

UNIVERSITY OF WISCONSIN SYSTEM

GOVERNOR'S BUDGET RECOMMENDATIONS

Source of Funds	FY13 Adjusted Base	FY14 Recommended	% Change Over FY13	FY15 Recommended	% Change Over FY14
GPR	1,124,903,400	1,200,147,000	6.7	1,231,007,000	2.6
PR-F	1,843,593,700	1,843,593,700	0.0	1,843,593,700	0.0
PR-O	2,770,762,800	2,868,174,500	3.5	2,885,541,100	0.6
PR-S	40,559,100	40,559,100	0.0	40,559,100	0.0
SEG-O	32,663,000	32,663,000	0.0	32,663,000	0.0
TOTAL	5,812,482,000	5,985,137,300	3.0	6,033,363,900	0.8

FULL-TIME EQUIVALENT POSITION SUMMARY

Source of Funds	FY13 Adjusted Base	FY14 Recommended	FTE Change Over FY13	FY15 Recommended	FTE Change Over FY14
GPR	18,432.76	18,439.26	6.50	18,445.76	6.50
PR-F	5,602.60	5,602.60	0.00	5,602.60	0.00
PR-O	10,420.05	10,420.05	0.00	10,420.05	0.00
PR-S	72.13	72.13	0.00	72.13	0.00
SEG-O	148.42	148.42	0.00	148.42	0.00
TOTAL	34,675.96	34,682.46	6.50	34,688.96	6.50

AGENCY DESCRIPTION

The system is governed by an 18-member Board of Regents charged by statute with the responsibility to determine educational policy. The president of the system, as chief executive officer, is responsible for the direction and coordination of the system in accordance with state law and the policies of the board.

The system consists of 13 four-year institutions, 13 University of Wisconsin Colleges and the University of Wisconsin-Extension. The chancellors of the 13 universities and a single chancellor for both the University of Wisconsin Colleges and University of Wisconsin-Extension serve at the pleasure of the board and report to the president. Each of the 13 University of Wisconsin Colleges is headed by a dean. Long-range planning and future development of the institutions within the system are carried out in accordance with specific missions for each institution that were adopted in 1974 and revised in 1988 after public hearings throughout the state.

University of Wisconsin System

Together, the 26 campuses enroll 181,269 students. Outreach and public service activities, coordinated and led statewide by the University of Wisconsin-Extension, make university resources available to all Wisconsin residents. Annually 207,403 people enroll in continuing education courses and other lifelong learning programs, and county-based Cooperative Extension educators log more than 1,287,938 teaching contacts every year. In addition, the statewide networks of Wisconsin Public Radio and Wisconsin Public Television reach more than 1,036,400 listeners and viewers weekly.

In accordance with the concept of shared governance, each institution's chancellor and faculty have primary responsibility for educational activities and for faculty personnel matters. Academic staff and students also participate in governance under terms defined in Chapter 36, Wisconsin Statutes.

Two of the system's 13 universities provide instruction at the undergraduate, master's and doctoral levels; the other universities offer undergraduate and master's degree programs; and the 13 two-year colleges provide associate degree and transfer programs in the first two years of undergraduate instruction.

The system attracts substantial nonstate funding to Wisconsin. In fiscal year 2011-12, the Board of Regents accepted \$1,508.2 million in gifts, grants and government contracts. According to the National Science Foundation, the University of Wisconsin-Madison has consistently ranked in the top ten higher education institutions nationally in attracting federal funds.

The Wisconsin State Laboratory of Hygiene is Wisconsin's public and environmental health laboratory and is an attached agency to the University of Wisconsin-Madison. The laboratory is under the direction and supervision of the State Laboratory of Hygiene Board, which meets six times a year to approve the laboratory budget, set fees, set priorities and make final approval of laboratory resources so that the laboratory can act in response to agencies' planned objectives and program priorities. A nationally renowned public health facility, the laboratory provides top quality analytical services and makes substantial contributions to the evolution of public health and environmental laboratory science through teaching, research, outreach and public service. All sectors of the public health infrastructure – disease control and prevention, maternal and child health, environmental health, epidemiology, emergency preparedness and response, and policy development – are critically linked to the state and national public health laboratory system, which the laboratory coordinates in Wisconsin. Through its wide-ranging activities, directly or indirectly, every citizen in the state is affected and protected by the public health work of the laboratory.

The Wisconsin Veterinary Diagnostic Laboratory was established in 1999 Wisconsin Act 107, which was enacted on April 28, 2000. Effective July 1, 2000, the Wisconsin Animal Health Laboratory was transferred from the Department of Agriculture, Trade and Consumer Protection to the University of Wisconsin System and renamed the Wisconsin Veterinary Diagnostic Laboratory. Much like the State Laboratory of Hygiene, the laboratory is administratively attached to the university, but governed by an independent board that contains representatives of state and federal governments, the university, and five nongovernmental members representing various aspects of Wisconsin animal agriculture. These five board members are appointed by the Governor with terms varying in length from two to four years.

MISSION

The mission of the system, pursuant to s. 36.01(2), Wisconsin Statutes, "is to develop human resources, to discover and disseminate knowledge, to extend knowledge and its application beyond the boundaries of its campuses and to serve and stimulate society by developing in students heightened intellectual, cultural and humane sensitivities, scientific, professional and technological expertise and a sense of purpose. Inherent in this broad mission are methods of instruction, research, extended training and public service designed to educate people and improve the human condition. Basic to every purpose of the system is the search for truth."

University of Wisconsin System

The mission of the Wisconsin State Laboratory of Hygiene is to develop and provide essential public health laboratory support to communities, agencies (local, state and federal) and private providers consistent with the public health and environmental goals of the state. Support includes analytical services for the Department of Natural Resources, Department of Health Services, local governmental units, health care practitioners and private citizens; specialized public health, environmental health and occupational health procedures and reference testing; informatics and data support; Occupational Safety and Health Administration consultation; statistics, training, technical assistance and consultation for private and public health agencies; and applied research and university instruction related to the public health and environmental protection mission of the laboratory.

The mission of the Wisconsin Veterinary Diagnostic Laboratory is to develop and provide reliable diagnostic laboratory tests and the professional expertise to complement them. In doing so, the laboratory will fulfill its obligation to be a primary component of the Wisconsin animal health system. The laboratory is intent on being recognized as a leader in the scientific field, achieving excellence in veterinary laboratory diagnostics by integrating innovative and proven technologies, and conducting research to provide the highest quality of service possible.

PROGRAMS, GOALS, OBJECTIVES AND ACTIVITIES

Program 1: University Education, Research and Public Service

University of Wisconsin System

Goal: Meet or exceed the current plans to increase undergraduate degrees conferred (associate and bachelor's).

Objective/Activity: Increase undergraduate degrees conferred by the number included in the system's More Graduates for Wisconsin initiative.

Goal: Increase enrollment to meet or exceed the current headcount student enrollment plans.

Objective/Activity: Enroll students at or above the numbers included in campus enrollment plans as developed in conjunction with the More Graduates for Wisconsin initiative.

Goal: Increase first-to-second year retention at the same institution.

Objective/Activity: Increase retention of students to the second year at their original institution in conjunction with the More Graduates for Wisconsin initiative.

Goal: Increase the rate at which new freshmen earn a bachelor's degree at the same institution within six years.

Objective/Activity: Increase graduation rate at the same institution to assist with reaching the More Graduates for Wisconsin goal of more undergraduate degrees.

Wisconsin State Laboratory of Hygiene

Goal: Rapidly detect and identify outbreaks of communicable disease that are caused by new, emerging pathogens or are the result of an intentional release of a biological or chemical agent and that pose a threat to public health in Wisconsin.

Objective/Activity: Develop a statewide network of testing laboratories to facilitate the monitoring of and emergency response to infectious diseases of public health importance, including newly emergent agents and the primary agents of bioterrorism.

Goal: Increase training, outreach and sharing of scientific expertise.

University of Wisconsin System

Objective/Activity: Sponsor, develop or participate in training and outreach events.

Goal: Ensure that the Wisconsin State Laboratory of Hygiene is prepared to carry out its emergency response responsibilities even in the event of catastrophic losses to its own infrastructure.

Objective/Activity: Develop, implement and exercise a comprehensive Incident Command System and Continuity of Operations (COOP) plan.

PERFORMANCE MEASURES

2011 AND 2012 GOALS AND ACTUALS

Prog. No.	Performance Measure	Goal 2011	Actual 2011	Goal 2012	Actual 2012
1.	<u>University of Wisconsin System</u> Undergraduate degrees.	26,847	26,297	27,287	27,087
1.	Enrollment.	181,182	182,090	183,079	181,269
1.	Retention rate.	80.2%	80.8%	80.4%	79.6%
1.	Graduation rate.	59.7%	60.4%	60%	59.3%
1.	<u>State Laboratory of Hygiene</u> Number of clinical laboratories that electronically report testing data.	37	32	40	39
1.	The number of events where the laboratory is the sponsor or cosponsor, or laboratory staff are invited presenters of technical expertise.	250	234	250	247
1.	Conduct full exercises of the COOP plan, including one exercise related to specific emergencies (e.g., pandemic flu) each year.	Conduct one full exercise and four quarterly alert message drills	Used actual pandemic flu response for exercise Conducted four alert message drills	Conduct one full exercise and four quarterly alert message drills	Conducted one full exercise and four message drills

Note: Based on fiscal year.

University of Wisconsin System

2013, 2014 AND 2015 GOALS

Prog. No.	Performance Measure	Goal 2013	Goal 2014	Goal 2015
1.	<u>University of Wisconsin System</u> Targeted internships with business. ¹	N/A ²	N/A ²	Over 400
1.	Flexible Degree programs offered. ¹	N/A ²	5	5
1.	Increased enrollments in STEM degree areas (e.g., Engineering and Business). ¹	N/A ²	N/A ²	700
1.	Business centers created/expanded. ¹	N/A ²	N/A ²	9
1.	<u>State Laboratory of Hygiene</u> Number of clinical laboratories that electronically report testing data.	42	48	55
1.	The number of events where the laboratory is the sponsor or cosponsor, or laboratory staff are invited presenters of technical expertise.	250	250	250
1.	Conduct full exercises of the COOP plan, including one exercise related to specific emergencies (e.g., pandemic flu) each year.	Conduct one full exercise, four quarterly alert message drills and two exercises	Conduct one full exercise and four quarterly alert message drills	Conduct one full exercise and four quarterly alert message drills

Note: Based on fiscal year.

¹New measure for the biennium.

²Goal not measured this year.

UNIVERSITY OF WISCONSIN SYSTEM
GOVERNOR'S BUDGET RECOMMENDATIONS

RECOMMENDATIONS

1. University of Wisconsin System
2. Core Credit Transfer
3. Compensation Changes
4. Wisconsin GI Bill Tuition Remission
5. Telecommunications and Information Technology Services
6. Discovery Farm Grants
7. Adjustments to Student Academic Fees
8. Debt Service Reestimate
9. Standard Budget Adjustments

ITEMS NOT APPROVED

10. Student Technology Fee Increases
11. Institutional Financial Aid Programs
12. Quality, Access and Economic Development Programs
13. State Laboratory of Hygiene
14. Aquaculture Demonstration Facility
15. Procurement Authority

University of Wisconsin System

Table 1
Department Budget Summary by Funding Source (in thousands of dollars)

	ACTUAL FY12	ADJUSTED		GOVERNOR'S RECOMMENDATION		
		BASE FY13	AGENCY REQUEST FY14	FY15	FY14	FY15
GENERAL PURPOSE REVENUE	\$912,571.2	\$1,124,903.4	\$1,137,190.9	\$1,149,462.4	\$1,200,147.0	\$1,231,007.0
State Operations	912,361.2	1,124,903.4	1,137,190.9	1,149,462.4	1,186,397.0	1,221,007.0
Aids to Ind. & Org.	210.0	0.0	0.0	0.0	13,750.0	10,000.0
FEDERAL REVENUE (1)	\$1,824,819.4	\$1,843,593.7	\$1,843,593.7	\$1,843,593.7	\$1,843,593.7	\$1,843,593.7
State Operations	1,824,813.4	1,843,593.7	1,843,593.7	1,843,593.7	1,843,593.7	1,843,593.7
Aids to Ind. & Org.	6.0	0.0	0.0	0.0	0.0	0.0
PROGRAM REVENUE (2)	\$2,780,435.1	\$2,811,321.9	\$2,901,179.1	\$2,908,709.5	\$2,908,733.6	\$2,926,100.2
State Operations	2,780,421.2	2,811,321.9	2,901,179.1	2,908,709.5	2,908,733.6	2,926,100.2
Aids to Ind. & Org.	13.9	0.0	0.0	0.0	0.0	0.0
SEGREGATED REVENUE (3)	\$23,410.2	\$32,663.0	\$32,663.0	\$32,663.0	\$32,663.0	\$32,663.0
State Operations	22,123.4	31,400.8	31,400.8	31,400.8	31,400.8	31,400.8
Local Assistance	595.7	463.8	463.8	463.8	463.8	463.8
Aids to Ind. & Org.	691.1	798.4	798.4	798.4	798.4	798.4
TOTALS - ANNUAL	\$5,541,235.9	\$5,812,482.0	\$5,914,626.7	\$5,934,428.6	\$5,985,137.3	\$6,033,363.9
State Operations	5,539,719.1	5,811,219.8	5,913,364.5	5,933,166.4	5,970,125.1	6,022,101.7
Local Assistance	595.7	463.8	463.8	463.8	463.8	463.8
Aids to Ind. & Org.	921.1	798.4	798.4	798.4	14,548.4	10,798.4

(1) Includes Program Revenue-Federal and Segregated Revenue-Federal

(2) Includes Program Revenue-Service and Program Revenue-Other

(3) Includes Segregated Revenue-Service, Segregated Revenue-Other and Segregated Revenue-Local

Table 2
Department Position Summary by Funding Source (in FTE positions) (4)

	ADJUSTED		GOVERNOR'S RECOMMENDATION		
	BASE FY13	AGENCY REQUEST FY14	FY15	FY14	FY15
GENERAL PURPOSE REVENUE	18,432.76	18,443.26	18,556.76	18,439.26	18,445.76
FEDERAL REVENUE (1)	5,602.60	5,602.60	5,602.60	5,602.60	5,602.60
PROGRAM REVENUE (2)	10,492.18	10,504.18	10,564.68	10,492.18	10,492.18
SEGREGATED REVENUE (3)	148.42	148.42	148.42	148.42	148.42
State Operations	145.22	145.22	145.22	145.22	145.22
Local Assistance	1.00	1.00	1.00	1.00	1.00
Aids to Ind. & Org.	2.20	2.20	2.20	2.20	2.20
TOTALS - ANNUAL	34,675.96	34,698.46	34,872.46	34,682.46	34,688.96
State Operations	34,672.76	34,695.26	34,869.26	34,679.26	34,685.76
Local Assistance	1.00	1.00	1.00	1.00	1.00
Aids to Ind. & Org.	2.20	2.20	2.20	2.20	2.20

(1) Includes Program Revenue-Federal and Segregated Revenue-Federal

(2) Includes Program Revenue-Service and Program Revenue-Other

(3) Includes Segregated Revenue-Service, Segregated Revenue-Other and Segregated Revenue-Local

(4) All positions are State Operations unless otherwise specified

University of Wisconsin System

Table 3
Department Budget Summary by Program (in thousands of dollars)

	ACTUAL FY12	ADJUSTED BASE FY13	AGENCY REQUEST		GOVERNOR'S RECOMMENDATION	
			FY14	FY15	FY14	FY15
1. University education, research and public service	\$5,532,889.7	\$5,805,393.0	\$5,907,339.2	\$5,927,141.1	\$5,977,600.1	\$6,025,693.5
3. University system administration	\$6,979.9	\$7,089.0	\$7,287.5	\$7,287.5	\$7,537.2	\$7,670.4
4. Minority and disadvantaged programs	\$23.3	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
5. University of Wisconsin-Madison intercollegiate athletics	\$1,342.9	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
TOTALS	\$5,541,235.9	\$5,812,482.0	\$5,914,626.7	\$5,934,428.6	\$5,985,137.3	\$6,033,363.9

Table 4
Department Position Summary by Program (in FTE positions) (4)

	ADJUSTED BASE FY13	AGENCY REQUEST		GOVERNOR'S RECOMMENDATION	
		FY14	FY15	FY14	FY15
1. University education, research and public service	34,606.21	34,628.71	34,802.71	34,612.71	34,619.21
3. University system administration	69.75	69.75	69.75	69.75	69.75
TOTALS	34,675.96	34,698.46	34,872.46	34,682.46	34,688.96

(4) All positions are State Operations unless otherwise specified

University of Wisconsin System

1. University of Wisconsin System

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	650,000	6.50	1,300,000	13.00	48,288,500	6.50	69,856,000	13.00
PR-O	350,000	3.50	700,000	7.00	0	0.00	0	0.00
TOTAL	1,000,000	10.00	2,000,000	20.00	48,288,500	6.50	69,856,000	13.00

The Governor recommends increasing funding for operating costs and specific initiatives aligned with state priorities. Funding for specific initiatives includes: (a) \$10,000,000 in each year to the Board of Regents to create an incentive grant program, approved by the secretary of the Department of Administration, to fund activities that increase economic development, address employer needs through the development of a skilled workforce and improve affordability for resident undergraduates; (b) \$3,750,000 over the biennium to the University of Wisconsin Carbone Cancer Center for translational imaging research, related equipment and expansion of the Wisconsin Oncology Network, contingent upon proof of matching funds as determined by the secretary of the Department of Administration; (c) \$1,500,000 in each year to the University of Wisconsin-Madison for expansion of the Wisconsin Academy for Rural Medicine and Training in Urban Medicine and Public Health programs at the University of Wisconsin School of Medicine and Public Health; and (d) \$650,000 and 6.5 FTE positions in FY14 and \$1,300,000 and 13.0 FTE positions in FY15 to develop additional programs and course offerings in the new Flexible Option degree program. Flexible Option will be available in the 2013-14 academic year and features self-paced learning and competency-based course credits, which allow a student to earn college credit for demonstrable knowledge and progress through coursework at his or her own pace.

2. Core Credit Transfer

The Governor recommends requiring the Board of Regents and the Technical College System Board to enter into an agreement that ensures that no less than 30 credit hours of core general undergraduate courses must transfer between institutions without loss of credit toward graduation or completion of a specific course of study. The Governor also recommends that the association representing independent colleges and universities and representatives from the tribal colleges be permitted to enter into and implement the 30 core credit agreement. The Governor further recommends that the Board of Regents include information about the agreement in the annual report submitted to the Governor and Legislature. See Technical College System Board, Item #7.

3. Compensation Changes

The Governor recommends allowing the Board of Regents to establish compensation plans for employees of the University of Wisconsin System, and for the University of Wisconsin-Madison chancellor to establish compensation plans for employees of the University of Wisconsin-Madison, in each case without approval from the Joint Committee on Employment Relations. The Governor also recommends removing restrictions that require salary increases to conform to the University of Wisconsin compensation plan approved by the Joint Committee on Employment Relations. Providing greater independence over employee compensation will enable the University of Wisconsin System and University of Wisconsin-Madison to manage their resources more effectively. See Program Supplements, Item #1.

University of Wisconsin System

4. Wisconsin GI Bill Tuition Remission

The Governor recommends revising the residency requirements for tuition remission under the Wisconsin G.I. Bill to make the standards more comparable to those for other state veterans benefits. The Governor also recommends eliminating an arbitrary time limit for spouses of veterans who were disabled or killed in the line of duty to use educational benefits. The Governor further recommends requiring veterans who are receiving tuition remission benefits to maintain a 2.0 grade point average, which is consistent with the requirements for other state and federal higher education programs. See Technical College System Board, Item #6.

5. Telecommunications and Information Technology Services

The Governor recommends permitting the system to continue membership in certain Internet consortia by defining telecommunications services to include Internet consortia, excluding WiscNet, that advance research. The permissible consortia memberships are those that the Board of Regents, University of Wisconsin institutions, college campuses and extension held as of February 1, 2013. The Governor also recommends requiring approval from the secretary of the Department of Administration for partnerships with new Internet consortia.

6. Discovery Farm Grants

The Governor recommends changing the source of funding for Discovery Farm grants from the agricultural chemical cleanup fund to the agrichemical management fund to align fund revenues with their intended purposes. See Department of Agriculture, Trade and Consumer Protection Item #6.

7. Adjustments to Student Academic Fees

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-O	82,630,700	0.00	82,630,700	0.00	82,630,700	0.00	82,630,700	0.00
TOTAL	82,630,700	0.00	82,630,700	0.00	82,630,700	0.00	82,630,700	0.00

The Governor recommends increasing tuition expenditure authority to reflect changes related to: (a) differential tuition increases (\$57,251,600 in each year); (b) enrollment increases (\$13,719,300 in each year); and (c) self-supporting program enrollment increases (\$11,659,800 in each year).

8. Debt Service Reestimate

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	0	0.00	0	0.00	16,579,400	0.00	25,833,800	0.00
PR-O	0	0.00	0	0.00	10,840,100	0.00	28,206,700	0.00
TOTAL	0	0.00	0	0.00	27,419,500	0.00	54,040,500	0.00

The Governor recommends adjusting the system's base budget to reflect a reestimate of debt service on authorized bonds.

University of Wisconsin System

9. Standard Budget Adjustments

Source of Funds	Agency Request				Governor's Recommendations			
	FY14		FY15		FY14		FY15	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	10,375,700	0.00	10,413,800	0.00	10,375,700	0.00	10,413,800	0.00
PR-O	3,940,900	0.00	3,940,900	0.00	3,940,900	0.00	3,940,900	0.00
TOTAL	14,316,600	0.00	14,354,700	0.00	14,316,600	0.00	14,354,700	0.00

The Governor recommends adjusting the system's base budget for: (a) full funding of continuing position salaries and fringe benefits (\$13,491,400 in each year); (b) full funding of lease and directed moves costs (\$825,200 in FY14 and \$863,300 in FY15); and (c) minor transfers within the same alpha appropriation.

ITEMS NOT APPROVED

The following requests are not included in the Governor's budget recommendations for the University of Wisconsin System.

Decision Item	Source of Funds	FY14		FY15	
		Dollars	Positions	Dollars	Positions
10. Student Technology Fee Increases	PR-O	2,121,400	0.00	3,535,700	0.00
11. Institutional Financial Aid Programs	GPR	829,500	0.00	1,704,500	0.00
12. Quality, Access and Economic Development Programs	GPR	432,300	4.00	11,140,700	111.00
	PR-O	232,800	3.00	5,998,900	60.00
13. State Laboratory of Hygiene	PR-S	398,600	3.00	398,600	3.00
14. Aquaculture Demonstration Facility	PR-S	182,800	2.50	182,800	2.50
15. Procurement Authority	GPR	0	0.00	0	0.00
TOTAL OF ITEMS NOT APPROVED	GPR	1,261,800	4.00	12,845,200	111.00
	PR-O	2,354,200	3.00	9,534,600	60.00
	PR-S	581,400	5.50	581,400	5.50

