

# STATE OF WISCONSIN CONTINUING DISCLOSURE ANNUAL REPORT

FILED PURSUANT TO UNDERTAKINGS PROVIDED TO PERMIT COMPLIANCE WITH  
SECURITIES EXCHANGE COMMISSION RULE 15C2-12

## GENERAL OBLIGATIONS

(Base CUSIPs 977055, 977056, and 97705L)

## MASTER LEASE CERTIFICATES OF PARTICIPATION

(Base CUSIP 977087)

## TRANSPORTATION REVENUE OBLIGATIONS

(Base CUSIP 977123)

## CLEAN WATER REVENUE BONDS

(Base CUSIP 977092)

## PETROLEUM INSPECTION FEE REVENUE OBLIGATIONS

(Base CUSIP 977109)

## GENERAL FUND ANNUAL APPROPRIATION BONDS

(Base CUSIP 977100)

**DECEMBER 26, 2008**



**WISCONSIN DEPARTMENT OF  
ADMINISTRATION**

**JIM DOYLE**  
GOVERNOR

**MICHAEL L. MORGAN**  
SECRETARY

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December 26, 2008

Thank you for your interest in the State of Wisconsin.

This is the Continuing Disclosure Annual Report for the fiscal year ending June 30, 2008 (**2008 Annual Report**).

The 2008 Annual Report provides information on different securities that the State issues and fulfills the State's continuing disclosure undertakings. These undertakings of the State are intended to help dealers and brokers comply with Rule 15c2-12 under the Securities Exchange Act of 1934. As of this date, the State has filed the 2008 Annual Report with each nationally recognized municipal securities information repository using the central post office provided by the Texas Municipal Advisory Council.

Official Statements for securities that the State issues during the next year may incorporate parts of this 2008 Annual Report by reference.

### **Organization of the 2008 Annual Report**

The 2008 Annual Report is divided into eight parts. The first two parts present general information.

- **Part I** presents the **State's continuing disclosure undertakings**. A Master Agreement on Continuing Disclosure establishes a general framework. Separate addenda describe the information to be provided for specific types of securities.
- **Part II** presents **general information about the State**, including its operations and financial results. This part includes the General Purpose External Financial Statements portion of the audited Comprehensive Annual Financial Report for the fiscal year ending June 30, 2008. This part also includes the results of the 2007-08 fiscal year and the budget and updates for the 2008-09 fiscal year.

The remaining parts present information about different types of securities that the State issues.

- **Part III – General obligations (including bonds, commercial paper, and extendible municipal commercial paper)**
- **Part IV – Master lease certificates of participation**
- **Part V – Transportation revenue obligations (including bonds and commercial paper)**
- **Part VI – Clean water revenue bonds**
- **Part VII – Petroleum inspection fee revenue obligations (including bonds and extendible municipal commercial paper)**
- **Part VIII – General fund annual appropriation bonds (including bonds and auction rate certificates)**

Please note that certain terms may have different meanings in different parts.

### **Ratings on the State’s Securities**

The following chart presents a summary of the long-term ratings currently assigned to different types of securities that the State issues.

<u>Security</u>	<u>Fitch Ratings</u>	<u>Moody’s Investors Service, Inc.</u>	<u>Standard &amp; Poor’s Ratings Services</u>
General Obligations	AA-	Aa3 <sup>(1)</sup>	AA <sup>(2)</sup>
Master Lease Certificates of Participation	A+	A1 <sup>(1)</sup>	AA- <sup>(2)</sup>
Transportation Revenue Bonds	AA	Aa3	AA+
Clean Water Revenue Bonds	AA+	Aa1	AA+
Petroleum Inspection Fee Revenue Bonds	AA-	Aa3	AA
General Fund Annual Appropriation Bonds	A+	A1 <sup>(1)</sup>	AA- <sup>(2)</sup>

<sup>(1)</sup> On March 17, 2008, Moody’s Investors Services, Inc. changed its rating outlook on the State’s general obligations, master lease certificates of participation, and general fund annual appropriation bonds from “stable” to “negative”.

<sup>(2)</sup> On August, 15, 2008, Standard & Poor’s Ratings Services changed its rating on the State’s general obligations from “AA-” to “AA” and its rating on the State’s master lease certificates of participation and general fund annual appropriation bonds from “A+” to “AA-”.

### **How to Get Additional Information**

If you are interested in information about securities that the State issues, please contact the Capital Finance Office. *The Capital Finance Office is the only party authorized to speak on the State’s behalf about the State’s securities.*

December 26, 2008

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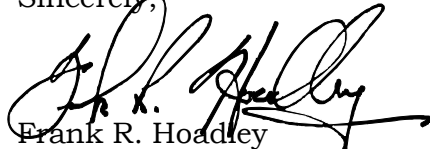
The Capital Finance Office maintains a web site that provides access to both disclosure and non disclosure information.

[www.doa.wi.gov/capitalfinance](http://www.doa.wi.gov/capitalfinance)

The Capital Finance Office posts to this web site monthly general fund cash flow reports. The Capital Finance Office also posts to this web site all information and material event filings that it makes with each nationally recognized municipal securities information repository.

We welcome your comments or suggestions about the format and content of the 2008 Annual Report. The general telephone number of the Capital Finance Office is (608) 266-2305. The e-mail address is [DOACapitalFinanceOffice@wisconsin.gov](mailto:DOACapitalFinanceOffice@wisconsin.gov).

Sincerely,

A handwritten signature in black ink, appearing to read "F. R. Hoadley", written over a printed name.

Frank R. Hoadley  
Capital Finance Director

**SUMMARY OF OUTSTANDING STATE OF WISCONSIN OBLIGATIONS  
AS OF DECEMBER 15, 2008**

	<u>Principal Balance 12/15/2007</u>	<u>Principal Issued 12/15/2007 - 12/15/08</u>	<u>Principal Matured, Redeemed, or Defeased 12/1/2007 - 12/15/08</u>	<u>Principal Balance 12/15/2008</u>
<b><u>GENERAL OBLIGATIONS<sup>(a)</sup></u></b>				
<b>Total</b>	<b>\$5,781,428,689</b>	<b>\$498,080,000</b>	<b>\$340,127,259</b>	<b>\$5,939,381,430</b>
General Purpose Revenue (GPR)	4,064,474,187	358,240,000	268,169,317	4,154,544,870
Self-Amortizing: Veterans	364,885,000	4,445,000	21,225,000	348,105,000
Self-Amortizing: Other	1,352,069,501	135,395,000	50,732,942	1,436,731,559
<b><u>MASTER LEASE CERTIFICATES OF PARTICIPATION</u></b>				
<b>Total</b>	<b>\$ 84,577,160</b>	<b>\$15,800,680</b>	<b>\$26,242,412</b>	<b>\$74,135,428</b>
<b><u>TRANSPORTATION REVENUE OBLIGATIONS<sup>(a)</sup></u></b>				
<b>Total</b>	<b>\$1,598,528,000</b>	<b>\$185,000,000</b>	<b>\$94,775,000</b>	<b>\$1,688,753,000</b>
<b><u>CLEAN WATER REVENUE BONDS</u></b>				
<b>Total</b>	<b>\$ 729,575,000</b>	<b>\$219,545,000</b>	<b>\$83,085,000</b>	<b>\$866,035,000</b>
<b><u>PETROLEUM INSPECTION FEE REVENUE OBLIGATIONS<sup>(a)</sup></u></b>				
<b>Total</b>	<b>\$ 252,320,000</b>	<b>—</b>	<b>\$21,280,000</b>	<b>\$231,040,000</b>
<b><u>GENERAL FUND ANNUAL APPROPRIATION BONDS<sup>(a)</sup></u></b>				
<b>Total</b>	<b>\$1,794,850,000</b>	<b>\$1,007,120,000</b>	<b>\$944,850,000</b>	<b>\$1,857,120,000</b>

(a) This table includes variable rate obligations that have been issued by the State. Please see the respective part of this Annual Report for more information on the variable rate obligations issued for each credit.

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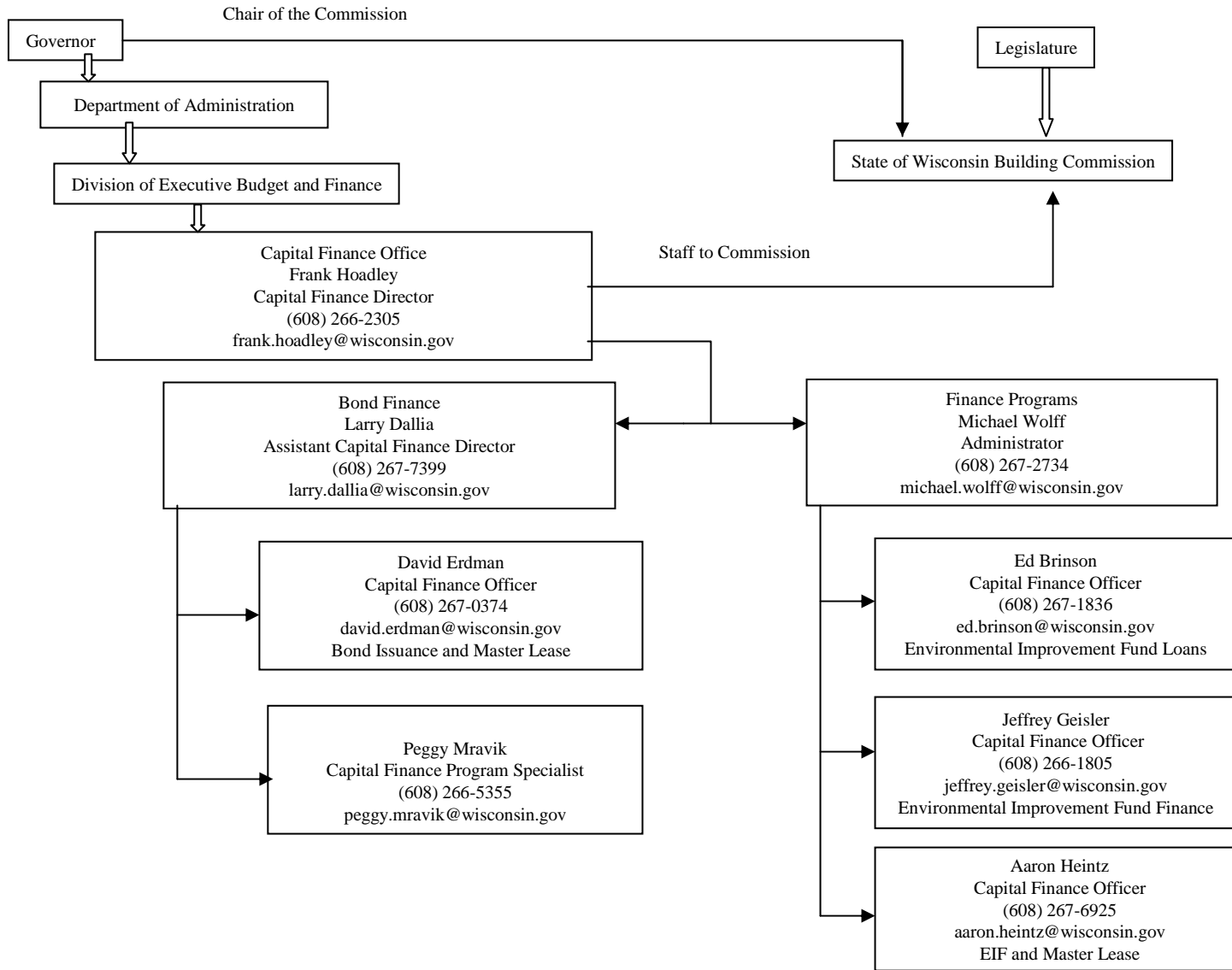
**PART VI  
CLEAN WATER REVENUE BONDS**

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## Capital Finance Office Staff (December 26, 2008)





# STATE OFFICIALS PARTICIPATING IN THE ISSUANCE AND SALE OF BONDS AND NOTES

## BUILDING COMMISSION MEMBERS

<b>Voting Members</b>	<b>Term of Office Expires</b>
Governor Jim Doyle, Chairperson	January 2, 2011
Senator Fred A. Risser, Vice-Chairperson	January 4, 2009
Senator Ted Kanavas	January 4, 2009
Senator Jeffrey Plale	January 2, 2011
Representative Dean Kaufert	January 4, 2009
Representative Phil Montgomery	January 4, 2009
Representative Jennifer Shilling	January 4, 2009
Mr. Terry McGuire, Citizen Member	At the pleasure of the Governor
<b>Nonvoting, Advisory Members</b>	
Mr. Adel Tabrizi, State Chief Engineer Department of Administration	_____
Mr. Dave Haley, State Chief Architect Department of Administration	_____
<b>Building Commission Secretary</b>	
Mr. David W. Helbach, Administrator Division of State Facilities Department of Administration	At the pleasure of the Building Commission and the Secretary of Administration

## OTHER PARTICIPANTS

Mr. J.B. Van Hollen State Attorney General	January 2, 2011
Mr. Michael L. Morgan, Secretary Department of Administration	At the pleasure of the Governor

## DEBT MANAGEMENT AND DISCLOSURE

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## PART VI

### CLEAN WATER REVENUE BONDS

This Part VI of the 2008 Annual Report provides information about clean water revenue bonds issued by the State of Wisconsin (**State**).

Total Outstanding Balance (12/15/2008)	\$866,035,000
Amount Outstanding; Fixed-Rate Obligations	\$866,035,000
Amount Outstanding; Variable-Rate Obligations	\$ 0
Percentage of Outstanding Obligations in the form of Variable-Rate Obligations	0.00%
Ratings <sup>(a)</sup> (Fitch/Moody's/Standard & Poor's)	
Bonds	AA+/Aa1/AA+
<sup>(a)</sup> The ratings presented are the ratings assigned to the State's clean water revenue bonds without regard to any bond insurance policy. No information is provided in the 2008 Annual Report about any rating assigned to the State's clean water revenue bonds based on any bond insurance policy.	

**APPENDIX A** to this Part VI of the 2008 Annual Report includes the independent auditor's report and the financial statements for the Environmental Improvement Fund for the years ended June 30, 2008 and 2007, along with supplemental information as of June 30, 2008, and the independent auditor's report and financial statements for the Leveraged Loan Portfolio for the year ended June 1, 2008. The State of Wisconsin Building Commission (**Commission**) supervises all matters concerning the State's issuance of revenue obligations. The Capital Finance Office, which is part of the State of Wisconsin Department of Administration's Division of Executive Budget and Finance, is responsible for managing the State's borrowing programs.

Clean water revenue bonds (**Bonds**) are issued pursuant to the Clean Water Revenue Bond General Resolution adopted by the Commission on March 7, 1991, as amended (**Program Resolution**). U.S. Bank National Association serves as trustee (**Trustee**), as well as registrar and paying agent, for the Bonds. The law firm of Foley & Lardner LLP provides bond counsel services to the State for the issuance of clean water revenue bonds.

Requests for additional information about the Bonds or the Clean Water Fund Program may be directed as follows:

*Contact:* Capital Finance Office  
Attn: Capital Finance Director  
*Phone:* (608) 266-2305  
*Mail:* 101 East Wilson Street, FLR 10  
P.O. Box 7864  
Madison, WI 53707-7864  
*E-mail:* [DOACapitalFinanceOffice@wisconsin.gov](mailto:DOACapitalFinanceOffice@wisconsin.gov)  
*Web site:* [www.doa.wi.gov/capitalfinance](http://www.doa.wi.gov/capitalfinance)

The 2008 Annual Report includes information and defined terms for different types of municipal securities issued by the State. The context or meaning of terms used in this Part VI of the 2008 Annual Report may differ from those of terms used in another part. See "**GLOSSARY**" for the definitions of

capitalized terms used in this Part VI of the 2008 Annual Report. No information or resource referred to in this 2008 Annual Report is part of this 2008 Annual Report unless expressly incorporated by reference.

## OUTSTANDING BONDS

The State has issued Bonds on the dates and in the amounts shown in Table VI-1. The table also includes the outstanding principal balances as of December 15, 2008.

**Table VI-1**  
**OUTSTANDING CLEAN WATER REVENUE BONDS**  
**BY ISSUE**  
**(As of December 15, 2008)**

<u>Financing</u>	<u>Date of Financing</u>	<u>Maturity</u>	<u>Amount of Issuance</u>	<u>Amount Outstanding</u>
1991- Series 1 .....	3/1/91			
Serial Bonds .....		1994-2008	\$ 167,555,000	-0-
Term Bonds .....		2011	57,445,000	\$ 57,445,000
1993- Series 1 .....	8/15/93	1996-2013	84,345,000	-0-
Series 2 .....	8/15/93	1994-2008	81,950,000	-0-
1995- Series 1 .....	7/1/95	1997-2015	80,000,000	-0-
1997- Series 1 .....	1/15/97	1999-2017	80,000,000	-0-
1998- Series 1 .....	1/15/98	1999-2018	90,000,000	-0- <sup>(a)</sup>
Refunding Series 2 .....	8/15/98			
Serial Bonds .....		1999	1,800,000	-0-
Serial Bonds .....		2003	12,160,000	-0-
Serial Bonds .....		2009-17	90,400,000	90,400,000
1999- Series 1 .....	8/15/99			
Serial Bonds .....		2001-18	67,965,000	3,535,000 <sup>(a)</sup>
Term Bonds .....		2020	12,035,000	-0- <sup>(a)</sup>
2001- Series 1 .....	4/2/01	2002-21	70,000,000	24,390,000 <sup>(a)</sup>
2002- Series 1 .....	5/1/02	2003-23	100,000,000	55,720,000 <sup>(a)</sup>
Refunding Series 2 .....	8/1/02	2003-16	85,575,000	44,345,000
2004- Series 1 .....	3/3/04	2006-24	116,795,000	89,075,000
Refunding Series 2 .....	1/22/05	2009-20	107,025,000	107,025,000
2006- Series 1 .....	3/16/06	2008-27	80,000,000	77,580,000
Series 2 .....	11/7/06	2008-27	100,000,000	96,975,000
2008- Series 1 .....	2/12/08	2009-28	100,000,000	100,000,000
Refunding Series 2 .....	2/12/08	2016-18	27,335,000	27,335,000
Series 3 .....	12/11/08			
Serial Bonds .....		2010-21	60,745,000	60,745,000
Term Bonds .....		2025	24,825,000	24,825,000
Serial Bonds .....		2026	<u>6,640,000</u>	<u>6,640,000</u>
<i>Total Clean Water Revenue Bonds .....</i>			<u>\$1,704,595,000</u>	<u>\$866,035,000</u>

<sup>(a)</sup> The principal amount of Bonds for which payment is provided is not treated as outstanding for purposes of this table. Pursuant to a refunding escrow agreement the principal of and interest on all or a portion of the Bonds will be paid as it comes due, or will be called for redemption prior to maturity.

## STATE REVOLVING FUND

A federal grant program that requires the recipient state to provide matching funds prompted the State to create in 1995 the Environmental Improvement Fund, and to issue Bonds secured primarily by repayments of Pledged Loans (defined below) under the Clean Water Fund Program.

### **Federal Water Quality Act**

The Federal Water Quality Act of 1987 (**Water Quality Act**) established a joint federal and state program commonly referred to as the State Revolving Fund (**Federal SRF**) Program. Under the Federal SRF Program, the United States Environmental Protection Agency (**EPA**) is authorized to make grants (**Capitalization Grants**) to states to assist in providing financial assistance to municipalities within the state for governmentally-owned wastewater projects and other water pollution abatement projects. As a condition to receipt of a Capitalization Grant, a state is required to establish a perpetual Federal SRF into which the Capitalization Grant must be deposited, and to provide state matching funds (**State Match**) equal to 20% of the Capitalization Grant for deposit in the Federal SRF. Amounts in a Federal SRF are permitted to be applied to provide financial assistance to municipalities for governmentally-owned wastewater projects and other water pollution abatement projects in a number of ways, provided that such assistance is not in the form of a grant.

#### *Capitalization Grants*

The federal government has authorized appropriations for Capitalization Grants for federal fiscal years 1989 through 2008. For the Clean Water Fund Program, the State has been awarded Capitalization Grants from EPA aggregating approximately \$707 million for federal fiscal years 1989 through 2008. For the Safe Drinking Water Loan Program, the State has been awarded Capitalization Grants in the aggregate amount of approximately \$194 million for federal fiscal years 1998 through 2008. The State has issued general obligation bonds to provide the State Match required for the State to receive its Capitalization Grants.

### **Environmental Improvement Fund**

The State's Environmental Improvement Fund provides for two separate environmental financing programs.

- **Clean Water Fund Program.** The Clean Water Fund Program, established in 1990 for the State's implementation of its Federal SRF under the Water Quality Act, provides financial assistance to Municipalities for constructing or improving water treatment facilities. This program also funds the Land Recycling Loan Program, which is a municipal loan program for remediation of contaminated lands.
- **Safe Drinking Water Loan Program.** The Safe Drinking Water Loan Program is a municipal loan program for drinking water projects and includes the State's implementation of the federal Safe Drinking Water Act Amendments of 1996. Loans from the Safe Drinking Water Loan Program are primarily funded from federal Capitalization Grants awarded for this purpose, the required State match for those Capitalization Grants, and recycled State Drinking Water Loan payments. As of November 1, 2008, the State had made approximately \$240 million of disbursements for loans under the Safe Drinking Water Loan Program.

Under current law the State is authorized to issue Bonds only to make loans under the Clean Water Fund Program for wastewater and water projects. If changes were made to Wisconsin Statutes, Bond proceeds could be used to make loans under the Safe Drinking Water Loan Program and Land Recycling Loan Program; however, no legislation is pending that would make such changes.

## CLEAN WATER FUND PROGRAM

The Clean Water Fund Program consists of three loan portfolios; however, only one loan portfolio is pledged to secure payment of the Bonds.

- **Leveraged Portfolio**, consisting of **Pledged Loans** funded with Bond proceeds. The term “Pledged Loans” is used in this 2008 Annual Report to refer to the same loans that were called “Leveraged Loans” and “Loans” in both the General Resolution and past continuing disclosure annual reports of the State.
- **Direct Portfolio** or **Clean Water Portfolio**, consisting of **Direct Loans** funded with federal Capitalization Grants and the required State Match along with certain repayments of principal of and interest on the Direct Loans. Direct Loans are required to comply with EPA eligibility and reporting requirements, as well as applicable State requirements.
- **Proprietary Portfolio**, consisting in part of **Proprietary Loans** funded primarily with State general obligation bond proceeds along with repayments of principal of and interest on Proprietary Loans. Proprietary Loans are used to fund projects that may not meet all the construction or financial criteria of the Leveraged Portfolio or Clean Water Portfolio. The portfolio also includes State general obligation proceeds that are used to provide hardship low-interest loans and grants to municipalities.

Only Pledged Loans are funded with Bond proceeds, and only **Pledged Loan Repayments** are pledged to the repayment of the Bonds. In other words, Bond proceeds do not fund Direct Loans or Proprietary Loans, and repayments of Direct Loans or Proprietary Loans, along with the federal Capitalization Grants and State Match, are not pledged to the repayment of the Bonds. See **“SECURITY AND SOURCE OF PAYMENT FOR BONDS”**.

A Municipality receives any loan or financial assistance pursuant to a Financial Assistance Agreement. The State may designate the loan as a Pledged Loan, a Direct Loan, or a Proprietary Loan, or any combination of these loans. A separate accounting of the loan balances in each portfolio is maintained for each project. In any situation where a Municipality qualifies for a loan, the State may choose whether and to what extent the loan is designated as a Pledged Loan.

### Funding Levels

The Legislature has authorized the issuance of Bonds in the aggregate amount of \$1.984 billion, not including Bonds issued for refunding purposes. The Legislature has also authorized the issuance of general obligations in the aggregate amount of \$698 million for the Clean Water Fund Program. These general obligations are used to provide the State Match, to fund Proprietary Loans, and to fund deposits into the Subsidy Fund, all as described further within this part of the 2008 Annual Report. As of December 15, 2008, approximately \$702 million of authority remained for the issuance of Bonds, and \$181 million of authority remained for the issuance of general obligations. As of December 15, 2008, the amount of Pledged Loans that had been awarded but not yet disbursed was \$83 million. Additional applications for other loans are reviewed prior to any award through a Financial Assistance Agreement. See **“LOANS”**.

The amount of federal funding available in the future may affect the amount of loans to be made by the Clean Water Fund Program and the amount of Bonds to be issued by the State.

### Management of Clean Water Fund Program

Management responsibilities for the Clean Water Fund Program are shared between two State agencies. The Department of Natural Resources (**DNR**) is responsible for the environmental and programmatic management of the Clean Water Fund Program. The Department of Administration (**DOA**) is responsible for the financial and investment management of the Clean Water Fund Program. DNR and DOA have

agreed upon the division of responsibilities and joined in a memorandum of understanding that detail their respective roles. Joint responsibilities between DNR and DOA include issuing notices of financial assistance commitment to Municipalities (**Commitments**) and entering into financial assistance agreements with Municipalities (**Financial Assistance Agreements**) to finance eligible wastewater projects. DOA and DNR also jointly prepare biennial finance plans which include the estimated wastewater facility needs of municipalities in the State, the amount of financial assistance projected to be provided, the sources of the funding projected to be provided, and the estimated present value of subsidies for all Clean Water Fund Program financial assistance expected to be provided.

### **Operating Agreement with EPA**

In connection with receipt of Capitalization Grants, the State, acting through DNR, has entered into an Operating Agreement with EPA. The Operating Agreement sets forth the objectives and structure of the Clean Water Fund Program and the responsibilities of DNR and DOA. Among these responsibilities are:

- Financial management
- Management of the environmental and project construction aspects
- Preparation of an intended use plan, setting forth the projects the State expects to finance under the Clean Water Fund Program.

## **SECURITY AND SOURCE OF PAYMENT FOR BONDS**

Pledged Loan Repayments are pledged to the Trustee to secure the Bonds; payments of principal of and interest on either Direct Loans or Proprietary Loans are not pledged as security for the Bonds.

Each Pledged Loan must meet the criteria described under “**LENDING CRITERIA**” and must be evidenced by a Municipal Obligation. The State expects to continue to make most of the Pledged Loans to Municipalities with terms not exceeding 20 years and at interest rates that are below market rates. Due to the below-market interest rates, Pledged Loan Repayments are not expected to be sufficient to pay the principal of and interest on the Bonds as they become due. The State has provided additional funds, and expects to continue to provide additional funds, to fund the difference between debt service payments due on the Bonds and revenues to be derived from Pledged Loan Repayments. The funds include payments from State general obligations that are deposited into the Subsidy Fund.

### **Revenue Obligations**

Each Series of Bonds is issued on a parity with all other Bonds previously issued or to be issued from time to time under the General Resolution. See “**OUTSTANDING BONDS**”. The Bonds are special obligations of the State, payable solely from the revenues, receipts, funds, and moneys pledged therefor under the General Resolution.

*The State is not obligated to pay the principal of or interest on the Bonds from any funds of the State other than those pledged pursuant to the General Resolution, and neither the full faith and credit nor the taxing power of the State or any agency, instrumentality, or political subdivision thereof is pledged to the payment of the principal of or interest on the Bonds.*

### **Pledge of Revenues**

Pursuant to the General Resolution, the State has pledged the following to the Trustee for the benefit of the Bondowners and any owner of a Parity Reimbursement Obligation for the payment of the principal of, interest on, and redemption price of the Bonds in accordance with the terms and provisions of the General Resolution:

- (1) all Pledged Receipts, which are defined in the General Resolution as follows:
  - All Pledged Loan Repayments, including both timely and delinquent payments

- Fees and Charges held or collected by the State
- Any State payments intercepted by DOA, and taxes collected by county treasurers, upon a default under a Municipal Obligation
- Any moneys made available to the Leveraged Portfolio pursuant to a State “moral obligation” for individual Pledged Loans
- Any moneys collected by recourse to collateral and security devices under the Municipal Obligations
- Any other moneys held or received by the State or the Trustee relating to the Municipal Obligations; and

(2) certain funds and accounts established in connection with the issuance of the Bonds including the Loan Fund (pending use to make or acquire Pledged Loans), the Subsidy Fund, and the Loan Credit Reserve Fund, but not including the Rebate Fund or the State Equity Fund.

For a detailed description of the various funds, accounts, and revenues securing the Bonds, see “**SUMMARY OF CERTAIN PROVISIONS OF GENERAL RESOLUTION**”. For further discussion of State payments to Municipalities intercepted by DOA, the taxes collected by county treasurers, and the State “moral obligation” on individual Pledged Loans, see “**LOANS; Statutory Powers**”.

### **Pledged Loans**

The proceeds of Bonds and other amounts deposited into the Loan Fund are used for the purpose of making Pledged Loans to Municipalities. Each Pledged Loan must meet the criteria described under “**LENDING CRITERIA**”. As of November 1, 2008, disbursements for Pledged Loans totaled \$1.136 billion, and the outstanding principal balance of these Pledged Loans was \$710 million. As of December 15, 2008, Bond proceeds on deposit in the Loan Fund totaled \$95 million.

**Table VI-2** identifies all Municipalities that have entered into Financial Assistance Agreements, the amount that had been disbursed to each Municipality as of November 1, 2008, and the amount that remained to be disbursed pursuant to its Financial Assistance Agreement. **Table VI-2** also provides information as to the principal loan balance outstanding under the Financial Assistance Agreement for each Municipality. The term “FAA Loan” used in **Table VI-2** refers to the loan made under a Financial Assistance Agreement.

**Table VI-2** includes Municipalities that have received any type of loan from the Environmental Improvement Fund (which includes loans from the Leveraged, Direct, and Proprietary Portfolios along with loans from the Safe Drinking Water Loan Program). **Table VI-2** first presents the Municipalities with outstanding Pledged Loans as of November 1, 2008. These Municipalities are listed in the order of the percentage of the debt service payments from each Municipality on its Pledged Loan (or Pledged Loans) to the total debt service payments on the Outstanding Bonds. This percentage will change when changes occur in either the repayment schedules for the Pledged Loans or the debt service payments remaining on the Outstanding Bonds.

Municipalities that do not have Pledged Loans are then listed alphabetically at the end of **Table VI-2**. This grouping may change as the proceeds of Pledged Loans are disbursed and new Pledged Loans are originated, as loans are purchased and transferred into the Leveraged Portfolio, or as Pledged Loans are sold and transferred out of the Leveraged Portfolio.

Pledged Loan Repayments are the majority of the revenues available to pay debt service on the Bonds. The extent to which the failure of one Municipality to make its Pledged Loan Repayments affects the Clean Water Fund Program’s ability to pay debt service on the Bonds will vary based on the percentage of debt service payments on the Bonds to be paid from the Pledged Loan Repayments. The State believes that the security provisions of the Financial Assistance Agreements, as well as the amounts available from

the Loan Credit Reserve Fund and the Subsidy Fund, will limit the effect on Bondowners of a failure by one or more Municipalities to pay debt service on their Pledged Loans. Revenues available from amounts in the Subsidy Fund will not be directly affected by the failure of any Municipality to pay debt service on its Loan. However, a persistent failure by one or more Municipalities to pay debt service on Pledged Loans may adversely affect the ability of the Clean Water Fund Program to pay debt service on the Bonds. See “[LOANS; Statutory Powers](#)”, “[DEPOSITS IN LOAN CREDIT RESERVE FUND](#)”, and “[SECURITY AND SOURCE OF PAYMENT FOR BONDS; Subsidy Fund](#)”.

The Milwaukee Metropolitan Sewerage District (MMSD) is currently the largest borrower with respect to loans in the Leveraged Portfolio, with \$221 million in principal amount of Pledged Loans outstanding as of November 1, 2008. See “[SECURITY AND SOURCE OF PAYMENT FOR BONDS; Milwaukee Metropolitan Sewerage District](#)”. Other Municipalities had Pledged Loans in outstanding principal amounts ranging from \$20,000 to \$57 million as of the same date. For a discussion about the information that is available concerning the Municipalities, see “[SECURITY AND SOURCE OF PAYMENT FOR BONDS; Additional Information](#)”.



**Table VI-2**  
**STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND**  
**OUTSTANDING PRINCIPAL BALANCES**  
**November 1, 2008<sup>(a)</sup>**  
**(Amount in Thousands)**

Municipality <sup>(b)</sup>	FAA Loan Amount <sup>(c)</sup>	Total FAA Loan Disbursed	Pledged Loan Balance <sup>(d)</sup>	Non-Pledged Loan Balance	Total Outstanding Balance <sup>(d)</sup>	FAA Loan Remaining to Fund <sup>(e)</sup>	% of Bond Payment <sup>(f)</sup>
<i>Pledged Loans</i>							
Milwaukee Metropolitan Sewerage District	\$ 1,026,678	\$ 844,228	\$ 220,937	\$ 351,907	\$ 572,844	\$ 169,922	24.28%
City of Fond du Lac	82,775	75,584	56,867	17,343	74,210	6,901	6.28%
Madison Metropolitan Sewerage District	100,460	96,061	54,638	6,062	60,700	1,001	5.94%
Heart of the Valley Metropolitan Sewerage District	40,884	38,286	29,255	7,199	36,454	2,472	3.23%
City of Manitowoc	22,018	21,512	13,724	-	13,724	-	1.47%
City of Reedsburg	14,471	13,820	12,680	-	12,680	651	1.42%
Green Bay Metropolitan Sewerage District	69,803	64,796	10,019	19,025	29,044	-	1.06%
Delaware/Hartland Pollution Control Commission	10,000	10,000	8,307	-	8,307	-	0.92%
Village of Sussex	18,842	17,961	8,036	-	8,036	458	0.91%
Village of Belleville	9,252	8,839	7,365	-	7,365	263	0.82%
Village of East Troy	10,102	7,168	7,168	-	7,168	2,934	0.82%
Village of Saukville	11,332	10,692	7,134	-	7,134	-	0.77%
Village of Cross Plains	8,287	7,763	6,806	-	6,806	516	0.75%
City of Two Rivers	12,175	11,414	6,504	3,519	10,023	510	0.73%
Village of Union Grove	10,808	10,683	6,024	1,807	7,831	-	0.66%
City of Racine	123,968	122,938	5,980	90,191	96,171	302	0.63%
City of Stoughton	11,263	10,504	5,848	75	5,923	178	0.63%
Village of Cambridge	6,676	6,283	5,799	-	5,799	392	0.64%
City of Waupaca	13,251	12,719	5,662	851	6,513	26	0.59%
City of Mineral Point	6,884	6,244	4,899	-	4,899	-	0.54%
City of Waupun	6,249	6,062	4,896	-	4,896	-	0.56%
City of Brookfield	30,606	29,304	4,786	12,131	16,917	-	0.52%
City of Menomonie	8,732	8,653	4,740	-	4,740	-	0.51%
Town of Oakland Sanitary District #1	5,768	5,149	4,730	-	4,730	434	0.52%
City of South Milwaukee	15,689	11,348	4,583	3,715	8,298	4,272	0.49%
City of Ripon	6,337	5,773	4,529	-	4,529	-	0.50%
Village of Marshall	7,744	7,507	4,154	-	4,154	-	0.43%
Village of Twin Lakes	6,481	6,462	3,908	485	4,393	-	0.42%
City of Stevens Point	13,560	13,117	3,805	-	3,805	-	0.37%
City of Bloomer	6,694	6,690	3,641	-	3,641	-	0.38%
Village of Jackson	6,130	6,130	3,619	-	3,619	-	0.38%
Village of Deerfield	5,070	4,542	3,568	-	3,568	-	0.39%
Village of Hammond	4,101	3,873	3,567	-	3,567	228	0.40%
City of Brodhead	6,549	6,284	3,484	-	3,484	-	0.36%
Village of Cedar Grove	4,400	4,253	3,376	423	3,799	-	0.37%
City of Baraboo	5,304	5,186	3,348	-	3,348	-	0.37%
Village of New Glarus	10,885	6,094	3,312	-	3,312	4,723	0.37%
City of Milton	4,328	4,091	3,214	-	3,214	-	0.35%
City of Edgerton	5,612	4,966	3,190	-	3,190	-	0.34%
City of Fort Atkinson	14,594	14,266	3,157	-	3,157	-	0.31%
Town of Bristol	6,364	6,077	3,092	-	3,092	-	0.33%
City of Omro	3,510	3,335	3,081	-	3,081	176	0.35%
City of Dodgeville	4,995	4,995	3,078	-	3,078	-	0.32%
Town of Salem	12,215	11,756	3,054	5,563	8,617	293	0.32%
City of Oconomowoc	5,449	5,414	2,927	-	2,927	-	0.30%
City of Richland Center	6,998	6,660	2,862	-	2,862	-	0.31%
Norway Sanitary District #1	5,547	4,424	2,858	-	2,858	-	0.30%
Green Lake Sanitary District	8,674	8,388	2,857	-	2,857	-	0.28%
City of Oshkosh	57,410	56,098	2,851	28,363	31,214	-	0.31%
City of Janesville	9,047	8,898	2,823	3,809	6,632	-	0.30%
Village of Lake Delton	22,133	21,614	2,766	15,618	18,384	314	0.30%
Village of Lomira	4,963	4,634	2,746	689	3,435	182	0.31%
Village of Caledonia	4,465	4,411	2,667	728	3,395	-	0.29%
Village of West Salem	4,990	4,634	2,592	-	2,592	-	0.27%
City of Hudson	6,165	5,823	2,590	-	2,590	-	0.27%
City of Chippewa Falls	7,593	7,252	2,467	1,509	3,976	-	0.25%
City of Chilton	6,264	4,921	2,183	1,424	3,607	1,266	0.23%
Village of Black Creek	4,332	4,332	2,144	-	2,144	-	0.22%
City of Sparta	15,726	14,528	2,087	3,081	5,168	-	0.20%
City of Antigo	4,317	4,286	2,039	-	2,039	-	0.21%
Village of Plover	6,730	6,730	2,035	2,379	4,414	-	0.21%
City of Lodi	4,050	3,907	1,938	-	1,938	-	0.20%
City of Mauston	2,905	2,759	1,935	-	1,935	-	0.23%
Village of Luxemburg	3,178	2,945	1,906	-	1,906	-	0.20%
Village of Somers	2,981	2,744	1,847	-	1,847	-	0.20%
City of Marshfield	24,170	22,996	1,780	12,149	13,929	-	0.18%
City of Viroqua	4,080	4,041	1,772	842	2,614	-	0.19%
City of New Richmond	4,124	3,966	1,755	763	2,518	40	0.18%
City of Menasha	16,652	14,987	1,659	12,633	14,292	1,579	0.19%
Village of Slinger	7,008	6,249	1,649	3,972	5,621	403	0.18%
City of Sheboygan	13,517	13,057	1,619	6,258	7,877	-	0.17%
Village of North Fond du Lac	2,592	2,590	1,592	-	1,592	-	0.17%
City of Neillsville	3,238	3,210	1,588	-	1,588	-	0.16%

**Table VI-2—Continued**  
**STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND**  
**OUTSTANDING PRINCIPAL BALANCES**  
**November 1, 2008<sup>(a)</sup>**  
**(Amount in Thousands)**

Municipality <sup>(b)</sup>	FAA Loan Amount <sup>(c)</sup>	Total FAA Loan Disbursed	Pledged Loan Balance <sup>(d)</sup>	Non-Pledged Loan Balance	Total Outstanding Balance <sup>(d)</sup>	FAA Loan Remaining to Fund <sup>(e)</sup>	% of Bond Payment <sup>(f)</sup>
Village of Silver Lake	\$ 2,318	\$ 2,318	\$ 1,581	-	\$ 1,581	-	0.17%
City of Cuba City	2,562	2,316	1,570	-	1,570	-	0.17%
Village of Allouez	3,072	3,062	1,512	-	1,512	-	0.16%
City of Monroe	3,470	2,956	1,483	-	1,483	-	0.16%
City of Ashland	14,595	14,040	1,482	2,983	4,465	144	0.15%
Village of Howards Grove	2,102	1,905	1,444	-	1,444	-	0.16%
City of Rhinelander	5,136	5,123	1,429	-	1,429	-	0.14%
Village of Random Lake	1,919	1,653	1,355	-	1,355	244	0.15%
Village of Reedsville	2,768	2,755	1,324	-	1,324	-	0.14%
City of Tomahawk	3,026	2,864	1,303	-	1,303	-	0.13%
Freedom Sanitary District #1	2,748	2,645	1,303	-	1,303	-	0.13%
Rib Mountain Metropolitan Sewerage District	1,977	1,782	1,239	-	1,239	-	0.13%
City of Wautoma	6,848	6,847	1,237	1,655	2,892	-	0.12%
City of Portage	5,630	5,536	1,159	2,617	3,776	-	0.13%
City of Delafield	1,556	1,556	1,157	-	1,157	-	0.13%
Village of Footville	2,131	2,097	1,116	350	1,466	-	0.12%
City of Mayville	1,483	1,481	1,077	-	1,077	-	0.12%
City of Amery	3,060	2,909	1,072	294	1,366	-	0.11%
Village of Bangor	1,587	1,584	1,062	-	1,062	-	0.12%
City of Colby	2,837	2,647	1,021	-	1,021	-	0.10%
Ixonia Sanitary District #1	1,340	1,308	995	-	995	-	0.11%
Chain O'Lakes Sanitary District #1	2,082	2,063	959	-	959	-	0.10%
Village of Pewaukee	8,191	7,695	931	3,134	4,065	-	0.10%
Village of Poynette	2,288	2,112	925	-	925	-	0.09%
City of Jefferson	7,534	6,958	909	4,343	5,252	-	0.10%
Village of Fremont	1,867	1,815	901	-	901	-	0.09%
City of Kewaunee	1,684	1,684	885	-	885	-	0.09%
Village of Shorewood	2,512	2,298	845	-	845	-	0.09%
City of Lake Mills	1,246	1,165	836	-	836	-	0.09%
City of Merrill	4,044	4,033	824	-	824	-	0.08%
Village of Iron Ridge	1,441	1,254	823	-	823	-	0.09%
Western Racine County Sewerage District	11,459	10,617	791	8,494	9,285	-	0.09%
Village of Wrightstown	1,427	1,427	779	-	779	-	0.08%
City of Whitewater	1,564	1,564	772	-	772	-	0.08%
Village of Lake Nebagamon	1,539	1,456	769	-	769	-	0.08%
Village of Newburg	1,549	1,430	753	-	753	-	0.08%
City of Kenosha	33,144	29,370	747	8,581	9,328	-	0.07%
Village of Trempealeau	1,559	1,544	745	-	745	-	0.08%
Village of Monticello	2,345	2,319	725	-	725	-	0.07%
City of Brillion	1,064	1,061	715	-	715	-	0.08%
City of Crandon	1,537	1,454	715	-	715	-	0.07%
Village of Dane	1,228	1,228	704	-	704	-	0.07%
City of New Holstein	1,100	990	664	-	664	-	0.07%
City of Oconto Falls	1,316	1,150	654	310	964	-	0.07%
City of Tomah	20,454	19,277	645	11,596	12,241	190	0.07%
City of Lancaster	1,688	1,601	625	-	625	-	0.06%
City of Manawa	1,408	1,391	619	-	619	-	0.06%
Town of Menasha	1,659	1,642	608	-	608	-	0.06%
City of Watertown	30,535	29,384	578	22,324	22,902	-	0.06%
Wisconsin Dells/Lake Delton Sewerage Commission	1,935	1,892	555	-	555	-	0.06%
Village of Coleman	1,224	917	543	-	543	249	0.06%
Village of Fontana	2,725	2,652	543	996	1,539	-	0.06%
Village of Valders	1,538	1,538	543	48	591	-	0.05%
City of Columbus	4,044	4,044	540	2,704	3,244	-	0.05%
Village of Blue Mounds	1,152	1,064	526	-	526	-	0.05%
City of Boscobel	1,337	1,182	516	-	516	-	0.05%
Village of Mishicot	4,106	3,679	513	3,000	3,513	388	0.06%
Potosi/Tennyson Sewerage Commission	1,543	1,543	503	-	503	-	0.05%
Black Wolf Sanitary District #1	4,327	4,065	501	-	501	-	0.05%
City of Mosinee	1,383	1,297	497	-	497	-	0.05%
Village of Bay City	1,224	1,200	480	-	480	-	0.05%
City of Cumberland	928	808	474	-	474	-	0.05%
Village of Mount Calvary	1,430	1,430	462	-	462	-	0.04%
Village of Muscoda	898	777	457	-	457	-	0.05%
Village of Rockland	1,311	1,210	456	333	789	-	0.05%
City of River Falls	4,766	4,351	445	2,963	3,408	-	0.05%
Village of Brokaw	772	718	445	-	445	-	0.05%
Village of Spring Green	950	920	438	-	438	-	0.05%
Village of Mount Horeb	3,436	3,338	435	291	726	-	0.04%
Village of Highland	1,147	850	413	66	479	257	0.04%
Village of Hewitt	1,467	1,298	398	-	398	-	0.04%
Wrightstown Sanitary District #1	1,081	1,036	398	-	398	-	0.04%
Brazeau Sanitary District #1	793	758	397	-	397	-	0.04%
Village of Knapp	669	669	371	-	371	-	0.04%
City of Shullsburg	687	626	354	-	354	-	0.04%
Village of Rosholt	662	649	354	-	354	-	0.04%
Mercer Sanitary District #1	787	787	343	-	343	-	0.04%
Village of Montfort	779	756	332	-	332	-	0.03%
City of Black River Falls	4,228	4,067	327	2,123	2,450	-	0.03%

**Table VI-2—Continued**  
**STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND**  
**OUTSTANDING PRINCIPAL BALANCES**  
**November 1, 2008<sup>(a)</sup>**  
**(Amount in Thousands)**

Municipality <sup>(b)</sup>	FAA Loan Amount <sup>(c)</sup>	Total FAA Loan Disbursed	Pledged Loan Balance <sup>(d)</sup>	Non-Pledged Loan Balance	Total Outstanding Balance <sup>(d)</sup>	FAA Loan Remaining to Fund <sup>(e)</sup>	% of Bond Payment <sup>(f)</sup>
City of Abbotsford	\$ 1,403	\$ 1,302	\$ 317	\$ 619	\$ 936	\$ 40	0.03%
Iron River Sanitary District #1	717	710	308	-	308	-	0.03%
Village of Brownsville	1,017	917	303	307	610	-	0.03%
Sextonville Sanitary District	589	564	299	-	299	-	0.03%
City of Galesville	1,143	1,111	294	-	294	-	0.03%
City of Chetek	528	512	290	-	290	-	0.03%
Village of Lena	343	284	273	-	273	-	0.03%
City of Cudahy	886	839	270	-	270	-	0.03%
Village of Argyle	1,467	1,380	259	-	259	-	0.02%
Wolf Treatment Plant Commission	12,847	12,377	250	7,129	7,379	-	0.02%
Silver Lake Sanitary District	1,063	1,063	245	-	245	-	0.02%
Village of Kohler	401	367	237	-	237	-	0.03%
Village of Redgranite	2,303	2,303	234	938	1,172	-	0.02%
City of Plymouth	5,848	5,427	230	1,806	2,036	-	0.02%
Village of Campbellsport	405	359	225	-	225	-	0.02%
Silver Lake Sanitary District (Waushara County)	722	722	224	-	224	-	0.02%
City of Westby	417	395	223	-	223	-	0.02%
City of Prescott	5,349	4,956	218	1,710	1,928	-	0.02%
City of Beaver Dam	819	798	213	-	213	-	0.02%
Village of Prentice	544	447	212	-	212	-	0.02%
Village of Mattoon	628	586	205	128	333	-	0.02%
Village of Linden	389	369	204	-	204	-	0.02%
Village of Cottage Grove	506	360	203	-	203	-	0.02%
Village of Almond	530	504	185	-	185	-	0.02%
Village of Wyocena	389	298	183	-	183	-	0.02%
Village of North Freedom	498	473	176	-	176	-	0.02%
Village of Belmont	458	416	176	-	176	-	0.02%
City of New Lisbon	5,845	5,434	170	4,008	4,178	-	0.02%
Village of Walworth	332	305	167	-	167	-	0.02%
Village of Ellsworth	373	373	165	-	165	-	0.02%
Neenah Sanitary District #2	1,057	1,057	163	-	163	-	0.01%
City of Montello	260	256	160	-	160	-	0.02%
Village of Pulaski	483	483	156	-	156	-	0.02%
Laona Sanitary District #1	746	746	155	-	155	-	0.01%
Village of Pepin	363	281	149	-	149	-	0.02%
City of Shawano	252	225	138	-	138	-	0.01%
Village of Potosi	291	260	138	-	138	-	0.01%
Village of Osceola	6,420	6,264	132	5,262	5,394	-	0.01%
Village of Cassville	442	401	130	-	130	-	0.01%
Iowa County	486	486	130	-	130	-	0.01%
Goodman Sanitary District #1	1,074	1,074	123	392	515	-	0.01%
Village of Baldwin	262	262	116	-	116	-	0.01%
Village of Prairie du Sac	205	183	96	-	96	-	0.01%
Village of Plum City	1,685	1,659	93	1,410	1,503	26	0.01%
Village of Gays Mills	180	173	91	-	91	-	0.01%
City of Prairie du Chien	7,928	6,844	90	3,758	3,848	1,029	0.01%
Village of Hancock	151	131	88	-	88	-	0.01%
Village of Blue River	281	272	75	-	75	-	0.01%
Grand Chute/Menasha West Sewerage Commission	12,747	12,097	70	4,445	4,515	-	0.01%
City of Hillsboro	160	129	68	-	68	-	0.01%
Village of Spring Valley	120	120	53	-	53	-	0.01%
Sunset Point Sanitary District	686	655	45	-	45	-	0.00%
Little Elkhart Lake Rehabilitation District	217	217	43	-	43	-	0.00%
Village of Webster	204	194	39	-	39	-	0.00%
Village of Roberts	3,194	3,194	36	2,869	2,905	-	0.00%
Village of Bowler	794	729	20	505	525	-	0.00%
<b>Subtotal</b>	<b>\$ 2,445,549</b>	<b>\$ 2,183,736</b>	<b>\$ 709,579</b>	<b>\$ 729,004</b>	<b>\$ 1,438,583</b>	<b>\$ 203,003</b>	

*Direct Loans, Proprietary Loans, and Safe Drinking Water Loans*

Village of Adell - Onion River	\$ 721	\$ 721	\$ -	\$ 148	\$ 148	\$ -	
Village of Adell	566	566	-	116	116	-	
Village of Albany	536	472	-	297	297	-	
Algoma Sanitary District #1	12,872	11,820	-	10,080	10,080	-	
City of Algoma	5,547	5,432	-	1,124	1,124	-	
City of Appleton	16,474	13,989	-	3,744	3,744	-	
City of Arcadia	3,599	3,269	-	3,056	3,056	161	
Village of Arena	1,627	1,587	-	998	998	-	
Village of Arlington	1,662	1,608	-	1,008	1,008	-	
Ashippun Sanitary District, Inc.	4,489	1,638	-	1,638	1,638	2,851	
City of Augusta	1,700	1,700	-	1,552	1,552	-	
Village of Avoca	359	344	-	151	151	-	
Village of Bagley	229	218	-	135	135	-	
City of Bayfield	2,364	2,300	-	1,908	1,908	-	
Village of Bayside	1,612	1,399	-	1,171	1,171	-	
Village of Bear Creek	432	387	-	184	184	-	
Village of Belgium	3,855	3,838	-	2,835	2,835	-	
Town of Beloit	956	904	-	726	726	-	
Village of Benton	1,702	1,702	-	1,242	1,242	-	
Village of Black Earth	4,278	4,125	-	2,606	2,606	-	

**Table VI-2—Continued**  
**STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND**  
**OUTSTANDING PRINCIPAL BALANCES**  
**November 1, 2008<sup>(a)</sup>**  
**(Amount in Thousands)**

Municipality <sup>(b)</sup>	FAA Loan Amount <sup>(c)</sup>	Total FAA Loan Disbursed	Pledged Loan Balance <sup>(d)</sup>	Non-Pledged Loan Balance	Total Outstanding Balance <sup>(d)</sup>	FAA Loan Remaining to Fund <sup>(e)</sup>	% of Bond Payment <sup>(f)</sup>
City of Blair	\$ 2,566	\$ 1,725	\$ -	\$ 1,725	\$ 1,725	\$ 840	
Village of Boaz	106	106	-	21	21	-	
Bohner's Lake Sanitary District #1	8,007	7,857	-	1,510	1,510	-	
Brookfield Sanitary District #4	5,750	5,608	-	3,020	3,020	-	
Village of Brooklyn	2,928	1,857	-	1,733	1,733	1,046	
Brule Sanitary District	367	299	-	57	57	-	
City of Burlington	23,977	20,842	-	6,519	6,519	2,502	
Butte des Morts Consolidated Sanitary District #1	2,144	2,144	-	132	132	-	
Calumet Sanitary District #1	505	505	-	8	8	-	
Village of Cameron	365	365	-	280	280	-	
Caroline Sanitary District	83	83	-	17	17	-	
Christmas Mountain Sanitary District	1,659	1,614	-	1,086	1,086	-	
Village of Cleveland	3,610	3,452	-	1,512	1,512	-	
Village of Clinton	4,962	4,877	-	3,396	3,396	-	
City of Clintonville	4,750	3,078	-	2,937	2,937	1,505	
Cloverleaf Lakes Sanitary District #1	1,022	977	-	134	134	-	
Village of Cochrane	454	441	-	284	284	-	
Consolidated S.D. No. 1	155	155	-	29	29	-	
Village of Crivitz	1,725	1,725	-	460	460	-	
Village of Curtiss	353	342	-	290	290	-	
Cushing Sanitary District #1	116	116	-	55	55	-	
City of Darlington	3,650	3,650	-	2,590	2,590	-	
City of Delavan	1,102	741	-	634	634	362	
Village of Denmark	2,959	2,795	-	1,221	1,221	147	
Village of Dickeyville	1,078	1,017	-	768	768	-	
Town of Dover	1,787	1,606	-	1,290	1,290	-	
Dyckesville Sanitary District	1,476	1,476	-	303	303	-	
City of Eagle River	3,563	3,401	-	1,358	1,358	-	
Village of Eagle	2,161	2,132	-	1,708	1,708	-	
Village of Eastman	323	323	-	65	65	-	
Edgewood-Shangri La Sanitary District	1,011	996	-	194	194	-	
Village of Egg Harbor	508	504	-	286	286	-	
Elcho Sanitary District #1	956	956	-	460	460	-	
Village of Elk Mound	350	349	-	148	148	-	
Village of Ephraim	1,629	1,457	-	1,280	1,280	-	
City of Evansville	1,800	1,603	-	1,407	1,407	-	
Village of Fairchild	740	719	-	416	416	-	
Village of Fairwater	1,554	1,481	-	1,232	1,232	-	
Forest Junction Sanitary District	1,255	1,180	-	1,097	1,097	-	
Village of Forestville	585	552	-	343	343	-	
City of Fountain City	451	451	-	373	373	-	
Fulton Sanitary District No. 2	211	211	-	155	155	-	
Village of Genoa City	4,227	4,015	-	3,034	3,034	-	
Germantown Sanitary District	34	34	-	7	7	-	
Gibbsville Sanitary District	1,518	1,383	-	1,204	1,204	-	
City of Gillett	1,420	1,347	-	1,301	1,301	73	
Gordon Sanitary District #1	395	395	-	83	83	-	
Village of Gratiot	724	723	-	568	568	-	
City of Green Lake	3,507	3,429	-	3,429	3,429	77	
Green Valley Sanitary District #1	188	188	-	81	81	-	
Greenville Sanitary District No. 1	4,733	4,564	-	4,094	4,094	-	
City of Greenwood	847	786	-	739	739	-	
Harmony Grove/Okee Sewerage Commission	2,327	2,155	-	1,692	1,692	-	
City of Hartford	13,168	13,081	-	7,069	7,069	-	
Hatfield Sanitary District #1	1,135	1,135	-	133	133	-	
Village of Haugen	285	285	-	184	184	-	
Village of Hilbert	2,502	2,496	-	1,096	1,096	-	
Village of Hingham - Onion River	227	227	-	50	50	-	
Holland Sanitary District #1	1,380	1,380	-	1,039	1,039	-	
Village of Holmen	1,365	1,365	-	1,356	1,356	-	
Hub-Rock Sanitary District No. 1	494	494	-	235	235	-	
Village of Hustisford	1,057	1,045	-	869	869	-	
City of Independence	1,592	1,556	-	1,354	1,354	-	
Island View Sanitary District	2,764	2,480	-	684	684	-	
Ithaca Sanitary District #1	412	412	-	194	194	-	
City of Juneau	271	237	-	124	124	-	
Kelly Lake Sanitary District #1	2,439	2,413	-	1,583	1,583	-	
Village of Kewaskum	9,423	9,230	-	3,132	3,132	6,193	
City of Kiel	2,470	2,470	-	1,322	1,322	-	
Krakow Sanitary District No. 1	625	625	-	551	551	-	
Lake Como Sanitary District #1	4,459	4,459	-	2,229	2,229	-	
Lake Tomahawk Sanitary Dist #1	1,317	1,313	-	834	834	-	
Village of Lannon	2,982	2,982	-	678	678	-	
Lebanon Sanitary District #1	606	587	-	563	563	-	
Little Green Lake Protection & Rehab District	1,898	1,734	-	1,246	1,246	-	
Little Suamico Sanitary District #1	1,791	1,682	-	1,247	1,247	-	

**Table VI-2—Continued**  
**STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND**  
**OUTSTANDING PRINCIPAL BALANCES**  
**November 1, 2008<sup>(a)</sup>**  
**(Amount in Thousands)**

Municipality <sup>(b)</sup>	FAA Loan Amount <sup>(c)</sup>	Total FAA Loan Disbursed	Pledged Loan Balance <sup>(d)</sup>	Non-Pledged Loan Balance	Total Outstanding Balance <sup>(d)</sup>	FAA Loan Remaining to Fund <sup>(e)</sup>	% of Bond Payment <sup>(f)</sup>
City of Loyal	\$ 729	\$ 442	\$ -	\$ 442	\$ 442	\$ 287	
Village of Lyndon Station	615	583	-	364	364	-	
Village of Marathon City	1,890	1,853	-	1,157	1,157	-	
City of Marinette	7,232	6,282	-	5,104	5,104	-	
Village of Mazomanie	4,753	4,553	-	2,875	2,875	-	
Village of Menomonie Falls	887	869	-	468	468	-	
Village of Milltown	337	302	-	160	160	-	
City of Milwaukee	70,716	67,776	-	59,968	59,968	1,142	
Mindoro Sanitary District #1	1,114	1,090	-	961	961	-	
Morrisonville Sanitary District #1	278	278	-	138	138	-	
Village of Mount Hope	386	386	-	323	323	-	
Village of Mukwonago	2,514	2,271	-	1,463	1,463	-	
Village of Neecedah	3,911	3,839	-	3,074	3,074	72	
City of Neenah	26,390	25,714	-	22,967	22,967	676	
City of Nekoosa	6,709	6,564	-	4,496	4,496	-	
Village of Nelson	640	640	-	256	256	-	
Village of New Auburn	1,144	1,130	-	1,032	1,032	-	
City of Niagara	181	181	-	33	33	-	
Village of Oakdale	45	45	-	7	7	-	
Village of Oakfield	2,200	2,200	-	1,730	1,730	-	
Town of Oconomowoc	6,819	6,169	-	4,251	4,251	-	
City of Oconto	3,844	3,725	-	1,431	1,431	-	
Ogema Sanitary District #1	190	181	-	50	50	-	
Village of Oliver	588	588	-	293	293	-	
Omro Sanitary District #1	992	992	-	375	375	-	
Oneida Tribe of Indians	1,210	1,210	-	191	191	-	
Village of Oregon	7,217	7,073	-	2,940	2,940	-	
Orihula Sanitary District	2,522	2,485	-	747	747	-	
City of Osseo	1,575	1,575	-	1,125	1,125	-	
City of Owen	418	418	-	352	352	-	
Packwaukee Sanitary Dist No. 1	242	242	-	133	133	-	
City of Park Falls	2,108	1,898	-	1,377	1,377	211	
Pell Lake Sanitary District #1	5,917	5,917	-	3,168	3,168	-	
Pensaukee Sanitary District #1	1,279	1,279	-	539	539	-	
City of Peshtigo	5,388	5,216	-	5,001	5,001	-	
City of Pewaukee	8,049	7,831	-	4,216	4,216	-	
City of Phillips	2,233	2,233	-	1,600	1,600	-	
Pikes Bay Sanitary District	1,621	666	-	589	589	-	
City of Pittsville	2,768	2,768	-	2,386	2,386	-	
Pleasant Springs Sanitary District #1	1,029	934	-	412	412	-	
Village of Port Edwards	3,368	3,291	-	2,889	2,889	-	
City of Port Washington	3,404	3,404	-	2,442	2,442	-	
Portland Sanitary District #1	295	287	-	236	236	-	
Poy Sippi Sanitary District	223	223	-	158	158	-	
Rockland Sanitary District #1	222	222	-	33	33	-	
Town of Rome	4,481	3,893	-	3,893	3,893	588	
Roxbury Sanitary District #1	940	914	-	561	561	-	
Village of Saint Cloud	935	855	-	820	820	79	
City of Seymour	708	654	-	602	602	-	
Village of Sharon	635	633	-	452	452	-	
Village of Sheldon	292	292	-	236	236	-	
Village of Sherwood	2,711	2,688	-	1,692	1,692	-	
Village of South Wayne	1,388	1,266	-	563	563	-	
St. Joseph's Sanitary District No. 1	1,562	1,555	-	1,436	1,436	-	
Village of Stetsonville	1,141	1,141	-	763	763	-	
Village of Stoddard	556	526	-	481	481	29	
Village of Stratford	1,401	1,362	-	1,362	1,362	-	
Village of Suamico	9,940	9,283	-	8,081	8,081	-	
Town of Summit	7,832	7,695	-	5,783	5,783	-	
City of Sun Prairie	16,114	15,844	-	14,509	14,509	-	
Village of Suring	840	797	-	724	724	43	
City of Thorp	1,198	1,177	-	1,012	1,012	-	
Village of Union Center	299	299	-	189	189	-	
Valley Ridge Clean Water Commission	749	749	-	134	134	-	
Village of Vesper	1,724	1,680	-	1,061	1,061	-	
Walworth County Metropolitan Sewerage District	22,805	21,899	-	9,990	9,990	-	
Village of Warrens	4,769	4,769	-	4,308	4,308	-	
City of Waukesha	42,072	40,531	-	9,007	9,007	-	
Village of Wausaukee	1,662	1,662	-	464	464	-	
Village of Wauzeka	128	107	-	51	51	-	
City of West Allis	1,647	1,351	-	1,292	1,292	296	
Westboro Sanitary District #1	51	51	-	22	22	-	
Village of Whitefish Bay	2,563	955	-	917	917	1,608	
Village of Whitelaw	1,494	1,491	-	1,062	1,062	-	
Village of Williams Bay	885	836	-	477	477	-	
Winneconne Sanitary District #3	2,079	1,985	-	575	575	-	
Village of Winneconne	1,644	1,494	-	886	886	-	

**Table VI-2—Continued**  
**STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND**  
**OUTSTANDING PRINCIPAL BALANCES**  
**November 1, 2008<sup>(a)</sup>**  
**(Amount in Thousands)**

Municipality <sup>(b)</sup>	FAA Loan Amount <sup>(c)</sup>	Total FAA Loan Disbursed	Pledged Loan Balance <sup>(d)</sup>	Non-Pledged Loan Balance	Total Outstanding Balance <sup>(d)</sup>	FAA Loan Remaining to Fund <sup>(e)</sup>	% of Bond Payment <sup>(f)</sup>
City of Wisconsin Dells	\$ 2,503	2,400	-	\$ 2,197	\$ 2,197	\$ 103	
City of Wisconsin Rapids	11,670	11,348	-	2,447	2,447	-	
Village of Withee	120	120	-	97	97	-	
<b>Subtotal</b>	<b>\$ 582,645</b>	<b>\$ 542,621</b>	<b>\$ -</b>	<b>\$ 343,354</b>	<b>\$ 343,354</b>	<b>\$ 20,891</b>	
<b>Totals</b>	<b>\$ 3,028,194</b>	<b>\$ 2,726,357</b>	<b>\$ 709,579</b>	<b>\$ 1,072,358</b>	<b>\$ 1,781,937</b>	<b>\$ 223,894</b>	

- (a) Amounts and percentages determined after the November 1, 2008 interest payments due on the loans, including Pledged Loans, were made.
- (b) Municipalities that have received a Financial Assistance Agreement that is funded with both Pledged Loans and Direct Loans or Proprietary Loans are included under the heading “Pledged Loans”.
- (c) The amount of financial assistance depicts only loans. Grants, which have been awarded in the aggregate amount of approximately \$111 million, are not included.
- (d) The principal balance may be less than the total amount disbursed due to repayment of loans.
- (e) “FAA Loan Remaining to Fund” is the “FAA Loan Amount” less “Total FAA Loan Disbursed”, except for loans that have been closed-out or paid off, in which case the “FAA Loan Remaining to Fund” is zero.
- (f) Total remaining Pledged Loan Repayments (excluding amounts payable after the retirement of the previously issued and Outstanding Bonds) are shown as a percentage of total debt service remaining on the Outstanding Bonds, less those Bonds that are defeased. Pledged Loans with amortization periods of shorter duration than the Bonds will reflect a lower comparative percentage of the Bonds’ debt service. Other revenues expected to be available for payment of the Bonds consist of Subsidy Fund transfers and repayments on Pledged Loans to be originated in the future from the remaining undisbursed 2008 Series 1 Bond and 2008 Series 3 Bond proceeds.

**Subsidy Fund**

In order to supplement revenues produced by Pledged Loan Repayments, the General Resolution creates a Subsidy Fund and establishes provisions concerning both a Subsidy Fund Requirement and a Subsidy Fund Transfer Amount. The State expects to continue to make most of the Pledged Loans to Municipalities at interest rates that are less than the Clean Water Fund Program’s cost of borrowing.

The Subsidy Fund Requirement is that amount which, when invested as permitted in the General Resolution, is projected by an Authorized Officer to result in an amount being available during each period commencing after an interest payment date and ending on the next interest payment date (**Period**) which is at least equal to the amount by which Aggregate Debt Service payable during the Period exceeds the sum of:

- Scheduled disbursements from the Capitalized Interest Account, and
- Pledged Loan Repayments scheduled to be received during the Period from sources other than transfers of Pledged Loan capitalized interest from the Loan Fund.

In making the projections set forth above, the State may treat undisbursed amounts in the Loan Fund as if:

- Such undisbursed amounts are invested at an appropriate rate of interest to the final maturity of Bonds, or
- Such undisbursed amounts and the earnings thereon are transferred from time to time to the Revenue Fund to pay debt service, and for purposes of calculating the Subsidy Fund Requirement, such amounts may be treated as if they were Pledged Loan Repayments; provided that prior to each Pledged Loan disbursement the State recalculates the Subsidy Fund Requirement assuming for purposes of calculation that the disbursement has been made (and the amount is repayable in accordance with the applicable Municipal Obligations), and if such

calculation fails to confirm that following the disbursement the Subsidy Fund Requirement is met, the State may not make a requisition for the disbursement.

The Subsidy Fund Transfer Amount is the amount by which Aggregate Debt Service payable during a Period exceeds the sum of:

- Pledged Loan Repayments scheduled to be received and delinquent Pledged Loan Repayments actually received during the Period,
- Earnings on the Loan Credit Reserve Fund deposited in the Revenue Fund during the Period,
- Any moneys on deposit in the Revenue Fund, the Interest Account of the Debt Service Fund, or the Principal Account of the Debt Service Fund at the beginning of the Period,
- Any amounts in the Loan Fund transferred to the Revenue Fund during the Period as directed in a certificate of an Authorized Officer, and
- Amounts scheduled to be transferred from the Capitalized Interest Account to the Interest Account during such Period.

On or before the business day preceding each interest payment date, the Trustee shall transfer the Subsidy Fund Transfer Amount from the Subsidy Fund to the Debt Service Fund.

Whenever the money in the Debt Service Fund and money available in the Loan Credit Reserve Fund are insufficient to pay the principal of and interest on the Bonds, the Trustee shall transfer amounts from the Subsidy Fund to the Debt Service Fund to the extent necessary to cure the deficiency.

The General Resolution permits the issuance of a Series of Bonds only if, upon such issuance, an Authorized Officer certifies to the Trustee that upon delivery of such Bonds there will be in the Subsidy Fund an amount at least equal to the Subsidy Fund Requirement. In addition, except in the case of a default in payment of the Bonds, the General Resolution permits disbursements from the Loan Fund only upon receipt of a certificate from an Authorized Officer stating that, after taking into account the disbursement, there is on deposit in the Subsidy Fund an amount at least equal to the Subsidy Fund Requirement.

As of November 1, 2008, the outstanding and amortized balance of State general obligations issued and on deposit in the Subsidy Fund was \$153 million.

### **Loan Credit Reserve Fund**

As additional security for the Bonds there has been established a Loan Credit Reserve Fund, which will, upon the issuance of any Series of Bonds, be funded in an amount at least equal to the Loan Credit Reserve Fund Requirement. The Loan Credit Reserve Fund Requirement means and is calculated as follows:

- DOA has already delivered, and upon the future disbursements of funds for Pledged Loans from the Loan Fund will deliver, to the Trustee a schedule of credit quality categories and loan credit reserve fund requirements (**Schedule**) for each Rating Agency approved by such Rating Agency. Each Schedule sets forth the percentage of the annual debt service attributable to each Pledged Loan disbursement from the Loan Fund to be deposited in the Loan Credit Reserve Fund with respect to each Pledged Loan disbursement. A Schedule may be amended from time to time upon the presentation to the Trustee of a certificate of an Authorized Officer, supported by a certificate from the Rating Agency to which such Schedule applies, confirming that such amendment to the Schedule will not adversely affect the then-outstanding rating assigned to the Bonds by such Rating Agency. For a description of the Schedules currently in effect, see **“DEPOSITS IN LOAN CREDIT RESERVE FUND”**.

- The amount required in the Schedules for each disbursement from the Loan Fund is the **Contribution Amount**.
- The Loan Credit Reserve Fund Requirement shall be, as of any date of calculation, the total Contribution Amount derived from each Schedule (and if the Schedules provide for a different total Contribution Amount, then the highest total Contribution Amount) that would be required were all disbursements from the Loan Fund outstanding to be disbursed on that date, based on the then-current Schedules.

Prior to the issuance of Bonds or other obligations that are on a parity with the Bonds, the State must certify that, upon the delivery of such Bonds, there will be on deposit in the Loan Credit Reserve Fund an amount at least equal to the Loan Credit Reserve Fund Requirement. The Trustee may not disburse moneys from the Loan Fund unless there is deposited in the Loan Credit Reserve Fund concurrently with the disbursement an amount equal to the Contribution Amount, provided, however, that if the amount on deposit would be in excess of the Loan Credit Reserve Fund Requirement, then the Contribution Amount may be reduced in an amount equal to such excess.

If upon the issuance of a Series of Bonds, there is on deposit in the Loan Credit Reserve Fund an amount in excess of the Loan Credit Reserve Fund Requirement (such excess being the **Funded Amount**), any Contribution Amount required to be deposited into the Loan Credit Reserve Fund upon a disbursement from the Loan Fund shall be deemed to be made from such Funded Amount until the Funded Amount is exhausted. Any Funded Amount will be available until issuance of a subsequent Series of Bonds, whereupon a new Funded Amount is required to be calculated. The Loan Credit Reserve Fund Requirement is calculated based on disbursements from the Loan Fund. Upon issuance of an additional Series of Bonds, additions to the Loan Credit Reserve Fund Requirement will be zero prior to any additional Pledged Loan disbursement. Failure to make required deposits in the Loan Credit Reserve Fund (including deemed deposits from the Funded Amount) would preclude making any subsequent disbursements from the Loan Fund.

If at any time moneys in the Debt Service Fund are insufficient to pay the principal of or interest on the Bonds, the Trustee will apply amounts from the Loan Credit Reserve Fund to the extent necessary to cure the deficiency. Except in the event of the issuance of additional Bonds, the State is not required to replenish the Loan Credit Reserve Fund following creation of a deficiency therein, except from surpluses in the Subsidy Fund being transferred to the State Equity Fund.

If at any time moneys and securities in the Loan Credit Reserve Fund (excluding earnings required to be transferred to the Revenue Fund) exceed the Loan Credit Reserve Fund Requirement, the Trustee is required (at the written direction of an Authorized Officer), subject to certain conditions, to transfer all or any portion of such surplus from the Federal SRF Account to any account within the Clean Water Fund Program or from the Non-SRF Account to the Revenue Fund. Any withdrawal of surpluses from the Loan Credit Reserve Fund shall reduce the Funded Amount by an amount equal to the amount of such withdrawal.

As of November 1, 2008, the Loan Credit Reserve Fund consisted of \$98 million in cash and investments, which exceeded the \$95 million Loan Credit Reserve Fund Requirement as of that date.

As of November 1, 2008, the cash and investments in the Loan Credit Reserve Fund were invested as follows:

- \$22 million was invested in an investment agreement with AIG Matched Funding Corp. (AIGMFC) with the payment obligations of AIGMFC guaranteed by American International Group, Inc.
- \$8 million was invested in a collateralized investment repurchase agreement with Bayerische Landesbank Girozentrale with the collateral held by Wells Fargo Bank, National Association, as custodian.



- \$31 million was invested in direct obligations of the United States under four forward delivery agreements with Wachovia Bank, National Association.
- \$2 million was invested in a forward delivery agreement with Westdeutsche Landesbank Girozentrale.
- \$14 million was invested in two separate reserve fund forward delivery agreements with JPMorgan Chase Bank, NA.
- \$10 million was invested in general obligations of the State of Wisconsin with an extendible maturity date.
- \$12 million was invested in a pool managed by the State of Wisconsin Investment Board.

The above investments may be liquidated if and when required by the terms of the General Resolution. No information is provided in this Part VI of the 2008 Annual Report about any rating assigned to an obligor or guarantor of any investment agreement or forward delivery agreement. Certain events related to the investments or agreements could occur that may affect the Loan Credit Reserve Fund or the amount available in the Loan Credit Reserve Fund to meet the Loan Credit Reserve Fund Requirement. If needed, the State has alternatives available to it in order to increase the amount available in the Loan Credit Reserve Fund.

On September 15, 2008, the State modified the Schedules filed with Fitch Ratings and Standard & Poor's Ratings Services with respect to the Bonds. The change made to each schedule was the removal of the sentence, "The State agrees to maintain the Loan Credit Reserve Fund investments as either rated or ratable in the same [credit] rating category as the Bonds." This change was made in anticipation of a rating downgrade of American International Group, Inc., which guarantees the payment obligations of AIGMFC. As to the Schedule filed with Moody's, the Schedule did not include a comparable sentence, so no modifications were necessary.

If one or more Municipalities fail to make their Pledged Loan Repayments, and the amount of the delinquent payments is in excess of the amount available from the Loan Credit Reserve Fund, the Clean Water Fund Program may be unable to make timely payments of the principal of, interest on, or redemption price of the Bonds.

#### *Recent Events*

There have been recent events relating to investment activity in, and rating requirements for, the Loan Credit Reserve Fund. On January 24, 2008, the State removed from consideration for the Loan Credit Reserve Fund Requirement a Debt Service Reserve Insurance Policy issued in the amount of \$17 million by XL Capital Assurance Inc. At that time, the State contributed additional investments to the Loan Credit Reserve Fund in order to compensate for the withdrawal of the policy from XL Capital Assurance Inc. as a qualifying investment in the Loan Credit Reserve Fund. The Debt Service Reserve Insurance Policy was surrendered on November 20, 2008 and is no longer outstanding.

On July 3, 2008, the State, the Trustee, and the MBIA Investment Management Corporation (**MIMCO**) entered into a Termination of Flexible Draw Investment Agreement (MIMCO Termination Agreement) for the purpose of terminating a Flexible Draw Investment Agreement originally entered into on September 15, 1993 and previously deposited in the Loan Credit Reserve Fund. The par amount of this 1993 agreement was \$6 million. In addition to the return of that amount to the State, there was also paid to the State accrued interest and \$0.2 million, representing a termination fee. The funds derived from the MIMCO Termination Agreement were deposited into the Loan Credit Reserve Fund.

#### **Statutory Powers**

Sections 281.58 and 281.59 of the Wisconsin Statutes, as amended (**Act**) include several provisions that may provide additional security for payment of the principal of, interest on, or redemption price of the

Bonds. These provisions include state aid intercept, collection through county treasurers, and state moral obligation, if designated. See **“LOANS; Statutory Powers”** for more information.

### **State Financial Participation**

The State has funded, and intends to continue to fund, all or a substantial portion of the Subsidy Fund through the issuance of State general obligation bonds. Such State general obligation bonds will be sold to the Clean Water Fund Program for deposit in the Subsidy Fund as and when required to meet the Subsidy Fund Requirement. The State general obligation bonds are issued such that the principal and interest will be due and payable on such bonds at the times and in the amounts as are required to satisfy the Subsidy Fund Requirement. The State has authorized the issuance of additional general obligations in an amount expected to exceed the Subsidy Fund Requirement necessary to disburse all Bond proceeds. However, failure of the State to fund the Subsidy Fund at the Subsidy Fund Requirement would preclude the disbursement of Bond proceeds from the Loan Fund (except to pay interest on the Bonds) and preclude the issuance of additional Bonds. Such a failure could adversely affect the ability of the Clean Water Fund Program to make timely payments of the principal of, interest on, or redemption price of the Bonds.

Although the State has no present intent to cause this to happen, State general obligations may also be sold to the Clean Water Fund Program for deposit in the Loan Credit Reserve Fund to meet the Loan Credit Reserve Fund Requirement.

Based on the general obligations of the State deposited in the Subsidy Fund and cash-flow calculations as of November 1, 2008, the State expected that its general obligations will be the source of approximately 20% of the cash flow servicing the Outstanding Bonds. This percentage will change when changes occur in the amount of general obligations issued by the State for this purpose, the repayment schedules for the Pledged Loans, or the debt service payments remaining on the Outstanding Bonds.

Information about the State, including its financial statements, is included in **Part II of this 2008 Annual Report**.

### **Milwaukee Metropolitan Sewerage District**

As of November 1, 2008, the State expected that payment from MMSD will provide approximately 24% of the cash flow servicing the Outstanding Bonds. This percentage will change when changes occur in either the repayment schedules for the Pledged Loans or the debt service payments remaining on the Outstanding Bonds.

The MMSD Comprehensive Annual Financial Report for the year ended December 31, 2007 (**MMSD CAFR**) is incorporated by reference as part of this Part VI of the 2008 Annual Report. The MMSD CAFR has been filed with each nationally recognized municipal securities information repository and should be consulted only with respect to MMSD. No representation is made as to the accuracy or completeness of the information included in the MMSD CAFR, or that there has been no material change since its date.

Copies of the MMSD CAFR can be obtained from:

Milwaukee Metropolitan Sewerage District  
Attention: Mark T. Kaminski, Acting Controller/Treasurer  
260 West Seeboth Street  
Milwaukee, Wisconsin 53204-1446  
Telephone: (414) 225-2050  
Email: bgraffin@mmsd.com  
Website: <http://v2.mmsd.com/financialreports1.aspx>

### **Additional Information**

The Financial Assistance Agreements require that financial statements be provided to the Clean Water Fund Program by each Municipality that has received a loan. The financial statements for MMSD (but not those of any other Municipality) are included by reference in this Part VI of the 2008 Annual Report.

### **Additional Bonds**

The General Resolution permits the issuance of additional Bonds, without limitation as to amount, except for any statutory limitations on the aggregate authorized amount of revenue bonds that can be issued for the Program. As of December 15, 2008, \$702 million of Bonds were legislatively authorized but unissued. Proceeds of these Bonds, if issued, may be used to provide funds for Clean Water Fund Program purposes, including making Pledged Loans. There is no statutory limit that restrains the amount of Bonds that may be issued for refunding purposes. As a condition to the issuance of additional Bonds, the General Resolution requires that there be delivered to the Trustee a certificate of an Authorized Officer that, upon the issuance of such Bonds, there will be in the Loan Credit Reserve Fund an amount at least equal to the Loan Credit Reserve Fund Requirement and that there will be in the Subsidy Fund an amount at least equal to the Subsidy Fund Requirement.

Any additional Bonds issued under the General Resolution will be on a parity with any other Bonds previously issued, and will be entitled to the equal benefit, protection and security of the provisions, covenants, and agreements of the State set forth in the General Resolution (except for funds pledged to defease any specific Bonds).

### **Disposition of Loans**

The State may sell, assign, transfer, or otherwise dispose of any loan and the Municipal Obligations evidencing such loan (free and clear of the pledge of the General Resolution), at such price as the Commission shall determine, provided that prior to such sale, assignment, transfer, or disposition the State files with the Trustee a certificate of an Authorized Officer to the effect that, immediately following such sale, assignment, transfer, or disposition, there will be on deposit in the Subsidy Fund an amount at least equal to the Subsidy Fund Requirement and there will be on deposit in the Loan Credit Reserve Fund an amount at least equal to the Loan Credit Reserve Fund Requirement.

The State may sell, assign, transfer, or otherwise dispose of any loan and the Municipal Obligations evidencing such loan (but not free and clear of the General Resolution), at such price as the Commission shall determine provided that prior to such sale, assignment, transfer, or disposition the State files with the Trustee a certificate of an Authorized Officer to the effect that, immediately following such sale, assignment, transfer, or disposition and the deposit of the proceeds thereof in the applicable account, there will be on deposit in the Subsidy Fund an amount at least equal to the Subsidy Fund Requirement and there will be on deposit in the Loan Credit Reserve Fund an amount at least equal to the Loan Credit Reserve Fund Requirement.

The State may sell, assign, transfer, or otherwise dispose of any loan and the Municipal Obligations evidencing such loan (but not free and clear of the General Resolution) and deposit the proceeds thereof in the applicable account if such loan and such Municipal Obligation is delinquent in payments of

principal or interest and if, in the reasonable opinion of the State, as evidenced by a certificate of an Authorized Officer, the proceeds of such sale, assignment, transfer, or disposition are not less than the fair market value of such delinquent loan or Municipal Obligation.

The State may consent to prepayment of any loan and the Municipal Obligation evidencing such loan provided that, prior to such prepayment, the State files with the Trustee a certificate of an Authorized Officer to the effect that, immediately following such prepayment and deposit of the proceeds thereof to the applicable fund or account, the Subsidy Fund Requirement has not been increased.

## **DEPOSITS IN LOAN CREDIT RESERVE FUND**

### **Introduction**

The General Resolution establishes the amount and timing of funds and securities required to be on deposit in the Loan Credit Reserve Fund, based on Schedules reviewed by no fewer than two Rating Agencies. The State, with the consent of a Rating Agency, may from time to time change the Schedule previously approved by such Rating Agency so long as the change does not adversely affect the then-current rating on the Bonds. To the extent the amount required to be available by the Schedule approved by one Rating Agency differs from the amount required by the Schedule approved by another Rating Agency, the larger amount is required. As of November 1, 2008, the total amount available of \$98 million in the Loan Credit Reserve Fund exceeded the amount required on such date, which was approximately \$95 million.

No information is provided in this Part VI of the 2008 Annual Report about any rating assigned to an obligor or guarantor of any investment agreement, forward delivery agreement, or other investment held on deposit in the Loan Credit Reserve Fund.

### **Current Schedules**

The Bonds are currently rated AA+ by Fitch Ratings (**Fitch**), Aa1 by Moody's Investors Service, Inc. (**Moody's**), and AA+ by Standard & Poor's Ratings Services (**S&P**). Each of the following Schedules has been approved by the respective Rating Agency indicated.

#### *Fitch Ratings*

Based on certain credit characteristics, each Pledged Loan will be assigned to one of six credit categories, which are explained below. Any assignment of a Pledged Loan to a credit category other than "Not Rated; Interceptable State Aid Factor 2.0 or Greater" or "Not Rated; Interceptable State Aid Factor Less Than 2.0" is subject to review by Fitch. The amount required to be on deposit in the Loan Credit Reserve Fund with respect to a particular Pledged Loan and any amounts disbursed under that Pledged Loan differ, depending on the Municipality. The Municipality having the largest total outstanding balance of Pledged Loans in a credit category below that of the Bonds is the "Largest Borrower Below Bond Credit Quality". The required deposit attributable to the Largest Borrower Below Bond Credit Quality shall equal the total of all debt service payments attributable to the Pledged Loan or Pledged Loans to that Borrower over the four-year period in which such debt service payments are the greatest. For any Pledged Loan to a Municipality other than the Largest Borrower Below Bond Credit Quality, the required deposit shall equal the product of the total of all debt service payments attributable to such Pledged Loans over the four-year period in which such debt service payments are the greatest times the factor, described below, assigned to Pledged Loans of the applicable credit category.

Pledged Loans are currently assigned to credit categories based on one or more of the following characteristics: (1) the Fitch rating given to the Municipal Obligation (or its lack of a Fitch rating), (2) the credit quality estimate for the Municipal Obligation based on information available to Fitch from sources it believes to be reliable, or (3) the anticipated amount of annual State payments that can potentially be intercepted by DOA

If a Municipal Obligation is not rated by Fitch, then the State may request that Fitch assign a credit quality estimate, or “shadow rating”, for the Municipal Obligation. The State recognizes that the credit quality estimate, or “shadow rating”, is not necessarily the official or public Fitch rating for the Municipal Obligation and is used solely for purposes of analyzing the credit quality of the Bonds. The intercept power is described under “**LOANS; Statutory Powers**”.

Credit categories to which Pledged Loans may be assigned by Fitch currently include the following:

“AAA” Credit Quality Category. A Pledged Loan is assigned to this category if its related Municipal Obligation is deemed to be of the highest credit quality, denoting the lowest expectation of credit risk. Assignments to this category are made only in cases of exceptionally strong capacity for timely payment of financial commitments. This capacity is highly unlikely to be adversely affected by foreseeable events.

“AA” Credit Quality Category. A Pledged Loan is assigned to this category if its related Municipal Obligation is deemed to be of very high credit quality, denoting a very low expectation of credit risk. Assignments to this category are made in cases of very strong capacity for timely payment of financial commitments. This capacity is not significantly vulnerable to foreseeable events.

“A” Credit Quality Category. A Pledged Loan is assigned to this category if its related Municipal Obligation is deemed to be of high credit quality, denoting a low expectation of credit risk. Assignments to this category are made in cases of strong capacity for timely payment of financial commitments. Nevertheless, this capacity may be more vulnerable to changes in circumstances or in economic conditions than is the case for higher credit quality categories.

“BBB” Credit Quality Category. A Pledged Loan is assigned to this category if its related Municipal Obligation is deemed to be of good credit quality, denoting a currently low expectation of credit risk. Assignments to this category are made in cases of adequate capacity for timely payment of financial commitments. Adverse changes in circumstances and in economic conditions are more likely to impair this capacity than is the case for higher credit quality categories.

Not Rated; Interceptable State Aid Factor 2.0 or Greater. The anticipated amount of annual State payments that can potentially be intercepted by the State is determined by DOA based on the minimum of the five most recent years for which data are available of one source of State payments to the Municipality. A Pledged Loan is currently assigned to this category if (1) its related Municipal Obligation is not rated by Fitch or is categorized as being of speculative grade credit quality by Fitch and (2) the anticipated amount of annual State payments that can potentially be intercepted by the State equals or exceeds twice the maximum annual debt service payments on the entire amount of the Pledged Loan, whether or not the entire amount has been disbursed.

Not Rated; Interceptable State Aid Factor Less Than 2.0. A Pledged Loan is currently assigned to this category if (1) its related Municipal Obligation is not rated by Fitch or is categorized as being of speculative grade credit quality and (2) the anticipated amount of annual State payments that can potentially be intercepted by the State is less than twice the maximum annual debt service payments on the entire amount of the Pledged Loan, whether or not the entire amount has been disbursed.

The following chart shows the current factor assigned to each of the six credit categories by Fitch.

<u>Category</u>	<u>Factor</u>
“AAA” Credit Quality Category	0%
“AA” Credit Quality Category	0
“A” Credit Quality Category	6
“BBB” Credit Quality Category	12
Not Rated; Interceptable State Aid Factor 2.0 or Greater	6
Not Rated; Interceptable State Aid Factor Less Than 2.0	34

The State recognizes that lower factors may be assigned to Pledged Loans related to Municipal Obligations that are deemed by Fitch to be general obligations secured by the Municipality’s full faith and credit, based on Fitch’s current rating guidelines for leveraged municipal loan pools. However, the State does not currently opt to assign such lower factors to such Pledged Loans, since the above factors result in a more conservative level of funding for the Loan Credit Reserve Fund.

The State recognizes that Fitch’s rating on the Bonds is based only in part upon the level of funding in the Loan Credit Reserve Fund and the credit quality of Municipalities receiving Pledged Loans. Other factors upon which the Bonds’ rating is based currently include, but are not limited to, Fitch’s rating of the State of Wisconsin’s general obligations, structural and legal characteristics of the Clean Water Fund Program, Clean Water Fund Program management, Clean Water Fund Program loan underwriting practices, Clean Water Fund Program loan monitoring practices, and permitted Clean Water Fund Program investments. Factors upon which the Bonds’ rating is based may change in the future. The State expects to maintain the Loan Credit Reserve Fund at approximately the same proportional levels as it has since inception of the Clean Water Fund Program, and the State recognizes that the rating maintained by Fitch may be based on the maintenance of amounts greater than the amounts required under this particular Loan Credit Reserve Fund Schedule. The State has further agreed that, if practicable, it will provide Fitch with at least 30 days notice of significant changes in either the credit quality or amounts maintained in the Loan Credit Reserve Fund.

*Moody’s Investors Service, Inc.*

As part of the Schedule submitted to Moody’s, the State has indicated that it will maintain the Loan Credit Reserve Requirement at a level that corresponds to certain loan portfolio credit characteristics. The amount required to be on deposit in the Loan Credit Reserve Fund is the product of the average annual debt service of the outstanding, disbursed Pledged Loans times a factor of 120%, and is based on an evaluation of the Pledged Loans shown in “**SECURITY AND SOURCE OF PAYMENT FOR BONDS; Pledged Loans**”. A different factor may be applied if loan portfolio credit characteristics change.

*Standard & Poor’s Ratings Services*

Based on certain credit characteristics, each Pledged Loan will be assigned one of five categories, which are explained below. The amount required to be deposited or on deposit in the Loan Credit Reserve Fund with respect to a particular disbursement from the Loan Fund is the product of the maximum annual debt service payment on the Pledged Loan attributable to the disbursement times the factor assigned to that particular category.

The following chart shows the current factor assigned to each of the five categories by S&P. Following the chart is an explanation of the characteristics of each category.

<u>Category</u>	<u>Factor</u>
Higher Investment Grade Rating	0%
Medium Investment Grade Rating	40
Lower Investment Grade Rating	64
Not Rated; Greater State Aids	40
Not Rated; Lesser State Aids	140

Pledged Loans are categorized based on two characteristics: (1) the rating given to the Municipal Obligation (or its lack of a rating), and (2) the anticipated amount of annual State payments that can potentially be intercepted by DOA.

If the Municipal Obligation is not rated by S&P, then the State may request permission from S&P to assign the Municipal Obligation to a particular category.

The anticipated amount of annual State payments that can potentially be intercepted by DOA is determined by DOA based on the minimum of the five most recent years for which data are available of one source of State payments to the Municipality. The intercept power is described under “**LOANS; Statutory Powers**”.

Higher Investment Grade Rating. A Pledged Loan is assigned to this category if the Municipal Obligation is rated by S&P in either of the two highest rating categories (AAA or AA).

Medium Investment Grade Rating. A Pledged Loan is assigned to this category if the Municipal Obligation is rated by S&P in the third highest rating category (A). S&P may also permit a Pledged Loan to be assigned to this category, regardless of whether or not the Municipal Obligation is rated, in the event the State designates the Pledged Loan as one to which the State “moral obligation” applies. The State “moral obligation” is described in “**LOANS; Statutory Powers**”.

Lower Investment Grade Rating. A Pledged Loan is assigned to this category if the Municipal Obligation is rated by S&P in the minimum investment grade rating category (BBB).

Not Rated; Greater State Aids. A Pledged Loan is assigned to this category if (1) the Municipal Obligation either is not rated or is rated below investment grade and (2) the anticipated amount of annual State payments that can potentially be intercepted by the State equals or exceeds twice the average annual debt service payments on the entire amount of the Loan, whether or not the entire amount has been disbursed.

Not Rated; Lesser State Aids. A Pledged Loan is assigned to this category if (1) the Municipal Obligation either is not rated or is rated below investment grade and (2) the anticipated amount of annual State payments that can potentially be intercepted by the State is less than twice the average annual debt service payments on the entire amount of the Pledged Loan, whether or not the entire amount has been disbursed.

The State recognizes that the rating maintained by S&P is based in part upon the level of funds available in the Loan Credit Reserve Fund. The State expects to maintain the Loan Credit Reserve Fund at approximately the same proportional levels as it has since inception of the Clean Water Fund Program, and the State recognizes that the rating maintained by S&P may be based on the maintenance of amounts greater than the amounts required under this Loan Credit Reserve Fund Schedule. The State has further agreed that, if practicable, it will provide S&P with at least 30 days’ notice of significant changes in either the credit quality or amounts maintained in the Loan Credit Reserve Fund.

The State has agreed that if the rating on or ratability of an investment in the Loan Credit Reserve Fund is based on either a credit enhancement policy or financial guarantee, the State will notify S&P not less than 30 days prior to the expiration of such policy and indicate what action, if any, is expected to be taken with respect to the credit quality of the investment.

### **Ratings on Municipal Obligations**

Any further explanation of the significance of a rating with respect to a Municipal Obligation may only be obtained from the Rating Agency furnishing the rating. There is no assurance that the rating given to a Municipal Obligation will be maintained for any period of time; a rating may be lowered or withdrawn entirely by the Rating Agency if in its judgment circumstances warrant.



## MUNICIPALITIES

Pursuant to the Act, the Clean Water Fund Program is authorized to provide financial assistance in the form of loans to any Municipality. The following discussion applies to all loans under the Clean Water Fund Program. A Municipality may be any city, town, village, county, town sanitary district, public inland lake protection and rehabilitation district, metropolitan sewerage district, or federally recognized American Indian tribe or band located in the State. Due to the diversity of the types of potential recipients of financial assistance, the manner in which the Municipalities raise revenues and issue and secure debt will vary.

Prospective municipal borrowers fall into several general categories

- *General purpose Municipalities*, such as counties, cities, villages, and towns, may borrow for a variety of public purposes, including the construction or improvement of wastewater and water facilities. Such general purpose Municipalities may incur long-term obligations in the form of general obligation debt secured by property tax levies, revenue obligations secured by user fees and special assessments, and installment lease contracts.
- *Special purpose Municipalities*, such as town sanitary districts, public inland lake protection rehabilitation districts, and metropolitan sewage districts, may borrow for the purpose for which they are created, primarily wastewater and water facilities. Debt may be incurred by special purpose Municipalities in generally the same forms as may be incurred by general purpose Municipalities. Town utility districts may be utilized by towns to allocate tax levies, but the town is the actual borrower; and any general obligation issued for a town utility district is secured by the full faith and credit of the entire town.
- *Indian tribes and bands* are sovereign governments that may borrow for various purposes, including the construction or improvement of wastewater and water facilities.
- *Intergovernmental Cooperation Commissions (ICC)* are special purpose intergovernmental bodies formed by agreements authorized under State law between two or more Municipalities, some of which own and operate wastewater treatment facilities. Because ICCs do not have general taxing powers and typically depend upon their contracting members to collect revenues via user fees or tax levies from individual users of wastewater facilities, loans are made only to the individual Municipalities that constitute the ICC.

### Constitutional and Statutory Requirements

Municipal powers are primarily statutory and in some instances established a limit by the State Constitution. To the extent not inconsistent with the State Constitution and State law, Municipalities may adopt and amend local laws and ordinances relating to their property, affairs, or government.

In general, the State Constitution and State law limit the power of Municipalities to issue Municipal Obligations and otherwise to contract indebtedness. As a condition for making any loan, the State will require an opinion of counsel to the effect that (subject to certain exceptions for bankruptcy, insolvency, and similar laws affecting creditors' rights or remedies and equitable principles) the Financial Assistance Agreement and the Municipal Obligation evidencing the loan constitute legal, valid, and binding obligations of the Municipality enforceable against the Municipality in accordance with their respective terms.

### Limitations on Indebtedness

Generally, the aggregate general obligation debt that may be incurred by a Municipality may not exceed 5% of the equalized value of all real estate in the Municipality. Municipalities are not limited as to the amount of revenue obligations that they may incur. However, as described under "**LENDING CRITERIA**", the Act requires that a Municipality must comply with a number of requirements, including but not



limited to establishing a dedicated source of revenue for the repayment of financial assistance and developing and adopting a system of equitable user charges.

### **Revenues**

Revenues of counties, cities, villages, and towns are principally derived from property taxes, state and federal aids, and fees and charges. Counties may levy a sales tax of up to a 0.5% rate. See “**MUNICIPALITIES; Collection of Real Property Taxes and Assessments**” below for a discussion of real property taxes and special assessments.

Counties, cities, villages, and towns receive financial assistance from the State (**State Aid**). The State is not constitutionally obligated to maintain or continue State Aid. Accordingly, no assurance can be given that present State Aid levels will be maintained in the future. The payment of State Aid by the State is subject to appropriations being made by the Legislature. As discussed in more detail under “**LOANS; Statutory Powers**”, DOA may intercept State Aid payable to certain types of Municipalities if such a Municipality defaults on a loan.

### **Collection of Real Property Taxes and Assessments**

Real property taxes, special assessments, and special charges are collected by the county treasurer and remitted to the proper taxing authority. Special assessments may be levied generally by a taxing authority as an assessment against property to compensate for all or part of the costs of a public work or improvement which benefits the property. The right to levy special assessments may be made under the taxing power of the Municipality or the police power of the Municipality. The clearest difference between the two types of special assessments is that under the taxing power, the amount of the special assessment may not exceed the benefit conferred on the property, while under the police power, the amount of the special assessment need only be determined upon a reasonable basis as determined by the governing body of the Municipality. Costs of any work or improvements that may be reflected in whole or in part by special assessments may include the direct and indirect costs thereof and the anticipated interest on a Municipal Obligation issued in anticipation of the collection of the assessments. Special assessments are collected by county treasurers along with general property taxes.

Although general property taxes may be paid in installments in the year following the levy thereof (so long as all installments are paid no later than July 31<sup>st</sup>), special assessments and special charges that are included in the tax roll must be paid in full on or before January 31<sup>st</sup>, and even though a person elects to pay general property taxes in installments, if any special assessment or special charge entered on the tax roll is delinquent because it is not paid by January 31<sup>st</sup>, the entire annual amount of real property taxes on that parcel that is unpaid becomes delinquent as of February 1<sup>st</sup>. If the county treasurer receives a payment that is not sufficient to pay all general property taxes, special assessments, and special charges, the county treasurer applies the payments to the amounts due, including interest and penalties, in the following order:

- Special charges
- Special assessments
- Special taxes
- General property taxes

The county treasurer settles with the appropriate taxation district on January 15<sup>th</sup> of each year for all payments received through the previous December 31<sup>st</sup>, and on February 15<sup>th</sup> for all payments received through January 31<sup>st</sup>, including all special assessments and special charges received.

Counties are authorized, but not required, to settle in full with all taxing jurisdictions for special assessments and special charges, and if so directed by the County Board, August 15 would be the date upon which the Municipality would receive the cash in settlement of unpaid special assessments and special charges.

As discussed under “**LOANS; Statutory Powers**”, if a Municipality is in default of payment on its Municipal Obligation, the State may, pursuant to the Act, add a special charge to the amount of State taxes levied upon the county. The enforceability of such a procedure has not been tested in court. Therefore, no assurance can be given as to the enforceability of this procedure.

A Municipality issuing a general obligation to the State must levy sufficient taxes, upon the adoption of the resolution authorizing the Municipal Obligation, to pay debt service on the Municipal Obligation, which tax levy will be collected along with other real estate taxes as discussed above. A Municipality may, however, abate such levy, to the extent it deposits amounts in its statutorily required debt service fund before the date it carries the levy unto the tax roll. A Municipality issuing a revenue obligation may rely entirely upon sewer utility revenues to pay the Municipal Obligation or, alternatively, may in addition levy special assessments upon property within the boundaries of the Municipality in an amount sufficient to pay all or part of the Municipal Obligation.

## LOANS

### Financial Assistance

The interest rate on each loan varies by project type and the Clean Water Fund Program’s costs of borrowing. Currently, projects are generally segregated into four different project-type categories. The interest rate for each loan is based on the Clean Water Fund Program’s actual or calculated cost of borrowing and statutorily prescribed percentage depending on the type of project. Setting interest rates by type of project is designed to provide greater incentives for compliance with environmental requirements than for new sewer systems or correcting discharge permit violations.

- *Compliance Maintenance Projects*—Projects that are necessary to maintain compliance with permit requirements or to implement new or changed effluent limits required by DNR. These projects may receive loans that bear interest at a per annum rate equal to 55% of the Clean Water Fund Program’s cost of borrowing. If the project includes construction of a septage receiving and treatment facility, that portion of the project may be eligible for an interest rate of 0%.
- *Stormwater & Nonpoint Projects*—Projects pertaining to urban stormwater and nonpoint pollution sources. These projects may receive loans that bear interest at a per annum rate equal to 65% of the Clean Water Fund Program’s cost of borrowing.
- *Unsewered Projects*—Projects involving unsewered areas within Municipalities. These projects may receive loans that bear interest at a per annum rate equal to 70% of the Clean Water Fund Program’s cost of borrowing. More than two-thirds of the initial flow must be from wastewater originating from residences in existence before October 17, 1972 in order to qualify for this type of project.
- *Industrial, Violator, & Future Growth Projects*—Projects that address violations of a DNR discharge permit or that provide industrial or reserve capacity, or that involve certain other capital costs attributed to industrial or commercial needs, or involve unsewered areas where residences were not in existence before October 17, 1972. These projects may receive loans that bear interest at a per annum rate equal to 100% of the Clean Water Fund Program’s cost of borrowing.

In the event a Municipality proposes a project that includes more than one of the above categories, the respective portions of the project may be allocated accordingly, resulting in a loan with a blended interest rate.

In a limited number of cases, the Clean Water Fund Program may provide additional financial assistance in the form of grants or loans with interest rates lower than those indicated above for qualifying projects. Under current law, the maximum amount of financial assistance that any Municipality may receive is a grant equal to 70% of project costs and an interest-free loan for the remaining 30% of project costs. State

law allows that, during each biennium, 15% of the present value of all Clean Water Fund Program subsidies may be awarded as grants or additional subsidized loans. Between October 1, 1989 and November 1, 2008, agreements have been made to fund \$174 million in project costs with such grants or further subsidized loans.

The majority of loans have been made for compliance maintenance projects.

### **Requirements Under the Act**

The Act sets forth certain requirements for eligibility of a Municipality to receive financial assistance from the Clean Water Fund Program. Each Municipality must be one of the types of governments specified by the Act. The Act further requires that the Municipality comply with a number of other requirements, including, but not limited to, establishing a dedicated source of revenue for the repayment of the financial assistance, complying with the requirements of the Water Quality Act, developing a program of water conservation as required by DNR, and developing and adopting a system of equitable user charges. While the Act permits financial assistance to take forms other than loans, such as guaranteeing or purchasing insurance for Municipal Obligations, awarding grants to certain hardship Municipalities, or subsidizing the interest cost on certain other loans, the State currently makes financial assistance available from the Clean Water Fund Program primarily by making loans to Municipalities at interest rates which are at or below market rates as specified in the Act.

DNR is responsible for establishing eligibility criteria for determining which applicants and which projects are eligible to receive financial assistance. Among the criteria DNR considers are water quality and public health. A Municipality is eligible for financial assistance from the Clean Water Fund Program for a wastewater project that corrects a DNR discharge violation.

### **Loan Application Process**

DOA and DNR have developed an application form for Municipalities to apply for financial assistance from the Clean Water Fund Program. The application form requires the Municipality to provide technical information regarding the proposed project and the existing wastewater system, a project schedule, financial information relating to the project, and financial and other information relating to the Municipality. The application is reviewed by DNR for items pertaining to technical, administrative and environmental matters, including project eligibility and determination of the interest rate category for which the project is eligible. The application is reviewed by DOA to determine, among other things:

- The financial capability of the applicant to repay its loan,
- The financial terms and conditions of the loan, and
- The security that will be required to be pledged by the Municipality for the loan.

A loan is made if DOA determines that the Municipality is likely to be able to repay the loan.

### **Commitments**

Upon a determination by DOA that the Municipality meets the financial criteria that DOA has established, DNR and DOA may approve an application and issue a Commitment to the Municipality to finance all or part of the project. The Commitment will include an estimated loan repayment schedule and other terms of the financial assistance. The Commitment may contain certain conditions that the Municipality must meet to secure a Financial Assistance Agreement.

### **Financial Assistance Agreements**

The Financial Assistance Agreement is the loan agreement by which the loan is made. The Financial Assistance Agreement contains the terms and conditions of the loan, including the final maturity, maximum principal amount, interest rate, procedures for disbursement of funds to the Municipality, agreements of the Municipality to construct the project, and covenants of the Municipality regarding proper use of loan proceeds and compliance with Clean Water Fund Program requirements.

### *Certain Provisions of Financial Assistance Agreements*

Prior to loan disbursements, proceeds expected to be loaned to Municipalities are held by the State, with undisbursed proceeds of Pledged Loans held by the Trustee in the Loan Fund. Interest earnings on proceeds held in the Loan Fund shall be for the benefit of the Clean Water Fund Program. As proceeds are disbursed pursuant to a Municipality's Financial Assistance Agreement, interest on the respective loan shall accrue and be payable on the amount disbursed from the date of disbursement until the date such amount is repaid.

In most instances, the repayment schedule of each loan is structured to provide level annual debt service from the disbursement dates until the final maturity date specified in the respective Municipality's Financial Assistance Agreement. Upon project completion, a Municipality's loan repayment schedule under its Financial Assistance Agreement will reflect the principal amortization of the cumulative disbursements to the Municipality.

If the final audit of the project reveals that the eligible project costs are less than the amount disbursed to the Municipality, the Municipality agrees to reimburse the State within 60 days after DNR or DOA provides a notice of overpayment.

If the Municipality fails to make any payment when due on the Municipal Obligation or fails to observe or perform any other covenant, condition, or agreement on its part under the Financial Assistance Agreement for a period of 30 days after written notice specifying the default and requesting that it be remedied has been given to the Municipality by DNR, the State shall, to the extent permitted by law, have all remedies provided by law and the Financial Assistance Agreement.

The Financial Assistance Agreement may be modified or amended upon a written agreement between the State and the Municipality.

### *Loans and Municipal Obligations*

Upon execution of a Financial Assistance Agreement, a Municipality is required to issue and deliver to the State one or more Municipal Obligations evidencing the obligation of the Municipality to repay the loan. The Municipal Obligations will reflect the terms of the loan set forth in the Financial Assistance Agreement. Upon execution of a Financial Assistance Agreement and issuance of one or more Municipal Obligations, a Municipality will be required to deliver an opinion of counsel concerning the validity and enforceability of its obligations under the agreement.

### **Statutory Powers**

The Act includes several provisions that may provide additional security in the event a Municipality does not make payment of principal of or interest on its loan. These provisions include state aid intercept, collection through county treasurers, and, if designated, state moral obligation.

### *State Aid Intercept*

The Act confers an "intercept power" upon DOA. If a Municipal Obligation to the State is in default, DOA, which is the paying agent for State moneys payable to Wisconsin municipalities, is required to place on file a certified statement of all amounts due under the loan. Thereafter, DOA is authorized to collect all amounts due under the loan by deducting those amounts from any State payments due the Municipality. The State has covenanted in the General Resolution to exercise this intercept power to the extent State payments are available. Certain Municipalities, including town sanitary districts, public inland lake protection rehabilitation districts, metropolitan sewage districts, and intergovernmental cooperation commissions, do not receive any State payments. The amount of money realized by the Clean Water Fund Program from the exercise of the intercept power will depend on the amount of State payments to the Municipality. The level of State payments to Municipalities may vary in the future. Although State payments can be intercepted by the State for certain other purposes, current administrative rules require

DOA to exercise the Clean Water Fund Program intercept as a first charge against State payments due a particular Municipality.

#### *Collection Through County Treasurers*

If a Municipal Obligation to the State is in default, the Act gives DOA the authority, after placing on file the certified statement of amounts due under a loan, to add the amount due on the loan as a special charge to the amount of taxes levied upon the county in which the defaulting Municipality is located. In turn, the county treasurer is required to apportion the amount of such special charges to the underlying governmental entities, and the special charges are then collected with the annual property tax. The enforceability of this procedure for collection of special charges has not been tested in court. Accordingly, no assurance can be given as to the enforceability of this procedure.

#### *Power to Designate a Loan as a State Moral Obligation*

At the time a loan is made, the Commission may by resolution designate the loan as one to which the State “moral obligation” applies. If a loan is so designated, the Act provides that, if at any time the payments received or expected to be received from a Municipality on any loan are insufficient to pay when due the principal of and interest on such loan, DOA shall certify the amount of such insufficiency to the Secretary of Administration, the Governor, and the Joint Committee on Finance. The Joint Committee on Finance is then required to introduce a bill appropriating the amount so requested for the purpose of payment of the Municipal Obligation secured thereby. Recognizing its “moral obligation” to do so, the Legislature has expressed its expectation and aspiration that, if ever called upon to do so, it would make the appropriation. The “moral obligation” does not apply to the Bonds, it applies only to the loans that are specifically designated by the Commission at the time the loan is made.

In the opinion of Bond Counsel, the provisions of the Act relating to the State’s “moral obligation” do not violate the constitution of the State or any other law of the State, but such provisions do not constitute a legally enforceable obligation or create a debt on behalf of the State. No loan currently financed from proceeds of the Bonds has been designated as a “moral obligation” loan, and no loan is expected to be so designated.

### **Loan Terms**

#### *Loan Size*

The size of each loan is determined as follows:

- The principal amount of the loan will not exceed 100% of the estimated project costs, plus a contingency of up to 10% where applicable, plus any allowable amount of capitalized interest on the loan.
- A contingency amount may be allowed only if the project has not been completed.
- In general, capitalized interest is only allowed for unsewered municipalities that will not have revenues available for loan debt service until after the project is complete.

#### *Final Maturity and Amortization*

The final maturity on a loan may not exceed 20 years from the date of its origination. DOA requires principal amortization on a level-debt-service basis or, in certain cases, on a level-principal basis, with principal amortization beginning not later than 12 months after the expected date of substantial completion of the project (except in the case of a refinancing, in which case principal amortization would most likely begin immediately).

#### *Debt Service Payment Dates*

Principal payments are required on May 1 and interest payments on May 1 and November 1. For loans secured primarily by special assessments, an annual payment on May 1 of principal and interest may be

allowed to align more closely with the date of when the Municipality's collection of the special assessments is deposited into its debt service fund.

#### *Special Provisions*

DOA requires that the Financial Assistance Agreement include certain provisions that apply if an event of default occurs. These provisions permit the State to intercept any State aids to the Municipality and to appoint a receiver to manage the Municipality's utility operations and require the Municipality, to the extent it has taxing power, to add delinquent user charges to the tax bill of the respective property.

#### **Levy Limit for Counties**

Counties are subject to a tax rate limit. The tax levy of each county is limited, generally to the rate at which taxes were levied in 1992 or a higher rate approved by the voters at referendum. The tax rate limit excludes taxes levied for debt service on general obligations approved by the voters at a referendum or by a three-quarters vote of the county board of supervisors. Further, the tax rate limit excludes taxes levied for debt service on general obligations issued or authorized before the effective date of the legislation. As of November 1, 2008, only a small principal amount (in an amount less than \$140,000) was outstanding from the one Pledged Loan previously made to a county, and it is expected that no significant amount of additional Pledged Loans will be made to counties.

#### **Interest Rate Subsidies for Small Loans**

In addition to providing loans to directly fund project costs, the Clean Water Fund Program is authorized to subsidize the interest cost on loans made by the State Board of Commissioners of Public Lands to municipalities for construction or improvement of their wastewater facilities. This subsidy is only available on loans of \$1,000,000 or less. The Clean Water Fund Program makes payments to municipalities in March of each year to reduce the municipalities' interest cost on their loans with the State Board of Commissioners of Public Lands. As of November 1, 2008, the Clean Water Fund Program had outstanding agreements with 34 municipalities to provide an annual interest subsidy on 40 projects. Proceeds of the Bonds are not used for this purpose.

### **LENDING CRITERIA**

The same general loan underwriting standards are applied to all loans regardless of the Clean Water Fund Program loan portfolio to which they will be assigned.

DOA, in consultation with DNR, has the statutory responsibility to establish the financial terms and conditions of loans, including what type of Municipal Obligation is required. In establishing these terms and conditions, DOA may consider factors that it finds relevant, including the type of Municipal Obligation or the Municipality's creditworthiness. DOA must be satisfied that the Municipality has the financial capacity to assure sufficient revenues to operate and maintain the project for its useful life and to pay debt service on the loan according to its terms.

The following is a summary of the current lending criteria of DOA. DOA may change its lending criteria from time to time.

DOA requires each loan to be evidenced by one of three types of Municipal Obligations:

- A revenue obligation secured by a covenant to assess user fees and a pledge of the utility's revenues,
- A revenue obligation secured by special assessments and other utility revenue and a pledge of the utility's revenues, or
- A general obligation secured by a tax levy and a pledge of all available financial resources of the Municipality.

Some loans may be evidenced by more than one type of Municipal Obligations.

### **Revenue Obligations**

When a local government issues a revenue obligation, the obligation is a limited obligation of the government. Only revenues that are specifically pledged are available to pay the principal of and interest on the revenue obligation. Sewer utility revenues typically include sewer user charges and investment earnings but may also include impact fees, hook-up fees, and payments from tax incremental districts for their beneficial share of wastewater projects.

So long as the following criteria can be met, DOA will accept revenue obligations from all types of Municipalities except counties and metropolitan sewerage districts. Under the State constitution a county's issuance of revenue obligations is treated as public debt. A metropolitan sewerage district will be required to provide general obligations as security for its loans.

#### *Coverage Ratio*

For a revenue obligation, DOA will require the Municipality to covenant to generate each year "net revenues" (that is, utility revenues after deducting operating and maintenance expenses but not deducting depreciation, debt service, tax equivalents, or capital expenditures), equal to at least 110% of the annual principal of and interest on the loan and other revenue obligations payable from the revenues of the utility (**110% Coverage**). The net revenues from the existing utility revenues or projected net revenues from a newly imposed user fee rate structure may establish the "net revenues". If the Municipality does not have outstanding any other obligations with a lien on pledged revenues, DOA will require the Municipality to covenant to generate "net revenues" sufficient to provide 110% Coverage. In the event the Municipality has other obligations outstanding with a lien on pledged revenues, DOA will require that the Municipality covenant to generate "net revenues" at least equal to the highest level of debt service coverage (but not less than 110% Coverage) then required under the Municipality's outstanding revenue bonds. In the event an outstanding obligation requires a debt service reserve fund for a parity obligation or requires payment dates that do not match the loan payment dates, or requires other conditions which prevent the loan from being a parity obligation, DOA will accept a subordinate obligation but will normally require any additional revenue obligations (whether superior, subordinate, or on a parity) to meet a coverage test equal to the highest ratio then in effect on any other obligations (including the loan). During construction periods when the annual principal and semiannual interest payments are based on cumulative amounts drawn under the Financial Assistance Agreement, user fees may be assessed such that the level of coverage available is estimated based on debt service projections.

In the event a Municipality were to breach any of the covenants described above, it would be subject to a suit for mandamus to compel performance of such covenants. However, enforcement of the covenants through a suit for mandamus would likely be subject to the delays and costs inherent in litigation.

#### *Collection of Delinquent Sewer User Charges*

The Clean Water Fund Program loan documents require that the Municipality take all actions permitted by law to certify any delinquent user fees to the County Treasurer in order that such unpaid user fees will be added as a special charge to the property tax bill of the user.

#### *Senior Revenue Bonds*

In most instances the Clean Water Fund Program loan documents limit a Municipality's ability to issue additional bonds payable out of the revenues of the wastewater system that have payment priority over the bonds sold to the Clean Water Fund Program. In some situations this provision has been modified by the Clean Water Fund Program to allow additional senior bonds if the Municipality can demonstrate to the satisfaction of DOA that, following the issuance of the senior bonds, the rating of the Municipality's senior revenue obligations will be no lower than one letter grade below the ratings on the Bonds.

### *Service Contract*

DOA will also require the Municipality to agree to pay for the value of sewerage services provided to it and to stipulate that the value equals any unpaid debt service on the loan or debt coverage shortfall. Although such provisions are often used in revenue obligations from Wisconsin local governments, their enforceability has not been tested in court. Accordingly, no assurance can be given as to the enforceability of such a service contract. Moreover, the Wisconsin Statutes or local law may limit the value of the sewerage service, and unless the Municipality has already appropriated money for such payment, it would be necessary for the Municipality to levy and collect a tax, which could result in some delay in payment. In addition, a levy limit applicable to counties may diminish the ability of a county to levy taxes for this purpose.

### *No Debt Service Reserve Fund or Mortgage*

Although Wisconsin municipalities issuing revenue obligations typically establish a debt service reserve fund and often pledge a mortgage to secure the revenue obligations, the current policy of DOA does not permit a debt service reserve fund to be established, and DOA will not require a mortgage on the property the Municipality uses to operate its wastewater facilities.

### **Special Assessment—Secured Revenue Obligations**

Special assessments may be levied by a Municipality to pay the costs of a public improvement. Payments to the Municipality of such special assessments may be used to repay a revenue obligation. The special assessments are paid in annual installments as established by the Municipality. Because special assessments under State law may not exceed the cost of the project, the regularly scheduled special assessment revenue alone will typically not meet the 110% Coverage test. In the event the Municipality receives prepayments of its special assessment installments, or the term of the Clean Water Fund Program loan exceeds the term of the special assessments, or the interest rate on the special assessment exceeds the interest rate on the Clean Water Fund Program loan, the Municipality may have more special assessment revenue in a year than required for debt service on its Clean Water Fund Program loan. In general, excess special assessment revenue collected by the Municipality will be applied to reduce debt incurred for the public improvement project. If special assessments are levied to secure revenue obligations, payments on the special assessments are deposited in the funds and accounts of the revenue-generating enterprise.

### *Collection of Delinquent Special Assessments*

When it secures a revenue obligation, a special assessment constitutes a lien on the property against which it is levied on behalf of the local government that levies it. Delinquent special assessment payments are entered on the tax roll as a delinquent tax on the property against which they are levied and are subject to the same proceedings for collection, return, and sale of property that apply to delinquent real estate taxes.

### **General Obligations**

When a local government issues a general obligation, its full faith and credit are pledged to secure payment when due of the principal of and interest on the obligation. State law requires the local government to levy taxes that will be collected in amounts and at times sufficient to make these payments (or to appropriate available funds for payments that are required to be made before taxes can be levied and collected). If the government fails to make a payment when due, the owner of a general obligation can bring a suit for mandamus to require the tax levy to be collected and applied to debt service. A suit for mandamus would likely be subject to the delays and costs inherent in litigation.

### *Tax Levy*

With respect to general obligations:



- The amount of the general obligation may not exceed the constitutional or statutory limits. For an American Indian tribe or band, the amount of the general obligation may not exceed the amount that would be permitted if the constitutional and statutory limits were to apply to the tribe or band.
- The Municipality must levy taxes sufficient to pay when due the principal of and interest on the loan.

A levy limit applicable to counties may affect the ability of a county to issue general obligations.

#### *Intergovernmental Cooperation Commissions*

The Clean Water Fund Program does not make loans to intergovernmental cooperation commissions. Instead, DOA will analyze each member's credit, and the loan will be apportioned among its members according to their participation in the project.

## **SUMMARY OF CERTAIN PROVISIONS OF GENERAL RESOLUTION**

Through the General Resolution, the State pledges revenues that secure the Bonds, establishes the funds and accounts, specifies the conditions under which Bonds may be issued, and makes covenants and other provisions for the benefit of Bondowners. The terms and provisions of the General Resolution are summarized below. Certain capitalized terms are defined in either the General Resolution or the "GLOSSARY". As indicated earlier in this Part VI of the Annual Report, the term "Pledged Loans" is being used in this Annual Report to refer to the same loans that are called "Leveraged Loans" and "Loans" in the General Resolution. A copy of the General Resolution may be obtained by contacting the State at the address provided on [the first page of this Part VI of the 2008 Annual Report](#).

### **Resolution to Constitute a Contract**

The provisions of the General Resolution are deemed to be a contract among the State, the Trustee, and the owners from time to time of the Bonds. The provisions, covenants, and agreements set forth in the General Resolution (except for those relating to funds pledged to defease any specific Bonds) to be performed by or on behalf of the State are for the equal benefit, protection, and security of the owners of the Bonds, all of which are of equal rank without preference, priority, or distinction of any of the Bonds over any other Bonds except as expressly provided in the General Resolution.

### **Pledge**

Under the General Resolution, the State pledges to the Trustee, for the benefit of all current and future Bondowners and any owner of a Parity Reimbursement Obligation, the Pledged Receipts, all funds and accounts established in connection with the issuance of the Bonds (except the Rebate Fund and the State Equity Fund), the investments of the funds and accounts and the proceeds of such investments for the payment of the principal and redemption price of and interest on the Bonds and the payment of any Parity Reimbursement Obligation, subject only to the provisions of the General Resolution permitting or further limiting the application thereof. Subject to the provisions of the General Resolution providing for defeasance of Bonds, the pledge is valid and binding, and the lien of such pledge is valid and binding, as against all parties having claims of any kind in tort, contract, or otherwise against the State, irrespective of whether such parties have notice of the lien.

### **Establishment of Funds and Accounts**

The following funds (and within certain of the funds, the following accounts) are established and required to be maintained pursuant to the provisions of the General Resolution:

- (1) Loan Fund
- (2) Revenue Fund
- (3) Debt Service Fund

- (a) Interest Account
- (b) Principal Account
- (c) Redemption Account
- (d) Capitalized Interest Account
- (4) Loan Credit Reserve Fund
  - (a) SRF Account
  - (b) Non-SRF Account
- (5) Subsidy Fund
- (6) Administrative Fund
  - (a) Costs of Issuance Account
  - (b) Expense Account
- (7) State Equity Fund
- (8) Rebate Fund

Each of the funds and accounts, or assets for each of the funds and accounts, are deposited with and held by a Depository and maintained by the Trustee pursuant to the provisions of the General Resolution, except for the State Equity Fund, which is held and maintained by the State.

**Loan Fund**

Each Series Resolution authorizing a Series of Bonds will specify the amount of the proceeds of the Bonds of the Series and any other State moneys that are required to be deposited in the Loan Fund. Amounts in the Loan Fund shall be applied by the State from time to time as follows:

- (1) For financing Pledged Loans to Municipalities under the Clean Water Fund Program, including transfers of Pledged Loan capitalized interest to the Revenue Fund;
- (2) As directed in a certificate of an Authorized Officer, for deposit into the Revenue Fund; and
- (3) To the extent that other moneys are not available, for deposit into the Debt Service Fund.

Moneys may be withdrawn from the Loan Fund for financing a Pledged Loan upon a requisition of an Authorized Officer certifying: (1) that the aggregate amount of the requisition is equal to the sum of amounts disbursable to Municipalities pursuant to properly submitted and approved requisitions of such Municipalities; (2) that the amount requisitioned for each Municipality does not exceed the amount available to be disbursed pursuant to that Municipality’s Financial Assistance Agreement and Municipal Obligation; (3) the identity of the Municipalities receiving disbursements from the requisition, the amount of the requisition allocable to each such Municipality, and the designation of the Municipal Obligations evidencing the applicable Pledged Loan; (4) that there is on deposit in the Subsidy Fund an amount at least equal to the Subsidy Fund Requirement; and (5) that the Contribution Amount has been transferred (or deemed transferred) to the Loan Credit Reserve Fund.

Prior to the initial transfer of amounts to a Municipality with respect to a Pledged Loan, the State shall deliver to the Trustee: (1) a copy of the original executed Financial Assistance Agreement evidencing the Pledged Loan to be so made, and (2) a copy of the Municipal Obligation evidencing or securing such Pledged Loan in an aggregate principal amount equal to the maximum permissible Pledged Loan amount.

In addition, money and earnings in the Loan Fund may be transferred to the Revenue Fund, provided that the amount in the Subsidy Fund is at least equal to the Subsidy Fund Requirement.

## **Revenue Fund**

The Trustee shall promptly deposit the following into the Revenue Fund:

- (1) Transfers of capitalized interest on a Pledged Loan from the Loan Fund (which shall be deemed to be Pledged Loan disbursements), as directed in a certificate of an Authorized Officer;
- (2) Other transfers of moneys from the Loan Fund;
- (3) All Pledged Loan Repayments (excluding prepayments of Pledged Loans, which shall be deposited in the Redemption Account of the Debt Service Fund) received by the Trustee; and
- (4) On the business day preceding an interest payment date, interest earned on Investment Obligations in the Loan Credit Reserve Fund (less amounts required to be transferred to the Rebate Fund).

The Revenue Fund shall be applied as follows:

- (1) First, to the Interest Account of the Debt Service Fund for the payment of interest due or to become due on the next succeeding interest payment date;
- (2) Second, to the Principal Account of the Debt Service Fund for the payment of principal and sinking fund installments, if any, on the next succeeding interest payment date; and
- (3) Third, to the Rebate Fund so that the balance in the Fund shall equal the amount required to be deposited therein.

## **Debt Service Fund**

The Trustee shall promptly deposit the following receipts in the Debt Service Fund:

- (1) Any accrued interest received as proceeds of a Series of Bonds as set forth in the applicable Series Resolution, which shall be deposited in the Interest Account;
- (2) All amounts required to be transferred from the Revenue Fund, which shall be deposited first in the Interest Account up to the amount of interest due or to become due on the next succeeding interest payment date, and then in the Principal Account up to the amount of principal or sinking fund installments due or to become due on the next succeeding interest payment date;
- (3) The Subsidy Fund Transfer Amount transferred from the Subsidy Fund, which shall be deposited first in the Interest Account up to the amount of interest due or to become due on the next succeeding interest payment date, and then in the Principal Account up to the amount of principal or sinking fund installments due or to become due on the next succeeding interest payment date;
- (4) All amounts required to be transferred from the Loan Fund, which shall be deposited first in the Interest Account up to the amount of interest due or to become due on the next succeeding interest payment date, and then in the Principal Account up to the amount of principal or sinking fund installments due or to become due on the next succeeding interest payment date;
- (5) Any amounts directed by the State to be transferred from the Administrative Fund, which shall be deposited first in the Interest Account up to the amount of interest due or to become due on the next succeeding interest payment date, and then in the Principal Account up to the amount of principal or sinking fund installments due or to become due on the next succeeding interest payment date;
- (6) Any amounts received by the Trustee for the purpose of redeeming Bonds, which shall be deposited in the Redemption Account; and
- (7) Any portion of Bond proceeds designated by a Series Resolution as capitalized interest on the Bonds, which shall be deposited into the Capitalized Interest Account.

The Trustee shall transfer from the Capitalized Interest Account to the Interest Account on the business day preceding each interest payment date the amount required for the payment of capitalized interest on such Bonds due on such interest payment date.

The Trustee shall pay out of the Interest Account of the Debt Service Fund (1) on each interest payment date, the amount required for the payment of interest on Bonds due on such interest payment date and (2) on any redemption date, the amount required for the payment of accrued interest on Bonds redeemed, unless the payment of such accrued interest shall be otherwise provided for.

The Trustee shall pay out of the Principal Account on each principal payment date or sinking fund redemption date, as applicable (as set forth in a Series Resolution), the amounts required for the payment of such principal on such date or such sinking fund redemption price on such date, as applicable.

The amount accumulated in the Principal Account for each sinking fund redemption may, and if so directed by the State shall, be applied (together with amounts accumulated in the Interest Account of the Debt Service Fund with respect to interest on the Bonds subject to sinking fund redemption) by the Trustee prior to the 45<sup>th</sup> day preceding the sinking fund redemption date, or such shorter period as shall be acceptable to the Trustee, to:

- (1) the purchase of Bonds of the Series and maturity of such Bonds subject to such sinking fund redemption, at prices (including any brokerage and other charges) not exceeding the redemption price payable for such Bonds pursuant to such sinking fund redemption plus unpaid interest accrued to the date of purchase, or
- (2) the redemption of such Bonds if then redeemable by their terms, at the redemption price referred to in paragraph (1) above.

Upon any such purchase or redemption of Bonds of any Series and maturity, for which sinking fund installments shall have been established, an amount equal to the applicable redemption prices thereof shall be credited toward any one or more of such sinking fund installments, as directed by the State in an Authorized Officer's certificate, or failing such direction toward such sinking fund installments in inverse order of their due dates. The portion of any such sinking fund installment remaining after the deduction of any such amounts credited toward such installment (or the original amount of any such sinking fund installment if no such amounts shall have been so credited) shall constitute the unsatisfied balance of such sinking fund installment for the purpose of the calculation of principal installments due on a future date.

If, after all transfers provided for above have been made, the moneys in the Debt Service Fund are insufficient to pay the interest, principal, and sinking fund installments due on Bonds on any interest payment date, the Trustee shall apply amounts from the following funds to the extent necessary to cure the deficiency in the order of priority as provided below:

- (1) First, from the Loan Credit Reserve Fund;
- (2) Second, from the Subsidy Fund;
- (3) Third, from the Loan Fund, which transfers shall not be deemed to be a Pledged Loan disbursement subject to the requirements applicable to Pledged Loan disbursements; and
- (4) Fourth, from any other fund or account (except the Rebate Fund and the State Equity Fund).

As soon as practicable after the 45<sup>th</sup> day preceding the date of any sinking fund redemption, the Trustee shall proceed to call for redemption on such redemption date Bonds of the Series and maturity for which such sinking fund redemption was established in such amount as shall be necessary to complete the retirement of the principal amount specified for such sinking fund redemption. The State may designate the amounts, from the SRF Account and Non-SRF Account, respectively, to be applied by the Trustee for such redemption.

The Trustee shall pay out of the Redemption Account of the Debt Service Fund to Paying Agents on each redemption date (as set forth in a Series Resolution) for any such Bonds for which there have not been made sinking fund installments, the amounts required for the payment of such redemption price on the redemption date and such amounts shall be applied by the Paying Agents to such payments.

### **Loan Credit Reserve Fund**

If at any time the moneys in the Debt Service Fund are insufficient to pay the interest, principal, and sinking fund installments due on Bonds, the Trustee shall apply amounts from the Loan Credit Reserve Fund to the extent necessary to cure the deficiency.

Whenever moneys and securities in the Loan Credit Reserve Fund (excluding earnings required to be transferred to the Revenue Fund) shall exceed the Loan Credit Reserve Fund Requirement, the Trustee may, at the direction of an Authorized Officer, transfer all or any portion of such surplus from the SRF Account to any account within the Clean Water Fund or from the Non-SRF Account to the State Equity Fund. However, if any Municipality is in default with respect to Pledged Loan Repayments, no such transfer shall be made to the extent it would cause the balance in the Loan Credit Reserve Fund to be less than the sum of the Loan Credit Reserve Fund Requirement plus the amount of Pledged Loan Repayments then in default and not otherwise provided for. After a defaulting Municipality has cured its default and has fully resumed its payment obligations under the Financial Assistance Agreement, such surplus amounts may be withdrawn from the Loan Credit Reserve Fund.

See “**GLOSSARY**” for a definition of the Loan Credit Reserve Fund Requirement.

### **Subsidy Fund**

Whenever the money in the Debt Service Fund and money available in the Loan Credit Reserve Fund are insufficient to pay the interest, principal, and sinking fund installments due on Bonds, the Trustee shall transfer amounts from the Subsidy Fund to the Debt Service Fund to the extent necessary to cure the deficiency.

The Trustee shall transfer any amount in the Subsidy Fund in excess of the Subsidy Fund Requirement upon the direction of an Authorized Officer:

- (1) First, to the Loan Credit Reserve Fund to replenish the Loan Credit Reserve Fund to the then-current Loan Credit Reserve Fund Requirement; and
- (2) Second, to the State Equity Fund or for any Program purpose.

See “**GLOSSARY**” for a definition of the Subsidy Fund Requirement and the Subsidy Fund Transfer Amount.

### **Notes**

Whenever the Commission shall authorize the issuance of a Series of Bonds, the Commission is authorized to issue Notes (including renewals thereof) in anticipation of such Series. The principal of and interest on such Notes and renewals thereof shall be payable solely from the proceeds of such Notes or from the proceeds of the sale of the Series of Bonds in anticipation of which such Notes were issued. The proceeds of such Bonds may be pledged for the payment of the principal of and interest on such Notes, and any such pledge shall have a priority over any other pledge of such proceeds created by the General Resolution. Notes shall not be secured by any fund or account established under the General Resolution.

### **Issuance of Additional Bonds Other Than Refunding Bonds**

The State may issue additional Series of Bonds from time to time on a parity with all other Bonds issued pursuant to the General Resolution and secured by an equal charge and lien on the Pledged Receipts and any other security pledged under the General Resolution.

No additional Series of Bonds shall be issued unless:

(1) The principal amount of the additional Bonds then to be issued, together with the principal amount of the Bonds theretofore issued, will not exceed in aggregate principal amount any limitation thereon imposed by law;

(2) All other requirements applicable to the issuance of Bonds are met including the requirement that there be in the Subsidy Fund an amount at least equal to the Subsidy Fund Requirement and there be in the Loan Credit Reserve Fund an amount at least equal to the Loan Credit Reserve Fund Requirement; and

(3) Evidence satisfactory to the Trustee that any credit rating assigned to the proposed Series of Bonds is no lower than the lowest credit rating then assigned by such Rating Agency to any Outstanding Bonds of similar tenor, and no notice has been received from any Rating Agency that the issuance of the proposed Series of Bonds will cause such Rating Agency to lower, suspend, remove, or otherwise modify adversely the credit ratings then assigned by it to any Outstanding Bonds.

### **Refunding Bonds**

The General Resolution authorizes the Commission to issue one or more Series of Refunding Bonds to refund all or any part of one or more Series of outstanding Bonds. Refunding Bonds may be issued only upon receipt by the Trustee (in addition to the other requirements applicable to the issuance of Bonds) of:

(1) Irrevocable instructions to the Trustee to give notice of redemption to the owners of the Bonds being refunded; and

(2) Either Investment Obligations described below under “Defeasance” in such principal amounts, of such maturities, bearing such interest, and otherwise having such terms and qualifications, or such amount of moneys, as shall be necessary to comply with the defeasance provisions of the General Resolution.

### **Payment of Bonds**

The State covenants that it shall duly and punctually pay or cause to be paid the principal or redemption price of and interest on the Bonds, but only from the Pledged Receipts and other revenues or receipts, funds, or moneys pledged therefor as provided in the Act and the General Resolution, at the dates and places and in the manner provided in the Bonds according to the true intent and meaning thereof, and shall duly and punctually satisfy all sinking fund installments becoming payable with respect to any Series of Bonds.

### **Power to Issue Bonds and Make Pledges**

The State represents that it is duly authorized pursuant to law to authorize and issue the Bonds and to adopt the General Resolution and to pledge the Pledged Receipts and other revenues, receipts, funds, or moneys purported to be pledged by the General Resolution in the manner and to the extent provided in the General Resolution. The State represents that the Pledged Receipts and other revenues, receipts, funds, and moneys so pledged are and will be free and clear of any pledge, lien, charge, or encumbrance thereon or with respect thereto prior to, or of equal rank with, the pledge created by the General Resolution, and that all action on the part of the State to that end has been duly and validly taken. The State further represents that the Bonds and the provisions of the General Resolution are and will be the valid and legally enforceable obligations of the State in accordance with their terms and the terms of the General Resolution. The State covenants that it shall at all times, to the extent permitted by law, defend, preserve, and protect the pledge of the Pledged Receipts and revenues, receipts, funds, and moneys pledged under the General Resolution and all the rights of the Bondowners under the General Resolution against all claims and demands of all persons whomsoever.

### **Agreement of the State**

The State pledges and agrees with the Bondowners that the State will not limit or alter the terms of any agreements made with Bondowners or in any way impair the rights and remedies of the Bondowners until

the Bonds, together with the interest thereon, with interest on any unpaid installments of interest, and all costs and expenses in connection with any action or proceeding by or on behalf of the Bondowners, are fully met and discharged.

### **Federal Tax Covenant**

The State covenants that it shall at all times do and perform all acts and things permitted by law and necessary or desirable in order to assure that interest paid on the Bonds shall, for the purposes of federal income taxation, be excluded from the gross income of the recipients thereof.

The State shall not permit at any time any of the proceeds of the Bonds or other funds of the State to be used, directly or indirectly, to acquire any asset or obligation the acquisition of which would cause any Note or Bond to be an “arbitrage bond” for the purposes of Section 148 of the Internal Revenue Code of 1986, as amended.

Notwithstanding the foregoing, the State reserves the right to elect to issue Bonds the interest on which is not exempt from federal income taxation, if such election is made prior to the issuance of such Bonds, and the federal tax covenants contained in the General Resolution shall not apply to such Bonds.

### **Accounts and Reports**

The State shall keep, or cause to be kept, proper books of record and account in which complete and correct entries shall be made of its transactions relating to all Pledged Loan Repayments, Municipal Obligations, the Fees and Charges, if any, and all funds and accounts established by the General Resolution.

The State shall annually, on or before January 1 in each year, file with the Trustee and with the Rating Agencies a copy of the audited financial statements for the preceding Fiscal Year with respect to the Leveraged Loan Program, accompanied by an Accountant’s Certificate, setting forth in complete and reasonable detail: (1) its receipts and expenditures during such Fiscal Year in accordance with the categories or classifications established by the State for its operating and capital outlay purposes; (2) its assets and liabilities at the end of such Fiscal Year, including a schedule of its Pledged Loan Repayments, Municipal Obligations, and Fees and Charges, a list of Municipalities in default, and the status of the funds and accounts established by the General Resolution; and (3) a schedule of its Bond and Notes outstanding and other obligations outstanding at the end of such Fiscal Year, together with a statement of the amounts paid, redeemed, and issued during such Fiscal Year.

A copy of the independent auditor’s report and financial statements for the Environmental Improvement Fund for the years ended June 30, 2008 and 2007 is set forth in **APPENDIX A** to this Part VI of the 2008 Annual Report.

### **Clean Water Revenue Bond Program**

In order to provide sufficient moneys with which to pay the principal and interest and sinking fund installments when due and payable on its Bonds, the State covenants that it shall from time to time, with all practical dispatch and in a sound and economical manner consistent in all respects with the Act and the Water Quality Act as then amended and as interpreted in regulations adopted by EPA and DNR and in effect and with the provisions of the General Resolution, use and apply the proceeds of the Bonds for the Leveraged Loan Program, to finance Pledged Loans pursuant to the Act as so amended and the General Resolution, to earn sufficient interest on its funds and accounts established within the General Resolution to generate income which when combined with moneys received with respect to the Municipal Obligations shall at least equal the principal and interest and sinking fund installments on the Bonds. The State further covenants that it shall do all such acts and things necessary to receive and collect the Pledged Loan Repayments and the interest on all funds and accounts established within the General Resolution and shall diligently enforce, and take all steps, actions, and proceedings for the enforcement of, all terms, covenants, and conditions of the Pledged Loans.

## **Events of Default**

Each of the following events constitutes an “Event of Default”:

- (1) The State shall default in the payment of the principal or redemption price of any Bond when and as the same shall become due whether at maturity or upon call for redemption; or
- (2) The State shall default in the payment of any installment of interest on any Bonds; or
- (3) The State shall fail or refuse to comply with the provisions of the Act or shall default in the performance or observance of any other of the covenants, agreements, or conditions contained in the General Resolution, any Series Resolution, any Supplemental Resolution, or in the Bonds, and such failure, refusal, or default shall continue for a period of 45 days after written notice thereof is given to the State by the Trustee or the owners of not less than 25% in principal amount of Bonds outstanding.

## **Remedies**

Upon the occurrence and continuance of any Event of Default specified in paragraphs (1) or (2) immediately above, the Trustee shall proceed, or upon the occurrence and continuance of any Event of Default specified in paragraph (3) immediately above, the Trustee may proceed, and upon the written request of the owners of not less than 25% in principal amount of the outstanding Bonds shall proceed, to protect and enforce its rights and the rights of the Bondowners by such of the following remedies as the Trustee, being advised by counsel, shall deem most effectual to protect and enforce such rights:

- (1) By mandamus or other suit, action, or proceeding at law or in equity, enforce all rights of the Bondowners, including the right to require the State to collect Pledged Loan Repayments adequate to carry out the covenants and agreements as to, and the pledge of, such Pledged Loan Repayments, and other properties and to require the State to carry out any other covenant or agreement with Bondowners and to perform its duties under the Act;
- (2) Bring suit upon the Bonds;
- (3) By action or suit in equity, require the State to account as if it were the trustee of any express trust for the owners of the Bonds; or
- (4) By action or suit in equity, enjoin any acts or things which may be unlawful or in violation of the rights of the owners of the Bonds.

In the enforcement of any remedy under the General Resolution, the Trustee shall be entitled to sue for, enforce payment on, and receive any and all amounts due from the State for principal, redemption price, interest, or otherwise under any provision of the General Resolution or a Series Resolution or of the Bonds, and unpaid, with interest on overdue payments at the rate or rates of interest specified in such Bonds, together with any and all costs and expenses of collection and of all proceedings under the General Resolution and under such Bonds, without prejudice to any other right or remedy of the Trustee or of the Bondowners, and to recover and enforce a judgment or decree against the State for any portion of such amounts remaining unpaid, with interest, costs, and expenses, and to collect from any moneys available for such purpose, in any manner provided by law, the moneys adjudged or decreed to be payable.

## **Program Expenses**

The State covenants to pay all program expenses when due and payable, but only from the sources provided in the General Resolution.

The State covenants to pay to the Fiduciaries from time to time reasonable compensation for all services rendered under the General Resolution, and also all reasonable expenses, charges, counsel fees, and other disbursements, including those of their attorneys, agents, and employees, incurred in and about the performance of their powers and duties under the General Resolution. The State further agrees to indemnify and save each Fiduciary harmless against any liabilities that it may incur in the exercise and



performance of its powers and duties under the General Resolution, and which are not due to its willful misconduct, negligence, or bad faith.

### **Defeasance**

If the State shall pay or cause to be paid to the owners of all Bonds then outstanding, the principal or redemption price and interest to become due thereon, at the times and in the manner stipulated therein and in the General Resolution, then, at the option of the State, covenants, agreements, and other obligations of the State to the Bondowners shall be discharged and satisfied. In such event, the Trustee shall, upon the request of the State, execute and deliver to the State all such instruments as may be desirable to evidence such discharge and satisfaction and the Fiduciaries shall pay over or deliver to the State all money, securities, and funds held by them pursuant to the General Resolution which are not required for the payment or redemption of Bonds not theretofore surrendered for such payment or redemption.

Bonds or interest installments for the payment at maturity or redemption of which moneys or securities shall have been set aside and shall be held in trust by the Fiduciaries (through deposit by the State of funds for such payment or redemption or otherwise) shall be deemed to have been paid within the meaning and with effect expressed in the immediately preceding paragraph. All outstanding Bonds of any Series shall be deemed to have been paid within the meaning and with the effect expressed in the immediately preceding paragraph if all the following conditions apply:

- (1) In case any of such Bonds are to be redeemed on any date prior to their maturity, the State shall have given to the Trustee in form satisfactory to the Trustee irrevocable instructions to give notice of redemption of such Bonds as provided in the General Resolution.
- (2) There shall have been deposited with the Trustee either moneys in an amount which shall be sufficient, or Investment Obligations, the principal of and the interest on which when due will provide moneys which, together with the moneys, if any, deposited with the Trustee at the same time, shall be sufficient to pay when due the principal or redemption price and interest on such Bonds on and prior to the redemption date or maturity date thereof, as the case may be.
- (3) In the event such Bonds are not by their terms subject to redemption within the next succeeding 60 days, the State shall have given the Trustee irrevocable instructions to publish, as soon as practicable, at least twice, at an interval of not less than seven days between publications, in Authorized Newspapers a notice to the owners of such Bonds that the deposit required by clause (2) above has been made with the Trustee and that said Bonds are deemed to have been paid and stating such maturity or redemption date upon which moneys are to be available for the payment of the principal or redemption price on said Bonds. Neither Investment Obligations nor moneys deposited with the Trustee nor principal or interest payments on any such Investment Obligations shall be withdrawn or used for any purpose other than, and shall be held in trust for, the payment of the principal or redemption price, if applicable, and interest on said Bonds. Any cash received from such principal or interest payments on such Investment Obligations deposited with the Trustee, if not then needed for such purpose, shall, to the extent practicable, be reinvested in Investment Obligations maturing at times and in amounts sufficient to pay when due the principal or redemption price and interest due and to become due on such Bonds on and prior to such redemption date or maturity date thereof, as the case may be, and interest earned from such reinvestment shall be paid over to the State, as received by the Trustee, free and clear of any trust, lien, or pledge.

For the purposes of the defeasance provisions of the General Resolution, Investment Obligations shall mean and include direct general obligations of the United States of America and obligations (including obligations of any federal agency or corporation) the payment of the principal and interest on which, by act of the Congress of the United States or in the opinion of the Attorney General of the United States in office at the time such obligations were issued, are unconditionally guaranteed by the full faith and credit of the United States of America, or so long as such investments will not adversely affect the then current

ratings, if any, assigned to the Bonds by each Rating Agency, any other evidences of an ownership interest in obligations or in specified portions thereof (which may consist of specified portions of the interest thereon) of the character described in this paragraph.

Any moneys held by a Fiduciary in trust for the payment and discharge of any of the Bonds which remain unclaimed for six years after the date when such Bonds have become due and payable, either at their stated maturity dates or by call for earlier redemption, if such moneys were held by the Fiduciary at such date, or for six years after the date of deposit of such moneys if deposited with the Fiduciary after the said date when such Bonds became due and payable, shall, at the written request of the State, be repaid by the Fiduciary to the State, as its absolute property and free from trust, and the Fiduciary shall thereupon be released and discharged with respect thereto and the Bondowners shall look only to the State for the payment of such Bonds; provided, however, that before being required to make any such payment to the State, the Fiduciary shall, at the expense of the State, cause to be published at least once in Authorized Newspapers a notice that said moneys remain unclaimed and that, after a date named in said notice, which date shall not be less than 30 days after the date of the first publication of such notice, the balance of such moneys then unclaimed will be returned to the State.

### **Right to Adopt Another General Resolution**

The State expressly reserves the right to adopt one or more other general resolutions and reserves the right to issue bonds and notes and any other obligations so long as the same are not a charge or lien on the Pledged Receipts or payable from any fund or account (except for the State Equity Fund or the Rebate Fund) established under the General Resolution.

## **GLOSSARY**

The following definitions apply to capitalized terms used in this Part VI of the 2008 Annual Report.

**Accreted Value** means, with respect to any Capital Appreciation Bond, the initial principal amount at which such Capital Appreciation Bond is sold to the initial purchaser by the State without reduction to reflect underwriter's discount, compounded from the date of delivery of such Bonds semiannually on each interest payment date prior to the date of calculation (and including such date of calculation if such date of calculation is an interest payment date) at the original issue yield to maturity less, with respect to Bonds with interest payable on a current basis, interest paid and payable during such period plus, if such date of calculation is not an interest payment date, a portion of the difference between the Accreted Value as of the immediately preceding interest payment date and the Accreted Value as of the immediately succeeding interest payment date calculated based upon an assumption that Accreted Value accrues during any semiannual period in equal daily amounts (based on a 360-day year of twelve 30-day months); provided, however, that the calculation of Accreted Value for purposes of determining whether Bondowners of the requisite amount of Outstanding Bonds have given any requisite demand, authorization, direction, notice, consent, or waiver under the General Resolution shall be based upon the Accreted Value calculated as of the interest payment date immediately preceding such date of calculation (unless such date of calculation is an interest payment date, in which case it shall be calculated as of the date of calculation).

**Act** means Sections 281.58 and 281.59 of the Wisconsin Statutes, as amended.

**Administrative Fund** means the fund of that name established by the General Resolution.

**Aggregate Debt Service** for any period means, with respect to the Bonds, as of any date of calculation, the sum of the amounts of Debt Service for such period.

**Authorized Officer** means the Capital Finance Director of the State and any other person designated in writing to the Trustee by the Capital Finance Director or by the Commission as an Authorized Officer.

**Bond or Bonds** means any bond or bonds, as the case may be, authenticated and delivered under the General Resolution pursuant to a Series Resolution.

**Bondowners or Owner of Bonds or Owner** (when used with reference to Bonds) or any term of similar import means the person or party in whose name the Bond is registered.

**Business Day** means any day other than a Saturday or Sunday or other day on which commercial banks in the city in which the principal office of the Trustee is located are not open for business, except as may be provided in a Series or Supplemental Resolution.

**Capital Appreciation Bonds** means Bonds that provide for the addition of all or any part of accrued and unpaid interest thereon to the principal due thereon upon such terms and for such periods of time as may be determined by the applicable Series Resolution.

**Capitalized Interest Account** means the account of that name established within the Debt Service Fund by the General Resolution.

**Clean Water Fund Program** means the program established pursuant to the Act and operated and administered as part of the Environmental Improvement Fund.

**Code** means the Internal Revenue Code of 1986, as amended from time to time, and all regulations promulgated thereunder to the extent applicable to any Bonds, loans, or Municipal Obligations, as the case may be.

**Commission** means the State of Wisconsin Building Commission or any successor body having the power under the Subchapter II of Chapter 18, as amended, of the Wisconsin Statutes to authorize and direct the issuance of Bonds.

**Contribution Amount** has the meaning set forth in the definition of “Loan Credit Reserve Fund Requirement.”

**Costs of Issuance** means, except as limited in any Series Resolution, any items of expense directly or indirectly payable by or reimbursable to the State and related to the authorization, sale, and issuance of Bonds or Notes and the investment of the proceeds thereof, including, but not limited to, printing costs, costs of reproducing documents, filing and recording fees, initial fees and charges of Fiduciaries, legal fees and charges, professional consultants’ fees, costs of credit ratings, premiums for insurance of the payment of Bonds or Notes, or any fees and expenses payable in connection with any entity insuring the State, the Trustee or the owners of the Bonds or Notes against loss on loans or Municipal Obligations, fees and charges for execution, transportation and safekeeping of Bonds or Notes, costs and expenses of refunding of Bonds or Notes, fees and expenses payable in connection with any Credit Facility, remarketing agreements, tender agent agreements or interest rate indexing agreements, and other costs, charges, and fees in connection with the original issuance of Bonds or Notes.

**Costs of Issuance Account** means the account of that name established within the Administrative Fund by the General Resolution.

**Credit Facility** means a letter of credit, revolving credit agreement, standby purchase agreement, surety bond, insurance policy, guaranty, or similar obligation, arrangement, or instrument issued by a bank, insurance company, or other financial institution or the federal government or an agency thereof which (1) provides for payment of all or a portion of the principal of, Redemption Price of, or interest on any Series of Bonds, (2) provides funds for the purchase of such Bonds or portions thereof, (3) provides deposits for a fund or account under the General Resolution, or (4) provides for or further secures payment of loans or Municipal Obligations, provided that with respect to (3) above, the issuer of such Credit Facility must be rated, or the effect of such Credit Facility must be to cause bonds insured or secured thereby to be rated, by each Rating Agency in a rating category no lower than the then current rating on the Bonds (without such Credit Facility).

**Debt Service** for any period means, as of any date of calculation and with respect to any Series, an amount equal to the sum of (1) interest payable during such period on Bonds of such Series, (2) that portion of the Principal Installments for such Series which are payable during such period, and (3) any “Reimbursement Obligation” or “Parity Reimbursement Obligation” as defined in the General Resolution. Such interest and Principal Installments for such Series shall be calculated on the assumption that no Bonds of such Series Outstanding at the date of calculation will cease to be Outstanding except by reason of the payment of each Principal Installment on the due date thereof.

**Debt Service Fund** means the fund of that name established by the General Resolution.

**Depository** means any bank, trust company, or national banking association, which may be the Trustee, selected by the Commission and approved by the Trustee as a depository of moneys and securities held under the provisions of the General Resolution and its successor or successors.

**Direct Loans** means loans made primarily from the proceeds of federal capitalization grants, the State match, or repayments of Direct Loans, and excludes any Pledged Loan or Proprietary Loan. This type of loan is not funded with Bond proceeds.

**DNR** means the State of Wisconsin Department of Natural Resources.

**DOA** means the State of Wisconsin Department of Administration.

**DTC** means The Depository Trust Company, New York, New York.

**Environmental Improvement Fund** means the nonlapsible trust fund of that name created by Section 25.43, Wisconsin Statutes.

**EPA** means the United States Environmental Protection Agency.

**Expense Account** means the account of that name established within the Administrative Fund established by the General Resolution.

**Fees and Charges** means all fees and charges, if any, charged by the State to Municipalities pursuant to the terms and provisions of Loans or Municipal Obligations but does not include principal of and interest on such Municipal Obligations.

**Fiduciary** or **Fiduciaries** means the Trustee, any Paying Agent, any Depository, or any or all of them, as may be appropriate.

**Financial Assistance Agreement** means any agreement entered into between DNR, DOA, and a Municipality for financial assistance.

**Fiscal Year** means any 12 consecutive calendar months commencing with the second day of June and ending on the first day of the following June.

**General Resolution** means the Clean Water Revenue Bond General Resolution adopted by the Building Commission on March 7, 1991, as amended by resolutions adopted by the Commission on July 30, 2003 and June 28, 2006, as the same may be further amended and supplemented from time to time.

**Information Services** means an institution or other service providing information with respect to called bonds, which shall include but not be limited to those identified in the General Resolution and others designated by an Authorized Officer.

**Interest Account** means the account of that name established within the Debt Service Fund by the General Resolution.

**Investment Obligation** means any of the following that at the time are legal investments for moneys of the State:

(1) direct general obligations of the United States of America and obligations (including obligations of any federal agency or corporation) the payment of the principal and interest on which, by act of the Congress of the United States or in the opinion of the Attorney General of the United States in office at the time such obligations were issued, are unconditionally guaranteed by the full faith and credit of the United States of America, or so long as at the time of their purchase such investments will not adversely affect the then current ratings, if any, assigned to the Bonds by each Rating Agency, any other evidences of an ownership interest in obligations or in specified portions thereof (which may consist of specified portions of the interest thereon) of the character described in this clause (1);

(2) any bonds or other obligations of any state of the United States of America or of any agency, instrumentality or local governmental unit of any such state (a) which are not callable at the option of the obligor or otherwise prior to maturity or as to which irrevocable notice has been given by the obligor to call such bonds or obligations on the date specified in the notice, (b) which are fully secured as to principal and interest and redemption premium, if any, by a fund consisting only of cash or bonds or other obligations of the character described in clause (1) above which fund may be applied only to the payment of interest when due, principal of and redemption premium, if any, on such bonds or other obligations on the maturity date or dates thereof or the specified redemption date or dates pursuant to such irrevocable instructions, as appropriate, (c) as to which the principal of and interest on the bonds and obligations of the character described in clause (1) above which have been deposited in such fund along with any cash on deposit in such fund is sufficient to pay interest when due, principal of and redemption premium, if any, on the bonds or other obligations described in this clause (2) on the maturity date or dates thereof or on the redemption date or dates specified in the irrevocable instructions referred to in subclause (a) of this clause (2), as appropriate, and (d) which at the time of their purchase under the General Resolution bear the highest rating available from each Rating Agency;

(3) bonds, debentures, participation certificates (representing a timely guaranty of principal and interest), notes or similar evidences of indebtedness of any of the following: Federal Financing Bank, Federal Home Loan Bank System, Federal Farm Credit Bank, Federal National Mortgage Association (excluding “stripped” securities), Federal Home Loan Mortgage Corporation, Resolution Funding Corporation, Government National Mortgage Association, Student Loan Marketing Association, or Tennessee Valley Authority;

(4) public housing bonds issued by public agencies or municipalities and fully secured as to the payment of both principal and interest by a pledge of annual contributions under an annual contributions contract or contracts with the United States of America; or temporary notes, preliminary notes, or project notes issued by public agencies or municipalities, in each case fully secured as to the payment of both principal and interest by a requisition or payment agreement with the United States of America; provided, however, that any investment purchased pursuant to this clause (4) shall be rated at the time of its purchase by each Rating Agency no lower than the rating assigned to the Bonds by such Rating Agency;

(5) obligations of any state of the United States of America or of any political subdivision or public agency or instrumentality thereof, including the State, provided that at the time of their purchase under the General Resolution such obligations are rated by each Rating Agency no lower than the rating assigned to the Bonds by such Rating Agency;

(6) direct obligations of the State or obligations guaranteed by the State that have the same rating as direct obligations of the State;

(7) prime commercial paper of a corporation incorporated under the laws of any state of the United States of America, having at the time of their purchase under the General Resolution the highest rating available from each Rating Agency;

(8) interest-bearing time deposits, certificates of deposit, or other similar banking arrangements with banks (which may include any Fiduciary), provided such deposits are made with banks rated by each Rating Agency at the time the deposit is made no lower than the rating assigned to the Bonds by such Rating Agency;

(9) shares of a diversified open-end management investment company as defined in the Investment Company Act of 1940, which is a money market fund, which are rated at the time of their purchase by each Rating Agency no lower than the rating assigned to the Bonds by such Rating Agency;

(10) repurchase agreements for obligations of the type specified in clauses (1) and (3) above, provided either (a) the repurchase agreement is an unconditional obligation of the counterparty and such counterparty is rated at the time of its purchase by each Rating Agency no lower than the rating assigned to the Bonds by such Rating Agency or (b) the repurchase agreement is an obligation of a counterparty that is rated at the time of its purchase by each Rating Agency in an investment grade category and is collateralized by obligations which are marked to market daily and have a value equal to not less than the percentage of the amount thereby secured specified by each Rating Agency, taking into account the maturity of such obligations;

(11) any investment obligation or deposit the investment in which will not, at the time such investment is made, adversely affect the then current ratings, if any, assigned to the Bonds by each Rating Agency;

(12) any investment agreement with a bank, bank holding company, insurance company, or other financial institution rated at the time such investment is made by each Rating Agency no lower than the rating assigned to the Bonds by such Rating Agency or guaranteed by an entity rated by each Rating Agency no lower than the rating assigned to the Bonds by such Rating Agency; and

(13) the Local Government Pooled–Investment Fund of the State established under Chapter 25 of the Wisconsin Statutes.

**Loan Credit Reserve Fund** means the fund of that name established by the General Resolution.

**Loan Credit Reserve Fund Requirement** means and is calculated as follows:

(1) DOA has delivered to the Trustee, with respect to each Rating Agency, a schedule of credit quality categories and loan credit reserve fund requirements (each a **Loan Credit Reserve Fund Schedule** or **Schedule**) approved by such Rating Agency. Each Schedule sets forth the percentage of the annual debt service attributable to each Loan disbursement from the Loan Fund to be deposited in the Loan Credit Reserve Fund with respect to each Loan disbursement. A Schedule may be amended from time to time upon the presentation to the Trustee of a certificate of an Authorized Officer, supported by a certificate from the Rating Agency to which such Schedule applies, confirming that such amendment to the Schedule will not adversely affect the then-outstanding rating assigned to the Bonds by such Rating Agency.

(2) The amount required in the Schedules for each Loan disbursement from the Loan Fund is the “**Contribution Amount**”.

(3) The Loan Credit Reserve Fund Requirement shall be, as of any date of calculation, the total Contribution Amount derived from each Schedule (and if the Schedules provide for different total Contribution Amounts, then the highest total Contribution Amount) that would be required were all disbursements from the Loan Fund outstanding to be disbursed on that date, based on the then-current Schedules.

**Loan Fund** means the fund of that name established by the General Resolution.

**Municipal Obligations** means the bonds, notes, or other evidences of debt issued by any Municipality and authorized by law and acquired by the State as evidence of indebtedness of a Pledged Loan, Direct Loan, or Proprietary Loan to the Municipality pursuant to the Act. Municipal Obligations may constitute any of a combination of the following: a revenue obligation secured by a covenant to assess user fees and a pledge of the utility's revenues, a revenue obligation secured by special assessments and other utility revenue and a pledge of the utility's revenues, or a general obligation secured by a tax levy and a pledge of all available financial resources of the Municipality.

**Municipality** means a political subdivision of the State constituting a "municipality" within the meaning of the Act, duly organized and existing under the laws of the State and any successor entity or a federally recognized American Indian tribe or band in the State.

**Non-SRF Account** means account of that name established within the Loan Credit Reserve Fund.

**Notes** means any bond anticipation notes issued by the State pursuant to the Act.

**Outstanding**, when used with reference to Bonds, other than Bonds owned or held by or for the account of the State, means, as of any date, Bonds theretofore or then being delivered under the provisions of the General Resolution, except: (1) any Bonds cancelled by the Trustee or any Paying Agent at or prior to such date, (2) any Bonds for the payment or redemption of which moneys equal to the principal amount or Redemption Price thereof, as the case may be, with interest to the date of maturity or redemption date, shall be held by the Trustee or the Paying Agents in trust (whether at or prior to the maturity or redemption date), provided that if such Bonds are to be redeemed, irrevocable notice of such redemption shall have been given as provided in the General Resolution or provision satisfactory to the Trustee shall have been made for the giving of such notice, (3) any Bonds in lieu of or in substitution for which other Bonds shall have been delivered pursuant to the General Resolution, and (4) Bonds deemed to have been paid as provided in the General Resolution. In determining whether Bondowners of the requisite amount of Outstanding Bonds have given any requisite demand, authorization, direction, notice, consent, or waiver under the General Resolution, the principal amount of a Capital Appreciation Bond that shall be deemed Outstanding for such purposes shall be the Accreted Value thereof.

**Parity Reimbursement Obligation** means the obligation of the State to directly reimburse the issuer of a Credit Facility for amounts paid under the terms of such Credit Facility, together with interest thereon, whether or not such obligation to so reimburse is evidenced by a promissory note or other similar instrument, which obligation shall be secured on a parity with the lien created by the General Resolution.

**Paying Agent** for the Bonds of any Series means the bank, trust company, or national banking association, which may be the Trustee, and its successor or successors, appointed pursuant to the provisions of the General Resolution and a Series Resolution or any other resolution of the Commission adopted prior to authentication and delivery of the Series of Bonds for which such Paying Agent or Paying Agents shall be so appointed.

**Pledged Loan or Leveraged Loan** means a loan made by the State to a Municipality from the Loan Fund pursuant to a Financial Assistance Agreement and the Act. This type of loan is funded from the Loan Fund and with Bond proceeds.

**Pledged Loan Repayments or Leveraged Loan Repayments** means any payment on a Pledged Loan pursuant to a Financial Assistance Agreement, or on the Municipal Obligations evidencing and securing the same, on account of the principal, interest, and premium, if any, due on such Pledged Loan, including scheduled payments of principal and interest on such Loan or Municipal Obligation, any payment made to cure a default, prepayments of principal or interest, and any additional amounts payable upon prepayment of such Pledged Loan or Municipal Obligations, and any amounts paid with respect to such Pledged Loan or Municipal Obligation on account of (1) acceleration of the due date of such Pledged Loan or such Municipal Obligation, (2) the sale or other disposition of such Pledged Loan or the Municipal Obligations and other collateral securing such Pledged Loan, (3) the receipt of proceeds of any

insurance or guaranty of such Pledged Loan or Municipal Obligations or any Credit Facility applicable to such Pledged Loan or Municipal Obligations, and (4) the exercise of any right or remedy granted to the State and available under law or the applicable Financial Assistance Agreement upon default on such Pledged Loan or Municipal Obligations, but specifically excluding any payment of Fees and Charges.

**Pledged Receipts** means:

- (1) all Pledged Loan Repayments, including both timely and delinquent payments,
- (2) Fees and Charges held or collected by the State,
- (3) any moneys received by the State under Section 281.59 (11)(b) of the Wisconsin Statutes (that is, State payments intercepted by DOA and taxes collected by county treasurers) upon a default under a Municipal Obligation,
- (4) any moneys made available to the Clean Water Fund Program pursuant to Section 281.59 (13m) of the Wisconsin Statutes (that is, as a result of the designation of an individual Loan as one to which the State's "moral obligation" applies),
- (5) any moneys collected by recourse to collateral and security devices under the Municipal Obligations, and
- (6) any other moneys held or received by the State or the Trustee relating to the Municipal Obligations.

**Principal Account** means the account of that name established within the Debt Service Fund by the General Resolution.

**Principal Installment** means, as of any date of calculation and with respect to any Series of Bonds Outstanding, (1) the principal amount or Accreted Value of Bonds of such Series due on any payment date for which no Sinking Fund Installments have been established, or (2) the Sinking Fund Installment due on a date for Bonds of such Series, or (3) if such dates coincide, the sum of such principal amount or Accreted Value of Bonds and of such Sinking Fund Installment(s) due on such date; in each case in the amounts and on the dates as provided in the Series Resolution authorizing such Series of Bonds; provided, however, that Principal Installments shall not include the principal of Notes.

**Project** means any municipal project for the design, acquisition, construction, improvement, repair, reconstruction, renovation, or expansion of any municipal wastewater collection or treatment system or water supply system that is eligible for financing by the State pursuant to the Act.

**Proprietary Loan** means financial assistance made primarily from the proceeds of State general obligation bonds or repayment of Proprietary Loans, and excludes any Direct Loan or Pledged Loan. This financial assistance is not funded with Bond proceeds.

**Rating Agency** means a credit rating agency which is nationally recognized for skill and expertise in rating the credit of obligations similar to the Bonds and which has assigned and currently maintains a rating on any Outstanding Bonds at the request of the State (which request may be withdrawn by the State so long as following such withdrawal of request, the Bonds are rated by at least two Rating Agencies), and any successor to any such agency by merger, consolidation, or otherwise.

**Rebate Fund** means the fund of that name established by the General Resolution.

**Record Date** means, unless otherwise determined by a Series Resolution for a Series of Bonds, the close of business on the 15th day preceding a payment date or, if such day shall not be a Business Day, the immediately preceding Business Day. For the 2006 Series 2 Bonds and all subsequently issued Bonds, each respective Series Resolution provides that **Record Date** means the close of business on the 15th day (whether or not a business day) of the calendar month next preceding the interest payment date.



**Redemption Account** means the account of that name established within the Debt Service Fund by the General Resolution.

**Redemption Price**, means (1) when used with respect to a Bond other than a Capital Appreciation Bond, or a portion of a Bond to be redeemed, means the principal amount of such Bond or such portion thereof plus the applicable premium, if any, payable upon redemption thereof, plus interest to the redemption date, pursuant to the General Resolution and the applicable Series Resolution and (2) when used with respect to a Capital Appreciation Bond, “Redemption Price” means the Accreted Value on the date of redemption of such Bond or portion thereof plus the applicable premium, if any, pursuant to the General Resolution and the applicable Series Resolution.

**Refunding Bonds** means Bonds issued to refund other Bonds.

**Revenue Fund** means the fund of that name established by the General Resolution.

**Series of Bonds or Bonds of a Series** or words of similar meaning means the series of Bonds authorized by a Series Resolution.

**Series Resolution** means a resolution of the Building Commission authorizing the issuance of a Series of Bonds in accordance with the terms and provisions of the General Resolution.

**Sinking Fund Installment** means, as of any particular date of calculation, (i) the amount required by the General Resolution and a Series Resolution to be deposited by the State for the retirement of Bonds which are stated to mature subsequent to such date or (ii) the amount required by the General Resolution and a Series Resolution to be deposited by the State on a date for the payment of Bonds at maturity on a subsequent date.

**State** means the State of Wisconsin.

**State Equity Fund** means the fund of that name established by the General Resolution.

**Subsidy Fund** means the fund of that name established by the General Resolution.

**Subsidy Fund Requirement** means that amount which, when invested as permitted in the General Resolution, is projected by an Authorized Officer to result in an amount being available during each period commencing on an interest payment date and ending on the next interest payment date (**Period**) which is at least equal to the amount by which Aggregate Debt Service payable during the Period exceeds the sum of (1) scheduled disbursements from the Capitalized Interest Account and (2) Loan Repayments scheduled to be received during the Period from sources other than transfers of Loan capitalized interest from the Loan Fund. In making the projections set forth above, the State may treat undisbursed amounts in the Loan Fund as if (a) such undisbursed amounts were invested at an appropriate rate of interest to the final maturity of Bonds and (b) such undisbursed amounts and the earnings thereon were transferred from time to time to the Revenue Fund to pay debt service, and for purposes of calculating the Subsidy Fund Requirement, such amounts may be treated as if they were Loan Repayments made pursuant to clause (2) above; provided that prior to each Loan disbursement the State recalculates the Subsidy Fund Requirement assuming for purposes of calculation that the disbursement has been made (and is repayable in accordance with the applicable Municipal Obligations).

**Subsidy Fund Transfer Amount** means, with respect to any Interest Payment Date, the amount by which Aggregate Debt Service payable during the Period (as such term is used in the definition of Subsidy Fund Requirement) ending on such Interest Payment Date exceeds the sum of (1) Loan Repayments scheduled to be received and delinquent Loan Repayments actually received during the Period, (2) earnings on the Loan Credit Reserve Fund deposited in the Revenue Fund during the Period, (3) any moneys on deposit in the Revenue Fund, the Interest Account of the Debt Service Fund, or the Principal Account of the Debt Service Fund at the beginning of the Period, (4) any amounts in the Loan Fund transferred to the Revenue Fund during the Period as directed in a certificate of an Authorized

Officer, and (5) amounts scheduled to be transferred from the Capitalized Interest Account to the Interest Account during the Period.

**Supplemental Resolution** means a resolution supplemental to or amendatory of the General Resolution, adopted by the Commission in accordance with the General Resolution.

**Trustee** means U.S. Bank National Association, and its successor or successors and any other bank, trust company, or national banking association at any time substituted in its place pursuant to the General Resolution.

**APPENDIX A**  
**AUDITED FINANCIAL STATEMENTS**

The following are the independent auditor's report and financial statements for the Environmental Improvement Fund for the years ended June 30, 2008 and 2007, along with supplemental information as of June 30, 2008, and the independent auditor's report and financial statements for the Leveraged Loan Portfolio for the year ended June 1, 2008.

Financial statements present the financial position, results of operations and cash flows of the Environmental Improvement Fund for the fiscal years ended June 30, 2008 and 2007. These financial statements are not intended to predict future cash flows that will be available for the benefit of bondholders pursuant to the bond resolutions.

Virchow, Krause & Company, LLP, the independent auditors of the Environmental Improvement Fund, has not been engaged to perform and has not performed, since the date of their reports included on the following pages, any procedures on the financial statements addressed in those reports. Virchow, Krause & Company, LLP also has not performed any procedures related to this Part VI of the 2008 Annual Report.

{This page number is the last sequential page number of the 2008 Annual Report to be used in this Part VI of the 2008 Annual Report. The following uses page numbers from the financial statements and independent auditor's report. The sequential page numbers for the 2008 Annual Report continue in Part VII.}

**STATE OF WISCONSIN  
ENVIRONMENTAL IMPROVEMENT FUND  
AND  
LEVERAGED LOAN PORTFOLIO**

**STATE OF WISCONSIN**

**ENVIRONMENTAL IMPROVEMENT FUND**

FINANCIAL STATEMENTS

For the Years Ended June 30, 2008 and 2007,

SUPPLEMENTAL INFORMATION

For the Year Ended June 30, 2008, and  
Independent Auditors' Report

**AND**

**LEVERAGED LOAN PORTFOLIO**

FINANCIAL STATEMENTS

For the Year Ended June 1, 2008 and  
Independent Auditors' Report

# STATE OF WISCONSIN

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## INDEPENDENT AUDITORS' REPORT

To the Secretary of the Department of Administration  
and the Secretary of the Department of  
Natural Resources of the State of Wisconsin

We have audited the accompanying financial statements of the State of Wisconsin Environmental Improvement Fund, an enterprise fund of the State of Wisconsin, as of June 30, 2008 and 2007, and for the years then ended as listed in the table of contents. These financial statements are the responsibility of management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the financial statements present only the State of Wisconsin Environmental Improvement Fund and are not intended to present fairly the financial position of the State of Wisconsin, and the changes in its financial position and its cash flows in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the State of Wisconsin Environmental Improvement fund as of June 30, 2008 and 2007, and the changes in its financial position and its cash flows for the years then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 11, 2008 on our consideration of the State of Wisconsin Environmental Improvement Fund's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

To the Secretary of the Department of Administration  
and the Secretary of the Department of  
Natural Resources of the State of Wisconsin

The State of Wisconsin Environmental Improvement Fund has not presented the management's discussion and analysis that accounting principles generally accepted in the United States of America require to supplement, although not to be part of, the financial statements.

The supplemental information as identified in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated in all material respects in relation to the financial statements taken as a whole.

The "Other Information" on page 34 is presented for informational purposes only and is not a required part of the financial statements of the State of Wisconsin Environmental Improvement Fund. The information has not been audited by us and, accordingly, we express no opinion on such information.

Madison, Wisconsin  
November 11, 2008

*Vuchow-Krause + Company LLP*



**STATE OF WISCONSIN  
ENVIRONMENTAL IMPROVEMENT FUND**

STATEMENTS OF NET ASSETS  
June 30, 2008 and 2007

	2008	2007
<b>ASSETS</b>		
Current Assets		
Unrestricted cash and cash equivalents	\$ 210,929,526	\$ 241,042,241
United States Treasury Notes, purchased in connection with forward delivery agreements, at cost	47,734,249	37,807,955
Receivables		
Loans to local governments - current portion	131,939,118	118,498,080
Due from other funds	21,516	92,302
Due from other governmental entities	8,103,008	8,663,236
Accrued investment income	420,379	386,506
Other	670,016	-
Prepaid items	21,649	21,746
Total Current Assets	399,839,461	406,512,066
Noncurrent Assets		
Restricted assets - cash equivalents	92,102,609	84,820,742
Investments - State of Wisconsin general obligation clean water bonds, at fair value	147,407,901	131,518,191
Loans to local governments	1,583,604,221	1,446,969,692
Prepaid items	251,897	268,784
Deferred debt expense	2,981,401	2,492,809
Total Noncurrent Assets	1,826,348,029	1,666,070,218
<b>TOTAL ASSETS</b>	<b>\$ 2,226,187,490</b>	<b>\$ 2,072,582,284</b>
<b>LIABILITIES AND NET ASSETS</b>		
Current Liabilities		
Accrued expenses	\$ 167,881	\$ 146,396
Accrued interest on bonds	5,134,176	3,086,323
Due to other funds	1,432,922	1,301,185
Due to other governmental entities	143,488	81,804
Revenue obligation bonds - current maturities	60,730,000	54,985,000
Total Current Liabilities	67,608,467	59,600,708
Noncurrent Liabilities		
Revenue obligation bonds, net (including deferred charge)	737,249,116	691,196,076
Due to other governmental entities	1,227,249	761,445
Accrued expenses	59,495	45,640
Total Noncurrent Liabilities	738,535,860	692,003,161
Total Liabilities	806,144,327	751,603,869
Net Assets		
Restricted for environmental improvement	1,392,936,109	1,291,657,742
Unrestricted	27,107,054	29,320,673
Total Net Assets	1,420,043,163	1,320,978,415
<b>TOTAL LIABILITIES AND NET ASSETS</b>	<b>\$ 2,226,187,490</b>	<b>\$ 2,072,582,284</b>

See accompanying notes to financial statements.

**STATE OF WISCONSIN  
ENVIRONMENTAL IMPROVEMENT FUND**

STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS  
For the Years Ended June 30, 2008 and 2007

	2008	2007
<b>OPERATING REVENUES</b>		
Loan interest	\$ 26,310,790	\$ 25,451,959
Interest income used as security for revenue bonds	18,957,040	18,393,515
Total Operating Revenues	45,267,830	43,845,474
 <b>OPERATING EXPENSES</b>		
Interest	36,438,974	36,162,558
Salaries and benefits	4,147,404	3,824,138
Contractual services and other	1,766,459	1,157,889
Total Operating Expenses	42,352,837	41,144,585
 Operating Income	2,914,993	2,700,889
 <b>NONOPERATING REVENUES (EXPENSES)</b>		
Investment income	7,457,971	8,886,147
Investment income used as security for revenue bonds	13,750,638	15,834,692
Operating grants	41,453,991	41,235,370
Hardship grants awarded	(1,082,969)	(1,526,080)
Total Nonoperating Revenues, Net	61,579,631	64,430,129
 <b>INCOME BEFORE TRANSFERS</b>	64,494,624	67,131,018
 Transfers in	34,570,124	22,457,455
 <b>Increase in Net Assets</b>	99,064,748	89,588,473
 TOTAL NET ASSETS - Beginning of Year	1,320,978,415	1,231,389,942
 <b>TOTAL NET ASSETS - END OF YEAR</b>	\$ 1,420,043,163	\$ 1,320,978,415

See accompanying notes to financial statements.

**STATE OF WISCONSIN  
ENVIRONMENTAL IMPROVEMENT FUND**

STATEMENT OF CASH FLOWS  
For the Years Ended June 30, 2008 and 2007

	2008	2007
<b>CASH FLOWS USED BY OPERATING ACTIVITIES</b>		
Payments to employees for services	\$ (5,262,676)	\$ (3,723,101)
Reimbursement of salaries	1,935,938	-
Payments to suppliers and other	(3,061,936)	(898,259)
Other operating revenues	49,778	3,843
Net Cash Flows Used by Operating Activities	(6,338,896)	(4,617,517)
<b>CASH FLOWS FROM (USED BY) NONCAPITAL FINANCING ACTIVITIES</b>		
Operating grants received	42,239,816	40,968,591
Grants paid	(1,082,969)	(1,526,080)
Transfers in	34,570,124	22,457,455
Proceeds from issuance of long-term debt	107,213,970	104,149,018
Refunding bond proceeds deposited in irrevocable trust	29,275,000	-
Retirement of long-term debt	(83,085,000)	(47,085,000)
Interest payments	(36,323,513)	(38,242,220)
Net Cash Flows From (Used by) Noncapital Financing Activities	92,807,428	80,721,764
<b>CASH FLOWS FROM (USED BY) INVESTING ACTIVITIES</b>		
Origination of loans	(274,142,350)	(191,122,865)
Collection on loans	124,066,783	118,060,351
Interest received on loans	32,610,025	38,175,265
Purchase of investments	(122,368,310)	(103,614,986)
Liquidation of investments	85,542,016	75,614,953
Investment and interest income	44,992,456	43,617,004
Net Cash Flows From (Used by) Investing Activities	(109,299,380)	(19,270,278)
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	(22,830,848)	56,833,969
CASH AND CASH EQUIVALENTS - Beginning of Year	325,862,983	269,029,014
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<b>\$ 303,032,135</b>	<b>\$ 325,862,983</b>

	<u>2008</u>	<u>2007</u>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Operating income	\$ 2,914,993	\$ 2,700,889
<b>ADJUSTMENTS TO RECONCILE OPERATING INCOME TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Amortization	(1,591,259)	(1,538,042)
Interest income classified as investing activity	(45,218,052)	(43,799,430)
Interest expense classified as noncapital financing activity	35,572,300	38,301,261
Changes in assets and liabilities		
Due from other funds	2,287,571	(2,512,437)
Other receivables	(670,016)	-
Prepaid items	16,984	15,498
Deferred debt expense	(162,129)	-
Accrued expenses	35,338	13,405
Accrued interest on bonds	2,457,933	(600,660)
Due to other funds	(2,085,047)	2,760,999
Due to other governmental entities	102,488	41,000
Total Adjustments	<u>(9,253,889)</u>	<u>(7,318,406)</u>
<b>NET CASH FLOWS FROM OPERATING ACTIVITIES</b>	<u>\$ (6,338,896)</u>	<u>\$ (4,617,517)</u>
<b>RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET ASSETS</b>		
Unrestricted cash and cash equivalents - statement of net assets	\$ 210,929,526	\$ 241,042,241
Restricted cash and cash equivalents - statement of net assets	<u>92,102,609</u>	<u>84,820,742</u>
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<u>\$ 303,032,135</u>	<u>\$ 325,862,983</u>

**NONCASH INVESTING AND NONCAPITAL FINANCING ACTIVITIES: NONE**

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

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### **NOTE 1 – NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

---

**Reporting Entity**—The State of Wisconsin Environmental Improvement Fund (the “Fund”) is an enterprise fund of the State of Wisconsin (the “State”) administered by the State of Wisconsin Department of Natural Resources (the “DNR”) and the State of Wisconsin Department of Administration (the “DOA”).

The Fund was established with the adoption of the 1997-1999 State of Wisconsin budget. The Fund replaced the Clean Water Fund Program and expanded loan activity to include drinking water system loans and brownfield loans. The Fund provides for three separate environmental financing programs: the Clean Water Fund Program, the Safe Drinking Water Loan Program, and the Land Recycling Loan Program.

The Clean Water Fund Program was established in 1990 and provides financial assistance to municipalities at subsidized interest rates for the purpose of constructing or improving municipal wastewater facilities. The Safe Drinking Water Loan Program was established in 1997 and provides municipal loans for the construction or repair of municipal drinking water facilities. The following four loan portfolios comprise the Environmental Improvement Fund:

- **Leveraged Loan Portfolio**—This portfolio is funded by proceeds of revenue obligation bonds and operating transfers from the State. Assets in this portfolio are used for loans for Wisconsin municipal wastewater projects that meet applicable State eligibility and reporting requirements of the Clean Water Fund Program.
- **Direct Loan Portfolio**—This portfolio is funded by the U.S. Environmental Protection Agency (the “EPA”) grants and operating transfers from the State (i.e., a minimum 20% match of EPA capitalization grant). Repayments from loans in this portfolio are also used to fund new loans. Loans in this portfolio are made for wastewater projects that comply with EPA eligibility and reporting requirements of the Clean Water Fund Program.
- **Proprietary Loan/Grant Portfolio**—This portfolio is funded by operating transfers from the State. Assets of this portfolio are used to fund both loans and hardship grants for qualifying wastewater projects. Repayments from loans in this portfolio may be used to fund new loans or hardship grants under the Clean Water Fund Program.
- **Drinking Water Loan Portfolio**—This portfolio is funded by the EPA grants and operating transfers from the State (the State is required to match a minimum of 20% of EPA grants). Repayments from loans in this portfolio may be used to fund new loans. Loans in this portfolio are made for drinking water projects that comply with EPA eligibility and reporting requirements under the Safe Drinking Water Loan Program.

The Land Recycling Loan Program is a municipal loan program for the remediation of contaminated lands. There have been ten loans granted under this program for a total of \$15,218,891. As of June 30, 2007, there were nine loans granted under this program for a total of \$14,415,429. As of June 30, 2008 and 2007, the total amount drawn on these loans was \$12,630,747 and \$11,617,397, respectively. The Land Recycling Program loans are included in the Clean Water Fund Program – Direct Loan Portfolio for reporting purposes.

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

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### **NOTE 1 – NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

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**Reporting Entity** (cont.)—The Fund applies all applicable Governmental Accounting Standards Board (“GASB”) pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

**Net Operating Income/Loss**—The Fund incurred net operating income of \$2.9 million in 2008 and net operating income of \$2.7 million in 2007. Management expects the Fund will generally incur net operating losses in most years. As explained in Note 2, a loss will generally result from the Fund’s statutory mission to provide loans to municipalities at interest rates below the Fund’s own cost of funds. Previous losses have historically been funded by EPA grants and operating transfers from the State of Wisconsin. EPA grants were approximately \$41.4 million and \$41.2 million in 2008 and 2007, respectively, and are classified as operating grants. Operating transfers from the State of Wisconsin were approximately \$3.2 million and \$8.5 million in 2008 and 2007, respectively, and are classified as transfers in. Management expects the grants and transfers will continue for the foreseeable future sufficient to fund both the anticipated future net operating losses and, together with additional borrowing, to fund additional loans to municipalities.

**Loans Receivable**—Loans receivable are recorded at cost. Direct costs to originate loans are not material and are expensed as incurred. Fees received to originate loans are not material and are recorded as income when received.

**Interest on Loans Receivable**—Interest on loans receivable is recognized on an accrual basis and recorded within Due From Other Governmental Entities on the statements of net assets.

**Investments**—The Fund may invest in direct obligations of the United States and Canada, securities guaranteed by the United States, certificates of deposit issued by banks in the United States, and solvent financial institutions in the State, commercial paper and nonsecured corporation notes and bonds, bankers acceptances, participation agreements, privately placed bonds and mortgages, common and preferred stock and other securities approved by applicable sections of the Wisconsin Statutes, bond resolutions, and various trust indentures (see Note 3 to the financial statements).

**United States Treasury Notes, Purchased in Connection with Forward Delivery Agreements**—The Fund holds United States Treasury Notes as investments at June 30, 2008 and 2007 and records the notes at cost. The Fund purchased these securities in accordance with the Forward Delivery Agreements (see Note 4).

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

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### **NOTE 1 – NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

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**United States Treasury Notes, Purchased in Connection with Forward Delivery Agreements** (cont.)—GASB Statement No. 31 (GASB No. 31) states that investments in participating interest-earning investment contracts must be reported at fair value. The four forward delivery agreements with Wachovia Bank, NA (“Wachovia”); one forward delivery agreement with Westdeutsche Landesbank Girozentral (“WestLB”); and two forward delivery agreements with JP Morgan Chase Bank (“JP Morgan”) described in Note 4 would be considered participating investment contracts under GASB No. 31. Management has accounted for the agreements as investments in short-term U.S. treasury notes, at cost, rather than as investment contracts at fair value because management believes the difference between cost and fair value does not have a material impact on the financial statements. At June 30, 2008, the fair value of the Fund’s interest in these three agreements was below the cost of the treasury securities owned by approximately \$680,000. At June 30, 2007, the fair value exceeded the cost by \$20,000.

**Investments**—Investments that are stated at fair value include the State of Wisconsin Investment Board Local Government Investment Pool (see Note 3) and the State of Wisconsin General Obligation Clean Water Bonds (see Note 8). The Fund has received fair value information for investments from external sources. Changes in the fair value of investments are included in investment income. All other investments are reported at cost. Accrued interest on investments is recorded as earned. To the extent interest income on investments exceeds applicable arbitrage limits specified in the internal Revenue Code; the amount that must be rebated (“estimated arbitrage”) to the U.S. Treasury is recorded as a reduction of investment income (see Note 9). Investment transactions are recorded on the trade date.

**Deferred Debt Expense**—Issuance costs relating to the revenue obligation bonds are capitalized and are being amortized as a component of interest expense using the effective rate method.

**Revenue Obligation Bonds**—Interest expense on revenue obligation bonds is recognized on an accrual basis.

**Debt Defeasance**—Advance refundings of debt obligations that meet the criteria of GASB Statement No. 23 are recorded as an extinguishment of debt. The securities held in trust and the defeased obligations are not reported in the financial statements (see Note 7).

**Deferred Charge**—The Fund defers the difference between the reacquisition price and the net carrying amount of defeased debt and amortizes it as a component of interest expense over the shorter of the remaining life of the old debt or the life of the new debt. The unamortized deferred charge related to debt defeasance is classified as a reduction of revenue obligation bonds.

**Cash Equivalents**—The Fund considers all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents. The Fund also considers as cash equivalents guaranteed investment contracts or repurchase agreements permitting withdrawals required by the bond resolution to meet insufficiencies in debt service payments. Repurchase agreements and guaranteed investment contracts are valued at cost because they are nonparticipating contracts due to the non-negotiability of these investments and because the amount of any withdrawals made do not consider market interest rates.

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

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### NOTE 1 – NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

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**Cash Equivalents** (cont.)—Cash and cash equivalents in the Direct Loan Portfolio and Leveraged Loan Portfolio, while classified as unrestricted assets under accounting principles generally accepted in the United States (“GAAP”), are restricted as to use under federal statute and code and under the Clean Water Revenue Bond covenants and indenture. Those federal restrictions require that, with few exceptions, the funds can only be used for purposes of making loans to municipalities for program purposes, and that the funds must be kept available “in perpetuity” for such purposes. Likewise, the Clean Water Revenue Bond indenture specifies the use of bond proceeds, proceeds from loan repayments, and money in other accounts created under the bond indenture.

**Restricted Assets**—Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements. The restricted assets will be used for retirement of related long-term debt in the event that sufficient resources are not otherwise available.

**Net Assets**—Net assets are classified as either restricted or unrestricted based on the presence or absence of restrictions.

**Revenue Recognition**—Loan interest and investment income are recognized as revenue when earned. Operating grants are recognized as revenue in the period the related expenditure occurs and include \$41.4 million and \$41.2 million of EPA contributions in 2008 and 2007, respectively.

**Hardship Grants**—Hardship grants are recognized as an expense when the funds are granted and disbursed.

**Transfers In/(Out)**—Transfers in consist of capital contributions from the State of Wisconsin and are recognized as the contributions are received. Transfers out consist of capital returned to the state's general fund.

**Estimates**—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

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### NOTE 2 – FINANCIAL ASSISTANCE AGREEMENTS TO LOCAL GOVERNMENTS

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Loans to local governments at June 30, 2008 and 2007 represent loans for wastewater treatment projects or drinking water projects and are for terms of up to 20 years. These loans are made at a variety of prescribed interest rates based on project type categories. In order to effectuate statutory policy, virtually all of the loans issued by the Clean Water Fund Program, Safe Drinking Water Loan Program and Land Recycling Loan Program are at interest rates that are below the State's cost of borrowing. The net losses that can result from this negative interest margin are funded by State transfers. Interest rates on loans receivable ranged from 5.8% to 0% in both 2008 and 2007. The weighted average interest rate was 2.689% and 2.756% at June 30, 2008 and 2007, respectively. The loans contractually are revenue obligations or general obligations of the local governments, or both. Additionally, various statutory provisions exist which provide further security for payment.



# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

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### NOTE 2 – FINANCIAL ASSISTANCE AGREEMENTS TO LOCAL GOVERNMENTS (cont.)

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In the event of a default, the State can intercept State aid payments due to the applicable local government, induce an additional charge to the amount of property taxes levied by the county in which the applicable local government is located, or both. Accordingly, no reserve for loan loss is deemed necessary. At June 30, 2008, all loans were performing in accordance with the contractual terms.

Of the loans outstanding at June 30, 2008 and 2007, \$543,910,827 and \$460,488,581 (32% and 30%), respectively, were loans due from the Milwaukee Metropolitan Sewerage District.

The Clean Water Fund Program, Safe Drinking Water Loan Program, and Land Recycling Loan Program entered into \$325,954,410 of new loans and \$80,000 of new grants during fiscal year 2008. As of June 30, 2008, they had undisbursed commitments of \$219,933,009 relating to loans and \$475,157 relating to grants. From July 1, 2008 to October 1, 2008, the Fund made additional loan disbursements of \$35,424,966 for financial assistance agreements that were outstanding prior to June 30, 2008. \$18,140,100 of additional loans were executed between July 1, 2008 and October 1, 2008. These funding commitments are generally met through the proceeds from additional Federal grants, recycled loan payments, and from the issuance of additional revenue obligation bonds (Note 6).

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### NOTE 3 – CASH AND CASH EQUIVALENTS

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As of June 30, 2008 and 2007, cash and cash equivalents consisted of the following:

	<u>2008</u>	<u>2007</u>
State of Wisconsin Investment Board ("SWIB") Local Government Investment Pool ("LGIP"), at fair value	\$ 267,341,586	\$ 290,172,221
Investments reported at cost:		
MBIA Guaranteed Investment Agreement	6,250,292	6,250,292
Repurchase Agreement with Bayerische Landesbank	7,597,910	7,597,910
American International Group Matched Funding Corp. ("AIG") Guaranteed Investment Agreement	21,842,081	21,842,081
Miscellaneous cash	<u>266</u>	<u>479</u>
	303,032,135	325,862,983
Less Amounts classified as restricted assets (see Note 6)	<u>(92,102,609)</u>	<u>(84,820,742)</u>
Total Unrestricted Cash and Cash Equivalents	<u>\$ 210,929,526</u>	<u>\$ 241,042,241</u>

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

### **NOTE 3 – CASH AND CASH EQUIVALENTS (cont.)**

The LGIP is an investment fund managed by SWIB that accepts investment deposits from over 1,000 municipalities and other public entities in the State of Wisconsin. The objectives of the LGIP are to provide safety of principal, liquidity, and a reasonable rate of return. The LGIP is insured as to credit risk. The LGIP functions in a manner similar to a money market fund in that the yield earned changes daily and participants may invest or withdraw any or all amounts on a daily basis at par value. The LGIP is strategically managed with a longer average life than a money market fund. The LGIP is not a Securities and Exchange Commission (“SEC”) registered investment, but is regulated by Wisconsin Statutes 25.14 and 25.17. At June 30, 2008, the current yield on the LGIP was 2.23%, compared to 5.19% as of June 30, 2007. The LGIP investment is stated at fair value.

The investment with MBIA Investment Management Corporation is secured by a financial guarantee insurance policy issued by the MBIA Insurance Corporation. At June 30, 2007, the investment had a market value of \$8,240,028, and was accruing interest at the rate of 6.2%. No market value was available at June 30, 2008 for MBIA (See Note 11). The investment with AIG is secured by a financial guarantee insurance policy issued by the parent of AIG, American International Group. At June 30, 2008 and 2007, the agreement had a market value of \$24,712,152 and \$24,145,049, respectively, and was accruing interest at the rate of 8.1%.

The repurchase agreement with Bayerische Landesbank is collateralized by U.S. Treasury notes, bonds and debentures. At June 30, 2008 and 2007, the repurchase agreement had a market value of \$8,710,232 and \$6,584,314, respectively. The collateral is held by Wells Fargo Bank pursuant to a custody agreement. The repurchase agreement contains a fixed yield of 6.5%. Both the repurchase agreement, along with the MBIA and AIG investment agreements, provide for liquidation of investments at par if and when required by the terms of the Clean Water Revenue Bond General Resolution.

<u>As of June 30, 2008</u>	<u>Amount</u>	<u>Exposure to Custodial Credit Risk</u>	<u>Credit Risk</u>	<u>Interest Rate Risk</u>	<u>Interest Rate Highly Sensitive</u>	<u>Foreign Currency Rate</u>	<u>% of Portfolio</u>
LGIP	\$ 267,341,586	N/A	Not rated	51 days weighted average maturity	N/A	N/A	54%
MBIA-GIC	6,250,292	N/A	A2	6-1-13 final maturity	N/A	N/A	1
Repo BL (vs. veterans affairs)	7,597,910	\$0	Not rated	6-15-28 final maturity	N/A	N/A	1
AIG-GIC	21,842,081	N/A	A2	6-1-11 final maturity	N/A	N/A	4
Treasury notes – Forward delivery	47,734,249	\$0	N/A	See Note 4	N/A	N/A	10
GO Bonds-WI	147,407,901	\$0	Aa3	5-1-24 final maturity	N/A	N/A	30
Miscellaneous cash	266	N/A	N/A	N/A	N/A	N/A	

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

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### **NOTE 3 – CASH AND CASH EQUIVALENTS (cont.)**

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<u>As of June 30, 2007</u>	<u>Amount</u>	<u>Exposure to Custodial Credit Risk</u>	<u>Credit Risk</u>	<u>Interest Rate Risk</u>	<u>Interest Rate Highly Sensitive</u>	<u>Foreign Currency Rate</u>	<u>% of Portfolio</u>
LGIP	\$ 290,172,221	N/A	Not rated	36 days weighted average maturity	N/A	N/A	58.6%
MBIA-GIC	6,250,292	N/A	Aaa	6-1-13 final maturity	N/A	N/A	1.3
Repo BL (vs. veterans affairs)	7,597,910	\$0	Not rated	6-15-28 final maturity	N/A	N/A	1.5
AIG-GIC	21,842,081	N/A	Aa2	6-1-11 final maturity	N/A	N/A	4.4
Treasury notes – Forward delivery	37,807,956	\$0	N/A	See Note 4	N/A	N/A	7.6
GO Bonds-WI	131,518,190	\$0	Aa3	5-1-24 final maturity	N/A	N/A	26.6
Miscellaneous cash	479	N/A	N/A	N/A	N/A	N/A	

The EIF does not have an investment policy for custodial credit risk, credit risk, interest rate risk, or concentration of credit risk.

Restricted assets of \$92,102,609 and \$84,820,742 at June 30, 2008 and 2007, respectively, represent amounts legally restricted by the Clean Water Revenue Bonds. The amounts restricted are the product of the average annual debt service of the outstanding, disbursed loans times a factor of 120%.

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### **NOTE 4 – FORWARD DELIVERY AGREEMENTS**

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The Fund has entered into seven agreements for the future delivery and purchase of securities to be held as investments of the loan credit reserve fund of the Revenue Obligation Bonds (see Note 6). Four of the agreements are with Wachovia, one is with WestLB, and two are with JP Morgan and each provides for the delivery to, and purchase by, the Fund, of securities with a maturity value equal to the purchase price plus earnings calculated at the rate of the agreements. The agreements were entered into in conjunction with the 1993 Series 1, 1997 Series 1, 1998 Series 1, 1999 Series 1, 2006 Series 1, and 2006 Series 2, and 2008 Series 1 Revenue Obligation Bonds.

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

### NOTE 4 – FORWARD DELIVERY AGREEMENTS (cont.)

Every six months during the term of the agreements, Wachovia, WestLB, and JP Morgan are required to deliver United States Treasury securities (“Treasury securities”) to the Fund for purchase. The Treasury securities are held as investments by the Fund. The price paid by the Fund for the Treasury securities is determined under the contract. That price is that which results in the predetermined annual earnings rate computed on the notional amount, taking into account the coupon interest on the delivered Treasury securities. The redemption value of the securities purchased for investment must equal at least the purchase price of the securities plus earnings calculated by multiplying the notional amount times the annual earnings rate as calculated for the term until the next bond payment date. The Wachovia agreements may be terminated at the option of the Fund and a payment between the parties will be made to compensate for the difference in present value of the earnings expected under each agreement and the earnings available on similar agreements at the time of the termination. Management has asserted that it does not anticipate terminating the agreements at a time when a payment would be required from the Fund to Wachovia. If the agreements were terminated at a time when a payment would be due to Wachovia, management has also asserted that it would be able to enter into similar agreements that would have consistent present values as the agreements are valued in relation to prevailing Treasury security rates. In addition, if the agreements are terminated in whole or in part due to the need to use funds at the maturity date for making a debt service payment on the bonds, then there is not a compensating payment made between the parties.

The agreement with WestLB was amended effective December 10, 2002 to modify the termination provision. Other than a default by any of the parties to the agreement, the agreement may only be terminated on the last scheduled bond payment date for the 1993 Series 1 bonds which is June 1, 2013.

By GASB definition, these securities are classified as having no exposure to custodial credit risk. The par values, coupon rates, the cost and rate at which the Treasury Notes accrue interest in accordance with the Forward Delivery Agreements at June 30, 2008, are as follows:

	Par Value of Treasuries	Coupon Rate of Treasuries	Cost of Treasuries	Agreement Interest Rate	Agreement Maturity Date	Agreement Market Value
Series 1997-1 Agreement	\$ 7,024,000	4.625%	\$ 6,991,281	5.58%	June 1, 2017	\$ 7,103,296
Series 1998-1 Agreement	7,306,000	4.625	7,292,156	5.01	June 1, 2018	7,388,479
Series 1993-1 Agreement	2,241,000	N/A	2,183,992	5.22	June 1, 2013	2,221,900
Series 1999-1 Agreement	6,976,000	4.625	6,918,683	6.32	June 1, 2020	7,054,754
Series 2006-1 Agreement	6,420,000	6.250	6,421,977	4.56	June 1, 2027	6,535,539
Series 2006-2 Agreement	8,008,000	4.625	7,999,465	4.84	June 1, 2027	8,098,404
Series 2008-1 Agreement	9,901,000	4.625	9,926,695	4.10	June 1, 2028	10,012,775

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

### **NOTE 4 – FORWARD DELIVERY AGREEMENTS (cont.)**

The par values, coupon rates, the cost and rate at which the Treasury Notes accrue interest in accordance with the Forward Delivery Agreements at June 30, 2007, are as follows:

	<u>Par Value of Treasuries</u>	<u>Coupon Rate of Treasuries</u>	<u>Cost of Treasuries</u>	<u>Agreement Interest Rate</u>	<u>Agreement Maturity Date</u>	<u>Agreement Market Value</u>
Series 1997-1 Agreement	\$ 7,037,000	4.25%	\$ 6,991,387	5.58%	June 1, 2017	\$ 7,020,463
Series 1998-1 Agreement	7,320,000	4.25	7,292,755	5.01	June 1, 2018	7,302,798
Series 1993-1 Agreement	2,241,000	N/A	2,183,992	5.22	June 1, 2013	2,135,449
Series 1999-1 Agreement	6,989,000	4.25	6,918,879	6.32	June 1, 2020	6,972,576
Series 2006-1 Agreement	6,431,000	4.25	6,421,173	4.56	June 1, 2027	6,415,887
Series 2006-2 Agreement	8,023,000	4.25	7,999,769	4.84	June 1, 2027	7,980,969

### **NOTE 5 – INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS**

Interfunds resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

The following is a schedule of interfund transfers:

<u>Fund Transferred To</u>	<u>Fund Transferred From</u>	<u>Amount</u>	<u>Principal Purpose</u>
Proprietary Portfolio	Capital Improvement	\$ 10,554,762	G.O. Bond Debt Service
Direct Loan Portfolio	Proprietary Portfolio	5,308,934	State Match
Leveraged Loan Portfolio	Proprietary Portfolio	3,000,000	Future Debt Service
Leveraged Loan Portfolio	Capital Improvement	26,900,000	Future Debt Service
Safe Drinking Water Loan Program	Capital Improvement	3,200,000	State Match
Bond Security and Redemption	Direct Loan Portfolio	6,000,000	G.O. Bond Debt Service
General Fund	Proprietary Portfolio	13,026	Personal Services
Debt Service Fund	Proprietary Portfolio	71,612	Personal Services
Subtotal		55,048,334	
Less: Fund eliminations		(20,478,210)	
Total Transfers – Statements of Revenues, Expenses and Changes in Net Assets		<u>\$ 34,570,124</u>	

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

### **NOTE 5 – INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS (cont.)**

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

### **NOTE 6 – REVENUE OBLIGATION BONDS AND RESTRICTED ASSETS**

#### **REVENUE OBLIGATION BONDS**

Revenue bonds are payable only from revenues derived from the operation of the loan programs.

Revenue bonds activity as of June 30, 2008 is as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Revenue bonds	\$ 729,575,000	\$ 127,335,000	\$ 83,085,000*	\$ 773,825,000	\$ 60,730,000
Add/(subtract) deferred amounts for:					
Refundings-gains/(losses)	(9,476,590)	(1,353,537)	(2,006,084)	(8,824,043)	-
Premiums/discounts	26,082,666	11,105,413	4,209,920	32,978,159	-
<b>Totals</b>	<b>\$ 746,181,076</b>	<b>\$ 137,086,876</b>	<b>\$ 85,288,836</b>	<b>\$ 797,979,116</b>	<b>\$ 60,730,000</b>

\* Includes \$29,275,000 of refunded bonds.

Revenue bonds activity as of June 30, 2007 is as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Revenue bonds				
Add/(subtract) deferred amounts for:				
Refundings-gains/(losses)	(11,818,022)	-	(2,341,432)	(9,476,590)
Premiums/discounts	26,030,528	4,359,628	4,307,490	26,082,666
<b>Totals</b>	<b>\$ 690,872,506</b>	<b>\$ 104,359,628</b>	<b>\$ 49,051,058</b>	<b>\$ 746,181,076</b>

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

### NOTE 6 – REVENUE OBLIGATION BONDS AND RESTRICTED ASSETS (cont.)

#### REVENUE OBLIGATION BONDS (cont.)

Revenue obligation serial and term bonds as of June 30, 2008 and 2007 consisted of the following:

	2008	2007
<b>1991 Series 1:</b>		
Term Bonds, mandatory redemption of bonds at 100% of par, June 1, 2009 through June 1, 2011	\$ 57,445,000	\$ 57,445,000
Unamortized discount on bonds	<u>(57,850)</u>	<u>(85,108)</u>
	<u>57,387,150</u>	<u>57,359,892</u>
<b>1998 Series 1:</b>		
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2008	-	23,485,000
Unamortized discount on bonds	<u>-</u>	<u>(189,704)</u>
	<u>-</u>	<u>23,295,296</u>
<b>1998 Series 2:</b>		
Serial Bonds, no optional redemption	90,400,000	90,400,000
Unamortized premium on bonds	<u>2,521,022</u>	<u>3,095,071</u>
	<u>92,921,022</u>	<u>93,495,071</u>
<b>1999 Series 1:</b>		
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2009	3,535,000	6,910,000
Unamortized premium on bonds	<u>4,623</u>	<u>9,435</u>
	<u>3,539,623</u>	<u>6,919,435</u>
<b>2001 Series 1:</b>		
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2011	24,390,000	36,100,000
Unamortized discount on bonds	<u>(150,948)</u>	<u>(152,672)</u>
	<u>24,239,052</u>	<u>35,947,328</u>
<b>2002 Series 1:</b>		
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2012	55,720,000	59,305,000
Unamortized discount on bonds	<u>(100,272)</u>	<u>12,043</u>
	<u>55,619,728</u>	<u>59,317,043</u>
<b>2002 Series 2:</b>		
Serial Bonds, no optional redemption	44,345,000	59,260,000
Unamortized premium on bonds	<u>1,775,804</u>	<u>2,393,409</u>
	<u>46,120,804</u>	<u>61,653,409</u>

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

### NOTE 6 – REVENUE OBLIGATION BONDS AND RESTRICTED ASSETS (cont.)

<i>REVENUE OBLIGATION BONDS</i> (cont.)	2008	2007
2004 Series 1:		
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2014	\$ 89,075,000	\$ 109,645,000
Unamortized premium on bonds	2,840,455	3,643,345
	91,915,455	113,288,345
2004 Series 2:		
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2015	107,025,000	107,025,000
Unamortized premium on bonds	7,528,503	8,707,377
	114,553,503	115,732,377
2006 Series 1:		
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2016	77,580,000	80,000,000
Unamortized premium on bonds	4,246,961	4,562,445
	81,826,961	84,562,445
2006 Series 2:		
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2015	96,975,000	100,000,000
Unamortized premium on bonds	3,657,143	4,087,026
	100,632,143	104,087,026
2008 Series 1:		
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2018	100,000,000	-
Unamortized premium on bonds	7,435,903	-
	107,435,903	-
2008 Series 2:		
Serial bonds, no optional redemption, June 1, 2018	27,335,000	-
Unamortized premium on bonds	3,276,815	-
	30,611,815	-
Total of All Series	806,803,159	755,657,667
Unamortized deferred charge related to debt defeasance (Note 7)	(8,824,043)	(9,476,590)
Revenue Obligation Bonds, Net of Deferred Charge	\$ 797,979,116	\$ 746,181,077



# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

### **NOTE 6 – REVENUE OBLIGATION BONDS AND RESTRICTED ASSETS (cont.)**

The original issue discount or premium at issuance and the interest rates at June 30, 2008, on the following bond series were:

Series	Original Issue Discount/ (Premium)	Interest Rates
1991 Series 1	\$ 1,366,407	6.875%
1998 Series 1	(811,362)	4.00 – 5.00%
1998 Series 2	(7,739,808)	4.00 – 5.50%
1999 Series 1	(58,061)	5.00 – 5.75%
2001 Series 1	(1,022,362)	4.50 – 5.25%
2002 Series 1	(2,426,001)	4.00 – 5.25%
2002 Series 2	(7,344,000)	3.00 – 5.50%
2004 Series 1	(6,632,300)	4.00 – 5.00%
2004 Series 2	(11,408,668)	3.25 – 5.25%
2006 Series 1	(4,951,135)	3.50 – 5.00%
2006 Series 2	(4,359,628)	4.00 – 5.00%
2008 Series 1	(7,712,015)	4.00 – 5.00%
2008 Series 2	(3,393,398)	5.00%

Principal maturities of the bonds, net of advance refundings, as of June 30, 2008, are as follows:

Years Ending June 30,	Principal	Interest	Totals
2009	\$ 60,730,000	\$ 37,754,054	\$ 98,484,054
2010	63,880,000	34,405,979	98,285,979
2011	67,555,000	30,890,688	98,445,688
2012	47,410,000	27,916,179	75,326,179
2013	48,025,000	25,515,310	73,540,310
2014-2018	218,445,000	93,063,125	311,508,125
2019-2023	174,240,000	43,622,356	217,862,356
2024-2028	93,540,000	9,763,738	103,303,738
Totals	\$ 773,825,000	\$ 302,931,429	\$ 1,076,756,429

The revenue obligation bonds are collateralized by a security interest in all assets of the Leveraged Loan Portfolio. At June 30, 2008 and 2007, the total assets of the Leveraged Loan Portfolio were \$1,000,181,932 and \$924,523,126, respectively. Neither the full faith and credit nor the taxing power of the State is pledged for the payment of the revenue obligation bonds. However, as the loans granted to the municipalities are at an interest rate which is less than the Revenue Bond rate, the State is obligated by the Clean Water Fund General Resolution to fund, prior to each loan disbursement, a reserve, which subsidizes the Leveraged Loan Portfolio in an amount to offset this interest rate disparity.

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

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### **NOTE 6 – REVENUE OBLIGATION BONDS AND RESTRICTED ASSETS (cont.)**

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#### ***RESTRICTED ASSETS***

Among other restrictions under the revenue obligation bond agreements are provisions that require that a specified amount of cash and investments be held by an independent trustee in a reserve account for the purpose of paying bond interest and principal when due. The restricted assets on the statement of net assets consist of substantially all of the MBIA, AIG, Bayerische Landesbank investments (Note 3) and \$56.4 million of the LGIP balance held as a credit reserve. These amounts are required in order to satisfy the conditions of certain agreements related to maintaining the minimum credit ratings on the bonds.

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### **NOTE 7 – ADVANCE REFUNDING**

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In 1993, the Fund defeased a portion of its 1991 Series 1 bonds through the issuance of 1993 Series 2 Refunding Bonds. The proceeds from the 1993 Series 2 Refunding Bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust assets and the liability for the defeased bonds are not included in the Fund's financial statements. At June 30, 2007, there was \$16,755,000 of the defeased bonds outstanding. These were paid off during June 2008.

In 1998, the Fund defeased a portion of its 1991 Series 1, 1993 Series 1, 1995 Series 1 and 1997 Series 1 bonds through the issuance of \$104,360,000 of 1998 Series 2 Refunding Bonds. The proceeds from the 1998 Series 2 Refunding Bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust assets and the liability for the defeased bonds are not included in the Fund's financial statements. At June 30, 2008, and 2007, there was \$91,985,000 of the defeased bonds outstanding that will be serviced by the irrevocable trust's remaining funds.

In 2002, the Fund defeased a portion of its 1993 Series 1, 1995 Series 1, 1997 Series 1, 1998 Series 1, and 1999 Series 1 bonds through the issuance of \$85,575,000 of 2002 Series 2 Refunding Bonds. The proceeds from the 2002 Series 2 Refunding Bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust assets and the liability for the defeased bonds are not included in the Fund's financial statements. At June 30, 2008 and 2007, there was \$47,195,000 and \$61,820,000, respectively, of the defeased bonds outstanding that will be serviced by the irrevocable trust's remaining funds.

In 2005, the Fund defeased a portion of its 1998 Series 1, 1999 Series 1, 2001 Series 1, and 2002 Series 1 bonds through the issuance of \$107,025,000 of 2004 Series 2 Refunding Bonds. The proceeds were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded bonds. Accordingly, the trust assets and the liability for the defeased bonds are not included in the Fund's financial statements. At June 30, 2008, and 2007, there was \$109,185,000 of the defeased bonds outstanding that will be served by the irrevocable trust's remaining funds.

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

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### NOTE 7 – ADVANCE REFUNDING (cont.)

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On February 12, 2008, the Fund issued \$27,335,000 in revenue bonds with an average interest rate of 5 percent to advance refund \$29,275,000 of its 1998 Series 1 and 2001 Series 1 bonds with an average interest rate of 4.87 percent. The net proceeds of \$30,505,723 (after payment of \$217,571 in underwriting fees, insurance and other issuance cost) were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded bonds. As a result, this portion of the bonds are considered to be defeased and the liability for those bonds has been removed from these financial statements.

The cash flow requirements on the refunded bonds and notes prior to the advance refunding was \$42,551,174 from 2008 through 2018. The cash flow requirements on the 2008 refunding bonds are \$40,344,072 from 2008 through 2018. The advance refunding resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$2,006,797.

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### NOTE 8 – GLOBAL CERTIFICATES

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In April 2004, all of the State of Wisconsin General Obligation Bonds previously owned by the Fund were exchanged for \$116,840,689 (par value) of State of Wisconsin General Obligation Bond, Clean Water Fund Program (“Global Certificate”). The estimated market value and weighted average coupon interest rate of the Global Certificate at June 30, 2008 and 2007 is \$101,986,724 and 2.76% and \$111,740,278 and 12.6%, respectively. The Bonds are registered in the name of the Fund and held by an independent trustee.

In February 2007, two additional State of Wisconsin General Obligation Bonds were issued for the Clean Water Fund Program (“Global Certificate”) for \$13,148,554 and \$6,851,446 (par value). The estimated market value and weighted average coupon interest rates of the Global Certificates at June 30, 2008 were \$13,536,034 and 5.43% and \$4,564,876 and 5.76%, respectively. The Bonds are registered in the name of the Fund and held by an independent trustee.

In June 2008, one State of Wisconsin General Obligation Bond was issued for the Clean Water Fund Program (“Global Certificate”) for \$16,600,000 (par value). The estimated market value and weighted average coupon interest rate of the Global Certificate at June 30, 2008 was \$17,020,266 and 6.16%, respectively. The bonds are registered in the name of the fund and held by an independent trustee.

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

### NOTE 8 – GLOBAL CERTIFICATES (cont.)

Principal maturities of the Global Certificates as of June 30 are as follows:

Years Ending June 30,	2008	2007
2009	\$ 297,258	\$ 297,258
2010	14,954,450	14,954,450
2011	19,190,325	19,190,325
2012	7,746,829	7,746,829
2013	9,662,930	9,662,930
2014-2018	36,789,569	36,789,569
2019-2023	37,215,237	37,215,237
2024-2028	27,584,091	10,984,091
Totals	\$ 153,440,689	\$ 136,840,689

### NOTE 9 – INVESTMENT INCOME

Investment income is recorded net of estimated required arbitrage relating to outstanding State of Wisconsin Clean Water Revenue Bonds and consisted of the following for the fiscal years ended June 30, 2008 and 2007:

	2008	2007
Interest:		
State of Wisconsin Investment Board Local Government Investment Pool	\$ 10,180,534	\$ 13,350,409
MBIA Guaranteed Investment Agreement	387,518	387,518
Repurchase Agreement with Bayerische Landesbank	493,864	493,864
AIG Guaranteed Investment Agreement	1,769,209	1,769,209
United States Treasury Notes	2,110,678	1,819,699
State of Wisconsin General Obligation Bonds	19,192,074	20,406,082
Total Interest	34,133,877	38,226,781
Changes in Unrealized Gains (Losses);		
United States Treasury Notes	33,873	32,844
State of Wisconsin General Obligation Bonds	(11,010,290)	(14,163,351)
Total Changes in Unrealized Gains (Losses)	(10,976,417)	(14,130,507)
Total Interest and Changes in Unrealized Gains (Losses)	23,157,460	24,096,274
Change in Estimated Rebutable Arbitrage Liability	(1,948,851)	624,565
TOTAL INVESTMENT INCOME	\$ 21,208,609	\$ 24,720,839

# STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

## NOTES TO FINANCIAL STATEMENTS Years Ended June 30, 2008 and 2007

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### NOTE 10 – OPERATING GRANTS AND HARDSHIP GRANTS

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***EPA Operating Grants for Wastewater Projects***—The Federal Water Quality Act of 1987 (the “Water Quality Act”) established a joint Federal and state program with the EPA to assist in providing financial assistance to municipalities within the states for governmentally owned wastewater treatment projects. Under the terms of the EPA grant, the State was required (1) to establish the Clean Water Fund Program, a perpetual state revolving fund into which the grant monies must be deposited, (2) to provide State matching funds equal to 20% of the grant and (3) to use the monies to provide financial assistance to municipalities for governmental owned wastewater treatment projects in a number of ways, provided that such assistance is not in the form of a grant. Reauthorization of the Water Quality Act of 1987 is expected to result in the allocation of capitalization grant to Wisconsin of approximately \$18.4 million for federal fiscal year 2008. Four percent of the EPA grant amount may be used for wastewater program administrative expenses. Authorization levels for years after 2008 are unknown at this time.

***EPA Operating Grants for Drinking Water Projects***—The Federal Safe Drinking Water Act Amendment of 1996 (the “Safe Drinking Water Act”) established a joint Federal and State program with the EPA to assist in providing financial assistance to municipal and community water system projects. Under the terms of the EPA grant, the State was required (1) to establish the Safe Drinking Water Loan Program, a perpetual state revolving fund into which the grant monies must be deposited, (2) to provide State matching funds equal to 20% of the grant and (3) to use the monies to provide financial assistance to municipal and community water system projects. The Safe Drinking Water Act was authorized through federal fiscal year 2008 and a grant to Wisconsin of approximately \$15.8 million is expected for federal fiscal year 2008.

Reauthorization of the Safe Drinking Water Act may not be acted upon by the present Congress of the United States, although the Fund expects EPA capitalization grants to states to continue into the future. Four percent of the EPA grant amount may be used for water program administrative expenses plus a portion of the grant may be used by DNR for various water-related issues and initiatives.

***Hardship Grants***—Wisconsin statutes require that the Fund provide financial hardship assistance for wastewater projects to communities that qualify under Wisconsin Statute 281.58(13). This assistance may come in the form of reduced interest rates (as low as 0%) or grants subject to limitations prescribed by the statute. In 2008 and 2007, the Fund expended hardship grants of \$887,491 and \$1,318,129, respectively. At June 30, 2008 and 2007, the Fund was committed to award \$475,157 and \$1,582,763, respectively, of additional hardship grants. At June 30, 2007, the Fund had projected \$2,690,533 of additional hardship grants. No additional hardship grants are projected as of June 30, 2008.

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### NOTE 11 – SUBSEQUENT EVENT

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On July 3, 2008, the State of Wisconsin (the “Issuer”), the U.S. Bank National Association as trustee (the “Trustee”) and the MBIA Investment Management Corporation (“MIMCO”) entered into a Termination of Flexible Draw Investment Agreement for the purposes of terminating a Flexible Draw Investment Agreement originally entered into on September 15, 1993. The par amount of the 1993 Agreement was \$6,250,291. In addition to the return of that amount to the Issuer, there was also paid to the Issuer \$34,446 in accrued interest and \$200,000 representing a termination fee. The funds derived from the Termination Agreement were deposited into the Loan Credit Reserve Fund of the Clean Water Revenue Bonds.

**S U P P L E M E N T A L   I N F O R M A T I O N**

**STATE OF WISCONSIN  
ENVIRONMENTAL IMPROVEMENT FUND**

STATEMENT OF NET ASSETS  
BY PROGRAM  
June 30, 2008

	Clean Water Fund Program		
	Direct Loan Portfolio	Proprietary Portfolio	Leveraged Loan Portfolio
<b>ASSETS</b>			
<b>Current Assets</b>			
Unrestricted cash and cash equivalents	\$ 100,335,049	\$ 18,345,492	\$ 28,767,213
United States Treasury Notes, purchased in connection with forward delivery agreements, at cost	-	-	47,734,249
<b>Receivables</b>			
Loans to local governments - current portion	62,499,622	1,542,002	57,341,148
Due from other funds	-	2,448,031	-
Due from other governmental entities	4,191,634	56,124	2,969,884
Accrued investment income	-	-	420,379
Other	-	-	-
Prepaid items	-	4,762	16,887
<b>Total Current Assets</b>	<u>167,026,305</u>	<u>22,396,411</u>	<u>137,249,760</u>
<b>Noncurrent Assets</b>			
Restricted assets - cash equivalents	-	-	92,102,609
Investments - State of Wisconsin general obligation clean water bonds, at fair value	-	-	147,407,901
Loans to local governments	782,971,902	12,589,610	620,188,364
Prepaid items	-	-	251,897
Deferred debt expense	-	-	2,981,401
<b>Total Noncurrent Assets</b>	<u>782,971,902</u>	<u>12,589,610</u>	<u>862,932,172</u>
<b>TOTAL ASSETS</b>	<u>\$ 949,998,207</u>	<u>\$ 34,986,021</u>	<u>\$ 1,000,181,932</u>

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Safe Drinking Water Loan Program	Eliminations	Totals
\$ 63,481,772	\$ -	\$ 210,929,526
-	-	47,734,249
10,556,346	-	131,939,118
-	(2,426,515)	21,516
885,366	-	8,103,008
-	-	420,379
670,016	-	670,016
-	-	21,649
<u>75,593,500</u>	<u>(2,426,515)</u>	<u>399,839,461</u>
-	-	92,102,609
-	-	147,407,901
167,854,345	-	1,583,604,221
-	-	251,897
-	-	2,981,401
<u>167,854,345</u>	<u>-</u>	<u>1,826,348,029</u>
<u>\$ 243,447,845</u>	<u>\$ (2,426,515)</u>	<u>\$ 2,226,187,490</u>



**STATE OF WISCONSIN  
ENVIRONMENTAL IMPROVEMENT FUND**

STATEMENT OF NET ASSETS  
BY PROGRAM  
June 30, 2008

	Clean Water Fund Program		
	Direct Loan Portfolio	Proprietary Portfolio	Leveraged Loan Portfolio
<b>LIABILITIES AND NET ASSETS</b>			
<b>Current Liabilities</b>			
Accrued expenses	\$ 20,372	\$ 56,676	\$ -
Accrued interest on bonds	-	-	5,134,176
Due to other funds	74,463	1,286,739	2,426,515
Due to other governmental entities	-	-	-
Revenue obligation bonds - current maturities	-	-	60,730,000
Total Current Liabilities	<u>94,835</u>	<u>1,343,415</u>	<u>68,290,691</u>
<b>Noncurrent Liabilities</b>			
Revenue obligation bonds, net (including deferred charge)	-	-	737,249,116
Due to other governmental entities	-	-	1,227,249
Accrued expenses	-	59,495	-
Total Noncurrent Liabilities	<u>-</u>	<u>59,495</u>	<u>738,476,365</u>
Total Liabilities	<u>94,835</u>	<u>1,402,910</u>	<u>806,767,056</u>
<b>Net Assets</b>			
Restricted for environmental improvement	949,903,372	6,476,057	193,414,876
Unrestricted	-	27,107,054	-
Total Net Assets	<u>949,903,372</u>	<u>33,583,111</u>	<u>193,414,876</u>
TOTAL LIABILITIES AND NET ASSETS	<u>\$ 949,998,207</u>	<u>\$ 34,986,021</u>	<u>\$ 1,000,181,932</u>

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Safe Drinking Water Loan Program	Eliminations	Totals
\$ 90,833	\$ -	\$ 167,881
-	-	5,134,176
71,720	(2,426,515)	1,432,922
143,488	-	143,488
<u>-</u>	<u>-</u>	<u>60,730,000</u>
<u>306,041</u>	<u>(2,426,515)</u>	<u>67,608,467</u>
-	-	737,249,116
-	-	1,227,249
-	-	59,495
<u>-</u>	<u>-</u>	<u>738,535,860</u>
<u>306,041</u>	<u>(2,426,515)</u>	<u>806,144,327</u>
243,141,804	-	1,392,936,109
-	-	27,107,054
<u>243,141,804</u>	<u>-</u>	<u>1,420,043,163</u>
<u>\$ 243,447,845</u>	<u>\$ (2,426,515)</u>	<u>\$ 2,226,187,490</u>

**STATE OF WISCONSIN  
ENVIRONMENTAL IMPROVEMENT FUND**

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS  
BY PROGRAM  
For the Year Ended June 30, 2008

	Clean Water Fund Program		
	Direct Loan Portfolio	Proprietary Portfolio	Leveraged Loan Portfolio
<b>OPERATING REVENUES</b>			
Loan interest	\$ 21,925,728	\$ 372,631	\$ -
Interest income used as security for revenue bonds	-	49,778	18,907,262
Total Operating Revenues	<u>21,925,728</u>	<u>422,409</u>	<u>18,907,262</u>
<b>OPERATING EXPENSES</b>			
Interest	-	-	36,438,974
Salaries and benefits	447,170	503,418	2,013,673
Contractual services and other	58,485	103,211	500,556
Total Operating Expenses	<u>505,655</u>	<u>606,629</u>	<u>38,953,203</u>
Operating Income (Loss)	<u>21,420,073</u>	<u>(184,220)</u>	<u>(20,045,941)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Investment income	4,565,329	533,259	-
Investment income used as security for revenue bonds	-	-	13,750,638
Operating grants	25,709,493	-	-
Hardship grants awarded	-	(1,082,969)	-
Total Nonoperating Revenues (Expenses), Net	<u>30,274,822</u>	<u>(549,710)</u>	<u>13,750,638</u>
<b>INCOME (LOSS) BEFORE TRANSFERS</b>	51,694,895	(733,930)	(6,295,303)
Transfers in/(out)	<u>(691,066)</u>	<u>2,161,190</u>	<u>29,900,000</u>
<b>Increase in Net Assets</b>	51,003,829	1,427,260	23,604,697
TOTAL NET ASSETS - Beginning of Year	<u>898,899,543</u>	<u>32,155,851</u>	<u>169,810,179</u>
TOTAL NET ASSETS - END OF YEAR	<u>\$ 949,903,372</u>	<u>\$ 33,583,111</u>	<u>\$ 193,414,876</u>

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Safe Drinking Water Loan Program	Totals
\$ 4,012,431	\$ 26,310,790
-	18,957,040
4,012,431	45,267,830
-	36,438,974
1,183,143	4,147,404
1,104,207	1,766,459
2,287,350	42,352,837
1,725,081	2,914,993
2,359,383	7,457,971
-	13,750,638
15,744,498	41,453,991
-	(1,082,969)
18,103,881	61,579,631
19,828,962	64,494,624
3,200,000	34,570,124
23,028,962	99,064,748
220,112,842	1,320,978,415
\$ 243,141,804	\$ 1,420,043,163

**STATE OF WISCONSIN  
ENVIRONMENTAL IMPROVEMENT FUND**

STATEMENT OF CASH FLOWS  
BY PROGRAM  
For the Year Ended June 30, 2008

	Clean Water Fund Program		
	Direct Loan Portfolio	Proprietary Portfolio	Leveraged Loan Portfolio
<b>CASH FLOWS FROM (USED BY) OPERATING ACTIVITIES</b>			
Payments to employees for services	\$ (494,586)	\$ -	\$ (3,786,232)
Reimbursement of salaries	-	1,935,938	-
Payments to suppliers and other	(58,485)	(106,954)	(1,090,023)
Other operating revenues	-	49,778	-
Net Cash Flows From (Used by) Operating Activities	<u>(553,071)</u>	<u>1,878,762</u>	<u>(4,876,255)</u>
<b>CASH FLOWS FROM (USED BY) NONCAPITAL FINANCING ACTIVITIES</b>			
Operating grants received	26,204,280	-	-
Grants paid	-	(1,082,969)	-
Transfers in (out)	(691,066)	2,161,190	29,900,000
Proceeds from issuance of long-term debt	-	-	107,213,970
Refunding bond proceeds deposited in irrevocable trust	-	-	29,275,000
Retirement of long-term debt	-	-	(83,085,000)
Interest payments	-	-	(36,323,513)
Net Cash Flows From (Used by) Noncapital Financing Activities	<u>25,513,214</u>	<u>1,078,221</u>	<u>46,980,457</u>
<b>CASH FLOWS FROM (USED BY) INVESTING ACTIVITIES</b>			
Origination of loans	(148,696,380)	-	(96,967,654)
Collection on loans	58,798,422	1,680,991	54,143,346
Interest received on loans	4,565,329	533,259	25,152,054
Purchase of investments	-	-	(122,368,310)
Liquidation of investments	-	-	85,542,016
Investment and interest income	21,785,472	378,305	18,880,530
Net Cash Flows From (Used by) Investing Activities	<u>(63,547,157)</u>	<u>2,592,555</u>	<u>(35,618,018)</u>
Net Increase (Decrease) in Cash and Cash Equivalents	(38,587,014)	5,549,538	6,486,184
CASH AND CASH EQUIVALENTS - Beginning of Year	<u>138,922,063</u>	<u>12,795,954</u>	<u>114,383,638</u>
CASH AND CASH EQUIVALENTS - END OF YEAR	<u>\$ 100,335,049</u>	<u>\$ 18,345,492</u>	<u>\$ 120,869,822</u>

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Safe Drinking Water Loan Program	Totals
\$ (981,858)	\$ (5,262,676)
-	1,935,938
(1,806,474)	(3,061,936)
-	49,778
<u>(2,788,332)</u>	<u>(6,338,896)</u>
16,035,536	42,239,816
-	(1,082,969)
3,200,000	34,570,124
-	107,213,970
-	29,275,000
-	(83,085,000)
-	(36,323,513)
<u>19,235,536</u>	<u>92,807,428</u>
(28,478,316)	(274,142,350)
9,444,024	124,066,783
2,359,383	32,610,025
-	(122,368,310)
-	85,542,016
<u>3,948,149</u>	<u>44,992,456</u>
<u>(12,726,760)</u>	<u>(109,299,380)</u>
3,720,444	(22,830,848)
<u>59,761,328</u>	<u>325,862,983</u>
<u>\$ 63,481,772</u>	<u>\$ 303,032,135</u>

**STATE OF WISCONSIN  
ENVIRONMENTAL IMPROVEMENT FUND**

STATEMENT OF CASH FLOWS  
BY PROGRAM  
For the Year Ended June 30, 2008

	Clean Water Fund Program		
	Direct Loan Portfolio	Proprietary Portfolio	Leveraged Loan Portfolio
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Operating income (loss)	\$ 21,420,073	\$ (184,220)	\$ (20,045,941)
<b>ADJUSTMENTS TO RECONCILE OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Amortization	-	-	(1,591,259)
Interest income classified as investing activity	(21,925,728)	(372,631)	(18,907,262)
Interest expense classified as noncapital financing activity	-	-	35,572,300
Changes in assets and liabilities:			
Due from other funds	-	2,287,571	-
Other receivables	-	-	-
Prepaid items	-	97	16,887
Deferred debt expense	-	-	(162,129)
Accrued expenses	(9,552)	(4,923)	-
Accrued interest on bonds	-	-	2,457,933
Due to other funds	(37,864)	152,868	(2,216,784)
Due to other governmental entities	-	-	-
Total Adjustments	(21,973,144)	2,062,982	15,169,686
<b>NET CASH FLOWS FROM OPERATING ACTIVITIES</b>	<b>\$ (553,071)</b>	<b>\$ 1,878,762</b>	<b>\$ (4,876,255)</b>
<b>RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET ASSETS</b>			
Unrestricted cash and cash equivalents - statement of net assets	\$ 100,335,049	\$ 18,345,492	\$ 28,767,213
Restricted cash and cash equivalents - statement of net assets	-	-	92,102,609
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<b>\$ 100,335,049</b>	<b>\$ 18,345,492</b>	<b>\$ 120,869,822</b>

**NONCASH INVESTING AND NONCAPITAL FINANCING ACTIVITIES: NONE**

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Safe Drinking Water Loan Program	Totals
<u>\$ 1,725,081</u>	<u>\$ 2,914,993</u>
-	(1,591,259)
(4,012,431)	(45,218,052)
-	35,572,300
-	2,287,571
(670,016)	(670,016)
-	16,984
-	(162,129)
49,813	35,338
-	2,457,933
16,733	(2,085,047)
102,488	102,488
<u>(4,513,413)</u>	<u>(9,253,889)</u>
<u>\$ (2,788,332)</u>	<u>\$ (6,338,896)</u>
<u>\$ 63,481,772</u>	<u>\$ 210,929,526</u>
-	92,102,609
<u>\$ 63,481,772</u>	<u>\$ 303,032,135</u>



## STATE OF WISCONSIN ENVIRONMENTAL IMPROVEMENT FUND

OTHER INFORMATION (UNAUDITED)  
Years Ended June 30, 2008 and 2007

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In management's opinion, the Governmental Accounting Standards Board (GASB) does not require an MD&A for individual fund reports under GASB Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. Therefore, the State has not prepared an MD&A for the State of Wisconsin Environmental Improvement Fund. An MD&A is included in the Comprehensive Annual Financial Report for the State of Wisconsin, which includes all funds and component units.



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Secretary of the Department of Administration  
and the Secretary of the Department of  
Natural Resources of the State of Wisconsin

We have audited the accompanying financial statements of the State of Wisconsin Environmental Improvement Fund, an enterprise fund of the State of Wisconsin, as of June 30, 2008 and 2007 and have issued our report thereon dated November 11, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

***Internal Control Over Financial Reporting***

In planning and performing our audit, we considered the State of Wisconsin Environmental Improvement Fund's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the State of Wisconsin Environmental Improvement Fund's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the State of Wisconsin Environmental Improvement Fund's internal control over financial reporting.

Our consideration of the internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the State of Wisconsin Environmental Improvement Fund's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the State of Wisconsin Environmental Improvement Fund's financial statements that is more than inconsequential will not be prevented or detected by the State of Wisconsin Environmental Improvement Fund's internal control over financial reporting. We consider the deficiency described below to be a significant deficiency in internal control over financial reporting.

To the Secretary of the Department of Administration  
and the Secretary of the Department of  
Natural Resources of the State of Wisconsin  
State of Wisconsin Environmental Improvement Fund

A material weakness is a significant deficiency, or combination of significant deficiencies that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the State of Wisconsin Environmental Improvement Fund's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that the significant deficiency identified above is not a material weakness.

### **Significant Deficiency – Financial Reporting**

Recently a new auditing standard was issued that focuses on internal control, and what we communicate to you regarding your controls. Those requirements are set out in Statement on Auditing Standards No. 112, "*Communicating Internal Control Matters Identified in an Audit.*"

The new standard clarifies some definitions and will promote more consistency in how weak areas in internal control are communicated by auditors to their clients.

*Internal control* is a process – affected by an entity's governing body, management, and other personnel – designed to provide reasonable assurance regarding the achievement of objectives in the following categories: (a) reliability of financial reporting, (b) effectiveness and efficiency of operations, and (c) compliance with applicable laws and regulations.

Internal control consists of five interrelated components:

- a. *Control environment* sets the tone of an organization, influencing the control consciousness of its people. It is the foundation for all other components of internal control, providing discipline and structure.
- b. *Risk assessment* is the entity's identification and analysis of relevant risks to achievement of its objectives, forming a basis for determining how the risks should be managed.
- c. *Control activities* are the policies and procedures that help ensure that management directives are carried out.
- d. *Information and communication* systems support the identification, capture, and exchange of information in a form and time frame that enable people to carry out their responsibilities.
- e. *Monitoring* is a process that assesses the quality of internal control performance over time.

To the Secretary of the Department of Administration  
and the Secretary of the Department of  
Natural Resources of the State of Wisconsin  
State of Wisconsin Environmental Improvement Fund

How does this affect the State of Wisconsin's Environmental Improvement Fund? The new standard required us to review many factors to determine if a material weakness or significant deficiency exists within your fund. There are three factors in particular which were evaluated under SAS 112 this year:

- *Financial Reporting* – The existence of material audit journal entries.
- *Financial Reporting* – The accuracy of the annual financial statements and footnotes.
- *Internal Control Documentation* – The availability of complete documentation of your system of internal control.

The result of our audit work indicated that we found significant journal entries to the fund's records that resulted in changes to the statements. Therefore, we are required to report a significant deficiency in financial reporting.

#### ***Auditee Response***

Management has a review process in place to provide the necessary controls over financial reporting. We will continue to strengthen controls over this process to avoid any future entries.

#### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the State of Wisconsin Environmental Improvement Fund's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the State of Wisconsin Environmental Improvement Fund in a separate letter dated November 11, 2008.

This report is intended solely for the information and use of the State of Wisconsin Environmental Improvement Fund management, others within the entity, federal agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than these specified parties.

Madison, Wisconsin  
November 11, 2008

*Ruchow Krause + Company LLP*

**STATE OF WISCONSIN**  
**LEVERAGED LOAN PORTFOLIO**  
FINANCIAL STATEMENTS  
For the Year Ended June 1, 2008 and  
Independent Auditors' Report



## INDEPENDENT AUDITORS' REPORT

To the Secretary of the Department of Administration  
and the Secretary of the Department of  
Natural Resources of the State of Wisconsin

We have audited the accompanying financial statements of the Leveraged Loan Portfolio (an environmental financing program) of the State of Wisconsin Environmental Improvement Fund (an enterprise fund of the State of Wisconsin), as of June 1, 2008, and for the year then ended as listed in the table of contents. These financial statements are the responsibility of management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the financial statements present only the Leveraged Loan Portfolio of the State of Wisconsin Environmental Improvement Fund and are not intended to present fairly the financial position of the State of Wisconsin, and the changes in its financial position and its cash flows in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Leveraged Loan Portfolio of the State of Wisconsin Environmental Improvement Fund as of June 1, 2008, and the changes in its financial position and its cash flows for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The Leveraged Loan Portfolio of the State of Wisconsin Environmental Improvement Fund has not presented the management's discussion and analysis that accounting principles generally accepted in the United States of America require to supplement, although not to be part of, the financial statements.

The "Other Information" on page 56 is presented for informational purposes only and is not a required part of the financial statements of the Leveraged Loan Portfolio of the State of Wisconsin Environmental Improvement Fund. The information has not been audited by us, and, accordingly, we express no opinion on such information.

Madison, Wisconsin  
November 11, 2008

A handwritten signature in black ink that reads "Virchow Krause &amp; Company LLP". The signature is written in a cursive, flowing style.

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**STATE OF WISCONSIN  
LEVERAGED LOAN PORTFOLIO**

STATEMENT OF NET ASSETS  
June 1, 2008

<b>ASSETS</b>	
Current Assets	
Unrestricted cash and cash equivalents	\$ 133,448,205
United States Treasury Notes, purchased in connection with forward delivery agreements, at cost	45,550,069
Receivables	
Accrued interest	2,253,336
Loans to local governments - current portion	56,683,374
Due from other governmental entities	1,510,110
Prepaid items	16,887
Total Current Assets	<u>239,461,981</u>
Noncurrent Assets	
Restricted assets - cash equivalents	89,717,398
Investments - State of Wisconsin general obligation clean water bonds, at fair value	130,020,406
Loans to local governments	589,966,866
Prepaid items	270,191
Deferred debt expense	2,974,122
Total Noncurrent Assets	<u>812,948,983</u>
<b>TOTAL ASSETS</b>	<b><u>\$ 1,052,410,964</u></b>
<b>LIABILITIES AND NET ASSETS</b>	
Current Liabilities	
Accrued interest payable	\$ 19,650,931
Due to other funds	2,224,305
Due to other governmental entities	46,979
Revenue obligation bonds - current maturities	114,540,000
Total Current Liabilities	<u>136,462,215</u>
Noncurrent Liabilities	
Due to other governmental entities	1,194,707
Revenue obligation bonds, net (including deferred charge)	737,472,176
Total Noncurrent Liabilities	<u>738,666,883</u>
Total Liabilities	<u>875,129,098</u>
Net Assets	
Restricted for environmental improvement	177,281,866
Total Net Assets	<u>177,281,866</u>
<b>TOTAL LIABILITIES AND NET ASSETS</b>	<b><u>\$ 1,052,410,964</u></b>

See accompanying notes to financial statements.

**STATE OF WISCONSIN  
LEVERAGED LOAN PORTFOLIO**

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS  
For the Year Ended June 1, 2008

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**OPERATING REVENUES**

Interest income used as security for revenue bonds	\$ 18,894,122
Total Operating Revenues	<u>18,894,122</u>

**OPERATING EXPENSES**

Interest	36,282,539
Salaries and benefits	2,006,112
Contractual services and other	<u>485,219</u>
Total Operating Expenses	<u>38,773,870</u>

Operating Loss	<u>(19,879,748)</u>
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**NONOPERATING REVENUES**

Investment income used as security for revenue bonds	<u>14,334,331</u>
Total Nonoperating Revenues, Net	<u>14,334,331</u>

**INCOME (LOSS) BEFORE TRANSFERS**

(5,545,417)

Transfers in	<u>13,300,000</u>
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<b>Increase in Net Assets</b>	7,754,583
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TOTAL NET ASSETS - Beginning of Year	<u>169,527,283</u>
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<b>TOTAL NET ASSETS - END OF YEAR</b>	<u>\$ 177,281,866</u>
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**STATE OF WISCONSIN  
LEVERAGED LOAN PORTFOLIO**

STATEMENT OF CASH FLOWS  
For the Year Ended June 1, 2008

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**CASH FLOWS USED BY OPERATING ACTIVITIES**

Payments to employees for services	\$ (3,786,232)
Payments to suppliers and other	<u>(1,037,747)</u>
Net Cash Flows Used by Operating Activities	<u>(4,823,979)</u>

**CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES**

Transfers in	13,300,000
Proceeds from issuance of long-term debt	107,213,970
Refunding bond proceeds deposited in irrevocable trust	29,275,000
Retirement of long-term debt	(29,275,000)
Interest payments	<u>(19,634,819)</u>
Net Cash Flows From Noncapital Financing Activities	<u>100,879,151</u>

**CASH FLOWS USED BY INVESTING ACTIVITIES**

Origination of loans	(71,882,369)
Collection on loans	54,143,346
Interest and dividends received	24,182,385
Purchase of investments	(55,850,068)
Liquidation of investments	37,808,589
Investment and interest income	<u>18,880,530</u>
Net Cash Flows Used by Investing Activities	<u>7,282,413</u>

**Net Increase in Cash and  
Cash Equivalents**

103,337,585

CASH AND CASH EQUIVALENTS - Beginning of Year

119,828,018

**CASH AND CASH EQUIVALENTS - END OF YEAR**

\$ 223,165,603

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**RECONCILIATION OF OPERATING LOSS TO NET CASH  
FLOWS FROM OPERATIONS**

Operating Loss \$ (19,879,748)

**ADJUSTMENTS TO RECONCILE OPERATING LOSS TO NET  
CASH USED IN OPERATION**

Interest income classified as investing activity (18,894,122)

Interest expense classified as noncapital financing activity 35,165,655

Changes in assets and liabilities:

Accrued interest 1,116,884

Deferred debt expense (112,420)

Due to other funds (2,220,228)

Total Adjustments 15,055,769

**NET CASH FLOWS FROM OPERATING ACTIVITIES** \$ (4,823,979)

**RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE  
STATEMENT OF NET ASSETS**

Unrestricted cash and cash equivalents - statement of net assets \$ 133,448,205

Restricted cash and cash equivalents - statement of net assets 89,717,398

**CASH AND CASH EQUIVALENTS - END OF YEAR** \$ 223,165,603

# STATE OF WISCONSIN LEVERAGED LOAN PORTFOLIO

## NOTES TO FINANCIAL STATEMENTS For the Year Ended June 1, 2008

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### NOTE 1 – NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

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**Reporting Entity**—The Leveraged Loan Portfolio (the “Portfolio”) is one of three portfolios of the Clean Water Fund Program, an environmental financing program of the State of Wisconsin Environmental Improvement Fund (the “Fund”). The Fund is an enterprise fund of the State of Wisconsin (the “State”) administered by the State of Wisconsin Department of Natural Resources (the “DNR”) and the State of Wisconsin Department of Administration (the “DOA”).

The Portfolio is funded by proceeds of revenue obligation bonds and contributions from the State. Assets in the Portfolio are used for loans for Wisconsin municipal wastewater projects that meet applicable State eligibility and reporting requirements.

The Fund applies all applicable Governmental Accounting Standards Board (“GASB”) pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

**Net Operating Loss**—The Portfolio incurred an operating loss of \$19.9 million in 2008. Management expects the Portfolio will generally incur net operating losses for the foreseeable future. As explained in Note 2, the losses result from the Portfolio’s statutory mission to provide loans to municipalities at interest rates below the Portfolio’s own cost of funds. The losses have historically been funded by transfers from the State. No transfers for the purpose were required in 2008. Management expects transfers will continue for the foreseeable future sufficient to fund both the future operating losses and, together with additional borrowing, to fund additional loans to municipalities.

**Interest on Loans Receivable**—Interest on loans receivable is recognized on an accrual basis and recorded within Due From Other Governmental Entities on the statement of net assets.

**United States Treasury Notes, Purchased in Connection with Forward Delivery Agreements**—The Portfolio holds United States Treasury Notes as investments at June 1, 2008 and records the notes at cost. The Portfolio purchased these securities in accordance with the Forward Delivery Agreements (see Note 4).

GASB Statement No. 31 (GASB No. 31) states that investments in participating interest-earning investment contracts must be reported at fair value. The four forward delivery agreements with Wachovia Bank, NA (“Wachovia”); and two forward delivery agreements with JP Morgan Chase Bank (JP Morgan) described in Note 4 would be considered participating investment contracts under GASB No. 31. Management has accounted for the agreements as investments in short-term U.S. treasury notes, at cost, rather than as investment contracts at fair value because management believes the difference between cost and fair value does not have a material impact on the financial statements. At June 1, 2008, the fair value of the Fund’s interest in these three agreements exceeded the cost of the treasury securities owned by approximately \$774,000.

# STATE OF WISCONSIN LEVERAGED LOAN PORTFOLIO

## NOTES TO FINANCIAL STATEMENTS For the Year Ended June 1, 2008

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### NOTE 1 – NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

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**Investments**—Investments that are stated at fair value include the State of Wisconsin Investment Board (“SWIB”) Local Government Investment Pool (“LGIP”) (see Note 3). The Portfolio has received fair value information for investments from external sources. Changes in the fair value of investments are included in investment income. All other investments are reported at cost. Accrued interest on investments is recorded as earned. To the extent interest income on investments exceeds applicable arbitrage limits specified in the Internal Revenue Code, the amount that must be rebated (“estimated arbitrage”) to the U.S. Treasury is recorded as a reduction of investment income (see Note 9). Investment transactions are recorded on the trade date.

**Restricted Assets**—Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements. The restricted assets will be used for retirement of related long-term debt in the event that sufficient resources are not otherwise available.

**Deferred Debt Expense**—Issuance costs relating to the revenue obligation bonds were capitalized and are being amortized as a component of interest expense using the effective rate method.

**Revenue Obligation Bonds**—Interest expense on revenue obligation bonds is recognized on an accrual basis.

**Debt Defeasance**—Advance refundings of debt obligations that meet the criteria of GASB Statement No. 23 are recorded as an extinguishment of debt. The securities held in trust and the defeased obligations are not reported in the financial statements (see Note 7).

**Deferred Charge**—The Portfolio defers the difference between the reacquisition price and the net carrying amount of defeased debt and amortizes it as a component of interest expense over the shorter of the remaining life of the old debt or the life of the new debt. The unamortized deferred charge related to debt defeasance is classified as a reduction of revenue obligation bonds.

**Cash Equivalents**—The Portfolio considers all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents. The Portfolio also considers as cash equivalents guaranteed investment contracts or repurchase agreements permitting withdrawals required by the bond resolution to meet insufficiencies in debt service payments. Repurchase agreements and guaranteed investment contracts are valued at cost because they are nonparticipating contracts due to the non-negotiability of these investments and because the amount of any withdrawals made do not consider market interest rates.

**Net Assets**—Net assets are classified as either restricted or unrestricted based on the presence or absence of restrictions.

**Transfers In**—Transfers in consist of capital contributions from the State of Wisconsin and are recognized as the contributions are received.

**Estimates**—The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

# STATE OF WISCONSIN LEVERAGED LOAN PORTFOLIO

## NOTES TO FINANCIAL STATEMENTS For the Year Ended June 1, 2008

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### NOTE 2 – FINANCIAL ASSISTANCE COMMITMENTS TO LOCAL GOVERNMENTS

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Leveraged loans to local governments at June 1, 2008, represent loans for wastewater treatment projects and are for terms of up to 20 years. These loans are made at a variety of prescribed interest rates based on project type categories. In order to effectuate statutory policy, a majority of the loans issued by the Portfolio are at interest rates that are below the State's cost of borrowing. The net losses that can result from this negative interest margin are funded by State contributions. Interest rates on loans receivable ranged from 0% to 5.8% in 2008. The weighted average interest rate was 2.802% at June 1, 2008. The loans contractually are revenue obligations or general obligations of the local governments, or both. Additionally, various statutory provisions exist which provide further security for payment. In the event of a default, the State can intercept State aid payments due to the applicable local government, induce an additional charge to the amount of property taxes levied by the county in which the applicable local government is located, or both. Accordingly, no reserve for loan loss is deemed necessary.

Of the loans outstanding at June 1, 2008, \$172,381,260 (27%) were loans due from the Milwaukee Metropolitan Sewerage District.

The Leverage Portfolio entered into \$53,705,299 of new loans during the 12 month period ending June 1, 2008. As of June 1, 2008, the Portfolio had undisbursed loan commitments totaling \$51,206,575. From June 1, 2008 to October 1, 2008, the Portfolio made additional loan disbursements of \$9,949,161 for financial assistance agreements that were outstanding prior to June 1, 2008. \$71,764,288 of additional leverage loans were executed between June 1, 2008 and October 1, 2008. These funding commitments are generally met through the proceeds from the issuance of additional Clean Water revenue bonds and investment earnings thereon (Note 6). Financial assistance in the form of grants is not provided in the Leverage Portfolio. The management of the EIF may elect to switch the target funding portfolio for a loan from Leverage to another loan portfolio based on various business or program needs.

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### NOTE 3 – CASH AND CASH EQUIVALENTS

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As of June 1, 2008, cash and cash equivalents consisted of the following:

Local Government Investment Pool ("LGIP"), at fair value	\$ 187,471,862
Cash held by trustee	3,458
Investments reported at cost:	
MBIA Guaranteed Investment Agreement	6,250,292
Repurchase Agreement with Bayerische Landesbank	7,597,910
American International Group Matched Funding Corp.	
(AIG) Guaranteed Investment Agreement	<u>21,842,081</u>
	223,165,603
Less: Amounts classified as restricted assets (see Note 6)	<u>(89,717,398)</u>
Total Unrestricted Cash and Cash Equivalents	<u>\$ 133,448,205</u>

## STATE OF WISCONSIN LEVERAGED LOAN PORTFOLIO

### NOTES TO FINANCIAL STATEMENTS For the Year Ended June 1, 2008

#### **NOTE 3 – CASH AND CASH EQUIVALENTS (cont.)**

The LGIP is an investment fund managed by SWIB that accepts investment deposits from over 1,000 municipalities and other public entities in the State of Wisconsin. The objectives of the LGIP are to provide safety of principal, liquidity, and a reasonable rate of return. The LGIP is insured as to credit risk. The LGIP functions in a manner similar to a money market fund in that the yield earned changes daily and participants may invest or withdraw any or all amounts on a daily basis at par value. The LGIP is strategically managed with a longer average life than a money market fund. The LGIP is not a SEC registered investment, but is regulated by Wisconsin Statutes 25.14 and 25.17. At June 1, 2008, the current yield on the LGIP was 2.27%. The LGIP investment is stated at fair value.

The investment with MBIA Investment Management Corporation is secured by a financial guarantee insurance policy issued by the MBIA Insurance Corporation. At June 1, 2008, no market value was available for MBIA (See Note 10). The investment with AIG is secured by a financial guarantee insurance policy issued by the parent of AIG, American International Group. At June 1, 2008, the agreement had a market value of \$24,886,910 and was accruing interest at the rate of 8.1%.

The repurchase agreement with Bayerische Landesbank is collateralized by U.S. Treasury notes, bonds and debentures. At June 1, 2008, the repurchase agreement had a market value of \$8,833,126. The collateral is held by Wells Fargo Bank pursuant to a custody agreement. The repurchase agreement contains a fixed yield of 6.5%. Both the repurchase agreement, along with the MBIA and AIG investment agreements, provide for liquidation of investments at par if and when required by the terms of the Clean Water Revenue Bond General Resolution.

	Amount	Exposure to Custodial Credit Risk	Credit Risk	Interest Rate Risk	Interest Rate Highly Sensitive	Foreign Currency Rate	% of Portfolio
LGIP	\$ 187,471,862	N/A	Not rated	51 days weighted average maturity	N/A	N/A	47.0%
MBIA-GIC	6,250,292	N/A	A2	6-1-13 final maturity	N/A	N/A	1.5
Repo BL (vs. veterans affairs)	7,597,910	\$0	Not rated	6-15-28 final maturity	N/A	N/A	1.9
AIG-GIC	21,842,081	N/A	A2	6-1-11 final maturity	N/A	N/A	5.6
Treasury notes – Forward delivery	45,550,069	\$0	N/A	See Note 4	N/A	N/A	11.4
GO Bonds-WI	130,020,406	\$0	Aa3	5-1-24 final maturity	N/A	N/A	32.6
Miscellaneous cash	3,458	N/A	N/A	N/A	N/A	N/A	

The Leveraged Loan Portfolio does not have an investment policy for custodial credit risk, credit risk, interest rate risk, or concentration of credit risk.

# STATE OF WISCONSIN LEVERAGED LOAN PORTFOLIO

## NOTES TO FINANCIAL STATEMENTS For the Year Ended June 1, 2008

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### **NOTE 3 – CASH AND CASH EQUIVALENTS (cont.)**

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Restricted assets of \$89,717,398 represent amounts legally restricted by the Clean Water Revenue Bonds. The amount restricted is the product of the average annual debt service of the outstanding, disbursed loans times a factor of 120%.

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### **NOTE 4 – FORWARD DELIVERY AGREEMENTS**

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The Portfolio has entered into six agreements for the future delivery and purchase of securities to be held as investments of the loan credit reserve fund of the Revenue Obligation Bonds (see Note 6). Four of the agreements are with Wachovia and two are with JP Morgan and each provides for the delivery to, and purchase by, the Portfolio, of securities with a maturity value equal to the purchase price plus earnings calculated at the rate of the agreements. The agreements were entered into in conjunction with the 1997 Series 1, 1998 Series 1, 1999 Series 1, 2006 Series 1, 2006 Series 2, and 2008 Series 1 Revenue Obligation Bonds.

Every six months during the term of the agreements, Wachovia, WestLB, and JP Morgan are required to deliver United States Treasury securities ("Treasury securities") to the Portfolio for purchase. The Treasury securities are held as investments by the Portfolio. The price paid by the Portfolio for the Treasury securities is determined under the contract. That price is that which results in the predetermined annual earnings rate computed on the notional amount, taking into account the coupon interest on the delivered Treasury securities. The redemption value of the securities purchased for investment must equal at least the purchase price of the securities plus earnings calculated by multiplying the notional amount times the annual earnings rate as calculated for the term until the next bond payment date. The Wachovia agreements may be terminated at the option of the Portfolio and a payment between the parties will be made to compensate for the difference in present value of the earnings expected under each agreement and the earnings available on similar agreements at the time of the termination.

Management has asserted that it does not anticipate terminating the agreements at a time when a payment would be required from the Portfolio to Wachovia. If the agreements were terminated at a time when a payment would be due to Wachovia, management has also asserted that it would be able to enter into similar agreements that would have consistent present values as the agreements are valued in relation to prevailing Treasury security rates. In addition, if the agreements are terminated in whole or in part due to the need to use funds at the maturity date for making a debt service payment on the bonds, then there is not a compensating payment made between the parties.

# STATE OF WISCONSIN LEVERAGED LOAN PORTFOLIO

## NOTES TO FINANCIAL STATEMENTS For the Year Ended June 1, 2008

### **NOTE 4 – FORWARD DELIVERY AGREEMENTS (cont.)**

By GASB definition, these securities are classified as having no exposure to custodial credit risk. The par values, coupon rates, the cost and rate at which the Treasury Notes accrue interest in accordance with the Forward Delivery Agreements at June 1, 2008, are as follows:

	Par Value of Treasuries	Coupon Rate of Treasuries	Cost of Treasuries	Agreement Interest Rate	Agreement Maturity Date	Agreement Market Value
Series 1997-1 Agreement	\$ 7,024,000	4.625%	\$ 6,991,281	5.58%	June 1, 2017	\$ 7,122,208
Series 1998-1 Agreement	7,306,000	4.625	7,292,156	5.01	June 1, 2018	7,408,151
Series 1999-1 Agreement	6,976,000	4.625	6,918,683	6.32	June 1, 2020	7,073,537
Series 2006-1 Agreement	6,420,000	6.250	6,421,977	4.56	June 1, 2027	6,560,893
Series 2006-2 Agreement	8,008,000	4.625	7,999,465	4.84	June 1, 2027	8,119,656
Series 2008-1 Agreement	9,901,000	4.625	9,926,695	4.10	June 1, 2028	10,039,433

### **NOTE 5 – INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS**

The following is a schedule of interfund receivables and payables:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Proprietary Portfolio	Leveraged Loan Portfolio	\$ 2,224,305
Total Due to Other Funds – Statement of Net Assets		<u>\$ 2,224,305</u>

This interfund resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

The following is a schedule of interfund transfers:

<u>Fund Transferred To</u>	<u>Fund Transferred From</u>	<u>Amount</u>	<u>Principal Purpose</u>
Leveraged Loan Portfolio	Proprietary Portfolio	\$ 3,000,000	Future Debt Service
Leveraged Loan Portfolio	Capital Improvement	<u>10,300,000</u>	Future Debt Service
Total Transfers – Statement of Revenues, Expenses and Changes in Net Assets		<u>\$ 13,300,000</u>	

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.



# STATE OF WISCONSIN LEVERAGED LOAN PORTFOLIO

## NOTES TO FINANCIAL STATEMENTS For the Year Ended June 1, 2008

### NOTE 6 – REVENUE OBLIGATION BONDS AND RESTRICTED ASSETS

#### REVENUE OBLIGATION BONDS

Revenue bonds are payable only from revenues derived from the operation of the loan programs.

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Revenue bonds	\$ 729,575,000	\$ 127,335,000	\$ 29,275,000 *	\$ 827,635,000	\$ 114,540,000
Add/(subtract) deferred amounts for:					
Refundings-gains/(losses)	(9,641,764)	(1,353,537)	(2,021,477)	(8,973,824)	-
Premiums/discounts	26,419,802	11,105,413	4,174,215	33,351,000	-
Totals	\$ 746,353,038	\$ 137,086,876	\$ 31,427,738	\$ 852,012,176	\$ 114,540,000

\* Includes \$29,275,000 of refunded bonds.

Revenue obligation serial and term bonds as of June 1, 2008 consisted of the following:

	2008
1991 Series 1:	
Term Bonds, mandatory redemption of bonds at 100% of par, June 1, 2009 through June 1, 2011	\$ 57,445,000
Unamortized discount on bonds	(60,226)
	57,384,774
1998 Series 1:	
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2008	3,195,000
Unamortized discount bonds	-
	3,195,000
1998 Series 2:	
Serial Bonds, no optional redemption	90,400,000
Unamortized premium on bonds	2,570,331
	92,970,331
1999 Series 1:	
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2009	6,910,000
Unamortized premium on bonds	5,038
	6,915,038
2001 Series 1:	
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2011	27,115,000
Unamortized discount on bonds	(150,429)
	26,964,571
2002 Series 1:	
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2012	59,305,000
Unamortized discount on bonds	(93,737)
	59,211,263

## STATE OF WISCONSIN LEVERAGED LOAN PORTFOLIO

### NOTES TO FINANCIAL STATEMENTS For the Year Ended June 1, 2008

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#### **NOTE 6 – REVENUE OBLIGATION BONDS AND RESTRICTED ASSETS (cont.)**

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<i>REVENUE OBLIGATION BONDS</i> (cont.)	2008
2002 Series 2:	
Serial Bonds, no optional redemption	\$ 59,260,000
Unamortized premium on bonds	1,806,667
	61,066,667
2004 Series 1:	
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2014	109,645,000
Unamortized premium on bonds	2,879,611
	112,524,611
2004 Series 2:	
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2015	107,025,000
Unamortized premium on bonds	7,629,091
	114,654,091
2006 Series 1:	
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2016	80,000,000
Unamortized premium on bonds	4,273,820
	84,273,820
2006 Series 2:	
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2015	100,000,000
Unamortized premium on bonds	3,690,850
	103,690,850
2008 Series 1:	
Serial Bonds, optional redemption for bonds at 100% of par, June 1, 2018	100,000,000
Unamortized premium on bonds	7,497,262
	107,497,262
2008 Series 2:	
Serial Bonds, no optional redemption	27,335,000
Unamortized premium on bonds	3,302,722
	30,637,722
Total of All Series	860,986,000
Unamortized deferred charge related to debt defeasance (Note 7)	(8,973,824)
Revenue Obligation Bonds, Net of Deferred Charge	\$ 852,012,176

## STATE OF WISCONSIN LEVERAGED LOAN PORTFOLIO

### NOTES TO FINANCIAL STATEMENTS For the Year Ended June 1, 2008

#### NOTE 6 – REVENUE OBLIGATION BONDS AND RESTRICTED ASSETS (cont.)

##### *REVENUE OBLIGATION BONDS* (cont.)

The original issue discount or premium at issuance and the interest rates at June 1, 2008, on the following bond series were:

Series	Original Issue Discount/ (Premium)	Interest Rates
1991 Series 1	\$ 1,366,407	6.875%
1998 Series 1	(811,362)	4.00 – 5.00%
1998 Series 2	(7,739,808)	4.00 – 5.50%
1999 Series 1	(58,061)	5.00 – 5.75%
2001 Series 1	(1,022,362)	4.50 – 5.25%
2002 Series 1	(2,426,001)	4.00 – 5.25%
2002 Series 2	(7,344,000)	3.00 – 5.50%
2004 Series 1	(6,632,300)	4.00 – 5.00%
2004 Series 2	(11,408,668)	3.25 – 5.25%
2006 Series 1	(4,951,135)	3.50 – 5.00%
2006 Series 2	(4,359,628)	4.00 – 5.00%
2008 Series 1	(7,712,015)	4.00 – 5.00%
2008 Series 2	(3,393,398)	5.00%

Principal maturities of the bonds, net of advance refundings, as of June 1, 2008, are as follows:

Years Ending June 30,	Principal	Interest	Totals
2008	\$ 53,810,000	\$ 39,383,884	\$ 93,193,884
2009	60,730,000	37,754,054	98,484,054
2010	63,880,000	34,405,979	98,285,979
2011	67,555,000	30,890,688	98,445,688
2012	47,410,000	27,916,179	75,326,179
2013-2017	224,665,000	104,358,369	329,023,369
2018-2022	181,915,000	52,461,549	234,376,549
2023-2027	120,050,000	14,954,111	135,004,111
2028	7,620,000	190,500	7,810,500
<b>Totals</b>	<b>\$ 827,635,000</b>	<b>\$ 342,315,313</b>	<b>\$ 1,169,950,313</b>

The revenue obligation bonds are collateralized by a security interest in all assets of the Leveraged Loan Portfolio. At June 1, 2008, the total assets of the Leveraged Loan Portfolio were \$1,052,410,964. Neither the full faith and credit nor the taxing power of the State is pledged for the payment of the revenue obligation bonds. However, as the loans granted to the municipalities are at an interest rate which is less than the Revenue Bond rate, the State is obligated by the Clean Water Fund General Resolution to fund, prior to each loan disbursement, a reserve, which subsidizes the Leveraged Loan Portfolio in an amount to offset this interest rate disparity.

# STATE OF WISCONSIN LEVERAGED LOAN PORTFOLIO

## NOTES TO FINANCIAL STATEMENTS For the Year Ended June 1, 2008

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### **NOTE 6 – REVENUE OBLIGATION BONDS AND RESTRICTED ASSETS (cont.)**

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#### ***REVENUE OBLIGATION BONDS*** (cont.)

Among other restrictions under the revenue obligation bond agreements are provisions that require that a specified amount of cash and investments be held by an independent trustee in a reserve account for the purpose of paying bond interest and principal when due. The restricted assets on the balance sheets consist of substantially all of the MBIA, AIG, Bayerische Landesbank investments (Note 3) and \$54 million of the LGIP balance held as a credit reserve. These amounts are required in order to satisfy the conditions of certain agreements related to maintaining the minimum credit ratings on the bonds.

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### **NOTE 7 – ADVANCE REFUNDING**

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In 1993, the Fund defeased a portion of its 1991 Series 1 bonds through the issuance of 1993 Series 2 Refunding Bonds. The proceeds from the 1993 Series 2 Refunding Bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust assets and the liability for the defeased bonds are not included in the Fund's financial statements. At June 1, 2008, there was \$16,755,000 of the defeased bonds outstanding that will be serviced by the irrevocable trust's remaining funds.

In 1998, the Fund defeased a portion of its 1991 Series 1, 1993 Series 1, 1995 Series 1 and 1997 Series 1 bonds through the issuance of \$104,360,000 of 1998 Series 2 Refunding Bonds. The proceeds from the 1998 Series 2 Refunding Bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust assets and the liability for the defeased bonds are not included in the Fund's financial statements. At June 1, 2008, there was \$91,985,000 of the defeased bonds outstanding that will be serviced by the irrevocable trust's remaining funds.

In 2002, the Fund defeased a portion of its 1993 Series 1, 1995 Series 1, 1997 Series 1, 1998 Series 1, and 1999 Series 1 bonds through the issuance of \$85,575,000 of 2002 Series 2 Refunding Bonds. The proceeds from the 2002 Series 2 Refunding Bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust assets and the liability for the defeased bonds are not included in the Fund's financial statements. At June 1, 2008, there was \$61,820,000 of the defeased bonds outstanding that will be serviced by the irrevocable trust's remaining funds.

In 2005, the Fund defeased a portion of its 1998 Series 1, 1999 Series 1, 2001 Series 1, and 2002 Series 1 bonds through the issuance of \$107,025,000 of 2004 Series 2 Refunding Bonds. The proceeds were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded bonds. Accordingly, the trust assets and the liability for the defeased bonds are not included in the Fund's financial statements. At June 1, 2008, there was \$109,185,000 of the defeased bonds outstanding that will be served by the irrevocable trust's remaining funds.

# STATE OF WISCONSIN LEVERAGED LOAN PORTFOLIO

## NOTES TO FINANCIAL STATEMENTS For the Year Ended June 1, 2008

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### **NOTE 7 – ADVANCE REFUNDING (cont.)**

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On February 12, 2008, the Fund issued \$27,335,000 in revenue bonds with an average interest rate of 5 percent to advance refund \$29,275,000 of its 1998 Series 1 and 2001 Series 1 bonds with an average interest rate of 4.87 percent. The net proceeds of \$30,505,723 (after payment of \$217,571 in underwriting fees, insurance and other issuance cost) were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded bonds. As a result, this portion of the bonds are considered to be defeased and the liability for those bonds has been removed from these financial statements.

The cash flow requirements on the refunded bonds and notes prior to the advance refunding was \$42,551,174 from 2008 through 2018. The cash flow requirements on the 2008 refunding bonds are \$40,344,072 from 2008 through 2018. The advance refunding resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$2,006,797.

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### **NOTE 8 – GLOBAL CERTIFICATES**

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In April 2004, all of the State of Wisconsin General Obligation Bonds previously owned by the Fund were exchanged for \$116,840,689 (par value) of State of Wisconsin General Obligation Bond, Clean Water Fund Program (“Global Certificate”). The estimated market value and weighted average coupon interest rate of the Global Certificate at June 1, 2008 is \$101,694,322 and 2.76%, respectively. The Bonds are registered in the name of the Fund and held by an independent trustee.

In February 2007, two additional State of Wisconsin General Obligation Bonds were issued for the Clean Water Fund Program (“Global Certificate”) for \$13,148,554 and \$6,851,446 (par value). The estimated market value and weighted average coupon interest rates of the Global Certificates at June 1, 2008 were \$13,483,846 and 5.43% and \$4,542,238 and 5.76%, respectively. The Bonds are registered in the name of the Fund and held by an independent trustee.

The Bond is registered in the name of the Portfolio and held by an independent trustee.

# STATE OF WISCONSIN LEVERAGED LOAN PORTFOLIO

## NOTES TO FINANCIAL STATEMENTS For the Year Ended June 1, 2008

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### NOTE 8 – GLOBAL CERTIFICATES (cont.)

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Principal maturities of the Global Certificates as of June 30 are as follows:

Years Ending June 30,	2008
2009	\$ 297,258
2010	14,954,450
2011	19,190,325
2012	7,746,829
2013	9,662,930
2014-2018	36,789,569
2019-2023	37,215,237
2024-2027	10,984,091
Totals	<u>\$ 136,840,689</u>

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### NOTE 9 – INVESTMENT INCOME

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Investment income is recorded net of estimated required arbitrage relating to outstanding State of Wisconsin Clean Water Revenue Bonds and consisted of the following for the fiscal year ended June 1, 2008:

Interest:

State of Wisconsin Investment Board Local Government Investment Pool	\$ 2,890,194
MBIA Guaranteed Investment Agreement	387,518
Repurchase Agreement with Bayerische Landesbank	493,864
AIG Guaranteed Investment Agreement	1,769,209
United States Treasury Notes	2,110,678
State of Wisconsin General Obligation Bonds	<u>19,192,075</u>
Total Interest	<u>26,843,538</u>
Changes in Unrealized Gains (Losses);	
State of Wisconsin General Obligation Bonds	<u>(11,509,470)</u>
Total Interest and Changes in Unrealized Gains (Losses)	15,334,068
Change in Estimated Rebtable Arbitrage Liability	<u>(999,737)</u>
TOTAL INVESTMENT INCOME	<u>\$ 14,334,331</u>

# STATE OF WISCONSIN LEVERAGED LOAN PORTFOLIO

## NOTES TO FINANCIAL STATEMENTS For the Year Ended June 1, 2008

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### **NOTE 10 – SUBSEQUENT EVENTS (cont.)**

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June 1, 2008 fell on a weekend for the 2008 fiscal year. Due to this, the June 1, 2008 debt payments were not paid until June 2, 2008. Therefore, the June 1, 2008 debt amounts included in the financial statements do not reflect the debt payment activity of June 2, 2008.

On July 3, 2008, the State of Wisconsin (the "Issuer"), the U.S. Bank National Association as trustee (the "Trustee") and the MBIA Investment Management Corporation ("MIMCO") entered into a Termination of Flexible Draw Investment Agreement for the purposes of terminating a Flexible Draw Investment Agreement originally entered into on September 15, 1993. The par amount of the 1993 Agreement was \$6,250,291. In addition to the return of that amount to the Issuer, there was also paid to the Issuer \$34,446 in accrued interest and \$200,000 representing a termination fee. The funds derived from the Termination Agreement were deposited into the Loan Credit Reserve Fund of the Clean Water Revenue Bonds.

## STATE OF WISCONSIN LEVERAGED LOAN PORTFOLIO

OTHER INFORMATION (UNAUDITED)  
For the Year Ended June 1, 2008

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In management's opinion, the Governmental Accounting Standards Board (GASB) does not require an MD&A for individual fund reports under GASB Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. Therefore, the State has not prepared an MD&A for the State of Wisconsin Leveraged Loan Portfolio. An MD&A is included in the Comprehensive Annual Financial Report for the State of Wisconsin, which includes all funds and component units.