

**OFFICIAL STATEMENT**

New Issue

*This Official Statement provides information on the Bonds. Some of the information appears on this cover page for ready reference. A prospective investor should read the entire Official Statement to make an informed investment decision.*

**\$75,000,000**  
**STATE OF WISCONSIN**  
**GENERAL OBLIGATION REFUNDING BONDS OF 2002, SERIES 1**

**Dated: March 1, 2002**

**Due: May 1 as shown below**

**Ratings—See pages 3-4**

Based on	Underlying	
Financial Security	Rating	
<u>Insurance</u>		
AAA	AA	Fitch Ratings
Aaa	Aa3	Moody's Investors Service, Inc.
AAA	AA	Standard & Poor's Ratings Services

**Tax Exemption** Interest on the Bonds is excluded from gross income and is not included as an item of tax preference for federal income tax purposes. Interest on the Bonds is subject to State of Wisconsin income and franchise taxes—*See pages 10-12.*

**Redemption** The Bonds maturing on or after May 1, 2013 are callable at par at any time on or after May 1, 2012—*See pages 2-3.*

**Security** General obligations of the State of Wisconsin—*See page 2.*

**Insurance** The scheduled payment of principal of and interest on the Bonds when due will be guaranteed under an insurance policy to be issued concurrently with the delivery of the Bonds by Financial Security Assurance Inc. (**Financial Security**)—*See pages 8-9.*



**Purpose** Proceeds are being used to current refund a portion of previously issued general obligation bonds that mature on May 1, 2002, and to pay for costs of issuance—*See pages 1-2.*

**Interest Payment Dates** May 1 and November 1, commencing November 1, 2002

**Closing/Settlement** On or about March 14, 2002

**Denominations** \$5,000

**Bond Counsel** Foley & Lardner

**Registrar/Paying Agent** State Treasurer

**Issuer Contact** Wisconsin Capital Finance Office—(608) 266-2305; [capfin@doa.state.wi.us](mailto:capfin@doa.state.wi.us)

**Book-Entry-Only Form** The Depository Trust Company—*See pages 4-6.*

**Annual Report** This Official Statement incorporates by reference **Parts I, II, and III** of the State of Wisconsin Continuing Disclosure Annual Report, dated December 19, 2001.

The prices and yields listed below were determined on March 5, 2002 at a negotiated sale. The Underwriters purchased the Bonds at a purchase price of \$78,880,207.37.

CUSIP	Due (May 1)	Principal Amount	Interest Rate	Yield at Issuance	Price at Issuance	First Call Date
977056 W30	2004	\$ 4,970,000	5.000%	2.450%	105.259%	Not Callable
977056 W48	2005	5,220,000	5.000	3.000	105.930	Not Callable
977056 W55	2006	5,480,000	5.000	3.300	106.510	Not Callable
977056 W63	2007	5,755,000	5.000	3.620	106.404	Not Callable
977056 W71	2008	6,040,000	5.000	3.830	106.334	Not Callable
977056 W89	2009	6,345,000	5.375	4.040	108.194	Not Callable
977056 W97	2010	6,685,000	5.375	4.180	108.160	Not Callable
977056 X21	2011	6,600,000	5.000	4.280	105.389	Not Callable
977056 X39	2012	6,475,000	5.000	4.380	105.023	Not Callable
977056 X47	2013	6,045,000	5.000	4.500	104.026 <sup>(a)</sup>	5/1/2012
977056 X54	2014	5,660,000	5.375	4.580	106.380 <sup>(a)</sup>	5/1/2012
977056 X62	2015	5,620,000	5.375	4.680	105.550 <sup>(a)</sup>	5/1/2012
977056 X70	2016	1,380,000	5.375	4.780	104.727 <sup>(a)</sup>	5/1/2012
977056 X88	2017	935,000	4.750	4.920	98.195	5/1/2012
977056 X96	2018	925,000	5.000	5.000	100.000	5/1/2012
977056 Y20	2019	565,000	5.000	5.050	99.425	5/1/2012
977056 Y38	2020	300,000	5.000	5.100	98.819	5/1/2012

<sup>(a)</sup> These bonds priced to the May 1, 2012 call date.

**Ramirez & Co., Inc.**

**Siebert Brandford Shank & Co., LLC**

This document is the “official” statement—that is, it contains the only authorized information about the offering of the Bonds. This document is not an offer or solicitation for the Bonds, and no unlawful offer, solicitation, or sale may occur through the use of this document or otherwise. This document is not a contract, and it provides no investment advice. Prospective investors should consult their advisors and legal counsel with questions about this document, the Bonds, and anything else related to the offering.

The purpose of this document is to provide prospective investors with information that may be important in making an investment decision. It may not be used for any other purpose without the State’s permission. The State is the author of this document and is responsible for its accuracy and completeness. The Underwriters are not the authors of this document. In accordance with their responsibilities under federal securities laws, the Underwriters are required to review the information in this document and must have a reasonable basis for their belief in the accuracy and completeness of its key representations.

The estimates, forecasts, projections, and opinions in this document are not hard facts, and no one guarantees them. Some of the people who prepared, compiled, or reviewed this information had specific functions that covered some aspects of the offering but not others. For example, financial staff focused on quantitative financial information, and legal counsel focused on specific documents or legal issues assigned to them.

No dealer, broker, sales representative, or other person has been authorized to give any information or to make any representations about the Bonds other than what is in this document. The information and expressions of opinion in this document may change without notice. Neither the delivery of this document nor any sale of the Bonds implies that there has been no change in the other matters contained in this document since its date. Material referred to in this document is not part of this document unless expressly included.

In connection with the offering of the Bonds, the Underwriters may over allot or effect transactions which stabilize or maintain the market price of such Bonds at a level above that which might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued at any time.

Other than with respect to information concerning Financial Security contained under the caption “OTHER INFORMATION; Bond Insurance” and APPENDIX E herein, none of the information in this Official Statement has been supplied or verified by Financial Security, and Financial Security makes no representation or warranty, express or implied, as to (i) the accuracy or completeness of such information, (ii) the validity of the Bonds, or (iii) the tax-exempt status of the interest on the Bonds.

## TABLE OF CONTENTS

	Page		Page
<b>STATE OFFICIALS PARTICIPATING IN THE</b>		Reference Information About the Bonds .....	8
<b>ISSUANCE AND SALE OF BONDS .....</b>	ii	Financial Advisor .....	8
<b>SUMMARY DESCRIPTION OF BONDS.....</b>	iii	Bond Insurance.....	8
<b>INTRODUCTION .....</b>	1	Legal Investment .....	9
<b>THE STATE.....</b>	1	Legal Opinion.....	9
<b>PLAN OF REFUNDING .....</b>	1	Tax Exemption .....	10
General.....	1	<b>CONTINUING DISCLOSURE .....</b>	<b>12</b>
<b>THE BONDS .....</b>	<b>2</b>	<b>APPENDIX A – INFORMATION ABOUT</b>	
General.....	2	<b>THE STATE.....</b>	<b>A-1</b>
Security .....	2	<b>APPENDIX B – GENERAL OBLIGATION</b>	
Redemption Provisions .....	2	<b>ISSUANCE STATUS REPORT .....</b>	<b>B-1</b>
Registration and Payment .....	3	<b>APPENDIX C – EXPECTED FORM OF LEGAL</b>	
Ratings .....	3	<b>OPINION .....</b>	<b>C-1</b>
Book-Entry-Only Form.....	4	<b>APPENDIX D – STATE OF WISCONSIN</b>	
Sources and Uses of Funds .....	6	<b>OUTSTANDING BONDS REFUNDED .....</b>	<b>D-1</b>
<b>OTHER INFORMATION .....</b>	<b>6</b>	<b>APPENDIX E – SPECIMEN MUNICIPAL BOND</b>	
Limitations on Issuance of General Obligations ...	6	<b>INSURANCE POLICY .....</b>	<b>E-1</b>
Borrowing Plans for 2002.....	6		
Underwriting.....	7		

# STATE OFFICIALS PARTICIPATING IN THE ISSUANCE AND SALE OF THE BONDS

## BUILDING COMMISSION MEMBERS

<b>Voting Members</b>	<b>Term of Office Expires</b>
Governor Scott McCallum, Chairperson	January 6, 2003
Senator Fred A. Risser, Vice-Chairperson	January 3, 2005
Senator Mark Meyer	January 3, 2005
Senator Carol Roessler	January 3, 2005
Representative Timothy Hoven	January 6, 2003
Representative Jeffrey Plale	January 6, 2003
Representative Daniel Vrakas	January 6, 2003
Mr. Bryce Styza, Citizen Member	At the pleasure of the Governor
<b>Nonvoting, Advisory Members</b>	
Mr. George Lightbourn, Secretary Department of Administration	At the pleasure of the Governor
Mr. Adel Tabrizi, State Chief Engineer Department of Administration	—
Vacant, State Chief Architect Department of Administration	—
<b>Building Commission Secretary</b>	
Mr. Robert G. Cramer, Administrator Division of Facilities Development Department of Administration	At the pleasure of the Building Commission and Secretary of Administration

## OTHER PARTICIPANTS

Mr. Jack C. Voight State Treasurer	January 6, 2003
Mr. James E. Doyle State Attorney General	January 6, 2003

## DEBT MANAGEMENT AND DISCLOSURE

Department of Administration  
Capital Finance Office  
P.O. Box 7864  
101 E. Wilson Street, 10th Floor  
Madison, WI 53707-7864  
Telefax (608) 266-7645  
[capfin@doa.state.wi.us](mailto:capfin@doa.state.wi.us)

Mr. Frank R. Hoadley  
Capital Finance Director  
(608) 266-2305  
[frank.hoadley@doa.state.wi.us](mailto:frank.hoadley@doa.state.wi.us)

Mr. Lawrence K. Dallia  
Assistant Capital Finance Director  
(608) 267-7399  
[larry.dallia@doa.state.wi.us](mailto:larry.dallia@doa.state.wi.us)

Mr. David R. Erdman  
Capital Finance Officer  
(608) 267-0374  
[david.erdman@doa.state.wi.us](mailto:david.erdman@doa.state.wi.us)

## SUMMARY DESCRIPTION OF BONDS

*Selected information is presented on this page for the convenience of the reader. A prospective investor should read the entire Official Statement to make an informed investment decision.*

Description:	State of Wisconsin General Obligation Refunding Bonds of 2002, Series 1
Principal Amount:	\$75,000,000
Denominations:	\$5,000 and integral multiples
Date of Issue:	March 1, 2002
Record Date:	April 15 and October 15
Interest Payment:	May 1 and November 1, commencing November 1, 2002
Maturities:	May 1, 2004-2020— <i>See cover</i>
Redemption:	<i>Optional</i> —The Bonds maturing on or after May 1, 2013 are callable at par at anytime on or after May 1, 2012— <i>See pages 2-3</i>
Form:	Book entry only— <i>See pages 4-6</i>
Paying Agent:	All payments of principal and interest on the Bonds will be paid by the State Treasurer. All payments will be made to The Depository Trust Company, which will distribute payments to Beneficial Owners as described herein.
Security:	The Bonds are general obligations. As of December 1, 2001, there were \$4,240,443,481 of outstanding general obligations of the State.
Insurance:	The scheduled payment of principal of and interest on the Bonds when due will be guaranteed under an insurance policy to be issued concurrently with the delivery of the Bonds by Financial Security— <i>See pages 8-9</i>
Authority for Issuance:	The Bonds are issued under Article VIII of the Wisconsin Constitution and Chapters 18 and 20 of the Wisconsin Statutes.
Purpose:	Proceeds of the Bonds are being used to current refund a portion of previously issued general obligation bonds that mature on May 1, 2002, and to pay for costs of issuance.
Additional General Obligation Debt:	The State may issue additional general obligation debt.
Legality of Investment:	State law provides that the Bonds are legal investments for all banks, trust companies, savings banks and institutions, building and loan associations, savings and loan associations, credit unions, investment companies, and other persons or entities carrying on a banking business; for all executors, administrators, guardians, trustees, and other fiduciaries; and for the State and all public officers, municipal corporations, political subdivisions, and public bodies.
Tax Exemption:	Interest on the Bonds is not included in gross income and not an item of tax preference for federal income tax purposes— <i>See pages 10-12</i> Interest on the Bonds is subject to State of Wisconsin income and franchise taxes— <i>See page 12</i>
Legal Opinion:	Validity and tax opinion to be provided by Foley & Lardner— <i>See APPENDIX C</i>

**OFFICIAL STATEMENT**  
**\$75,000,000**  
**STATE OF WISCONSIN**  
**GENERAL OBLIGATION REFUNDING BONDS OF 2002, SERIES 1**

**INTRODUCTION**

This Official Statement provides information about the \$75,000,000 General Obligation Refunding Bonds of 2002, Series 1 (**Bonds** or **Refunding Bonds**) issued by the State of Wisconsin (**State**). This Official Statement includes by reference Parts I, II, and III of the State of Wisconsin Continuing Disclosure Annual Report, dated December 19, 2001 (**2001 Annual Report**).

The Bonds are authorized under the Wisconsin Constitution and the Wisconsin Statutes (**Act**), as well as an authorizing resolution that the State of Wisconsin Building Commission (**Commission**) adopted on November 28, 2001 (**Resolution**).

The Commission, an agency of the State, is empowered by law to authorize, issue, and sell all the State's general obligations. The Commission is assisted and staffed by the State of Wisconsin Department of Administration (**Department of Administration**).

The Commission has authorized the Department of Administration to prepare this Official Statement. This Official Statement contains information furnished by the State or obtained from the sources indicated.

**THE STATE**

The State is located in the Midwest among the northernmost tier of states. The State ranks 18th among the states in population and 26th in land area. Wisconsin attained statehood in 1848, its capital is Madison, and its largest city is Milwaukee.

Information concerning the State, its operations and financial condition, and its general obligations is included as **APPENDIX A**, which includes by reference Parts II and III of the 2001 Annual Report.

Requests for additional information about the State may be directed to:

*Contact:* Capital Finance Office  
Attn: Capital Finance Director  
*Phone:* (608) 266-2305  
*Mail:* 101 East Wilson Street, FLR 10  
P.O. Box 7864  
Madison, WI 53707-7864  
*E-mail:* [capfin@doa.state.wi.us](mailto:capfin@doa.state.wi.us)

**PLAN OF REFUNDING**

**General**

The Act empowers the Commission to issue refunding bonds. The Bonds are being issued within the available amounts previously authorized by the Act. See **APPENDIX B**.

The Bonds are being issued for a current refunding of a portion of certain general obligation bonds previously issued by the State that mature on May 1, 2002. Proceeds of the Bonds in the amount of \$78,880,207.37 will be applied for the current refunding of certain general obligation bonds maturing May 1, 2002. See **APPENDIX D**.

Bond proceeds, along with other amounts to be paid by the State, will be deposited into the State's Bond Security and Redemption Fund on or before March 15, 2002 and will be used to provide for the payment of principal on the general obligation bonds on May 1, 2002.

## **THE BONDS**

### **General**

The front **cover of this Official Statement** sets forth the maturity dates, amounts, and interest rates for the Bonds.

The Bonds will be dated March 1, 2002 and will bear interest from that date payable on May 1 and November 1 of each year, beginning on November 1, 2002.

Interest on the Bonds will be computed on the basis of a 30-day month and a 360-day year. Payments of principal and interest for each Bond will be paid to the registered owner of the Bonds. The Bonds are being issued initially in book-entry-only form, so the registered owner will be the nominee of a securities depository—initially, The Depository Trust Company, New York, New York (**DTC**). See **“THE BONDS; Book-Entry-Only Form”**.

The Bonds are issued as fully registered bonds without coupons in principal denominations of \$5,000 or multiples of \$5,000.

### **Security**

The Bonds are direct and general obligations of the State. The full faith, credit, and taxing power of the State are irrevocably pledged to make principal and interest payments on the Bonds. There has been irrevocably appropriated, as a first charge upon all revenues of the State, a sum sufficient to make principal and interest payments on the Bonds as the payments become due. The Bonds are secured equally with all other outstanding general obligations issued by the State. The scheduled payment of principal of and interest on the Bonds when due will be guaranteed under an insurance policy to be issued concurrently with the delivery of the Bonds by Financial Security Assurance Inc. (**Financial Security**). See **“OTHER INFORMATION; Bond Insurance”**.

### **Redemption Provisions**

#### *Optional Redemption*

The Bonds maturing on or after May 1, 2013 may be redeemed on May 1, 2012 or any date after that date, in whole or in part in multiples of \$5,000, at a redemption price equal to par (100%) plus accrued interest to the redemption date. The Commission may decide whether to redeem Bonds, and it may direct the amounts and maturities of the Bonds to be redeemed.

#### *Selection of Bonds*

If less than all the Bonds of a particular maturity are to be redeemed, the selection of Bonds to be redeemed depends on whether the Bonds are in book-entry-only form or are in certificated form. See **“THE BONDS; Book-Entry-Only Form”**. If the Bonds are in book-entry-only form, selection of the beneficial owners affected by the redemption will be made by the securities depository and its participants in accordance with their rules. If the Bonds are not in book-entry-only form, selection will be by lot.

### *Notice of Redemption*

If the Bonds are in book-entry-only form, any redemption notice will be sent to the securities depository between 30 and 45 days before the redemption date. A redemption notice may be revoked by sending notice to the securities depository at least 15 days before the proposed redemption date.

If the Bonds are not in book-entry-only form, any redemption notice will be published between 30 and 45 days before the date of redemption in a financial newspaper published or circulated in New York, New York. The notice will also be mailed, postage prepaid, between 30 and 45 days before the redemption date to the registered owners of any Bonds to be redeemed. The mailing, however, will not be a condition to the redemption; any proceedings to redeem the Bonds will still be effective even if the notice is not given. A redemption notice may be revoked by publication of a notice at least 15 days before the proposed redemption date in a financial newspaper published or circulated in New York, New York. The revocation notice will also be mailed, postage prepaid, at least 15 days before the proposed redemption date to the registered owners of any Bonds to have been redeemed. The mailing, however, will not be a condition to the revocation; the revocation will still be effective even if the notice is not given.

Interest on any Bond called for redemption will cease to accrue on the redemption date so long as the Bond is paid or money is provided for its payment.

### **Registration and Payment of Bonds**

How the Bonds are paid depends on whether or not they are in book-entry-only form.

If the Bonds are in book-entry-only form, payment of principal will be made by wire transfer to the securities depository or its nominee upon the presentation and surrender of the Bonds at the principal office of the Paying Agent—which is the State Treasurer. Payment of interest will be made by wire transfer to the securities depository or its nominee on the payment date.

If the Bonds are not in book-entry-only form, payment of principal will be made by check or draft issued upon the presentation and surrender of the Bonds at the principal office of the Paying Agent, as designated by the Commission. Payment of interest due on the Bonds will be made by check or draft mailed to the registered owner shown in the registration book at the close of business on the 15<sup>th</sup> day (whether or not a business day) of the calendar month before the interest payment date (**Record Date**).

### **Ratings**

At the State's request, several rating agencies have rated the Bonds with the understanding that, upon delivery of the Bonds, an insurance policy guaranteeing the scheduled payment of principal of and interest on the Bonds will be issued concurrently with the delivery of the Bonds by Financial Security:

<u>Rating</u>	<u>Rating Agency</u>
AAA	Fitch Ratings
Aaa	Moody's Investors Service, Inc.
AAA	Standard & Poor's Ratings Services

In addition, at the State's request, several rating agencies have assigned an underlying rating to the Bonds:

<u>Underlying Rating</u>	<u>Rating Agency</u>
AA	Fitch Ratings
Aa3	Moody's Investors Service, Inc. <sup>(1)</sup>
AA	Standard & Poor's Ratings Services <sup>(2)</sup>
	(1) On March 4, 2002, Moody's Investors Service, Inc. changed their outlook on the State's general obligation bonds from stable to negative.
	(2) On January 24, 2002, Standard & Poor's placed the State's general obligation rating on "CreditWatch" with negative implications.

Any explanation of what a rating means may only be obtained from the rating service giving the rating. No one can offer any assurance that a rating given to the Bonds will be maintained for any period of time; a rating agency may lower or withdraw the rating it gives if in its judgment circumstances so warrant. Any downgrade or withdrawal of a rating may adversely affect the market price of the Bonds.

### **Book-Entry-Only Form**

DTC will act as securities depository for the Bonds. The State Treasurer will register all Bonds in the name of Cede & Co. (DTC's partnership nominee). DTC will receive one registered certificate for each maturity.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the same law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934, as amended. DTC holds securities that its participants (**Direct Participants**) deposit with DTC. DTC also facilitates the settlement among Direct Participants of securities transactions, such as transfers and pledges, in deposited securities through electronic computerized book-entry changes in Direct Participants' accounts, thereby eliminating the need for physical movement of securities certificates.

Direct Participants include securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is owned by a number of its Direct Participants and by the New York Stock Exchange, Inc., the American Stock Exchange, Inc., and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as securities brokers and dealers, banks, and trust companies that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (**Indirect Participants**). The rules applicable to DTC and its Participants—that is, its Direct and Indirect Participants—are on file with the Securities and Exchange Commission.

Purchases of the Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond (**Beneficial Owner**) is in turn to be recorded on the Direct and Indirect Participants' records. A Beneficial Owner will not receive a written confirmation from DTC of a purchase, but a Beneficial Owner is expected to receive a written confirmation providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participants through which the Beneficial Owner entered into the transaction.



Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To make the system work more smoothly, all Bonds deposited by Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. This does not affect the beneficial ownership of any Bond. DTC has no idea who the Beneficial Owners of the Bonds are; its records show only the identity of the Direct Participants to whose accounts the Bonds are credited, which may or may not be the Beneficial Owners. The Participants will remain responsible for keeping account of their holdings on behalf of their customers.

So long as Cede & Co. is the registered owner of the Bonds as nominee for DTC, references to the Bond owners means Cede & Co. and not the Beneficial Owners.

Notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any legal requirements.

The State will send redemption notices to Cede & Co. If less than all of the Bonds are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant to be redeemed.

Neither DTC nor Cede & Co. will consent or vote with respect to the Bonds. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants.

The State will make principal and interest payments on the Bonds to DTC. DTC's practice is to credit Direct Participants' accounts on the payable date in accordance with their respective holdings shown on DTC's records unless DTC has reason to believe that it will not receive payment on the payable date. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of the Participant and not of the State or DTC, subject to any legal requirements. The State is responsible for sending payments to DTC. DTC is responsible for disbursing those payments to Direct Participants. Both Direct and Indirect Participants are responsible for disbursing those payments to the Beneficial Owners.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the State. Under such circumstances, in the event that a successor securities depository is not obtained, bond certificates are required to be printed and delivered at the State's expense.

The State may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). If that happens, bond certificates will be printed and delivered at the State's expense.

The information in this section about DTC and DTC's book-entry system has been obtained from DTC; the State takes no responsibility for its accuracy.

No one can give any assurance that DTC, Direct Participants, or Indirect Participants will promptly transfer payments or notices received with respect to the Bonds. The State is not

responsible for the failure of DTC, Direct Participants, or Indirect Participants to transfer to the Beneficial Owner payments or notices received with respect to the Bonds.

Similarly, no one can give any assurance that DTC will abide by its procedures or that its procedures will not be changed. In the event that the State designates a successor securities depository, the successor may establish different procedures.

**Sources and Uses of Funds**

The proceeds from the sale of the Bonds, not including accrued interest, are expected to be used as follows:

Sources

Principal Amount of the Bonds .....	\$ 75,000,000.00
Net Original Issue Premium .....	<u>4,383,062.45</u>
TOTAL SOURCES .....	<u>\$ 79,383,062.45</u>

Uses

Deposit to Bond Security and Redemption Fund .....	\$ 78,880,207.37
Underwriters' Discount.....	369,312.47
Bond Insurance Premium.....	<u>133,542.61</u>
TOTAL USES .....	<u>\$ 79,383,062.45</u>

**OTHER INFORMATION**

**Limitations on Issuance of General Obligations**

All general obligations issued by the State fall within a debt limit set forth in the Wisconsin Constitution and Statutes. There is an annual limit of three-quarters of one percent, and a cumulative limit of five percent, of the aggregate value of all taxable property in the State. The annual limit is currently \$2,343,627,800. A refunding obligation, such as these Bonds, does not count for purposes of the annual debt limit or the cumulative debt limit. Accrued interest on any obligation that is not paid during the fiscal year in which it accrues is treated as debt and taken into account for purposes of the debt limitations.

**Borrowing Plans for 2002**

*General Obligations*

This is the third series of general obligations to be issued in this calendar year. The State has previously issued \$42 million of general obligation extendible municipal commercial paper for general governmental purposes. The State also sold on February 26, 2002 its \$112 million of general obligation bonds for general governmental purposes. Delivery of these bonds is expected on March 14, 2002. In addition, the Commission has also authorized the following general obligations that may be issued in calendar year 2002:

- Up to \$15 million of taxable general obligation bonds for the veterans housing loan program. Issuance of these bonds is anticipated in the first quarter, but the actual amount and timing depend on activity of the veterans housing loan program.
- Up to \$20 million of general obligation subsidy bonds to be purchased by the Environmental Improvement Fund for the Clean Water Fund Program. The amount and timing of general obligation subsidy bonds for this purpose depend on loan disbursements from the Clean Water Fund Program.

The State further expects the following general obligations to be issued this calendar year, although the Commission has not yet acted to authorize the issuance of these general obligations:

- Additional general obligations in the form of fixed-rate bonds or variable-rate notes in the third quarter for general governmental purposes.
- Additional taxable general obligation bonds in the third quarter to fund veterans housing loans and home improvement loans.

#### *Other Obligations*

The Commission has authorized up to \$45 million of transportation revenue obligations to fund projects in the transportation revenue bond program. Issuance of the transportation revenue obligations is anticipated in the third quarter, but the actual amount and timing depend on major projects and disbursements from the transportation revenue bond program. The Commission has authorized up to \$265 million of transportation revenue refunding bonds to refund previously issued transportation revenue bonds. The amount and timing of any transportation revenue refunding bonds depends on market conditions.

The Commission has authorized up to \$125 million of clean water revenue bonds to fund loans in the Clean Water Fund Program. The issuance of clean water revenue bonds is anticipated in the first or second quarter. The Commission has also authorized up to \$108 million of clean water revenue refunding bonds to refund previously issued clean water revenue bonds. The amount and timing of any clean water revenue refunding bonds depend on market conditions.

The Commission has authorized up to \$64 million of petroleum inspection fee revenue obligations to fund claims under a soil remediation program. The amount and timing of petroleum inspection fee revenue obligations depend on payment of claims under this program. In addition, the Commission has authorized up to \$125 million of petroleum inspection fee revenue refunding bonds. The amount and timing of any such issue depend on market conditions.

The State has issued \$45 million of master lease certificates of participation. Additional master lease certificates of participation may be issued in the third or fourth quarter of this calendar year.

The State expects to sell operating notes in the second or third quarter.

#### **Underwriting**

The Bonds are being purchased by the **Underwriters**, for which Ramirez & Co., Inc. is acting as representative. The Underwriters have agreed, subject to certain conditions, to purchase from the State the Bonds at an aggregate purchase price, not including accrued interest, of \$78,880,207.37 (reflecting a net original issue premium of \$4,383,062.45 and underwriters' discount of \$502,855.08). The Underwriters have agreed to reoffer the Bonds at the public offering prices or yields set forth on the front cover of this Official Statement. The Bonds may be offered and sold to certain dealers (including dealers depositing the Bonds into investment trusts) at prices lower than such public offering prices, and such prices may be changed, from time to time, by the Underwriters. The Underwriters' obligations are subject to certain conditions precedent, and they will be obligated to purchase all the Bonds if any Bonds are purchased. Certain legal matters will be passed upon for the Underwriters by their counsel, Gonzalez, Saggio & Harlan, L.L.P.

## Reference Information About the Bonds

The table below—as well as the table on the front cover—includes information about the Bonds and is provided for reference. The CUSIP number for each maturity has been obtained from sources the State believes to be reliable, but the State is not responsible for the correctness of the CUSIP numbers. The Underwriter has provided the reoffering yields and prices to allow the computation of yield for federal tax law compliance. The price at issuance is the lower of the price to maturity or the price to call.

**\$75,000,000**  
**State of Wisconsin**  
**General Obligation Refunding Bonds of 2002, Series 1**

**Dated Date: March 1, 2002**

**First Interest Date: November 1, 2002**

**Closing/Settlement Date: On or About March 14, 2002**

CUSIP	Year (May 1)	Principal Amount	Interest Rate	Yield at Issuance	Price at Issuance	First Call Date	Call Price
977056 W30	2004	\$ 4,970,000	5.000%	2.450%	105.259%	Not Callable	-
977056 W48	2005	5,220,000	5.000	3.000	105.930	Not Callable	-
977056 W55	2006	5,480,000	5.000	3.300	106.510	Not Callable	-
977056 W63	2007	5,755,000	5.000	3.620	106.404	Not Callable	-
977056 W71	2008	6,040,000	5.000	3.830	106.334	Not Callable	-
977056 W89	2009	6,345,000	5.375	4.040	108.194	Not Callable	-
977056 W97	2010	6,685,000	5.375	4.180	108.160	Not Callable	-
977056 X21	2011	6,600,000	5.000	4.280	105.389	Not Callable	-
977056 X39	2012	6,475,000	5.000	4.380	105.023	Not Callable	-
977056 X47	2013	6,045,000	5.000	4.500	104.026	<sup>(a)</sup> 5/1/2012	100%
977056 X54	2014	5,660,000	5.375	4.580	106.380	<sup>(a)</sup> 5/1/2012	100
977056 X62	2015	5,620,000	5.375	4.680	105.550	<sup>(a)</sup> 5/1/2012	100
977056 X70	2016	1,380,000	5.375	4.780	104.727	<sup>(a)</sup> 5/1/2012	100
977056 X88	2017	935,000	4.750	4.920	98.195	5/1/2012	100
977056 X96	2018	925,000	5.000	5.000	100.000	5/1/2012	100
977056 Y20	2019	565,000	5.000	5.050	99.425	5/1/2012	100
977056 Y38	2020	300,000	5.000	5.100	98.819	5/1/2012	100

<sup>(a)</sup> These bonds are priced to the May 1, 2012 call date.

## Financial Advisor

First Albany Corporation has been employed by the State to perform professional services in the capacity of financial advisor. The financial advisor has provided advice on the plan of refunding and the structure of the Bonds, reviewed certain legal and disclosure documents, including this Official Statement, for financial matters, and reviewed the pricing of the Bonds by the Underwriters.

## Bond Insurance

### *Bond Insurance Policy*

Concurrently with the issuance of the Bonds, Financial Security Assurance Inc. (**Financial Security**) will issue its Municipal Bond Insurance Policy for the Bonds (**Policy**). The Policy guarantees the scheduled payment of principal of and interest on the Bonds when due as set forth in the form of the Policy included as APPENDIX E to this Official Statement.

The Policy is not covered by any insurance security or guaranty fund established under New York, California, Connecticut or Florida insurance law.

### *Financial Security Assurance Inc.*

Financial Security is a New York domiciled insurance company and a wholly owned subsidiary of Financial Security Assurance Holdings Ltd. (**Holdings**). Holdings is an indirect subsidiary of Dexia, S.A., a publicly held Belgian corporation. Dexia, S.A., through its bank subsidiaries, is primarily engaged in the business of public finance in France, Belgium and other European countries. No shareholder of Holdings or Financial Security is liable for the obligations of Financial Security.

At December 31, 2001, Financial Security's total policyholders' surplus and contingency reserves were approximately \$1,593,569,000 and its total unearned premium reserve was approximately \$810,898,000 in accordance with statutory accounting principles. At December 31, 2001, Financial Security's total shareholders' equity was approximately \$1,698,672,000 and its total net unearned premium reserve was approximately \$669,534,000 in accordance with generally accepted accounting principles.

The financial statements included as exhibits to the annual and quarterly reports filed by Holdings with the Securities and Exchange Commission are hereby incorporated herein by reference. Also incorporated herein by reference are any such financial statements so filed from the date of this Official Statement until the termination of the offering of the Bonds. Copies of materials incorporated by reference will be provided upon request to Financial Security Assurance Inc.: 350 Park Avenue, New York, New York 10022, Attention: Communications Department (telephone (212) 826-0100).

The Policy does not protect investors against changes in market value of the Bonds, which market value may be impaired as a result of changes in prevailing interest rates, changes in applicable ratings, or other causes. Financial Security makes no representation regarding the Bonds or the advisability of investing in the Bonds. Financial Security makes no representation regarding the Official Statement, nor has it participated in the preparation thereof, except that Financial Security has provided to the Commission the information presented under this caption for inclusion in the Official Statement

### **Legal Investment**

State law provides that the Bonds are legal investments for the following:

- Banks, trust companies, savings banks and institutions, building and loan associations, savings and loan associations, credit unions, investment companies, and other persons or entities carrying on a banking business.
- Executors, administrators, guardians, trustees, and other fiduciaries.
- The State and all public officers, municipal corporations, political subdivisions, and public bodies.

### **Legal Opinion**

Legal matters relating to the authorization, issuance, and sale of the Bonds are subject to the approval of Foley & Lardner (**Bond Counsel**). Bond Counsel will deliver an approving opinion when the Bonds are delivered, in substantially the form shown in **APPENDIX C**. If certificated Bonds are issued, the opinion will be printed on the reverse side of each Bond.

As required by law, the Attorney General will examine a certified copy of all proceedings leading to issuance of the Bonds. The Attorney General will deliver an opinion on the regularity

and validity of the proceedings. In the event certificated Bonds are issued, a certificate of the Attorney General will be printed on the reverse side of each Bond.

### **Tax Exemption**

#### *Federal Income Tax*

In the opinion of Bond Counsel, under existing law, interest on the Bonds is excluded from gross income for federal income tax purposes. Interest also is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations. For the purpose of computing the alternative minimum tax imposed on certain corporations, however, interest on the Bonds is taken into account in determining adjusted current earnings. Moreover, the State must comply with all requirements of the Internal Revenue Code of 1986, as amended (**Code**), that must be satisfied after the Bonds are issued for interest on the Bonds to be, or continue to be, excluded from gross income for federal income tax purposes. The State has promised to comply with those requirements to the extent it may lawfully do so. Its failure to do so may cause interest on the Bonds to be included in gross income for federal income tax purposes, perhaps even starting from the date the Bonds were issued. Bond Counsel expresses no opinion about other federal tax consequences arising regarding the Bonds. The proceedings authorizing the Bonds do not provide for an increase in interest rates or a redemption of the Bonds in the event of taxability.

In the opinion of Bond Counsel, under existing law, the original issue discount in the selling price of each Bond maturing on May 1, 2017, 2019, and 2020 (**Discount Bonds**), to the extent properly allocable to each owner of a Discount Bond, is excluded from gross income for federal income tax purposes to the same extent that any interest payable on such Discount Bond is or would be excluded from gross income for federal income tax purposes. The original issue discount is the excess of the stated redemption price at maturity of a Discount Bond over the initial offering price to the public, excluding underwriters or other intermediaries, at which price a substantial amount of such Discount Bonds were sold (**Issue Price**).

Under Section 1288 of the Code, original issue discount on Discount Bonds accrues on a compound interest basis. The amount of original issue discount that accrues to an owner of a Discount Bond during any accrual period generally equals:

- The Issue Price of such Discount Bond plus the amount of original issue discount accrued in all prior accrual periods, *multiplied by*
- The yield to maturity of such Discount Bond (determined on the basis of compounding at the close of each accrual period and properly adjusted for the length of each accrual period), *less*
- Any interest payable on such Discount Bond during such accrual period.

The amount of original issue discount so accrued in a particular accrual period will be considered to be received ratably on each day of the accrual period and will increase the owner's tax basis in such Discount Bond. The adjusted tax basis in a Discount Bond will be used to determine taxable gain or loss upon a disposition (for example, upon a sale, exchange, redemption, or payment at maturity) of such Discount Bond.

Owners of Discount Bonds who did not purchase such Discount Bonds in the initial offering at the Issue Price should consult their own tax advisors with respect to the tax consequences of owning such Discount Bond.

Owners of Discount Bonds should consult their own tax advisors with respect to the state and local tax consequences of holding such Discount Bonds. It is possible that under the applicable provisions governing the determination of state and local taxes, accrued original issue discount on the Discount Bonds may be deemed to be received in the year of accrual, even though there will not be a corresponding cash payment until a later year.

Each Bond maturing on May 1, 2004 through 2016 (**Premium Bonds**) has an issue price that is greater than the amount payable at maturity of such Bond.

Any Premium Bond purchased in the initial offering at the issue price will have “amortizable bond premium” within the meaning of Section 171 of the Code. An owner of a Premium Bond that has amortizable bond premium is not allowed any deduction for the amortizable bond premium. During each taxable year, such an owner must reduce his or her tax basis in such Premium Bond by the amount of the amortizable bond premium that is allocable to the portion of such taxable year during which the owner owned such Premium Bond. The adjusted tax basis in a Premium Bond will be used to determine taxable gain or loss upon a disposition (for example, upon a sale, exchange, redemption, or payment at maturity) of such Premium Bond.

Owners of Premium Bonds who did not purchase such Premium Bonds in the initial offering at the issue price should consult their own tax advisors with respect to the tax consequences of owning such Premium Bonds.

The Code contains many provisions that could affect the economic value of the Bonds to particular Bond owners. For example:

- Section 265 of the Code denies a deduction for interest on any indebtedness incurred or continued to purchase or carry the Bonds or, in the case of financial institutions, a portion of an owner’s interest expense allocable to interest on the Bonds.
- Property and casualty insurance companies will be required in each taxable year to reduce the amount of their deductible losses by 15% of the amount of tax-exempt interest received or accrued during such taxable year, including interest on the Bonds, and life insurance companies are subject to similar provisions under which taxable income is increased by reason of receipt or accrual of tax-exempt interest.
- Interest on the Bonds earned by certain foreign corporations doing business in the United States could be subject to a branch profits tax imposed by Section 884 of the Code.
- Passive investment income, including interest on the Bonds, may be subject to federal income taxation under Section 1375 of the Code for S corporations that have Subchapter C earnings and profits at the close of the taxable year if greater than 25% of the gross receipts of the S corporation is passive investment income.
- Section 86 of the Code requires certain recipients of social security and railroad retirement benefits to include a portion of such benefits in gross income by reason of receipt or accrual of interest on the Bonds.
- A portion of the original issue discount, if any, that accrues in each year to an owner of a Discount Bond may result in collateral federal income tax consequences similar to the consequences of receipt of interest on the Bonds and may result in tax liability in the year of accrual, even though the owner of the Discount Bond will not receive a corresponding cash payment until a later year.

This section does not present an exhaustive discussion of collateral tax consequences arising from ownership of the Bonds. There may be other federal tax law provisions that could adversely affect the value of an investment in the Bonds for particular owners of Bonds. Prospective investors should consult their own tax advisors about the tax consequences of owning a Bond.

*State of Wisconsin Income and Franchise Taxes*

Interest on the Bonds is subject to State of Wisconsin income and franchise taxes. Prospective investors should consult their own tax advisors about the state and local tax consequences of owning a Bond.

## CONTINUING DISCLOSURE

The State has made an undertaking, for the benefit of the beneficial owners of the Bonds, to provide an annual report presenting certain financial information and operating data about the State (**Annual Reports**). By approximately December 27 of each year, the State will send the report to each nationally recognized municipal securities information repository (**NRMSIR**) and to any state information depository (**SID**). The State will also provide notices of the occurrence of certain events specified in the undertaking to each NRMSIR, or the Municipal Securities Rulemaking Board (**MSRB**), and to any SID. As of the date of this Official Statement, no SID has been established. [Part I of the 2001 Annual Report, which contains information on the undertaking, is included by reference as part of this Official Statement.](#)

Copies of the Annual Reports and notices may be obtained from:

State of Wisconsin Capital Finance Office  
Department of Administration  
101 East Wilson Street, FLR 10  
P.O. Box 7864  
Madison, WI 53707-7864  
(608) 266-2305  
[capfin@doa.state.wi.us](mailto:capfin@doa.state.wi.us)

The undertaking also describes the consequences if the State fails to provide any required information. The State must report the failure to the NRMSIRS, or the MSRB, and to any SID. In the last five years, the State has not failed to comply in any material respect with this or any similar undertaking.

Dated: March 6, 2002

## STATE OF WISCONSIN

/s/ SCOTT MCCALLUM

Governor Scott McCallum, Chairperson  
State of Wisconsin Building Commission

/s/ GEORGE LIGHTBOURN

George Lightbourn, Secretary  
State of Wisconsin Department of Administration

/s/ ROBERT G. CRAMER

Robert G. Cramer, Secretary  
State of Wisconsin Building Commission



## APPENDIX A

### INFORMATION ABOUT THE STATE

This appendix includes information concerning the State of Wisconsin (**State**). [Parts II and III](#) of the State of Wisconsin Continuing Disclosure Annual Report, dated December 19, 2001 (**2001 Annual Report**) are included by reference as part of this APPENDIX A. This appendix includes the current status of the State's 2001-03 biennial budget and a correction to actual 2000-01 fiscal year revenues and expenditures presented in Tables II-11 and II-12 of the 2001 Annual Report.

[Part II to the 2001 Annual Report](#) contains general information about the State. More specifically, that part presents information on the following matters:

- State's operations and financial procedures
- State's accounting and financial reporting
- Organization of, and services provided by, the State
- Results of fiscal year 2000-01
- State budget
- Obligations of the State
- State Investment Board
- Statistical information about the State's population, income, and employment

Included as [APPENDIX A to Part II of the 2001 Annual Report](#) are the audited general purpose financial statements for the fiscal year ending June 30, 2001, prepared in conformity with generally accepted accounting principles (GAAP) for governments as prescribed by the Government Accounting Standards Board, and the State Auditor's report.

[Part III to the 2001 Annual Report](#) contains information concerning general obligations issued by the State. That part presents a discussion of the security provisions for general obligation debt (including the flow of funds to pay debt service on general obligations), data pertaining to the State's outstanding general obligation debt, and the portion of that general obligation debt that is revenue-supported general obligation debt.

The 2001 Annual Report has been filed with each nationally recognized municipal securities information repository (**NRMSIR**). Copies of the 2001 Annual Report are available from the Capital Finance Office web site and may also be obtained from:

State of Wisconsin Capital Finance Office  
Department of Administration  
101 East Wilson Street, FLR 10  
P.O. Box 7864  
Madison, WI 53707-7864  
(608) 266-2305  
[capfin@doa.state.wi.us](mailto:capfin@doa.state.wi.us)

As of the date of this Official Statement, [Parts II and III](#) of the 2001 Annual Report are available from the Capital Finance Office web site at the following addresses, respectively:

[www.doa.state.wi.us/debf/capfin/01dis2.pdf](http://www.doa.state.wi.us/debf/capfin/01dis2.pdf)  
[www.doa.state.wi.us/debf/capfin/01dis3.pdf](http://www.doa.state.wi.us/debf/capfin/01dis3.pdf)

After publication and filing of the 2001 Annual Report, certain changes or events have occurred that affect items discussed in the 2001 Annual Report. Listed below, by reference to particular

sections of the 2001 Annual Report, are changes or additions to the discussion contained in those particular sections. Many of the following changes have not been filed with the NRMSIRs. However, the State has filed, and expects to continue to file, certain informational notices with the NRMSIRs. These informational notices do not constitute listed material events under the State's Master Agreement on Continuing Disclosure.

**State Budget; Budget for 2001-03; Current Budget Status (Part II–Page 26).** Update with the following:

*Revised Revenue Estimates – January 16, 2002*

On January 16, 2002, the Legislative Fiscal Bureau provided revised estimates of general-fund revenues and gross ending balances for the 2001-02 and 2002-03 fiscal years, taking into account economic forecasts and actual tax collections and expenditures. **The memorandum from the Legislative Fiscal Bureau that contains these revised revenues appears on pages A-6 to A-16 of this Official Statement.** The revised estimates show the following differences from estimates used in the 2001-03 biennial budget:

- 2001-02 general-fund tax revenues are now estimated to be \$443 million lower at \$10.218 billion.
- 2002-03 general-fund tax revenues are now estimated to be \$596 million lower at \$10.535 billion.
- 2001-03 departmental revenues (non-tax receipts) are now estimated to be \$10 million lower.
- 2001-03 net expenditures are now estimated to be \$25 million lower.

As a result of these revisions, the estimated gross balance for June 30, 2002 (before taking into account the statutory reserve) is estimated to be negative \$126 million, which is \$401 million less than the amount in the 2001-02 budget. The estimated gross balance for June 30, 2003 (before taking into account the statutory reserve) is estimated to be negative \$975 million, which is \$1.015 billion less than the amount in the 2002-03 budget.

**State Budget (Part II–Pages 25-28).** Add the following new section:

**Budget Reform Bill for 2001-03**

On January 18, 2002, the Secretary of Administration made the determination that 2001-03 biennial budget expenditures will exceed revenues by more than one-half of one percent of general-purpose revenues. As required by law, on January 22, 2002 the Governor presented to the Legislature a budget reform bill for the 2001-03 biennium. On February 5, 2002, the budget reform bill was introduced in the Assembly, and the Legislature is currently considering this budget reform bill. It is expected that differing views of the actions that may be taken to correct the imbalance and the consequences of those actions will be expressed throughout the legislative proceedings on this matter.

The tables on page A-3 summarize the budget reform bill for each fiscal year on a general-fund basis and all-funds basis. The tables on page A-4 and A-5 provide a more detailed summary of this budget reform bill. Additional information can be obtained from:

State of Wisconsin Capital Finance Office  
Department of Administration  
101 East Wilson Street, FLR 10  
P.O. Box 7864  
Madison, WI 53707-7864  
(608) 266-2305  
capfin@doa.state.wi.us

**Budget Reform Bill Being Considered by Legislature**  
**General-Fund Basis**  
**(Amounts in Millions)**

	<u>2001-02</u> <u>Budget</u>	<u>2001-02 Budget</u> <u>Reform Bill</u>	<u>2002-03</u> <u>Budget</u>	<u>2002-03 Budget</u> <u>Reform Bill</u>
Beginning Balance	\$ 198	\$ 208	\$ 275	\$ 151
Tax Revenues	10,661	10,210	11,131	10,510
Tobacco Securitization Proceeds	450	450	n/a	n/a
Tobacco Settlement Payments	155	155	158	158
Nontax Revenues	<u>8,010</u>	<u>8,016</u>	<u>8,112</u>	<u>8,133</u>
Total Amount Available	\$19,474	\$19,039	\$19,676	\$18,952
Total Disbursements/Reserves <sup>(a)</sup>	<u>\$19,199</u>	<u>\$18,888</u>	<u>\$19,636</u>	<u>\$18,809</u>
Estimated Gross Balance	\$ 275	\$ 151	\$ 40	\$ 143
Required Statutory Reserve	<u>138</u>	<u>138</u>	<u>143</u>	<u>133</u>
Net Balance	\$ 137	\$ 13	\$ (103) <sup>(b)</sup>	\$ 10

(a) The budget reform bill uses additional tobacco securitization proceeds to create a lapse to the general fund in the 2001-02 fiscal year (\$200 million) and to fund a portion of the shared revenue payment to local governmental units in the 2002-03 fiscal year (\$380 million).

(b) One of the Governor's vetoes of the 2001-03 biennial budget prevented the shift of a school aid payment of \$115 million from June 2003 to July 2003. This veto further avoided an increase in the State's GAAP deficit. This negative fund balance assumes that the Legislature's Joint Committee on Finance opts to make this payment when it sets the fiscal year 2002-2003 school aid funding level in June 2002. The budget meets the constitutional balance requirement because the gross balance is positive.

**Budget Reform Bill Being Considered by Legislature**  
**All-Funds Basis**  
**(Amounts in Millions)**

	<u>2001-02</u> <u>Budget</u>	<u>2001-02 Budget</u> <u>Reform Bill</u>	<u>2002-03</u> <u>Budget</u>	<u>2002-03 Budget</u> <u>Reform Bill</u>
Beginning Balance	\$ 198	\$ 208	\$ 275	\$ 151
Tax Revenues	10,661	10,210	11,131	10,510
Tobacco Securitization Proceeds	450	450	n/a	n/a
Tobacco Settlement Payments	155	155	158	158
Nontax Revenues	<u>19,898</u>	<u>19,905</u>	<u>20,038</u>	<u>20,058</u>
Total Amount Available	\$31,363	\$30,927	\$31,601	\$30,877
Total Disbursements/Reserves <sup>(a)</sup>	<u>\$31,088</u>	<u>\$30,776</u>	<u>\$31,561</u>	<u>\$30,734</u>
Estimated Gross Balance	\$ 275	\$ 151	\$ 40	\$ 143
Required Statutory Reserve	<u>138</u>	<u>138</u>	<u>143</u>	<u>133</u>
Net Balance	\$ 137	\$ 13	\$ (103) <sup>(b)</sup>	\$ 10

(a) The budget reform bill uses additional tobacco securitization proceeds to create a lapse to the general fund in the 2001-02 fiscal year (\$200 million) and to fund a portion of the shared revenue payment to local governmental units in the 2002-03 fiscal year (\$380 million).

(b) One of the Governor's vetoes of the 2001-03 biennial budget prevented the shift of a school aid payment of \$115 million from June 2003 to July 2003. This veto further avoided an increase in the State's GAAP deficit. This negative fund balance assumes that the Legislature's Joint Committee on Finance opts to make this payment when it sets the fiscal year 2002-2003 school aid funding level in June 2002. The budget meets the constitutional balance requirement because the gross balance is positive.

**Table II-5; State Budget--All Funds<sup>(a)</sup> (Page 27).** Update the table with the following:

	Actual 2000-2001 <sup>(b)</sup>	Budget 2001-2002	Budget 2002-2003	Budget Reform Bill 2001-2002 (Being Considered by Legislature)	Budget Reform Bill 2002-2003 (Being Considered by Legislature)
<b>RECEIPTS</b>					
Fund Balance from Prior Year.....	\$ 835,714,000	\$ 197,829,200 <sup>(c)</sup>	\$ 275,402,200	\$ 207,508,000	\$ 151,414,000
<b>Tax Revenue</b>					
Individual Income.....	5,156,565,000	5,455,527,500	5,687,055,500	5,211,800,000	5,311,500,000
General Sales and Use.....	3,609,895,000	3,750,575,400	3,975,136,000	3,680,000,000	3,830,000,000
Corporate Franchise and Income.....	537,159,000	594,197,100	606,318,500	479,700,000	529,100,000
Public Utility.....	239,238,000	244,000,000	249,977,500	253,700,000	257,400,000
<b>Excise</b>					
Cigarette/Tobacco Products.....	254,867,000	314,900,000 <sup>(d)</sup>	322,850,000 <sup>(d)</sup>	310,350,000 <sup>(d)</sup>	320,050,000 <sup>(d)</sup>
Liquor and Wine.....	35,543,000	35,900,000	36,800,000	35,100,000	36,200,000
Malt Beverage.....	9,365,000	9,500,000	9,500,000	9,400,000	9,400,000
Inheritance, Estate & Gift.....	77,084,000	110,000,000	91,000,000	85,000,000	67,000,000
Insurance Company.....	89,042,000	90,000,000	92,000,000	87,000,000	90,000,000
Other.....	1,089,472,000	56,600,000 <sup>(e)</sup>	60,300,000 <sup>(e)</sup>	57,600,000 <sup>(e)</sup>	59,600,000 <sup>(e)</sup>
Subtotal.....	11,098,230,000	10,661,200,000	11,130,937,500	10,209,650,000	10,510,250,000
<b>Nontax Revenue</b>					
<b>Departmental Revenue</b>					
Tobacco Settlement.....	124,389,000	155,526,000	157,602,800	155,526,000	157,602,800
Tobacco Securitization.....	NA	450,000,000	NA	450,000,000	NA
Other.....	226,993,000	228,159,800	205,922,300	234,690,000	226,478,900
Total Federal Aids.....	5,499,440,000	5,480,779,400	5,569,179,100	5,480,779,400	5,569,179,100
Total Program Revenue.....	3,382,374,000	3,017,256,400	3,081,343,100	3,017,256,400	3,081,343,100
Total Segregated Funds.....	3,998,487,000	3,210,905,000	2,908,494,600	3,210,905,000	2,908,494,600
Bond Authority.....	1,012,419,000	500,000,000	383,000,000	500,000,000	383,000,000
Employee Benefit Contributions <sup>(f)</sup> .....	(3,065,828,000)	7,461,324,917	7,889,603,973	7,461,324,917	7,889,603,973
Subtotal.....	11,178,274,000	20,503,951,517	20,195,145,873	20,510,481,717	20,215,702,473
Total Available.....	\$ 23,112,218,000	\$ 31,362,980,717	\$ 31,601,485,573	\$ 30,927,639,717	\$ 30,877,366,473
<b>DISBURSEMENTS AND RESERVES</b>					
Commerce.....	\$ 450,530,000	\$ 424,005,100	\$ 424,913,400	422,056,800	420,135,100
Education.....	8,673,626,000	8,705,842,100	8,992,452,100	8,696,761,200	8,923,788,000
Environmental Resources.....	2,805,522,000	2,681,682,500	2,693,527,500	2,683,975,200	2,690,375,600
Human Relations and Resources.....	8,597,677,000	7,795,217,500	8,050,009,400	7,757,717,000	8,024,982,200
General Executive.....	4,360,894,000	770,231,300	769,646,400	768,807,700	761,690,800
Judicial.....	109,019,000	105,252,300	105,622,700	103,756,300	103,601,700
Legislative.....	62,220,000	63,818,500	63,112,500	59,636,100	58,031,400
General Appropriations.....	3,108,270,000	2,695,544,400	2,269,025,800	2,702,542,100	1,546,774,200 <sup>(g)</sup>
General Obligation Bond Program.....	583,078,000	500,000,000	383,000,000	500,000,000	383,000,000
Employee Benefit Payments <sup>(f)</sup> .....	2,655,528,000	3,377,515,809	3,830,081,149	3,377,515,809	3,830,081,149
Reserve for Employee Benefit Payments <sup>(f)</sup> .....	0	4,083,809,108	4,059,522,824	4,083,809,108	4,059,522,824
Subtotal.....	31,406,364,000	31,202,918,617	31,640,913,773	31,156,577,317	30,801,982,973
Less: (Lapses).....	NA	(149,272,400)	(177,409,300)	(414,283,900) <sup>(h)</sup>	(165,146,000)
Compensation Reserves.....	NA	27,900,000	82,500,000	27,900,000	82,500,000
Required Statutory Balance.....	NA	138,726,600	142,701,500	138,170,500	132,634,300
Transfer to Tobacco Control Board.....	NA	6,032,300	15,345,100	6,032,300	15,345,100
Change in Continuing Balance.....	(8,511,569,000)	NA	NA	NA	NA
Total Disbursements & Reserves.....	\$ 22,894,795,000	\$ 31,226,305,117	\$ 31,704,051,073	\$ 30,914,396,217	\$ 30,867,316,373
Fund Balance.....	\$ 217,423,000	\$ 136,675,600	\$ (102,565,500) <sup>(i)</sup>	\$ 13,243,500	\$ 10,050,100
Undesignated Balance.....	\$ 207,508,000	\$ 275,402,200	\$ 40,136,000	\$ 151,414,000	\$ 142,684,400

(a) The amounts shown are based on statutorily required accounting and not on GAAP.

(b) The amounts shown are unaudited and rounded to the nearest thousand.

(c) The beginning balance for the 2000-2001 fiscal year represents information when the budget became law.

(d) The increase is the result of an \$0.18 per pack increase on cigarettes.

(e) The budgeted amounts do not include taxes collected for segregated funds. The largest such tax is the motor fuel tax. The State collected \$827 million of motor fuel taxes in the 2000-2001 fiscal year.

(f) State law separates the accounting of employee benefits from the budget. They are included for purposes of comparability to the figures presented in this table and Tables II-1 and II-2 in the 2001 Annual Report.

(g) The reduction results primarily from the reduction of shared revenue payment to local governmental units. Additional tobacco securitization proceeds in the amount of \$380 million are also used to fund a portion of this shared revenue payment to local governmental units.

(h) The increase results primarily from the use of \$200 million of tobacco securitization proceeds to make debt service payments on general obligation issues.

(i) One of the Governor's vetoes prevented the shift of a school aid payment of \$115 million from June 2003 to July 2003. This veto further avoided an increase in the State's GAAP deficit. This negative fund balance assumes that the Legislature's Joint Committee on Finance opts to make this payment when it sets the fiscal year 2002-2003 school aid funding level in June 2002. The budget meets the constitutional balance requirement because the Undesignated Balance is positive.

Sources: Legislative Fiscal Bureau and Wisconsin Department of Administration.

**Table II-6; State Budget–General Fund<sup>(a)</sup> (Page 28).** Update the table with the following:

	Actual 2000-2001 <sup>(b)</sup>	Budget 2001-2002	Budget 2002-2003	Budget Reform Bill 2001-2002 (Being Considered by Legislature)	Budget Reform Bill 2002-2003 (Being Considered by Legislature)
<b>RECEIPTS</b>					
Fund Balance from Prior Year.....	\$ 835,714,000	\$ 197,829,200 <sup>(c)</sup>	\$ 275,402,200	\$ 207,508,000	\$ 151,414,000
<b>Tax Revenue</b>					
State Taxes Deposited to General Fund					
Individual Income.....	5,156,565,000	5,455,527,500	5,687,055,500	5,211,800,000	5,311,500,000
General Sales and Use.....	3,609,895,000	3,750,575,400	3,975,136,000	3,680,000,000	3,830,000,000
Corporate Franchise and Income.....	537,159,000	594,197,100	606,318,500	479,700,000	529,100,000
Public Utility.....	239,238,000	244,000,000	249,977,500	253,700,000	257,400,000
Excise					
Cigarette/Tobacco Products.....	254,867,000	314,900,000 <sup>(d)</sup>	322,850,000 <sup>(d)</sup>	310,350,000 <sup>(d)</sup>	320,050,000 <sup>(d)</sup>
Liquor and Wine.....	35,543,000	35,900,000	36,800,000	35,100,000	36,200,000
Malt Beverage.....	9,365,000	9,500,000	9,500,000	9,400,000	9,400,000
Inheritance, Estate & Gift.....	77,084,000	110,000,000	91,000,000	85,000,000	67,000,000
Insurance Company.....	89,042,000	90,000,000	92,000,000	87,000,000	90,000,000
Other.....	70,573,000	56,600,000	60,300,000	57,600,000	59,600,000
Subtotal.....	10,079,331,000	10,661,200,000	11,130,937,500	10,209,650,000	10,510,250,000
<b>Nontax Revenue</b>					
Departmental Revenue					
Tobacco Settlement.....	124,389,000	155,526,000	157,602,800	155,526,000	157,602,800
Tobacco Securitization.....	NA	450,000,000	NA	450,000,000	NA
Other.....	226,993,000	228,159,800	205,922,300	234,690,000	226,478,900
Program Revenue-Federal.....	5,472,647,000	4,764,099,400	4,824,834,300	4,764,099,400	4,824,834,300
Program Revenue-Other.....	3,382,374,000	3,017,256,400	3,081,343,100	3,017,256,400	3,081,343,100
Subtotal.....	9,206,403,000	8,615,041,600	8,269,702,500	8,621,571,800	8,290,259,100
Total Available.....	\$ 20,121,448,000	\$ 19,474,070,800	\$ 19,676,042,200	\$ 19,038,729,800	\$ 18,951,923,100
<b>DISBURSEMENTS AND RESERVES</b>					
Commerce.....	\$ 221,297,000	\$ 229,323,700	\$ 234,907,900	227,375,400	230,129,600
Education.....	8,353,243,000	8,637,401,400	8,920,102,400	8,628,320,500	8,851,438,300
Environmental Resources.....	272,918,000	254,440,800	262,716,600	256,733,500	259,564,700
Human Relations and Resources.....	7,287,626,000	7,441,989,600	7,520,124,900	7,404,489,100	7,495,097,700
General Executive.....	651,970,000	635,922,900	636,185,000	634,499,300	628,229,400
Judicial.....	108,676,000	104,543,200	104,913,600	103,047,200	102,892,600
Legislative.....	62,220,000	63,818,500	63,112,500	59,636,100	58,031,400
General Appropriations.....	2,490,467,000	1,946,568,600	1,973,407,500	1,953,566,300	1,251,155,900 <sup>(e)</sup>
Subtotal.....	19,448,417,000	19,314,008,700	19,715,470,400	19,267,667,400	18,876,539,600
Less: (Lapses).....	NA	(149,272,400)	(177,409,300)	(414,283,900) <sup>(f)</sup>	(165,146,000)
Compensation Reserves.....	NA	27,900,000	82,500,000	27,900,000	82,500,000
Required Statutory Balance.....	NA	138,726,600	142,701,500	138,170,500	132,634,300
Transfer to Tobacco Control Board.....	NA	6,032,300	15,345,100	6,032,300	15,345,100
Changes in Continuing Balance.....	455,608,000	NA	NA	NA	NA
Total Disbursements & Reserves.....	\$ 19,904,025,000	\$ 19,337,395,200	\$ 19,778,607,700	\$ 19,025,486,300	\$ 18,941,873,000
Fund Balance.....	\$ 217,423,000	\$ 136,675,600	\$ (102,565,500) <sup>(g)</sup>	\$ 13,243,500	\$ 10,050,100
Undesignated Balance.....	\$ 207,508,000	\$ 275,402,200	\$ 40,136,000	\$ 151,414,000	\$ 142,684,400

(a) The amounts shown are based on statutorily required accounting and not on GAAP.

(b) The amounts shown are unaudited and rounded to the nearest thousand.

(c) The beginning balance for the 2000-2001 fiscal year represents information when the budget became law.

(d) The increase is the result of an \$0.18 per pack increase on cigarettes.

(e) The reduction results primarily from the reduction of shared revenue payment to local governmental units. Additional tobacco securitization proceeds in the amount of \$380 million are also used to fund a portion of this shared revenue payment to local governmental units.

(f) The increase results primarily from the use of \$200 million of tobacco securitization proceeds to make debt service payments on general obligation issues.

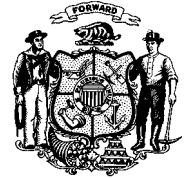
(g) One of the Governor's vetoes prevented the shift of a school aid payment of \$115 million from June 2003 to July 2003. This veto further avoided an increase in the State's GAAP deficit. This negative fund balance assumes that the Legislature's Joint Committee on Finance opts to make this payment when it sets the fiscal year 2002-2003 school aid funding level in June 2002. The budget meets the constitutional balance requirement because the Undesignated balance is positive.

**Sources: Legislative Fiscal Bureau and Wisconsin Department of Administration.**

# Legislative Fiscal Bureau

Robert Wm. Lang, Director

One East Main, Suite 301 • Madison, WI 53703  
Telephone: (608) 266-3847 • Fax: (608) 267-6873



*State of Wisconsin*

January 16, 2002

Representative John Gard, Assembly Chair  
Senator Brian Burke, Senate Chair  
Joint Committee on Finance  
State Capitol  
Madison, WI 53702

Dear Representative Gard and Senator Burke:

This office has now completed its review of the status of the state's general fund for the remainder of the 2001-03 biennium. Our analysis includes an examination of economic forecasts and tax collection and expenditure data for the first six months of the current fiscal year.

Based upon our review, we now project the closing, gross general fund balance at the end of the biennium to be -\$974.5 million. This is \$1,024.3 million below the level (\$49.8 million) that was indicated upon enactment of the state's 2001-03 biennial budget (2001 Act 16).

The \$1,024.3 million is the result of decreased estimated tax collections of \$1,039.2 million, a decrease of \$9.7 million in departmental revenues and an estimated decrease in net expenditures (sum sufficient appropriations and lapses) of \$24.6 million.

In addition to the projected gross general fund deficit of -\$974.5 million, provisions of Act 16, as partially vetoed, require that the state maintain a statutory balance of \$142.8 million. Thus, to address the projected deficit and maintain the required statutory balance, the general fund will need to be improved by \$1,117.3 million.

The following table reflects the estimated general fund condition statement which incorporates our revenue and expenditure projections.

**TABLE 1****2001-03 General Fund Condition Statement**

	<u>2001-02</u>	<u>2002-03</u>
<b>Revenues</b>		
Opening Balance, July 1	\$207,508,000	-\$125,867,400
Estimated Taxes	10,218,200,000	10,534,700,000
Departmental Revenues		
Tobacco Settlement	155,526,000	157,602,800
Tobacco Securitization	450,000,000	0
Other	<u>218,904,900</u>	<u>205,452,800</u>
Total Available	\$11,250,138,900	\$10,771,888,200
 <b>Appropriations, Transfers and Reserves</b>		
Gross Appropriations	\$11,534,187,200	\$11,809,293,000**
Sum Sufficient Reestimates	17,290,300	10,485,900
Compensation Reserves	27,900,000	82,500,000
Transfer to Tobacco Control Fund	6,032,300	15,345,100
Less Estimated Lapses	<u>-209,403,500</u>	<u>-171,230,800</u>
Net Appropriations	\$11,376,006,300	\$11,746,393,200
 <b>Balances</b>		
Gross Balance	-\$125,867,400	-\$974,505,000
Less Required Statutory Balance*	<u>-138,952,500</u>	<u>-142,827,300</u>
Net Balance, June 30	-\$264,819,900	-\$1,117,332,300

\*The statutes do not specify a required balance for 2001-02. The \$138.9 million figure shown for 2001-02 is 1.2% of gross appropriations and compensation reserves. Although not required by statute, the 1.2% calculation was used in condition statements during 2001-03 budget deliberations. 2001 Act 16 requires a balance of 1.2% of gross appropriations and compensation reserves for 2002-03.

\*\*Assumes that the \$115 million of general school aid that would have been paid in 2003-04 under Enrolled SB 55 (the 2001-03 budget adopted by the Legislature) will be paid in 2002-03 because of a veto of the \$115 million payment delay.

## General Fund Taxes

The following section provides information on general fund tax revenues for the 2001-03 biennium, including a discussion of the national economic forecast for 2001 through 2003 and general fund tax revenue projections for 2001-02 and 2002-03.

**National Economic Forecast.** This office first prepared revenue estimates for the 2001-03 biennium in January, 2001, based on the January, 2001, forecast of the economy prepared by Standard & Poor's Data Resources, Inc. (DRI). At that time, no recession was forecast. Positive economic growth was expected to continue in 2001, although at a lower rate than in recent years, followed by a rebound in growth in 2002 and 2003. It was believed that the primary risk to the forecast was that corporate earnings would continue to be depressed by high energy prices, deteriorating global competitiveness and reduced sales, in which case a bear market, lower household wealth and reduced consumer spending could lead to a recession in 2001. DRI placed the probability of this sequence of events at 40%.

In May, 2001, this office revised its 2001-03 tax collections estimates downward by 2.2%. The revision was based on 2000-01 general fund tax collections through April, 2001, and on revised national economic forecasts that were less favorable than those at the start of the year. The May, 2001, U.S. economic forecast prepared by DRI-WEFA (a subsidiary of Global Insight, Inc. that was formed by integrating DRI and Wharton Econometric Forecasting Associates) reported growth in nominal gross domestic product (GDP) in 2000 of 7.1% and projected increases of 4.4% in 2001, 4.5% in 2002 and 5.8% in 2003. The May forecast was for lower growth rates for each year, as compared to the January, 2001, forecast. Other indicators (including real GDP, personal income, consumption and corporate profits) were also generally lower in the May forecast, while unemployment and inflation were generally higher. As in the January, 2001, forecast, DRI assigned a 40% probability that a recession would occur in 2001.

By July, 2001, the forecasts for growth during 2001 were again being revised downward. That trend accelerated in the aftermath of the terrorist attacks on September 11. On November 26, 2001, the National Bureau of Economic Research (NBER), a non-profit research organization that tracks dates of business cycles, officially declared that the expansion was over and that the economy was in a recession. NBER placed the start of the recession in March, 2001. The debate over whether or not there would be a recession was replaced with the question of how long and severe the downturn would be.

The January, 2002, forecast by DRI-WEFA anticipates that the first quarter of 2002 will see the bottom of the recession, with gradually accelerating growth during the rest of the year, followed by relatively strong growth in 2003. However, as compared to the May forecast, economic activity is expected to be significantly weaker throughout the forecast period, especially in 2002. Growth in nominal GDP is expected to be 3.3% in 2001, 1.9% in 2002 and 6.0% in 2003 (as compared to the May figures of 4.4% in 2001, 4.5% in 2002 and 5.8% in 2003). Growth in real GDP is projected at 1.0% in 2001, 0.6% in 2002 and 3.7% in 2003, in contrast to the May, 2001, forecast of 2.0%, 2.4% and 4.0% growth for the same periods, respectively.



Under the current forecast, personal income is projected to grow at rates of 4.8% in 2001, 2.2% in 2002 and 5.2% in 2003. The estimate for 2001 is slightly higher (0.2%) than the May forecast. However, growth for the next two years is lower than the May forecast, by 2.2% in 2002 and by 0.5% in 2003. The low personal income growth in 2002 reflects the significant job losses that have already occurred as well as anticipated future layoffs. However, there are signs that the worst of the job losses may be nearing an end. The average workweek increased in December, and initial claims of unemployment have been trending downward. It is anticipated that employment will stop falling in early 2002 and then slowly recover during the rest of this year and into the next. This improvement is reflected in the personal income growth rate projected in 2003, which exceeds the projected rate in 2002 by 3.0%.

The January forecast assumes growth in personal consumption expenditures of 4.8% in 2001, 2.3% in 2002 and 6.1% in 2003. These growth rates are lower than the May forecast by 0.5% in 2001 and 2.6% in 2002, but exceed the May forecast for 2003 by 0.4%. Following a slow holiday season for retailers, DRI-WEFA expects consumer demand to remain sluggish going into 2002. On the positive side, taxes have been cut, energy prices are down and interest costs are lower, raising household disposable income. However, unemployment has risen and layoffs are continuing. Mortgage interest rates have recently gone up. The decreased use of zero-percent financing on new vehicles, which led to strong consumer spending in the fourth quarter of 2001, will bring a downturn in automobile sales at the start of 2002. Given these factors, DRI-WEFA expects a drop in real consumer expenditures in the first quarter of 2002. While it is projected that recovery in consumer markets will be underway in the spring, the outlook changes when considering only consumer goods that are generally subject to the sales tax. Sales of such taxable goods are expected to decline by approximately 1.0% for the entire first six months of 2002, with only slow growth throughout the second half of the year.

Pre-tax corporate profits are expected to decline 16.2% in 2001, followed by growth of 2.6% in 2002 and 11.8% in 2003. The estimates for 2001 and 2002 are significantly lower than the May forecast (which was -5.0% in 2001 and 5.3% in 2002), reflecting weakness in trade and business investment. Industrial production fell in 13 of the last 14 months, as consumer demand weakened and inventory liquidation occurred. Continued declines in nonresidential construction are projected throughout 2002 and into the first quarter of 2003. However, it is expected that businesses will soon start rebuilding inventories (which DRI-WEFA estimates will begin in the first quarter of 2002). Investments in equipment and software are expected to show positive growth by the third quarter of the year, with investments in structures recovering in the fourth quarter. It is anticipated that these influences will help pre-tax corporate profits rebound in 2003 with growth that is 5% higher than the 6.8% rate projected in May.

Inflation is expected to remain relatively low. The consumer price index is estimated at 2.9% for 2001, 1.9% in 2002 and 2.6% in 2003. The estimates are slightly lower for 2001 and 2002, by 0.4% and 0.1%, respectively, and 1.0% higher for 2003 than the May projections. The unemployment rate is projected at 4.8% in 2001, 6.2% in 2002 and 5.9% in 2003. The estimates for 2002 and 2003 exceed the May projections by 0.6% in 2002 and 0.3% in 2003. The jobless rate is expected to peak in the summer of 2002.

DRI-WEFA anticipates that the magnitude of both the economic downturn and the recovery will be relatively modest. Under the baseline forecast, it is assumed that the bottom of the recession will occur during the first quarter of 2002. The peak-to-trough decline in real GDP is estimated at 0.6%, which is relatively small compared to past recessions. It is expected that the federal tax cuts approved before the terrorist attacks, the increased federal spending on education, security, defense and intelligence approved after September 11 and monetary policy that has enhanced liquidity and kept interest rates low will all aid in the economic turn-around. The forecast also assumes a reversal in business inventory liquidation, which has been underway since February, 2001, starting in the first quarter of 2002. In addition, DRI-WEFA projects that expenditures on travel and leisure activities will rebound as the impact of September 11 begins to fade.

The major risks to the forecast are for a more protracted downturn in investment, resulting in additional layoffs and inventory liquidation, and that federal spending will not be able to be ramped up as quickly as is expected. A deeper U.S. recession could also aggravate the global recession and cause already sliding U.S. exports to fall further. Under this scenario, DRI-WEFA assumes that the beginning of the recovery would be pushed back until summer and would follow a deeper drop in real GDP than is assumed under the baseline forecast. The forecast assigns a probability of 30% to this scenario. An additional significant risk is that consumer and business confidence could be shaken by further terrorist attacks or other negative developments in the war on terrorism.

Table 2 shows a summary of national economic indicators drawn from the January, 2002, forecast by DRI-WEFA.

**TABLE 2**  
**Summary of National Economic Indicators**  
**DRI-WEFA, January, 2002**  
**(\$ in Billions)**

	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>
Nominal Gross Domestic Product	\$9,872.9	\$10,196.5	\$10,387.1	\$11,007.0
% Change	6.5%	3.3%	1.9%	6.0%
Real Gross Domestic Product	\$9,224.0	\$9,319.2	\$9,374.4	\$9,721.2
% Change	4.1%	1.0%	0.6%	3.7%
Consumer Price Index	3.4%	2.9%	1.9%	2.6%
Personal Income	\$8,319.2	\$8,720.5	\$8,910.5	\$9,374.3
% Change	7.0%	4.8%	2.2%	5.2%
Personal Consumption Expenditures	\$6,728.4	\$7,050.3	\$7,213.4	\$7,650.9
% Change	7.7%	4.8%	2.3%	6.1%
Pre-Tax Corporate Profits	\$845.4	\$708.2	\$726.8	\$812.2
% Change	2.7%	-16.2%	2.6%	11.8%
Unemployment Rate	4.0%	4.8%	6.2%	5.9%

**General Fund Tax Projections.** Our estimates of general fund tax revenues for the 2001-03 biennium are based on tax collections to date and the January, 2002, DRI-WEFA forecast of national economic growth. In addition, all of the tax law changes adopted by the Legislature in Act 16 are reflected in these estimates. Projections of general fund tax collections for the 2001-03 biennium are shown in Table 3.

**TABLE 3**

**Projected General Fund Tax Collections  
(\$ in Millions)**

Source	2000-01 Tax Collections	Budget Estimates (Act 16)		Revised Estimates January, 2002	
		2001-02	2002-03	2001-02	2002-03
Individual Income	\$5,156.5	\$5,455.5	\$5,687.1	\$5,220.0	\$5,330.0
General Sales and Use	3,609.9	3,750.6	3,975.1	3,680.0	3,830.0
Corporate Income & Franchise	537.2	594.2	606.3	480.0	535.0
Public Utility	239.2	244.0	250.0	253.7	257.4
Excise					
Cigarette	243.5	300.4	306.6	296.4	304.6
Liquor and Wine	35.5	35.9	36.8	35.1	36.2
Beer	9.4	9.5	9.5	9.4	9.4
Tobacco Products	11.4	14.5	16.2	14.0	15.5
Insurance Company	89.0	90.0	92.0	87.0	90.0
Estate	77.1	110.0	91.0	85.0	67.0
Miscellaneous Taxes	54.7	56.6	60.3	57.6	59.6
<b>TOTAL</b>	<b>\$10,063.4</b>	<b>\$10,661.2</b>	<b>\$11,130.9</b>	<b>\$10,218.2</b>	<b>\$10,534.7</b>
Increase Over Prior Year					
Amount		\$597.8	\$469.7	\$154.8	\$316.5
Percent		5.9%	4.4%	1.5%	3.1%

As shown in Table 3, general fund tax revenues are estimated to total \$10,218.2 million in 2001-02 and \$10,534.7 million in 2002-03. These amounts are lower than the estimates used in Act 16 by \$443.0 million in the first year and \$596.2 million in the second year of the biennium. Individual income taxes, sales taxes, corporate taxes and estate taxes have all been revised downward significantly, based on recent collections data and the new economic forecast, while utility tax estimates are slightly higher. Small decreases are projected for most of the other tax sources.

## Revised General Fund Tax Estimates

**Individual Income Tax.** The current estimates of individual income tax collections are \$5,220.0 million in 2001-02 and \$5,330.0 million in 2002-03, which are lower than the estimates used in Act 16 by \$235.5 million in 2001-02 and \$357.1 million in 2002-03. Compared to prior years, the revised estimates reflect growth of 1.2% in 2001-02 and 2.1% in 2002-03. The decreases in the estimates compared to Act 16 are due to the fact that the economy is now in a recession, which was not expected under the May forecast. As noted, the current DRI-WEFA forecast of national personal income growth is 4.8% for 2001, 2.2% for 2001 and 5.2% for 2003. The earlier estimates were based on the May, 2001, forecast of personal income growth of 4.6% for 2001, 4.3% for 2002 and 5.7% for 2003. The current forecast projects that a higher proportion of personal income will come from transfer payments (such as social security, public assistance and unemployment benefits) than was projected in May. Transfer payments are generally nontaxable. The reestimates reflect both the lower growth expected in personal income and the shift toward more transfer payments.

Through December, 2001, income tax collections were 1.4% higher (\$30.7 million) than at the same time last year. Withholding payments, which make up the largest source of income tax revenues, have increased by 3.1% since last year (although the Department of Revenue believes that some of this growth is a matter of faster receipt of withholding payments as a result of the electronic funds transfer system that more employers are using to remit such payments). On the other hand, estimated tax payments, which reflect non-wage incomes, are 5.1% lower than at this time last year. In addition to economic factors, the slow growth in 2001-02 also reflects the final phase of implementing the income tax reductions adopted in the 1999-01 biennial budget (1999 Act 9).

The estimates of individual income taxes do not reflect a reduction that would occur in 2002-03 if the State of Minnesota were to withdraw from the income tax reciprocity agreement it has with the State of Wisconsin. Under the agreement, taxpayers who live in one of the two states and work in the other state are only required to file a return and pay taxes in the state of legal residence. As a result, Wisconsin foregoes tax revenue from residents of Minnesota who work here and Minnesota foregoes tax revenue from Wisconsin residents who work in Minnesota. On an annual basis, in December, Wisconsin reimburses Minnesota for the estimated amount of net foregone tax revenues to Minnesota in the prior year (which results in large part because more people live in Wisconsin and work in Minnesota than vice versa, so Minnesota loses more tax revenue by not collecting it directly from Wisconsin residents). The income tax reciprocity agreement is open-ended and may be unilaterally terminated by either state through legislative repeal. Governor Jesse Ventura has proposed ending the agreement, beginning in tax year 2003. If the Minnesota Legislature approves the repeal, Wisconsin would experience revenue losses in the first two fiscal years after the change, as described below.

If the agreement were terminated effective January 1, 2003, Wisconsin would stop withholding tax from Wisconsin residents working in Minnesota and begin to withhold tax on earnings of Minnesota residents working in Wisconsin. Based on preliminary information from the Department of Revenue, the change would reduce Wisconsin income tax collections in 2002-03 by an estimated \$27.5 million. In 2003-04, the cost to Wisconsin would be greater as there would be

the loss in tax revenues as well as the December payment to Minnesota for calendar year 2002. The Department estimates a net loss for 2003-04 of \$56.5 million. However, for 2004-05 and thereafter, the annual decrease in Wisconsin's withholding payment receipts would be balanced by the elimination of the annual reconciliation payment to Minnesota.

**General Sales and Use Tax.** Sales tax revenues were \$3,609.9 million in 2000-01, up 3.1% over the prior year. Revenues are estimated at \$3,680.0 million in 2001-02 and \$3,830.0 million in 2002-03, which is a decrease of \$70.6 million in the first year and \$145.1 million in the second year, relative to the Act 16 estimates. The revised projections are based on current collection data and the most recent forecast of growth in personal consumption expenditures, with adjustments for expenditures on food, gas and oil, and services to more closely reflect Wisconsin's sales tax base.

Year-to-date, sales tax collections through December were up by approximately 8.5% over the level collected during the same period of the prior fiscal year. However, this figure significantly overstates actual growth, since it is based on an artificially-low collections figure for December, 2000, that resulted when revenues that normally would have been reflected in that month were instead "booked" in January, 2001. When adjusted to correct for this anomaly, the current year-to-date level of growth becomes 4.5%. It is likely that this pace of growth is due in significant part to activity generated by zero-percent financing in the motor-vehicle industry and price reductions in the retail sector during the 2001 holiday shopping season and cannot be sustained for the balance of the fiscal year. This pattern is reflected in the economic forecast, which calls for a drop in taxable consumption expenditures of about 1% during the remainder of 2001-02, with only slight growth anticipated to occur in the first two quarters of 2002-03. Growth is expected to accelerate substantially in the second half of 2002-03.

**Corporate Income and Franchise Tax.** Corporate income and franchise tax collections were \$537.2 million in 2000-01, which was \$26.8 million less than estimated last May. The reduction reflected the slowdown in the economy and a related decrease in corporate earnings and profits. Collections are projected to be \$480.0 million in 2001-02 and \$535.0 million in 2002-03. These amounts represent an annual decrease of 10.6% in 2001-02 and an increase of 11.5% in 2002-03 and are lower than the Act 16 estimates by \$114.2 million in 2001-02 and \$71.3 million in 2002-03.

The new estimates reflect lower than anticipated corporate franchise tax collections and the effects of the economic slowdown on the state's economy. Through December, collections were almost 19% lower than 2000-01 collections for the same period. Consumer spending, investment, corporate earnings and profits have all declined during the year and are expected to remain soft during the first part of 2002. However, in part due to significant doses of monetary and fiscal stimuli, the economy is projected to begin to rebound in the second quarter of 2002. Corporate profits are forecast to increase beginning in the latter part of 2002 and in 2003 and 2004. Consequently, corporate income and franchise tax revenues are estimated to increase between 2002 and 2003.

**Public Utility Taxes.** Public utility taxes were \$239.2 million in 2000-01 and are projected to total \$253.7 million in 2001-02 and \$257.4 million in 2002-03. The projections are \$9.7 million

higher for 2001-02 and \$7.4 million higher for 2002-03 than the Act 16 estimates, based on recent collections data and forecasts of energy usage.

**Excise Taxes.** Cigarette excise tax revenues are estimated to be \$296.4 million in 2001-02 and \$304.6 million in 2002-03. The first-year estimate is an increase of 21.7% over the 2000-01 actual total of \$243.5 million and is due to a tax increase of \$0.18 per pack that took effect on October 1, 2001. Actual volume (packs sold) continued its historical trend of moderate decline in 2000-01, with this trend expected to continue. The revenue increases now estimated are somewhat weaker than those anticipated at the time of Act 16's passage; they reflect downward revisions of \$4.0 million and \$2.0 million for 2001-02 and 2002-03, respectively.

Estimates of revenues from the liquor, tobacco products and beer taxes have been revised downward to reflect generally lower consumption levels than those anticipated earlier. Estimates of tobacco products tax revenues reflect an Act 16 increase in the tax rate from 20% of the manufacturer's price to 25%.

**Insurance Premium Taxes.** Insurance premium taxes increased from \$86.9 million in 1999-00 to \$89.0 million in 2000-01. Premium taxes are projected to decrease to \$87.0 million in 2001-02 and then increase to \$90.0 million in 2002-03. The projected decline in 2001-02 reflects year-to-date monthly premium tax collections through December, which are lower than 2000-01 for the same period. The increase in premium tax revenues in 2002-03 is based on expected moderate growth in life and property and casualty insurance sales.

**Estate Tax.** Estate tax revenues totaled \$77.1 million in 2000-01, and are estimated at \$85.0 million in 2001-02 and \$67.0 million in 2002-03. The estimates are lower than the Act 16 amounts by \$25.0 million in 2001-02 and \$24.0 million in 2002-03.

Annual estate tax collections are significantly affected by the settlement, or lack thereof, of a small number of large estates. Collections may, therefore, vary considerably from year to year. The Act 16 estimate assumed that estate tax revenues would be \$110.0 million in 2001-02 and \$91.0 million in 2002-03. [The lower figure for 2002-03 reflects the reduction in state estate tax collections as a result of the federal law changes under the Economic Growth and Tax Relief Reconciliation Act of 2001.] However, actual collections for 2000-01 were \$77.1 million, which was a 42.2% decrease from the prior year. Based on year-to-date collections and the current economy, estate tax revenues have been reestimated at the lower figures shown above.

**Miscellaneous Taxes.** Collections from the real estate transfer fee have been revised upward for 2001-02 relative to the Act 16 estimates, due to strong collections through December, 2001. The same level of growth is not expected to continue in 2002-03, however, resulting in a small downward shift in expected revenue from the fee for that year, relative to the Act 16 estimate. Anticipated collections from the court suit tax are down slightly in both years from the Act 16 estimates. In 2000-01, the two taxes brought in combined revenues of \$54.7 million.

## Departmental Revenues and Net Expenditures

It is projected that departmental revenues (non-tax receipts) will be lower than previous estimates by \$9.7 million. Although increases are projected in a number of areas, these increases are offset by a reduction in interest earnings because of lower interest rates. It is important to note that the estimate of interest earnings factored into this memorandum assumes that the Legislature will take steps necessary to balance the 2001-03 general fund budget.

On the appropriation side, it is now anticipated that net expenditures will be below the projections of Act 16 by \$24.6 million. For the biennium, sum sufficient appropriations are projected to increase by \$27.8 million while appropriated amounts expected to lapse to the general fund are above the biennial budget estimates by \$52.4 million. Included in the increased lapse estimate is \$28.3 million, which is anticipated due to the 3.5% reduction to a number of state operations appropriations that the Governor announced in December, 2001, for the 2001-02 fiscal year.

In addition to the sum sufficient and lapse projections, mention should be made of some appropriations and programs which might require attention in the upcoming legislative floor periods.

It is estimated that medical assistance (MA) benefit costs will exceed the amount budgeted for the program by approximately \$30 million GPR in 2001-02. This estimate is based on a review of MA benefits payments to December, 2001, adjusted to reflect recent increases in the projected number of MA recipients. Most of the caseload growth is due to increases in the number of applicants that meet AFDC-related MA eligibility standards. The Act 16 MA base reestimate assumed modest growth in the number of AFDC-related MA recipients in 2001-02 and 2002-03. However, as of December 1, 2001, the number of AFDC-related MA recipients (approximately 167,100) exceeded the projected 2001-02 fiscal year average (148,800) by 18,300. In addition, projected benefit costs for some services, including nursing home and hospital services and capitation payments to health maintenance organizations, are expected to exceed Act 16 estimates. The costs of providing some services and benefits, such as home health services and prescription drugs, are expected to be somewhat less than the Act 16 projections. Based on current trends in caseload and service costs, a similar shortfall in GPR MA benefits funding is likely to occur in 2002-03. Caseload growth may also result in some spending pressure on the BadgerCare program.

Act 16 provides \$25,249,000 GPR in 2001-02 and \$28,097,800 GPR in 2002-03 in a sum certain appropriation to fund: (a) adoption assistance payments to families that adopt children with special needs to assist in the cost of care for these children; and (b) payments to families and facilities that provide foster care to children for whom the state serves as guardian. Based on actual payments through December, 2001, it is estimated that an additional \$1.8 million GPR in 2001-02 and \$2.5 million GPR in 2002-03 will be needed to fully fund state foster care and adoption assistance payments in the 2001-03 biennium.

The administration is currently negotiating with the U.S. Department of Health and Human Services, Centers for Medicaid and Medicare Services (CMS) about the state's claiming federal MA matching funds under the intergovernmental transfer (IGT) program. The results of these negotiations could significantly affect the amount of funding available to support MA costs in the current biennium and in future years. The primary issues of these negotiations are: (a) whether the state will be required to return approximately \$83.2 million in federal MA matching funds the state claimed in 1999-00; and (b) the amount of federal MA matching funds the state will be able to claim in the future under the IGT program. To date, the state and CMS have not reached an agreement.

We will continue to monitor tax collections, economic forecasts and expenditures and keep you apprised if any further modifications are necessary.

Sincerely,

A handwritten signature in black ink that reads "Bob". The letters are stylized and cursive.

Robert Wm. Lang  
Director

RWL/sas

cc: Members, Wisconsin Legislature



**General Fund Information; General Fund Cash Flow (Part II–Pages 35-41).**

The following provide updates to various tables containing general fund information. The following information *reflects revised revenue estimates and projected general fund closing balances released by the Legislative Fiscal Bureau on January 16, 2002* but, unless specified, *does not incorporate* the budget reform bill currently being considered by the Legislature or any other pending proposals that are intended to address the revised revenue estimates.

The following information will show certain dates in which the general fund cash balance is in a negative position. The State expects that *inter-fund borrowing available to the general fund is sufficient to offset these negative balances*. The estimated funds available for inter-fund borrowing on dates with negative general fund balances range from \$1.759 to 1.821 billion. The statutory maximum for inter-fund borrowing is currently \$571 million with an additional \$343 million for a period of up to 30 days, which totals approximately \$914 million. **See page A-20.** In addition, the Secretary of Administration is authorized to prorate and defer certain payments.

**Table II-8; Actual and Projected General Fund Cash Flow (Page 37).** Update the table with the following:

**ACTUAL GENERAL FUND CASH FLOW; JULY 1, 2001 TO JANUARY 31, 2002**  
**PROJECTED GENERAL FUND CASH FLOW; FEBRUARY 1, 2002 TO JUNE 30, 2002<sup>(a)</sup>**

	(In Thousands of Dollars)											
	July 2001	August 2001	September 2001	October 2001	November 2001	December 2001	January 2002	February 2002	March 2002	April 2002	May 2002	June 2002
<b>BALANCES<sup>(b)</sup></b>												
Beginning Balance	281,565	3,398	397,659	1,290,819	1,821,610	943,651	383,667	1,104,720	1,027,197	-119,621	283,323	65,058
Ending Balance	3,398	397,659	1,290,819	1,821,610	943,651	383,667	1,104,720	1,027,197	-119,621	283,323	65,058	-402,892
Lowest Daily Balance <sup>(c)</sup>	-162,060	-202,246	-99,652	1,248,678	943,651	-60,419	383,667	872,491	-119,617	-280,713	-39,500	-886,716
<b>RECEIPTS</b>												
<b>TAX RECEIPTS</b>												
Individual Income	507,468	388,372	533,868	508,613	399,103	479,545	740,505	387,566	400,492	753,490	387,017	578,943
Sales & Use	343,973	356,048	342,096	348,297	358,636	323,558	383,293	267,039	270,652	260,276	326,221	303,509
Corporate Income	12,421	16,903	112,886	24,461	10,693	126,388	22,464	9,012	130,734	20,775	10,803	101,831
Public Utility	0	0	518	3,561	131,654	1,357	0	1,036	1,046	3,010	108,985	1,284
Excise	29,231	26,372	28,085	27,504	39,451	27,407	27,457	27,515	25,879	30,394	29,347	31,952
Insurance	999	1,657	19,935	339	887	19,336	2,245	6,572	14,363	15,944	1,296	17,603
Inheritance	6,638	6,162	13,423	5,645	5,568	4,969	7,275	10,049	7,985	6,658	8,159	6,950
<b>Subtotal Tax Receipts</b>	<b>900,730</b>	<b>795,514</b>	<b>1,050,811</b>	<b>918,420</b>	<b>945,992</b>	<b>982,560</b>	<b>1,183,239</b>	<b>708,789</b>	<b>851,151</b>	<b>1,090,547</b>	<b>871,828</b>	<b>1,042,072</b>
<b>NON-TAX RECEIPTS</b>												
Federal	343,646	452,855	365,526	452,845	346,684	378,392	457,577	424,688	403,006	397,870	407,317	419,409
Other & Transfers <sup>(d)</sup>	331,074	249,196	303,861	260,628	176,794	169,672	373,822	322,272	291,277	345,090	268,432	773,263
Note Proceeds <sup>(e)</sup>	0	0	800,000	0	0	0	0	0	0	0	0	0
<b>Subtotal Non-Tax Receipts</b>	<b>674,720</b>	<b>702,051</b>	<b>1,469,387</b>	<b>713,473</b>	<b>523,478</b>	<b>548,064</b>	<b>831,399</b>	<b>746,960</b>	<b>694,283</b>	<b>742,960</b>	<b>675,749</b>	<b>1,192,672</b>
<b>TOTAL RECEIPTS</b>	<b>1,575,450</b>	<b>1,497,565</b>	<b>2,520,198</b>	<b>1,631,893</b>	<b>1,469,470</b>	<b>1,530,624</b>	<b>2,014,638</b>	<b>1,455,749</b>	<b>1,545,434</b>	<b>1,833,507</b>	<b>1,547,577</b>	<b>2,234,744</b>
<b>DISBURSEMENTS</b>												
Local Aids	878,438	160,458	663,004	99,188	975,970	1,138,856	208,135	267,404	1,134,613	123,724	252,270	1,733,478
Income Maintenance	363,315	352,214	309,334	372,969	339,757	342,249	335,842	331,234	331,237	338,696	375,622	330,367
Payroll and Related	215,318	300,380	204,832	303,186	421,307	234,716	326,851	285,089	289,629	320,024	445,620	213,875
Tax Refunds	105,487	44,995	46,906	43,602	66,467	138,297	63,460	218,707	261,092	212,983	161,890	135,949
Debt Service	7	12,463	108,775	0	1,882	0	0	15,112	264,889	0	32,861	0
Miscellaneous <sup>(f)</sup>	291,052	232,794	294,187	282,157	542,046	236,490	359,297	217,725	205,229	229,573	292,016	289,025
Note Repayment <sup>(e)</sup>	0	0	0	0	0	0	0	198,001	205,563	205,563	205,563	0
<b>TOTAL DISBURSEMENTS</b>	<b>1,853,617</b>	<b>1,103,304</b>	<b>1,627,038</b>	<b>1,101,102</b>	<b>2,347,429</b>	<b>2,090,608</b>	<b>1,293,585</b>	<b>1,533,272</b>	<b>2,692,252</b>	<b>1,430,563</b>	<b>1,765,842</b>	<b>2,702,694</b>

(a) Excludes interfund borrowing and is based on (1) the 2001-03 biennial budget signed into law by the Governor (2001 Wisconsin Act 16) and (2) the revised general-fund revenue estimates and projected general fund closing balances that were released by the Legislative Fiscal Bureau on January 16, 2002. The report does NOT reflect the budget reform bill for the 2001-03 biennium that is being considered by the Legislature.

(b) The General Fund cash balances presented in this schedule are not based on Generally Accepted Accounting Principles (GAAP). The General Fund includes funds designated for operations and capital purposes of certain proprietary programs of the State's Universities. Receipts and disbursements of such funds for the designated programs and the disbursement of such funds for other purposes are reflected in the cash flow. A use of the designated funds for purposes other than the proprietary programs is, in effect, a borrowing of such funds. Therefore, at any time that the balance in the General Fund is less than the balance of such designated funds, the State is obligated to replenish the designated funds to the extent of the shortfall. The designated funds are expected to range from \$150 to \$300 million during the 2001-02 fiscal year. In addition, the General Fund is the depository for several escrow accounts pursuant to court orders or federal rulings. These funds are expected to average approximately \$50 million during the 2001-02 fiscal year.

(c) The Statutes provide certain administrative remedies to deal with periods when the General Fund is in a negative position. The Secretary of Administration may temporarily reallocate cash in other funds (up to 5% of the general-purpose revenue appropriations then in effect) to the General Fund. Based on the 2001-03 biennial budget signed into law (2001 Wisconsin Act 16), this amount is approximately \$571 million for fiscal year 2001-02. In addition, the Secretary of Administration may also temporarily reallocate an additional amount up to 3% of the general-purpose revenue appropriations then in effect (approximately \$343 million) for a period of up to 30 days. See "Balances In Funds Available For Interfund Borrowing".

(d) The projections assume that \$450 million of proceeds from the sale and subsequent securitization of payments due the State from tobacco manufacturers under the Master Settlement Agreement will be received on June 3, 2002.

(e) Includes \$800 million in operating note proceeds received in September, 2001 and impoundment payments to be made on February 28, March 29, April 30, and May 31, 2002. The February 28, 2002 impoundment payment excludes the premium that was deposited on September 20, 2001 into the operating note redemption fund.

(f) \$275 million in federal intergovernmental transfer funds were transferred to the Medical Assistance Trust Fund on November 30, 2001.

**Table II-9; General Fund Monthly Position (Page 38).** Update the table with the following:

**GENERAL FUND MONTHLY CASH POSITION<sup>(a)</sup>**  
**July 1, 1999 through January 31, 2002 — Actual**  
**February 1, 2002 through June 30, 2002 — Estimated<sup>(b)</sup>**  
**(Amounts in Thousands)**

	<b>Starting Date</b>	<b>Starting Balance</b>	<b>Receipts<sup>(c)</sup></b>	<b>Disbursements<sup>(c)</sup></b>
1999	July.....	\$ 736,269	\$ 1,441,009	\$ 1,836,987
	August.....	340,291	1,308,849	868,154
	September.....	780,986	1,547,229	1,292,942
	October.....	1,035,273	1,331,192	1,031,907
	November.....	1,334,558	1,433,801	1,794,197
	December.....	974,162	1,449,618	1,987,753
2000	January.....	436,027	2,095,798	1,693,313
	February.....	838,512	1,544,207	1,240,280
	March.....	1,142,439	1,526,625	2,143,437
	April.....	525,627	1,812,812	1,174,173
	May.....	1,164,266	1,580,865	1,172,474
	June.....	1,572,657	1,910,223	2,811,272
	July.....	671,608	1,405,811	1,674,899
	August.....	402,520	1,391,600	1,036,240
	September.....	757,880	1,716,848	1,540,488
	October.....	934,240	1,545,868	1,039,609
	November.....	1,440,499	1,451,918	1,886,868
	December.....	1,005,549	1,335,205	2,070,373
2001	January.....	270,381	2,143,861	1,190,946
	February.....	1,223,296	1,494,577	1,339,377
	March.....	1,378,496	1,381,012	2,312,836
	April.....	446,672	2,042,531	1,469,093
	May.....	1,020,110	1,800,948	1,405,982
	June.....	1,415,076	1,698,317	2,831,828
	July.....	281,565	1,575,450	1,853,617
	August.....	3,398	1,497,565	1,103,304
	September.....	397,659	2,520,198	1,627,038
	October.....	1,290,819	1,631,893	1,101,102
	November.....	1,821,610	1,469,470	2,347,429
	December.....	943,651	1,530,624	2,090,608
2002	January.....	383,667	2,014,638	1,293,585
	February.....	1,104,720	1,455,749	1,533,269
	March.....	1,027,200	1,545,434	2,692,252
	April.....	(119,618) <sup>(d)</sup>	1,833,506	1,430,568
	May.....	283,320	1,547,577	1,765,828
	June <sup>(d)</sup> .....	65,069	2,234,744	2,702,691

(a) The General Fund balances presented in this table are not based on Generally Accepted Accounting Principles (GAAP).

(b) The monthly receipt and disbursement projections for February 1, 2002 through June 30, 2002 are based on (1) the 2001-03 biennial budget signed into law by the Governor (2001 Wisconsin Act 16) and (2) the revised general-fund revenue estimates and projected general fund closing balances that were released by the Legislative Fiscal Bureau on January 16, 2002. The projections do NOT reflect the budget reform bill for the 2001-03 biennium that is being considered by the Legislature.

(c) The amounts shown in September 2001 include receipts from the issuance of operating notes and amounts shown in February–May 2002 include disbursements for impoundment payments required in connection with the issuance of operating notes. No operating notes were issued in the 1999-2000 or 2000-01 fiscal years. In addition, the receipt amounts shown in June 2002 include \$450 million of proceeds from the expected securitization of tobacco settlement revenues due the State under the Master Settlement Agreement.

(d) The Statutes provide certain administrative remedies to deal with periods when the General Fund is in a negative position. The Secretary of Administration may temporarily reallocate cash in other funds (up to 5% of the general-purpose revenue appropriations then in effect) to the General Fund. Based on the 2001-03 biennial budget signed into law (2001 Wisconsin Act 16), the 5% amount is approximately \$571 million for fiscal year 2001-02. In addition, the Secretary of Administration may also temporarily reallocate an additional amount up to 3% of the general-purpose revenue appropriations then in effect (approximately \$343 million) for a period of up to 30 days. See page A-20.

**Source: Wisconsin Department of Administration.**

**Table II-10; Balances in Funds Available for Interfund Borrowing (Page 39).** Update the table with the following:

**BALANCES IN FUNDS AVAILABLE FOR INTERFUND BORROWING<sup>(a)</sup>**

**July 1, 1999 to January 31, 2001 — Actual**  
**February 1, 2002 to June 1, 2002 — Estimated<sup>(b)</sup>**

(Amounts in Millions)

	<u>1999</u>	<u>2000</u>	<u>2001</u>	<u>2002</u>
January .....		\$ 3,735	\$ 3,701	\$ 5,360
February .....		4,159	4,435	1,797 <sup>(b)</sup>
March .....		4,262	4,786	1,821
April .....		4,267	5,212	1,725
May .....		3,961	4,952	1,680
June .....		3,636	4,680	1,759
July .....	\$ 4,017	3,733	4,925	
August .....	4,245	4,084	5,275	
September .....	3,865	3,743	4,785	
October .....	3,820	3,796	4,328	
November .....	3,374	3,378	4,242	
December .....	3,411	3,489	4,737	

<sup>(a)</sup> Consists of the following funds:

Transportation	Common School
Conservation (Partial)	Normal School
Wisconsin Health Education Loan Repayment	University
Waste Management	Local Government Investment Pool
Wisconsin Election Campaign	Farms for the Future
Investment & Local Impact	Agrichemical Management
Elderly Property Tax Deferral	Historical Society Trust
Lottery	School Income Fund
Children's Trust	Benevolent
Racing	Groundwater
Work Injury Supplemental Benefit	Petroleum Storage Environmental Cleanup
Unemployment Compensation Interest Repayment	Environmental Improvement Fund
Uninsured Employers	Environmental
Health Insurance Risk Sharing Plan	Recycling
Local Government Property Insurance	University Trust Principal
Patients Compensation	Veterans Mortgage Loan Repayment
Mediation	State Building Trust
Agricultural College	

<sup>(b)</sup> Estimated balances for February 1, 2002 and succeeding months include only 20% of the amount estimated to be available for the local government investment pool. The local government investment pool is composed of funds deposited by local units of government that may be withdrawn without notice. Balances in the local government investment pool the past five years have ranged from a low of \$2.096 million on November 14, 1997 to a high of \$4.518 billion on August 9, 2001. Under Section 20.002 (11), Wisconsin Statutes, interfund borrowing is limited to 5% of the total general-purpose revenue appropriations then in effect, which based on the 2000-2001 budget is approximately \$571 million, and an additional 3% (approximately \$343 million) for a period of up to 30 days.

**Source: Wisconsin Department of Administration.**

**Table II-11; General Fund Revenues (Page 40).** Update the table with the following (please note that the Actual Revenues for the 2000-01 fiscal year presented in Table II-11 of the 2001 Annual Report were incorrect and are correctly presented below):

**GENERAL FUND REVENUES<sup>(a)</sup>**  
**July 1, 2001 to January 31, 2002 compared with previous year**  
**(Unaudited)**

	<b>Actual Revenues</b> <b>2000-01FY<sup>(b)</sup></b>	<b>Projected</b> <b>Revenues</b> <b>2001-02 FY<sup>(c)</sup></b>	<b>Actual Revenues</b> <b>July 1, 2000 to</b> <b>January 31, 2001</b>	<b>Actual Revenues</b> <b>July 1, 2001 to</b> <b>January 31, 2002</b>
Individual Income Tax .....	\$ 5,156,565,000	\$ 5,211,800,000	\$ 3,117,993,708	\$ 2,994,172,296
General Sales and Use Tax ..	3,609,895,000	3,680,000,000	1,806,574,405	1,916,781,613
Corporate Franchise and Income Tax .....	537,159,000	479,700,000	287,826,738	235,548,869
Public Utility Taxes .....	239,238,000	253,700,000	118,083,159	128,337,779
Excise Taxes .....	299,775,000	354,850,000	153,832,030	174,654,063
Inheritance Taxes .....	77,084,000	85,000,000	42,688,624	48,425,471
Miscellaneous Taxes .....	159,615,000	144,600,000	39,489,552	40,614,006
SUBTOTAL.....	<u>10,079,331,000</u>	<u>10,209,650,000</u>	<u>5,566,488,216</u>	<u>5,538,534,097</u>
Federal Receipts <sup>(d)</sup> .....	5,472,647,000	4,764,099,400	2,514,718,742	3,217,934,089
Dedicated and Other Revenues <sup>(e)</sup> .....	<u>3,733,756,000</u>	<u>3,857,472,400</u>	<u>1,804,413,901</u>	<u>2,028,027,642</u>
TOTAL.....	<u>\$ 19,285,734,000</u>	<u>\$ 18,831,221,800</u>	<u>\$ 9,885,620,859</u>	<u>\$ 10,784,495,828</u>

(a) The amounts shown are based on the statutory accounting basis and not on GAAP. The statutory accounting basis requires that some cash deposits made after June 30 are recorded as revenues in the prior fiscal year. Therefore, the revenues in this table will not be comparable to the receipts shown in the general fund cash flow tables included earlier in the report. See "ACCOUNTING AND FINANCIAL REPORTING" in Part II of the State of Wisconsin Continuing Disclosure Annual Report, December 19, 2001.

(b) The amounts shown are the sum of all revenues for fiscal year 2000-01 based on the data used in the preparation of the Annual Fiscal Report, Budgetary Basis, for the year ended June 30, 2001.

(c) Projected revenues based are based on (1) the 2001-03 biennial budget signed into law by the Governor (2001 Wisconsin Act 16) and (2) the revised general-fund revenue estimates that were released by the Legislative Fiscal Bureau on January 16, 2002. The projected revenues ALSO REFLECT the budget reform bill for the 2001-03 biennium that is being considered by the Legislature.

(d) This category includes intergovernmental transfers. The amount of these transfers may vary greatly between fiscal years, and therefore, this category may not be comparable on a historical basis.

(e) The statutory basis of accounting requires that certain transfers between General Fund appropriations be recorded as both revenues and expenditures of the General Fund. The amount of these transfers may vary greatly between fiscal years, and therefore, this category may not be comparable on a historical basis.

**Source: Wisconsin Department of Administration.**

**Table II-12; General Fund Expenditures by Function (Page 41).** Update the table with the following (please note that the Actual Expenditures for the 2000-01 fiscal year presented in Table II-12 of the 2001 Annual Report were incorrect and are correctly presented below):

**GENERAL FUND EXPENDITURES BY FUNCTION<sup>(a)</sup>  
July 1, 2001 to January 31, 2002 compared with previous year  
(Unaudited)**

	Actual Expenditures 2000-01 FY <sup>(b)</sup>	Appropriations 2001-02 FY <sup>(c)</sup>	Actual Expenditures July 1, 2000 to January 31, 2001	Actual Expenditures July 1, 2001 to January 31, 2002
Commerce.....	\$ 221,297,000	\$ 227,375,400	\$ 117,027,636	\$ 123,495,950
Education.....	8,353,243,000	8,628,320,500	4,066,780,257	4,254,764,597
Environmental Resources.....	272,918,000	256,733,500	117,526,854	115,321,565
Human Relations & Resources.....	7,287,626,000	7,404,489,100	3,869,249,632	4,690,815,869
General Executive.....	651,970,000	634,499,300	346,121,381	351,361,343
Judicial.....	108,676,000	103,047,200	70,628,231	69,286,928
Legislative.....	62,220,000	59,636,100	31,721,312	32,855,446
General Appropriations.....	2,490,467,000	1,953,566,300	1,572,417,921	1,981,209,731
<b>TOTAL.....</b>	<b>\$ 19,448,417,000</b>	<b>\$ 19,267,667,400</b>	<b>\$ 10,191,473,224</b>	<b>\$ 11,619,111,429</b>

- (a) The amounts shown are based on the statutory accounting basis and not on GAAP. The statutory accounting basis requires that some expenditures made after June 30 be recorded as expenses in the prior fiscal year. Therefore, the expenditures in this table will not be comparable to the disbursements shown in the general fund cash flow tables included earlier in the report. See "ACCOUNTING AND FINANCIAL REPORTING" in Part II of the State of Wisconsin Continuing Disclosure Annual Report, December 19, 2001.
- (b) The amounts shown are the sum of all revenues for fiscal year 2000-01 based on the data used in the preparation of the Annual Fiscal Report, Budgetary Basis, for the year ended June 30, 2001.
- (c) Estimated appropriations based on the 2001-03 biennial budget signed into law by the Governor (2001 Wisconsin Act 16) and ALSO REFLECT the budget reform bill for the 2001-03 biennium that is being considered by the Legislature.

**Source: Wisconsin Department of Administration.**

## APPENDIX B

### State of Wisconsin General Obligation Issuance Status Report January 15, 2002

<u>Program Purpose</u>	<u>Legislative Authorization</u>	<u>General Obligations Issued to Date<sup>(a)</sup></u>	<u>Interest Earnings<sup>(b)</sup></u>	<u>G.O. Refunding Bonds of 2002, Series 1</u>	<u>Total Authorized Unissued Debt<sup>(a)</sup></u>
University of Wisconsin; academic facilities.....	\$ 1,052,005,900	\$ 837,892,229	\$ 12,046,136		\$ 202,067,535
University of Wisconsin; self-amortizing facilities.....	732,009,800	396,832,621	1,643,609		333,533,570
Natural resources; Warren Knowles - Gaylord Nelson stewardship 2000 program.....	572,000,000	60,350,000	13,392		511,636,608
Natural resources; municipal clean drinking water grants.....	9,800,000	9,518,342	141,818		139,840
Clean water fund program.....	637,743,200	362,334,053	1,762		275,407,385
Safe drinking water loan program.....	26,210,000	16,386,520			9,823,480
Natural resources; nonpoint source grants.....	75,763,600	41,320,658	132,570		34,310,372
Natural resources; nonpoint source compliance.....	2,000,000	2,000,000			
Natural resources; environmental repair.....	48,000,000	26,839,900	161,017		20,999,083
Natural resources; urban nonpoint source cost-sharing.....	17,700,000	4,110,000			13,590,000
Natural resources; environmental segregated fund supported administrative facilities.....	6,770,400	171,100			6,599,300
Natural resources; segregated revenue supported dam safety projects.....	6,600,000	4,188,000			2,412,000
Natural resources; pollution abatement and sewage collection facilities, ORAP funding.....	146,850,000	145,010,325	50,000		1,789,675
Natural resources; pollution abatement and sewage collection facilities.....	893,493,400	874,194,888	18,513,076		785,436
Natural resources; pollution abatement and sewage collection facilities; combined sewer overflow.....	200,600,000	194,309,242	6,287,401		3,357
Natural resources; recreation projects.....	56,055,000	56,053,994	1,006		(0)
Natural resources; local parks land acquisition and development.....	2,490,000	2,444,349	42,259		3,392
Natural resources; recreation development.....	23,061,500	22,818,110	141,227		102,163
Natural resources; land acquisition.....	45,608,600	45,115,269	491,671		1,660

**GENERAL OBLIGATION ISSUANCE STATUS REPORT—CONTINUED**  
**January 15, 2002**

<u>Program Purpose</u>	<u>Legislative Authorization</u>	<u>General Obligations Issued to Date<sup>(a)</sup></u>	<u>Interest Earnings<sup>(b)</sup></u>	<u>G.O. Refunding Bonds of 2002, Series 1</u>	<u>Total Authorized Unissued Debt<sup>(a)</sup></u>
Natural resources; Wisconsin natural areas heritage program.....	2,500,000	2,442,545	17,174		40,281
Natural resources; segregated revenue supported facilities.....	30,576,400	16,609,722	45,287		13,921,391
Natural resources; general fund supported administrative facilities.....	10,882,400	7,451,075	21,432		3,409,893
Natural resources; ice age trail.....	750,000				750,000
Natural resources; dam safety projects.....	5,500,000	5,382,000	49,701		68,299
Natural resources; segregated revenue supported land acquisition.....	2,500,000	2,498,446			1,554
Natural resources; Warren Knowles - Gaylord Nelson stewardship program.....	231,000,000	208,135,000	1,293,404		21,571,596
Transportation; administrative facilities.....	8,890,400	8,759,479	33,943		96,978
Transportation; accelerated bridge improvements.....	46,849,800	46,849,800			
Transportation; rail passenger route development...	50,000,000	1,400,000			48,600,000
Transportation; accelerated highway improvements.....	185,000,000	185,000,000			
Transportation; connecting highway improvements.....	15,000,000	15,000,000			
Transportation; federally aided highway facilities.....	10,000,000	10,000,000			
Transportation; highway projects.....	41,000,000	41,000,000			
Transportation; harbor improvements.....	25,000,000	19,150,000	232,605		5,617,395
Transportation; rail acquisitions and improvements.....	28,000,000	14,920,000	16		13,079,984
Transportation; local roads for job preservation, state funds.....	2,000,000				2,000,000
Corrections; correctional facilities.....	787,694,900	745,927,362	11,467,003		30,300,536
Corrections; self-amortizing facilities and equipment.....	7,337,000	1,386,000	99		5,950,901
Corrections; juvenile correctional facilities.....	27,726,500	25,338,556	102,026		2,285,918
Health and family services; mental health and secure treatment facilities.....	128,322,900	118,350,268	895,124		9,077,508



**GENERAL OBLIGATION ISSUANCE STATUS REPORT—CONTINUED**  
**January 15, 2002**

<u>Program Purpose</u>	<u>Legislative Authorization</u>	<u>General Obligations Issued to Date<sup>(a)</sup></u>	<u>Interest Earnings<sup>(b)</sup></u>	<u>G.O. Refunding Bonds of 2002, Series 1</u>	<u>Total Authorized Unissued Debt<sup>(a)</sup></u>
Agriculture; soil and water.....	13,575,000	2,830,000	1,248		10,743,752
Agriculture; conservation reserve enhancement..	40,000,000				40,000,000
Administration; Black Point Estate.....	1,600,000				1,600,000
Building commission; previous lease rental authority.....	143,071,600	143,068,654			2,946
Building commission; refunding corporation self-amortizing debt.....	870,000				870,000
Building commission; refunding tax-supported general obligation debt.....	2,125,000,000	2,102,086,530 <sup>(c)</sup>			22,913,470
Building commission; refunding self-amortizing general obligation debt.....	275,000,000	272,863,033 <sup>(c)</sup>			2,136,967
Building commission; refunding tax-supported and self-amortizing general obligation debt.....	75,000,000			75,000,000	
Building commission; housing state departments and agencies.....	463,367,100	344,139,121	2,329,712		116,898,267
Building commission; 1 West Wilson street parking ramp.....	15,100,000	14,805,521	294,479		
Building commission; project contingencies.....	45,007,500	25,590,000	62,251		19,355,249
Building commission; capital equipment acquisition.....	115,839,400	83,929,191	729,518		31,180,691
Building commission; discount sale of debt.....	90,000,000	66,758,598			23,241,402
Building commission; discount sale of debt (higher education bonds).....	100,000,000	99,988,833 <sup>(c)</sup>			11,167
Building commission; other public purposes.....	1,396,101,000	892,036,500	6,141,660		497,922,840
Medical College of Wisconsin, Inc.; basic science education and health information technology facilities...	10,000,000	10,000,000			
HR Academy.....	1,500,000				1,500,000
Medical College of Wisconsin, Inc.; biomedical research and technology incubator.....	25,000,000				25,000,000
Marquette University; dental clinic and education facility..	15,000,000	14,000,000			1,000,000
Swiss cultural center.....	1,000,000				1,000,000
Racine County; Discovery Place museum.....	1,000,000				1,000,000
Milwaukee Police Athletic League; youth activities center.....	1,000,000				1,000,000

**GENERAL OBLIGATION ISSUANCE STATUS REPORT—CONTINUED**  
**January 15, 2002**

<u>Program Purpose</u>	<u>Legislative Authorization</u>	<u>General Obligations Issued to Date<sup>(a)</sup></u>	<u>Interest Earnings<sup>(b)</sup></u>	<u>G.O. Refunding Bonds of 2002, Series 1</u>	<u>Total Authorized Unissued Debt<sup>(a)</sup></u>
Technology for educational achievement in Wisconsin board; school district educational technology infrastructure financial assistance.....	100,000,000	49,185,000	431,066		50,383,934
Technology for educational achievement in Wisconsin board; public library educational technology infrastructure financial assistance.....	3,000,000	190,000			2,810,000
Educational communications board; educational communications facilities.....	22,858,100	8,089,539	37,069		14,731,492
Historical society; self-amortizing facilities.....	3,173,600	1,029,156	3,896		2,140,548
Historical society; historic records.....	400,000				400,000
Historical society; historic sites.....	1,839,000	1,825,756			13,244
Historical society; museum facility.....	4,384,400	4,361,000			23,400
Historical society; Wisconsin history center.....	131,500,000				131,500,000
Public instruction; state school, state center and library facilities.....	7,367,700	7,330,612	32,508		4,580
Military affairs; armories and military facilities.....	22,421,900	18,082,527	192,632		4,146,742
Veterans affairs; veterans facilities.....	10,090,100	9,153,065	50,593		886,442
Veterans affairs; self-amortizing mortgage loans.....	2,120,840,000	1,928,652,395	2,133,000		190,054,605
Veterans affairs; refunding bonds.....	665,000,000	632,539,245			32,460,755
Veterans affairs; self-amortizing facilities.....	29,520,900	1,085,000	501		28,435,399
State fair park board; board facilities.....	13,587,100	2,370,000			11,217,100
State fair park board; housing facilities.....	11,000,000	10,969,000	13		30,987
State fair park board; self-amortizing facilities.....	84,787,100	31,473,800	69,629		53,243,671
<b>Total.....</b>	<b>\$14,387,093,200</b>	<b>\$11,355,921,927</b>	<b>\$66,334,535</b>	<b>\$75,000,000</b>	<b>\$2,889,836,739</b>

<sup>(a)</sup> These amounts do not include the State's \$41,670,000 General Obligation Extendible Municipal Commercial Paper of 2002, Series A, which were initially placed by dealers on February 5, 2002, nor the \$112,280,000 G.O. Bonds of 2002, Series A, which were sold on February 26, 2002 with delivery expected on March 14, 2002.

<sup>(b)</sup> Interest earnings reduce issuance authority by the same amount.

<sup>(c)</sup> Interest scheduled to accrue on any obligation that is not payable during the current fiscal year is treated as debt and taken into account for purposes of the statutory authority to issue debt.

**Source: Wisconsin Department of Administration.**

## Appendix C

### EXPECTED FORM OF LEGAL OPINION

*Upon delivery of the Bonds, it is expected that Foley & Lardner will deliver a legal opinion in substantially the following form:*

(Letterhead of Foley & Lardner)

**\$75,000,000**

**STATE OF WISCONSIN**

**GENERAL OBLIGATION REFUNDING BONDS OF 2002, SERIES 1**

We have served as bond counsel in connection with the issuance by the State of Wisconsin (**State**) of its \$75,000,000 General Obligation Refunding Bonds of 2002, Series 1, dated March 1, 2002 (**Bonds**). The Bonds are being issued pursuant to Chapter 18, Wisconsin Statutes (**Act**) and a resolution adopted by the State of Wisconsin Building Commission (**Commission**) on November 28, 2001 (**Resolution**).

We examined the law, a certified copy of the proceedings relating to the issuance of the Bonds, and certifications of public officials and others. As to questions of fact material to our opinion, we relied upon those certified proceedings and certifications without independently undertaking to verify them.

Based upon this examination, it is our opinion that, under existing law:

1. The Bonds are valid and binding general obligations of the State.
2. The Resolution has been duly adopted by the Commission and is a valid and binding obligation of the State enforceable upon the State as provided in the Resolution.
3. The full faith, credit, and taxing power of the State are irrevocably pledged to the payment of the principal of, premium, if any, and interest on the Bonds as the Bonds mature and become due. There has been irrevocably appropriated, as a first charge upon all revenues of the State, a sum sufficient for such purpose.
4. Interest on the Bonds is excluded from gross income for federal income tax purposes. It also is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations. For the purpose of computing the alternative minimum tax imposed on certain corporations, however, interest on the Bonds is taken into account in determining adjusted current earnings. The State must comply with all requirements of the Internal Revenue Code that must be satisfied after the Bonds are issued for interest on the Bonds to be, or continue to be, excluded from gross income for federal income tax purposes. The State has agreed to do so. A failure to comply may cause interest on the Bonds to be included in gross income for federal income tax purposes, in some cases retroactive to the date the Bonds were issued. This letter expresses no opinion about other federal tax law consequences regarding the Bonds.

The rights of the owners of the Bonds and the enforceability of the Bonds may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or an equitable proceeding). This letter expresses no opinion as to the availability of any particular form of judicial relief.

We have not been engaged or undertaken to review the accuracy, completeness, or sufficiency of the Official Statement or other offering material relating to the Bonds (except to the extent, if any, stated in the Official Statement), and we express no opinion relating thereto (except only the

matters set forth as our opinion in the Official Statement). However, in serving as bond counsel, nothing has come to our attention that would lead us to believe that the Official Statement (except for the financial statements and other financial or statistical data included therein, as to which we express no view), as of the date of delivery of the Bonds, contained any untrue statement of a material fact or omitted to state any material fact required to be stated therein or necessary to make the statements contained therein, in light of the circumstances under which they were made, not misleading.

This letter speaks as of its date. We assume no duty to change this letter to reflect any facts or circumstances that later come to our attention or any changes in law.

Very truly yours,

FOLEY & LARDNER

## Appendix D

### STATE OF WISCONSIN OUTSTANDING BONDS REFUNDED

On March 15, 2002, the State will deposit sufficient funds in the Bond Security and Redemption Fund to provide for the payment of principal, interest, and premium, if any, due on all general obligation bonds maturing on May 1, 2002. One source of funds for the payment of principal will be proceeds of the Bonds; other sources of funds will be used by the State for the payment of the remaining principal, as well as the interest and premium, if any, on general obligation bonds maturing on that date. More specifically, the State will apply the proceeds of the Bonds to pay principal maturing on May 1, 2002 on the following general obligation bonds:

Series	Dated Date	Total Principal Amount Due May 1, 2002	Amount Refunded By Bonds	Interest Rate	CUSIP
1990-D	5/24/1990	\$ 4,391,000.00	\$ 2,719,899.24	6.85%	977055 QY1
1991-B	5/15/1991	7,321,000.00	3,101,934.03	6.35	977055 UX8
1992-A	3/1/1992	11,920,000.00	5,608,532.19	5.90	977055 XC1
1992-C	11/1/1992	8,875,000.00	3,949,564.16	5.60	977055 ZX3
1992 Refunding	3/1/1992	63,025,000.00	38,880,546.71	6.00	977055 XV9
1993-A	5/1/1993	5,955,000.00	1,632,183.36	4.80	977055 K43
1994-A	1/1/1994	5,630,000.00	1,319,077.97	4.25	977055 2SO
1994-B	6/1/1994	5,540,000.00	1,686,431.26	7.00	977055 4M1
1995-A	1/15/1995	10,900,000.00	3,116,416.64	5.75	977056 AG5
1995-C	9/15/1995	4,555,000.00	1,156,609.74	5.00	977056 CA6
1996-A	1/15/1996	8,315,000.00	3,890,942.27	6.00	977056 DM9
1996-C	9/1/1996	4,770,000.00	567,301.54	4.75	977056 FZ8
1997-B	7/15/1997	5,870,000.00	647,213.00	4.50	977056 JX9
1998-A	3/1/1998	8,020,000.00	3,691,748.47	4.25	977056 ND8
1998-D	9/1/1998	3,380,000.00	836,300.46	4.00	977056 RU6
1999-A	2/1/1999	7,070,000.00	2,418,359.70	4.00	977056 UP3
1999-C	10/15/1999	3,760,000.00	1,359,863.83	5.10	977056 XH8
2000-A	3/15/2000	5,560,000.00	2,297,282.80	5.50	977056 YG9
			\$ 78,880,207.37		



**FINANCIAL  
SECURITY  
ASSURANCE®**

**MUNICIPAL BOND  
INSURANCE POLICY**

ISSUER:

BONDS:

Policy No.: -N

Effective Date:

Premium: \$

FINANCIAL SECURITY ASSURANCE INC. ("Financial Security"), for consideration received, hereby UNCONDITIONALLY AND IRREVOCABLY agrees to pay to the trustee (the "Trustee") or paying agent (the "Paying Agent") (as set forth in the documentation providing for the issuance of and securing the Bonds) for the Bonds, for the benefit of the Owners or, at the election of Financial Security, directly to each Owner, subject only to the terms of this Policy (which includes each endorsement hereto), that portion of the principal of and interest on the Bonds that shall become Due for Payment but shall be unpaid by reason of Nonpayment by the Issuer.

On the later of the day on which such principal and interest becomes Due for Payment or the Business Day next following the Business Day on which Financial Security shall have received Notice of Nonpayment, Financial Security will disburse to or for the benefit of each Owner of a Bond the face amount of principal of and interest on the Bond that is then Due for Payment but is then unpaid by reason of Nonpayment by the Issuer, but only upon receipt by Financial Security, in a form reasonably satisfactory to it, of (a) evidence of the Owner's right to receive payment of the principal or interest then Due for Payment and (b) evidence, including any appropriate instruments of assignment, that all of the Owner's rights with respect to payment of such principal or interest that is Due for Payment shall thereupon vest in Financial Security. A Notice of Nonpayment will be deemed received on a given Business Day if it is received prior to 1:00 p.m. (New York time) on such Business Day; otherwise, it will be deemed received on the next Business Day. If any Notice of Nonpayment received by Financial Security is incomplete, it shall be deemed not to have been received by Financial Security for purposes of the preceding sentence and Financial Security shall promptly so advise the Trustee, Paying Agent or Owner, as appropriate, who may submit an amended Notice of Nonpayment. Upon disbursement in respect of a Bond, Financial Security shall become the owner of the Bond, any appurtenant coupon to the Bond or right to receipt of payment of principal of or interest on the Bond and shall be fully subrogated to the rights of the Owner, including the Owner's right to receive payments under the Bond, to the extent of any payment by Financial Security hereunder. Payment by Financial Security to the Trustee or Paying Agent for the benefit of the Owners shall, to the extent thereof, discharge the obligation of Financial Security under this Policy.

Except to the extent expressly modified by an endorsement hereto, the following terms shall have the meanings specified for all purposes of this Policy. "Business Day" means any day other than (a) a Saturday or Sunday or (b) a day on which banking institutions in the State of New York or the Insurer's Fiscal Agent are authorized or required by law or executive order to remain closed. "Due for Payment" means (a) when referring to the principal of a Bond, payable on the stated maturity date thereof or the date on which the same shall have been duly called for mandatory sinking fund redemption and does not refer to any earlier date on which payment is due by reason of call for redemption (other than by mandatory sinking fund redemption), acceleration or other advancement of maturity unless Financial Security shall elect, in its sole discretion, to pay such principal due upon such acceleration together with any accrued interest to the date of acceleration and (b) when referring to interest on a Bond, payable on the stated date for payment of interest. "Nonpayment" means, in respect of a Bond, the failure of the Issuer to have provided sufficient funds to the Trustee or, if there is no Trustee, to the Paying Agent for payment in full of all principal and interest that is Due for Payment on such Bond. "Nonpayment" shall also include, in respect of a Bond, any payment of principal or interest that is Due for Payment



made to an Owner by or on behalf of the Issuer which has been recovered from such Owner pursuant to the United States Bankruptcy Code by a trustee in bankruptcy in accordance with a final, nonappealable order of a court having competent jurisdiction. "Notice" means telephonic or telecopied notice, subsequently confirmed in a signed writing, or written notice by registered or certified mail, from an Owner, the Trustee or the Paying Agent to Financial Security which notice shall specify (a) the person or entity making the claim, (b) the Policy Number, (c) the claimed amount and (d) the date such claimed amount became Due for Payment. "Owner" means, in respect of a Bond, the person or entity who, at the time of Nonpayment, is entitled under the terms of such Bond to payment thereof, except that "Owner" shall not include the Issuer or any person or entity whose direct or indirect obligation constitutes the underlying security for the Bonds.

Financial Security may appoint a fiscal agent (the "Insurer's Fiscal Agent") for purposes of this Policy by giving written notice to the Trustee and the Paying Agent specifying the name and notice address of the Insurer's Fiscal Agent. From and after the date of receipt of such notice by the Trustee and the Paying Agent, (a) copies of all notices required to be delivered to Financial Security pursuant to this Policy shall be simultaneously delivered to the Insurer's Fiscal Agent and to Financial Security and shall not be deemed received until received by both and (b) all payments required to be made by Financial Security under this Policy may be made directly by Financial Security or by the Insurer's Fiscal Agent on behalf of Financial Security. The Insurer's Fiscal Agent is the agent of Financial Security only and the Insurer's Fiscal Agent shall in no event be liable to any Owner for any act of the Insurer's Fiscal Agent or any failure of Financial Security to deposit or cause to be deposited sufficient funds to make payments due under this Policy.

To the fullest extent permitted by applicable law, Financial Security agrees not to assert, and hereby waives, only for the benefit of each Owner, all rights (whether by counterclaim, setoff or otherwise) and defenses (including, without limitation, the defense of fraud), whether acquired by subrogation, assignment or otherwise, to the extent that such rights and defenses may be available to Financial Security to avoid payment of its obligations under this Policy in accordance with the express provisions of this Policy.

This Policy sets forth in full the undertaking of Financial Security, and shall not be modified, altered or affected by any other agreement or instrument, including any modification or amendment thereto. Except to the extent expressly modified by an endorsement hereto, (a) any premium paid in respect of this Policy is nonrefundable for any reason whatsoever, including payment, or provision being made for payment, of the Bonds prior to maturity and (b) this Policy may not be canceled or revoked. THIS POLICY IS NOT COVERED BY THE PROPERTY/CASUALTY INSURANCE SECURITY FUND SPECIFIED IN ARTICLE 76 OF THE NEW YORK INSURANCE LAW.

In witness whereof, FINANCIAL SECURITY ASSURANCE INC. has caused this Policy to be executed on its behalf by its Authorized Officer.

[Countersignature]

FINANCIAL SECURITY ASSURANCE INC.

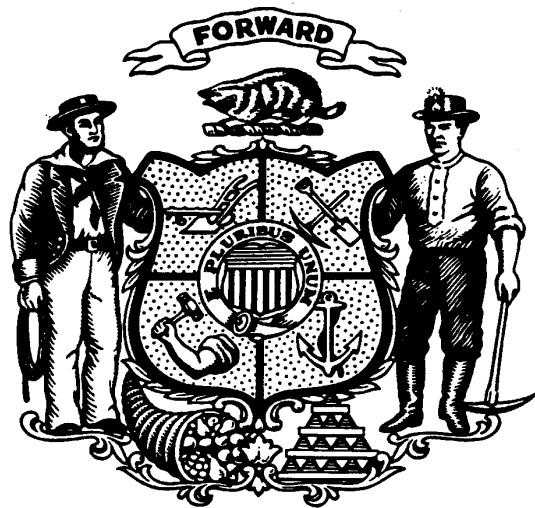
By \_\_\_\_\_

By \_\_\_\_\_  
Authorized Officer

A subsidiary of Financial Security Assurance Holdings Ltd.  
350 Park Avenue, New York, N.Y. 10022-6022

(212) 826-0100

Form 500NY (5/90)



Printed on  
Recycled Paper