

DEPARTMENT OF WORKFORCE DEVELOPMENT

GOVERNOR'S BUDGET RECOMMENDATIONS

Source of Funds	FY13 Adjusted Base	FY14 Recommended	% Change Over FY13	FY15 Recommended	% Change Over FY14
GPR	24,613,500	24,760,400	0.6	27,013,700	9.1
PR-F	206,927,900	193,649,800	-6.4	195,108,900	0.8
PR-O	5,410,800	3,624,900	-33.0	3,346,800	-7.7
PR-S	62,907,300	71,486,200	13.6	71,524,700	0.1
SEG-O	29,970,100	67,237,500	124.3	67,267,200	0.0
TOTAL	329,829,600	360,758,800	9.4	364,261,300	1.0

FULL-TIME EQUIVALENT POSITION SUMMARY

Source of Funds	FY13 Adjusted Base	FY14 Recommended	FTE Change Over FY13	FY15 Recommended	FTE Change Over FY14
GPR	126.46	129.61	3.15	143.46	13.85
PR-F	1,258.64	1,188.44	-70.20	1,169.59	-18.85
PR-O	13.60	8.90	-4.70	8.90	0.00
PR-S	243.81	242.81	-1.00	242.81	0.00
SEG-O	102.30	108.00	5.70	108.00	0.00
TOTAL	1,744.81	1,677.76	-67.05	1,672.76	-5.00

AGENCY DESCRIPTION

The department is headed by a secretary who is appointed by the Governor with the advice and consent of the Senate. The department's programs are administered by the Office of the Secretary and the following six divisions: Equal Rights, Unemployment Insurance, Vocational Rehabilitation, Worker's Compensation, Employment and Training, and Administrative Services.

The department's functions include:

- Developing and maintaining systems for unemployment insurance, worker's compensation and other income maintenance benefit payments to help minimize the effects of decreased or irregular purchasing power of workers due to unemployment or work-related injury or illness, and to promote self-sufficiency.
- Assisting employers looking for workers and people looking for jobs. Developing training opportunities to improve job skills of Wisconsin residents in order to help business and industry meet skilled workforce needs. Providing leadership among the state agencies on the development of employment and training policy and planning. Coordinating local planning for, and effective delivery of, labor exchange and employment and training program services through the state's one-stop job center system.

Workforce Development

- Providing programs, services, assessment and training to people with disabilities to develop skills needed to obtain employment.
- Promoting compliance with laws and codes designed to protect the public from discrimination in employment, housing and public accommodations, and to assure adherence to fair labor standards.
- The Labor and Industry Review Commission is attached to the department for limited purposes. This three-member body decides appeals on department decisions in disputed equal rights, worker's compensation and unemployment insurance cases.

MISSION

The mission of the department is to provide a system of employment-focused programs and services that enables individuals and employers to fully participate in Wisconsin's economy.

PROGRAMS, GOALS, OBJECTIVES AND ACTIVITIES

Note: Goals, objectives and activities have been modified.

Program 1: Workforce Development

Goal: Provide job applicants with access to available jobs in Wisconsin.

Objective/Activity: Increase employers' access to available labor pools and job seekers' access to available jobs by increasing the number of job orders posted on Job Center of Wisconsin.

Goal: Provide high school students with school-based and work-based instruction to directly enter the workforce with occupational skills needed by Wisconsin employers.

Objective/Activity: Increase the employability of high school graduates through youth apprenticeship.

Goal: Prepare individuals for skilled occupations through apprenticeship by combining on-the-job training under the supervision of experienced journey workers with related classroom instruction.

Objective/Activity: Increase employer access to certified skilled workers by increasing the number of new apprenticeship contracts by 10 percent per year.

Goal: Maintain the efficiency of worker's compensation programs.

Objective/Activity: Schedule 85 percent of worker's compensation hearings within six months of ready date.

Goal: Provide employer-funded temporary economic assistance to Wisconsin's eligible unemployed workers and stabilize Wisconsin's economy by paying unemployment insurance benefits as quickly as possible.

Objective/Activity: First payment promptness for paying intrastate worker claims for unemployment insurance will exceed the federal standard established by the secretary of the U.S. Department of Labor.

Workforce Development

Program 5: Vocational Rehabilitation Services

Goal: Obtain, maintain and improve employment for people with disabilities by working with vocational rehabilitation consumers, employers and other partners.

Objective/Activity: Provide high-quality employment preparation, assistive technology and placement services to eligible individuals and improve employment outcomes for people with disabilities.

PERFORMANCE MEASURES

2011 AND 2012 GOALS AND ACTUALS

Prog. No.	Performance Measure	Goal 2011	Actual 2011	Goal 2012	Actual 2012
1.	Number of job openings listed on Job Center of Wisconsin.	105,000	131,256	108,000	173,610
1.	Exceed the 87 percent U.S. Department of Labor standard for intrastate promptness of first pays by 6 percent, or a minimum of 93 percent.	93%	87.5%	87%	84.2%
5.	Number of individuals achieving an employment outcome will increase over prior year.	2,685	3,210	2,700	3,306

Note: Based on fiscal year.

Workforce Development

2013, 2014 AND 2015 GOALS

Prog. No.	Performance Measure	Goal 2013	Goal 2014	Goal 2015
1.	Number of new jobs posted on JobCenterofWisconsin.com.	191,000 ¹	191,000	191,000
1.	Number of students enrolled in Youth Apprenticeship program. ²	1,850	1,900	1,950
1.	Number of adult apprentices who graduated from apprenticeship programs. ²	1,950	1,820	1,820
1.	Number of new adult apprentices contracts. ²	2,640	2,900	3,190
1.	Percentage of worker's compensation hearings scheduled within 6 months from "ready date" maintained. ²	85%	85%	85%
1.	Meet the 87 percent U.S. Department of Labor standard for intrastate promptness of first pays.	87%	87%	87%
5.	Number of employment outcomes for job seekers with disabilities. ³	3,400 ¹	3,500	3,600

Note: Based on fiscal year.

¹Goals for 2013 have been modified.

²Reflects new performance measures and goals for the biennium.

³Performance measure and goal have been revised.

DEPARTMENT OF WORKFORCE DEVELOPMENT

GOVERNOR'S BUDGET RECOMMENDATIONS

RECOMMENDATIONS

1. Apprenticeship and Veterans in Piping Programs
2. Workforce Information and Technical Support Positions
3. Division of Vocational Rehabilitation
4. Work Search Requirements for Unemployment Insurance Recipients
5. Reemployment Services Project Positions
6. Uninsured Employer Fund Collections Position
7. Labor and Industry Review Commission Position
8. Independent Living Center Grants
9. Transfer to the Department of Veterans Affairs
10. Facility Designer Position Transfer
11. Data System Collaboration
12. Worker's Compensation Appropriation Technical Change
13. Unemployment Insurance Interest Payment Reestimate
14. Federal Program Revenue Reestimates
15. Program Revenue Reestimates
16. Permanent GPR Reductions
17. Standard Budget Adjustments

ITEMS NOT APPROVED

18. Transfer Equal Rights Division Positions to GPR
19. Eliminate Two Vacant Equal Rights Division Positions
20. High Level Salary Reestimate
21. Contractor Staff to State Employees
22. Reemployment Services Project Position Extensions
23. Employment Specialist Project Positions
24. Youth Apprenticeship Grants Statutory Change
25. Unemployment Interest, Payments and Transfers Appropriation Change
26. Child Labor Permit System Appropriation Change
27. Uninsured Employer Fund Mainframe System Upgrade

Workforce Development

Table 1
Department Budget Summary by Funding Source (in thousands of dollars)

	ACTUAL FY12	ADJUSTED BASE FY13	AGENCY REQUEST		GOVERNOR'S RECOMMENDATION	
			FY14	FY15	FY14	FY15
GENERAL PURPOSE REVENUE	\$22,785.8	\$24,613.5	\$24,651.3	\$26,868.3	\$24,760.4	\$27,013.7
State Operations	5,400.5	6,005.7	6,303.8	8,130.9	6,412.8	8,276.2
Local Assistance	622.6	887.2	887.2	887.2	887.2	887.2
Aids to Ind. & Org.	16,762.6	17,720.6	17,460.3	17,850.2	17,460.4	17,850.3
FEDERAL REVENUE (1)	\$237,446.2	\$206,927.9	\$196,126.3	\$196,453.9	\$193,649.8	\$195,108.9
State Operations	144,448.4	126,137.2	124,947.1	125,274.7	124,502.3	124,803.3
Aids to Ind. & Org.	92,997.9	80,790.7	71,179.2	71,179.2	69,147.5	70,305.6
PROGRAM REVENUE (2)	\$68,116.1	\$68,318.1	\$75,823.4	\$75,583.8	\$75,111.1	\$74,871.5
State Operations	67,670.1	67,549.1	75,383.5	75,143.9	74,671.2	74,431.6
Aids to Ind. & Org.	446.1	769.0	439.9	439.9	439.9	439.9
SEGREGATED REVENUE (3)	\$67,750.7	\$29,970.1	\$67,284.4	\$67,428.1	\$67,237.5	\$67,267.2
State Operations	53,615.9	13,840.2	51,154.5	51,298.2	51,107.6	51,137.3
Aids to Ind. & Org.	14,134.7	16,129.9	16,129.9	16,129.9	16,129.9	16,129.9
TOTALS - ANNUAL	\$396,098.7	\$329,829.6	\$363,885.4	\$366,334.1	\$360,758.8	\$364,261.3
State Operations	271,134.9	213,532.2	257,788.9	259,847.7	256,693.9	258,648.4
Local Assistance	622.6	887.2	887.2	887.2	887.2	887.2
Aids to Ind. & Org.	124,341.3	115,410.2	105,209.3	105,599.2	103,177.7	104,725.7

(1) Includes Program Revenue-Federal and Segregated Revenue-Federal

(2) Includes Program Revenue-Service and Program Revenue-Other

(3) Includes Segregated Revenue-Service, Segregated Revenue-Other and Segregated Revenue-Local

Table 2
Department Position Summary by Funding Source (in FTE positions) (4)

	ADJUSTED BASE FY13	AGENCY REQUEST		GOVERNOR'S RECOMMENDATION	
		FY14	FY15	FY14	FY15
GENERAL PURPOSE REVENUE	126.46	131.61	145.46	129.61	143.46
State Operations	60.15	65.15	79.00	63.15	77.00
Aids to Ind. & Org.	66.31	66.46	66.46	66.46	66.46
FEDERAL REVENUE (1)	1,258.64	1,245.44	1,226.59	1,188.44	1,169.59
State Operations	938.00	988.80	969.95	968.80	949.95
Aids to Ind. & Org.	320.64	256.64	256.64	219.64	219.64
PROGRAM REVENUE (2)	257.41	256.41	256.41	251.71	251.71
SEGREGATED REVENUE (3)	102.30	103.30	103.30	108.00	108.00
TOTALS - ANNUAL	1,744.81	1,736.76	1,731.76	1,677.76	1,672.76
State Operations	1,357.86	1,413.66	1,408.66	1,391.66	1,386.66
Aids to Ind. & Org.	386.95	323.10	323.10	286.10	286.10

(1) Includes Program Revenue-Federal and Segregated Revenue-Federal

(2) Includes Program Revenue-Service and Program Revenue-Other

(3) Includes Segregated Revenue-Service, Segregated Revenue-Other and Segregated Revenue-Local

(4) All positions are State Operations unless otherwise specified

Workforce Development

**Table 3
Department Budget Summary by Program (in thousands of dollars)**

	ACTUAL FY12	ADJUSTED BASE FY13	AGENCY REQUEST		GOVERNOR'S RECOMMENDATION	
			FY14	FY15	FY14	FY15
1. Workforce development	\$314,813.4	\$251,393.4	\$286,087.8	\$286,676.4	\$282,880.8	\$284,552.8
2. Review commission	\$3,165.8	\$3,179.4	\$3,108.3	\$3,137.9	\$3,188.2	\$3,188.2
5. Vocational rehabilitation services	\$78,119.6	\$75,256.8	\$74,689.3	\$76,519.8	\$74,689.8	\$76,520.3
TOTALS	\$396,098.7	\$329,829.6	\$363,885.4	\$366,334.1	\$360,758.8	\$364,261.3

**Table 4
Department Position Summary by Program (in FTE positions) (4)**

	ADJUSTED BASE FY13	AGENCY REQUEST		GOVERNOR'S RECOMMENDATION	
		FY14	FY15	FY14	FY15
1. Workforce development	1,408.25	1,378.25	1,373.25	1,339.25	1,334.25
2. Review commission	25.50	26.50	26.50	26.50	26.50
5. Vocational rehabilitation services	311.06	332.01	332.01	312.01	312.01
TOTALS	1,744.81	1,736.76	1,731.76	1,677.76	1,672.76

(4) All positions are State Operations unless otherwise specified

Workforce Development

1. Apprenticeship and Veterans in Piping Programs

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	150,000	1.00	1,960,000	14.85	150,000	1.00	1,960,000	14.85
PR-F	-918,600	0.00	-1,810,000	-13.85	-918,600	0.00	-1,810,000	-13.85
TOTAL	-768,600	1.00	150,000	1.00	-768,600	1.00	150,000	1.00

The Governor recommends adjusting expenditure and position authority and restoring GPR to replace one-time federal funds for the Apprenticeship and Veterans in Piping programs. The Governor also recommends providing 1.0 FTE position to administer the Veterans in Piping program. The programs provide comprehensive on-the-job training and related classroom instruction in a variety of occupations.

2. Workforce Information and Technical Support Positions

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	0	0.00	0	0.00	109,700	2.00	146,000	2.00
TOTAL	0	0.00	0	0.00	109,700	2.00	146,000	2.00

The Governor recommends providing funding and position authority for a new Bureau of Workforce Information and Technical Support. The bureau will realign economic and labor market analysis functions to manage a comprehensive, departmentwide labor market information and public information program.

3. Division of Vocational Rehabilitation

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	119,300	0.15	509,200	0.15	119,300	0.15	509,200	0.15
PR-F	779,100	0.80	2,219,700	0.80	779,100	0.80	2,219,700	0.80
PR-O	-2,400	0.00	-2,400	0.00	-2,400	0.00	-2,400	0.00
PR-S	-284,100	0.00	-284,100	0.00	-284,100	0.00	-284,100	0.00
TOTAL	611,900	0.95	2,442,400	0.95	611,900	0.95	2,442,400	0.95

The Governor recommends adjusting expenditure and position authority for the Division of Vocational Rehabilitation to reflect federal reestimates and state funding commitments. The Governor also recommends providing funding and a project position to coordinate on-the-job training opportunities for people with disabilities. The division provides assistance to people with disabilities seeking employment.

Workforce Development

4. Work Search Requirements for Unemployment Insurance Recipients

The Governor recommends increasing the number of work search actions required to qualify for Unemployment Insurance from two actions per week to four actions per week.

5. Reemployment Services Project Positions

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-F	2,330,000	37.00	2,330,000	37.00	2,330,000	37.00	2,330,000	37.00
TOTAL	2,330,000	37.00	2,330,000	37.00	2,330,000	37.00	2,330,000	37.00

The Governor recommends providing funding and position authority to extend 37.0 FTE reemployment services positions, which have a sunset date of December 1, 2013, for an additional two years. The Governor also recommends adjusting expenditure authority to align with available federal funding sources.

6. Uninsured Employer Fund Collections Position

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
SEG-O	43,500	1.00	59,300	1.00	43,500	1.00	59,300	1.00
TOTAL	43,500	1.00	59,300	1.00	43,500	1.00	59,300	1.00

The Governor recommends providing expenditure and position authority to pursue collection actions related to the worker's compensation uninsured employer fund. The fund pays worker's compensation benefits on claims filed by employees injured while working for illegally uninsured employers.

7. Labor and Industry Review Commission Position

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-F	21,300	1.00	50,900	1.00	50,900	1.00	50,900	1.00
TOTAL	21,300	1.00	50,900	1.00	50,900	1.00	50,900	1.00

The Governor recommends providing expenditure and position authority for a legal associate position to assist with Unemployment Insurance appeals.

Workforce Development

8. Independent Living Center Grants

The Governor recommends removing the requirement that federal funding for Independent Living Centers be transferred from the department to the Department of Health Services to streamline distribution. See Department of Health Services, Item #35.

9. Transfer to the Department of Veterans Affairs

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-F	0	0.00	0	0.00	-3,106,000	-37.00	-3,106,000	-37.00
TOTAL	0	0.00	0	0.00	-3,106,000	-37.00	-3,106,000	-37.00

The Governor recommends transferring expenditure and position authority from the department to the Department of Veterans Affairs for the Local Veterans' Employment Representatives and the Disabled Veterans' Outreach Program. See Department of Veterans Affairs, Item #9.

10. Facility Designer Position Transfer

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-S	0	0.00	0	0.00	0	-1.00	0	-1.00
TOTAL	0	0.00	0	0.00	0	-1.00	0	-1.00

The Governor recommends transferring position authority for 1.0 FTE facility designer position to the Department of Administration to create additional efficiencies by consolidating facility design staff in one department. See Department of Administration, Item #7.

11. Data System Collaboration

The Governor recommends requiring the department to coordinate with the Department of Public Instruction, Board of Regents of the University of Wisconsin System, Technical College System Board, Wisconsin Association of Independent Colleges and Universities, and Department of Children and Families to establish and maintain a longitudinal data system. The Governor also recommends that workforce data be included as part of that data system. See Department of Children and Families, Item #12.

Workforce Development

12. Worker's Compensation Appropriation Technical Change

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-O	0	0.00	0	0.00	-672,700	-4.70	-672,700	-4.70
SEG-O	0	0.00	0	0.00	672,700	4.70	672,700	4.70
TOTAL	0	0.00	0	0.00	0	0.00	0	0.00

The Governor recommends funding worker's compensation operations through a worker's compensation fund segregated revenue appropriation consistent with other worker's compensation appropriations.

13. Unemployment Insurance Interest Payment Reestimate

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
SEG-O	37,000,000	0.00	37,000,000	0.00	37,000,000	0.00	37,000,000	0.00
TOTAL	37,000,000	0.00	37,000,000	0.00	37,000,000	0.00	37,000,000	0.00

The Governor recommends adjusting the department's expenditure authority based on reestimates of funding.

14. Federal Program Revenue Reestimates

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-F	-19,060,800	0.00	-17,778,000	0.00	-19,060,800	0.00	-17,778,000	0.00
TOTAL	-19,060,800	0.00	-17,778,000	0.00	-19,060,800	0.00	-17,778,000	0.00

The Governor recommends adjusting the department's expenditure authority based on reestimates of funding.

Workforce Development

15. Program Revenue Reestimates

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-O	-1,239,900	0.00	-1,526,700	0.00	-1,239,900	0.00	-1,526,700	0.00
PR-S	8,904,700	0.00	8,904,700	0.00	8,904,700	0.00	8,904,700	0.00
TOTAL	7,664,800	0.00	7,378,000	0.00	7,664,800	0.00	7,378,000	0.00

The Governor recommends adjusting the department's expenditure authority based on reestimates of funding and contracts.

16. Permanent GPR Reductions

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	-124,800	0.00	-124,800	0.00	-124,800	0.00	-124,800	0.00
TOTAL	-124,800	0.00	-124,800	0.00	-124,800	0.00	-124,800	0.00

The Governor recommends reducing funding to create additional efficiencies and balance the budget.

17. Standard Budget Adjustments

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	-106,700	0.00	-89,600	0.00	-107,300	0.00	-90,200	0.00
PR-F	5,291,000	-88.00	3,757,000	-93.00	6,647,300	-72.00	6,274,400	-77.00
PR-O	134,000	0.00	142,700	0.00	129,100	0.00	137,800	0.00
PR-S	-7,000	0.00	31,500	0.00	-41,700	0.00	-3,200	0.00
SEG-O	-444,000	0.00	-430,100	0.00	-448,800	0.00	-434,900	0.00
TOTAL	4,867,300	-88.00	3,411,500	-93.00	6,178,600	-72.00	5,883,900	-77.00

The Governor recommends adjusting the department's base budget for: (a) turnover reduction (-\$2,234,100 in each year); (b) removal of noncontinuing elements from the base (-\$449,900 and -72.0 FTE positions in FY14 and -\$907,200 and -77.0 FTE positions in FY15); (c) full funding for continuing position salaries and fringe benefits (\$8,304,100 in each year); (d) overtime (\$154,200 in each year); (e) full funding of lease and directed moves costs (\$404,300 in FY14 and \$566,900 in FY15); and (f) minor transfers within the same alpha appropriation.

Workforce Development

ITEMS NOT APPROVED

The following requests are not included in the Governor's budget recommendations for the Department of Workforce Development.

Decision Item	Source of Funds	FY14		FY15	
		Dollars	Positions	Dollars	Positions
18. Transfer Equal Rights Division Positions to GPR	GPR	0	6.00	0	6.00
	PR-O	0	-6.00	0	-6.00
19. Eliminate Two Vacant Equal Rights Division Positions	GPR	0	-2.00	0	-2.00
20. High Level Salary Reestimate	SEG-O	258,800	0.00	258,800	0.00
21. Contractor Staff to State Employees	PR-S	0	5.00	0	5.00
22. Reemployment Services Project Position Extensions	PR-F	756,400	16.00	756,400	16.00
23. Employment Specialist Project Positions	PR-F	0	20.00	0	20.00
24. Youth Apprenticeship Grants Statutory Change	GPR	0	0.00	0	0.00
25. Unemployment Interest, Payments and Transfers Appropriation Change	SEG-O	0	0.00	0	0.00
26. Child Labor Permit System Appropriation Change	PR-O	0	0.00	0	0.00
27. Uninsured Employer Fund Mainframe System Upgrade	SEG-O	456,000	0.00	570,000	0.00
TOTAL OF ITEMS NOT APPROVED	GPR	0	4.00	0	4.00
	PR-F	756,400	36.00	756,400	36.00
	PR-O	0	-6.00	0	-6.00
	PR-S	0	5.00	0	5.00
	SEG-O	714,800	0.00	828,800	0.00

Workforce Development