#### OFFERING MEMORANDUM

This Offering Memorandum provides information about the State's General Obligation Extendible Municipal Commercial Paper (Notes). Some of the information appears on this cover page for ready reference. A prospective investor should read this entire Offering Memorandum to make an informed investment decision.

### STATE OF WISCONSIN

#### GENERAL OBLIGATION EXTENDIBLE MUNICIPAL COMMERCIAL PAPER

Note Ratings As of the date of this Offering Memorandum, the following rating agencies have

provided these ratings on the Program or the Notes-See page 5.

F-1+ Fitch

P-1 Moody's Investors Service, Inc. A-1+ Standard & Poor's Ratings Services

Tax Exemption Interest on the Notes is excluded from gross income and not an item of tax preference

for federal income tax purposes. Interest on the Notes is subject to State of Wisconsin

income and franchise taxes—See pages 7-8.

*Original Maturity Date* From 1 to 180 days from the original issue date of each Note.

Extended Maturity Date On the Original Maturity Date of a Note, the State has the option to extend the maturity

date to the date that is 270 days after the original issue date. The option to extend the maturity date exists solely in case there is a disruption in market liquidity for the Notes–

See pages 3-5.

Interest Payment Dates Interest on each Note is payable on the Original Maturity Date. However, if the

maturity date is extended, then interest is not payable on the Original Maturity Date but on the first Business Day of either the first or second month after the Original Maturity Date and then on a monthly basis and also on any redemption date or the

Extended Maturity Date—See pages 3-4.

**Redemption** A Note is not subject to redemption prior to its Original Maturity Date. If the maturity

date is extended, a Note is then subject to redemption in whole but not in part, at the

option of the State, prior to the Extended Maturity Date—See page 5.

Security The Notes are general obligations of the State of Wisconsin–See page 2.

Rule 2a-7 Compliance Hale and Dorr LLP has advised that the structure of the Notes is consistent with the

maturity requirements of Rule 2a-7 under the Investment Company Act of 1940 and would not preclude a money market fund from determining that the Notes are eligible securities under Rule 2a-7. Each investor must make its own determination that the

Notes are eligible securities—See page 5.

Purpose Proceeds of the Notes will be used for various governmental purposes—See page 2.

**Denominations** \$100,000 and \$1,000 increments above \$100,000

**Bond Counsel** Foley & Lardner

Issuing and Paying Agent U.S. Bank Trust National Association

Issuer Contact Wisconsin Capital Finance Office—(608) 266-2305; capfin@doa.state.wi.us

**Book-Entry Form** The Depository Trust Company—See pages 5-7.

Annual Report This Offering Memorandum incorporates by reference Parts I, II, and III of the State of

Wisconsin Continuing Disclosure Annual Report, dated December 19, 2001.

January 29, 2002

This document contains the only authorized—or official—information about the offering of the Notes. This document is not an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of, the Notes by any person in any jurisdiction where it is unlawful for the person to make the offer, solicitation, or sale. This document is not a contract, and it provides no investment advice. Prospective investors should consult their advisors and legal counsel with questions about this document, the Notes, and anything else related to the offering.

The purpose of this document is to provide prospective investors with information that may be important in making an investment decision. It may not be used for any other purpose without the State's permission. The State is the author of this document and is responsible for its accuracy and completeness.

The estimates, forecasts, projections, and opinions in this document are not hard facts, and no one guarantees them. Some of the people who prepared, compiled, or reviewed this information had specific functions that covered some aspects of the offering but not others. For example, financial staff focused on quantitative financial information, and legal counsel focused on specific documents or legal issues assigned to them.

No dealer, broker, sales representative, or other person has been authorized to give any information or to make any representations about the Notes other than what is in this document. The information and expressions of opinion in this document may change without notice. Neither the delivery of this document nor any sale of the Notes implies that there has been no change in the other matters contained in this document since its date. Material referred to in this document is not part of this document unless expressly included.

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#### STATE OFFICIALS PARTICIPATING IN THE ISSUANCE AND SALE OF THE NOTES

#### **BUILDING COMMISSION MEMBERS**

| Voting Members                           | Term of Office Expires          |
|------------------------------------------|---------------------------------|
| Governor Scott McCallum, Chairperson     | January 6, 2003                 |
| Senator Fred A. Risser, Vice-Chairperson | January 3, 2005                 |
| Senator Mark Meyer                       | January 3, 2005                 |
| Senator Carol Roessler                   | January 3, 2005                 |
| Representative Timothy Hoven             | January 6, 2003                 |
| Representative Jeffrey Plale             | January 6, 2003                 |
| Representative Daniel Vrakas             | January 6, 2003                 |
| Mr. Bryce Styza, Citizen Member          | At the pleasure of the Governor |
| Nonvoting, Advisory Members              |                                 |
| Mr. George Lightbourn, Secretary         | At the pleasure of the Governor |
| Department of Administration             | _                               |
| Mr. Adel Tabrizi, State Chief Engineer   |                                 |
| Department of Administration             |                                 |
| Vacant, State Chief Architect            |                                 |
| Department of Administration             |                                 |
|                                          |                                 |

#### **Building Commission Secretary**

Mr. Robert G. Cramer, Administrator

Division of Facilities Development
Department of Administration

At the pleasure of the Building
Commission and Secretary of
Administration

#### OTHER PARTICIPANTS

Mr. Jack C. Voight
State Treasurer
Mr. James E. Doyle
January 6, 2003
January 6, 2003

State Attorney General

#### DEBT MANAGEMENT AND DISCLOSURE

Department of Administration Capital Finance Office P.O. Box 7864 101 E. Wilson Street, 10th Floor Madison, WI 53707-7864 Telefax (608) 266-7645 capfin@doa.state.wi.us

Mr. Frank R. Hoadley Capital Finance Director (608) 266-2305 frank.hoadley@doa.state.wi.us

Mr. Lawrence K. Dallia Assistant Capital Finance Director (608) 267-7399 larry.dallia@doa.state.wi.us Mr. David R. Erdman Capital Finance Officer (608) 267-0374 david.erdman@doa.state.wi.us

#### OFFERING MEMORANDUM

### STATE OF WISCONSIN

## GENERAL OBLIGATION EXTENDIBLE MUNICIPAL COMMERCIAL PAPER

#### INTRODUCTION

This Offering Memorandum provides information about the General Obligation Extendible Municipal Commercial Paper (**Notes**) issued by the State of Wisconsin (**State**). This Offering Memorandum includes by reference Parts I, II, and III of the State of Wisconsin Continuing Disclosure Annual Report, dated December 19, 2001 (**2001 Annual Report**).

Notes were first issued on August 8, 2000 and since then have been, and are expected to be, issued at various times.

The Notes are authorized under the Wisconsin Constitution and Chapters 18 and 20 of the Wisconsin Statutes, as well as a Program Resolution for State of Wisconsin General Obligation Extendible Municipal Commercial Paper (**Program Resolution**) that the State of Wisconsin Building Commission (**Commission**) adopted on June 28, 2000 and various authorizing resolutions that the Commission has adopted from time to time (**Authorizing Resolutions**).

The Commission, an agency of the State, is empowered by law to authorize, issue, and sell all the State's general obligations. The Commission is assisted and staffed by the State of Wisconsin Department of Administration (**Department of Administration**).

The Commission has authorized the Department of Administration to prepare this Offering Memorandum. This Offering Memorandum contains information furnished by the State or obtained from the sources indicated.

#### THE STATE

The State is located in the Midwest among the northernmost tier of states. The State ranks 18th among the states in population and 26th in land area. Wisconsin attained statehood in 1848, its capital is Madison, and its largest city is Milwaukee.

Information about the State, its operations and financial condition, and its general obligations is included as APPENDIX A, which includes by reference Parts II and III of 2001 Annual Report. APPENDIX A also includes information on the current status of the State's 2001-03 biennial budget.

Requests for additional information about the State may be directed to:

Contact: Capital Finance Office

Attn: Capital Finance Director

Phone: (608) 266-2305

Mail: 101 East Wilson Street, FLR 10

P.O. Box 7864

Madison, WI 53707-7864

E-mail: capfin@doa.state.wi.us

#### THE PROGRAM

This Offering Memorandum describes the Notes issued under the State of Wisconsin's General Obligation Extendible Municipal Commercial Paper Program (**Program**).

The State has appointed Goldman, Sachs & Co. and Merrill Lynch & Co. to serve as **Dealers** for the Notes. The State has appointed U.S. Bank Trust National Association to serve as **Issuing and Paying Agent** for the Notes.

Inquiries to the Issuing and Paying Agent may be directed to:

Contact: U.S. Bank Trust National Association

Address: 100 Wall Street, FLR 16

New York, NY 10005

Phone: (212) 361-2894 Telefax: (212) 809-5459

E-mail: roubah.fakih@usbank.com

The State has appointed The Depository Trust Company (DTC) to serve as securities depository (Depository) for the Notes.

#### **Authorized Notes**

The following summarizes the principal amounts of Notes that the State has issued, or expects to issue by February 5, 2002, the series designations, and the date of initial issuance for each series of Notes:

| Series of Notes | Amount Issued | Outstanding Amount (January 27, 2002) | Date of Initial Issuance    |
|-----------------|---------------|---------------------------------------|-----------------------------|
| 2000 Series A   | \$125,000,000 | \$53,565,000                          | August 8 – November 6, 2000 |
| 2000 Series B   | 93,430,000    | 93,430,000                            | August 8, 2000              |
| 2000 Series C   | 80,390,000    | 80,390,000                            | November 16, 2000           |
| 2002 Series A   | 41,670,000    | N/A                                   | February 5, 2002            |

The Commission may adopt additional resolutions authorizing the issuance of additional Notes. All series of Notes have identical terms and provisions. The State expects to issue additional "roll-over" Notes for each series to provide payment of previously issued and maturing Notes.

#### **Application of Proceeds**

The Wisconsin Legislature has established the borrowing purposes and amounts for which public debt may be issued. APPENDIX B includes a summary of those purposes and the amounts both authorized and previously issued for each borrowing purpose. APPENDIX B also identifies the amounts of the 2002 Series A Notes being issued for each purpose.

Note proceeds will be deposited in the State's Capital Improvement Fund and will be spent as the State incurs costs for the various borrowing purposes. Until the money is spent, the State of Wisconsin Investment Board will invest the Note proceeds. See APPENDIX A.

#### THE NOTES

#### Security

The Notes are direct and general obligations of the State. The full faith, credit, and taxing power of the State are irrevocably pledged to make principal and interest payments on the Notes. There has been irrevocably appropriated, as a first charge upon all revenues of the State, a sum sufficient to make principal and interest payments on the Notes. The Notes are secured equally with all other outstanding general obligations issued by the State.

Although the Notes are general obligations of the State, it is expected that the principal of the Notes will be paid from one or more of the following sources:

- Proceeds of additional Notes, sometimes referred to as "roll-over Notes", that are issued to provide payment of previously issued and maturing Notes.
- Proceeds of State general obligation bonds. The Authorizing Resolutions authorize general obligation bonds for the purpose of funding the Notes. Such general obligation bonds can only be issued at the discretion of the State; there can be no assurance as to if or when the State will issue general obligation bonds to fund any Notes.
- Any other money made available by the State and deposited into the Note Fund for this purpose. While the Notes are outstanding, the State expects to amortize the principal amount of Notes, based on a 10-year term and fiscal policies of the State.

The State expects to periodically deposit money into the Note Fund held by the Issuing and Paying Agent to pay interest on the Notes. See "NOTE FUND".

If payment of principal and interest does not occur on the Original Maturity Date as described above, the State has the option to extend the maturity date of a Note. The option to extend the maturity exists solely in case there is a disruption in market liquidity for the Notes and not for the purpose of gaining an interest rate advantage. See "THE NOTES; Extension of Maturity Date" for a description of the State's option to extend the maturity date.

#### **Description of the Notes**

Each Note will be dated the date it is issued. It will be issued as an interest-bearing obligation in a denomination of \$100,000 or increments of \$1,000 above \$100,000. Each Note will be issued in book-entry form through the book-entry system of the Depository. Interest is computed on the basis of a year having 365 or 366 days and the actual number of days elapsed (actual/actual basis). Payment of principal of and interest on each Note will be made to the Depository and then distributed by the Depository.

Each Note will mature on its **Original Maturity Date**, which may range from 1 to 180 days from its original issue date, unless the State exercises its option to extend the maturity date. In that case the Note will mature on the **Extended Maturity Date**, which will be the date that is 270 days after its original issue date.

Each Note will bear interest from its original issue date until the Original Maturity Date at the rate determined on the original issue date, payable on the Original Maturity Date, unless the maturity date is extended, in which case interest will be paid on the date described below. If the State exercises its option to extend the maturity date of a Note, the Note will bear interest after the Original Maturity Date at the Reset Rate and payable on the dates described below.

#### **Extension of Maturity Date**

The State will notify the Issuing and Paying Agent by 12:30 p.m. (New York time) if the maturity date of a Note is to be extended. The Issuing and Paying Agent will then by 1:00 p.m. (New York time) contact DTC and provide notice that the maturity date of the Note is being extended. It is the responsibility of DTC, and not the State, to provide notice to DTC's Direct Participants. Notwithstanding the foregoing, if payment of the principal of and interest on a Note does not occur on its Original Maturity Date, the maturity of such Note shall be deemed to be extended to its Extended Maturity Date. In no event shall an extension of a maturity for a Note constitute a default or breach of any covenant in the Program Resolution or the Authorizing Resolutions.

If the maturity date of a Note is extended, accrued but unpaid interest to the Original Maturity Date will not be paid on the Original Maturity Date but will be payable on the following date (or any earlier redemption date):

- (1) if the Original Maturity Date is before the 15<sup>th</sup> day of the month, interest will next be payable on the first **Business Day** of the next month (a Business Day is a day on which banks located in Madison, Wisconsin and in each of the cities that the Principal Office of the Issuing and Paying Agent and Dealers are located are not required or authorized by law or executive order to close for business and a day the New York Stock Exchange is not closed), or
- (2) if the Original Maturity Date is on or after the 15<sup>th</sup> day of the month, interest will next be payable on the first Business Day of the second succeeding month after the Original Maturity Date.

For example, if the Original Maturity Date is February 14, the first interest payment will be the first Business Day of March, and if the Original Maturity Date is February 15, the first interest payment will be the first Business Day of April.

The Note will bear interest from the Original Maturity Date at the **Reset Rate**. Interest will be payable first on the date described above, the first Business Day of each month thereafter, and on any redemption date or the Extended Maturity Date.

The Reset Rate will be a rate of interest per annum determined by the following formula:

$$(1.35 \text{ x BMA}) + \text{E}$$

As used in the formula, the *BMA* variable will be The Bond Market Association Municipal Swap Index, which is calculated weekly and released each Wednesday afternoon, effective Thursday. The *E* variable will be a fixed percentage rate expressed in basis points that is determined based on the ratings assigned to the Notes (**Prevailing Ratings**), as follows:

|                                         | <b>Prevailing Ratings</b>               |                                         |                  |
|-----------------------------------------|-----------------------------------------|-----------------------------------------|------------------|
| <u>Fitch</u>                            | Moody's Investors Service, Inc.         | Standard & Poor's Ratings Services      | E Variable       |
| F-1+                                    | P-1                                     | A-1+                                    | 100 basis points |
| F-1                                     | -                                       | A-1                                     | 150              |
| F-2                                     | P-2                                     | A-2                                     | 200              |
| F-3                                     | P-3                                     | A-3                                     | 300              |
| Lower than F-3 (or rating discontinued) | Lower than P-3 (or rating discontinued) | Lower than A-3 (or rating discontinued) | 400              |

Pursuant to the Program Resolution, if at any time any rating agency announces that a lower rating is under consideration for the Notes, then the Prevailing Rating from such rating agency will not be the rating then assigned to the Notes; rather, it will be the next lower rating of such rating agency. If the Prevailing Ratings would indicate different *E* variables as a result of split ratings assigned to the Notes, the *E* variable will be the arithmetic average of those indicated by the Prevailing Ratings.

The Reset Rate applicable to a Note will be determined weekly by the Issuing and Paying Agent based on the *BMA* variable and the Prevailing Ratings as of 11:00 a.m. (New York time) on its

Original Maturity Date and each Thursday thereafter and will apply through the following Wednesday.

#### **Redemption of Notes**

A Note is not subject to redemption before its Original Maturity Date. In the event the State exercises its option to extend the maturity of a Note, a Note may be redeemed on any date after its Original Maturity Date, in whole but not in part, at the option of the State at a redemption price equal to par (100%), plus accrued and unpaid interest to the redemption date.

To exercise its redemption option, the State will provide not less than 5 nor more than 25 calendar days' notice to the Issuing and Paying Agent. The Issuing and Paying Agent will notify DTC of the Notes to be redeemed.

#### Rule 2a-7 Compliance

Hale and Dorr LLP has advised that the structure of the Notes is consistent with the maturity requirements of Rule 2a-7 under the Investment Company Act of 1940 and would not preclude a money market fund from determining that the Notes are eligible securities under Rule 2a-7. Each investor must make its own determination that the Notes are eligible securities.

#### **Ratings**

At the State's request, several rating agencies have rated the Program or the Notes:

| Rating | Rating Agency                      |
|--------|------------------------------------|
| F-1+   | Fitch                              |
| P-1    | Moody's Investors Service, Inc.    |
| A-1+   | Standard & Poor's Ratings Services |

Also at the State's request, the same rating agencies have rated the State's general obligation bonds.

| Rating       | Rating Agency                                         |
|--------------|-------------------------------------------------------|
| AA           | Fitch                                                 |
| Aa3          | Moody's Investors Service, Inc.                       |
| $AA^{(1)}$   | Standard & Poor's Ratings Services                    |
| (1) Placed o | n Standard & Poor's "CreditWatch" on January 24, 2002 |

Any explanation of the significance of a rating may only be obtained from the rating service giving the rating. No one can offer any assurance that a rating given to the Program or the Notes will be maintained for any period of time; a rating agency may lower or withdraw the rating if in its judgment circumstances so warrant. Any downgrade or withdrawal of a rating may adversely affect the market price of the Notes.

#### **Acceleration Upon Default in Payment**

In the event of the occurrence of any default by the State in the payment of principal of or interest on any Note on the Extended Maturity Date and the continuance of this default in payment for five Business Days, the principal sum of all Notes (together with any accrued and unpaid interest) shall become, without any notice or demand, immediately due and payable.

#### **Book-Entry-Only Form**

DTC will act as Depository for the Notes. The Notes will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee). One fully-registered master

note certificate covering the Notes has been issued and deposited with the Issuing and Paying Agent as the agent for DTC.

DTC is a "limited purpose" trust company organized under the New York Banking Law, a "banking organization" within the meaning of the same law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934, as amended. DTC holds securities that its participants (**Direct Participants**) deposit with DTC. DTC also facilitates the settlement among Direct Participants of securities transactions, such as transfers and pledges, in deposited securities through electronic computerized book-entry changes in Direct Participants' accounts, thereby eliminating the need for physical movement of securities certificates. Direct Participants include securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is owned by a number of its Direct Participants and by the New York Stock Exchange, Inc., the American Stock Exchange, Inc., and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as securities brokers and dealers, banks, and trust companies that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (Indirect **Participants**). The rules applicable to DTC and its Direct and Indirect Participants—that is, **Participants**—are on file with the Securities and Exchange Commission.

Purchases of Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC's records. The ownership interest of each actual purchaser of each Note (**Beneficial Owner**) is in turn to be recorded on the Direct and Indirect Participants' records. A Beneficial Owner will not receive a written confirmation from DTC of a purchase, but a Beneficial Owner is expected to receive a written confirmation providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participants through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To make the system work more smoothly, all Notes deposited by Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. The deposit of Notes with DTC and their registration in the name of Cede & Co. effect no change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; its records show only the identity of the Direct Participants to whose accounts the Notes are credited, which may or may not be the Beneficial Owners. The Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any legal requirements.

Neither DTC nor Cede & Co. will consent or vote with respect to the Notes. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants.

Principal and interest payments on the Notes will be made to DTC. DTC's practice is to credit Direct Participants' accounts on the payable date in accordance with their respective holdings shown on DTC's records unless DTC has reason to believe that it will not receive payment on the payable date. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of

customers in bearer form or registered in "street name", and will be the responsibility of the Participant and not of State, Issuing and Paying Agent, or DTC, subject to any legal requirements. Payment of principal and interest to DTC is the responsibility of the State or the Issuing and Paying Agent. DTC is responsible for disbursing those payments to Direct Participants. Both Direct and Indirect Participants are responsible for disbursing those payments to Beneficial Owners.

DTC may discontinue providing its services as securities depository with respect to the Notes at any time by giving reasonable notice to the State or the Issuing and Paying Agent. Under such circumstances, in the event that a successor securities depository is not obtained, note certificates are required to be printed and delivered at the State's expense.

The State may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that happens, note certificates will be printed and delivered at the State's expense.

The information in this section about DTC and DTC's book-entry system has been obtained from DTC; the State takes no responsibility for its accuracy.

No one can give any assurance that DTC, Direct Participants, and Indirect Participants will promptly transfer payments or notices received with respect to the Notes. The State is not responsible for the failure of DTC, Direct Participants or Indirect Participants to transfer to the Beneficial Owner payments or notices received with respect to the Notes.

Similarly, no one can give any assurance that DTC will abide by its procedures or that its procedures will not be changed. In the event that the State designates a successor securities depository, the successor may establish different procedures.

#### **NOTE FUND**

The Program Resolution creates a **Note Fund** held by the Issuing and Paying Agent. The State may make periodic deposits into this Note Fund for payment of interest, principal, or redemption premium for the Notes. Moneys held in the Note Fund may be invested in **Permitted Investments**, which consists of direct obligations of the United States government or a money market fund consisting solely of direct obligations of the United States government. Amounts deposited in the Note Fund will be spent within a thirteen-month period beginning on the date of deposit, and amounts received from investments of moneys held in the Note Fund will be spent within a one-year period beginning on the date of receipt. The State will have no legal or equitable interest in the amounts on deposit in the Note Fund or in any proceeds of any investment of the Note Fund, except as provided in the Program Resolution.

#### **LEGAL OPINION**

Legal matters incident to the authorization, issuance, and sale of the Notes are subject to the approval of Foley & Lardner (**Bond Counsel**). Bond Counsel will deliver an approving opinion on the date of issue of the Notes, in substantially the form shown in APPENDIX C.

As required by law, the Attorney General will examine a certified copy of all proceedings leading to issuance of the Notes. The Attorney General will deliver an opinion on the regularity and validity of the proceedings.

#### TAX EXEMPTION

#### **Federal Tax Law**

In the opinion of Bond Counsel, under existing law, the interest on the Notes is excluded from gross income for federal income tax purposes. It also is not an item of tax preference for purposes of the federal alternative minimum tax imposed on all taxpayers. For the purpose of computing the

alternative minimum tax imposed on corporations, however, interest on the Notes is taken into account in determining adjusted current earnings.

The opinion of Bond Counsel is subject to the condition that the State comply with all requirements of the Internal Revenue Code (Code), and other federal tax legislation, that must be satisfied after the Notes are issued for interest on the Notes to be, or continue to be, excluded from gross income for federal income tax purposes. The State has agreed to comply with each requirement to the extent it may lawfully do so. Any failure to comply may cause interest on the Notes to be includable in gross income for federal income tax purposes, in some cases starting from the date the Notes were issued. Bond Counsel expresses no opinion regarding other federal tax consequences arising with respect to the Notes. The proceedings authorizing the Notes do not provide for an increase in interest rates or a redemption of the Notes in the event of taxability.

The Code contains other provisions that could affect the economic value of the Notes to particular Note owners. The following are some examples:

- Section 265 of the Code denies a deduction for interest on any indebtedness incurred or continued to purchase or carry the Notes or, in the case of financial institutions, that portion of an owner's interest expense allocable to interest on the Notes.
- Property and casualty insurance companies will be required in each taxable year to
  reduce the amount of their deductible losses by 15% of the amount of tax-exempt
  interest received or accrued during such taxable year, including interest on the
  Notes, and life insurance companies are subject to similar provisions under which
  taxable income is increased by reason of receipt or accrual of tax-exempt interest.
- Interest on the Notes earned by certain foreign corporations doing business in the United States could be subject to a branch profits tax imposed by Section 884 of the Code.
- Passive investment income, including interest on the Notes, may be subject to federal income taxation under Section 1375 of the Code for S corporations that have Subchapter C earnings and profits at the close of the taxable year if greater than 25% of the gross receipts of the S corporation is passive investment income.
- Section 86 of the Code requires certain recipients of social security and railroad retirement benefits to include a portion of such benefits in gross income by reason of receipt or accrual of interest on the Notes.

This discussion does not exhaust the collateral tax consequences arising from ownership of the Notes. There may be other provisions of the Code that could adversely affect the value of an investment in the Notes for particular Note owners. Investors should consult their own tax advisors regarding the tax consequences of owning a Note.

#### State Tax Law

Interest on the Notes is subject to State of Wisconsin income and franchise taxes. Prospective investors should consult their own tax advisors regarding the state and local tax consequences of owning a Note.

#### CONTINUING DISCLOSURE

The State has made an undertaking, for the benefit of the beneficial owners of the Notes, to provide an annual report, presenting certain financial information and operating data about the State (**Annual Reports**). By approximately December 27 of each year, the State will send the report to each nationally recognized municipal securities information repository (**NRMSIR**) and to any state information depository (**SID**). The State will also provide notices of the occurrence of certain events specified in the undertaking to each NRMSIR, or the Municipal Securities Rulemaking Board (**MSRB**), and to any SID. As of the date of this Offering Memorandum, no SID has been established. Part I of the 2001 Annual Report, which contains information on the undertaking, is included by reference as part of this Offering Memorandum.

Copies of the Annual Reports and notices may be obtained from:

State of Wisconsin Capital Finance Office Department of Administration 101 East Wilson Street, FLR 10 P.O. Box 7864 Madison, WI 53707-7864 (608) 266-2305 capfin@doa.state.wi.us

The undertaking also describes the consequences if the State fails to provide any required information. The State must report the failure to the NRMSIRs, or the MSRB, and to any SID. In the last five years, the State has not failed to comply in any material respect with this or any similar undertaking.

Certain provisions of the Program Resolution have been summarized in this Offering Memorandum. Reference should be made to the complete Program Resolution for a full and complete statement of the provisions of the Program Resolution. A copy of the Program Resolution may be obtained by contacting the State at the address provided on page 1 of this Offering Memorandum.

Dated: January 29, 2002 STATE OF WISCONSIN

/s/ SCOTT MCCALLUM

Governor Scott McCallum, Chairperson State of Wisconsin Building Commission

/s/ GEORGE LIGHTBOURN

George Lightbourn, Secretary State of Wisconsin Department of Administration

/s/ ROBERT G. CRAMER

Robert G. Cramer, Secretary State of Wisconsin Building Commission

#### APPENDIX A

#### INFORMATION ABOUT THE STATE

This appendix includes information concerning the State of Wisconsin (**State**). Parts II and III of the State of Wisconsin Continuing Disclosure Annual Report, dated December 19, 2001 (**2001 Annual Report**) are included by reference as part of this APPENDIX A. This appendix includes the current status of the State's 2001-03 biennial budget and a correction to actual 2000-01 fiscal year revenues and expenditures presented in Tables II-11 and II-12 of the 2001 Annual Report.

Part II to the 2001 Annual Report contains general information about the State. More specifically, that part presents information on the following matters:

- State's operations and financial procedures
- State's accounting and financial reporting
- Organization of, and services provided by, the State
- Results of fiscal year 2000-01
- State budget
- Obligations of the State
- State Investment Board
- Statistical information about the State's population, income, and employment

Included as APPENDIX A to Part II of the 2001 Annual Report are the audited general purpose financial statements for the fiscal year ending June 30, 2001, prepared in conformity with generally accepted accounting principles (GAAP) for governments as prescribed by the Government Accounting Standards Board, and the State Auditor's report.

Part III to the 2001 Annual Report contains information concerning general obligations issued by the State. That part presents a discussion of the security provisions for general obligation debt (including the flow of funds to pay debt service on general obligations), data pertaining to the State's outstanding general obligation debt, and the portion of that general obligation debt that is revenue-supported general obligation debt.

The 2001 Annual Report has been filed with each nationally recognized municipal securities information repository (NRMSIR). Copies of the 2001 Annual Report are available from the Capital Finance Office web site and may also be obtained from:

State of Wisconsin Capital Finance Office Department of Administration 101 East Wilson Street, FLR 10 P.O. Box 7864 Madison, WI 53707-7864 (608) 266-2305 capfin@doa.state.wi.us

As of the date of this Offering Memorandum, Parts II and III of the 2001 Annual Report are available from the Capital Finance Office web site at the following addresses, respectively:

www.doa.state.wi.us/debf/capfin/01dis2.pdf www.doa.state.wi.us/debf/capfin/01dis3.pdf

After publication and filing of the 2001 Annual Report, certain changes or events have occurred that affect items discussed in the 2001 Annual Report. Listed below, by reference to particular

sections of the 2001 Annual Report, are changes or additions to the discussion contained in those particular sections. Many of the following changes have not been filed with the NRMSIRs. However, the State has filed, and expects to continue to file, certain informational notices with the NRMSIRs. These informational notices do not constitute listed material events under the State's Master Agreement on Continuing Disclosure.

State Budget; Budget for 2001-03; Current Budget Status (Part II-Page 26). Update with the following:

Revised Revenue Estimates – January 16, 2002

On January 16, 2002, the Legislative Fiscal Bureau provided revised estimates of general-fund revenues and gross ending balances for the 2001-02 and 2002-03 fiscal years, taking into account economic forecasts and actual tax collections and expenditures. The memorandum from the Legislative Fiscal Bureau that contains these revised revenues appears on pages A-6 to A-16 of this Offering Memorandum. The revised estimates show the following differences from estimates used in the 2001-03 biennial budget:

- 2001-02 general-fund tax revenues are now estimated to be \$443 million lower at \$10.218 billion.
- 2002-03 general-fund tax revenues are now estimated to be \$596 million lower at \$10.535 billion.
- 2001-03 departmental revenues (non-tax receipts) are now estimated to be \$10 million lower.
- 2001-03 net expenditures are now estimated to be \$25 million lower.

As a result of these revisions, the estimated gross balance for June 30, 2002 (before taking into account the statutory reserve) is estimated to be negative \$126 million, which is \$401 million less than the amount in the 2001-02 budget. The estimated gross balance for June 30, 2003 (before taking into account the statutory reserve) is estimated to be negative \$975 million, which is \$1.015 billion less than the amount in the 2002-03 budget.

State Budget (Part II–Pages 25-28). Add the following new section:

#### **Budget Reform Bill for 2001-03**

On January 18, 2002, the Secretary of Administration made the determination that 2001-03 biennial budget expenditures will exceed revenues by more than one-half of one percent of general-purpose revenues. As required by law, on January 22, 2002 the Governor presented to the Legislature a budget reform bill for the 2001-03 biennium. As of this date, the proposed budget reform bill has not been introduced in either the Assembly or Senate. It is expected that differing views of the actions that may be taken to correct the imbalance and the consequences of those actions will be expressed throughout the upcoming legislative proceedings.

The tables on page A-3 summarize this proposed budget reform bill for each fiscal year on a general-fund basis and all-funds basis. The tables on page A-4 and A-5 provide a more detailed summary of this proposed budget reform bill. Additional information can be obtained from:

State of Wisconsin Capital Finance Office Department of Administration 101 East Wilson Street, FLR 10 P.O. Box 7864 Madison, WI 53707-7864 (608) 266-2305 capfin@doa.state.wi.us

#### Proposed Budget Reform Bill General-Fund Basis (Amounts in Millions)

|                                             | 2001-02  | 2001-02 Budget  | 2002-03  | <b>2002-03 Budget</b> |
|---------------------------------------------|----------|-----------------|----------|-----------------------|
|                                             | Budget   | Reform Bill     | Budget   | <b>Reform Bill</b>    |
| Beginning Balance                           | \$ 198   | \$ 208          | \$ 275   | \$ 151                |
| Tax Revenues                                | 10,661   | 10,210          | 11,131   | 10,510                |
| Tobacco Securitization Proceeds             | 450      | 450             | n/a      | n/a                   |
| Tobacco Settlement Payments                 | 155      | 155             | 158      | 158                   |
| Nontax Revenues                             | 8,010    | 8,016           | 8,112    | 8,133                 |
| Total Amount Available                      | \$19,474 | \$19,039        | \$19,676 | \$18,952              |
| Total Disbursements/Reserves <sup>(a)</sup> | \$19,199 | <u>\$18,888</u> | \$19,636 | \$18,809              |
| Estimated Gross Balance                     | \$ 275   | \$ 151          | \$ 40    | \$ 143                |
| Required Statutory Reserve                  | 138      | <u>138</u>      | 143      | 133                   |
| Net Balance                                 | \$ 137   | \$ 13           | \$ (103) | (b) \$ 10             |

<sup>(</sup>a) The proposed budget reform bill uses additional tobacco securitization proceeds to create a lapse to the general fund in the 2001-02 fiscal year (\$200 million) and to fund a portion of the shared revenue payment to local governmental units in the 2002-03 fiscal year (\$380 million). These amounts do not appear in this line due to their budgetary and accounting treatment.

#### Proposed Budget Reform Bill All-Funds Basis (Amounts in Millions)

|                                             | 2001-02         | 2001-02 Budget  | 2002-03         | 2002-03 Budget     |
|---------------------------------------------|-----------------|-----------------|-----------------|--------------------|
|                                             | Budget          | Reform Bill     | Budget          | <b>Reform Bill</b> |
| Beginning Balance                           | \$ 198          | \$ 208          | \$ 275          | \$ 151             |
| Tax Revenues                                | 10,661          | 10,210          | 11,131          | 10,510             |
| Tobacco Securitization Proceeds             | 450             | 450             | n/a             | n/a                |
| Tobacco Settlement Payments                 | 155             | 155             | 158             | 158                |
| Nontax Revenues                             | 19,898          | 19,905          | 20,038          | 20,058             |
| Total Amount Available                      | \$31,363        | \$30,927        | \$31,601        | \$30,877           |
| Total Disbursements/Reserves <sup>(a)</sup> | <u>\$31,088</u> | <u>\$30,776</u> | <u>\$31,561</u> | \$30,734           |
| Estimated Gross Balance                     | \$ 275          | \$ 151          | \$ 40           | \$ 143             |
| Required Statutory Reserve                  | 138             | 138             | 143             | 133                |
| Net Balance                                 | \$ 137          | \$ 13           | \$ (103)        | (a) \$ 10          |

<sup>(</sup>a) The proposed budget reform bill uses additional tobacco securitization proceeds to create a lapse to the general fund in the 2001-02 fiscal year (\$200 million) and to fund a portion of the shared revenue payment to local governmental units in the 2002-03 fiscal year (\$380 million). These amounts do not appear in this line due to their budgetary and accounting treatment.

One of the Governor's vetoes of the 2001-03 biennial budget prevented the shift of a school aid payment of \$115 million from June 2003 to July 2003 to avoid an increase in the State's GAAP deficit. This negative fund balance assumes that the Legislature's Joint Committee on Finance opts to make this payment when it sets the fiscal year 2002-2003 school aid funding level in June 2002. The budget meets the constitutional balance requirement because the gross balance is positive

<sup>(</sup>b) One of the Governor's vetoes of the 2001-03 biennial budget prevented the shift of a school aid payment of \$115 million from June 2003 to July 2003 to avoid an increase in the State's GAAP deficit. This negative fund balance assumes that the Legislature's Joint Committee on Finance opts to make this payment when it sets the fiscal year 2002-2003 school aid funding level in June 2002. The budget meets the constitutional balance requirement because the gross balance is positive

Table II-5; State Budget-All Funds (Page 27). Update the table with the following:

|                                           | Ac | tual 2000-2001 <sup>(b)</sup> | В  | udget 2001-2002           | В  | Sudget 2002-2003           | Bu | Proposed<br>dget Reform Bill<br>2001-2002 | Bu | Proposed<br>dget Reform Bill<br>2002-2003 |
|-------------------------------------------|----|-------------------------------|----|---------------------------|----|----------------------------|----|-------------------------------------------|----|-------------------------------------------|
| RECEIPTS                                  |    |                               |    |                           | _  |                            |    |                                           |    |                                           |
| Fund Balance from Prior Year              | \$ | 835,714,000                   | \$ | 197,829,200 <sup>(c</sup> | \$ | 275,402,200                | \$ | 207,508,000                               | \$ | 151,414,000                               |
| Tax Revenue                               |    | ,,                            |    | ,,                        |    | ,                          |    | ,,                                        |    | ,,                                        |
| Individual Income                         |    | 5,156,565,000                 |    | 5,455,527,500             |    | 5,687,055,500              |    | 5,211,800,000                             |    | 5,311,500,000                             |
| General Sales and Use                     |    | 3,609,895,000                 |    | 3,750,575,400             |    | 3,975,136,000              |    | 3,680,000,000                             |    | 3,830,000,000                             |
| Corporate Franchise and Income            |    | 537,159,000                   |    | 594,197,100               |    | 606,318,500                |    | 479,700,000                               |    | 529,100,000                               |
| Public Utility                            |    | 239,238,000                   |    | 244,000,000               |    | 249,977,500                |    | 253,700,000                               |    | 257,400,000                               |
| Excise                                    |    | 257,250,000                   |    | 244,000,000               |    | 247,777,500                |    | 255,700,000                               |    | 257,400,000                               |
| Cigarette/Tobacco Products                |    | 254,867,000                   |    | 314.900.000 <sup>(d</sup> | )  | 322.850.000 <sup>(d)</sup> |    | 310,350,000 <sup>(d)</sup>                |    | 320,050,000 <sup>(d)</sup>                |
| Liquor and Wine                           |    | 35,543,000                    |    | 35,900,000                |    | 36,800,000                 |    | 35,100,000                                |    | 36,200,000                                |
| Malt Beverage                             |    | 9,365,000                     |    | 9,500,000                 |    | 9,500,000                  |    | 9,400,000                                 |    | 9,400,000                                 |
| Inheritance, Estate & Gift                |    | 77,084,000                    |    | 110,000,000               |    | 91,000,000                 |    | 85,000,000                                |    | 67,000,000                                |
|                                           |    | 89,042,000                    |    | 90,000,000                |    | 92,000,000                 |    | 87,000,000                                |    | 90,000,000                                |
| Insurance Company                         |    |                               |    | 56,600,000 <sup>(e</sup>  | )  | 60,300,000 <sup>(e)</sup>  |    | 57,600,000 <sup>(e)</sup>                 |    |                                           |
| Other                                     |    | 1,089,472,000                 |    |                           |    |                            |    |                                           |    | 59,600,000 <sup>(e)</sup>                 |
| Subtotal                                  |    | 11,098,230,000                |    | 10,661,200,000            |    | 11,130,937,500             |    | 10,209,650,000                            |    | 10,510,250,000                            |
| Nontax Revenue                            |    |                               |    |                           |    |                            |    |                                           |    |                                           |
| Departmental Revenue                      |    |                               |    |                           |    |                            |    |                                           |    |                                           |
| Tobacco Settlement                        |    | 124,389,000                   |    | 155,526,000               |    | 157,602,800                |    | 155,526,000                               |    | 157,602,800                               |
| Tobacco Securitization                    |    | NA                            |    | 450,000,000               |    | NA                         |    | 450,000,000                               |    | NA                                        |
| Other                                     |    | 226,993,000                   |    | 228,159,800               |    | 205,922,300                |    | 234,690,000                               |    | 226,478,900                               |
| Total Federal Aids                        |    | 5,499,440,000                 |    | 5,480,779,400             |    | 5,569,179,100              |    | 5,480,779,400                             |    | 5,569,179,100                             |
| Total Program Revenue                     |    | 3,382,374,000                 |    | 3,017,256,400             |    | 3,081,343,100              |    | 3,017,256,400                             |    | 3,081,343,100                             |
| Total Segregated Funds                    |    | 3,998,487,000                 |    | 3,210,905,000             |    | 2,908,494,600              |    | 3,210,905,000                             |    | 2,908,494,600                             |
| Bond Authority                            |    | 1,012,419,000                 |    | 500,000,000               |    | 383,000,000                |    | 500,000,000                               |    | 383,000,000                               |
| Employee Benefit Contributions (f)        |    | (3,065,828,000)               |    | 7,461,324,917             |    | 7,889,603,973              |    | 7,461,324,917                             |    | 7,889,603,973                             |
| Subtotal                                  | —  | 11,178,274,000                |    | 20,503,951,517            |    | 20,195,145,873             |    | 20,510,481,717                            |    | 20,215,702,473                            |
| Total Available                           |    | 23,112,218,000                | \$ | 31,362,980,717            | \$ | 31,601,485,573             | \$ | 30,927,639,717                            | \$ | 30,877,366,473                            |
| DISBURSEMENTS AND RESERVES                |    |                               |    |                           |    |                            |    |                                           |    |                                           |
| Commerce                                  | \$ | 450,530,000                   | \$ | 424,005,100               | \$ | 424,913,400                |    | 422,056,800                               |    | 420,135,100                               |
| Education                                 |    | 8,673,626,000                 |    | 8,705,842,100             |    | 8.992.452.100              |    | 8.696.761.200                             |    | 8,923,788,000                             |
| Environmental Resources                   |    | 2,805,522,000                 |    | 2,681,682,500             |    | 2,693,527,500              |    | 2,683,975,200                             |    | 2,690,375,600                             |
| Human Relations and Resources             |    | 8,597,677,000                 |    | 7,795,217,500             |    | 8,050,009,400              |    | 7,757,717,000                             |    | 8,024,982,200                             |
| General Executive                         |    | 4,360,894,000                 |    | 770,231,300               |    | 769,646,400                |    | 768,807,700                               |    | 761,690,800                               |
| Judicial                                  |    | 109,019,000                   |    | 105,252,300               |    | 105,622,700                |    | 103,756,300                               |    | 103,601,700                               |
| Legislative                               |    | 62,220,000                    |    | 63,818,500                |    | 63,112,500                 |    | 59,636,100                                |    | 58,031,400                                |
| General Appropriations                    |    | 3,108,270,000                 |    | 2,695,544,400             |    | 2,269,025,800              |    | 2,702,542,100                             |    | 1,546,774,200 <sup>(g)</sup>              |
| General Obligation Bond Program           |    | 583,078,000                   |    | 500,000,000               |    | 383,000,000                |    | 500,000,000                               |    | 383,000,000                               |
| Employee Benefit Payments (f)             |    | 2,655,528,000                 |    | 3,377,515,809             |    | 3,830,081,149              |    | 3,377,515,809                             |    | 3,830,081,149                             |
| Reserve for Employee Benefit Payments (f) |    | 2,033,328,000                 |    | 4,083,809,108             |    | 4,059,522,824              |    | 4,083,809,108                             |    | 4,059,522,824                             |
| Subtotal                                  |    | 31,406,364,000                | _  | 31,202,918,617            | _  | 31,640,913,773             |    | 31,156,577,317                            |    | 30,801,982,973                            |
|                                           |    | NA                            |    |                           |    |                            |    | (414,283,900) <sup>(h)</sup>              |    |                                           |
| Less: (Lapses)                            |    | NA<br>NA                      |    | (149,272,400)             |    | (177,409,300)              |    |                                           |    | (165,146,000)                             |
| Compensation Reserves                     |    |                               |    | 27,900,000                |    | 82,500,000                 |    | 27,900,000                                |    | 82,500,000                                |
| Required Statutory Balance                |    | NA                            |    | 138,726,600               |    | 142,701,500                |    | 138,170,500                               |    | 132,634,300                               |
| Transfer to Tobacco Control Board         |    | NA                            |    | 6,032,300                 |    | 15,345,100                 |    | 6,032,300                                 |    | 15,345,100                                |
| Change in Continuing Balance              |    | (8,511,569,000)               | _  | NA 21 22 5 20 5 11 5      | _  | NA                         |    | NA                                        | _  | NA                                        |
| Total Disbursements & Reserves            | _  | 22,894,795,000                | \$ | 31,226,305,117            | \$ | 31,704,051,073             | \$ | 30,914,396,217                            | \$ | 30,867,316,373                            |
| Fund Balance                              |    | 217,423,000                   | \$ | 136,675,600               | \$ | (102,565,500) (1)          | \$ | 13,243,500                                | \$ | 10,050,100                                |
| Undesignated Balance                      | \$ | 207,508,000                   | \$ | 275,402,200               | \$ | 40,136,000                 | \$ | 151,414,000                               | \$ | 142,684,400                               |

<sup>(</sup>a) The amounts shown are based on statutorily required accounting and not on GAAP.

Sources: Legislative Fiscal Bureau and Wisconsin Department of Administration.

<sup>(</sup>b) The amounts shown are unaudited and rounded to the nearest thousand.

<sup>(</sup>c) The beginning balance for the 2000-2001 fiscal year represents information when the budget became law.

<sup>(</sup>d) The increase is the result of an \$0.18 per pack increase on cigarettes.

<sup>(</sup>e) The budgeted amounts do not include taxes collected for segregated funds. The largest such tax is the motor fuel tax. The State collected \$827 million of motor fuel taxes in the 2000-2001 fiscal year.

<sup>(</sup>f) Sate law separates the accounting of employee benefits from the budget. They are included for purposes of comparability to the figures presented in this table and Tables II-1 and II-2 in the 2001 Annual Report.

<sup>(</sup>g) The reduction results primarily from the reduction of shared revenue payment to local governmental units. Additional tobacco securitization proceeds in the amount of \$380 million are also used to fund a portion of this shared revenue payment to local governmental units.

<sup>(</sup>h) The increase results primarily from the use of \$200 million of tobacco securitization proceeds to make debt service payments on general obligation issues.

(i) One of the Governor's vetoes prevented the shift of a school aid payment of \$115 million from June 2003 to July 2003 to avoid an increase in the State's GAAP deficit. This negative fund

<sup>(1)</sup> One of the Governor's vetoes prevented the shift of a school and payment of \$115 million from June 2003 to July 2003 to avoid an increase in the State's GAAP deficit. This negative fund balance assumes that the Legislature's Joint Committee on Finance opts to make this payment when it sets the fiscal year 2002-2003 school aid funding level in June 2002. The budget meets the constitutional balance requirement because the Undesignated Balance is positive.

Table II-6; State Budget-General Fund (Page 28). Update the table with the following:

|                                       | Ac | tual 2000-2001 <sup>(b)</sup> | Bu | ndget 2001-2002            | В  | udget 2002-2003 |       | Proposed<br>Budget Reform 1<br>2001-2002 | Bill                  | Bue | Proposed<br>lget Reform Bill<br>2002-2003 |     |
|---------------------------------------|----|-------------------------------|----|----------------------------|----|-----------------|-------|------------------------------------------|-----------------------|-----|-------------------------------------------|-----|
| RECEIPTS                              |    |                               |    |                            |    | C               |       |                                          |                       |     |                                           | •   |
| Fund Balance from Prior Year          | \$ | 835,714,000                   | \$ | 197,829,200 (c)            | \$ | 275,402,200     | 5     | \$ 207,508                               | 3,000                 | \$  | 151,414,000                               |     |
| Tax Revenue                           |    |                               |    |                            |    |                 |       |                                          |                       |     |                                           |     |
| State Taxes Deposited to General Fund |    |                               |    |                            |    |                 |       |                                          |                       |     |                                           |     |
| Individual Income                     |    | 5,156,565,000                 |    | 5,455,527,500              |    | 5,687,055,500   |       | 5,211,800                                | 0,000                 |     | 5,311,500,000                             |     |
| General Sales and Use                 |    | 3,609,895,000                 |    | 3,750,575,400              |    | 3,975,136,000   |       | 3,680,000                                | 0,000                 |     | 3,830,000,000                             |     |
| Corporate Franchise and Income        |    | 537,159,000                   |    | 594,197,100                |    | 606,318,500     |       | 479,700                                  |                       |     | 529,100,000                               |     |
| Public Utility                        |    | 239,238,000                   |    | 244,000,000                |    | 249,977,500     |       | 253,700                                  |                       |     | 257,400,000                               |     |
| Excise                                |    |                               |    | ,,                         |    | ,,              |       |                                          | ,                     |     |                                           |     |
| Cigarette/Tobacco Products            |    | 254,867,000                   |    | 314,900,000 <sup>(d)</sup> |    | 322,850,000     | (d)   | 310.350                                  | 0,000 (d)             |     | 320,050,000                               | (d) |
| Liquor and Wine                       |    | 35,543,000                    |    | 35,900,000                 |    | 36,800,000      |       | 35,100                                   |                       |     | 36,200,000                                |     |
| Malt Beverage                         |    | 9,365,000                     |    | 9,500,000                  |    | 9,500,000       |       | 9,400                                    |                       |     | 9,400,000                                 |     |
| Inheritance, Estate & Gift            |    | 77,084,000                    |    | 110,000,000                |    | 91,000,000      |       | 85,000                                   |                       |     | 67,000,000                                |     |
| Insurance Company                     |    | 89,042,000                    |    | 90,000,000                 |    | 92,000,000      |       | 87,000                                   |                       |     | 90,000,000                                |     |
| Other                                 |    | 70,573,000                    |    | 56,600,000                 |    | 60,300,000      |       | 57,600                                   |                       |     | 59,600,000                                |     |
| Subtotal                              |    | 10,079,331,000                |    | 10,661,200,000             |    | 11,130,937,500  |       | 10,209,650                               | _                     |     | 10,510,250,000                            |     |
| Nontax Revenue                        |    |                               |    |                            |    |                 |       |                                          |                       |     |                                           |     |
| Departmental Revenue                  |    |                               |    |                            |    |                 |       |                                          |                       |     |                                           |     |
| Tobacco Settlement                    |    | 124,389,000                   |    | 155,526,000                |    | 157,602,800     |       | 155,526                                  | 5.000                 |     | 157,602,800                               |     |
| Tobacco Securitization.               |    | NA                            |    | 450,000,000                |    | NA              |       | 450,000                                  |                       |     | NA                                        |     |
| Other                                 |    | 226,993,000                   |    | 228,159,800                |    | 205,922,300     |       | 234,690                                  |                       |     | 226,478,900                               |     |
| Program Revenue-Federal               |    | 5,472,647,000                 |    | 4,764,099,400              |    | 4,824,834,300   |       | 4,764,099                                |                       |     | 4,824,834,300                             |     |
| Program Revenue-Other                 |    | 3,382,374,000                 |    | 3,017,256,400              |    | 3,081,343,100   |       | 3,017,256                                |                       |     | 3,081,343,100                             |     |
| Subtotal                              |    | 9,206,403,000                 | _  | 8,615,041,600              |    | 8,269,702,500   |       | 8,621,571                                | _                     |     | 8,290,259,100                             | •   |
| Total Available                       |    | 20,121,448,000                | \$ | 19,474,070,800             | \$ | 19,676,042,200  |       | \$ 19,038,729                            | _                     | \$  | 18,951,923,100                            |     |
| DISBURSEMENTS AND RESERVES            |    |                               |    |                            |    |                 |       |                                          |                       |     |                                           |     |
| Commerce                              | \$ | 221,297,000                   | \$ | 229,323,700                | \$ | 234,907,900     |       | 227,375                                  | ,400                  |     | 230,129,600                               |     |
| Education                             |    | 8,353,243,000                 |    | 8,637,401,400              |    | 8,920,102,400   |       | 8,628,320                                | ,500                  |     | 8,851,438,300                             |     |
| Environmental Resources               |    | 272,918,000                   |    | 254,440,800                |    | 262,716,600     |       | 256,733                                  | 3,500                 |     | 259,564,700                               |     |
| Human Relations and Resources         |    | 7,287,626,000                 |    | 7,441,989,600              |    | 7,520,124,900   |       | 7,404,489                                | ,100                  |     | 7,495,097,700                             |     |
| General Executive                     |    | 651,970,000                   |    | 635,922,900                |    | 636,185,000     |       | 634,499                                  | ,300                  |     | 628,229,400                               |     |
| Judicial                              |    | 108,676,000                   |    | 104,543,200                |    | 104,913,600     |       | 103,047                                  | ,200                  |     | 102,892,600                               |     |
| Legislative                           |    | 62,220,000                    |    | 63,818,500                 |    | 63,112,500      |       | 59,636                                   | 5,100                 |     | 58,031,400                                |     |
| General Appropriations                |    | 2,490,467,000                 |    | 1,946,568,600              |    | 1,973,407,500   |       | 1,953,566                                | ,300                  |     | 1,251,155,900                             | (e) |
| Subtotal                              |    | 19,448,417,000                |    | 19,314,008,700             |    | 19,715,470,400  | _     | 19,267,667                               | ,400                  |     | 18,876,539,600                            |     |
| Less: (Lapses)                        |    | NA                            |    | (149,272,400)              |    | (177,409,300)   | )     | (414,283                                 | 3,900) <sup>(f)</sup> |     | (165,146,000)                             |     |
| Compensation Reserves                 |    | NA                            |    | 27,900,000                 |    | 82,500,000      |       | 27,900                                   |                       |     | 82,500,000                                |     |
| Required Statutory Balance            |    | NA                            |    | 138,726,600                |    | 142,701,500     |       | 138,170                                  | ,500                  |     | 132,634,300                               |     |
| Transfer to Tobacco Control Board     |    | NA                            |    | 6,032,300                  |    | 15,345,100      |       | 6,032                                    | 2,300                 |     | 15,345,100                                |     |
| Changes in Continuing Balance         |    | 455,608,000                   |    | NA                         |    | NA              |       | NA                                       |                       |     | NA                                        |     |
| Total Disbursements & Reserves        | \$ | 19,904,025,000                | \$ | 19,337,395,200             | \$ | 19,778,607,700  |       | \$ 19,025,486                            | 5,300                 | \$  | 18,941,873,000                            |     |
| Fund Balance                          | \$ | 217,423,000                   | \$ | 136,675,600                | \$ | (102,565,500)   | (g) S | \$ 13,243                                | 3,500                 | \$  | 10,050,100                                |     |
| Undesignated Balance                  | \$ | 207,508,000                   | \$ | 275,402,200                | \$ | 40,136,000      | 5     | \$ 151,414                               | ,000                  | \$  | 142,684,400                               |     |

<sup>(</sup>a) The amounts shown are based on statutorily required accounting and not on GAAP.

Sources: Legislative Fiscal Bureau and Wisconsin Department of Administration.

 $<sup>\</sup>label{eq:continuous} \mbox{(b) The amounts shown are unaudited and rounded to the nearest thousand.}$ 

 $<sup>(</sup>c) \ \ The beginning balance for the 2000-2001 \ fiscal \ year \ represents \ information \ when the \ budget \ became \ law.$ 

<sup>(</sup>d) The increase is the result of an \$0.18 per pack increase on cigarettes.

(e) The reduction results primarily from the reduction of shared revenue payment to local governmental units. Additional tobacco securitization proceeds in the amount of \$380 million are also used to fund a portion of this shared revenue payment to local governmental units

<sup>(</sup>f) The increase results primarily from the use of \$200 milion of tobacco securitization proceeds to make debt service payments on general obligation issues.

<sup>(</sup>g) One of the Governor's vetoes prevented the shift of a school aid payment of \$115 million from June 2003 to July 2003 to avoid an increase in the State's GAAP deficit. This negative fund balance assumes that the Legislature's Joint Committee on Finance opts to make this payment when it sets the fiscal year 2002-2003 school aid funding level in June 2002. The budget meets the constitutional balance requirement because the Undesignated balance is positive.

### Legislative Fiscal Bureau

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State of Wisconsin

January 16, 2002

Representative John Gard, Assembly Chair Senator Brian Burke, Senate Chair Joint Committee on Finance State Capitol Madison, WI 53702

Dear Representative Gard and Senator Burke:

This office has now completed its review of the status of the state's general fund for the remainder of the 2001-03 biennium. Our analysis includes an examination of economic forecasts and tax collection and expenditure data for the first six months of the current fiscal year.

Based upon our review, we now project the closing, gross general fund balance at the end of the biennium to be -\$974.5 million. This is \$1,024.3 million below the level (\$49.8 million) that was indicated upon enactment of the state's 2001-03 biennial budget (2001 Act 16).

The \$1,024.3 million is the result of decreased estimated tax collections of \$1,039.2 million, a decrease of \$9.7 million in departmental revenues and an estimated decrease in net expenditures (sum sufficient appropriations and lapses) of \$24.6 million.

In addition to the projected gross general fund deficit of -\$974.5 million, provisions of Act 16, as partially vetoed, require that the state maintain a statutory balance of \$142.8 million. Thus, to address the projected deficit and maintain the required statutory balance, the general fund will need to be improved by \$1,117.3 million.

The following table reflects the estimated general fund condition statement which incorporates our revenue and expenditure projections.

TABLE 1
2001-03 General Fund Condition Statement

|                                        | <u>2001-02</u>      | <u>2002-03</u>      |
|----------------------------------------|---------------------|---------------------|
| Revenues                               |                     |                     |
| Opening Balance, July 1                | \$207,508,000       | -\$125,867,400      |
| Estimated Taxes                        | 10,218,200,000      | 10,534,700,000      |
| Departmental Revenues                  |                     |                     |
| Tobacco Settlement                     | 155,526,000         | 157,602,800         |
| Tobacco Securitization                 | 450,000,000         | 0                   |
| Other                                  | 218,904,900         | 205,452,800         |
| Total Available                        | \$11,250,138,900    | \$10,771,888,200    |
|                                        |                     |                     |
| Appropriations, Transfers and Reserves |                     |                     |
| Gross Appropriations                   | \$11,534,187,200    | \$11,809,293,000**  |
| Sum Sufficient Reestimates             | 17,290,300          | 10,485,900          |
| Compensation Reserves                  | 27,900,000          | 82,500,000          |
| Transfer to Tobacco Control Fund       | 6,032,300           | 15,345,100          |
| Less Estimated Lapses                  | -209,403,500        | -171,230,800        |
| Net Appropriations                     | \$11,376,006,300    | \$11,746,393,200    |
|                                        |                     |                     |
| Balances                               |                     |                     |
| Gross Balance                          | -\$125,867,400      | -\$974,505,000      |
| Less Required Statutory Balance*       | <u>-138,952,500</u> | <u>-142,827,300</u> |
| Net Balance, June 30                   | -\$264,819,900      | -\$1,117,332,300    |

<sup>\*</sup>The statutes do not specify a required balance for 2001-02. The \$138.9 million figure shown for 2001-02 is 1.2% of gross appropriations and compensation reserves. Although not required by statute, the 1.2% calculation was used in condition statements during 2001-03 budget deliberations. 2001 Act 16 requires a balance of 1.2% of gross appropriations and compensation reserves for 2002-03.

<sup>\*\*</sup>Assumes that the \$115 million of general school aid that would have been paid in 2003-04 under Enrolled SB 55 (the 2001-03 budget adopted by the Legislature) will be paid in 2002-03 because of a veto of the \$115 million payment delay.

#### **General Fund Taxes**

The following section provides information on general fund tax revenues for the 2001-03 biennium, including a discussion of the national economic forecast for 2001 through 2003 and general fund tax revenue projections for 2001-02 and 2002-03.

National Economic Forecast. This office first prepared revenue estimates for the 2001-03 biennium in January, 2001, based on the January, 2001, forecast of the economy prepared by Standard & Poor's Data Resources, Inc. (DRI). At that time, no recession was forecast. Positive economic growth was expected to continue in 2001, although at a lower rate than in recent years, followed by a rebound in growth in 2002 and 2003. It was believed that the primary risk to the forecast was that corporate earnings would continue to be depressed by high energy prices, deteriorating global competitiveness and reduced sales, in which case a bear market, lower household wealth and reduced consumer spending could lead to a recession in 2001. DRI placed the probability of this sequence of events at 40%.

In May, 2001, this office revised its 2001-03 tax collections estimates downward by 2.2%. The revision was based on 2000-01 general fund tax collections through April, 2001, and on revised national economic forecasts that were less favorable than those at the start of the year. The May, 2001, U.S. economic forecast prepared by DRI-WEFA (a subsidiary of Global Insight, Inc. that was formed by integrating DRI and Wharton Econometric Forecasting Associates) reported growth in nominal gross domestic product (GDP) in 2000 of 7.1% and projected increases of 4.4% in 2001, 4.5% in 2002 and 5.8% in 2003. The May forecast was for lower growth rates for each year, as compared to the January, 2001, forecast. Other indicators (including real GDP, personal income, consumption and corporate profits) were also generally lower in the May forecast, while unemployment and inflation were generally higher. As in the January, 2001, forecast, DRI assigned a 40% probability that a recession would occur in 2001.

By July, 2001, the forecasts for growth during 2001 were again being revised downward. That trend accelerated in the aftermath of the terrorist attacks on September 11. On November 26, 2001, the National Bureau of Economic Research (NBER), a non-profit research organization that tracks dates of business cycles, officially declared that the expansion was over and that the economy was in a recession. NBER placed the start of the recession in March, 2001. The debate over whether or not there would be a recession was replaced with the question of how long and severe the downturn would be.

The January, 2002, forecast by DRI-WEFA anticipates that the first quarter of 2002 will see the bottom of the recession, with gradually accelerating growth during the rest of the year, followed by relatively strong growth in 2003. However, as compared to the May forecast, economic activity is expected to be significantly weaker throughout the forecast period, especially in 2002. Growth in nominal GDP is expected to be 3.3% in 2001, 1.9% in 2002 and 6.0% in 2003 (as compared to the May figures of 4.4% in 2001, 4.5% in 2002 and 5.8% in 2003). Growth in real GDP is projected at 1.0% in 2001, 0.6% in 2002 and 3.7% in 2003, in contrast to the May, 2001, forecast of 2.0%, 2.4% and 4.0% growth for the same periods, respectively.

Under the current forecast, personal income is projected to grow at rates of 4.8% in 2001, 2.2% in 2002 and 5.2% in 2003. The estimate for 2001 is slightly higher (0.2%) than the May forecast. However, growth for the next two years is lower than the May forecast, by 2.2% in 2002 and by 0.5% in 2003. The low personal income growth in 2002 reflects the significant job losses that have already occurred as well as anticipated future layoffs. However, there are signs that the worst of the job losses may be nearing an end. The average workweek increased in December, and initial claims of unemployment have been trending downward. It is anticipated that employment will stop falling in early 2002 and then slowly recover during the rest of this year and into the next. This improvement is reflected in the personal income growth rate projected in 2003, which exceeds the projected rate in 2002 by 3.0%.

The January forecast assumes growth in personal consumption expenditures of 4.8% in 2001, 2.3% in 2002 and 6.1% in 2003. These growth rates are lower than the May forecast by 0.5% in 2001 and 2.6% in 2002, but exceed the May forecast for 2003 by 0.4%. Following a slow holiday season for retailers, DRI-WEFA expects consumer demand to remain sluggish going into 2002. On the positive side, taxes have been cut, energy prices are down and interest costs are lower, raising household disposable income. However, unemployment has risen and layoffs are continuing. Mortgage interest rates have recently gone up. The decreased use of zero-percent financing on new vehicles, which led to strong consumer spending in the fourth quarter of 2001, will bring a downturn in automobile sales at the start of 2002. Given these factors, DRI-WEFA expects a drop in real consumer expenditures in the first quarter of 2002. While it is projected that recovery in consumer markets will be underway in the spring, the outlook changes when considering only consumer goods that are generally subject to the sales tax. Sales of such taxable goods are expected to decline by approximately 1.0% for the entire first six months of 2002, with only slow growth throughout the second half of the year.

Pre-tax corporate profits are expected to decline 16.2% in 2001, followed by growth of 2.6% in 2002 and 11.8% in 2003. The estimates for 2001 and 2002 are significantly lower than the May forecast (which was -5.0% in 2001 and 5.3% in 2002), reflecting weakness in trade and business investment. Industrial production fell in 13 of the last 14 months, as consumer demand weakened and inventory liquidation occurred. Continued declines in nonresidential construction are projected throughout 2002 and into the first quarter of 2003. However, it is expected that businesses will soon start rebuilding inventories (which DRI-WEFA estimates will begin in the first quarter of 2002). Investments in equipment and software are expected to show positive growth by the third quarter of the year, with investments in structures recovering in the fourth quarter. It is anticipated that these influences will help pre-tax corporate profits rebound in 2003 with growth that is 5% higher than the 6.8% rate projected in May.

Inflation is expected to remain relatively low. The consumer price index is estimated at 2.9% for 2001, 1.9% in 2002 and 2.6% in 2003. The estimates are slightly lower for 2001 and 2002, by 0.4% and 0.1%, respectively, and 1.0% higher for 2003 than the May projections. The unemployment rate is projected at 4.8% in 2001, 6.2% in 2002 and 5.9% in 2003. The estimates for 2002 and 2003 exceed the May projections by 0.6% in 2002 and 0.3% in 2003. The jobless rate is expected to peak in the summer of 2002.

DRI-WEFA anticipates that the magnitude of both the economic downturn and the recovery will be relatively modest. Under the baseline forecast, it is assumed that the bottom of the recession will occur during the first quarter of 2002. The peak-to-trough decline in real GDP is estimated at 0.6%, which is relatively small compared to past recessions. It is expected that the federal tax cuts approved before the terrorist attacks, the increased federal spending on education, security, defense and intelligence approved after September 11 and monetary policy that has enhanced liquidity and kept interest rates low will all aid in the economic turn-around. The forecast also assumes a reversal in business inventory liquidation, which has been underway since February, 2001, starting in the first quarter of 2002. In addition, DRI-WEFA projects that expenditures on travel and leisure activities will rebound as the impact of September 11 begins to fade.

The major risks to the forecast are for a more protracted downturn in investment, resulting in additional layoffs and inventory liquidation, and that federal spending will not be able to be ramped up as quickly as is expected. A deeper U.S. recession could also aggravate the global recession and cause already sliding U.S. exports to fall further. Under this scenario, DRI-WEFA assumes that the beginning of the recovery would be pushed back until summer and would follow a deeper drop in real GDP than is assumed under the baseline forecast. The forecast assigns a probability of 30% to this scenario. An additional significant risk is that consumer and business confidence could be shaken by further terrorist attacks or other negative developments in the war on terrorism.

Table 2 shows a summary of national economic indicators drawn from the January, 2002, forecast by DRI-WEFA.

TABLE 2
Summary of National Economic Indicators
DRI-WEFA, January, 2002
(\$ in Billions)

|                                            | <u>2000</u> | <u>2001</u> | <u>2002</u> | <u>2003</u> |
|--------------------------------------------|-------------|-------------|-------------|-------------|
| Nominal Gross Domestic Product             | \$9,872.9   | \$10,196.5  | \$10,387.1  | \$11,007.0  |
| % Change                                   | 6.5%        | 3.3%        | 1.9%        | 6.0%        |
| Real Gross Domestic Product                | \$9,224.0   | \$9,319.2   | \$9,374.4   | \$9,721.2   |
| % Change                                   | 4.1%        | 1.0%        | 0.6%        | 3.7%        |
| Consumer Price Index                       | 3.4%        | 2.9%        | 1.9%        | 2.6%        |
| Personal Income % Change                   | \$8,319.2   | \$8,720.5   | \$8,910.5   | \$9,374.3   |
|                                            | 7.0%        | 4.8%        | 2.2%        | 5.2%        |
| Personal Consumption Expenditures % Change | \$6,728.4   | \$7,050.3   | \$7,213.4   | \$7,650.9   |
|                                            | 7.7%        | 4.8%        | 2.3%        | 6.1%        |
| Pre-Tax Corporate Profits % Change         | \$845.4     | \$708.2     | \$726.8     | \$812.2     |
|                                            | 2.7%        | -16.2%      | 2.6%        | 11.8%       |
| Unemployment Rate                          | 4.0%        | 4.8%        | 6.2%        | 5.9%        |

**General Fund Tax Projections**. Our estimates of general fund tax revenues for the 2001-03 biennium are based on tax collections to date and the January, 2002, DRI-WEFA forecast of national economic growth. In addition, all of the tax law changes adopted by the Legislature in Act 16 are reflected in these estimates. Projections of general fund tax collections for the 2001-03 biennium are shown in Table 3.

TABLE 3

Projected General Fund Tax Collections
(\$ in Millions)

|                              | 2000-01         |            | Estimates ct 16) | Revised Estimates<br>January, 2002 |            |
|------------------------------|-----------------|------------|------------------|------------------------------------|------------|
| Source                       | Tax Collections | 2001-02    | 2002-03          | 2001-02                            | 2002-03    |
| Individual Income            | \$5,156.5       | \$5,455.5  | \$5,687.1        | \$5,220.0                          | \$5,330.0  |
| General Sales and Use        | 3,609.9         | 3,750.6    | 3,975.1          | 3,680.0                            | 3,830.0    |
| Corporate Income & Franchise | 537.2           | 594.2      | 606.3            | 480.0                              | 535.0      |
| Public Utility               | 239.2           | 244.0      | 250.0            | 253.7                              | 257.4      |
| Excise                       |                 |            |                  |                                    |            |
| Cigarette                    | 243.5           | 300.4      | 306.6            | 296.4                              | 304.6      |
| Liquor and Wine              | 35.5            | 35.9       | 36.8             | 35.1                               | 36.2       |
| Beer                         | 9.4             | 9.5        | 9.5              | 9.4                                | 9.4        |
| Tobacco Products             | 11.4            | 14.5       | 16.2             | 14.0                               | 15.5       |
| Insurance Company            | 89.0            | 90.0       | 92.0             | 87.0                               | 90.0       |
| Estate                       | 77.1            | 110.0      | 91.0             | 85.0                               | 67.0       |
| Miscellaneous Taxes          | 54.7_           | 56.6       | 60.3             | <u>57.6</u>                        | 59.6       |
| TOTAL                        | \$10,063.4      | \$10,661.2 | \$11,130.9       | \$10,218.2                         | \$10,534.7 |
| Increase Over Prior Year     |                 |            |                  |                                    |            |
| Amount                       |                 | \$597.8    | \$469.7          | \$154.8                            | \$316.5    |
| Percent                      |                 | 5.9%       | 4.4%             | 1.5%                               | 3.1%       |

As shown in Table 3, general fund tax revenues are estimated to total \$10,218.2 million in 2001-02 and \$10,534.7 million in 2002-03. These amounts are lower than the estimates used in Act 16 by \$443.0 million in the first year and \$596.2 million in the second year of the biennium. Individual income taxes, sales taxes, corporate taxes and estate taxes have all been revised downward significantly, based on recent collections data and the new economic forecast, while utility tax estimates are slightly higher. Small decreases are projected for most of the other tax sources.

#### **Revised General Fund Tax Estimates**

Individual Income Tax. The current estimates of individual income tax collections are \$5,220.0 million in 2001-02 and \$5,330.0 million in 2002-03, which are lower than the estimates used in Act 16 by \$235.5 million in 2001-02 and \$357.1 million in 2002-03. Compared to prior years, the revised estimates reflect growth of 1.2% in 2001-02 and 2.1% in 2002-03. The decreases in the estimates compared to Act 16 are due to the fact that the economy is now in a recession, which was not expected under the May forecast. As noted, the current DRI-WEFA forecast of national personal income growth is 4.8% for 2001, 2.2% for 2001 and 5.2% for 2003. The earlier estimates were based on the May, 2001, forecast of personal income growth of 4.6% for 2001, 4.3% for 2002 and 5.7% for 2003. The current forecast projects that a higher proportion of personal income will come from transfer payments (such as social security, public assistance and unemployment benefits) than was projected in May. Transfer payments are generally nontaxable. The reestimates reflect both the lower growth expected in personal income and the shift toward more transfer payments.

Through December, 2001, income tax collections were 1.4% higher (\$30.7 million) than at the same time last year. Withholding payments, which make up the largest source of income tax revenues, have increased by 3.1% since last year (although the Department of Revenue believes that some of this growth is a matter of faster receipt of withholding payments as a result of the electronic funds transfer system that more employers are using to remit such payments). On the other hand, estimated tax payments, which reflect non-wage incomes, are 5.1% lower than at this time last year. In addition to economic factors, the slow growth in 2001-02 also reflects the final phase of implementing the income tax reductions adopted in the 1999-01 biennial budget (1999 Act 9).

The estimates of individual income taxes do not reflect a reduction that would occur in 2002-03 if the State of Minnesota were to withdraw from the income tax reciprocity agreement it has with the State of Wisconsin. Under the agreement, taxpayers who live in one of the two states and work in the other state are only required to file a return and pay taxes in the state of legal residence. As a result, Wisconsin foregoes tax revenue from residents of Minnesota who work here and Minnesota foregoes tax revenue from Wisconsin residents who work in Minnesota. On an annual basis, in December, Wisconsin reimburses Minnesota for the estimated amount of net foregone tax revenues to Minnesota in the prior year (which results in large part because more people live in Wisconsin and work in Minnesota than vice versa, so Minnesota loses more tax revenue by not collecting it directly from Wisconsin residents). The income tax reciprocity agreement is openended and may be unilaterally terminated by either state through legislative repeal. Governor Jesse Ventura has proposed ending the agreement, beginning in tax year 2003. If the Minnesota Legislature approves the repeal, Wisconsin would experience revenue losses in the first two fiscal years after the change, as described below.

If the agreement were terminated effective January 1, 2003, Wisconsin would stop withholding tax from Wisconsin residents working in Minnesota and begin to withhold tax on earnings of Minnesota residents working in Wisconsin. Based on preliminary information from the Department of Revenue, the change would reduce Wisconsin income tax collections in 2002-03 by an estimated \$27.5 million. In 2003-04, the cost to Wisconsin would be greater as there would be

the loss in tax revenues as well as the December payment to Minnesota for calendar year 2002. The Department estimates a net loss for 2003-04 of \$56.5 million. However, for 2004-05 and thereafter, the annual decrease in Wisconsin's withholding payment receipts would be balanced by the elimination of the annual reconciliation payment to Minnesota.

General Sales and Use Tax. Sales tax revenues were \$3,609.9 million in 2000-01, up 3.1% over the prior year. Revenues are estimated at \$3,680.0 million in 2001-02 and \$3,830.0 million in 2002-03, which is a decrease of \$70.6 million in the first year and \$145.1 million in the second year, relative to the Act 16 estimates. The revised projections are based on current collection data and the most recent forecast of growth in personal consumption expenditures, with adjustments for expenditures on food, gas and oil, and services to more closely reflect Wisconsin's sales tax base.

Year-to-date, sales tax collections through December were up by approximately 8.5% over the level collected during the same period of the prior fiscal year. However, this figure significantly overstates actual growth, since it is based on an artificially-low collections figure for December, 2000, that resulted when revenues that normally would have been reflected in that month were instead "booked" in January, 2001. When adjusted to correct for this anomaly, the current year-to-date level of growth becomes 4.5%. It is likely that this pace of growth is due in significant part to activity generated by zero-percent financing in the motor-vehicle industry and price reductions in the retail sector during the 2001 holiday shopping season and cannot be sustained for the balance of the fiscal year. This pattern is reflected in the economic forecast, which calls for a drop in taxable consumption expenditures of about 1% during the remainder of 2001-02, with only slight growth anticipated to occur in the first two quarters of 2002-03. Growth is expected to accelerate substantially in the second half of 2002-03.

**Corporate Income and Franchise Tax.** Corporate income and franchise tax collections were \$537.2 million in 2000-01, which was \$26.8 million less than estimated last May. The reduction reflected the slowdown in the economy and a related decrease in corporate earnings and profits. Collections are projected to be \$480.0 million in 2001-02 and \$535.0 million in 2002-03. These amounts represent an annual decrease of 10.6% in 2001-02 and an increase of 11.5% in 2002-03 and are lower than the Act 16 estimates by \$114.2 million in 2001-02 and \$71.3 million in 2002-03.

The new estimates reflect lower than anticipated corporate franchise tax collections and the effects of the economic slowdown on the state's economy. Through December, collections were almost 19% lower than 2000-01 collections for the same period. Consumer spending, investment, corporate earnings and profits have all declined during the year and are expected to remain soft during the first part of 2002. However, in part due to significant doses of monetary and fiscal stimuli, the economy is projected to begin to rebound in the second quarter of 2002. Corporate profits are forecast to increase beginning in the latter part of 2002 and in 2003 and 2004. Consequently, corporate income and franchise tax revenues are estimated to increase between 2002 and 2003.

**Public Utility Taxes**. Public utility taxes were \$239.2 million in 2000-01 and are projected to total \$253.7 million in 2001-02 and \$257.4 million in 2002-03. The projections are \$9.7 million

higher for 2001-02 and \$7.4 million higher for 2002-03 than the Act 16 estimates, based on recent collections data and forecasts of energy usage.

**Excise Taxes.** Cigarette excise tax revenues are estimated to be \$296.4 million in 2001-02 and \$304.6 million in 2002-03. The first-year estimate is an increase of 21.7% over the 2000-01 actual total of \$243.5 million and is due to a tax increase of \$0.18 per pack that took effect on October 1, 2001. Actual volume (packs sold) continued its historical trend of moderate decline in 2000-01, with this trend expected to continue. The revenue increases now estimated are somewhat weaker than those anticipated at the time of Act 16's passage; they reflect downward revisions of \$4.0 million and \$2.0 million for 2001-02 and 2002-03, respectively.

Estimates of revenues from the liquor, tobacco products and beer taxes have been revised downward to reflect generally lower consumption levels than those anticipated earlier. Estimates of tobacco products tax revenues reflect an Act 16 increase in the tax rate from 20% of the manufacturer's price to 25%.

**Insurance Premium Taxes.** Insurance premium taxes increased from \$86.9 million in 1999-00 to \$89.0 million in 2000-01. Premium taxes are projected to decrease to \$87.0 million in 2001-02 and then increase to \$90.0 million in 2002-03. The projected decline in 2001-02 reflects year-to-date monthly premium tax collections through December, which are lower than 2000-01 for the same period. The increase in premium tax revenues in 2002-03 is based on expected moderate growth in life and property and casualty insurance sales.

**Estate Tax**. Estate tax revenues totaled \$77.1 million in 2000-01, and are estimated at \$85.0 million in 2001-02 and \$67.0 million in 2002-03. The estimates are lower than the Act 16 amounts by \$25.0 million in 2001-02 and \$24.0 million in 2002-03.

Annual estate tax collections are significantly affected by the settlement, or lack thereof, of a small number of large estates. Collections may, therefore, vary considerably from year to year. The Act 16 estimate assumed that estate tax revenues would be \$110.0 million in 2001-02 and \$91.0 million in 2002-03. [The lower figure for 2002-03 reflects the reduction in state estate tax collections as a result of the federal law changes under the Economic Growth and Tax Relief Reconciliation Act of 2001.] However, actual collections for 2000-01 were \$77.1 million, which was a 42.2% decrease from the prior year. Based on year-to-date collections and the current economy, estate tax revenues have been reestimated at the lower figures shown above.

**Miscellaneous Taxes**. Collections from the real estate transfer fee have been revised upward for 2001-02 relative to the Act 16 estimates, due to strong collections through December, 2001. The same level of growth is not expected to continue in 2002-03, however, resulting in a small downward shift in expected revenue from the fee for that year, relative to the Act 16 estimate. Anticipated collections from the court suit tax are down slightly in both years from the Act 16 estimates. In 2000-01, the two taxes brought in combined revenues of \$54.7 million.

#### **Departmental Revenues and Net Expenditures**

It is projected that departmental revenues (non-tax receipts) will be lower than previous estimates by \$9.7 million. Although increases are projected in a number of areas, these increases are offset by a reduction in interest earnings because of lower interest rates. It is important to note that the estimate of interest earnings factored into this memorandum assumes that the Legislature will take steps necessary to balance the 2001-03 general fund budget.

On the appropriation side, it is now anticipated that net expenditures will be below the projections of Act 16 by \$24.6 million. For the biennium, sum sufficient appropriations are projected to increase by \$27.8 million while appropriated amounts expected to lapse to the general fund are above the biennial budget estimates by \$52.4 million. Included in the increased lapse estimate is \$28.3 million, which is anticipated due to the 3.5% reduction to a number of state operations appropriations that the Governor announced in December, 2001, for the 2001-02 fiscal year.

In addition to the sum sufficient and lapse projections, mention should be made of some appropriations and programs which might require attention in the upcoming legislative floorperiods.

It is estimated that medical assistance (MA) benefit costs will exceed the amount budgeted for the program by approximately \$30 million GPR in 2001-02. This estimate is based on a review of MA benefits payments to December, 2001, adjusted to reflect recent increases in the projected number of MA recipients. Most of the caseload growth is due to increases in the number of applicants that meet AFDC-related MA eligibility standards. The Act 16 MA base reestimate assumed modest growth in the number of AFDC-related MA recipients in 2001-02 and 2002-03. However, as of December 1, 2001, the number of AFDC-related MA recipients (approximately 167,100) exceeded the projected 2001-02 fiscal year average (148,800) by 18,300. In addition, projected benefit costs for some services, including nursing home and hospital services and capitation payments to health maintenance organizations, are expected to exceed Act 16 estimates. The costs of providing some services and benefits, such as home health services and prescription drugs, are expected to be somewhat less than the Act 16 projections. Based on current trends in caseload and service costs, a similar shortfall in GPR MA benefits funding is likely to occur in 2002-03. Caseload growth may also result in some spending pressure on the BadgerCare program.

Act 16 provides \$25,249,000 GPR in 2001-02 and \$28,097,800 GPR in 2002-03 in a sum certain appropriation to fund: (a) adoption assistance payments to families that adopt children with special needs to assist in the cost of care for these children; and (b) payments to families and facilities that provide foster care to children for whom the state serves as guardian. Based on actual payments through December, 2001, it is estimated that an additional \$1.8 million GPR in 2001-02 and \$2.5 million GPR in 2002-03 will be needed to fully fund state foster care and adoption assistance payments in the 2001-03 biennium.

The administration is currently negotiating with the U.S. Department of Health and Human Services, Centers for Medicaid and Medicare Services (CMS) about the state's claiming federal MA matching funds under the intergovernmental transfer (IGT) program. The results of these negotiations could significantly affect the amount of funding available to support MA costs in the current biennium and in future years. The primary issues of these negotiations are: (a) whether the state will be required to return approximately \$83.2 million in federal MA matching funds the state claimed in 1999-00; and (b) the amount of federal MA matching funds the state will be able to claim in the future under the IGT program. To date, the state and CMS have not reached an agreement.

We will continue to monitor tax collections, economic forecasts and expenditures and keep you apprised if any further modifications are necessary.

Sincerely,

Robert Wm. Lang Director

RWL/sas

cc: Members, Wisconsin Legislature

Table II-8; Actual and Projected General Fund Cash Flow (Page 37). Update the table with the following:

## ACTUAL GENERAL FUND CASH FLOW; JULY 1, 2001 TO DECEMBER 31, 2001 PROJECTED GENERAL FUND CASH FLOW; JANUARY 1, 2002 TO JUNE 30, 2002<sup>(a)</sup>

(In Thousands of Dollars) July September October November December August January February March April May June 2001 2001 2001 2001 2001 2002 2002 2002 2002 2002 2002 2001 BALANCES(b) Beginning Balance 281,565 3,398 397,659 1,290,819 1,821,610 943,651 383,667 1,288,728 1,279,068 229,372 717,719 565,355 **Ending Balance** 3,398 397,659 1,290,819 1,821,610 943,651 383,667 1,288,728 1,279,068 229,372 717,719 565,355 194,698 Lowest Balance (c) -162,060 -202,246 -99,652 1,248,678 943,651 -60,419 359,911 1,071,436 229,372 79,419 404,348 -348,488 RECEIPTS TAX RECEIPTS Individual Income 507,468 388,372 533,868 508,613 399,103 479,545 845,077 430,041 443,860 811,393 429,834 627,011 343,973 369,900 282,828 350,012 Sales & Use 356,048 342,096 348,297 358,636 323,558 289,719 293,399 326,873 Corporate Income 12,421 16,903 112,886 24,461 10,693 126,388 23,626 13,605 164,286 28,166 15,822 128,507 Public Utility 518 3.561 131,654 1,357 222 17 27 1,915 103.839 256 Excise 29,231 26,372 28,085 27,504 39,451 27,407 31,271 28,280 26,644 31,160 30,130 32,735 Insurance 999 1,657 19,935 339 887 19,336 2,426 7,049 15,109 16,744 1,591 18,461 13,423 4,969 7,573 Inheritance 6.638 6.162 5,645 5.568 6.188 11 962 9 291 9.516 7,951 982,560 780,673 **Subtotal Tax Receipts** 900,730 795,514 1,050,811 918,420 945,992 1,278,710 952,616 1,179,779 940,744 1,141,794 NON-TAX RECEIPTS Federal 343,646 452,855 365,526 452,845 346,684 378,392 512,306 424,688 403,006 397,870 407,317 419,409 Other & Transfers (d) 331,074 249,196 303,861 260,628 176,794 169,672 357,808 322,272 291,277 345,090 268,432 773,263 Note Proceeds (e) 800,000 0 0 0 1,469,387 713,473 523,478 548,064 870,114 694,283 742,960 Subtotal Non-Tax Receipts 674,720 702,051 746,960 675,749 1,192,672 TOTAL RECEIPTS 1,575,450 1,497,565 2,520,198 1,631,893 1,469,470 1,530,624 2,148,824 1,527,633 1,646,899 1,922,739 1,616,493 2,334,466 DISBURSEMENTS Local Aids 1,138,856 878,438 160,458 663,004 99,188 975,970 158,985 267,404 1,134,613 123,724 252,270 1,733,478 Income Maintenance 363,315 352,214 309,334 372,969 339,757 342,249 357,080 331,234 331,237 338,696 375,622 330,367 Payroll and Related 234,716 215,318 300,380 204,832 303,186 421,307 314,948 285,089 289,629 320,024 445,620 213,875 Tax Refunds 105.487 44,995 46,906 43,602 66,467 138,297 52.116 222,728 265,435 216.812 164,905 138,378 Debt Service 12,463 1,882 32,861 108,775 0 0 15,112 218,650 0 Miscellaneous (1) 291,052 232,794 294,187 282,157 542,046 360,634 217,725 229,573 292,016 289,025 236,490 251,468 Note Repayment (e) 198,001 205,563 205,563 205,563 TOTAL DISBURSEMENTS 1.853.617 1.103.304 1.627,038 1,101,102 2,347,429 2.090,608 1.243,763 1.537,293 1,434,392 1.768,857 2,705,123 2,696,595

<sup>(</sup>a) Excludes Inter-Fund Borrowing and is based on the 2001-03 biennial budget signed into law by the Governor (2001 Wisconsin Act 16). Does NOT reflect the estimates released by the Legislative Fiscal Bureau on January 16, 2002 nor the Governor's proposed Budget Reform Bill for the 2001-03 biennium.

<sup>(</sup>b) The General Fund cash balances presented in this schedule are not based on Generally Accepted Accounting Principles (GAAP). The General Fund includes funds designated for operations and capital purposes of certain proprietary programs of the State's Universities. Receipts and disbursements of such funds for the designated programs and the disbursement of such funds for other purposes are reflected in the cash flow. A use of the designated funds for purposes other than the proprietary programs is, in effect, a borrowing of such funds. Therefore, at any time that the balance in the General Fund is less than the balance of such designated funds, the State is obligated to replenish the designated funds to the extent of the shortfall. Ther designated funds are expected to range from \$150 to \$300 million during the 2001-02 fiscal year. In addition, the General Fund is the depository for several escrow accounts pursuant to court orders or federal rulings. These funds are expected to average approximately \$50 million during the 2001-02 fiscal year.

<sup>(</sup>c) Lowest daily balance within each month.

<sup>(</sup>d) The projections assume that \$450 million of proceeds from the sale and subsequent securitization of payments due the State from tobacco manufacturers under the Master Settlement Agreement will be received on June 3, 2002.

<sup>(</sup>e) Includes \$800 million in operating note proceeds received in September, 2001 and impoundment payments to be made on February 28, March 29, April 30, and May 31, 2002. The February, 2002 impoundment payment excludes the premium that was deposited on September 20, 2001 into the operating note redemption fund.

<sup>(</sup>f) \$275 million in federal intergovernmental transfer funds was transferred to the Medical Assistance Trust Fund on November 30, 2001.

Table II-9; General Fund Monthly Position (Page 38). Update the table with the following:

# GENERAL FUND MONTHLY CASH POSITION<sup>(a)</sup> July 1, 1999 through December 31, 2001 — Actual January 1, 2002 through June 30, 2002 — Estimated<sup>(b)</sup> (Amounts in Thousands)

|      | <b>Starting Date</b> | <b>Starting Balance</b> | <b>Receipts</b> (c) | <b>Disbursements</b> (c) |
|------|----------------------|-------------------------|---------------------|--------------------------|
| 1999 | July                 | \$ 736,269              | \$ 1,441,009        | \$ 1,836,987             |
|      | August               | 340,291                 | 1,308,849           | 868,154                  |
|      | September            | 780,986                 | 1,547,229           | 1,292,942                |
|      | October              | 1,035,273               | 1,331,192           | 1,031,907                |
|      | November             | 1,334,558               | 1,433,801           | 1,794,197                |
|      | December             | 974,162                 | 1,449,618           | 1,987,753                |
| 2000 | January              | 436,027                 | 2,095,798           | 1,693,313                |
|      | February             | 838,512                 | 1,544,207           | 1,240,280                |
|      | March                | 1,142,439               | 1,526,625           | 2,143,437                |
|      | April                | 525,627                 | 1,812,812           | 1,174,173                |
|      | May                  | 1,164,266               | 1,580,865           | 1,172,474                |
|      | June                 | 1,572,657               | 1,910,223           | 2,811,272                |
|      | July                 | 671,608                 | 1,405,811           | 1,674,899                |
|      | August               | 402,520                 | 1,391,600           | 1,036,240                |
|      | September            | 757,880                 | 1,716,848           | 1,540,488                |
|      | October              | 934,240                 | 1,545,868           | 1,039,609                |
|      | November             | 1,440,499               | 1,451,918           | 1,886,868                |
|      | December             | 1,005,549               | 1,335,205           | 2,070,373                |
| 2001 | January              | 270,381                 | 2,143,861           | 1,190,946                |
|      | February             | 1,223,296               | 1,494,577           | 1,339,377                |
|      | March                | 1,378,496               | 1,381,012           | 2,312,836                |
|      | April                | 446,672                 | 2,042,531           | 1,469,093                |
|      | May                  | 1,020,110               | 1,800,948           | 1,405,982                |
|      | June                 | 1,415,076               | 1,698,317           | 2,831,828                |
|      | July                 | 281,565                 | 1,575,450           | 1,853,617                |
|      | August               | 3,398                   | 1,497,565           | 1,103,304                |
|      | September            | 397,659                 | 2,520,198           | 1,627,038                |
|      | October              |                         | 1,631,893           | 1,101,102                |
|      | November             |                         | 1,469,470           | 2,347,429                |
|      | December             | 943,651                 | 1,530,624           | 2,090,608                |
| 2002 | January              | 383,667                 | 2,148,824           | 1,243,763                |
|      | February             | 1,288,728               | 1,527,633           | 1,537,293                |
|      | March                | 1,279,068               | 1,646,899           | 2,696,595                |
|      | April                | 229,372                 | 1,922,739           | 1,434,392                |
|      | May                  | 717,719                 | 1,616,493           | 1,768,857                |
|      | June                 | 565,355                 | 2,334,466           | 2,705,123                |

<sup>(</sup>a) The General Fund balances presented in this table are not based on Generally Accepted Accounting Principles (GAAP).

<sup>(</sup>b) The monthly receipt and disbursement projections for January 1, 2002 through June 30, 2002 are based on estimates provided by the Division of Executive Budget and Finance and the 2001-03 biennial budget signed into law by the Governor (2001 Wisconsin Act 16). The projections do not reflect the estimates released by the Legislative Fiscal Bureau on January 16, 2002 nor the Governor's proposed Budget Reform Bill for the 2001-03 biennium.

<sup>(</sup>c) The amounts shown in September 2001 include receipts from the issuance of operating notes and amounts shown in February–May 2002 include disbursements for impoundment payments required in connection with the issuance of operating notes. No operating notes were issued in the 1999-2000 or 2000-01 fiscal years. In addition, the receipt amounts shown in June 2002 include \$450 million of proceeds from the sale of payments due the State from tobacco manufacturers under the Master Settlement Agreement.

**Table II-10; Balances in Funds Available for Interfund Borrowing (Page 39).** Update the table with the following:

# BALANCES IN FUNDS AVAILABLE FOR INTERFUND BORROWING<sup>(a)</sup> July 1, 1999 to December 31, 2001 — Actual January 1, 2002 to June 1, 2002 — Estimated<sup>(b)</sup> (Amounts in Millions)

|           | <u>1999</u> | <u>2000</u> | <u>2001</u> | <u>2002</u>             |
|-----------|-------------|-------------|-------------|-------------------------|
| January   |             | \$ 3,735    | \$ 3,701    | \$ 1,726 <sup>(b)</sup> |
| February  |             | 4,159       | 4,435       | 1,798                   |
| March     |             | 4,262       | 4,786       | 1,821                   |
| April     |             | 4,267       | 5,212       | 1,725                   |
| May       |             | 3,961       | 4,952       | 1,680                   |
| June      |             | 3,636       | 4,680       | 1,759                   |
| July      | \$ 4,017    | 3,733       | 4.925       |                         |
| August    | 4,245       | 4,084       | 5,275       |                         |
| September | 3,865       | 3,743       | 4,785       |                         |
| October   | 3,820       | 3,796       | 4,328       |                         |
| November  | 3,374       | 3,378       | 4,242       |                         |
| December  | 3,411       | 3,489       | 4,737       |                         |

<sup>(</sup>a) Consists of the following funds:

Common School **Transportation** Conservation (Partial) Normal School Wisconsin Health Education Loan Repayment University Waste Management Local Government Investment Pool Wisconsin Election Campaign Farms for the Future Investment & Local Impact Agrichemical Management Elderly Property Tax Deferral Historical Society Trust Lottery School Income Fund Children's Trust Benevolent Racing Groundwater Work Injury Supplemental Benefit Petroleum Storage Environmental Cleanup **Environmental Improvement Fund** Unemployment Compensation Interest Repayment **Uninsured Employers** Environmental Health Insurance Risk Sharing Plan Recycling Local Government Property Insurance University Trust Principal Veterans Mortgage Loan Repayment **Patients Compensation** Mediation State Building Trust Agricultural College

<sup>(</sup>b) Estimated balances for January 1, 2002 and succeeding months include only 20% of the amount estimated to be available for the local government investment pool. The local government investment pool is composed of funds deposited by local units of government that may be withdrawn without notice. Balances in the local government investment pool ranged from a low of \$63 million on July 1, 1983 to a high of \$4.426 billion on March 1, 1994. Under Section 20.002 (11), Wisconsin Statutes, interfund borrowing is limited to 5% of the total general-purpose revenue appropriations then in effect, which based on the 2000-2001 budget is approximately \$571 million, and an additional 3% (approximately \$343 million) for a period of up to 30 days.

**Table II-11; General Fund Revenues (Page 40).** Update the table with the following (please note that the Actual Revenues for the 2000-01 fiscal year presented in Table II-11 of the 2001 Annual Report were incorrect and are correctly presented below):

## GENERAL FUND REVENUES<sup>(a)</sup> July 1, 2001 to December 31, 2001 compared with previous year (Unaudited)

|                                 | Actual Revenues 2000-01FY <sup>(b)</sup> | Projected<br>Revenues<br>2001-02 FY <sup>(c)</sup> | Actual Revenues<br>July 1, 2000 to<br>December 31, 2000 | Actual Revenues July 1, 2001 to December 31, 2001 |
|---------------------------------|------------------------------------------|----------------------------------------------------|---------------------------------------------------------|---------------------------------------------------|
| Individual Income Tax \$        | 5,156,565,000                            | \$ 5,455,527,500                                   | \$ 2,253,036,108                                        | \$ 2,186,172,654                                  |
| General Sales and Use Tax       | 3,609,895,000                            | 3,750,485,400                                      | 1,429,835,617                                           | 1,543,169,893                                     |
| Corporate Franchise             |                                          |                                                    |                                                         |                                                   |
| and Income Tax                  | 537,159,000                              | 594,297,100                                        | 274,031,996                                             | 222,796,743                                       |
| Public Utility Taxes            | 239,238,000                              | 244,000,000                                        | 117,101,430                                             | 128,449,308                                       |
| Excise Taxes                    | 299,775,000                              | 360,300,000                                        | 132,618,549                                             | 147,419,313                                       |
| Inheritance Taxes               | 77,084,000                               | 110,000,000                                        | 35,417,444                                              | 41,589,178                                        |
| Miscellaneous Taxes             | 159,615,000                              | 146,600,000                                        | 33,736,256                                              | 35,157,583                                        |
| SUBTOTAL                        | 10,079,331,000                           | 10,661,210,000                                     | 4,275,777,401                                           | 4,304,754,672                                     |
| Federal Receipts  Dedicated and | 5,472,647,000                            | 4,766,889,000                                      | 2,058,588,489                                           | 2,765,421,296                                     |
| Other Revenues <sup>(d)</sup>   | 3,733,756,000                            | 3,851,470,400                                      | 1,486,589,343                                           | 1,619,067,326                                     |
| TOTAL                           | 19,285,734,000                           | \$ 19,279,569,400                                  | \$ 7,820,955,233                                        | \$ 8,689,243,293                                  |

- (a) The amounts shown are based on the statutory accounting basis and not on GAAP. The statutory accounting basis requires that some cash deposits made after June 30th are recorded as revenues in the prior fiscal year. Therefore, the revenues in this table will not be comparable to the receipts shown in the general fund cash flow tables included earlier in the report. See "ACCOUNTING AND FINANCIAL REPORTING" in Part II of the State of Wisconsin Continuing Disclosure Annual Report, December 19, 2001.
- (b) The amounts shown are the sum of all revenues for fiscal year 2000-01 based on the data used in the preparation of the Annual Fiscal Report, Budgetary Basis, for the year ended June 30, 2001.
- Projected revenues based on the 2001-03 biennial budget signed into law by the Governor (2001 Wisconsin Act 16). The projections do not reflect the estimates released by the Legislative Fiscal Bureau on January 16, 2002 not the Governor's proposed Budget Reform Bill for the 2001-03 biennium.
- (d) The statutory basis of accounting requires that certain transfers between General Fund appropriations be recorded as both revenues and expenditures of the General Fund. The amount of these transfers may vary greatly between fiscal years, and therefore, this category may not be comparable on a historical basis.

**Table II-12; General Fund Expenditures by Function (Page 41).** Update the table with the following (please note that the Actual Expenditures for the 2000-01 fiscal year presented in Table II-12 of the 2001 Annual Report were incorrect and are correctly presented below):

## GENERAL FUND EXPENDITURES BY FUNCTION<sup>(a)</sup> July 1, 2001 to December 31, 2001 compared with previous year (Unaudited)

|                             |                           |                           | Actual            | Actual            |
|-----------------------------|---------------------------|---------------------------|-------------------|-------------------|
|                             | Actual                    |                           | Expenditures      | Expenditures      |
|                             | Expenditures              | Appropriations            | July 1, 2000 to   | July 1, 2001 to   |
|                             | 2000-01 FY <sup>(b)</sup> | 2001-02 FY <sup>(c)</sup> | December 31, 2000 | December 31, 2001 |
| Commerce                    | \$ 221,297,000            | \$ 229,909,200            | \$ 104,106,255    | \$ 109,346,577    |
| Education                   | 8,353,243,000             | 8,655,045,700             | 3,582,661,096     | 3,750,667,548     |
| Environmental Resources     | 272,918,000               | 254,725,800               | 103,092,091       | 103,059,444       |
| Human Relations & Resources | 7,287,626,000             | 7,450,283,800             | 3,285,150,937     | 4,011,100,940     |
| General Executive           | 651,970,000               | 639,385,700               | 291,102,862       | 290,887,043       |
| Judicial                    | 108,676,000               | 104,641,000               | 64,363,591        | 62,586,998        |
| Legislative                 | 62,220,000                | 63,929,500                | 26,068,456        | 27,976,072        |
| General Appropriations      | 2,490,467,000             | 1,946,568,600             | 1,568,357,911     | 1,959,120,631     |
| TOTAL                       | \$ 19,448,417,000         | \$ 19,344,489,300         | \$ 9,024,903,198  | \$ 10,314,745,254 |

- (a) The amounts shown are based on the statutory accounting basis and not on GAAP. The statutory accounting basis requires that some expenditures made after June 30th be recorded as expenses in the prior fiscal year. Therefore, the expenditures in this table will not be comparable to the disbursements shown in the general fund cash flow tables included earlier in the report. See "ACCOUNTING AND FINANCIAL REPORTING" in Part II of the State of Wisconsin Continuing Disclosure Annual Report, December 19, 2001.
- (b) The amounts shown are the sum of all revenues for fiscal year 2000-01 based on the data used in the preparation of the Annual Fiscal Report, Budgetary Basis, for the year ended June 30, 2001.
- Appropriations for the fiscal year 2001-02 based on the 2001-03 biennial budget signed into law by the Governor (2001 Wisconsin Act 16) and do not reflect the Governor's proposed Budget Reform Bill for the 2001-03 biennium.

#### APPENDIX B

#### State of Wisconsin General Obligation Issuance Status Report January 15, 2002

| Program Purpose                                                                                           | Legislative<br>Authorization | General Obligations Issued to Date | Interest<br>Earnings <sup>(a)</sup> | G.O. EMCP of<br>2002, Series A | Total Authorized<br>Unissued Debt |
|-----------------------------------------------------------------------------------------------------------|------------------------------|------------------------------------|-------------------------------------|--------------------------------|-----------------------------------|
| University of Wisconsin; academic facilities                                                              | \$ 1,052,005,900             | \$ 837,892,229                     | \$ 12,046,136                       |                                | \$ 202,067,535                    |
| University of Wisconsin; self-amortizing facilities                                                       | 732,009,800                  | 396,832,621                        | 1,643,609                           |                                | 333,533,570                       |
| Natural resources;<br>Warren Knowles - Gaylord<br>Nelson stewardship<br>2000 program                      | 572,000,000                  | 60,350,000                         | 13,392                              |                                | 511,636,608                       |
| Natural resources;<br>municipal clean drinking<br>water grants                                            | 9,800,000                    | 9,518,342                          | 141,818                             |                                | 139,840                           |
| Clean water fund program                                                                                  | 637,743,200                  | 362,334,053                        | 1,762                               |                                | 275,407,385                       |
| Safe drinking water loan program                                                                          | 26,210,000                   | 16,386,520                         |                                     |                                | 9,823,480                         |
| Natural resources;<br>nonpoint source grants                                                              | 75,763,600                   | 41,320,658                         | 132,570                             |                                | 34,310,372                        |
| Natural resources;<br>nonpoint source compliance                                                          | 2,000,000                    | 2,000,000                          |                                     |                                |                                   |
| Natural resources;<br>environmental repair                                                                | 48,000,000                   | 26,839,900                         | 161,017                             |                                | 20,999,083                        |
| Natural resources;<br>urban nonpoint source<br>cost-sharing                                               | 17,700,000                   | 4,110,000                          |                                     |                                | 13,590,000                        |
| Natural resources;<br>environmental segregated<br>fund supported<br>administrative facilities             | 6,770,400                    | 171,100                            |                                     |                                | 6,599,300                         |
| Natural resources;<br>segregated revenue supported<br>dam safety projects                                 | 6,600,000                    | 4,188,000                          |                                     |                                | 2,412,000                         |
| Natural resources;<br>pollution abatement<br>and sewage collection<br>facilities, ORAP funding            | 146,850,000                  | 145,010,325                        | 50,000                              |                                | 1,789,675                         |
| Natural resources;<br>pollution abatement and<br>sewage collection facilities                             | 893,493,400                  | 874,194,888                        | 18,513,076                          |                                | 785,436                           |
| Natural resources;<br>pollution abatement and<br>sewage collection facilities;<br>combined sewer overflow | 200,600,000                  | 194,309,242                        | 6,287,401                           |                                | 3,357                             |
| Natural resources;<br>recreation projects                                                                 | 56,055,000                   | 56,053,994                         | 1,006                               |                                | (0)                               |
| Natural resources:<br>local parks land acquisition<br>and development                                     | 2,490,000                    | 2,444,349                          | 42,259                              |                                | 3,392                             |
| Natural resources;<br>recreation development                                                              | 23,061,500                   | 22,818,110                         | 141,227                             |                                | 102,163                           |
| Natural resources;<br>land acquisition                                                                    | 45,608,600                   | 45,115,269                         | 491,671                             |                                | 1,660                             |

## GENERAL OBLIGATION ISSUANCE STATUS REPORT-CONTINUED January 25, 2002

| Program Purpose                                                              | Legislative<br>Authorization | General Obligations Issued to Date | Interest<br>Earnings <sup>(a)</sup> | G.O. EMCP of<br>2002, Series A | Total Authorized<br>Unissued Debt |
|------------------------------------------------------------------------------|------------------------------|------------------------------------|-------------------------------------|--------------------------------|-----------------------------------|
| Natural resources; Wisconsin natural areas heritage program                  | 2,500,000                    | 2,442,545                          | 17,174                              | 2002, Series A                 | 40,281                            |
| Natural resources;<br>segregated revenue<br>supported facilities             | 30,576,400                   | 16,609,722                         | 45,287                              |                                | 13,921,391                        |
| Natural resources;<br>general fund supported<br>administrative facilities    | 10,882,400                   | 7,451,075                          | 21,432                              |                                | 3,409,893                         |
| Natural resources; ice age trail                                             | 750,000                      |                                    |                                     |                                | 750,000                           |
| Natural resources;<br>dam safety projects                                    | 5,500,000                    | 5,382,000                          | 49,701                              |                                | 68,299                            |
| Natural resources;<br>segregated revenue<br>supported land acquisition       | 2,500,000                    | 2,498,446                          |                                     |                                | 1,554                             |
| Natural resources;<br>Warren Knowles - Gaylord<br>Nelson stewardship program | 231,000,000                  | 208,135,000                        | 1,293,404                           |                                | 21,571,596                        |
| Transportation; administrative facilities                                    | 8,890,400                    | 8,759,479                          | 33,943                              |                                | 96,978                            |
| Transportation;<br>accelerated bridge<br>improvements                        | 46,849,800                   | 46,849,800                         |                                     |                                |                                   |
| Transportation; rail passenger route development                             | 50,000,000                   | 1,400,000                          |                                     |                                | 48,600,000                        |
| Transportation;<br>accelerated highway<br>improvements                       | 185,000,000                  | 185,000,000                        |                                     |                                |                                   |
| Transportation;<br>connecting highway<br>improvements                        | 15,000,000                   | 15,000,000                         |                                     |                                |                                   |
| Transportation;<br>federally aided<br>highway facilities                     | 10,000,000                   | 10,000,000                         |                                     |                                |                                   |
| Transportation;<br>highway projects                                          | 41,000,000                   | 41,000,000                         |                                     |                                |                                   |
| Transportation;<br>harbor improvements                                       | 25,000,000                   | 19,150,000                         | 232,605                             |                                | 5,617,395                         |
| Transportation; rail acquisitions and improvements                           | 28,000,000                   | 14,920,000                         | 16                                  |                                | 13,079,984                        |
| Transportation;<br>local roads for job<br>preservation, state funds          | 2,000,000                    |                                    |                                     |                                | 2,000,000                         |
| Corrections; correctional facilities                                         | 787,694,900                  | 745,927,362                        | 11,467,003                          |                                | 30,300,536                        |
| Corrections; self-amortizing facilities and equipment                        | 7,337,000                    | 1,386,000                          | 99                                  |                                | 5,950,901                         |
| Corrections; juvenile correctional facilities                                | 27,726,500                   | 25,338,556                         | 102,026                             |                                | 2,285,918                         |
| Health and family services;<br>mental health and                             |                              |                                    |                                     |                                |                                   |
| secure treatment facilities                                                  | 128,322,900                  | 118,350,268                        | 895,124                             |                                | 9,077,508                         |

## GENERAL OBLIGATION ISSUANCE STATUS REPORT-CONTINUED January 15, 2002

| Program Purpose                                                                           | Legislative<br>Authorization | General Obligations Issued to Date |     | Interest<br>Earnings <sup>(a)</sup> | G.O. EMCP of<br>2002, Series A | Total Authorized<br>Unissued Debt |
|-------------------------------------------------------------------------------------------|------------------------------|------------------------------------|-----|-------------------------------------|--------------------------------|-----------------------------------|
| Agriculture;<br>soil and water                                                            | 13,575,000                   | 2,830,000                          |     | 1,248                               |                                | 10,743,752                        |
| Agriculture;                                                                              |                              |                                    |     |                                     |                                |                                   |
| conservation reserve enhancement.                                                         | 40,000,000                   |                                    |     |                                     |                                | 40,000,000                        |
| Administration; Black Point Estate                                                        | 1,600,000                    |                                    |     |                                     |                                | 1,600,000                         |
| Building commission;<br>previous lease<br>rental authority                                | 143,071,600                  | 143,068,654                        |     |                                     |                                | 2,946                             |
| Building commission;<br>refunding corporation<br>self-amortizing debt                     | 870,000                      |                                    |     |                                     |                                | 870,000                           |
| Building commission;<br>refunding tax-supported<br>general obligation debt                | 2,125,000,000                | 2,102,086,530                      | (b) |                                     |                                | 22,913,470                        |
| Building commission;<br>refunding self-amortizing<br>general obligation debt              | 275,000,000                  | 272,863,033                        | (b) |                                     |                                | 2,136,967                         |
| Building commission;<br>refunding tax-supported and<br>self-amortizing general obligation | 75 000 000                   |                                    |     |                                     |                                | 75 000 000                        |
| debt  Building commission; housing state departments and agencies                         | 75,000,000<br>463,367,100    | 344,139,121                        |     | 2,329,712                           | 22,395,000                     | 75,000,000<br>94,503,267          |
| Building commission; 1 West Wilson street                                                 | 403,307,100                  | 344,137,121                        |     | 2,327,712                           | 22,373,000                     | 74,303,201                        |
| parking ramp                                                                              | 15,100,000                   | 14,805,521                         |     | 294,479                             |                                |                                   |
| Building commission;<br>project contingencies                                             | 45,007,500                   | 25,590,000                         |     | 62,251                              |                                | 19,355,249                        |
| Building commission;<br>capital equipment acquisition                                     | 115,839,400                  | 83,929,191                         |     | 729,518                             |                                | 31,180,691                        |
| Building commission;<br>discount sale of debt                                             | 90,000,000                   | 66,758,598                         |     |                                     |                                | 23,241,402                        |
| Building commission;                                                                      | 90,000,000                   | 00,738,398                         |     |                                     |                                | 23,241,402                        |
| discount sale of debt (higher education bonds)                                            | 100,000,000                  | 99,988,833                         | (b) |                                     |                                | 11,167                            |
| Building commission;<br>other public purposes                                             | 1,396,101,000                | 892,036,500                        |     | 6,141,660                           | 19,130,000                     | 478,792,840                       |
| Medical College<br>of Wisconsin, Inc.;<br>basic science education and health              |                              |                                    |     |                                     |                                |                                   |
| information technology facilities                                                         | 10,000,000                   | 10,000,000                         |     |                                     |                                |                                   |
| HR Academy Medical College of Wisconsin, Inc.;                                            | 1,500,000                    |                                    |     |                                     |                                | 1,500,000                         |
| biomedical research and technology incubator                                              | 25,000,000                   |                                    |     |                                     |                                | 25,000,000                        |
| Marquette University;<br>dental clinic and education facility                             | 15,000,000                   | 14,000,000                         |     |                                     |                                | 1,000,000                         |
| Swiss cultural center                                                                     | 1,000,000                    |                                    |     |                                     |                                | 1,000,000                         |
| Racine County; Discovery Place museum                                                     | 1,000,000                    |                                    |     |                                     |                                | 1,000,000                         |
| Milwaukee Police Athletic League; youth activities center                                 | 1,000,000                    |                                    |     |                                     |                                | 1,000,000                         |

## GENERAL OBLIGATION ISSUANCE STATUS REPORT-CONTINUED January 15, 2002

| Potersian Purnose   Authorization   Issued to Date   Earnings   Out.   |                                                                                                                              | Legislative      | General Obligations | Interest     | G.O. EMCP of | Total Authorized |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------|------------------|---------------------|--------------|--------------|------------------|
| Technology for educational eacherwement in Wisconsin   Section of Section o | Program Purpose                                                                                                              | _                | _                   |              |              |                  |
| Public library educational technology infrastructure                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         | Technology for educational<br>achievement in Wisconsin<br>board;<br>school district educational<br>technology infrastructure |                  |                     |              |              |                  |
| Deard: educational communications                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            | achievement in Wisconsin<br>board;<br>public library educational<br>technology infrastructure                                | 3,000,000        | 190,000             |              |              | 2,810,000        |
| self-amortizing facilities         3,173,600         1,029,156         3,896         2,140,548           Historical society;         1,630,000         400,000         400,000           Historical society;         1,839,000         1,825,756         13,244           Historical society;         23,400         23,400           Historical society;         31,500,000         23,400           Public instruction;         131,500,000         7,367,000         7,330,612         32,508         4,580           Military facilities         7,367,700         7,330,612         32,508         4,580           Military facilities         22,421,900         18,082,527         192,632         4,146,742           Veterans affairs;         20,400,000         9,153,065         50,593         886,442           Veterans affairs;         210,840,000         1,928,652,395         2,133,000         190,054,605           Veterans affairs;         210,840,000         632,539,245         3,2460,755         32,460,755           Veterans affairs;         29,500,900         1,085,000         501         145,000         28,290,399           State fair park board;         29,520,900         1,085,000         501         145,000         28,290,399           Sta                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | board;<br>educational communications                                                                                         | 22,858,100       | 8,089,539           | 37,069       |              | 14,731,492       |
| Historical society;   Historical society;  | **                                                                                                                           | 3,173,600        | 1,029,156           | 3,896        |              | 2,140,548        |
| Historical society:                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          | **                                                                                                                           | 400,000          |                     |              |              | 400,000          |
| museum facility         4,384,400         4,361,000         23,400           Historical society;         Wisconsin history center.         131,500,000         131,500,000           Public instruction; state school, state center and library facilities.         7,367,700         7,330,612         32,508         4,580           Military affairs; armories and military facilities.         22,421,900         18,082,527         192,632         4,146,742           Veterans affairs; veterans affairs; veterans facilities.         10,090,100         9,153,065         50,593         886,442           Veterans affairs; self-amortizing mortgage loans.         2,120,840,000         1,928,652,395         2,133,000         190,054,605           Veterans affairs; refunding bonds.         665,000,000         632,539,245         32,460,755         32,460,755           Veterans affairs; self-amortizing facilities.         29,520,900         1,085,000         501         145,000         28,290,399           State fair park board; board facilities.         13,587,100         2,370,000         11,217,100         511,217,100           State fair park board; bousing facilities.         11,000,000         10,969,000         13         30,987           State fair park board; self-amortizing facilities.         84,787,100         31,473,800         69,629         53,243,671                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      | •                                                                                                                            | 1,839,000        | 1,825,756           |              |              | 13,244           |
| Wisconsin history center         131,500,000           Public instruction; state school, state center and library facilities         7,367,700         7,330,612         32,508         4,580           Military affairs; armories and military facilities         22,421,900         18,082,527         192,632         4,146,742           Veterans affairs; veterans facilities         10,090,100         9,153,065         50,593         886,442           Veterans affairs; self-amortizing mortgage loans         2,120,840,000         1,928,652,395         2,133,000         190,054,605           Veterans affairs; refunding bonds         665,000,000         632,539,245         32,460,755           Veterans affairs; self-amortizing facilities         29,520,900         1,085,000         501         145,000         28,290,399           State fair park board; board facilities         13,587,100         2,370,000         501         145,000         28,290,399           State fair park board; housing facilities         11,000,000         10,969,000         13         30,987           State fair park board; scilities         11,000,000         31,473,800         69,629         53,243,671                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | 3 ·                                                                                                                          | 4,384,400        | 4,361,000           |              |              | 23,400           |
| state school, state center and library facilities                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            | •                                                                                                                            | 131,500,000      |                     |              |              | 131,500,000      |
| armories and military facilities                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | state school, state center                                                                                                   | 7,367,700        | 7,330,612           | 32,508       |              | 4,580            |
| veterans facilities                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          | •                                                                                                                            | 22,421,900       | 18,082,527          | 192,632      |              | 4,146,742        |
| self-amortizing mortgage loans                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | ,                                                                                                                            | 10,090,100       | 9,153,065           | 50,593       |              | 886,442          |
| refunding bonds                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | ,                                                                                                                            | 2,120,840,000    | 1,928,652,395       | 2,133,000    |              | 190,054,605      |
| self-amortizing facilities.     29,520,900     1,085,000     501     145,000     28,290,399       State fair park board;<br>board facilities.     13,587,100     2,370,000     11,217,100       State fair park board;<br>housing facilities.     11,000,000     10,969,000     13     30,987       State fair park board;<br>self-amortizing facilities.     84,787,100     31,473,800     69,629     53,243,671                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |                                                                                                                              | 665,000,000      | 632,539,245         |              |              | 32,460,755       |
| board facilities                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             | ,                                                                                                                            | 29,520,900       | 1,085,000           | 501          | 145,000      | 28,290,399       |
| housing facilities                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |                                                                                                                              | 13,587,100       | 2,370,000           |              |              | 11,217,100       |
| self-amortizing facilities                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |                                                                                                                              | 11,000,000       | 10,969,000          | 13           |              | 30,987           |
| Total                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |                                                                                                                              | 84,787,100       | 31,473,800          | 69,629       |              | 53,243,671       |
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | Total                                                                                                                        | \$14,387,093,200 | \$11,355,921,927    | \$66,334,535 | \$41,670,000 | \$2,923,166,739  |

<sup>(</sup>a) Interest earnings reduce issuance authority by the same amount.

<sup>(</sup>b) Interest scheduled to accrue on any obligation that is not payable during the current fiscal year is treated as debt and taken into account for purposes of the statutory authority to issue debt.

#### APPENDIX C

#### PROPOSED FORM OF OPINION OF BOND COUNSEL

Upon delivery of the Notes, it is expected that Foley & Lardner will deliver a legal opinion in substantially the following form:

(Letterhead of Foley & Lardner)

#### STATE OF WISCONSIN

## GENERAL OBLIGATION EXTENDIBLE MUNICIPAL COMMERCIAL PAPER OF 2002, SERIES A

We have served as bond counsel in connection with the issuance by the State of Wisconsin (**State**) of its \$41,670,000 General Obligation Extendible Municipal Commercial Paper of 2002, Series A (**Notes**). The Notes are being issued pursuant to Chapter 18, Wisconsin Statutes (**Act**) and resolutions adopted by the State of Wisconsin Building Commission (**Commission**) on June 28, 2000 (**Program Resolution**), as supplemented by resolutions adopted by the Commission on June 20, 2001 and August 8, 2001 (**Supplemental Resolutions**).

We examined the law, a certified copy of the proceedings relating to the issuance of the Notes, and certifications of public officials and others. We also reviewed the Issuing and Paying Agency Agreement, dated August 8, 2000, between the State and U.S. Bank Trust National Association (Issuing and Paying Agency Agreement), and the Dealer Agreement, dated August 8, 2000, between the State and Goldman, Sachs & Co., and the Dealer Agreement, dated August 8, 2000, between the State and Merrill Lynch, Pierce, Fenner & Smith Incorporated (Dealer Agreements). As to questions of fact material to our opinion, we relied upon those certified proceedings and certifications without independently undertaking to verify them.

Based upon this examination, it is our opinion that, under existing law:

- 1. The Program Resolution has been duly adopted by the Commission.
- 2. The Supplemental Resolutions are authorized or permitted by the Program Resolution and the Act, comply with their respective terms, have been duly adopted by the Commission, and are valid and binding upon the State in accordance with their terms.
- 3. The Notes have been duly and validly authorized and, when duly executed in the form and manner provided in the Program Resolution and the Supplemental Resolutions, duly authenticated by the Issuing and Paying Agent, and delivered and paid for, will constitute valid and binding general obligations of the State.
- 4. The full faith, credit, and taxing power of the State are irrevocably pledged to the payment of the principal of, premium, if any, and interest on the Notes as the Notes mature and become due. There has been irrevocably appropriated, as a first charge upon all revenues of the State, a sum sufficient for such purpose.
- 5. Interest on the Notes is excluded from gross income for federal income tax purposes. It also is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations. For the purpose of computing the alternative minimum tax imposed on certain corporations, however, interest on the Notes is taken into account in determining adjusted current earnings. The State must comply with all requirements of the Internal Revenue Code that must be satisfied after the Notes are issued for interest on the Notes to be, or continue to be, excluded from gross income for federal

income tax purposes. The State has agreed to do so. A failure to comply may cause interest on the Notes to be included in gross income for federal income tax purposes, in some cases retroactive to the date the Notes were issued. This letter expresses no opinion about other federal tax law consequences relating to the Notes.

6. The offer and sale of the Notes are exempt from registration under the Securities Act of 1933, and the Program Resolution is exempt from qualification under the Trust Indenture Act of 1939. We have not passed upon matters pertaining to compliance with the Blue Sky laws of any state in connection with the offering and sale of the Notes.

The rights of the owners of the Notes and the enforceability of the Notes may be limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights and by equitable principles (which may be applied in either a legal or an equitable proceeding). This letter expresses no opinion as to the availability of any particular form of judicial relief.

We have not been engaged or undertaken to review the accuracy, completeness, or sufficiency of the Offering Memorandum, dated January 29, 2002 (Offering Memorandum) or other offering material relating to the Notes (except to the extent, if any, stated in the Offering Memorandum), and we express no opinion relating thereto (except only the matters set forth as our opinion in the Offering Memorandum). However, in serving as bond counsel, nothing has come to our attention that would lead us to believe that the Offering Memorandum (except for the financial statements and other financial or statistical data included therein, as to which we express no view), as of the date of delivery of the Notes, contained any untrue statement of a material fact or omitted to state any material fact required to be stated therein or necessary to make the statements contained therein, in light of the circumstances under which they were made, not misleading.

Unless otherwise notified by us, you may continue to rely on this opinion to the extent that (1) there is no change in pertinent existing state or federal law, (2) the Program Resolution and the Supplemental Resolutions, in the form in effect on the date hereof, remain in full force and effect, (3) the representations, warranties, and covenants of the parties contained in the Issuing and Paying Agency Agreement and the Dealer Agreements and certain certificates dated the date hereof and delivered by authorized officers of the State remain true and accurate and are complied with in all material respects, and (4) no litigation affecting the issuance or validity of the Notes is pending or threatened at the time of delivery of any such Notes.

Very truly yours,

**FOLEY & LARDNER**