

**OFFICIAL STATEMENT**

New Issue

This Official Statement provides information about the Bonds. Some of the information appears on this cover page for ready reference. To make an informed investment decision, a prospective investor should read the entire Official Statement.

**\$201,165,000**  
**STATE OF WISCONSIN**  
**GENERAL OBLIGATION REFUNDING BONDS OF 2010, SERIES 1**

**Dated: Date of Delivery**

**Due: May 1 as shown below**

<b>Ratings</b>	AA– Fitch Ratings Aa3 Moody’s Investors Service, Inc. AA Standard & Poor’s Ratings Services
<b>Tax Exemption</b>	Interest on the Bonds is, for federal income tax purposes, excluded from gross income and not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers— <i>See pages 7-8</i> .  Interest on the Bonds is not exempt from current State of Wisconsin income and franchise taxes— <i>See page 8</i> .
<b>Redemption</b>	The Bonds maturing on or after May 1, 2021 are callable at par on May 1, 2020 or any date thereafter— <i>See page 2</i> .
<b>Security</b>	General obligations of the State of Wisconsin— <i>See page 2</i> .
<b>Purpose</b>	Proceeds of the Bonds are being used for the current refunding of general obligation bonds previously issued for various governmental purposes— <i>See pages 1-2</i> .
<b>Interest Payment Dates</b>	May 1 and November 1, beginning November 1, 2010
<b>Delivery</b>	On or about March 3, 2010
<b>Denominations</b>	Multiples of \$5,000
<b>Bond Counsel</b>	Foley & Lardner LLP
<b>Registrar/Paying Agent</b>	Secretary of Administration
<b>Issuer Contact</b>	Wisconsin Capital Finance Office (608) 266-2305; <a href="mailto:DOACapitalFinanceOffice@wisconsin.gov">DOACapitalFinanceOffice@wisconsin.gov</a>
<b>Book-Entry System</b>	The Depository Trust Company— <i>See pages 3-4</i> .
<b>2009 Annual Report</b>	This Official Statement incorporates by reference, and includes updated information and makes changes or additions to, <b>Parts I, II, and III</b> of the State of Wisconsin Continuing Disclosure Annual Report, dated December 23, 2009.

The prices and yields listed below were determined on February 9, 2010 at negotiated sale. The Bonds were purchased at an aggregate purchase price of \$226,622,460.93.

CUSIP	Due (May 1)	Principal Amount	Interest Rate	Yield at Issuance	Price at Issuance	First Optional Call Date (May 1)	Call Price
97705L XS1	2012	\$ 5,000,000	2.00%	0.86%	102.435%	Not Callable	-
97705L YL5	2012	16,300,000	5.00	0.86	108.844	Not Callable	-
97705L XT9	2013	22,230,000	5.00	1.15	111.916	Not Callable	-
97705L XU6	2014	5,000,000	3.00	1.45	106.235	Not Callable	-
97705L YM3	2014	18,340,000	5.00	1.45	114.282	Not Callable	-
97705L XV4	2015	24,405,000	5.00	1.84	115.488	Not Callable	-
97705L XW2	2016	25,630,000	5.00	2.25	115.735	Not Callable	-
97705L XX0	2017	10,500,000	5.00	2.56	115.869	Not Callable	-
97705L XY8	2018	11,015,000	5.00	2.82	115.789	Not Callable	-
97705L XZ5	2019	11,590,000	4.25	3.02	109.776	Not Callable	-
97705L YA9	2020	12,005,000	5.00	3.16	115.881	Not Callable	-
97705L YB7	2021	9,420,000	5.00	3.29	114.663	(a) 2020	100%
97705L YC5	2022	9,215,000	5.00	3.39	113.737	(a) 2020	100
97705L YD3	2023	6,430,000	5.00	3.49	112.820	(a) 2020	100
97705L YE1	2024	6,080,000	5.00	3.60	111.821	(a) 2020	100
97705L YF8	2025	2,930,000	5.00	3.69	111.011	(a) 2020	100
97705L YG6	2026	1,465,000	5.00	3.78	110.209	(a) 2020	100
97705L YH4	2027	1,540,000	5.00	3.87	109.414	(a) 2020	100
97705L YJ0	2028	1,370,000	5.00	3.96	108.625	(a) 2020	100
97705L YK7	2029	700,000	5.00	4.05	107.843	(a) 2020	100

(a) These Bonds are priced to the May 1, 2020 first optional call date.

<b>BofA Merrill Lynch</b>	<b>Ramirez &amp; Co., Inc.</b>
Robert W. Baird & Co.	Citi
Barclays Capital	
Siebert Brandford Shank & Co., LLC	

This document is the State’s *official* statement about the offering of the Bonds; that is, it is the only document the State has authorized for providing information about the Bonds. This document is not an offer or solicitation for the Bonds, and no unlawful offer, solicitation, or sale may occur through the use of this document or otherwise. This document is not a contract, and it provides no investment advice. Prospective investors should consult their advisors and legal counsel with questions about this document, the Bonds, and anything else related to the offering.

The purpose of this document is to provide prospective investors with information that may be important in making an investment decision. It may not be used for any other purpose without the State’s permission. The State is the author of this document and is responsible for its accuracy and completeness. The Underwriters are not the authors of this document. In accordance with their responsibilities under federal securities laws, the Underwriters are required to review the information in this document and must have a reasonable basis for their belief in the accuracy and completeness of its key representations.

The estimates, forecasts, projections, and opinions in this document are not hard facts, and no one guarantees them. Some of the people who prepared, compiled, or reviewed this information had specific functions that covered some aspects of the offering but not others. For example, financial staff focused on quantitative financial information, and legal counsel focused on specific documents or legal issues assigned to them.

No dealer, broker, sales representative, or other person has been authorized to give any information or to make any representations about the Bonds other than what is in this document. The information and expressions of opinion in this document may change without notice. The delivery of this document or any sale of the Bonds does not imply that there has been no change in the matters contained in this document since the date of this document. Material referred to in this document is not part of this document unless expressly included.

# TABLE OF CONTENTS

	Page
<b>STATE OFFICIALS PARTICIPATING IN</b>	
<b>ISSUANCE AND SALE OF BONDS</b> .....	ii
<b>SUMMARY DESCRIPTION OF BONDS</b> .....	iii
<b>INTRODUCTION</b> .....	1
<b>THE STATE</b> .....	1
<b>PLAN OF REFUNDING</b> .....	2
<b>THE BONDS</b> .....	2
General .....	2
Security .....	2
Redemption Provisions .....	2
Registration and Payment of Bonds .....	2
Ratings .....	3
Sources and Uses of Funds .....	3
Book-Entry-Only Form .....	3
Redemption and Payment if Book-Entry-Only	
System is Discontinued .....	4
<b>OTHER INFORMATION</b> .....	4
Limitations on Issuance of General Obligations .....	4
Borrowing Plans for 2010 .....	4
Underwriting .....	6
Reference Information About the Bonds .....	6
Financial Advisor .....	7
Legal Investment .....	7
Legal Opinions .....	7
Tax Exemption .....	8
<b>CONTINUING DISCLOSURE</b> .....	10
<b>APPENDIX A – INFORMATION ABOUT</b>	
<b>THE STATE</b> .....	A-1
<b>APPENDIX B – GENERAL OBLIGATION</b>	
<b>ISSUANCE STATUS REPORT</b> .....	B-1
<b>APPENDIX C – EXPECTED FORM OF BOND</b>	
<b>COUNSEL OPINION</b> .....	C-1

# STATE OFFICIALS PARTICIPATING IN ISSUANCE AND SALE OF THE BONDS

## BUILDING COMMISSION MEMBERS

<b>Voting Members</b>	<b>Term of Office Expires</b>
Governor Jim Doyle, Chairperson	January 2, 2011
Senator Jeffrey Plale, Vice-Chairperson	January 2, 2011
Senator Ted Kanavas	January 6, 2013
Senator Pat Kreitlow	January 2, 2011
Representative Spencer Black	January 2, 2011
Representative Gordon Hintz	January 2, 2011
Representative Dean Kaufert	January 2, 2011
Mr. Terry McGuire, Citizen Member	At the pleasure of the Governor

<b>Nonvoting, Advisory Members</b>	
Mr. Adel Tabrizi, State Chief Engineer Department of Administration	_____
Mr. Dave Haley, State Chief Architect Department of Administration	_____

<b>Building Commission Secretary</b>	
Mr. David W. Helbach, Administrator Division of State Facilities Department of Administration	At the pleasure of the Building Commission and the Secretary of Administration

## OTHER PARTICIPANTS

Mr. J.B. Van Hollen State Attorney General	January 2, 2011
Mr. Michael L. Morgan, Secretary Department of Administration	At the pleasure of the Governor

## DEBT MANAGEMENT AND DISCLOSURE

Department of Administration  
Capital Finance Office  
P.O. Box 7864  
101 E. Wilson Street, 10th Floor  
Madison, WI 53707-7864  
Telefax (608) 266-7645  
[DOACapitalFinanceOffice@wisconsin.gov](mailto:DOACapitalFinanceOffice@wisconsin.gov)

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(608) 266-2305  
[frank.hoadley@wisconsin.gov](mailto:frank.hoadley@wisconsin.gov)

Mr. Michael D. Wolff  
Finance Programs Administrator  
(608) 267-2734  
[michael.wolff@wisconsin.gov](mailto:michael.wolff@wisconsin.gov)

Mr. David R. Erdman  
Capital Finance Officer  
(608) 267-0374  
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## SUMMARY DESCRIPTION OF BONDS

*Selected information is presented on this page for the convenience of the reader. To make an informed investment decision regarding the Bonds, a prospective investor should read the entire Official Statement.*

Description:	State of Wisconsin General Obligation Refunding Bonds of 2010, Series 1
Principal Amount:	\$201,165,000
Denominations:	Multiples of \$5,000
Date of Issue:	Date of delivery (on or about March 3, 2010)
Record Date:	April 15 and October 15
Interest Payments:	May 1 and November 1, beginning November 1, 2010
Maturities:	May 1, 2012-2029— <i>See front cover</i>
Redemption:	The Bonds maturing on or after May 1, 2021 are callable at par on May 1, 2020 or any date thereafter— <i>See page 2.</i>
Form:	Book-entry-only— <i>See pages 3-4.</i>
Paying Agent:	All payments of principal and interest on the Bonds will be paid by the Secretary of Administration. All payments will be made to The Depository Trust Company, which will distribute payments to DTC Participants as described herein.
Security:	The Bonds are general obligations of the State of Wisconsin. As of January 15, 2010, general obligations of the State were outstanding in the amount of \$6,216,907,744.
Additional General Obligation Debt:	The State may issue additional general obligation debt— <i>See page 4</i>
Authority for Issuance:	The Bonds are issued under Article VIII of the Wisconsin Constitution and Chapters 18 and 20 of the Wisconsin Statutes.
Purpose:	Proceeds of the Bonds are being used for the current refunding of general obligation bonds previously issued for various governmental purposes.
Legality of Investment:	State law provides that the Bonds are legal investments for all banks, trust companies, bankers, savings banks and institutions, building and loan associations, savings and loan associations, credit unions, investment companies, and other persons or entities carrying on a banking business; for all personal representatives, guardians, trustees, and other fiduciaries; and for the State and all public officers, municipal corporations, political subdivisions, and public bodies.
Tax Exemption:	Interest on the Bonds is, for federal income tax purposes, excluded from gross income and not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers— <i>See pages 7-8</i> Interest on the Bonds is not exempt from current State of Wisconsin income and franchise taxes— <i>See page 8</i>
Legal Opinion:	Validity and tax opinion to be provided by Foley & Lardner LLP— <i>See page C-1</i>

**OFFICIAL STATEMENT**  
**\$201,165,000**  
**STATE OF WISCONSIN**  
**GENERAL OBLIGATION REFUNDING BONDS OF 2010, SERIES 1**

**INTRODUCTION**

This Official Statement provides information about the \$201,165,000 General Obligation Refunding Bonds of 2010, Series 1 (**Bonds**), which are issued by the State of Wisconsin (**State**). This Official Statement includes by reference, and includes updated information and makes changes or additions to, **Parts I, II, and III** of the State of Wisconsin Continuing Disclosure Annual Report, dated December 23, 2009 (**2009 Annual Report**).

The Bonds are authorized under the Wisconsin Constitution and Chapters 18 and 20 of the Wisconsin Statutes (**Act**), and are being issued pursuant to an authorizing resolution that the State of Wisconsin Building Commission (**Commission**) adopted on August 12, 2009 (**Resolution**).

The Commission, an agency of the State, is empowered by law to authorize, issue, and sell all the State's general obligations. The Commission is assisted and staffed by the State of Wisconsin Department of Administration (**Department of Administration**).

The Commission has authorized the Department of Administration to prepare this Official Statement. This Official Statement contains information furnished by the State or obtained from the sources indicated.

**THE STATE**

The State is located in the Midwest among the northernmost tier of states. The State ranks 20th among the states in population and 25th in land area. Wisconsin attained statehood in 1848, its capital is Madison, and its largest city is Milwaukee.

Information concerning the State, its financial condition, and its general obligation debt is included as **APPENDIX A**, which includes by reference Parts II and III of the 2009 Annual Report. **APPENDIX A** also includes updated information and makes changes or additions to Parts II and III of the 2009 Annual Report, including, but not limited to, the estimated General Fund condition statement and the estimated General Fund tax revenue collections from the Legislative Fiscal Bureau's (**LFB**) January 27, 2010 memorandum.

Requests for additional information about the State may be directed to:

*Contact:* State of Wisconsin Capital Finance Office  
Department of Administration  
Attn: Capital Finance Director  
*Mail:* 101 East Wilson Street, FLR 10  
P.O. Box 7864  
Madison, WI 53707-7864  
*Phone:* (608) 266-2305  
*E-mail:* [DOACapitalFinanceOffice@wisconsin.gov](mailto:DOACapitalFinanceOffice@wisconsin.gov)  
*Web site:* [www.doa.wi.gov/capitalfinance](http://www.doa.wi.gov/capitalfinance)

**PLAN OF REFUNDING**

The Commission is empowered to issue refunding obligations such as the Bonds. The Bonds are being issued within the available amounts authorized by the Act. See **APPENDIX B**.

The Bonds are being issued for the current refunding of some general obligation bonds that were previously issued by the State for various governmental purposes and mature on May 1, 2010. The Bond proceeds, along with other amounts to be paid by the State, will be deposited into the State's Bond Security and Redemption Fund on or before March 17, 2010 and will be used on May 1, 2010 to pay the principal of the general obligation bonds being refunded.

## THE BONDS

### General

The **front cover of this Official Statement** sets forth the maturity dates, amounts, interest rates, and other information for the Bonds. The Bonds are being issued in book-entry-only form, so the registered owner will be a securities depository or its nominee. The Commission has appointed, as the securities depository for the Bonds, The Depository Trust Company, New York, New York (DTC). See **"THE BONDS; Book-Entry-Only Form"**.

The Bonds will be dated their date of delivery (expected to be March 3, 2010) and will bear interest from that date payable on May 1 and November 1 of each year, beginning on November 1, 2010.

Interest on the Bonds will be computed on the basis of a 360-day year of twelve 30-day months. So long as the Bonds are in book-entry-only form, payments of principal and interest for each Bond will be paid to the securities depository.

The Bonds are issued as fully registered certificated bonds in principal denominations of \$5,000 or multiples of \$5,000.

### Security

The Bonds are direct and general obligations of the State. The full faith, credit, and taxing power of the State are irrevocably pledged to make principal and interest payments on the Bonds. There has been irrevocably appropriated, as a first charge upon all revenues of the State, a sum sufficient to make principal and interest payments on the Bonds as the payments become due. The Bonds are secured equally with all other outstanding general obligations issued by the State.

### Redemption Provisions

#### *Optional Redemption*

The Bonds maturing on or after May 1, 2021 may be redeemed on May 1, 2020, or any date thereafter, in whole or in part in multiples of \$5,000, at a redemption price equal to par (100% of the principal amount to be redeemed), plus accrued interest to the redemption date. The Commission may decide whether to redeem Bonds, and the Capital Finance Director may direct the amounts and maturities of the Bonds to be redeemed.

#### *Selection of Bonds*

So long as the Bonds are in book-entry-only form, selection of the beneficial owners affected by the redemption will be made by the securities depository and its participants in accordance with their rules.

#### *Notice of Redemption*

So long as the Bonds are in book-entry-only form, any redemption notice will be sent to the securities depository between 30 and 60 days before the redemption date. A redemption notice may be revoked by sending notice to the securities depository at least 15 days before the proposed redemption date.

Interest on any Bond called for redemption will cease to accrue on the redemption date so long as the Bond is paid or money is provided for its payment.

### Registration and Payment of Bonds

So long as the Bonds are in book-entry-only form, payment of principal will be made by wire transfer to the securities depository or its nominee by the **Paying Agent**—which is the Secretary of Administration.

Payment of interest will be made by wire transfer to the securities depository or its nominee on the payment date.

**Ratings**

At the State’s request, the following ratings have been assigned to the Bonds:

<u>Rating</u>	<u>Rating Agency</u>
AA–	Fitch Ratings
Aa3	Moody’s Investors Service, Inc. <sup>(a)</sup>
AA	Standard & Poor’s Ratings Services

<sup>(a)</sup> On March 17, 2008, Moody’s Investors Services, Inc. changed its rating outlook on the State’s general obligations from “stable” to “negative”.

Any explanation of what a rating means may only be obtained from the rating agency giving the rating. No one can offer any assurance that a rating given to the Bonds will be maintained for any period of time; a rating agency may lower or withdraw the rating it gives if in its judgment circumstances so warrant. Any downgrade or withdrawal of a rating may adversely affect the market price of the Bonds.

**Sources and Uses of Funds**

The proceeds from the sale of the Bonds are expected to be used as follows:

Sources

Principal Amount of the Bonds.....	\$ 201,165,000.00
Original Issue Premium.....	26,381,385.49
<b>TOTAL SOURCES.....</b>	<b><u>\$ 227,546,385.49</u></b>

Uses

Deposit to Bond Security and Redemption Fund .....	\$ 226,619,880.04
Underwriters’ Discount.....	923,924.56
Applied to Costs of Issuance.....	2,580.89
<b>TOTAL USES .....</b>	<b><u>\$ 227,546,385.49</u></b>

**Book-Entry-Only Form**

The Bonds will initially be issued in book-entry-only form. Purchasers of the Bonds will not receive bond certificates but instead will have their ownership in the Bonds recorded in the book-entry system.

Bond certificates are to be issued and registered in the name of a nominee of DTC, which acts as securities depository for the Bonds. Ownership of the Bonds by the purchasers is shown in the records of brokers and other organizations participating in the DTC book-entry system (**DTC Participants**). All transfers of ownership in the Bonds must be made, directly or indirectly, through DTC Participants.

*Payment*

The State will make all payments of principal of, and interest and any redemption premium on, the Bonds to DTC. Owners of the Bonds will receive payments through the DTC Participants.

*Notices and Voting Rights*

The State will provide notices and other communications about the Bonds to DTC. Owners of the Bonds will receive any notices or communications through the DTC Participants. In any situation involving voting rights, DTC will not vote but will rather give a proxy through the DTC Participants.

*Redemption*

If less than all the Bonds of a given maturity are being redeemed, DTC’s practice is to determine by lottery the amount of the Bonds to be redeemed from each DTC Participant.

### *Discontinued Service*

In the event that participation in DTC's book-entry system were to be discontinued and a successor securities depository was not appointed, bond certificates would be executed and delivered to DTC Participants.

### *Further Information*

Further information concerning DTC and DTC's book-entry system is available at [www.dtcc.com](http://www.dtcc.com). The State is not responsible for any information available on DTC's web site. That information may be subject to change without notice.

The State is not responsible for a failure by DTC or any DTC Participant to transfer payments or notices to the owners of the Bonds or to follow the procedures established by DTC for its book-entry system.

### **Redemption and Payment if Book-Entry-Only System is Discontinued**

In the event the Bonds were not in book-entry-only form, how the Bonds are redeemed and paid would differ.

Bonds would be selected for redemption by lot. Any redemption notice would be published between 30 and 60 days before the date of redemption in a financial newspaper published or circulated in New York, New York. The notice would also be mailed, postage prepaid, between 30 and 60 days before the redemption date to the registered owners of any Bonds to be redeemed. The mailing, however, would not be a condition to the redemption; any proceedings to redeem the Bonds would still be effective even if the notice were not mailed. A redemption notice could be revoked by publication of a notice at least 15 days before the proposed redemption date in a financial newspaper published or circulated in New York, New York. Any revocation notice would also be mailed, postage prepaid, at least 15 days before the proposed redemption date to the registered owners of any Bonds to have been redeemed. The mailing, however, would not be a condition to the revocation; the revocation would still be effective even if the notice were not mailed. Interest on any Bond called for redemption would cease to accrue on the redemption date so long as the Bond was paid or money was provided for its payment.

Payment of principal would be made by check or draft issued upon the presentation and surrender of the Bonds at the principal office of the Paying Agent, as designated by the Commission. Payment of interest due on the Bonds would be made by check or draft mailed to the registered owner shown in the registration book at the close of business on the record date—which is the 15th day (whether or not a business day) of the calendar month before the interest payment date.

## **OTHER INFORMATION**

### **Limitations on Issuance of General Obligations**

All general obligations issued by the State fall within a debt limit set forth in the Wisconsin Constitution and the Wisconsin Statutes. There is an annual limit of three-quarters of one percent, and a cumulative limit of five percent, of the aggregate value of all taxable property in the State. Currently, the annual limit is \$3,839,339,873, and the cumulative limit is \$25,595,599,155. A funding or refunding obligation, such as the Bonds, does not count for purposes of the annual debt limit or the cumulative debt limit. Accrued interest on any obligation that is not paid during the fiscal year in which it accrues is treated as debt and taken into account for purposes of the debt limitations.

As of January 15, 2010, general obligations of the State were outstanding in the principal amount of \$6,216,907,744.

### **Borrowing Plans for 2010**

#### *General Obligations*

The Bonds are the first series of general obligations to be issued in this calendar year. In addition, the Commission has authorized the issuance of the following general obligations:



- Up to \$61 million of general obligations for general governmental purposes. The State expects to issue a portion of these general obligations in the form of extendible municipal commercial paper in the first or second quarter of this calendar year.
- Up to \$567 million of general obligation refunding bonds to refund general obligation bonds previously issued for general governmental purposes. The amount and timing of any issuance of additional general obligation refunding bonds depend on market conditions.
- Up to \$50 million of general obligation subsidy bonds to be purchased by the Environmental Improvement Fund for the Clean Water Fund Program. The amount and timing of any issuance of general obligation subsidy bonds for this purpose depend on various factors, including the amount and timing of loan disbursements from the Clean Water Fund Program.
- Up to \$101 million of general obligations for the veterans housing loan program, which may be in the form of bonds, commercial paper notes, or extendible municipal commercial paper. The amount and timing of any issuance of general obligations for this purpose depend on originations of veterans housing loans and market conditions.
- Up to \$81 million of general obligation refunding bonds to refund general obligation bonds previously issued for the veterans housing loan program. The amount and timing of any issuance of general obligation refunding bonds for this purpose depend on market conditions and other factors relating to the veterans housing loan program.
- General obligations for the funding of the State's outstanding general obligation commercial paper notes and extendible municipal commercial paper, which are obligations bearing variable interest rates and were outstanding in the amount of \$621 million as of January 15, 2010. The amount and timing of any issuance of general obligations for this purpose depend on a decision to fund the obligations bearing variable interest rates with either a different form of variable-rate obligation or with general obligation bonds bearing a fixed interest rate.

The Commission is expected, at its February 2010 meeting, to authorize the issuance of additional general obligations for general governmental purposes.

#### *Other Obligations*

The Commission has authorized up to \$50 million of transportation revenue bonds to fund highway projects and transportation facilities. The amount and timing of any issuance of transportation revenue bonds depend on expenditures made for these projects. The Commission has also authorized up to \$250 million of transportation revenue refunding bonds to refund previously issued transportation revenue bonds. The amount and timing of any issuance of transportation revenue refunding bonds depend on market conditions.

The Commission has authorized up to \$125 million of clean water bonds to fund loans in the Clean Water Fund Program. The State has sold approximately \$117 million of these clean water revenue bonds, with issuance and delivery expected on February 25, 2010. The amount and timing of any additional issuance of clean water revenue bonds depend on loan activity of the State's Clean Water Fund program. The Commission has also authorized up to \$125 million of clean water revenue refunding bonds to refund previously issued clean water revenue bonds. The State has sold approximately \$14 million of these clean water revenue refunding bonds, with issuance and delivery expected on February 25, 2010. The amount and timing of any additional issuance of clean water revenue refunding bonds depend on market conditions.

On July 1, 2009, the State issued operating notes in the par amount of \$800 million for the 2009-10 fiscal year, which mature on June 15, 2010. As of this date, operating notes are expected to be issued in this calendar year for the 2010-11 fiscal year, but the Commission has not taken any action to authorize such issuance.

## Underwriting

The Bonds are being purchased by the **Underwriters**, for which Merrill Lynch, Pierce, Fenner & Smith Incorporated is acting as the representative. The Underwriters have agreed, subject to certain conditions, to purchase from the State the Bonds at an aggregate purchase price, not including accrued interest, of \$226,622,460.93 (reflecting an original issue premium of \$26,381,385.49 and underwriters' discount of \$923,924.56). The Underwriters have agreed to reoffer the Bonds at the public offering prices or yields set forth on the **front cover**. The Bonds may be offered and sold to certain dealers (including dealers depositing the Bonds into investment trusts) at prices lower than such public offering prices, and such prices may be changed, from time to time, by the Underwriters. The Underwriters' obligations are subject to certain conditions, and they will be obligated to purchase all the Bonds if any Bonds are purchased.

Certain legal matters will be passed upon for the Underwriters by their counsel, Gonzalez Saggio & Harlan LLP.

## Reference Information About the Bonds

Both the **following table** and the **table on the front cover** include information about the Bonds and are provided for reference. The CUSIP number for each maturity has been obtained from sources the State believes to be reliable, but the State is not responsible for the correctness of the CUSIP numbers. The Underwriters have provided the reoffering yields and prices for the Bonds. For each of the Bonds subject to optional redemption, the yield at issuance shown is the lower of the yield to first optional call date or the yield to the nominal maturity date.

**\$201,165,000**  
**State of Wisconsin**  
**General Obligation Refunding Bonds of 2010, Series 1**

**Dated Date: Date of Delivery**

**First Interest Date: November 1, 2010**

**Issuance Date: On or about March 3, 2010**

<b>CUSIP</b>	<b>Due (May 1)</b>	<b>Principal Amount</b>	<b>Interest Rate</b>	<b>Yield at Issuance</b>	<b>Price at Issuance</b>	<b>First Optional Call Date (May 1)</b>	<b>Call Price</b>
97705L XS1	2012	\$ 5,000,000	2.00%	0.86%	102.435%	Not Callable	-
97705L YL5	2012	16,300,000	5.00	0.86	108.844	Not Callable	-
97705L XT9	2013	22,230,000	5.00	1.15	111.916	Not Callable	-
97705L XU6	2014	5,000,000	3.00	1.45	106.235	Not Callable	-
97705L YM3	2014	18,340,000	5.00	1.45	114.282	Not Callable	-
97705L XV4	2015	24,405,000	5.00	1.84	115.488	Not Callable	-
97705L XW2	2016	25,630,000	5.00	2.25	115.735	Not Callable	-
97705L XX0	2017	10,500,000	5.00	2.56	115.869	Not Callable	-
97705L XY8	2018	11,015,000	5.00	2.82	115.789	Not Callable	-
97705L XZ5	2019	11,590,000	4.25	3.02	109.776	Not Callable	-
97705L YA9	2020	12,005,000	5.00	3.16	115.881	Not Callable	-
97705L YB7	2021	9,420,000	5.00	3.29	114.663	<sup>(a)</sup> 2020	100%
97705L YC5	2022	9,215,000	5.00	3.39	113.737	<sup>(a)</sup> 2020	100
97705L YD3	2023	6,430,000	5.00	3.49	112.820	<sup>(a)</sup> 2020	100
97705L YE1	2024	6,080,000	5.00	3.60	111.821	<sup>(a)</sup> 2020	100
97705L YF8	2025	2,930,000	5.00	3.69	111.011	<sup>(a)</sup> 2020	100
97705L YG6	2026	1,465,000	5.00	3.78	110.209	<sup>(a)</sup> 2020	100
97705L YH4	2027	1,540,000	5.00	3.87	109.414	<sup>(a)</sup> 2020	100
97705L YJ0	2028	1,370,000	5.00	3.96	108.625	<sup>(a)</sup> 2020	100
97705L YK7	2029	700,000	5.00	4.05	107.843	<sup>(a)</sup> 2020	100

<sup>(a)</sup> These Bonds are priced to the May 1, 2020 first optional call date.

## **Financial Advisor**

Acacia Financial Group, Inc. has been employed by the State to perform professional services in the capacity of financial advisor (**Financial Advisor**). The Financial Advisor has provided advice on the plan of refunding and the structure of the Bonds, reviewed certain legal and disclosure documents, including this Official Statement, for financial matters, and reviewed the pricing of the Bonds by the Underwriters.

## **Legal Investment**

State law provides that the Bonds are legal investments for the following:

- Banks, trust companies, bankers, savings banks and institutions, building and loan associations, savings and loan associations, credit unions, investment companies, and other persons or entities carrying on a banking business.
- Personal representatives, guardians, trustees, and other fiduciaries.
- The State and all public officers, municipal corporations, political subdivisions, and public bodies.

## **Legal Opinions**

### *Bond Opinion*

Legal matters relating to the authorization, issuance, and sale of the Bonds are subject to the approval of **Bond Counsel**, which is Foley & Lardner LLP. Bond Counsel will deliver an approving opinion when the Bonds are delivered, in substantially the form shown in **APPENDIX C**. If certificated Bonds were issued, then the opinion would be printed on the reverse side of each Bond.

### *Attorney General*

As required by law, the office of the Attorney General will examine a certified copy of all proceedings leading to issuance of the Bonds. The Attorney General will deliver an opinion on the regularity and validity of the proceedings. The Attorney General's opinion will also state that there is no action, suit, or proceeding, either pending or threatened in writing, known to the Attorney General, restraining or enjoining the issuance, sale, execution, or delivery of the Bonds, and there also is no action, suit, or proceeding, either pending or threatened in writing, known to the Attorney General, in any way contesting or affecting (1) the titles to their respective offices of any of the State officers involved in the issuance of the Bonds, (2) the validity of the Bonds or any of the proceedings taken with respect to the issuance, sale, execution, or delivery of the Bonds, or (3) the pledge or application of any moneys or security provided for the payment of the Bonds.

If certificated Bonds were issued, then a certificate of the Attorney General would be printed on the reverse side of each Bond.

## **Tax Exemption**

### *Federal Income Tax*

In the opinion of Bond Counsel, under existing law, interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers. As to questions of fact material to Bond Counsel's opinion, Bond Counsel has relied upon certified proceedings and certifications of public officials without independently undertaking to verify them. Moreover, the State must comply with all requirements of the Code that must be satisfied after the Bonds are issued for interest on the Bonds to be, or continue to be, excluded from gross income for federal income tax purposes. The State has promised to comply with those requirements to the extent it may lawfully do so. Its failure to do so may cause interest on the Bonds to be included in gross income for federal income tax purposes, perhaps even starting from the date the Bonds were issued. The proceedings authorizing the Bonds do not provide for an increase in interest rates or a redemption of the Bonds in the event interest on the Bonds ceases to be excluded from gross income.

Certain requirements and procedures contained or referred to in the authorizing resolution and other relevant documents may be changed, and certain actions may be taken or omitted, under the circumstances and subject to the terms and conditions set forth in such documents. Bond Counsel does not express any opinion as to any Bond or the interest thereon if any such change occurs or action is taken or omitted upon the advice or approval of bond counsel other than Foley & Lardner LLP.

Future legislation or clarifications or amendments to the Code, if enacted into law, may cause the interest on the Bonds to be subject, directly or indirectly, to federal taxation, or otherwise prevent the owners of the Bonds from realizing the full current benefit of the tax status of the interest on the Bonds. Prospective purchasers of the Bonds are encouraged to consult their own tax advisors regarding any pending federal legislation.

The opinion of Bond Counsel is based on legal authorities that are current as of its date, covers certain matters not directly addressed by such authorities, and represents Bond Counsel's judgment regarding the proper treatment of the Bonds for federal income tax purposes. It is not binding on the Internal Revenue Service (**IRS**) or the courts, and it is not a guarantee of result.

The IRS has an active tax-exempt bond enforcement program. Bond Counsel is not obligated to defend the State regarding the tax-exempt status of the Bonds in the event of an examination by the IRS. Under current IRS procedures, the owners of the Bonds and other parties other than the State would have little, if any, right to participate in an IRS examination of the Bonds. Moreover, because obtaining judicial review in connection with an IRS examination of tax-exempt obligations is difficult, obtaining independent review of IRS positions with which the State may legitimately disagree may not be practicable. Any action of the IRS, including but not limited to selection of the Bonds for examination, or the course or result of such an examination, or an examination of obligations presenting similar tax issues may affect the market price, or the marketability of the Bonds, and may cause the State or the owners of the Bonds to incur significant expense.

Bond Counsel expresses no opinion about other federal tax consequences arising regarding the Bonds. There may be other federal tax law provisions that could adversely affect the value of an investment in the Bonds for particular owners of Bonds. Prospective investors should consult their own tax advisors about the tax consequences of owning a Bond.

#### *State of Wisconsin Income and Franchise Taxes*

Interest on the Bonds is not exempt from current State of Wisconsin income or franchise taxes. Prospective investors should consult their own tax advisors about the state and local tax consequences of owning a Bond.

#### *Premium Bonds*

Each Bond has an Issue Price that is greater than the amount payable at the maturity of the Bond (**Premium Bond**).

Any Premium Bond purchased in the initial offering at the Issue Price will have "amortizable bond premium" within the meaning of Section 171 of the Code. An owner of a Premium Bond that has amortizable bond premium is not allowed any deduction for the amortizable bond premium. During each taxable year, such an owner must reduce his or her tax basis in the Premium Bond by the amount of the amortizable bond premium that is allocable to the portion of such taxable year during which the owner owned the Premium Bond. The adjusted tax basis in a Premium Bond will be used to determine taxable gain or loss upon a disposition (for example, upon a sale, exchange, redemption, or payment at maturity) of the Premium Bond.

Owners of Premium Bonds that do not purchase their Premium Bonds in the initial offering at the Issue Price should consult their own tax advisors with respect to the federal tax consequences of owning Premium Bonds. Owners of Premium Bonds should also consult their own tax advisors with respect to the state and local tax consequences of owning Premium Bonds.

## CONTINUING DISCLOSURE

The State has made an undertaking, for the benefit of the beneficial owners of the Bonds, to provide an annual report presenting certain financial information and operating data about the State (**Annual Reports**). By December 27 of each year, the State will send the Annual Report to the Municipal Securities Rulemaking Board (**MSRB**). The State will also provide to the MSRB notices of the occurrence of certain events specified in the undertaking. [Part I of the 2009 Annual Report](#), which contains information on the undertaking, is included by reference as part of this Official Statement.

Copies of the Annual Reports and notices may be obtained from:

State of Wisconsin Capital Finance Office  
Department of Administration  
Attn: Capital Finance Director  
101 East Wilson Street, FLR 10  
P.O. Box 7864  
Madison, WI 53707-7864  
(608) 266-2305  
[DOACapitalFinanceOffice@wisconsin.gov](mailto:DOACapitalFinanceOffice@wisconsin.gov)  
[www.doa.wi.gov/capitalfinance](http://www.doa.wi.gov/capitalfinance)

The undertaking also describes the consequences if the State fails to provide any required information. The State must report the failure to the MSRB. In the last five years, the State has not failed to comply in any material respect with this or any similar undertaking.

Dated: February 10, 2010

### STATE OF WISCONSIN

/S/ JIM DOYLE

Governor Jim Doyle, Chairperson  
State of Wisconsin Building Commission

/S/ MICHAEL L. MORGAN

Michael L. Morgan, Secretary  
State of Wisconsin Department of Administration

/S/ DAVID W. HELBACH

David W. Helbach, Secretary  
State of Wisconsin Building Commission

## APPENDIX A

### INFORMATION ABOUT THE STATE

This Appendix includes by reference information concerning the State of Wisconsin (**State**) contained in [Parts II and III of the State of Wisconsin Continuing Disclosure Annual Report, dated December 23, 2009 \(2009 Annual Report\)](#), which can be obtained as described below. This Appendix also includes changes or additions to the information presented in Part II of the 2009 Annual Report, including, but not limited to, the estimated General Fund condition statement and the estimated General Fund tax revenue collections from the Legislative Fiscal Bureau's (**LFB**) January 27, 2010 memorandum.

[Part II of the 2009 Annual Report](#) contains general information about the State. More specifically, that part presents information about the following matters:

- State's operations and financial procedures
- State's accounting and financial reporting
- Organization of, and services provided by, the State
- Results of fiscal year 2008-09
- State budget for the 2009-11 biennium
- Potential effects of litigation
- Obligations of the State
- State Investment Board
- Statistical information about the State's population, income, and employment

Included as APPENDIX A to [Part II of the 2009 Annual Report](#) are the audited general purpose external financial statements for the fiscal year ending June 30, 2009, prepared in conformity with generally accepted accounting principles (**GAAP**) for governments as prescribed by the Government Accounting Standards Board, and the independent auditor's report provided by the State Auditor.

[Part III of the 2009 Annual Report](#) contains information concerning general obligations issued by the State. That part discusses the security provisions for general obligations (including the flow of funds to pay debt service on general obligations) and presents data about the State's outstanding general obligations and the portion of outstanding general obligations that is revenue supported.

The 2009 Annual Report was filed with the Municipal Securities Rulemaking Board (**MSRB**) and is also available from the part of the Capital Finance Office web site called "Official Disclosure for Bonds, Notes, and Other Securities Issued by the State of Wisconsin." The Capital Finance Office web site is located at the following address:

[www.doa.wi.gov/capitalfinance](http://www.doa.wi.gov/capitalfinance)

Copies of the 2009 Annual Report may also be obtained from:

State of Wisconsin Capital Finance Office  
Department of Administration  
P.O. Box 7864  
101 E. Wilson Street, FLR 10  
Madison, WI 53707-7864  
(608) 266-2305  
[DOACapitalFinanceOffice@wisconsin.gov](mailto:DOACapitalFinanceOffice@wisconsin.gov)

The State has independently provided, since July 2001, monthly reports on general fund financial information. These monthly reports are not required by any of the State's undertakings provided to permit compliance with Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934. These monthly reports are available on the State's Capital Finance Office web site that is listed above and have been filed as material information notices with each nationally recognized municipal securities information repository or the MSRB; however, such reports are

not incorporated by reference into this Official Statement or Part II of the 2009 Annual Report, and the State is not obligated to continue providing such monthly reports in the future.

After publication and filing of the 2009 Annual Report, certain changes or events have occurred that affect items discussed in the 2009 Annual Report. Listed below, by reference to particular sections of Part II of the 2009 Annual Report, are changes or additions to the discussion contained in those particular sections. Many of the following changes or additions have not been filed with the MSRB. However, the State has filed, and expects to continue to file, certain informational notices with the MSRB, some of which may be notices that do not describe listed material events under the State's undertakings.

**State Budget; Budget for 2009-11 Biennium** (Part II; Pages 29-32). Update with the following information.

*January 2010 Estimated General Fund Condition Statement—LFB*

On January 27, 2010, LFB released a memorandum that included an estimated General Fund condition statement and updated General Fund tax revenue collections for the 2009-11 biennium.

The estimated General Fund condition statement for the 2009-11 biennium shows an ending balance on June 30, 2011 of \$56 million; this amount is approximately \$220 million less than the balance shown in the budget for the 2009-11 biennium (2009 Wisconsin Act 28). The following table includes the estimated General Fund condition statement for the 2009-10 and 2010-11 fiscal years, as included in the January 27, 2010 LFB memorandum. The following table also provides, for comparison, the estimated General Fund condition statement for the budget for the 2009-11 biennium.

**Estimated General Fund Condition Statement  
2009-10 and 2010-11 Fiscal Years  
(in Millions)**

	<u>2009-10 Fiscal Year</u>		<u>2010-11 Fiscal Year</u>	
	<u>2009 Act 28</u>	<u>January 27, 2010 LFB Memorandum</u>	<u>2009 Act 28</u>	<u>January 27, 2010 LFB Memorandum</u>
Revenues				
Opening Balance	\$ 70.4	\$ 89.6	\$ 368.9	\$ 305.8
Taxes	12,346.2	12,132.1	12,882.3	12,801.2
Department Revenues				
Tribal Gaming	19.5	19.5	22.6	22.6
Other	<u>811.8</u>	<u>799.4</u>	<u>790.4</u>	<u>780.8</u>
Total Available	13,247.9	13,040.6	14,064.2	13,910.4
Appropriations				
Gross Appropriations	13,423.6	13,423.6	14,104.8	14,120.2
Compensation Reserves	47.3	47.3	96.0	96.0
Sum Sufficient Reestimates		(452.4)		(37.6)
Less: Lapses	<u>(591.8)</u>	<u>(283.7)</u>	<u>(411.8)</u>	<u>(323.8)</u>
Net Appropriations	12,879.0	12,734.8	13,789.0	13,854.7
Balances				
Gross Balance	368.9	305.8	275.1	55.7
Less: Required Statutory Balance	<u>(65.0)</u>	<u>(65.0)</u>	<u>(65.0)</u>	<u>(65.0)</u>
Net Balance, June 30	\$ 303.9	\$ 240.8	\$ 210.1	\$ (9.3)

Additional information concerning the estimated General Fund condition statement can be found in the January 27, 2010 LFB memorandum, which appears on [pages A-4 to A-17](#) of this Official Statement.

*January 2010 Updated General Fund Tax Revenue Collections—LFB*

The same January 27, 2010 LFB memorandum that shows the estimated General Fund condition statement also shows updated General Fund tax revenue collections for the 2009-11 biennium.

For the 2009-10 fiscal year, the January 27, 2010 LFB memorandum projected a decrease in General Fund tax revenue collections of \$214 million compared to the estimates included in the 2009-11 budget (2009 Wisconsin Act 28), and for the 2010-11 fiscal year, a decrease of \$81 million. For the 2009-11 biennium, the aggregate projected decrease is \$295 million, which includes:

- A decrease of \$3 million in estimated individual income tax collections.
- A decrease of \$160 million in estimated general sale and use tax collections.
- A decrease of \$26 million in estimated corporate income and franchise tax collections.
- A decrease of \$85 million in excise tax collections.

The following table provides a summary of the updated estimates of General Fund tax revenue collections for the 2009-10 and 2010-11 fiscal years as shown in the January 27, 2010 LFB memorandum. The following table also provides, for comparison, the prior projections for the 2009-11 biennial budget (2009 Wisconsin Act 28).

**Projected General Fund Tax Revenue Collections Compared to Previous Projection  
2009-10 and 2010-11 Fiscal Years  
(in Millions)**

	<u>Fiscal Year 2009-10</u>			<u>Fiscal Year 2010-11</u>		
	<u>2009 Act 28</u>	<u>LFB Projections January 2010</u>	<u>Difference</u>	<u>2009 Act 28</u>	<u>LFB Projections January 2010</u>	<u>Difference</u>
Individual Income	\$ 6,231.0	\$ 6,155.0	\$ (76.0)	\$ 6,432.4	\$ 6,505.0	\$ 72.6
Sales and Use	4,089.2	4,015.0	(74.2)	4,320.7	4,235.0	(85.7)
Corp. Income & Franchise	717.2	700.0	(17.2)	808.3	800.0	(8.3)
Public Utility	318.2	322.2	4.0	327.4	327.2	(0.2)
Excise						
Cigarettes	687.6	650.0	(37.6)	684.7	630.0	(54.7)
Liquor & Wine	45.8	43.5	(2.3)	47.6	44.7	0.1
Tobacco Products	52.3	57.8	5.5	55.2	62.6	7.4
Beer	10.0	9.6	(0.4)	10.0	9.7	(0.3)
Insurance Company	148.0	127.0	(21.0)	148.0	135.0	(13.0)
Estate	0.0	0.0	0.0	0.0	0.0	0.0
Miscellaneous Taxes	<u>47.0</u>	<u>52.0</u>	<u>5.0</u>	<u>48.0</u>	<u>52.0</u>	<u>4.0</u>
TOTAL	\$12,346.2	\$12,132.1	\$(214.2)	\$12,882.3	\$13,801.2	\$ (81.1)

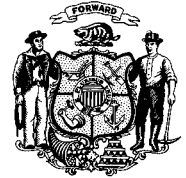
Additional details can be found in the January 27, 2010 LFB memorandum, which appears on [pages A-4 to A-17](#) of this Official Statement.



# Legislative Fiscal Bureau

Robert Wm. Lang, Director

One East Main, Suite 301 • Madison, WI 53703  
Email: Fiscal.Bureau@legis.wisconsin.gov  
Telephone: (608) 266-3847 • Fax: (608) 267-6873



State of Wisconsin

January 27, 2010

Representative Mark Pocan, Assembly Chair  
Senator Mark Miller, Senate Chair  
Joint Committee on Finance  
State Capitol  
Madison, WI 53702

Dear Representative Pocan and Senator Miller:

In January of each year, this office conducts a review of the status of the state's general fund and presents its findings to the Legislature. In even-numbered years, the analysis includes an examination of economic forecasts and tax collection and expenditure data for the first six months of the current fiscal year, and projections for each fiscal year of the current biennium. We have now completed our review.

Based on our analysis, we project the closing gross general fund balance at the end of this biennium to be \$55.7 million. This is \$219.5 million below the balance that was projected upon enactment of the 2009-11 biennial budget (2009 Act 28). The \$219.5 million is the net result of: (1) an increase of \$19.1 million in the opening balance; (2) a revenue loss of \$91.8 million due to the termination of the Minnesota-Wisconsin income tax reciprocity agreement; (3) an additional \$203.4 million decrease in estimated tax collections; (4) a \$22.0 million decrease in departmental revenues; (5) a \$15.4 million increase in sum certain appropriations due to enactment of the OWI legislation (2009 Act 100); (6) a \$490.0 million decrease in sum sufficient appropriation expenditures; and (7) a \$396.0 million decrease in estimated lapses to the general fund.

Although the gross balance is projected at \$55.7 million, it should be noted that the required statutory balance is \$65 million. Thus, the net balance at the end of the biennium (June 30, 2011) is projected to be -\$9.3 million.

The following table reflects the estimated general fund condition statement, which incorporates our revenue and expenditure projections.

**TABLE 1**

**2009-11 General Fund Condition Statement**

	<u>2009-10</u>	<u>2010-11</u>
<b>Revenues</b>		
Opening Balance, July 1	\$89,564,000	\$305,783,700
Taxes	12,132,100,000	12,801,200,000
Departmental Revenues		
Tribal Gaming Revenues	19,476,600	22,580,300
Other	<u>799,412,600</u>	<u>780,836,300</u>
Total Available	\$13,040,553,200	\$13,910,400,300
 <b>Appropriations and Reserves</b>		
Gross Appropriations	\$13,423,591,800	\$14,120,217,600
Compensation Reserves	47,279,100	95,962,700
Sum Sufficient Reestimates	-452,359,200	-37,591,700
Less Lapses	<u>-283,742,200</u>	<u>-323,849,900</u>
Net Appropriations	\$12,734,769,500	\$13,854,738,700
 <b>Balances</b>		
Gross Balance	\$305,783,700	\$55,661,600
Less Required Statutory Balance	<u>-65,000,000</u>	<u>-65,000,000</u>
Net Balance, June 30	\$240,783,700	-\$9,338,400

Significant adjustments are made to the sum sufficient and lapse estimates. There are three primary reasons for this. First, under the income tax reciprocity agreements with Minnesota and Illinois, estimated sum sufficient expenditures have been reduced by \$21.7 million in 2009-10 and by \$37.0 million in 2010-11. This is due to a decline in income tax collections, which reduces Wisconsin's payments to the two states for tax years 2008 and 2009.

Second, on August 4, 2009, the Joint Committee on Finance approved a request to transfer \$76.1 million in federal fiscal stabilization funds in the county and municipal aid program from 2010-11 to 2009-10 and make corresponding general fund appropriation adjustments.

Third, Act 28 deferred principal payments on commercial paper and general obligation bonds that otherwise would have been paid in the 2009-11 biennium. Because information on the specific appropriations that were affected was not available, these debt service reductions were accounted for by increasing lapses by \$309 million in 2009-10 and \$94 million in 2010-11. The

Capital Finance Office has recently prepared estimates by debt service appropriation of the payments that will be made in the 2009-11 biennium. Based on this information, sum sufficient debt service appropriations are reduced by an estimated \$347.3 million in 2009-10 and \$80.5 million in 2010-11, and lapses are reduced by an estimated \$309.0 million in 2009-10 and \$88.3 million in 2010-11. The net effect of these changes is to reduce estimated debt service by \$38.3 million in 2009-10 and increase debt service by \$7.8 million in 2010-11, for a net reduction in debt service of \$30.5 million in the 2009-11 biennium.

The following additional points should be noted about the condition statement of Table 1. First, it incorporates the fiscal effects of all bills enacted to date (through Act 100). It does not, however, reflect the impact of bills that have not yet been signed into law.

Second, it does not reflect the estimated shortfall in the private bar appropriation of the Office of the Public Defender. It is estimated that this appropriation will incur a deficit of \$9.6 million by the end of the 2009-11 biennium.

Third, due to higher than anticipated enrollment in BadgerCare Plus and the BadgerCare Plus Core Plan, it is currently estimated that an additional \$120 million to \$150 million GPR may be needed to support medical assistance (MA) program benefits for these populations in the 2009-11 biennium. The total potential shortfall in the MA program, including MA for elderly, blind, and disabled populations and Family Care enrollees, will depend on future enrollment and expenditure trends, as well as the Department of Health Services' management decisions regarding the program. The potential shortfall will also depend on the Department's success in realizing Act 28 savings targets.

The state could benefit by proposed federal legislation that would extend the period during which the state receives enhanced federal financial participation (FFP) for MA benefits costs under the American Recovery and Reinvestment Act (ARRA) of 2009. For example, the Jobs for Main Street Act passed by the U.S. House of Representatives (H.R. 2847) would extend from January 1, 2011, through June 30, 2011, the period during which the state receives the ARRA-enhanced FFP. While the exact amount of any additional FFP would depend on the state's MA benefit expenditures during the period and the state's unemployment rate, such an extension could increase federal MA matching funds to the state in 2010-11 by approximately \$300 million. Additional one-time FFP would reduce the amount of state dollars otherwise needed to fund MA benefits in the current biennium. However, those federal funds would need to be replaced with other funding sources in the 2011-13 biennium. It should be noted that in her December 17, 2009, presentation to the Joint Committee on Finance, DHS Secretary Timberlake stated that she believed the Act 28 funding levels would be sufficient to support anticipated MA costs (higher caseloads notwithstanding), even if additional FFP is not received. In that event, the Secretary indicated that the current MA savings plan may need to be revised, and legislative action may be required, to realize additional savings in the MA program.

## General Fund Taxes

The following section provides information on general fund tax revenues for the 2009-11 biennium, including a discussion of the national economic forecast and general fund tax revenue projections for fiscal years 2009-10 and 2010-11.

**National Economic Forecast.** This office first prepared revenue estimates for the 2009-11 biennium in January, 2009, based on IHS Global Insight, Inc.'s January, 2009, forecast for the U.S. economy. That forecast, released during what Global Insight described as the worst global recession of the postwar era, called for the economic contraction to continue in the first two quarters of 2009, followed by gradual stabilization and recovery. On balance, Global Insight's January, 2009, forecast predicted that real (inflation-adjusted) GDP would fall by 2.5% in 2009, before rebounding by 2.2% and 3.2% in 2010 and 2011, respectively. The primary risk to this "baseline" forecast was that the financial crisis would prove more severe than expected, triggering even higher rates of unemployment and weaker consumer and business spending.

In May, 2009, this office lowered its revenue estimates for 2008-09 and for the 2009-11 biennium. Those downward revisions were based on two considerations. First, tax collections through April, 2009, particularly individual income tax receipts, were lower than expected. Second, Global Insight's April, 2009, and May, 2009, forecasts, while slightly more optimistic than several of the preceding months' forecasts had been, still called for lower levels of economic activity than had been projected in January, 2009.

According to the U.S. Department of Commerce's Bureau of Economic Analysis, real GDP fell at annual rates of 6.4% and 0.7% in the first two quarters of 2009, respectively. Coming on the heels of worse-than-expected performance in late 2008, the first quarter's results signaled that the recession was deeper than Global Insight first thought.

The circumstances that gave rise to the recession of 2008-2009 were outlined in this office's January, 2009, revenue estimate letter. Briefly, beginning in 2007 and accelerating through 2008, banks and other financial companies realized large losses on their holdings of mortgage-backed securities and related assets as the underlying mortgage loans experienced high rates of delinquency and default. Those losses impaired financial company balance sheets, and reduced their ability and willingness to lend money. As credit markets froze, and large financial institutions failed or required government assistance, already-leveraged consumers felt the negative wealth effects caused by declining real estate values and falling equity markets. With similar developments also occurring in other parts of the world, exports, personal consumption, and industrial output all fell dramatically.

These events are reflected in economic data from the period. For instance, in the last quarter of 2008, industrial production fell at an annual rate of 13.0% and nominal (current dollar) consumer spending fell by more than 8.0%. Most measures of the economy's health continued to deteriorate in the first quarter of 2009, when industrial production fell at an annual rate of 19.0%. The recession's greatest impact, however, may have been on U.S. employment conditions. From

December, 2007, to December, 2009, the nation's seasonally adjusted unemployment rate increased from 5.0% to 10.0%, and the number of unemployed persons increased by 7.7 million. During that same period, the number of "involuntary part-time workers" (defined as individuals who were working part time because their hours had been cut back or because they were unable to find full-time employment) rose from 4.6 million to 9.2 million.

Beginning in late 2008, the federal government took a series of actions designed to address the crisis. In October, 2008, Congress passed the Emergency Economic Stabilization Act of 2008, which among other things established the troubled asset relief program (TARP). Under TARP, the U.S. Treasury initiated a "Capital Purchase Program" through which it made direct capital infusions totaling hundreds of billions of dollars into financial institutions in exchange for preferred shares and warrants. The program was intended to strengthen these companies' balance sheets, to restore confidence in the financial system following the September, 2008, collapse of Lehman Brothers, and to encourage lending activity. (By year-end 2009, many of the largest recipients of those infusions, including Bank of America, Goldman Sachs, JPMorgan Chase, Morgan Stanley, Wells Fargo and Citigroup, had repaid some or all of the investments.) TARP funds were also used to assist the domestic auto industry in the form of loans and direct equity investments, and to fund the Federal Reserve's "Term Asset-Backed Securities Loan Facility", which is intended to make credit available to consumers and businesses on more favorable terms by facilitating the issuance of asset-backed securities and improving the market conditions for asset-backed securities more generally. Other government actions during the crisis included placing Fannie Mae and Freddie Mac into conservatorship, and guaranteeing billions of dollars of financial company assets.

In February, 2009, President Obama signed the American Recovery and Reinvestment Act of 2009. Global Insight estimates that through a combination of individual and corporate tax cuts, transfer payments to individuals, increased support for states, and spending on infrastructure, ARRA will inject \$561 billion into the U.S. economy during its first two calendar years, and add approximately 0.8 percentage point to GDP in 2009 and 1.3 percentage points to GDP in 2010. In addition to TARP and ARRA, Congress also passed more targeted pieces of legislation (such as the "cash for clunkers" program and extensions of the home buyer tax credit) that were intended to promote activity in sectors of the economy particularly impacted by the recession.

As for monetary policy, the U.S. Federal Reserve maintained an extremely accommodative stance throughout 2009, leaving its target range for the federal funds rate and its target discount rate at all-time lows. In addition to keeping these short-term interest rates at or near 0%, the Federal Reserve used several other strategies to confront the financial crisis. Initially, those efforts focused primarily on providing short-term liquidity to the system through a series of "facilities" such as the Term Auction Facility, the Commercial Paper Facility, the Money Market Investor Funding Facility, and the Primary Dealer Credit Facility. Later, as concerns regarding the system's liquidity eased, the Federal Reserve shifted its strategy towards the purchase of long-term securities. Specifically, the Federal Reserve announced plans to purchase up to \$1.75 trillion in a combination of U.S. Treasury securities, securities issued by government-sponsored

entities (GSEs), and mortgage-backed securities. The purpose of these purchases was to support the functioning of credit markets, in particular the mortgage lending market. By the end of 2009, the Federal Reserve had completed its purchases of GSE and Treasury debt, and was scheduled to complete its mortgage-backed security purchases by the end of March, 2010.

In addition to the fiscal and monetary policies described above, Global Insight believed a turn in the inventory cycle would also contribute to a recovery in the second half of 2009. During the last two quarters of 2008, the "inventory to sales ratio" spiked as excess inventories accumulated in the face of declining final sales. Businesses reacted by reducing inventories. Global Insight estimates that this inventory de-accumulation process reduced real GDP by annual rates of 2.3 percentage points and 1.4 percentage points in the first two quarters of 2009, respectively. As that process eventually unwound, Global Insight believed the resulting turn in the inventory cycle would become the main near-term driver of economic recovery.

In the third quarter of 2009, real GDP grew at an estimated annual rate of 2.2%, the first such increase since the second quarter of 2008. The U.S. financial markets also showed signs of recovery, with credit spreads returning to their pre-crisis levels, and the U.S. stock market (like most equity markets around the world) rebounding substantially from its March, 2009, lows.

Global Insight's latest forecast (January, 2010) expresses the view that the U.S. economy finished 2009 on a strong note, with real GDP growing at an annual rate of 5.1% in the fourth quarter. That would be substantially better growth than what was anticipated in the May, 2009, forecast, which expected real GDP to rise by only 0.7% in the fourth quarter. Global Insight does not believe the fourth quarter's pace will be sustainable, however, given that more than 3% is attributable to the aforementioned swing in the inventory cycle. Rather, the January, 2010, forecast anticipates that a number of positive factors (such as modest recoveries in single-family housing activity and industrial production) will be moderated by a weak consumer, who continues to deal with high unemployment, tight credit, reduced net worth, and the prospect of higher federal income taxes beginning in 2011. Real GDP is now expected to grow by 2.6% in 2010. That is higher than the 1.5% increase Global Insight projected in May, 2009. For 2011, the updated forecast calls for real GDP to grow by 2.7%. This rate of growth is slightly less than the May, 2009, forecast expected (3.4%), but still envisions a higher level of economic activity than did the earlier forecast.

Global Insight identified the following key assumptions behind its January, 2010, forecast. First, it continues to believe that ARRA will inject \$561 billion of fiscal stimulus into the U.S. economy in 2009 and 2010, and that the government will not allow the Act's emergency unemployment benefits program to expire in 2010. Second, top marginal income tax rates, including the top rates on capital gains and dividends, will increase in January, 2011, and the individual income tax cuts that were part of ARRA will expire at that time, or be replaced by other tax increases. Furthermore, taxes will gradually increase beyond 2011, and those increases will not be confined to the top brackets. Third, Global Insight assumes that a healthcare reform bill, largely along the lines of that already passed by the U.S. Senate, will be enacted in early 2010. While this is not expected to have a significant economic impact before 2014, it is

assumed that the measure will eventually lead to an increase in federal taxes. Fourth, oil prices will average \$68 a barrel in 2010 then rise to \$77 a barrel in 2011 in response to stronger worldwide demand. Fifth, the Federal Reserve will not raise the federal funds rate (currently set in a range of 0.0% to 0.25%) until late in the third quarter of 2010. Sixth, the U.S. dollar will appreciate slightly relative to most other major currencies in 2010, but will depreciate by 2.9% against the Chinese renminbi. Seventh, real GDP in the United States' major-currency trading partners will grow by 1.6% in 2010, but real GDP will grow more rapidly (4.5%) among other important trading partners, led by China. Finally, real defense purchases will increase by 3.3% in 2010, followed by a 3.1% decline in 2011 as overseas contingency operations begin to wind down.

These assumptions are embedded in the following economic indicators taken from Global Insight's January, 2010, forecast.

*GDP.* Although growth appears to have resumed in the third quarter, real GDP is believed to have fallen by 2.5% in 2009, the largest annual decline since 1946. Going forward, real GDP is expected to increase by 2.6% in 2010 and by 2.7% in 2011. Nominal (current dollar) GDP is now forecast to grow by 3.7% and 4.3%, respectively, during those years. Overall, Global Insight's January, 2010, forecast calls for greater levels of U.S. economic activity in 2010 and 2011 than did the May, 2009, forecast.

*Consumer Prices.* Consumer prices, as measured by the consumer price index (CPI), are believed to have fallen by 0.3% in 2009. While this would be the CPI's first decline in over 50 years, it is less than the 1.2% decline Global Insight expected in its May, 2009, forecast (and significantly less than the 2.2% decline forecast in January, 2009). Oil prices, and by extension, gasoline prices, are one reason the CPI fell less than expected. In May, 2009, Global Insight estimated that oil prices would average \$46 a barrel in 2009, and that the retail price of gasoline would average \$2.06 a gallon. The actual prices averaged closer to \$62 a barrel and \$2.40 a gallon, respectively. By early January, 2010, oil prices had once again risen to over \$80 a barrel. Global Insight's latest forecast expects oil prices to average \$68 a barrel in 2010 and \$77 a barrel in 2011.

The federal government's expansive fiscal and monetary policies have raised some concerns about re-inflated asset bubbles and a debasement of the U.S. dollar. Acknowledging those concerns, Global Insight nevertheless believes inflation will stay relatively low during the next several years. That forecast is based on the assumption that high unemployment will restrain consumer demand and keep wage inflation in check. Combined with high rates of excess productive capacity, those factors are expected to limit increases in the CPI to 1.7% and 2.0% in 2010 and 2011, respectively. Core inflation (which excludes the typically more volatile food and energy costs), is expected to rise by 1.5% and 1.7%, respectively, during that same two-year period. These estimates are comparable to the May, 2009, forecast, which expected the CPI to increase by 1.5% and 2.3% in 2010 and 2011, respectively, and core inflation to increase by 1.4% and 1.7%.

*Personal Consumption Expenditures.* High unemployment, reduced net worth, and higher rates of saving all contributed to weak consumer spending in 2009. In nominal (current dollar) terms, personal consumption expenditures are estimated to have fallen by 0.4% during the year. That was slightly better than the 0.7% decline Global Insight had expected in its May, 2009, forecast. Expenditures for consumer durables, which are typically subject to the state sales tax, fell by an estimated 5.6%. Sales of new cars and light trucks, though aided by the government's "cash for clunkers" program, registered a 12.2% decline. Conversely, consumer purchases in several major expenditure categories not subject to state sales tax (such as food for home consumption and services) increased in 2009.

Global Insight's latest forecast expects nominal consumer spending to increase by 3.6% in 2010 and by 4.0% in 2011. The May, 2009, forecast had called for increases of 2.9% and 4.0%. The most recent forecast also expects purchases of consumer durables to increase by approximately 3.9% in 2010 and 6.0% in 2011, with much of that increase coming in new motor vehicles (+14.4% and +23.6%, respectively). These updated estimates are higher than May's, which predicted that purchases of consumer durables would rise by just 0.5% in 2010 and by 5.2% in 2011.

*Employment.* During the first quarter of 2009, the U.S. economy shed jobs at the rate of 691,000 per month. By the fourth quarter, that rate had declined to an average of 69,000 jobs per month. Although Global Insight believes the jobs situation will gradually improve over the next two years, it expects that improvement to be slow and uneven. That was demonstrated in the Bureau of Labor Statistics December, 2009, jobs report, which revised the November figures to show a monthly increase of 4,000 jobs, while reporting that 85,000 jobs were lost in December. Global Insight's January, 2010, forecast expects the national unemployment rate to average 10.1% in 2010 and 9.5% in 2011. Those estimates are unchanged from the May, 2009, forecast.

*Housing Starts and Housing Prices.* The U.S. housing market suffered another difficult year in 2009, with housing starts down 38.2% (to a postwar low of 556,000 units). Against this negative backdrop, however, Global Insight sees positive signs beginning to emerge. Sales of existing homes, spurred by the \$8,000 homebuyer tax credit and improved affordability, rose 5.6% in 2009. Global Insight believes existing home sales will decline by 1.1% in 2010, but increase by 4.9% in 2011. More importantly, housing starts are expected to total 792,000 units in 2010 and 1,243,000 units in 2011, which would represent year-over-year increases (albeit from very depressed levels) of 42.3% and 57.0%, respectively. The revised estimates for housing starts are slightly lower than Global Insight projected in its May, 2009, forecast, which predicted that housing starts would total 884,000 units in 2010 and 1,294,000 units in 2011. The anticipated recovery in residential housing activity is expected to contribute modestly to GDP growth in 2010, but more significantly in 2011 and 2012.

*Personal Income.* Rising unemployment contributed to an estimated 1.4% decline in personal income during 2009. This was worse than Global Insight expected in May, 2009, when its forecast called for a 0.2% fall. In 2010 and 2011, personal income is expected to increase by 3.8% and 3.9%, respectively, consistent with a modest economic recovery and a gradually



improving employment outlook. The 3.8% increase projected for 2010 is better than the 1.8% increase predicted in the May, 2009, forecast (the estimated rate of increase for 2011 remains unchanged), but is relatively moderate compared to the 2004-2007 period, when personal income increased at annual rates between 5.5% and 7.5%.

*Corporate Profits.* Global Insight estimates that corporate pre-tax book profits fell by 2.9% in 2009, which is a significant improvement over the May, 2009, forecast, which expected a 19.0% decline. This better-than-anticipated result may stem from the strong productivity increases that occurred in 2009, the product of aggressive corporate cost-cutting. Global Insight believes these productivity gains, and a generally improving economy, will help drive strong increases in corporate profits in the upcoming quarters. Pre-tax book profits are now expected to increase by 13.1% in 2010 and by 10.6% in 2011. Similarly, economic profits, which are not affected by federal tax law changes, are expected to increase by 11.6% and 6.9%, respectively, in 2010 and 2011. The May, 2009, forecast anticipated that pre-tax book profits would rise by 16.5% in 2010 and by 17.2% in 2011, and that economic profits would climb by 8.7% and 14.4%, respectively.

*Business Investment.* Business investment spending is estimated to have fallen by more than 18.0% in 2009, with weakness in all of the major investment categories, including equipment and software (-16.6%) and nonresidential structures (-21.1%). These declines are in line with what Global Insight expected in its May, 2009, forecast.

The most recent forecast expects business investment to decline again in 2010 (-2.5%), mainly because very weak activity in the nonresidential structure sector (-21.4%), caused by tight credit and previous overbuilding, is anticipated to more than offset gains in equipment and software investment (+7.6%). Total business investment is expected to rebound in 2011 (+9.8%), driven by a modest gain in nonresidential structures (+1.0%) and continued gains in equipment and software (+13.2%). Even with the small percentage gain in 2011, investment in nonresidential structures will still be at a level that is 37.4% lower than it was in 2008. In addition to depressed levels of new investment in nonresidential structures, concerns also exist about financial conditions in the commercial real estate sector, where high debt levels, combined with high vacancy rates, declining values, and tight credit, are seen as potential threats to a sustained recovery in the financial industry.

The indicators described above, and summarized in Table 2, represent Global Insight's "baseline" forecast. Global Insight's January, 2010 forecast also includes alternative "pessimistic" and "optimistic" forecasts. In the pessimistic alternative, to which Global Insight assigns a 20% probability, credit constraints stemming from the financial crisis limit U.S. economic growth, and as the temporary lifts provided from the turn in the inventory cycle and fiscal stimulus fade, economic growth turns negative again in the second and third quarters of 2010. Consumer spending falls in the face of higher unemployment, as does capital spending as businesses pull back investment plans in the face of the weakening sales outlook. Under this pessimistic scenario, real GDP grows by 0.9% in 2010 (compared to 2.6% in the baseline forecast) and by 0.8% in 2011 (compared to 2.7% in the baseline forecast).

Under the optimistic scenario, to which Global Insight also assigns a 20% probability, the combined impact of aggressive fiscal and monetary policies around the globe, coupled with strong productivity gains and a return to normally functioning credit markets, leads to falling rates of unemployment, and real GDP increases of 4.3% in 2010 and 3.8% in 2011.

**TABLE 2**

**Summary of National Economic Indicators**  
**IHS Global Insight, Inc., Baseline Forecast, January, 2010**  
**(\$ in Billions)**

	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>
Nominal Gross Domestic Product	\$14,441.4	\$14,253.2	\$14,778.0	\$15,417.1
Percent Change	2.6%	-1.3%	3.7%	4.3%
Real Gross Domestic Product	\$13,312.2	\$12,984.1	\$13,323.5	\$13,678.3
Percent Change	0.4%	-2.5%	2.6%	2.7%
Consumer Prices (Percent Change)	3.8%	-0.3%	1.7%	2.0%
Personal Income	\$12,238.8	\$12,070.4	\$12,533.2	\$13,018.2
Percent Change	2.9%	-1.4%	3.8%	3.9%
Personal Consumption Expenditures	\$10,129.9	\$10,089.8	\$10,457.0	\$10,877.4
Percent Change	3.1%	-0.4%	3.6%	4.0%
Economic Profits	\$1,360.4	\$1,298.5	\$1,449.6	\$1,549.1
Percent Change	-11.8%	-4.5%	11.6%	6.9%
Unemployment Rate	5.8%	9.3%	10.1%	9.5%
Light Vehicle Sales (Millions of Units)	13.2	10.3	11.5	13.8
Percent Change	-18.0%	-22.1%	11.9%	20.1%
Housing Starts (Millions of Units)	0.900	0.556	0.792	1.243
Percent Change	-32.9%	-38.2%	42.3%	57.0%
Exports	\$1,831.1	\$1,557.5	\$1,749.1	\$1,889.2
Percent Change	10.6%	-14.9%	12.3%	8.0%

**General Fund Tax Projections.** Table 3 shows our revised general fund tax revenue estimates for the 2009-11 biennium. The estimates are based on Global Insight's January, 2010, forecast of the U.S. economy, and incorporate all of the tax law changes enacted to date. The estimates also reflect the impact of the termination of the Minnesota-Wisconsin individual income tax reciprocity agreement as of January 1, 2010.

**TABLE 3****Projected General Fund Tax Collections  
(\$ Millions)**

<u>Source</u>	<u>2008-09 Actual</u>	<u>Budget Estimates (Act 28)</u>		<u>Revised Estimates January, 2010</u>	
		<u>2009-10</u>	<u>2010-11</u>	<u>2009-10</u>	<u>2010-11</u>
Individual Income	\$6,222.7	\$6,231.0	\$6,432.4	\$6,155.0	\$6,505.0
General Sales and Use	4,084.0	4,089.2	4,320.7	4,015.0	4,235.0
Corporate Income and Franchise	629.5	717.2	808.3	700.0	800.0
Public Utility	320.1	318.2	327.4	322.2	327.2
Excise					
Cigarette	551.3	687.6	684.7	650.0	630.0
Liquor and Wine	44.1	45.8	47.6	43.5	44.7
Tobacco Products	42.2	52.3	55.2	57.8	62.6
Beer	9.9	10.0	10.0	9.6	9.7
Insurance Company	136.3	148.0	148.0	127.0	135.0
Estate	20.9	0.0	0.0	0.0	0.0
Miscellaneous	<u>52.1</u>	<u>47.0</u>	<u>48.0</u>	<u>52.0</u>	<u>52.0</u>
Total	\$12,113.2	\$12,346.2	\$12,882.3	\$12,132.1	\$12,801.2
Change from Prior Year					
Amount		\$233.1	\$536.1	\$18.9	\$669.1
Percent Change		1.9%	4.3%	0.2%	5.5%

As shown in Table 3, general fund tax revenues are estimated to total \$12,132.1 million in 2009-10 and \$12,801.2 million in 2010-11. These amounts are lower than the Act 28 estimates by \$214.1 million in the first year and \$81.1 million in the second year, for a biennial decrease of \$295.2 million. The estimates for most of the tax sources have been revised downward, with the most significant reductions in the general sales and use tax and the cigarette tax.

As described above, the current economic forecast is more positive than the May forecast, particularly in 2010 and 2011. However, to-date, revenues from the sales and use tax, cigarette tax, and insurance company taxes have been significantly below projections. The downward revisions to the revenue estimates primarily reflect the tax collection data, as well as revenue losses resulting from termination of the Minnesota-Wisconsin income tax reciprocity agreement.

**Individual Income Tax.** State individual income tax revenues were \$6,222.7 million in 2008-09 and are currently estimated at \$6,155.0 million in 2009-10 and \$6,505.0 million in 2010-11. Relative to the Act 28 estimates, the current estimates are lower by \$76.0 million in the first year and higher by \$72.6 million in the second year. On a year-to-year basis, the current estimates reflect a reduction of 1.1% for 2009-10 and an increase of 5.7% for 2010-11. The revised estimates incorporate the effects of a number of law changes, including the Act 28

addition of a new tax bracket and decrease in the capital gains exclusion. In addition, the re-estimates reflect reductions estimated at \$30.1 million in 2009-10 and \$61.7 million in 2010-11 related to the termination of Wisconsin's tax reciprocity agreement with Minnesota, beginning in 2010.

Based on preliminary collection information through December, 2009, individual income tax revenues for the current fiscal year are about 5% lower than such revenues through the same period in 2008-09. These collection amounts are generally consistent with the Act 28 estimate for 2009-10. If the Act 28 estimate for 2009-10 is adjusted to exclude the estimated impact of law changes, the adjusted total would be 5.7% less than actual collections in 2008-09. The re-estimate for 2009-10 is lower than the Act 28 estimate due, in part, to the termination of income tax reciprocity with Minnesota. Also, the May forecast assumed a smaller reduction in personal income in 2009 (-0.2%) than the January forecast (-1.4%). However, for 2010 and 2011, the January forecast of personal income is approximately 1.9% higher than the May forecast. This explains the increase in estimated income tax collections in 2010-11, relative to the Act 28 estimate, even after the estimated reduction in collections due to the termination of the reciprocity agreement. The revised estimates also account for modifications to the withholding tables by the Department of Revenue, which took effect in October, 2009.

**General Sales and Use Tax.** In 2008-09, state sales and use tax collections were \$4,084.0 million, which was 4.3% lower than the prior year. State sales and use tax revenues are currently estimated at \$4,015.0 million in 2009-10 and \$4,235.0 million in 2010-11, which represents reduced revenue of 1.7% in the first year and increased revenue of 5.5% in the second year. These estimates are \$74.2 million lower in the first year and \$85.7 million lower in the second year than the Act 28 estimates of \$4,089.2 million in 2009-10 and \$4,320.7 million in 2010-11. The reductions in the estimates are based, in part, on reduced year-to-date sales and use tax collections of 7.5% through December, 2009, and in part on the most recent forecast of growth in taxable personal consumption expenditures. These estimates include refund payments associated with the *Menasha Corporation* decision, which reduced sales and use tax collections by \$10.2 million in 2008-09 and are estimated to reduce revenue by \$42.0 million in 2009-10 and \$14.0 million in 2010-11.

**Corporate Income and Franchise Tax.** Corporate income and franchise taxes were \$629.5 million in 2008-09. Collections are projected to be \$700.0 million in 2009-10 and \$800.0 million in 2010-11. These amounts represent an annual increase of 11.2% in 2009-10 and 14.3% in 2010-11. The new estimates are lower than the Act 28 estimates (by \$17.2 million in 2009-10 and \$8.3 million in 2010-11).

The new estimates reflect year-to-date corporate income and franchise tax collections, which were 6.6% higher through December, 2009, than for the same period of 2008. In addition, corporate estimated tax payments were 18.5% higher for the period. Corporate profits are projected to increase in 2010 and 2011, as industrial production picks up, investment in equipment and software moves higher, and consumer spending responds to the gradually

improving economic circumstances. Economic profits are forecast to increase 11.6% in 2010 and 6.9% in 2011.

The corporate income and franchise tax estimates have been adjusted to reflect the effect of certain law changes, including requiring unitary multi-state corporations to use combined reporting, repealing the domestic production activities deduction, requiring throwback sales to be included 100% in the apportionment formula, and providing the super research and development tax credit. In addition, the estimates have been adjusted to reflect enhanced tax law enforcement activities by the Department of Revenue.

**Public Utility Taxes.** Public utility tax revenues were \$320.1 million in 2008-09, and are currently projected at \$322.2 million in 2009-10 and \$327.2 million in 2010-11. Relative to the Act 28 estimates, these figures are higher than the 2009-10 estimate by \$4.0 million but lower than the 2010-11 estimate by \$0.2 million. Utility tax collections are currently expected to increase by 0.7% in 2009-10 and 1.5% in 2010-11, as opposed to a 0.6% decrease in 2009-10 and an increase of 2.9% in 2010-11, as had been estimated under Act 28. The change to the Act 28 estimates is due primarily to higher than expected payments by pipeline companies, related to construction activity, offset by lower liabilities for private light, heat, and power companies, attributable to mild weather in 2009.

**Excise Tax Revenues.** General fund excise taxes are imposed on cigarettes, other tobacco products, liquor (including wine and hard cider), and beer. Total excise tax revenues were \$647.5 million in 2008-09. Excise tax revenues are currently estimated at \$760.9 million in 2009-10 and \$747.0 million in 2010-11, which represents growth of 17.5% in 2009-10 and reduced revenue of 1.8% in 2009-10. These estimates are \$34.8 million lower in the first year and \$50.5 million lower in the second year than the Act 28 estimates, which were \$795.7 million in 2009-10 and \$797.5 million in 2010-11. Excise tax revenues have been reduced largely due to a reduction in estimated cigarette tax collections, which represent approximately 85% of total estimated excise tax revenue.

Cigarette tax revenues were \$551.3 million in 2008-09, and are currently estimated at \$650.0 million in 2009-10 and \$630.0 million in 2010-11. These estimates represent growth of 17.9% in 2009-10 and reduced revenue of 3.1% in 2010-11. Anticipated growth in 2009-10 is largely a result of the Act 28 75¢ increase in the cigarette tax rate from \$1.77 to \$2.52 per pack, which became effective September 1, 2009. These estimates are lower than the Act 28 estimates by \$37.6 million in the first year and \$54.7 million in the second year and are based, in part, on lower than expected year-to-date collections, and in part on an anticipated reduction in cigarette tax revenue resulting from the statewide indoor smoking ban, which will become effective July 5, 2010, pursuant to 2009 Act 12.

**Insurance Premiums Taxes.** Insurance premiums taxes were \$136.3 million in 2008-09. Premiums tax collections are projected to be \$127.0 million in 2009-10 and \$135.0 million in 2010-11. The projected decrease in 2009-10 is primarily based on year-to-date monthly premium tax collections, which are 9.2% lower through December, 2009, and on lower demand for

insurance products due to the economic downturn. The projected increase in 2010-11 reflects an improvement in consumer demand during the forecast period.

**Estate Tax.** Estate taxes were \$20.9 million in 2008-09. For deaths occurring on or after January 1, 2008, the estate tax is no longer being imposed, but there is still a small amount of collections and refunds each month related to prior years. On balance, it is estimated that estate tax revenue will be minimal in 2009-10 and 2010-11.

**Miscellaneous Taxes.** Miscellaneous taxes include the real estate transfer fee (RETF), municipal and circuit court-related fees, and a small amount from the occupational tax on coal. Miscellaneous tax revenues were \$52.1 million in 2008-09, and are estimated at \$52.0 million in 2009-10 and 2010-11. These estimates are higher than the Act 28 estimates by \$5.0 million in the first year and \$4.0 million in the second year. The increase in estimated revenue is due, in part, to higher than expected year-to-date RETF collections, and, in part, to the revised forecast for sales of new and existing homes as compared to the Act 28 estimates.

We will continue to monitor economic forecasts and data regarding tax collections and expenditures and inform you if any further revisions are necessary.

Sincerely,

A handwritten signature in black ink that reads "Bob". The letters are cursive and somewhat stylized.

Robert Wm. Lang  
Director

RWL/sas  
cc: Members, Wisconsin Legislature

**General Fund Information; General Fund Cash Flow** (Part II; Pages 39-47).

The following tables provide updates and additions to various tables containing General Fund information for the 2009-10 fiscal year, which are presented on either a cash basis or an agency-recorded basis. Unless otherwise noted, these tables contain information through December 31, 2009.

The projections and estimates in the following tables for the 2009-10 fiscal year, unless otherwise noted, reflect 2009 Wisconsin Act 2, the budget for the 2009-11 biennium (2009 Wisconsin Act 28), certain federal economic stimulus money in the amount of \$1.002 billion that the State has received or is expected to receive in the 2009-10 fiscal year (\$606 million for medical assistance programs and SeniorCare, \$237 million for education aids, \$76 million for shared revenues, and \$83 million for other various purposes), the revised General Fund tax revenue estimates included in the May 11, 2009 LFB memorandum (as modified on May 14, 2009), and \$800 million of operating note receipts received on July 1, 2009 and the resulting impoundment payments due in February, March, April, and May 2010. The projections in this table do not reflect the decreased projected General Fund tax revenues shown in the January 27, 2010 LFB memorandum. The federal economic stimulus money discussed above is only a portion of such funds that the State has received or expects to receive.

The comparison of monthly General Fund information that is presented on a cash basis has many inherent problems. Unforeseen events or variations from underlying assumptions may cause a decrease or increase in receipts and disbursements from those projected for any specific month. The following tables may show negative balances on a cash basis.

The State can have a negative cash balance at the end of a fiscal year. The Wisconsin Statutes provide certain administrative remedies, such as temporary reallocation, to deal with periods when the balance, on a cash basis, is negative. If the amount of temporary reallocation available to the General Fund is not sufficient, then the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate and defer certain payments.

**Table II-9; Actual and Projected General Fund Cash Flow (Page 42).** Replace with the following updated table.

**ACTUAL GENERAL FUND CASH FLOW; JULY 1, 2009 TO DECEMBER 31, 2009<sup>(a)</sup>**  
**PROJECTED GENERAL FUND CASH FLOW; JANUARY 1, 2010 TO JUNE 30, 2010<sup>(a)</sup>**  
(Amounts In Thousands)

	July 2009	August 2009	September 2009	October 2009	November 2009	December 2009	January 2010	February 2010	March 2010	April 2010	May 2010	June 2010
<b>BALANCES<sup>(a)(b)</sup></b>												
<b>Beginning Balance</b>	\$ (147,352)	\$ (209,782)	\$ 260,309	\$ 497,287	\$ 1,217,274	\$ 1,231,002	\$ 691,046	\$ 1,392,181	\$ 1,074,677	\$ (356,480)	\$ 382,770	\$ 813,837
<b>Ending Balance<sup>(c)</sup></b>	(209,782)	260,309	497,287	1,217,274	1,231,002	691,046	1,392,181	1,074,677	(356,480)	382,770	813,837	204,181
<b>Lowest Daily Balance<sup>(c)</sup></b>	(360,039)	(231,168)	207,024	326,671	797,022	629	670,320	1,069,848	(356,480)	(531,417)	233,334	(203,284)
<b>RECEIPTS</b>												
<b>TAX RECEIPTS</b>												
Individual Income	\$ 584,331	\$ 510,851	\$ 643,062	\$ 510,233	\$ 614,846	\$ 599,354	\$ 898,500	\$ 517,700	\$ 507,600	\$ 1,133,200	\$ 592,800	\$ 578,400
Sales & Use	384,080	377,755	373,531	364,188	352,567	323,531	397,100	311,100	288,500	305,600	309,600	334,600
Corporate Income	33,814	25,608	140,812	54,329	65,449	176,170	23,700	24,900	145,100	26,500	17,200	147,100
Public Utility	18	13	77	6,378	170,474	1,214	700	-	200	2,700	165,900	500
Excise	62,971	58,649	54,576	81,812	67,087	59,501	73,700	59,800	61,900	72,900	67,700	66,800
Insurance	150	1,568	32,229	753	1,685	32,572	2,700	20,300	25,000	29,400	1,400	32,000
Inheritance	236	96	326	164	5,373	160	-	-	-	-	-	-
<b>Subtotal Tax Receipts</b>	<b>\$ 1,065,600</b>	<b>\$ 974,540</b>	<b>\$ 1,244,613</b>	<b>\$ 1,017,857</b>	<b>\$ 1,277,481</b>	<b>\$ 1,192,502</b>	<b>\$ 1,396,400</b>	<b>\$ 933,800</b>	<b>\$ 1,028,300</b>	<b>\$ 1,570,300</b>	<b>\$ 1,154,600</b>	<b>\$ 1,159,400</b>
<b>NON-TAX RECEIPTS</b>												
Federal	\$ 808,446	\$ 793,084	\$ 680,650	\$ 576,443	\$ 738,467	\$ 749,828	\$ 700,012	\$ 840,612	\$ 707,048	\$ 923,620	\$ 863,011	\$ 890,554
Other & Transfers	586,306	173,702	702,693	792,105	338,944	383,595	469,100	538,900	355,100	488,100	280,200	644,277
Note Proceeds <sup>(d)</sup>	807,585	-	-	-	-	-	-	-	-	-	-	-
<b>Subtotal Non-Tax Receipts</b>	<b>\$ 2,202,337</b>	<b>\$ 966,786</b>	<b>\$ 1,383,343</b>	<b>\$ 1,368,548</b>	<b>\$ 1,077,411</b>	<b>\$ 1,133,423</b>	<b>\$ 1,169,112</b>	<b>\$ 1,379,512</b>	<b>\$ 1,062,148</b>	<b>\$ 1,411,720</b>	<b>\$ 1,143,211</b>	<b>\$ 1,534,831</b>
<b>TOTAL RECEIPTS</b>	<b>\$ 3,267,937</b>	<b>\$ 1,941,326</b>	<b>\$ 2,627,956</b>	<b>\$ 2,386,405</b>	<b>\$ 2,354,892</b>	<b>\$ 2,325,925</b>	<b>\$ 2,565,512</b>	<b>\$ 2,313,312</b>	<b>\$ 2,090,448</b>	<b>\$ 2,982,020</b>	<b>\$ 2,297,811</b>	<b>\$ 2,694,231</b>
<b>DISBURSEMENTS</b>												
Local Aids	\$ 1,231,927	\$ 161,676	\$ 876,945	\$ 124,811	\$ 1,018,143	\$ 1,272,650	\$ 259,721	\$ 304,721	\$ 1,378,521	\$ 148,621	\$ 184,021	\$ 1,995,121
Income Maintenance	877,082	616,363	564,447	622,636	610,394	596,845	553,799	522,663	545,468	547,844	417,675	290,079
Payroll and Related	536,684	280,644	325,623	525,134	290,275	452,740	465,977	411,060	404,954	537,172	314,658	377,719
Tax Refunds	62,484	56,397	72,047	94,976	118,210	192,560	120,117	651,100	526,146	459,071	182,417	189,417
Debt Service	212,413	0	99,930	-	64	-	-	7,172	104,977	-	92,260	258,000
Miscellaneous	394,192	356,155	451,986	298,861	304,078	351,086	464,763	544,907	356,761	345,284	470,936	451,293
Note Repayment <sup>(d)</sup>	15,585	-	-	-	-	-	-	189,193	204,778	204,778	204,777	-
<b>TOTAL DISBURSEMENTS</b>	<b>\$ 3,330,367</b>	<b>\$ 1,471,235</b>	<b>\$ 2,390,978</b>	<b>\$ 1,666,418</b>	<b>\$ 2,341,164</b>	<b>\$ 2,865,881</b>	<b>\$ 1,864,377</b>	<b>\$ 2,630,816</b>	<b>\$ 3,521,605</b>	<b>\$ 2,242,770</b>	<b>\$ 1,866,744</b>	<b>\$ 3,303,887</b>

(a) The projections in this table reflect 2009 Wisconsin Act 2, budget for the 2009-11 biennium (2009 Wisconsin Act 28), actions of the Legislature's Joint Committee on Finance relating to the certain federal economic stimulus money the State is expected to receive in the 2009-10 fiscal year, and revised General Fund tax revenue estimates included in the May 11, 2009 LFB memorandum (as modified on May 14, 2009). The projections in this table do not reflect the decreased projected General Fund tax revenues shown in the January 27, 2010 LFB memorandum. With respect to federal economic stimulus money, this table reflects \$1.002 billion of such money the State has received or is expected to receive in the fiscal year (\$606 million for medical assistance programs and SeniorCare, \$237 million for education aids, \$76 million for shared revenues, and \$83 million for other various purposes). The federal economic stimulus money discussed above is only a portion of such money that the State has received or expects to receive. This table does not include any temporary reallocations of cash.

(b) The General Fund cash balances presented in this schedule are not based on generally accepted accounting principles (GAAP). The General Fund includes funds designated for operations and capital purposes of certain proprietary programs of the State's universities. Receipts and disbursements of such funds for the designated programs and the disbursement of such funds for other purposes are reflected in the cash flow. A use of the designated funds for purposes other than the proprietary programs is, in effect, a borrowing of such funds. Therefore, at any time that the balance in the General Fund is less than the balance of such designated funds, the State is obligated to replenish the designated funds to the extent of the shortfall. The designated funds are expected to range from \$220 to \$400 million during the 2009-10 fiscal year. In addition, the General Fund holds deposits for several escrow accounts pursuant to court orders or federal rulings. These funds are expected to average approximately \$5 million during the 2009-10 fiscal year.

(c) The Statutes provide certain administrative remedies to deal with periods when the General Fund is in a negative cash position. The Secretary of Administration may temporarily reallocate cash in other funds to the General Fund in an amount up to 7% of the total general-purpose revenue appropriations then in effect with an additional 3% for a period of up to 30 days. The amounts available for temporary reallocation are approximately \$940 million and \$403 million, respectively, for the 2009-10 fiscal year. If the amount available for temporary reallocation to the General Fund is not sufficient, then the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate and defer certain payments.

(d) Includes proceeds from \$800 million of operating notes issued on July 1, 2009 and impoundment payments due by February 26, 2010, March 31, 2010, April 30, 2010, and May 28, 2010. The February 26, 2010 impoundment payment reflects the premium received on July 1, 2009 and deposited into the Operating Note Redemption Fund.



**Table II-10; General Fund Cash Receipts and Disbursements Year-to-Date; Compared to Estimates and Previous Fiscal Year. (Page 43).** Replace with the following updated tables.

**2009-10 FISCAL YEAR  
GENERAL FUND CASH RECEIPTS AND DISBURSEMENTS YEAR-TO-DATE  
COMPARED TO ESTIMATES AND PREVIOUS FISCAL YEAR<sup>(a)</sup>  
(Cash Basis)  
As of December 31, 2009  
(Amounts in Thousands)**

	<u>FY09 through December 2008</u>	<u>FY10 through December 2009</u>				Adjusted Variance <sup>(c)</sup>	Difference FY09 Actual to FY10 Actual
	<u>Actual</u>	<u>Actual</u>	<u>Estimate<sup>(b)</sup></u>	<u>Variance</u>			
<b>RECEIPTS</b>							
<b>Tax Receipts</b>							
Individual Income	\$ 3,483,352	\$ 3,462,677	\$ 3,567,600	\$ (104,923)	\$ (104,923)	\$ (20,675)	
Sales	2,345,611	2,175,652	2,304,800	(129,148)	(129,148)	(169,959)	
Corporate Income	407,056	496,182	431,600	64,582	64,582	89,126	
Public Utility	173,182	178,174	160,700	17,474	17,474	4,992	
Excise	353,925	384,596	417,100	(32,504)	(32,504)	30,671	
Insurance	77,691	68,957	70,900	(1,943)	(1,943)	(8,734)	
Inheritance	34,309	6,355	-	6,355	6,355	(27,954)	
<b>Total Tax Receipts</b>	<b>\$ 6,875,126</b>	<b>\$ 6,772,593</b>	<b>\$ 6,952,700</b>	<b>\$ (180,107)</b>	<b>\$ (180,107)</b>	<b>\$ (102,533)</b>	
<b>Non-Tax Receipts</b>							
Federal	\$ 3,508,293	\$ 4,346,918	\$ 3,905,787	\$ 441,131	\$ 441,131	\$ 838,625	
Other and Transfers	2,319,618	2,977,345	2,565,400	411,945	411,945	657,727	
Note Proceeds	801,840	807,585	807,585	-	-	5,745	
<b>Total Non-Tax Receipts</b>	<b>\$ 6,629,751</b>	<b>\$ 8,131,848</b>	<b>\$ 7,278,772</b>	<b>\$ 853,076</b>	<b>\$ 853,076</b>	<b>\$ 1,502,097</b>	
<b>TOTAL RECEIPTS</b>	<b>\$ 13,504,877</b>	<b>\$ 14,904,441</b>	<b>\$ 14,231,472</b>	<b>\$ 672,969</b>	<b>\$ 672,969</b>	<b>\$ 1,399,564</b>	
<b>DISBURSEMENTS</b>							
Local Aids	\$ 4,737,447	\$ 4,686,152	\$ 4,894,128	\$ 207,976	\$ 207,976	\$ (51,295)	
Income Maintenance	3,074,654	3,890,100	3,508,679	(381,421)	(381,421)	815,446	
Payroll & Related	2,421,233	2,411,100	2,451,803	40,703	40,703	(10,133)	
Tax Refunds	481,027	596,674	495,532	(101,142)	(101,142)	115,647	
Debt Service	262,906	312,407	342,619	30,212	30,212	49,501	
Miscellaneous	2,132,090	2,154,025	1,992,811	(161,214)	(161,214)	21,935	
Note Repayment	9,840	15,585	15,585	-	-	5,745	
<b>TOTAL DISBURSEMENTS</b>	<b>\$ 13,119,197</b>	<b>\$ 14,066,043</b>	<b>\$ 13,701,157</b>	<b>\$ (364,886)</b>	<b>\$ (364,886)</b>	<b>\$ 946,846</b>	
<b>2009-10 FISCAL YEAR VARIANCE YEAR-TO-DATE</b>				<b>\$ 308,083</b>	<b>\$ 308,083</b>		

- (a) None of the data presented here has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments. In addition, comparison of monthly General Fund financial information has many inherent problems. Unforeseen events (including even a change in weather conditions) or variations from underlying assumptions may cause a decrease in receipts or an increase in disbursements from those projected for a given month.
- (b) Projections included in this table reflect 2009 Wisconsin Act 2, the budget for the 2009-11 biennium (2009 Wisconsin Act 28), certain federal economic stimulus money in the amount of \$1.002 billion that the State has received or expects to receive in the 2009-10 fiscal year (\$606 million for medical assistance programs, \$237 million for education aids, \$76 million for shared revenue, and \$83 million for other various purposes), the revised General Fund tax revenue estimates included in the May 11, 2009 LFB memorandum (as modified on May 14, 2009), and \$800 million of operating note proceeds received on July 1, 2009 and the resulting impoundment payments due in February, March, April, and May 2010. The projections in this table do not reflect the decreased projected General Fund tax revenues shown in the January 27, 2010 LFB memorandum. The federal economic stimulus money discussed above is only a portion of such funds that the State has received or expects to receive.
- (c) Changes are sometimes made after the beginning of the fiscal year to the projected revenues and disbursements. Depending on when these changes occur, there are situations in which prior estimates cannot be changed, which may result in large variances. This column includes adjustments to the variances to more accurately reflect the variance between the estimated and actual amounts.

**Source: Wisconsin Department of Administration**

**Table II-11; General Fund Monthly Cash Position (Page 44).** Replace with the following updated table.

**GENERAL FUND MONTHLY CASH POSITION<sup>(a)</sup>**  
**July 1, 2007 through December 31, 2009 – Actual**  
**January 1, 2010 through June 30, 2010 – Estimated<sup>(b)</sup>**  
**(Amounts in Thousands)**

	<u>Starting Date</u>	<u>Starting Balance</u>	<u>Receipts<sup>(c)</sup></u>	<u>Disbursements<sup>(c)</sup></u>
2007	July.....	\$ 49,149	\$ 2,746,602	\$ 2,446,001
	August.....	349,750	(d) 1,772,536	1,483,505
	September.....	638,781	2,185,645	2,100,805
	October.....	723,621	2,124,755	1,430,699
	November.....	1,417,677	1,962,257	2,248,605
	December.....	1,131,329	(d) 1,769,558	2,454,032
2008	January.....	446,855	2,699,255	1,782,044
	February.....	1,364,066	2,155,175	2,401,752
	March.....	1,117,489	(d) 1,953,094	3,283,120
	April.....	(212,537)	(d) 2,462,984	1,837,549
	May.....	412,898	1,987,901	1,816,466
	June.....	584,333	(d) 2,614,345	3,173,842
	July.....	24,836	3,014,286	2,867,001
	August.....	172,121	(d) 1,708,398	1,416,143
	September.....	464,376	2,500,671	2,069,238
	October.....	895,809	2,421,520	1,914,314
	November.....	1,403,015	1,833,481	2,108,957
	December.....	1,127,539	(d) 2,026,521	2,743,544
2009	January.....	410,516	2,523,271	1,840,909
	February.....	1,092,878	2,189,572	2,475,831
	March.....	806,619	(d) 2,228,792	3,530,714
	April.....	(495,303)	(d) 3,251,394	2,730,689
	May.....	25,402	(d) 2,008,161	1,987,460
	June.....	46,103	(d) 3,188,104	3,381,558
	July.....	(147,352)	(d) 3,267,937	3,330,367
	August.....	(209,782)	(d) 1,941,326	1,471,235
	September.....	260,309	2,627,956	2,390,978
	October.....	497,287	2,386,405	1,666,418
	November.....	1,217,274	2,354,892	2,341,164
	December.....	1,231,002	2,325,925	2,865,881
2010	January.....	691,046	2,565,512	1,864,377
	February.....	1,392,182	2,313,312	2,630,816
	March.....	1,074,678	(d) 2,090,448	3,521,605
	April.....	(356,479)	(d) 2,982,020	2,242,770
	May.....	382,771	2,297,811	1,866,744
	June.....	813,837	(d) 2,694,231	3,303,887

- (a) The General Fund balances presented in this table are not based on generally accepted accounting principles (GAAP).
- (b) The projections in this table for the 2009-10 fiscal year reflect 2009 Wisconsin Act 2, the budget for the 2009-11 biennium (2009 Wisconsin Act 28), certain federal economic stimulus money in the amount of \$1.002 billion that the State has received or expects to receive in the 2009-10 fiscal year (\$606 million for medical assistance programs, \$237 million for education aids, \$76 million for shared revenue, and \$83 million for other various purposes), and the revised General Fund tax revenue estimates included in the May 11, 2009 LFB memorandum (as modified on May 14, 2009). The projections in this table do not reflect the decreased projected General Fund tax revenues shown in the January 27, 2010 LFB memorandum. The federal economic stimulus money discussed above is only a portion of such funds that the State has received or expects to receive.
- (c) Operating notes were issued for the 2007-08, 2008-09, and 2009-10 fiscal years.
- (d) At some period during this month, the General Fund was in a negative cash position. Wisconsin Statutes provide certain administrative remedies to deal with periods when the General Fund is in a negative cash position. The Secretary of Administration may temporarily reallocate cash in other funds to the General Fund up to 7% of the general purpose revenue appropriations then in effect (approximately \$940 million for the 2009-10 fiscal year). In addition, the Secretary of Administration may also temporarily reallocate an additional amount of up to 3% of the general-purpose revenue appropriations then in effect (approximately \$403 million for the 2009-10 fiscal year) for a period of up to 30 days. If the amount available for temporary reallocation to the General Fund is not sufficient, then the Secretary of Administration is authorized to set priorities for payments from the General Fund and to prorate or defer certain payments.

**Source: Wisconsin Department of Administration**

**Table II-12; Cash Balances in Funds Available for Temporary Reallocation (Page 45).** Replace with the following updated table.

**CASH BALANCES IN FUNDS AVAILABLE FOR TEMPORARY REALLOCATION<sup>(a)</sup>**  
**July 31, 2007 to December 31, 2009 – Actual**  
**January 31, 2010 to June 30, 2010 – Estimated**  
**(Amounts in Millions)**

The following two tables show, on a monthly basis, the cash balances available for temporary reallocation. The first table does not include balances in the Local Government Investment Pool (LGIP), and the second table does include such balances. Though the LGIP is available for temporary reallocation, funds in the LGIP are deposited and withdrawn by local units of government and thus are outside the control of the State. The monthly average daily balances in the LGIP for the past five years have ranged from a low of \$2.211 billion during November 2005 to a high of \$4.347 billion in August 2008. The Secretary of Administration may not exercise the authority to make temporary reallocation if doing so would jeopardize the cash flow of any fund or account from which the temporary reallocation would be made.

**Available Balances; Does Not Include Balances in the LGIP**

<u>Month (Last Day)</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
January .....		\$ 1,203	\$ 1,045	\$ 1,045
February .....		1,265	1,180	1,180
March .....		1,298	1,124	1,298
April .....		1,210	1,020	1,211
May .....		1,166	1,191	1,191
June .....		1,079	1,167	1,079
July .....	\$ 1,141	910	981	
August .....	1,204	944	1,064	
September .....	1,204	1,081	1,233	
October .....	1,110	906	1,035	
November .....	1,229	1,011	1,118	
December .....	1,244	1,072	1,073	

**Available Balances; Includes Balances in the LGIP**

<u>Month (Last Day)</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>
January .....		\$ 4,943	\$ 5,372	\$ 5,372
February .....		5,255	5,543	5,543
March .....		5,453	5,440	5,453
April .....		5,273	4,852	5,273
May .....		5,010	4,632	4,632
June .....		4,813	4,474	4,813
July .....	\$ 4,862	5,422	5,102	
August .....	4,383	4,589	4,189	
September .....	4,264	4,479	4,076	
October .....	3,900	3,900	3,438	
November .....	4,017	3,936	3,500	
December .....	4,141	4,461	3,666	

<sup>(a)</sup> The amounts shown reflect a reduction in the aggregate cash balances available to the extent any fund had a negative balance and temporary reallocations were made from such fund.

**Source: Wisconsin Department of Administration**

**Table II-13; General Fund Recorded Revenues (Page 46).** Replace with the following updated table.

**GENERAL FUND RECORDED REVENUES<sup>(a)</sup>**  
**(Agency-Recorded Basis)**  
**July 1, 2009 to December 31, 2009 compared with previous year**

	<b>Annual Fiscal Report Revenues <u>2008-09 FY<sup>(b)</sup></u></b>	<b>Projected Revenues <u>2009-10 FY<sup>(c)</sup></u></b>	<b>Recorded Revenues July 1, 2008 to <u>December 31, 2008<sup>(d)</sup></u></b>	<b>Recorded Revenues July 1, 2009 to <u>December 31, 2009<sup>(e)</sup></u></b>
Individual Income Tax .....	\$ 6,222,735,000	\$ 6,230,973,000	\$ 3,020,653,074	\$ 3,021,054,633
General Sales and Use Tax .....	4,083,959,000	4,089,220,000	1,787,996,345	1,650,995,826
Corporate Franchise and Income Tax .....	629,523,000	717,150,000	297,787,269	321,557,035
Public Utility Taxes .....	320,110,000	318,200,000	165,824,227	173,668,695
Excise Taxes .....	647,621,000	795,680,000	283,941,914	319,821,413
Inheritance Taxes .....	20,853,000	-	20,784,291	179,690
Insurance Company Taxes .....	136,291,000	148,000,000	38,977,880	35,984,857
Miscellaneous Taxes .....	52,059,000	47,000,000	32,456,714	30,454,793
<b>SUBTOTAL.....</b>	<b><u>12,113,151,000</u></b>	<b><u>12,346,223,000</u></b>	<b><u>5,648,421,714</u></b>	<b><u>5,553,716,941</u></b>
Federal and Other Inter- Governmental Revenues <sup>(f)</sup> .....	8,411,740,000	8,451,323,200	3,510,658,005	4,369,594,836
Dedicated and Other Revenues <sup>(g)</sup> .....	<u>4,553,355,000</u>	<u>5,082,068,100</u>	<u>2,317,176,627</u>	<u>2,287,921,618</u>
<b>TOTAL.....</b>	<b><u>\$ 25,078,246,000</u></b>	<b><u>\$ 25,879,614,300</u></b>	<b><u>\$ 11,476,256,345</u></b>	<b><u>\$ 12,211,233,395</u></b>

- (a) The revenues in this table are presented on an agency-recorded basis and not a budgetary basis. None of the data presented here has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.
- (b) The amounts are from the Annual Fiscal Report (budgetary basis) for the 2008-09 fiscal year, dated October 15, 2009.
- (c) Projections included in this table reflect 2009 Wisconsin Act 2, the budget for the 2009-11 biennium (2009 Wisconsin Act 28), certain federal economic stimulus money in the amount of \$1.002 billion that the State has received or expects to receive in the 2009-10 fiscal year (\$606 million for medical assistance programs, \$237 million for education aids, \$76 million for shared revenue, and \$83 million for other various purposes), the revised General Fund tax revenue estimates included in the May 11, 2009 LFB memorandum (as modified on May 14, 2009), and \$800 million of operating note proceeds received on July 1, 2009 and the resulting impoundment payments due in February, March, April, and May 2010. The projections in this table do not reflect the decreased projected General Fund tax revenues shown in the January 27, 2010 LFB memorandum. The federal economic stimulus money discussed above is only a portion of such funds that the State has received or expects to receive.
- (d) The amounts shown are 2008-09 fiscal year revenues as recorded by all State agencies. There may be differences between the tax revenues shown in this table and those reported by the Department of Revenue from time to time in its monthly general purpose revenue collections report; the Department of Revenue report only includes general purpose revenues or taxes that are actually collected by the Department of Revenue.
- (e) The amounts shown are 2009-10 fiscal year general purpose revenues and program revenue taxes collected across all State agencies. There may be differences between the tax revenues shown in this table and those reported by the Department of Revenue from time to time in its monthly general purpose revenue collections report; the Department of Revenue report only includes general purpose revenues or taxes that are actually collected by the Department of Revenue.
- (f) This category includes intergovernmental transfers. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.
- (g) Certain transfers between General Fund appropriations are recorded as both revenues and expenditures of the General Fund. The amount of these transfers may vary greatly between fiscal years, and therefore this category may not be comparable on a historical basis.

**Source: Wisconsin Department of Administration**

**Table II-14; General Fund Recorded Expenditures by Function (Page 47).** Replace with the following updated table.

**GENERAL FUND RECORDED EXPENDITURES BY FUNCTION<sup>(a)</sup>  
(Agency-Recorded Basis)  
July 1, 2009 to December 31, 2009 compared with previous year**

	<b>Annual Fiscal Report Expenditures 2008-09 FY<sup>(b)</sup></b>	<b>Appropriations 2009-10 FY<sup>(c)</sup></b>	<b>Recorded Expenditures July 1, 2008 to December 31, 2008<sup>(d)</sup></b>	<b>Recorded Expenditures July 1, 2009 to December 31, 2009<sup>(e)</sup></b>
Commerce.....	\$ 263,800,000	\$ 307,224,700	\$ 116,222,035	\$ 129,758,270
Education.....	11,130,263,000	11,428,901,400	4,979,137,693	4,779,983,994
Environmental Resources.....	327,566,000	330,460,100	122,806,526	74,706,478
Human Relations & Resources .....	10,361,591,000	10,195,574,700	5,194,491,839	5,542,840,541
General Executive.....	844,724,000	1,306,939,400	486,003,714	593,708,496
Judicial.....	130,541,000	136,201,700	77,873,710	78,231,329
Legislative.....	65,289,000	73,817,900	26,858,998	28,148,697
General Appropriations.....	2,156,962,000	2,346,576,300	1,840,910,135	1,950,024,001
<b>TOTAL.....</b>	<b>\$ 25,280,736,000</b>	<b>\$ 26,125,696,200</b>	<b>\$ 12,844,304,651</b>	<b>\$ 13,177,401,808</b>

- (a) None of the data presented here has been subjected to customary fiscal period closing procedures or other procedures used in the preparation of a financial statement, including verification, reconciliation, and identified adjustments.
- (b) The amounts are from the Annual Fiscal Report (budgetary basis) for the 2008-09 fiscal year, dated October 15, 2009.
- (c) The estimates in this table reflect the 2009 Wisconsin Act 2 and the budget for the 2009-11 biennium (2009 Wisconsin Act 28). The estimates in this table do not reflect the projections included in the January 27, 2010 LFB memorandum.
- (d) The amounts shown are 2008-09 fiscal year expenditures as recorded by all State agencies.
- (e) The amounts shown are 2009-10 fiscal year expenditures as recorded by all State agencies.

**Source: Wisconsin Department of Administration**

## APPENDIX B

### STATE OF WISCONSIN GENERAL OBLIGATION ISSUANCE STATUS REPORT JANUARY 15, 2010

<u>Program Purpose</u>	<u>Legislative Authorization</u>	<u>General Obligations Issued to Date</u>	<u>Interest Earnings<sup>(a)</sup></u>	<u>G.O. Refunding Bonds of 2010, Series 1</u>	<u>Total Authorized Unissued Debt</u>
University of Wisconsin; academic facilities.....	\$ 1,813,686,800	\$ 1,313,161,744	\$ 13,072,507		\$ 487,452,549
University of Wisconsin; self-amortizing facilities.....	2,185,196,800	1,228,771,661	2,911,822		953,513,317
Natural resources; Warren Knowles - Gaylord Nelson stewardship 2000 program.....	1,432,000,000	521,199,651	405,319		910,395,030
Natural resources; municipal clean drinking water grants.....	9,800,000	9,518,744	141,818		139,438
Clean water fund program.....	777,043,200	536,439,053			240,604,147
Safe drinking water loan program.....	45,400,000	41,466,520			3,933,480
Natural resources; nonpoint source grants.....	94,310,400	87,384,918	190,043		6,735,439
Natural resources; nonpoint source .....	18,000,000	4,870,000	1,454		13,128,546
Natural resources; environmental repair.....	54,000,000	48,679,054	203,594		5,117,352
Natural resources; urban nonpoint source cost-sharing.....	35,900,000	23,878,640	30,671		11,990,689
Natural resources; contaminated sediment removal.....	22,000,000	9,898,000			12,102,000
Natural resources; environmental segregated fund supported administrative facilities.....	10,842,500	7,557,686	143		3,284,671
Natural resources; segregated revenue supported dam safety projects.....	6,600,000	6,069,779	617		529,604
Natural resources; pollution abatement and sewage collection facilities, ORAP funding.....	145,060,325	145,010,325	50,000		
Natural resources; pollution abatement and sewage collection facilities.....	893,493,400	874,927,239	18,513,077		53,084
Natural resources; pollution abatement and sewage collection facilities; combined sewer overflow.....	200,600,000	194,312,599	6,287,401		
Natural resources; recreation projects.....	56,055,000	56,053,994	1,006		
Natural resources; local parks land acquisition and development.....	2,490,000	2,447,741	42,259		
Natural resources; recreation development.....	23,061,500	22,918,510	141,325		1,665
Natural resources; land acquisition.....	45,608,600	45,116,929	491,671		
Natural resources; Wisconsin natural areas heritage program.....	2,500,000	2,445,793	17,174		37,033

**GENERAL OBLIGATION ISSUANCE STATUS REPORT—CONTINUED**  
**JANUARY 15, 2010**

<b>Program Purpose</b>	<b>Legislative Authorization</b>	<b>General Obligations Issued to Date</b>	<b>Interest Earnings<sup>(a)</sup></b>	<b>G.O. Refunding Bonds of 2010, Series 1</b>	<b>Total Authorized Unissued Debt</b>
Natural resources; segregated revenue supported facilities.....	80,754,000	58,927,692	93,544		21,732,764
Natural resources; general fund supported administrative facilities.....	11,410,200	11,261,102	21,753		127,345
Natural resources; ice age trail.....	750,000	750,000			
Natural resources; dam safety projects.....	9,500,000	5,450,148	49,701		4,000,151
Natural resources; segregated revenue supported land acquisition.....	2,500,000	2,500,000			
Natural resources; Warren Knowles - Gaylord Nelson stewardship program.....	231,000,000	227,837,895	1,306,849		1,855,256
Transportation; administrative facilities.....	8,890,400	8,759,479	33,943		96,978
Transportation; accelerated bridge improvements.....	46,849,800	46,849,800			
Transportation; major interstate bridge construction...	225,000,000				225,000,000
Transportation; rail passenger route development...	122,000,000	6,532,921	3,016		115,464,063
Transportation; southeast Wisconsin transit improvements.....	100,000,000				100,000,000
Transportation; accelerated highway improvements.....	185,000,000	185,000,000			
Transportation; connecting highway improvements.....	15,000,000	15,000,000			
Transportation; federally aided highway facilities.....	10,000,000	10,000,000			
Transportation; highway projects.....	41,000,000	41,000,000			
Transportation; major highway and rehabilitation projects.....	565,480,400	565,480,400			
Transportation; Marquette interchange and I 94 north-south corridor reconstruction projects.....	553,550,000	333,306,000	3,018,078		217,225,922
Transportation; state highway rehabilitation projects.....	504,712,200	347,942,103	1,182,897		155,587,200
Transportation; major highway projects.....	50,000,000				50,000,000
Transportation; state highway rehabilitation, certain projects.....	60,000,000				60,000,000
Transportation; harbor improvements.....	66,100,000	43,441,500	234,581		22,423,919

**GENERAL OBLIGATION ISSUANCE STATUS REPORT—CONTINUED**  
**JANUARY 15, 2010**

<u>Program Purpose</u>	<u>Legislative Authorization</u>	<u>General Obligations Issued to Date</u>	<u>Interest Earnings<sup>(a)</sup></u>	<u>G.O. Refunding Bonds of 2010, Series 1</u>	<u>Total Authorized Unissued Debt</u>
Transportation; rail acquisitions and improvements.....	126,500,000	54,966,684	5,187		71,528,129
Transportation; local roads for job preservation, state funds.....	2,000,000	2,000,000			
Corrections; correctional facilities.....	819,800,800	791,115,337	11,467,562		17,217,901
Corrections; self-amortizing facilities and equipment.....	12,779,900	2,115,438	99		10,664,363
Corrections; juvenile correctional facilities.....	28,984,500	28,433,551	108,861		442,088
Health services; mental health and secure treatment facilities.....	170,950,100	143,515,268	895,124		26,539,708
Agriculture; soil and water.....	40,075,000	29,157,960	3,025		10,914,015
Agriculture; conservation reserve enhancement...	28,000,000	11,599,500			16,400,500
Agriculture; conservation easements.....	12,000,000				12,000,000
Administration; Black Point Estate.....	1,600,000	1,598,655	445		900
Administration; energy conservation projects; capital improvement fund.....	80,000,000	4,385,000			75,615,000
Building commission; previous lease rental authority.....	143,071,600	143,068,654			2,946
Building commission; refunding tax-supported general obligation debt.....	2,102,086,430	2,102,086,530			
Building commission; refunding self-amortizing general obligation debt.....	272,863,033	272,863,033			
Building commission; refunding tax-supported and self-amortizing general obligation debt incurred before June 30, 2005...	250,000,000	250,000,000			
Building commission; refunding tax-supported and self-amortizing general obligation debt incurred before July 1, 2011.....	309,000,000	54,355,000		201,165,000	53,480,000
Building commission; refunding tax-supported and self-amortizing general obligation debt.....	1,775,000,000	1,266,025,000			508,975,000
Building commission; housing state departments and agencies.....	604,526,500	433,413,306	2,356,097		168,757,097
Building commission; 1 West Wilson street parking ramp.....	15,100,000	14,805,521	294,479		
Building commission; project contingencies.....	47,961,200	45,139,610	64,761		2,756,829



**GENERAL OBLIGATION ISSUANCE STATUS REPORT—CONTINUED**  
**JANUARY 15, 2010**

<u>Program Purpose</u>	<u>Legislative Authorization</u>	<u>General Obligations Issued to Date</u>	<u>Interest Earnings<sup>(a)</sup></u>	<u>G.O. Refunding Bonds of 2010, Series 1</u>	<u>Total Authorized Unissued Debt</u>
Building commission; capital equipment acquisition.....	126,335,000	119,153,761	740,327		6,440,912
Building commission; discount sale of debt.....	90,000,000	70,556,845			19,443,155
Building commission; discount sale of debt (higher education bonds).....	100,000,000	99,988,833 <sup>(b)</sup>			11,167
Building commission; other public purposes.....	2,104,751,000	1,655,291,839	8,728,268		440,730,893
Medical College of Wisconsin, Inc.;					
basic science education and health information technology facilities....	10,000,000	10,000,000			
Bond Health Center.....	1,000,000				1,000,000
HR Academy, Inc.....	1,500,000	1,500,000			
Medical College of Wisconsin, Inc.;					
biomedical research and technology incubator.....	35,000,000	25,000,000			10,000,000
AIDS Resource Center of Wisconsin, Inc.....	800,000				800,000
Bradley Center Sports and Entertainment Corporation.....	2,500,000				2,500,000
Marquette University; dental clinic and education facility...	15,000,000	14,999,182	818		
Civil War exhibit at the Kenosha Public Museums.....	500,000	500,000			
AIDS Network, Inc.....	300,000				300,000
Swiss cultural center.....	1,000,000				1,000,000
Hmong cultural centers.....	2,250,000	250,000			2,000,000
Milwaukee Police Athletic League; youth activities center.....	1,000,000	1,000,000			
Children's research institute.....	10,000,000	10,000,000			
Administration; school educational technology infrastructure financial assistance.....	71,911,300	71,480,216	431,066		18
Myrick Hixon EcoPark, Inc.....	500,000				500,000
Madison Children's Museum.....	250,000				250,000
Administration; public library educational technology infrastructure financial assistance.....	269,000	268,918	42		40
Educational communications board; educational communications facilities.....	23,981,500	22,627,389	38,515		1,315,596
Grand Opera House in Oshkosh.....	500,000				500,000
Aldo Leopold climate change classroom and interactive laboratory.....	500,000				500,000
Historical society; self-amortizing facilities.....	1,157,000	1,029,156	3,896		123,948

**GENERAL OBLIGATION ISSUANCE STATUS REPORT—CONTINUED**  
**JANUARY 15, 2010**

<u>Program Purpose</u>	<u>Legislative Authorization</u>	<u>General Obligations Issued to Date</u>	<u>Interest Earnings<sup>(a)</sup></u>	<u>G.O. Refunding Bonds of 2010, Series 1</u>	<u>Total Authorized Unissued Debt</u>
Historical society; historic records.....	26,650,000				26,650,000
Historical society; historic sites.....	10,067,800	3,073,756	847		6,993,197
Historical society; museum facility.....	4,384,400	4,362,469			21,931
Historical society; Wisconsin history center.....	30,000,000				30,000,000
Public instruction; state school, state center and library facilities.....	7,367,700	7,330,612	32,509		4,579
Military affairs; armories and military facilities.....	51,415,300	27,457,447	195,308		23,762,545
Veterans affairs; veterans facilities.....	10,090,100	9,405,485	50,593		634,022
Veterans affairs; self-amortizing mortgage loans.....	2,400,840,000	2,122,542,395			278,297,605
Veterans affairs; refunding bonds.....	1,015,000,000	761,594,245			253,405,755
Veterans affairs; self-amortizing facilities.....	38,370,100	13,877,450	1,613		24,491,037
State fair park board; board facilities.....	14,787,100	14,769,363	1		17,736
State fair park board; housing facilities.....	11,000,000	10,999,985	15		
State fair park board; self-amortizing facilities.....	52,987,100	52,035,915	22,401		928,784
Total.....	<u>\$23,879,408,988</u>	<u>\$17,873,906,928</u>	<u>\$73,888,122</u>	<u>\$201,165,000</u>	<u>\$5,730,449,039</u>

<sup>(a)</sup> Interest earnings reduce issuance authority by the same amount.

<sup>(b)</sup> Accrued interest on any obligation that is not paid during the fiscal year in which it accrues is treated as debt and taken into account for purposes of the statutory authority to issue debt.

**Source: Wisconsin Department of Administration.**

## Appendix C

### EXPECTED FORM OF BOND COUNSEL OPINION

*Upon delivery of the Bonds, it is expected that Foley & Lardner LLP will deliver a legal opinion in substantially the following form:*

(Letterhead of Foley & Lardner LLP)

State of Wisconsin Building Commission  
101 East Wilson Street, 7<sup>th</sup> Floor  
Madison, Wisconsin 53707

**\$201,165,000**

**STATE OF WISCONSIN**

**GENERAL OBLIGATION REFUNDING BONDS OF 2010, SERIES 1**

We have served as bond counsel in connection with the issuance by the State of Wisconsin (**State**) of its \$201,165,000 General Obligation Refunding Bonds of 2010, Series 1, dated the date hereof (**Bonds**). The Bonds are authorized by Article VIII of the Wisconsin Constitution and Chapters 18 and 20, Wisconsin Statutes, and are being issued pursuant to a resolution adopted by the State of Wisconsin Building Commission (**Commission**) on August 12, 2009 (**Resolution**).

We examined the law, a certified copy of the proceedings relating to the issuance of the Bonds, and certifications of public officials and others. As to questions of fact material to our opinion, we relied upon those certified proceedings and certifications without independently undertaking to verify them.

Based upon this examination, it is our opinion that, under existing law:

1. The Bonds are valid and binding general obligations of the State.
2. The Resolution has been duly adopted by the Commission and is a valid and binding obligation of the State enforceable upon the State as provided in the Resolution.
3. The full faith, credit, and taxing power of the State are irrevocably pledged to the payment of the principal of, premium, if any, and interest on the Bonds as the Bonds mature and become due. There has been irrevocably appropriated, as a first charge upon all revenues of the State, a sum sufficient for such purpose.
4. Interest on the Bonds is excluded from gross income for federal income tax purposes and is not a specific item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers. The State must comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied after the Bonds are issued for interest on the Bonds to be, or continue to be, excluded from gross income for federal income tax purposes. The State has agreed to do so. A failure to comply may cause interest on the Bonds to be included in gross income for federal income tax purposes, in some cases retroactively to the date the Bonds were issued. This letter expresses no opinion about other federal tax law consequences regarding the Bonds.

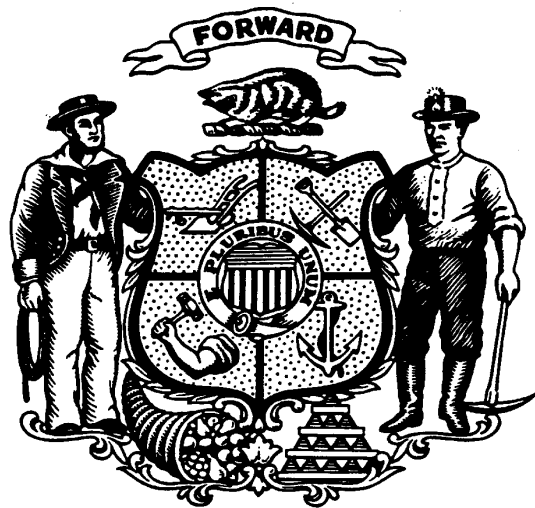
The rights of the owners of the Bonds and the enforceability of the Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or an equitable proceeding). This letter expresses no opinion as to the availability of any particular form of judicial relief.

We have not been engaged or undertaken to review the accuracy, completeness, or sufficiency of the Official Statement or other offering material relating to the Bonds (except to the extent, if any, stated in the Official Statement), and we express no opinion relating thereto (except only the matters set forth as our opinion in the Official Statement).

This letter speaks as of its date. We assume no duty to change this letter to reflect any facts or circumstances that later come to our attention or any changes in law. In serving as bond counsel, we have established an attorney-client relationship solely with the State.

Very truly yours,

FOLEY & LARDNER LLP



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