grew at a rate of 3.4% in 2013, and is expected to grow 7.0% in 2014, and 9.2% in 2015. These estimates are lower than Global Insight's May forecast in 2013 and 2014, which called for growth of 6.3% and 8.2%, respectively, but is higher than May's estimated growth of 7.7% in 2015.

Intellectual property investment for software, which is another indicator of business investment, is expected to follow a similar pattern, with growth of 4.8% in 2013, and expected growth of 6.2% in 2014 and 7.5% in 2015. Software investment showed a similar deviation from the May forecast as investment in equipment had.

Business investment in nonresidential structures is expected to show year-over-year gains, finishing 2013 up 4.3%, and is expected to increase by 5.4% in 2014 and 6.2% in 2015. These estimates are lower than Global Insight's May forecast, which had called for growth of 4.7% in 2013, 7.6% in 2014, and 9.4% in 2015.

The projections outlined above and summarized in Table 2 reflect Global Insight's January, 2014, "baseline" forecast for the U.S. economy. Global Insight also prepares "pessimistic" and "optimistic" scenarios. Under the pessimistic scenario, given a 20% chance of occurring, U.S. economic growth stalls following: (a) a significant fiscal tightening in discretionary federal government spending during 2014, which leads to a fall in private-sector confidence and stock prices; (b) additional fiscal tightening in the European Union and slower growth in emerging markets, which reduces international appetite for U.S. imports; and (c) lower employment and wage gains leading to lower housing starts and home sales. Under this scenario, Global Insight expects that the Fed would expand its purchases of long-term securities and keep the federal funds rate at historically low levels until late 2017. Real GDP growth estimates would be reduced to 0.9% in 2014 and 2.0% in 2015, and unemployment rates would remain elevated, at 7.4% in 2014 and 7.2% 2015.

In the optimistic scenario, to which Global Insight also assigns a 20% probability, markets respond favorably to: (a) the U.S. government easily passing a debt-ceiling limit increase; (b) Congress negotiating a long-term deficit reduction program, which includes lower entitlement spending and revenue raising tax reform; (c) global growth accelerating, increasing demand for U.S. imports; and (d) an improving labor market adding 330,000 jobs per month by mid-2014. Under this scenario, the Federal Reserve would respond by increasing interest rates in the third quarter of 2014, five quarters sooner than under the baseline forecast, following stronger than expected improvements in the job market and increased pressure on consumer prices. The optimistic scenario projects higher real GDP growth of 4.3% in 2014 and 4.2% in 2015, with the unemployment rate falling to 5.7% and 4.6%, respectively.

## TABLE 2

# Summary of National Economic Indicators IHS Global Insight, Inc., Baseline Forecast, January, 2014 (\$ in Billions)

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
Nominal Gross Domestic Product	\$16,244.6	\$16,792.3	\$17,507.9	\$18,375.4
Percent Change	4.6%	3.4%	4.3%	5.0%
Real Gross Domestic Product	\$15,470.7	\$15,761.3	\$16,182.8	\$16,708.5
Percent Change	2.8%	1.9%	2.7%	3.2%
Consumer Prices (Percent Change)	2.1%	1.5%	1.4%	1.8%
Personal Income	\$13,743.8	\$14,138.2	\$14,785.6	\$15,527.3
Percent Change	4.2%	2.9%	4.6%	5.0%
Personal Consumption Expenditures	\$11,149.6	\$11,501.4	\$11,953.7	\$12,497.9
Percent Change	4.1%	3.2%	3.9%	4.6%
Economic Profits	\$2,009.5	\$2,110.5	\$2,243.6	\$2,340.3
Percent Change	7.0%	5.0%	6.3%	4.3%
Unemployment Rate	8.1%	7.4%	6.5%	5.9%
Total Non-Farm Payrolls (Millions)	133.737	135.932	138.258	141.012
Percent Change	1.7%	1.6%	1.7%	2.0%
Light Vehicle Sales (Millions of Units)	14.44	15.56	16.01	16.42
Percent Change	13.4%	7.7%	2.9%	2.5%
Sales of New and Existing Homes (Millions)	5.029	5.520	5.891	6.508
Percent Change	9.7%	9.8%	6.7%	10.5%
Housing Starts (Millions of Units)	0.783	0.931	1.162	1.475
Percent Change	28.0%	18.9%	24.8%	26.9%

**General Fund Tax Projections.** Table 3 shows revised general fund tax revenue estimates for the 2013-15 biennium. The estimates are based on Global Insight's January, 2014, forecast of the U.S. economy and incorporate the impact of all tax law changes enacted to date.

## TABLE 3

## Projected General Fund Tax Collections (\$ Millions)

					Estimates
	2012-13	Previous	<b>Estimates</b>	Januar	<u>y, 2014</u>
	<u>Actual</u>	2013-14	2014-15	2013-14	<u>2014-15</u>
Individual Income	\$7,496.9	\$7,294.8	\$7,650.1	\$7,410.0	\$7,800.0
General Sales and Use	4,410.1	4,497.6	4,607.2	4,640.0	4,815.0
Corporate Income and Franchise	925.4	961.0	989.6	1,065.0	1,100.0
Public Utility	341.2	358.3	355.9	353.7	358.3
Excise					
Cigarette	569.2	551.2	541.4	575.0	570.0
Tobacco Products	63.0	64.7	66.7	67.7	69.8
Liquor and Wine	48.3	50.5	51.5	47.7	48.3
Beer	9.0	9.1	9.0	9.0	8.9
Insurance Company	159.3	160.0	167.8	164.0	172.0
Miscellaneous Taxes	63.2	65.0	73.0	67.8	74.9
Total	\$14,085.6	\$14,012.2	\$14,512.2	\$14,399.9	\$15,017.2
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Change from Prior Year		-\$73.4	\$500.0	\$314.3	\$617.3
Percent Change		-0.5%	3.6%	2.2%	4.3%

As shown in the table, total general fund taxes are estimated at \$14,399.9 million in 2013-14 and \$15,017.2 million in 2014-15. These amounts are higher than the previous estimates by \$387.7 million in the first year and \$505.0 million in the second year. The biennial increase is \$892.7 million, or 3.1%. The estimates for each of the three major taxes, and the cigarette tax, have been increased significantly, primarily based on strong year-to-date collections data. Smaller adjustments have been made to the estimates for the other taxes.

**Individual Income Tax.** State individual income tax revenues were \$7,496.9 million in 2012-13 and are currently estimated at \$7,410.0 million in 2013-14 and \$7,800.0 million in 2014-15. Relative to the previous figures, the current estimates are higher by \$115.2 million in the first year and \$149.9 million in the second year. On a year-to-year basis, the current estimates reflect a decrease of 1.2% for 2013-14 and an increase of 5.3% for 2014-15. The revised estimates incorporate a number of law changes estimated to reduce revenues by approximately \$350 million in 2013-14 and \$385 million in 2014-15. The most significant law change is the income tax rate reductions and bracket reconfiguration enacted as part of 2013 Wisconsin Act 20. Those changes are estimated to reduce collections by \$328 million in 2013-14 and \$320 million in 2014-15. Act 20 contained a number of other provisions intended to simplify the state's income tax system, but they have a less significant fiscal impact.

Based on preliminary collection information through December, 2013, individual income tax revenues for the current fiscal year are 4.7% higher than such revenues through the same period in 2012-13. However, taxpayers have not adjusted their withholding payments to reflect the law changes noted above, and this will result in higher refunds and lower tax payments in the coming months.

**General Sales and Use Tax.** In 2012-13, state sales and use tax collections were \$4,410.1 million, which was 2.8% higher than the prior year. Sales tax collections through December, 2013, are 7.9% higher than the same period in 2012-13. Accounting for law changes and a one-time tax refund paid in August of 2012, adjusted year-to-date sales tax collections are 6.8% above the same period in 2012-13. State sales and use tax revenues are currently estimated at \$4,640.0 million in 2013-14 and \$4,815.0 million in 2014-15, which represents increased revenue of 5.2% in the first year and 3.8% in the second year. These estimates are \$142.4 million higher in the first year and \$207.8 million higher in the second year than the previous estimates. The increased estimates are based on: (a) higher than anticipated year-to-date growth in tax collections; (b) increased growth projected for 2014-15 for taxable personal consumption expenditures in Global Insight's forecast; and (c) enhanced sales and use tax collections from Amazon.com agreeing to collect Wisconsin sales and use taxes beginning November, 2013 (the Department of Revenue estimates state tax revenue increases of \$28 million annually resulting from this agreement).

**Corporate Income and Franchise Tax.** Corporate income and franchise taxes were \$925.4 million in 2012-13. Corporate income/franchise tax revenues are projected to be \$1,065.0 million in 2013-14, and \$1,100.0 million in 2014-15. These amounts represent an annual increase of 15.1% in 2013-14, and 3.3% in 2014-15. The new estimates are higher than prior estimates by \$104.0 million in 2013-14, and \$110.4 million in 2014-15.

The new estimates reflect year-to-date corporate income and franchise tax collections, which are approximately 25% higher than a year ago. In addition, the outlook for corporate earnings is positive. Corporate profits are forecast to increase in 2014 and 2015, with economic profits projected to increase 6.3% in 2013-14, and 4.3% in 2014-15. Consumer confidence has improved with both the Conference Board Consumer Confidence and University of Michigan Consumer Sentiment indexes increasing. Real disposable income is forecast to increase 3.3% in 2014, and 3.5% in 2015, and consumer purchases of durable goods are projected to signal to businesses that it is time to expand. Companies have substantial amounts of cash on hand, profits are strong, and interest rates are low. Investment in equipment is projected to increase 7.0% in 2014 and 9.2% in 2015. Also, industrial production is forecast to grow at a faster rate than 2013, in both 2014 and 2015, and manufacturing output is projected to improve in both years as well.

The corporate income and franchise tax estimates have been adjusted to reflect the effect of certain law changes, including allowing combined group members to share pre-2009 net business losses, increasing the total credit limit for the economic development tax credit, and the phase-in the manufacturing and agriculture tax credit, that are effective for fiscal years 2013-14 and 2014-15. In addition, the estimates have been adjusted to reflect certain law changes related to tax

enforcement activities by the Department of Revenue, including the reduction in the interest rate on tax refunds.

**Public Utility Taxes.** Public utility tax revenues were \$341.2 million in 2012-13, and are currently projected at \$353.7 million in 2013-14 and \$358.3 million in 2014-15. Compared to the previous estimates, these figures are \$4.6 million lower in 2013-14 and \$2.4 million higher in 2014-15. Utility tax collections are currently expected to increase by 3.7% in 2013-14 and 1.3% in 2014-15. Private light, heat, and power companies are the largest taxpayer group, comprising 65% of estimated public utility taxes for the 2013-15 biennium. Collections from these companies totaled \$226.1 million in 2012-13, and are estimated to increase to \$226.8 million (0.3%) in 2013-14 and \$234.8 million (3.5%) in 2014-15.

**Excise Taxes.** General fund excise taxes are imposed on cigarettes, other tobacco products, liquor (including wine and hard cider), and beer. Total excise tax revenues were \$689.5 million in 2012-13. Excise tax revenues are currently estimated at \$699.4 million in 2013-14 and \$697.0 million in 2014-15, which represents increased revenue of \$23.9 million in the first year and \$28.4 million in the second year compared to the prior estimates. Excise tax revenues have been increased largely due to higher year-to-date cigarette tax collections, which represent 82% of total estimated excise tax revenues.

Cigarette tax revenues were \$569.2 million in 2012-13, which was 3.2% lower than the previous year. Cigarette tax collections are currently estimated at \$575.0 million in 2013-14 and \$570.0 million in 2014-15, which represents increased revenue of 1.0% in the first year and reduced revenue of 0.9% in the second year. Compared to the previous estimates, these amounts are \$23.8 million higher in the first year and \$28.6 million higher in the second year, primarily due to higher than expected year-to-date collections. Minnesota enacted a significant cigarette tax rate increase on July 1, 2013, resulting in its current rate of \$3.432 per pack (which is higher than Wisconsin's tax rate of \$2.52 per pack). It is believed that higher year-to-date tax collections are, in part, due to consumers living along the state border purchasing cigarettes in Wisconsin, rather than in Minnesota, in response to that state's tax increase.

**Insurance Premiums Taxes.** Insurance premiums taxes were \$159.3 million in 2012-13. Premiums tax collections are projected to be \$164.0 million in 2013-14, and \$172.0 million in 2014-15. The estimates are higher than prior estimates by \$4.0 million in 2013-14, and \$4.3 million in 2014-15. The estimate for 2013-14 is based on year-to-date premiums tax collections, which are 3.7% higher than 2012-13 collections. The estimate for 2014-15 reflects industry forecasts of moderate growth in sales, premiums, and profits.

**Miscellaneous Taxes.** Miscellaneous taxes include the real estate transfer fee (RETF), municipal and circuit court-related fees, a small amount from the occupational tax on coal, and some estate tax revenue from ongoing lawsuit settlements. Miscellaneous tax revenues were \$63.2 million in 2012-13, and are estimated at \$67.8 million in 2013-14 and \$74.9 million in 2014-15. These estimates are higher than the previous estimates by \$2.8 million in 2013-14 and \$1.9 million in 2014-15. The increase in estimated revenue is due primarily to higher than expected year-to-date RETF collections.

This office will continue to monitor state revenues and expenditures and new economic forecasts, and notify you and your colleagues of any further adjustments that may be necessary.

Sincerely,

Bob

Robert Wm. Lang Director

RWL/sas

cc: Members, Wisconsin Legislature

# **APPENDIX B**

# GENERAL OBLIGATION ISSUANCE STATUS REPORT DECEMBER 10, 2014

			Credit to Capital In	nprovement Fund			
Program Purpose	Legislative Authorization	General Obligations Issued to Date	Interest Earnings <sup>(a)</sup>	Premium <sup>(a)</sup>	G.O. Ref Bonds of 2014, Series 4	Total Authorized Unissued Debt	
University of Wisconsin; academic facilities	\$ 2,255,401,100	\$ 1,834,613,976	\$ 13,072,507	\$ 24,355,922		\$ 383,358,695	
University of Wisconsin; self-amortizing facilities	2,718,606,300	1,999,494,333	2,911,822	21,713,165		694,486,980	
Natural resources; Warren Knowles - Gaylord Nelson stewardship 2000 program	1,134,500,000	743,244,473	405,319	8,316,718		382,533,490	
Natural resources; municipal clean drinking water grants	9,800,000	9,518,744	141,818			139,438	
Clean water fund program	740,843,200	624,296,959	141,010	2,191,602		114,354,639	
Safe drinking water loan program	60,200,000	58,086,908		772,171		1,340,921	
Natural resources; nonpoint source grants	94,310,400	93,951,531	190,043	165,054		3,772	
Natural resources; nonpoint source	32,000,000	17,960,728	1,454	596,664		13,441,154	
Natural resources; environmental repair	57,000,000	47,789,230	203,594	42,746		8,964,430	
Natural resources; urban nonpoint source cost-sharing	46,900,000	35,886,386	30,671	514,187		10,468,756	
Natural resources; contaminated sediment removal	32,000,000	19,695,083		379,449		11,925,468	
Natural resources; environmental segregated fund supported administrative facilities	19,969,200	10,304,144	143	83,423		9,581,490	
Natural resources; segregated revenue supported dam safety projects	6,600,000	6,571,582	617	27,795		6	
Natural resources; pollution abatement and sewage collection facilities, ORAP funding	145,060,325	145,010,325	50,000				
Natural resources; pollution abatement and sewage collection facilities Natural resources:	893,493,400	874,927,239	18,513,077			53,084	
pollution abatement and sewage collection facilities; combined sewer overflow Natural resources;	200,600,000	194,312,599	6,287,401				
recreation projects	56,055,000	56,053,994	1,006				
Natural resources; local parks land acquisition and development	2,490,000	2,447,741	42,259				
Natural resources; recreation development	23,061,500	22,919,742	141,325	68		364	
Natural resources; land acquisition	45,608,600	45,116,929	491,671				
Natural resources; Wisconsin natural areas heritage program	2,500,000	2,445,793	17,174			37,032	
Natural resources; segregated revenue supported facilities	102,365,300	67,570,882	93,544	319,274		34,381,600	

				Credit to Capital Improvement Fund						
	Legislative	Gener	al Obligations			<u> </u>		G.O. Ref Bonds	Tota	Authorized
Program Purpose	Authorization	Issu	ied to Date	Ea	rnings <sup>(a)</sup>	Pre	emium <sup>(a)</sup>	of 2014, Series 4	Uni	ssued Debt
Natural resources; general fund supported										
administrative facilities	\$ 16,514,100	\$	11,262,807	\$	21,753	\$	94		\$	5,229,445
Natural resources; ice age trail	750,000		750,000							
Natural resources;										
dam safety projects	17,500,000		11,112,282		49,701		301,473			6,036,544
Natural resources; segregated revenue supported land acquisition	2,500,000		2,500,000							
Natural resources; Warren Knowles - Gaylord Nelson stewardship program	231,000,000		228,673,994		1,306,849		36,251			982,906
Transportation;	0.000.400		0.550.450		22.0.12					0.000
administrative facilities	8,890,400		8,759,479		33,943					96,978
Transportation; accelerated bridge improvements	46,849,800		46,849,800							
Transportation;										
major interstate bridge construction	225,000,000		90,277,964				9,586,494			125,135,542
Transportation; rail passenger route development	122,000,000		51,529,513		3,016		584,531			69,882,940
Transportation; accelerated highway improvements	185,000,000		185,000,000							
Transportation; connecting highway improvements	15,000,000		15,000,000							
Transportation;										
federally aided highway facilities	10,000,000		10,000,000							
Transportation; highway projects	41,000,000		41,000,000							
Transportation;	· ·		, ,							
major highway and rehabilitation projects	565,480,400		565,480,400							
Transportation; Southeast rehabilitation projects,										
southeast megaprojects, and high- cost bridge projects	1,011,750,000		792,018,784		3,018,078	2	28,263,638			188,449,500
Transportation; state highway										
rehabilitation projects	820,063,700		608,836,045		1,182,897	1	0,041,752			200,003,006
Transportation; major highway projects	100,000,000		98,948,179				1,051,496			325
Transportation;										
state highway rehabilitation,	141,000,000		124 001 461				6 072 427			26 102
certain projects	141,000,000 92,700,000		134,901,461		234,581		6,072,437			26,102
harbor improvements Transportation;	92,700,000		75,287,677		234,381		2,479,582			14,698,160
rail acquisitions and improvements	208,500,000		95,055,123		5,187		2,169,418			111,270,272
Transportation;										
local roads for job preservation, state funds	2,000,000		2,000,000		_					_
Corrections;	2,000,000		2,000,000		-					-
correctional facilities Corrections;	875,075,600		816,896,067		11,467,562		1,554,064			45,157,907
self-amortizing facilities and equipment	7,337,000		2,115,438		99					5,221,463

			Credit to Capital In	nprovement Fund			
Program Purpose	Legislative Authorization	General Obligations Issued to Date	Interest Earnings <sup>(a)</sup>	Premium <sup>(a)</sup>	G.O. Ref Bonds of 2014, Series 4	Total Authorized Unissued Debt	
Corrections; juvenile correctional facilities	\$ 28,984,500	\$ 28,535,951	\$ 108,861	\$ 598		\$ 339,090	
Health services; mental health and secure treatment facilities	181,108,800	164,792,341	895,124	733,045		14,688,290	
Agriculture; soil and water	54,075,000	46,698,829	3,025	839,764		6,533,382	
Agriculture; conservation reserve enhancement	28,000,000	13,120,095		44,146		14,835,759	
Administration; Black Point Estate Administration:	1,600,000	1,598,655	445			900	
energy conservation projects; capital improvement fund	200,000,000	121,848,233		4,030,512		74,121,255	
Building commission; previous lease rental authority	143,071,600	143,068,654				2,946	
Building commission; refunding tax-supported general obligation debt	2,102,086,430	2,102,086,530					
Building commission; refunding self-amortizing general obligation debt Building commission;	272,863,033	272,863,033					
refunding tax-supported and self-amortizing general obligation debt incurred before June 30, 2005	250,000,000	250,000,000					
Building commission; refunding tax-supported and self-amortizing general obligation debt incurred before July 1, 2011	474,000,000	473,651,084				348,916	
Building commission; refunding tax-supported and self-amortizing general obligation debt incurred before July 1, 2013	264,200,000	263,420,000				780,000	
Building commission; refunding tax-supported and self-amortizing general obligation debt Building commission;	3,785,000,000	2,874,573,916			\$ 257,415,000	653,011,084	
housing state departments and agencies	820,767,100	527,118,771	2,356,097	3,537,528		287,754,704	
Building commission; 1 West Wilson street parking ramp	15,100,000	14,805,521	294,479				
Building commission; project contingencies	47,961,200	46,618,745	64,761	55,855		1,221,839	
Building commission; capital equipment acquisition	126,335,000	122,889,620	740,327	191,882		2,513,171	
Building commission; discount sale of debt	90,000,000	72,869,266				17,130,734	
Building commission; discount sale of debt (higher education bonds)	100,000,000	99,988,833 <sup>(t</sup>	)			11,167	
Building commission; other public purposes	2,484,671,700	2,154,171,691	8,728,268	22,784,156		298,987,585	
Medical College of Wisconsin, Inc.; basic science education and health information technology facilities	10,000,000	10,000,000					

				Cre	edit to Capital In	nprove	ment Fund			
	Legislative	Gei	neral Obligations		Interest		(-)	G.O. Ref Bonds	Total	Authorized
Program Purpose	Authorization \$ 1,048,300		Issued to Date		Earnings <sup>(a)</sup>	Pr	emium <sup>(a)</sup>	of 2014, Series 4	Unis \$	sued Debt
Norskedalen Nature and Heritage Center S Bond Health Center		\$	082 207			\$	16,682		Э	1,048,300 10
Lac du Flambeau Indian Tribal Center	1,000,000	à	983,307			¢	10,082			250,000
Dane County Livestock Facilities	250,000									,
	9,000,000									9,000,000
K I Convention Center	2,000,000		1 500 000							2,000,000
HR Academy, Inc.	1,500,000		1,500,000							
Medical College of Wisconsin, Inc.; biomedical research and technology incubator	35,000,000		30,565,576				304,039			4,130,385
AIDS Resource Center of Wisconsin, Inc	800,000		800,000							
Bradley Center Sports and Entertainment Corporation	5,000,000		4,869,792				130,053			155
Medical College of Wisconsin, Inc.; Community medical education facilities	7,384,300									7,384,300
Children's Hospital of Wisconsin; Family Justice Center	10,625,000									10,625,000
Marquette University; dental clinic and education facility	23,000,000		22,040,856	\$	818		746,661			211,665
Civil War exhibit at the Kenosha Public Museums	500,000		500,000							
AIDS Network, Inc	300,000		300,000							
Swiss cultural center	1,000,000									1,000,000
Wisconsin Maritime Center of Excellence	5,000,000									5,000,000
Hmong cultural centers	2,250,000		250,000							2,000,000
Milwaukee Police Athletic League; youth activities center	1,000,000		1,000,000							
Children's research institute	10,000,000		10,000,000							
Domestic Abuse Intervention Center	560,000.00									560,000
Administration; school educational technology infrastructure financial assistance	71,911,300		71,480,216		431,066					18
Myrick Hixon EcoPark, Inc	500,000		500,000		451,000					10
Madison Children's Museum	250,000		250,000							
Marshfield Clinic	10,000,000		250,000							10,000,000
Administration; public library educational	10,000,000									10,000,000
technology infrastructure financial assistance Educational communications	269,000		268,918		42					41
board; educational communications										
facilities	24,503,200		24,112,683		38,515		11,925			340,077
Grand Opera House in Oshkosh	500,000		500,000							
Aldo Leopold climate change										
classroom and interactive laboratory	500,000		485,000				14,992			8
Historical society;										
self-amortizing facilities Historical society;	1,157,000		1,029,156		3,896					123,947
historic records	26,650,000		2,123,626				70,929			24,455,445

Program Purpose	Legislative Authorization	General Obligations Issued to Date	Credit to Capital I Interest Earnings <sup>(a)</sup>	mprovement Fund Premium <sup>(a)</sup>	G.O. Ref Bonds of 2014, Series 4	Total Authorized Unissued Debt
Historical society; historic sites	\$ 10,067,800	\$ 9,005,965	\$ 847	\$ 282,410	012014, 501103 4	\$ 778,578
Historical society; museum facility	19,384,400	4,362,469				15,021,931
Historical society; Wisconsin history center	20,000,000					20,000,000
Public instruction; state school, state center	12 250 500	11 550 405	22 500	151.001		100.005
and library facilities	12,350,600	11,758,495	32,509	451,291		108,305
Military affairs; armories and military facilities	46,272,700	30,190,389	195,308	77,719		15,809,284
Veterans affairs; veterans facilities	10,090,100	9,405,485	50,593			634,021
Veterans affairs; self-amortizing mortgage loans	2,400,840,000	2,122,542,395				278,297,605
Veterans affairs; refunding bonds	1,015,000,000	761,594,245				253,405,755
Veterans affairs; self-amortizing facilities	51,347,100	23,994,216	1,613	585,749		26,765,522
State fair park board; board facilities	14,787,100	14,769,363	1			17,736
State fair park board; housing facilities	11,000,000	10,999,985	15			
State fair park board; self-amortizing facilities	53,687,100	52,698,530	22,401	13,470		952,699
Total	\$28,823,384,688	(c) \$23,836,074,770	<sup>c)</sup> \$73,888,124	\$156,542,876	\$257,415,000	\$4,499,464,019

(a) Amounts previously credited to the Capital Improvement Fund (which include interest earnings and may include sale proceeds representing purchase premium) reduce issuance authority by the same amount.

(b) Accrued interest on any obligation that is not paid during the fiscal year in which it accrues is treated as debt and taken into account for purposes of the statutory authority to issue debt.

(c) The enacted budget for the 2013-15 biennium (2013 Wisconsin Act 20) provides that the Building Commission shall not issue, until July 1, 2015,

\$250 million of general obligations that are otherwise statutorily authorized in such enacted biennial budget.

Source: Department of Administration.

# Appendix C

# **EXPECTED FORM OF BOND COUNSEL OPINION**

Upon delivery of the Bonds, it is expected that Foley & Lardner LLP will deliver a legal opinion in substantially the following form:

(Letterhead of Foley & Lardner LLP)

State of Wisconsin Building Commission 101 East Wilson Street, 7<sup>th</sup> Floor Madison, Wisconsin 53707

### \$257,415,000 STATE OF WISCONSIN GENERAL OBLIGATION REFUNDING BONDS OF 2014, SERIES 4

We have acted as bond counsel in connection with the issuance by the State of Wisconsin (**State**) of its \$257,415,000 General Obligation Refunding Bonds of 2014, Series 4, dated the date hereof (**Bonds**). The Bonds are authorized by Article VIII of the Wisconsin Constitution and Chapters 18 and 20 of the Wisconsin Statutes, and are being issued pursuant to a resolution adopted by the State of Wisconsin Building Commission (**Commission**) on August 6, 2014 (**Resolution**).

We examined the law, a certified copy of the proceedings relating to the issuance of the Bonds, and certifications of public officials and others. As to questions of fact material to our opinion, we relied upon those certified proceedings and certifications without independently undertaking to verify them.

Based upon this examination, it is our opinion that, under existing law:

- 1. The Bonds are valid and binding general obligations of the State.
- 2. The Resolution has been duly adopted by the Commission and is a valid and binding obligation of the State, enforceable upon the State as provided in the Resolution.
- 3. The full faith, credit, and taxing power of the State are irrevocably pledged to the payment of the principal of, and premium, if any, and interest on, the Bonds as the Bonds mature and become due. There has been irrevocably appropriated, as a first charge upon all revenues of the State, a sum sufficient for such purpose.
- 4. Interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers; however, interest on the Bonds is taken into account in determining adjusted current earnings for purposes of computing the alternative minimum tax imposed on certain corporations. The State must comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied after the Bonds are issued for interest on the Bonds to be, or continue to be, excluded from gross income for federal income tax purposes. The State has agreed to do so. A failure to comply may cause interest on the Bonds to be included in gross income for federal income tax purposes, in some cases retroactively to the date the Bonds were issued. This letter expresses no opinion about other federal tax law consequences regarding the Bonds.

The rights of the owners of the Bonds and the enforceability of the Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or an equitable proceeding). This letter expresses no opinion as to the availability of any particular form of judicial relief.

We have not been engaged or undertaken to review the accuracy, completeness, or sufficiency of the Official Statement dated December 10, 2014 or other offering material relating to the Bonds (except to the extent, if any, stated in the Official Statement), and we express no opinion relating thereto (except only the matters set forth as our opinion in the Official Statement).

This letter speaks as of its date. We assume no duty to change this letter to reflect any facts or circumstances that later come to our attention or any changes in law. In acting as bond counsel, we have established an attorney-client relationship solely with the State.

Very truly yours,

FOLEY & LARDNER LLP

# Appendix D

Series	Dated Date	Principal Amount	Interest Rate	Maturity	CUSIP <sup>(a)</sup>	Redemption Date	Redemption Price
2006 Series D	9/13/2006	\$ 16,935,000	4.50%	5/1/2025	97705L ME4	5/1/2017	100%
		17,780,000	4.50	5/1/2026	97705L MF1	5/1/2017	100
		43,780,000	4.50	5/1/2027	97705L MG9	5/1/2017	100
2007 Series C	12/5/2007	7,135,000	5.00	5/1/2019	97705L RJ8	5/1/2018	100
		7,495,000	5.00	5/1/2020	97705L RK5	5/1/2018	100
		9,560,000	5.00	5/1/2025	97705L RQ2	5/1/2018	100
		10,040,000	5.00	5/1/2026	97705L RR0	5/1/2018	100
		10,540,000	5.00	5/1/2027	97705L RS8	5/1/2018	100
		11,070,000	5.00	5/1/2028	97705L RT6	5/1/2018	100
2008 Series A	4/30/2008	7,285,000	5.00	5/1/2019	97705L SH1	5/1/2018	100
		7,650,000	5.00	5/1/2020	97705L SJ7	5/1/2018	100
		9,765,000	4.40	5/1/2025	97705L SP3	5/1/2018	100
		10,250,000	4.75	5/1/2026	97705L SQ1	5/1/2018	100
2008 Series C	9/4/2008	17,640,000	5.00	5/1/2019	97705L UC9	5/1/2018	100
		11,950,000	5.00	5/1/2020	97705L UD7	5/1/2018	100
		15,250,000	5.00	5/1/2025	97705L UJ4	5/1/2018	100
		16,015,000	5.00	5/1/2026	97705L UK1	5/1/2018	100
		17,650,000	5.00	5/1/2028	97705L UM7	5/1/2018	100
2008 Series D	12/23/2008	5,650,000	5.25	5/1/2019	97705L VE4	5/1/2018	100
		5,935,000	5.00	5/1/2020	97705L VF1	5/1/2018	100
2009 Series A	6/18/2009	360,000 <sup>(b)</sup>	4.00	5/1/2021	97705LWB9 <sup>(b)</sup>	5/1/2019	100
		375,000 <sup>(b)</sup>	4.00	5/1/2022	97705L WC7 <sup>(b)</sup>	5/1/2019	100
2010 Series 1	3/3/2010	16,075,000 <sup>(b)</sup>	5.00	5/1/2015	97705L XV4 <sup>(b)</sup>		
		200,000 <sup>(b)</sup>	5.00	5/1/2016	97705L XW2 <sup>(b)</sup>		
		210,000 <sup>(b)</sup>	5.00	5/1/2017	97705L XX0 (b)		
		220,000 <sup>(b)</sup>	5.00	5/1/2018	97705L XY8 <sup>(b)</sup>		
2011 Series A	2/2/2011	390,000 <sup>(b)</sup>	5.00	5/1/2023	97705L C62 <sup>(b)</sup>	5/1/2021	100
		410,000 <sup>(b)</sup>	5.25	5/1/2024	97705L C70 <sup>(b)</sup>	5/1/2021	100
		\$ 277,615,000					
		¢ 2//,010,000					

# **ADVANCE REFUNDED BONDS**

<sup>(a)</sup> The CUSIP numbers have been obtained from a source the State believes to be reliable, but the State is not responsible for the correctness of the CUSIP numbers.

<sup>(b)</sup> Reflects only a portion of the total amount of this bond maturing on the respective maturity date. The CUSIP number is the original CUSIP number assigned to the entire maturity.



